ELMWOOD PARK BOARD OF EDUCATION AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS -FINANCIAL, COMPLIANCE AND PERFORMANCE JUNE 30, 2019

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Honorable President and Members of the Board of Education Elmwood Park Board of Education Elmwood Park, New Jersey

We have audited in accordance with auditing standards generally accepted in the United States of America and <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the basic financial statements of the Elmwood Park Board of Education, County of Bergen, State of New Jersey as of and for the fiscal year ended June 30, 2019, and have issued our report thereon dated November 12, 2019.

As part of our audit, we performed procedures required by the Office of School Finance, Department of Education, State of New Jersey and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of management, the Board of Education, others within the District and the New Jersey State Department of Education. However, this report is a matter of public record and its distribution is not limited.

LERCH, VINCI & HIGGINS, LLP

CERch. Vivci & HICCIAS, LCP

Certified Public Accountants

Public School Accountants

Jeffrey C. Bliss

Public School Accountant

PSA Number CS00932

Fair Lawn, New Jersey November 12, 2019

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Board of Education and the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Schedule of Insurance contained in the district's Comprehensive Annual Financial Report ("CAFR").

Official Bonds

Name	<u>Position</u>	<u>Amount</u>
John DiPaola	Business Administrator/ Board Secretary	\$300,000
Joanne M. Wilson	Treasurer of School Monies	300,000

There is Public Employee Dishonesty and Faithful Performance policy with the New Jersey Schools Insurance Group covering all other employees with multiple coverage of \$50,000.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid during the period under review did not indicate any material discrepancies with respect to signatures, certifications and proper itemization.

Payroll Account

The net salaries of all employees of the Board were deposited in the payroll account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the payroll agency account.

All payrolls tested were certified by the President of the Board, the Board Secretary/Business Administrator and the Chief School Administrator.

Salary withholdings were promptly remitted to the District's payroll service provider for submission to the proper agencies, including health benefit withholdings due to the General Fund.

The District maintains a personnel tracking and accounting (Position Control) system.

The School Business Administrator completed and filed the required Certification of Compliance with Federal and State Law respecting the reporting of compensation for certain employees.

Financial Planning, Accounting and Reporting (Continued)

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered and it was determined that no blanket purchase orders were included in the balance of the reserve for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23 A-16.(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection included administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23-8.3. As a result of the procedures performed, no additional testing was deemed necessary to test the propriety of expenditure classifications.

Board Secretary's Records

The financial records, books of account and minutes maintained by the Board Secretary were in good condition.

Acknowledgement of the Board's receipt of the Board Secretary's monthly financial reports were included in the minutes.

The prescribed contractual order system was followed.

Bids received were summarized in the minutes (N.J.S.A. 18A:18A-21).

Treasurer's Records

The Treasurer's bank reconciliations were in agreement with the records of the Board Secretary.

The Treasurer's cash balances were in agreement with the reconciled cash balance as determined during the audit.

Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I, II, III and IV of the Elementary and Secondary Education Act as amended and reauthorized.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Exhibits K-3 and K-4 located in the CAFR.

Our audit of the Federal and State funds on a test basis indicated that, except as previously noted, obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

Financial Planning, Accounting and Reporting (Continued)

Finding (CAFR Finding 2019-001 - A review of the application for State Extraordinary Aid revealed the following:

- There were certain costs claimed that did not have supporting documentation or did not agree to supporting documentation provided for audit.
- The incorrect Social Security contribution rate was utilized in determining the costs for aides.
- It does not appear that SEMI reimbursements were deducted from the total costs reported.
- The support cost amount utilized did not agree with the amount per the New Jersey State Department of Education.

Recommendation - Internal control procedures be reviewed and revised to ensure costs are accurately reported on the Application for State Extraordinary Aid.

T.P.A.F. Reimbursements

Our audit procedures included a test of the semi-monthly reimbursement forms filed with the Department of Education for District employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Report for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulates bidding for public school student transportation contracts under NJSA 18A:39-3 which is \$19,000 for 2018-2019.

If the purchasing agent is qualified pursuant to subsection b of section 9 of P.L. 1971, c. 198 (c.40A:11-9), the board of education may establish that the bid threshold may be up to \$40,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section. The Board has designated the School Business Administrator as the qualified purchasing agent and has approved by Board resolution a bid threshold of \$40,000.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Board attorney's opinion should be sought before a commitment is made.

School Purchasing Programs (Continued)

Contracts and Agreements Requiring Advertisement for Bids (Continued)

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination did not indicate any individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained. Our examination did reveal that purchases were made through the use of state contracts.

Food Service Fund

The financial transactions and statistical records of the school food services were maintained in satisfactory condition. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

Cash receipts and bank records were reviewed for timely deposit.

The district utilizes a food service management company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. Provisions of the FSMC contract/addendum were reviewed. The FSMC contract includes an operating results provision which guarantees that the food service program will generate a profit of \$90,000. The operating results provision has been met in the current fiscal year.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursement records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources did not exceeded three months average expenditures.

The number of meals claimed for reimbursement was compared to meal count records. As part of the claims review process the Edit Check Worksheet was completed. Reimbursement claims were submitted/certified in a timely manner.

Applications for free and reduced priced meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served was compared to the number of valid applications/or to the list of directly certified students on file, times the number of operating days. The required verification procedures for free and reduced price applications were completed and available for review.

USDA Food Distribution Program commodities were received and a separate inventory were maintained on a first-in, first-out basis.

The Statement of Revenues, Expenses, and Changes in Net Position (CAFR Schedule B-5) does separate program and non-program revenue and program and non-program cost of goods sold.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds.

Student Body Activities

The Board has a policy which clearly establishes the regulation of student activity funds.

All receipts tested after implementation of the prior year corrective action plan were deposited in a timely manner.

All cash disbursements tested had proper supporting documentation.

Summer Session Program

Separate revenue and expense records and billing journals were maintained for the summer session program.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2018 Application for State School Aid (ASSA) for on-roll, private schools for the disabled, related services, low income and bilingual. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers without exception. The information that was included on the workpapers was verified with a minor exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District did maintain workpapers on the prescribed state forms or their equivalent for all reporting categories.

The District has adequate written procedures for the recording of student enrollment data.

Pupil Transportation

Our audit procedures included a test of on roll status reported in the 2018-2019 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

The District had no SDA grant projects during the current year.

Follow-up Prior Year Findings

In accordance with government standards, our procedures included a review of all prior year recommendations.

ELMWOOD PARK BOARD OF EDUCATION FOOD SERVICE FUND NUMBER OF MEALS SERVED AND (OVER)/UNDERCLAIM ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

SCHEDULE OF MEAL COUNT ACTIVITY

<u>Program</u>	Meals/Milks <u>Category</u>	Meals/Milks <u>Claimed</u>	Meals/Milks <u>Tested</u>	Meals/Milks <u>Verified</u>	Difference
National School Lunch (Regular Rate)	Paid	102,427	38,904	38,904	-
	Reduced	26,478	10,040	10,040	-
	Free	100,565	38,689	38,689	-
	Total Lunch	229,470	87,633	87,633	
School Breakfast (Severe Needs)	Paid	5,606	2,072	2,072	-
	Reduced	2,532	869	869	-
	Free	17,431	6,364	6,364	
	Total Breakfast	25,569	9,305	9,305	
TOTAL		255,039	96,938	96,938	_
State Reimbursement -					
National School Lunch (Regular Rate)	Paid	102,427	38,904	38,904	_
	Reduced	26,478	10,040	10,040	-
	Free	100,565	38,689	38,689	
	Total Lunch	229,470	87,633	87,633	

ELMWOOD PARK BOARD OF EDUCATION FOOD SERVICE FUND

COMPARISON OF NET CASH RESOURCES TO THREE MONTHS AVERAGE EXPENDITURES ENTERPRISE FUND AS OF JUNE 30, 2019

NET CASH RESOURCE SCHEDULE

Net Cash Re	sources:	Total	Reference
CAFR <u>Exhibit</u>			
B-4 B-4 B-4	Current Assets Cash & Cash Equivalents Intergovernmental Receivable Other Accounts Receivable	\$ 68,098 102,888 14,759	
CAFR B-4 B-4 B-4	Current Liabilities Less Accounts Payable Less Due to Other Funds Less Unearned Revenue	- - (8,906)	
	Net Cash Resources	\$ 176,839	(A)
Total Net Ad	ljusted Operating Expenses:		
B-5 B-5	Total Operating Expenses Less Depreciation	\$ 1,098,382 (23,941)	
	Total Net Adjusted Total Operating Expenditures	\$ 1,074,441	(B)
Average Mo	nthly Operating Expenses:		
	Total Net Adjusted Operating Expenses (B) / 10 months	\$ 107,444	(C)
Three Times	s Monthly Average:		
	3 X Average Monthly Expenses (C)	\$ 322,332	(D)
TOTAL NE	T CASH RESOURCES	\$ 176,839	(A)
LESS THRE	EE MONTHS AVERAGE EXPENDITURES	\$ 322,332	(D)
NET OVER	(UNDER)	\$ (145,493)	

^{*} Inventories are not to be included in total current assets.

SOURCE - USDA resource management comprehensive review form

ELMWOOD PARK BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 15, 2018 SCHEDULE OF AUDITED ENROLLMENTS

	2019-2020 Reported A.S.S.A.	on	Reported Workpar	on	oi Aiu		Samp	le	ple for Ve Verifie Regis	ed per	n Errors Regis		Sample	Special Edu	cation	Private Schoo Reported or A.S.S.A. as	1	Sample for		
	. On Roll	Shared	On Ro		Full	rrors Shared	Workpa Full S	pers	On R		On F		Verifi- cation	Sample Verified	Sample Errors	Private Schools		Verifi- cation	Sample Verified	
Half Day Preschool 3 Years Old	_		_		_	_	_		-		_	-								
Half Day Preschool 4 Years Old	7		7		-	-	7		7		_	-								
Full Day Preschool 3 Years Old	-		_		-	-	_		-		_	_								
Full Day Preschool 4 Years Old	_		_		-	-	-		_		_	_								
Half Day Kindergarten	_		_		-	-	_		_		_	_								
Full Day Kindergarten	167		167		_		49		49		_	_								
Grade 1	171		171		-	-	67		67		_	_								
Grade 2	143		143		_	_	55		55		_	_								
Grade 3	179		179		_	_	51		51		_									
Grade 4	162		162		_	_	61		61		_	_								
Grade 5	180		180		_	_	66		66		_	_								
Grade 6	221		221		_	_	221		221		_	_								
Grade 7	165		165		_	_	165		165		_	_								
Grade 8	151		151		_	_	151		151		_	_								
Grade 9	162	4	162	4	_	_	162	4	162	4	_	_								
Grade 10	156	3	156	3	_	_	156	3	156	3	_	_								
Grade 11	148	4	148	4	_	_	148	4	148	4	_	_								
Grade 12	141	3	141	3	-	_	141	3	141	3	_	_								
Post- Graduate		•		•	_	_	, , , ,	·		•	_									
Adult High School (15+ Credits)					_	_					_	_								
Adult High School (1-14 Credits)					_	_					_									
Subtotal	2,153	14	2,153	14	-	-	1,500	14	1,500	14	-	-	-	-	-				-	
Sp Ed - Elementary	187	_	187				51		51				30	30			11	10	10	
Sp Ed - Lieffierhary Sp Ed - Middle School	98	_	98	_	_	_	98		98		_	_	16		-		5	4	10	
Sp Ed - High School	102	8	102	- 8	-	-	102	8	102	8	_	_	16		_		12	10	10	
Subtotal	387	8	387	8	-	-	251	8	251	8	-		62		-		28	24	24	
County Vocational - Regular																				
County Vocational - Regular County Vocational - F.T. Post-Seco	nd				-						-									
Subtotal	ı <u>ıu</u>										_ - _									_
Subtotal	-	-	-	-	-	-	-	-	-	-	-		-	-	-			-	-	
Totals	2,540	22	2,540	22	-		1,751	22	1,751	22	_		62	62			28	24	24	_
Percentage Error					_						_				_		_			

ELMWOOD PARK BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 15, 2018 SCHEDULE OF AUDITED ENROLLMENTS

	Low In	come		Sample for Verification			Resdie	nt LEP Low Inco	Sample for Verification				
	Reported on A.S.S.A as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Works		Sample Errors	Reported on ASSA as LEP low Income	Reported on Workpapers as LEP low Income	Errors	Sample Selected	Verified to Test Score and Register	Errors	
(1.170													
Half Day Preschool 3 Years Old Half Day Preschool 4 Years Old			-			-							
Full Day Preschool 3 Years Old			-			-			-			-	
Full Day Preschool 3 Years Old			-			-			-			-	
Half Day Kindergarten						_			_			_	
Full Day Kindergarten	64	64	-	4	4	_	7	7	_	5	5	_	
Grade 1	68	68	_	4	4	_	6	6	_		5	_	
Grade 2	63	63	_	4	4	_	9	9	_	7	7	_	
Grade 3	97	97	_	6	6	_	11	11	_	Ċ	, ,	_	
Grade 4	63	63	_	4	4	_	4	4	_	3	. 3	_	
Grade 5	78	78		4	3	1	4	4	_	3	3	_	
Grade 6	101	101	_	5	5	_ '	3	3	-	2	. 2	-	
Grade 7	85	85	_	5	5		3	3	_	2	2	_	
Grade 8	63	63	_	4	4	_	1	1	_	1	1	_	
Grade 9	78	78	_	. 4	4	_		· 5	-	9	, 3	_	
Grade 10	67	67	_	5	5	_	5	5	_	4	, , 24-	_	
Grade 10	60	60	_	4	4	_	4	4	_	3	3	_	
Grade 12	64	64	_	4	4	_		- "	_	_ `		_	
Post- Graduate	04	04	_	7		_			_			_	
Adult High School (15+ Credits)						_			_			_	
Adult High School (1-14 Credits)			_			_			_			_	
Addit High School (1-14 Credits)											-		
Subtotal	951	951	-	57	56	1	62	62	-	47	47		
Sp Ed - Elementary	94	94	-	5	5	-	2	2	-	2	. 2	-	
Sp Ed - Middle School	53	53	-	4	4	-	1	1	-	-	-	-	
Sp Ed - High School	51	51	-	3	3			-				-	
Subtotal	198	198	-	12	12	-	3	3	-	2	2		
County Vocational - Regular													
County Vocational - F.T. Post-Second													
Subtotal		<u> </u>	-		-	-							
Totals	1,149	1,149		- 69	68	1	65	65	-	49	9 49		
		1,110				<u></u>							
Percentage Error	•	=	-	=		0					=	-	

	Reported on DRTRS by DOE	Transportation Reported on DRTRS by District	Errors	Tested	Verified	Errors
Reg Public Schools	87	87	*	12	12	-
Transported - Non Public	67	67	-	9	9	-
AlL Non-Public	177	177	-	24	24	-
Regular - Special Ed	39	38.5	-	5	5	-
Special Needs	103	102.5	-	14	14	
	472	472	-	64	64	

Percentage Error

ELMWOOD PARK BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 15, 2018 SCHEDULE OF AUDITED ENROLLMENTS

	Resident	e for Verification				
	Reported on Reported on ASSA as Workpapers NOT Low as NOT low Income Income Errors		Sample Selected From Workpa	Verified to Application	Errors	
Half Day Preschool 3 Years Old Full Day Preschool 3 Years Old Half Day Preschool 4 Years Old Full Day Preschool 4 Years Old Half Day Kindergarten Full Day Kindergarten Grade 1 Grade 2 Grade 3 Grade 4 Grade 5 Grade 6 Grade 7 Grade 8 Grade 9 Grade 10 Grade 11 Grade 12 Post- Graduate Adult High School (1-14 Credits) Subtotal	10 13 5 2 3 3 3 3 5 5 5 2 5	10 13 5 2 3 3 3 3 5 5 2 5 5	-	7 10 3 2 2 3 2 2 2 4 4 4 2 4	7 10 3 2 2 2 3 2 2 2 4 4 4 2	
Subtotal	62	62	-	47	47	-
Sp Ed - Elementary Sp Ed - Middle School Sp Ed - High School	1	- - 1	- - -	1	- - 1	-
Subtotal	1	1		1	. 1	-
County Vocational - Regular County Vocational - F.T. Post-Second						
Subtotal	-					
Totals	63	63		48	48	
Percentage Error			_	=	=	-

ELMWOOD PARK BOARD OF EDUCATION EXCESS SURPLUS CALCULATION FOR THE FISCAL YEAR ENDED JUNE 30, 2019

SECTION 1A

2018-2019 Total General Fund Expenditures per the CAFR		\$	45,702,660	
Increased by: Transfer Out - Debt Service Fund Transfer Out - Summer Session Enterprise Fund			250,000 10,000	
Decreased by: On-Behalf TPAF Pension & Social Security			(4,765,578)	
Adjusted 2018-2019 General Fund Expenditures		<u>\$</u>	41,197,082	
2.0% of Adjusted 2018-2019 General Fund Expenditures		<u>\$</u>	823,942	
Enter Greater of 2.0% of Adjusted 2018-2019 General Fund Expenditures or \$250,000 Increased by: Allowable Adjustments		\$	823,942 540,370	
Maximum Unassigned Fund Balance				\$ 1,364,312
SECTION 2				
Total General Fund - Fund Balance at June 30, 2019 (Per CAFR Budgetary Comparison Schedule/Statement)		\$	9,291,111	
Capital Reserve 5,4 Maintenance Reserve 1,6	551,627 484,720 699,570 190,882		7,926,799	
Total Unassigned Fund Balance				\$ 1,364,312
SECTION 3				
Restricted Fund Balance - Reserved Excess Surplus				\$
Recapitulation of Excess Surplus as of June 30, 2019				
Reserved Excess Surplus Reserved Excess Surplus - Designated for Subsequent Year Expenditures Total Reserved Excess Surplus				\$ - 190,882 \$ 190,882
Detail of Allowable Adjustments				
Extraordinary Aid (Excess of Budget) Non Public School Transportation Aid		\$	489,040 51,330 540,370	

ELMWOOD PARK BOARD OF EDUCATION RECOMMENDATIONS

There are none.

II. Financial Planning, Accounting and Reporting

It is recommended that internal controls be reviewed and revised to ensure costs are accurately reported on the Application for State Extraordinary Aid.

III. School Purchasing Program

There are none.

IV. School Food Service

There are none.

V. Student Body Activities

There are none.

VI. Summer Session Program

There are none.

VII. Application for State School Aid

There are none.

VIII. Pupil Transportation

There are none.

IX. Miscellaneous

There are none.

X. Status of Prior Years' Audit Findings/Recommendations

A review was performed on all prior years' recommendations and corrective action was taken on all.

ELMWOOD PARK BOARD OF EDUCATION

ACKNOWLEDGEMENT

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to us.

Respectfully submitted,

LERCH, VINCI & HIGGINS, LLP

Jeffrey C. Bliss

Public School Accountant Certified Public Accountant