# SOUTH HUNTERDON REGIONAL SCHOOL DISTRICT AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS, FINANCIAL, COMPLIANCE AND PERFORMANCE FOR THE FISCAL YEAR ENDED JUNE 30, 2019

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Federal Identification Number 46-4868149



#### **Independent Auditors' Report**

Honorable President and Members of the Board of Education South Hunterdon Regional School District County of Hunterdon, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the South Hunterdon Regional School District in the County of Hunterdon for the fiscal year ended June 30, 2019, and have issued our report thereon dated December 11, 2019.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying Table of Contents.

This report is intended for the information of the South Hunterdon Regional School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

BHC, CAAS, PC BKC, CPAS, PC

Michael A. Holk, CPA, PSA NO. 20CS00265600

December 11 2019 Flemington, New Jersey

## Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and the Reconciler of Accounts, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

#### **Administrative Practices and Procedures**

#### Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the School District or Charter School or Renaissance School Project CAFR. Adequacy of insurance coverage is the responsibility of the Board of Education.

#### Official Bonds (N.J.S.A. 18A:17-26, 18A:17-32,18A:13-13)

Surety bond coverage in force during the period was:

Name of Employee Position		 Amount
Kerry Sevilis	Secretary/Business Administrator	\$ 200,000

## Financial Planning, Accounting and Reporting

#### **Examination of Claims**

A review of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

#### Payroll Account

The net salaries of all employees of the Board were deposited in the payroll account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the payroll agency account.

All payrolls were approved by the Superintendent and were certified by the President of the Board, the Board Secretary/Business Administrator, and the Chief School Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits premium amounts withheld due to the general fund.

#### **Employee Position Control Roster**

A review of the Position Control Roster found no inconsistencies between the payroll records, employee benefit records (e.g., pension reports and health benefit coverage reports), the general ledger accounts to where wages are posted (administrative versus instruction), and the Position Control Roster.

## Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered, and it was determined that no blanket purchase orders were included in the balance of the reserves for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received, and services were rendered, as of June 30.

#### Classification of Expenditures

The coding of expenditures was evaluated for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3.

A review of classification of expenditures during the period under review did not indicate any discrepancies with respect to proper classification.

#### **Board Secretary's Records**

#### Finding 2019-001

Our review of the approved monthly financial reports disclosed instances of over-expenditures of appropriation line-items in the Board Secretary monthly reports.

#### Recommendation

The District should take measures to ensure that over-expenditures of appropriation line item accounts do not occur as required by N.J.A.C. 6A:23A-16.10.

#### Treasurer or Reconciler of Accounts' Records

Our review of the records of the Reconciler did not disclose any exceptions.

# Elementary and Secondary Education Act (E.S.E.A.) as amended by, The Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and VI of the Elementary and Secondary Education Act as amended and reauthorized.

#### Other Special Federal and/or State Projects

The District's special projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

#### **TPAF Reimbursement**

Our audit procedures included a test of the bi-weekly reimbursements filed with the Department of Education for district employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

#### TPAF Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's final report(s) for all federal awards for the School District to reimburse the state for the TPAF/FICA payments made by the state on-behalf of the School District for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management.

No reimbursement is due to the state to reimburse for the TPAF/FICA payments made by the state onbehalf of the District. The District had no employees with applicable salaries identified as being paid from federal funds.

#### Nonpublic State Aid

The District did not receive any Nonpublic State Aid during the Fiscal Year 2019.

#### **School Purchasing Programs**

#### Contracts and Agreements Requiring Advertisement for Bids

#### N.J.S.A. 18A:18A-3 States:

- "A. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by Resolution of the Board of Education without public advertising for bids and bidding therefor, except that the Board of Education may adopt a Resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent possesses a qualified purchasing agent certificate pursuant to Subsection B. of Section 9 of P.L.1971, c.198 (C.40A:11-9) the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section."
- "B. Commencing in the fifth year after the year in which P.L.1999, c.440 takes effect, and every five years thereafter, the Governor, in consultation with the Department of the Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in Subsection A. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made."

#### N.J.S.A. 18A-4 States:

"Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by Resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefor, except as is provided otherwise in this chapter or specifically by any other law."

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$19,000 for 2018-19.

In accordance with N.J.S.A. 18A:18A-3A and N.J.A.C. 5:34-5 et. seq. the Board of Education has appointed a "Qualified Purchasing Agent" which allows the Board of Education to increase the bid threshold and to grant the authorization to negotiate contracts below the bid threshold.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

**School Purchasing Programs (continued)** 

Contracts and Agreements Requiring Advertisement for Bids (continued)

Our examination of the minutes indicated that contracts were awarded for the following:

Technology services & supplies Lawn maintenance Health care insurance

Repair & maintenance services Therapy services Food services management

Toilet room renovations Maintenance services Architect services Snow removal services Copier lease Student supplies

Transportation services Painting services Carpet replacement project

Construction services

As the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Expenditures were reviewed, however, to determine whether any clear-cut violations existed.

Based on the results of our examination, we did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

Our examination indicated the following purchases were made using state contracts:

Technology equipment & supplies Teaching and office supplies

Copier leasing

Purchases were also made through cooperative agreements for the following:

Therapy services

Repair & maintenance services

Technology services & supplies

Bus acquisition

Technology services & supplies

Plumbing services

#### **Unemployment Compensation Insurance Trust Fund**

The Board has adopted the direct reimbursement method and has established an unemployment compensation insurance trust fund.

#### School Food Service

The financial transactions and statistical records of the school food service fund were reviewed. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

Cash receipts and bank records were reviewed for timely deposit.

The District utilizes a Food Service Management Company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. Provisions of the FSMC Cost Reimbursement or Fixed Price contract/addendum were reviewed and audited. The FSMC contract did not include an operating results provision which guarantees that the food service program will break even. The operating results provision has been met. All vendor discounts, rebates, and credits from vendors and/or the FSMC were tracked and credited to the food service account and reconciled to supporting documentation at least annually.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service.

Net cash resources did exceed three months average expenditures.

The number of meals claimed for reimbursement was compared to sales and meal count records. Reimbursement claims were submitted/certified in a timely manner.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced-price meals claimed as served was compared to the number of valid applications/or to the list of directly certified students on file, times the number of operating days, on a school-by-school basis. The free and reduced-price meal and free milk policy was reviewed for uniform administration throughout the school system. Sites approved to participate in Provisions I and II were examined for compliance with all counting and claiming requirements. The required verification procedures for free and reduced-price applications were completed and available for review.

The Statement of Revenues, Expenses, and Changes in Fund Net Position (CAFR Schedule B-5) does separate program and non-program revenue and program and non-program cost of goods sold.

The School District did provide the detailed revenue and expenditure information necessary in order to execute the USDA mandated Non-Program Food Revenue Tool at least annually.

Exhibits reflecting Child Nutrition Program operations are included in the section titled Proprietary Funds, Section B of the CAFR.

#### **Student Body Activities & Athletics**

Our review of the records of the student activity and athletic funds did not disclose any exceptions.

## Application for State School Aid

We evaluated the information reported in the October 15, 2018 Application for State School Aid (ASSA) for on-roll, private schools for the handicapped, low-income, and bilingual. We also performed a review of the District procedures related to its completion. The information on the ASSA was compared to the District workpapers. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed state forms or their equivalent.

The District's written procedures appear to be adequate for the recording of student enrollment data.

# **Pupil Transportation**

The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. No exceptions were noted in our review of transportation related purchases of goods and services.

#### Facilities and Capital Assets

Our review of facilities and capital assets did not disclose any exceptions.

#### Testing for Lead of All Drinking Water in Educational Facilities

The School District adhered to all the requirements of N.J.A.C. 26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities.

The School District did submit the annual Statement of Assurance to the Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

#### Follow-up on Prior Year Findings

Not Applicable

# **Application for State School Aid Summary**

# Schedule of Audited Enrollments - Enrollment as of October 15, 2018

	2019 - 2020 Application for State School Aid				Sample for Verification					Private Schools for Disabled					
		ted on		rted on				mple		ied per	Errors per	Reported	Sample		
		SA		cpapers				ed from		isters	Registers	on ASSA	for	G 1	a 1
	Full	Roll Shared	Full	Roll Shared	Erro Full	Shared	Full	Shared	Full	Roll Shared	On Roll Full Shared	as Private Schools	Verifi- cation	Sample Verified	Sample Errors
	Full	Shared	rull	Shared	Full	Shared	rull	Shared	rull	Shared	Full Shared	Schools	Cation	vermed	EHOIS
Half Day Preschool Age 3	-	-	-	-	-	-	-	-	-	-			-	-	-
Full Day Preschool Age 3	4	-	4	-	-	-	1	-	1	-			-	-	-
Half Day Preschool Age 4	-	-	-	-	-	-	-	-	-	-			-	-	-
Full Day Preschool Age 4	14	-	14	-	-	-	5	-	5	-			-	-	-
Half Day Kindergarten	-	-	-	-	-	-	-	-	-	-			-	-	-
Full Day Kindergarten	36	-	36	-	-	-	12	-	12	-			-	-	-
One	51	-	51	-	-	-	17	-	17	-			-	-	-
Two	47	-	47	-	-	-	16	-	16	-			-	-	-
Three	61	-	61	-	-	-	21	-	21	-			-	-	-
Four	52	-	52	-	-	-	17	-	17	-			-	-	-
Five	52	-	52	-	-	-	17	-	17	-			-	-	-
Six	47	-	47	-	-	-	16	-	16	-			-	-	-
Seven	57	-	57	-	-	-	18	-	18	-			-	-	-
Eight	51	-	51	-	-	-	17	-	17	-			-	-	-
Nine	46	-	46	-	-	-	15	-	15	-			-	-	-
Ten	68	-	68	-	-	-	23	-	23	-			-	-	-
Eleven	48	3	48	3	-	-	16	1	16	1			-	-	-
Twelve	43	5	43	5	-	-	14	1	14	1			-	-	-
Post-Graduate	-	-	-	-	-	-	-	-	-	-			-	-	-
Adult HS (15+CR)	-	-	-	-	-	-	-	-	-	-			-	-	-
Adult HS (1-14CR)	-	-	-	-	-	-	-	-	-	-			-	-	-
Subtotal	677	8	677	8			225	2	225	2					
Special Education - Elementary	52	_	52	_	_	_	18	_	18	_		- 2	2	2	_
Special Education - Middle	39	_	39	_	_	_	12	_	12	_		- 4	4	4	_
Special Education - High School	27	8	27	8	_	_	9	2	9	2		- 8	8	8	_
Subtotal	118	8	118	8		-	39	2	39	2		- 14	14	14	
County Vocational - Regular	_	_	_	_	_	_	_	_	_	_			_	_	_
County Vocational - Full-Time Post Sec.	_	-	_	_	_	_	_	_	_	-			_	_	-
Totals	795	16	795	16		-	264	4	264	4	-	- 14	14	14	
Percentage Error				;	0.00%	0.00%				:	0.00% 0.00%	<u>6</u>			0.00%

# **Application for State School Aid Summary**

# **Schedule of Audited Enrollments - Enrollment as of October 15, 2018**

		dent Low Incon	ne	Sample for Verification				t LEP Low Inco	ome	Sample for Verification		
	Reported	Reported on		Sample			Reported	Reported on		Sample		
	on ASSA	Workpapers		Selected	Verified to		on ASSA as	Workpapers		Selected	Verified to	
	as Low	as Low		from	Application		LEP Low	as LEP Low		from	Test Score	Sample
	Income	Income	Errors	Workpapers	& Register	Errors	Income	Income	Errors	Workpapers	& Register	Errors
Half Day Preschool Age 3	-	-	-	-	-	-	-	-	-	-	-	-
Full Day Preschool Age 3	4	-	4	-	-	-	-	-	-	-	-	-
Half Day Preschool Age 4	-	-	-	-	-	-	-	-	-	-	-	-
Full Day Preschool Age 4	10	-	10	-	-	-	-	-	-	-	-	-
Half Day Kindergarten	-	-	-	-	-	-	-	-	-	-	-	-
Full Day Kindergarten	7	7	-	6	6	-	7	7	-	7	7	-
One	10	10	-	4	4	-	6	6	-	6	6	-
Two	6	6	-	5	5	-	2	2	-	2	2	-
Three	14	14	-	9	9	-	7	7	-	7	7	-
Four	17	20	(3)	10	10	-	4	4	-	4	4	-
Five	11	11	-	5	5	-	-	-	-	-	-	-
Six	10	11	(1)	6	6	-	2	2	-	2	2	-
Seven	6	6	-	5	5	-	-	-	-	-	-	-
Eight	13	13	-	8	8	-	2	2	-	2	2	-
Nine	8	8	-	7	7	-	1	1	-	1	1	-
Ten	9	9	-	7	7	-	4	4	-	4	4	-
Eleven	10	11	(1)	7	7	-	2	2	-	2	2	-
Twelve	7	7	_	6	6	_	1	1	_	1	1	-
Post-Graduate	-	_	_	-	-	_	-	-	_	-	_	-
Adult HS (15+CR)	_	_	_	_	_	_	_	_	_	_	_	-
Adult HS (1-14CR)	_	_	_	_	_	_	_	_	_	_	_	-
Subtotal	142	133	9	85	85	-	38	38	-	38	38	-
Special Education - Elementary	30	28	2	13	13	-	15	15	-	15	15	-
Special Education - Middle	14	14	-	9	9	-	3	3	-	3	3	-
Special Education - High School	8	8	-	6	6	-	1	1	-	1	1	-
Subtotal	52	50	2	28	28	-	19	19	-	19	19	-
County Vocational-Regular	-	-	-	-	-	-	-	-	-	-	-	-
County Vocational - F/T Post Sec.								-				_
Totals	194	183	11	113	113		57	57		57	57	-
Percentage			5.67%			0.00%	:		0.00%	:		0.00%

# Application for State School Aid Summary Schedule of Audited Enrollments - Enrollment as of October 15, 2018

	Resident I	LEP Not Low Inc	come	Sample for Verification				
	Reported	Reported on		Sample				
	on ASSA	Workpapers		Selected	Verified to			
	as Not Low	as Not Low		from	Application	Sample		
	Income	Income	Errors	Workpapers	& Register	Errors		
Full Day K	1		1			-		
Three	1	-	1	-	-	-		
Eleven	2	1	1	1	1	-		
Sp Ed- Elem	1	1	-	1	1	-		
Sp Ed- Middle	1	1	-	1	1	-		
	6	3	3	3	3			
Percentage			50.00%			0.00%		
			Transpo	ortation				
	Reported	Reported						
	on DRTRS by	on DRTRS				Sample		
	DOE/County	by District	Errors	Tested	Verified	Errors		
Regular - Public Schools	397.5	397.5		159	159	-		
Vocational	10.5	10.5	-	3.5	3.5	-		
AIL - Non Public	38	38	-	13	13	-		
Public School with Special Needs	15.5	15.5	-	5.5	5.5	-		
Special Education Public	32.5	32.5	-	10.5	10.5	-		
Non-Public School Students	-	-	-	-	-	-		
Private School Disabled - without	2	2	-	2	2	-		
Special Needs	-	-	-	-	-	-		
Private School Disabled - with	10	10	-	4	4	-		
Special Needs	506	506	-	197.5	197.5	_		
Percentage	_		0.00%			0.00%		

# SOUTH HUNTERDON REGIONAL SCHOOL DISTRICT Excess Surplus Calculation

#### **SECTION 1**

2% Calculation of Excess Surplus			
2018-19 Total General Gund Expenditures per the CAFR, Exhibit C-1	\$ 23,742,315	(B)	
Increased by Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund	2,091,013	(B1a) (B1b)	
Decreased by On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases	3,110,811 195,156	. ,	
Adjusted 2018 - 2019 General Fund Expenditures [(B)+(B1s)-(B2s)]	\$ 22,527,361	(B3)	
2% of Adjusted 2018 - 2019 General Fund Expenditures [(B3) Times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment	\$ 450,547 450,547 96,053	(B5)	
Maximum Unreserved/Undesignated Fund Balance [(B5)+(K)]			\$ 546,600 (M)
SECTION 2			
Total General Fund - Fund Balances @ 06/30/2019 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by	\$ 4,532,294	(C)	
Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures	130,152	(C1) (C2)	
Legally Restricted - Excess Surplus - Designated for Subsequent Year's		, ,	
Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures Other Restricted Fund Balances Assigned Fund Balance - Designated for Subsequent Year's	375,021 3,117,781		
Expenditures Other Restricted Fund Balances	 375,021	(C4)	

# SOUTH HUNTERDON REGIONAL SCHOOL DISTRICT Excess Surplus Calculation (continued)

#### **SECTION 3**

Restricted Fund Balance - Excess Surplus [(U)-(M)] if Negative Enter -0-			\$ 293,324 (E)
Recapitulation of Excess Surplus as of June 30, 2019	_		
Restricted Excess Surplus - Designated for Subsequent Year's Expenditures Restricted Excess Surplus			\$ 375,021 (C3) 293,324 (E)
Total [(C3) + (E)]			\$ 668,345 (D)
Detail of Allowable Adjustments Impact Aid Sale and Lease Back Extraordinary Aid Additional Nonpublic Transportation Aid Total Adjustments	\$	- (H) - (I) 85,033 (J1) 11,020 (J2) 96,053 (K)	
Detail of Other Restricted Fund Balance Approved Unspent Separate Proposal Sale/Lease - Back Reserve Capital Reserve Emergency Reserve Maintenance Reserve Tuition Reserve Other Reserves Other State/Government Mandated Reserve	\$	2,335,260 250,000 532,521	
Total Other Restricted Fund Balance	\$	3,117,781 (C4)	

BHC, CPAs, PC BKC, CPAs, PC

Michael A. Holk, CPA, PSA

NO. 20CS00265600

# Acknowledgment

Should any questions arise as to our comments, please do not hesitate to call us.

We desire to express our appreciation for the assistance and courtesies rendered by the school officials and employees during the course of the examination.

BKC, CPAs, PC

MU

Michael, A. Holk, CPA, PSA

BHC, CAON, PC

No. 20CS00265600

#### Recommendations:

100011	······································
1.	Administrative Practices and Procedures
	None
2.	Financial Planning. Accounting and Reporting
	2019-001 The District should take measures to ensure that over-expenditures of appropriation line item accounts do not occur as required by N.J.A.C. 6A:23A-16.10.
3.	School Purchasing Programs
	None
4.	School Food Service
	None
5.	Student Body Activities
	None
6.	Application for State School Aid
	None
7.	Pupil Transportation
	None
8.	Facilities and Capital Assets
	None
9.	Miscellaneous
	None
10.	Status of Prior Year Audit Findings/Recommendations

There were no prior year audit findings/recommendations.