BOARD OF EDUCATION GREAT MEADOWS REGIONAL SCHOOL DISTRICT AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS, FINANCIAL, COMPLIANCE AND PERFORMANCE FOR THE FISCAL YEAR ENDED JUNE 30, 2019

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Federal Identification Number 22-3266624



Independent Auditors' Report

Honorable President and Members of the Board of Education Great Meadows Regional School District County of Warren, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Great Meadows Regional School District in the County of Warren for the year ended June 30, 2019 and have issued our report thereon dated November 25, 2019.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying Table of Contents.

This report is intended for the information of the Great Meadows Regional School District Board of Education's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

BHC, CAON, AC BKC, CPAs, PC

Michael A. Holk, CPA, PSA NO. 20CS00265600

November 25, 2019 Flemington, New Jersey

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

<u>Insurance</u>

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the School District or Charter School or Renaissance School Project CAFR. Adequacy of insurance coverage is the responsibility of the Board of Education.

Official Bonds (N.J.S.A. 18A:17-26, 18A:17-32,18A:13-13)

Surety bond coverage in force during the period was:

Name of Employee	Position	Amoi	unt
Timothy Havlusch	Business Administrator/Board Secretary	\$	30,000
Paula Hatch	Treasurer of School Monies		210,000

Financial Planning, Accounting and Reporting

Examination of Claims

A review of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account

The net salaries of all employees of the Board were deposited in the payroll account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the payroll agency account.

All payrolls were approved by the Superintendent and were certified by the President of the Board, the Board Secretary/Business Administrator, and the Chief School Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits premium amounts withheld due to the general fund.

Employee Position Control Roster

A review of the Position Control Roster found no inconsistencies between the payroll records, employee benefit records (e.g., pension reports and health benefit coverage reports), the general ledger accounts to where wages are posted (administrative versus instruction), and the Position Control Roster.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered, and it was determined that no blanket purchase orders were included in the balance of the reserves for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received, and services were rendered, as of June 30.

Classification of Expenditures

The coding of expenditures was evaluated for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3.

A review of classification of expenditures during the period under review did not indicate any material discrepancies with respect to proper classification.

Board Secretary's Records

Our review of the financial and accounting records maintained by the Board Secretary did not disclose any exceptions.

Treasurer or Reconciler of Accounts' Records

Our review of the records of the Treasurer did not disclose any exceptions.

Elementary and Secondary Education Act (E.S.E.A.)/Improving America's Schools Act (IASA) as reauthorized by the No Child Left Behind (NCLB) Act of 2001

The E.S.E.A./NCLB financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and VI of the Elementary and Secondary Education Act as amended and reauthorized.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

TPAF Reimbursement

Our audit procedures included a test of the bi-weekly reimbursements filed with the Department of Education for District employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

TPAF Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Report(s) for all federal awards for the School District to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the School District for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90-day grant liquidation period required by the Office of Grants Management. The reimbursement form was reviewed, and no exceptions were noted.

Nonpublic State Aid

The District did not receive any Nonpublic State Aid during Fiscal Year 2019.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 States:

"A. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefor, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent possesses a qualified purchasing agent certificate pursuant to Subsection B. of Section 9 of P.L.1971, c.198 (C.40A:11-9) the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section."

School Purchasing Programs (continued)

"B. Commencing in the fifth year after the year in which P.L.1999, c.440 takes effect, and every five years thereafter, the Governor, in consultation with the Department of the Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in Subsection A. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made."

N.J.S.A. 18A-4 States:

"Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefor, except as is provided otherwise in this chapter or specifically by any other law."

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$19,000 for 2018-19.

In accordance with N.J.S.A. 18A:18A-3A and N.J.A.C. 5:34-5 et. seq. the Board of Education has appointed a "Qualified Purchasing Agent" which allows the Board of Education to increase the bid threshold and to grant the authorization to negotiate contracts below the bid threshold.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Our examination of the minutes indicated that contracts awarded included the following:

Contracted services Food service management Speech therapy services

Substitute teaching services Transportation routing services Child study team consultants

Professional services Maintenance services

As the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Expenditures were reviewed, however, to determine whether any clear-cut violations existed.

School Purchasing Programs (continued)

Based on the results of our examination, we did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

Our examination indicated the following purchases were made using state contracts:

Technology equipment & supplies

Purchases made through cooperative agreements included the following:

Child study team services

Insurance

Superintendent and administrative services

Building and grounds director services

Teaching supplies and equipment

Technology equipment and supplies

Transportation

Custodial supplies

Roof restoration services

Unemployment Compensation Insurance Trust Fund

The Board has adopted the contributory method and is required to remit the entire employee withholding for unemployment compensation to the State of New Jersey. Any claims for unemployment are paid for by the State with those funds.

School Food Service

The financial transactions and statistical records of the school food service fund were reviewed. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

Cash receipts and bank records were reviewed for timely deposit.

The District utilizes a Food Service Management Company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. Provisions of the FSMC Cost Reimbursable or Fixed Price contract/addendum were reviewed and audited. The FSMC contract includes an operating results provision which guarantees that the food service program will break even. The operating results provision has been met. All vendor discounts, rebates, and credits from vendors and/or the FSMC were tracked and credited to the Food Service Account and reconciled to supporting documentation at least annually.

School Food Service (continued)

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the School Food Service.

Net cash resources did not exceed three months average expenditures.

The number of meals claimed for reimbursement was compared to sales and meal count records. Reimbursement claims were submitted/certified in a timely manner.

Applications for free and reduced-price meals were reviewed for completeness and accuracy. The number of free and reduced-price meals claimed as served was compared to the number of valid applications/or to the list of directly certified students on file, times the number of operating days, on a school-by-school basis. The free and reduced-price meal and free milk policy was reviewed for uniform administration throughout the school system. Sites approved to participate in Provisions I and II were examined for compliance with all counting and claiming requirements. The required verification procedures for free and reduced-price applications were completed and available for review.

The Statement of Revenues, Expenses, and Changes in Fund Net Position (CAFR Schedule B-5) does separate program and non-program revenue and program and non-program cost of goods sold.

The School District did provide the detailed revenue and expenditure information necessary in order to execute the USDA mandated Non-Program Food Revenue Tool at least annually.

Exhibits reflecting Child Nutrition Program operations are included in the Section entitled Proprietary Funds, Section B of the CAFR.

Student Body Activities

Our review of the records of the student activity funds did not disclose any exceptions.

Application for State School Aid

We evaluated the information reported in the October 15, 2018 Application for State School Aid (ASSA) for on-roll, private schools for the handicapped, low-income, and bilingual. We also performed a review of the district procedures related to its completion. The information on the ASSA was compared to the district workpapers with minor exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained work papers on the prescribed state forms or their equivalent.

The District's written procedures appear to be adequate for the recording of student enrollment data.

Application for State School Aid (continued)

It is suggested that the District should establish and implement procedures to ensure reporting of Limited English Proficient (ELL/LEP) students prior to the October 15th ASSA reporting deadline is accurate.

Pupil Transportation

The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

Our review of facilities and capital assets did not disclose any exceptions.

Follow-up on Prior Year Findings

Not applicable.

Application for State School Aid Summary

Schedule of Audited Enrollments - Enrollment as of October 15, 2018

	2019 - 2020 Application for State School Aid				Aid	Sample for Verification					Private Schools for Disabled					
	Repor	rted on SSA Roll	Repo Wor	orted on kpapers n Roll		rors	Select	mple ted from kpapers	Reg	ied per isters Roll	Error Regi On l	sters	Reported on ASSA as Private	Sample for Verifi-	Sample	Sample
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Schools	cation	Verified	Errors
Half day preschool age 3	3	_	3	_	_	-	3	_	3	-	_	_	-	-	_	-
Full day preschool age 3	-	-	-	_	-	-	-	-	-	-	-	-	-	-	-	-
Half day preschool age 4	11	-	11	-	-	_	4	_	4	-	-	_	-	-	_	-
Full day preschool age 4	4	-	4	_	-	_	4	_	4	-	-	-	-	-	_	-
Half day kindergarten	-	-	-	-	-	_	_	_	-	-	-	_	-	-	_	-
Full day kindergarten	65	-	65	_	-	-	34	-	34	-	-	_	-	_	_	-
One	50	-	50	_	-	-	16	-	16	-	-	_	-	_	_	-
Two	57	-	57	-	-	_	19	_	19	-	-	_	-	-	_	-
Three	51	-	51	_	_	_	17	-	17	-	-	-	-	_	-	-
Four	55	-	55	_	-	-	19	-	19	-	-	_	-	_	_	-
Five	58	-	58	_	-	-	19	-	19	-	-	_	-	_	_	-
Six	53	-	53	_	-	_	18	_	18	-	-	-	-	-	_	-
Seven	75	-	75	_	_	_	25	-	25	-	-	-	-	_	-	-
Eight	68	-	68	_	-	-	22	-	22	-	-	_	-	_	_	-
Nine	-	-	_	_	-	_	-	_	-	-	-	-	-	-	_	-
Ten	-	-	-	_	-	-	-	-	-	-	-	_	-	_	_	-
Eleven	-	-	-	_	-	-	-	-	-	-	-	_	-	_	_	-
Twelve	-	-	-	_	-	-	-	-	-	-	-	_	-	_	_	-
Post - graduate	-	-	-	_	-	-	-	-	-	-	-	_	-	_	_	-
Adult HS (15+CR)	-	-	-	_	_	_	-	-	-	-	-	-	-	_	-	-
Adult HS (1-14CR)	-	-	-	_	-	-	-	-	-	-	-	_	-	_	_	-
Subtotal	550		550				200		200			-				
Special education - elementary	69	-	69	_	-	_	23	_	23	-	-	_	2	2	2	-
Special education - middle	40	-	40	_	-	-	13	-	13	-	-	-				-
Special education - high school	-	-	-	_	-	-	-	-	-	-	-	-	11	11	11	-
Subtotal	109		109		-		36		36	-		-	13	13	13	
County vocational - regular	-	_	-	-	-	-	_	_	_	-	-	_	-	-	-	_
County vocational - f/t post sec.											<u> </u>					
Totals	659		659				236	_	236	-		-	13	13	13	_
Percentage error					0.00%	0.00%					0.00%	0.00%				0.00%

Application for State School Aid Summary

Schedule of Audited Enrollments - Enrollment as of October 15, 2018 (continued)

	Resident Low Income			Sample	for Verification	on	Reside	ent LEP Low Inco	ome	Sample for Verification			
	Reported on ASSA as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application & Register	Sample Errors	Reported on ASSA as LEP Low Income	Reported on Workpapers as LEP Low Income	Errors	Sample Selected from Workpapers	Verified to Test Score & Register	Sample Errors	
Half day preschool age 3	-	-	-	-	-	-	-	-	-	-	-	-	
Full day preschool age 3	-	-	-	-	-	-	-	-	-	-	-	-	
Half day preschool age 4	-	-	-	-	-	-	-	-	-	-	-	-	
Full day preschool age 4	-	-	-	-	-	-	-	-	-	-	-	-	
Half day kindergarten	1	1	-	1	1	-	-	-	-	-	-	-	
Full day kindergarten	5	5	-	3	3	-	1	-	1	-	-	-	
One	4	4	-	2	2	-	-	-	-	-	-	-	
Two	9	9	-	7	7	-	-	-	-	-	-	-	
Three	4	4	-	3	3	-	1	1	-	1	1	-	
Four	6	6	-	4	4	-	-	-	-	-	-	-	
Five	7	7	-	5	5	-	-	-	-	-	-	-	
Six	5	5	-	4	4	-	1	1	-	1	1	-	
Seven	10	10	-	8	8	-	-	-	-	-	-	-	
Eight	7	7	-	5	5	-	1	1	-	1	1	-	
Nine	-	-	-	-	-	-	-	-	-	-	-	-	
Ten	-	-	-	-	-	-	-	-	-	-	-	-	
Eleven	-	-	-	-	-	-	-	-	-	-	-	-	
Twelve	-	-	-	-	-	-	-	-	-	-	-	-	
Post - graduate											_		
Subtotal	58	58		42	42		4	3	1	3	3		
Special education - elementary	16	16	-	9	9	-	-	-	-	-	-	_	
Special education - middle	6	6	-	3	3	-	-	-	-	-	-	-	
Special education - high school	-	-	-	-	-	-	-	-	-	-	-	-	
Subtotal	22	22	-	12	12	-			-		-	-	
County vocational - regular	-	-	-	-	-	-	-	-	-	-	-	-	
County vocational - f/t post sec.	-	-	-	-	-	-	-	-	-	-	-	-	
Totals	80	80		54	54		4	3	1	3	3		
Percentage			0.00%			0.00%			25.00%	:		0.00%	

Application for State School Aid Summary

Schedule of Audited Enrollments - Enrollment as of October 15, 2018 (continued)

	Reside	ent LEP Not Low I	ncome	Sar	nple for Verification	1
	Reported on ASSA as Not Low	Reported on Workpapers as Not Low		Sample Selected from	Verified to Application	Sample
	Income	Income	Errors	Workpapers	& Register	Errors
Full day k	2	-	2	-	-	-
Two	1	1	-	1	1	-
Elementary	1	1		1	1	_
	4	2	2	2	2	-
Percentage			50.00%		_	0.00%
			Transpo	ortation	-	
	Reported on DRTRS by DOE/County	Reported on DRTRS by District	Errors	Tested	Verified	Sample Errors
Regular and special education without						
special needs in-district						
Public	678	678	-	198	198	-
Vocational	-	-	-	-	_	-
Aid-in-lieu charter school	7	7	-	2	2	-
Non-public	-	-	-	-	-	-
Aid-in-lieu non-public	42	42	-	10	10	-
Special education public	129	129	-	32	32	-
Special education with special needs and out of district						
special education without special needs						
Public with special needs	32	32	-	8	8	-
Private school disabled with special needs	7	7	-	2	2	-
Out of district public without special needs	1	1	-	-	-	-
Out of district private school disabled without						
special needs	5	5		2	2	
	901	901		254	254	
Percentage			0.00%			0.00%

GREAT MEADOWS REGIONAL SCHOOL DISTRICT Excess Surplus Calculation

SECTION 1

2% Calculation of Excess Surplus				
2018-19 Total general fund expenditures per the CAFR, Exhibit C-1	\$22,315,570	(B)		
Increased by: Transfer from capital outlay to capital projects fund Transfer from capital reserve to capital projects fund Transfer from capital reserve to debt service fund	-	(B1b) (B1c) (B1d)		
Decreased by: On-behalf TPAF Pension & Social Security Assets acquired under capital leases	2,028,328	(B2a) (B2b)		
Adjusted 2018-2019 general fund expenditures [(B)+(B1s)-(B2s)]	\$20,287,242	(B3)		
2% of adjusted 2018-2019 general fund expenditures [(B3) Times .02] Enter greater of (B4) or \$250,000 Increased by: allowable adjustment	\$ 405,745 405,745 114,376	(B5)		
Maximum unreserved/undesignated fund balance $[(B5)+(K)]$			\$ 520,121	(M)
Maximum unreserved/undesignated fund balance [(B5)+(K)] SECTION 2			\$ 520,121	(M)
	1,146,402	(C1) (C2) (C3)	\$ 520,121	= ^(M)

Excess Surplus Calculation (continued)

SECTION 3

Restricted fund balance - excess surplus [(U)-(M)] if negative enter -0-		\$ <u>-</u> (E)
Recapitulation of Excess Surplus as of June 30, 2019	_	
Restricted excess surplus - designated for subsequent year's expenditures Restricted excess surplus		\$ - (C3) - (E)
Total $[(C3) + (E)]$		\$ - (D)
Detail of Allowable Adjustments Impact aid Sale and lease back Extraordinary aid Additional nonpublic transportation aid	\$ - (H) - (I) 102,196 (J1) 12,180 (J2)	
Total adjustments	\$ 114,376 (K)	
Detail of Other Restricted Fund Balance	¢.	
Approved unspent separate proposal Unspent capital outlay SGLA Sale/lease-back reserve Capital reserve Maintenance reserve Emergency reserve Other reserves Other State/Government mandated reserve	\$ - - 853,787 292,615 - -	
Total other restricted fund balance	\$ 1,146,402 (C4)	

BKC, CPAs, PC

MU

Michael A. Holk, CPA, PSA

Byc, CAas, PC

NO. 20CS00265600

* * * * * * * * * *

Acknowledgment

Should any questions arise as to our comments, please do not hesitate to call us.

We desire to express our appreciation for the assistance and courtesies rendered by the school officials and employees during the course of the examination.

BHC, CAOS, PC BKC, CPAS, PC

Michael A. Holk, CPA, PSA No. 20CS00265600

None

None

1. Administrative Practices and Procedures

3. School Purchasing Programs

2. Financial Planning. Accounting and Reporting

	None
4.	School Food Service
	None
5.	Student Body Activities
	None
6.	Application for State School Aid
	None
7.	Pupil Transportation
	None
8.	Facilities and Capital Assets
	None
9.	Miscellaneous
	None
10	
10	. Status of Prior Year Audit Findings/Recommendations
	There were no prior year audit findings/recommendations.