JEFFERSON TOWNSHIP SCHOOL DISTRICT
COUNTY OF MORRIS
AUDITORS' MANAGEMENT REPORT ON
ADMINISTRATIVE FINDINGS - FINANCIAL,
COMPLIANCE AND PERFORMANCE
FISCAL YEAR ENDED JUNE 30, 2019

$\frac{\text{JEFFERSON TOWNSHIP SCHOOL DISTRICT}}{\text{COUNTY OF MORRIS}}$

AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE

FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE FISCAL YEAR ENDED JUNE 30, 2019

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November 9, 2019

The Honorable President and Members of the Board of Education
Jefferson Township School District
County of Morris, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Jefferson Township School District in the County of Morris for the fiscal year ended June 30, 2019, and have issued our report thereon dated November 9, 2019.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated November 9, 2019, on the financial statements of the Board.

We will review the status of the comments during our next audit engagement. We have already discussed these comments, recommendations and suggestions with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations, if any.

This report is intended for the information of the Jefferson Township School District's management, the Board of Education and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

NISIVOCCIA LLP

Francis Jones

Licensed Public School Accountant #1154

Certified Public Accountant

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the District's CAFR.

Officials in Office and Surety Bonds

<u>Name</u>	<u>Position</u>	Coverage
William Eagen	Treasurer of School Monies	\$300,000
Dora Zeno	Business Administrator/Board Secretary	300,000

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were different than estimated costs. The Board made a proper adjustment to the billings to sending districts for the change in per pupil costs in accordance with N.J.A.C. 6A:23A-3.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

Payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/School Business Administrator, and the Chief School Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the General Fund.

The required certification (E-CERT-1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendent, and business administrator) to the NJ Department of Treasury was filed in a timely manner.

(Continued)

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

<u>Classification of Expenditures – General and Administrative</u>

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. We also reviewed administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.2. As a result of the procedures performed, a transaction error rate of 0% was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained herein within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I, Title II and Title IV of the Elementary and Secondary Education Act as amended and reauthorized.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

The study of compliance for the special projects did not indicate any area of noncompliance.

(Continued)

T.P.A.F. Reimbursement

Our audit procedures included a test of the bi weekly reimbursements filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2019. The reimbursement form was reviewed and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 states:

- a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.
- b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made"
- N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law"

Effective July 1, 2015 and thereafter the bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A 18A:39-3 is \$19,000 for 2018-19.

As per N.J.S.A. 18A:18A-3, the Board passed a resolution, recognizing the Business Administrator as a qualified purchasing agent and increasing the bid threshold to \$40,000.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

(Continued)

School Purchasing Programs (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any material or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

School Food Service

The school food service program was not selected as a major federal and/or state program. However, the program expenditures exceeded \$100,000 in federal and/or State support. Accordingly, we inquired of school management, or the appropriate school food service personnel, as to whether the School Food Authority (SFA) had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

Non-program foods were purchased, prepared or offered for sale. The Statement of Revenue, Expenses and Changes in Net Position in the CAFR Schedule B-5 does separate program and non-program revenue and program and non-program cost of goods sold.

Student Body Activities

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities Fund for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments or recommendations.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2018 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the disabled, low income students and bilingual education. We also performed a review of the District's procedures related to its completion. The information on the A.S.S.A. was compared to the District's workpapers with no exceptions. The information that was included on the workpapers was verified on a test basis without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

FISCAL YEAR ENDED JUNE 30, 2019 (Continued)

Application for State School Aid (Cont'd)

The District maintained workpapers on the prescribed State forms or their equivalent.

The District's written procedures for the recording of student enrollment data appear to be adequate.

Pupil Transportation

Our audit procedures included a test of on-roll status reported in the 2018-19 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with no exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

Our procedures included a review of the SDA grant agreements, if any, for consistency with recording SDA revenue, transfer of local funds from the general fund, and awarding of contracts for eligible facilities construction.

Travel Expense and Reimbursement Policy

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations require the District to establish a maximum travel for the year and to ensure that the maximum is not exceeded. The regulations also require that all travel be preapproved by the Board of Education and that the approval must be itemized by event, event total cost, and individuals attending.

Testing for Lead of All Drinking Water in Educational Facilities

The District did submit the annual Statement of Assurance to the NJ Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

Management Suggestions

New Jersey Earned Sick Leave Law

The New Jersey Earned Sick Leave Law was effective October 29, 2018. This law allows employees to accrue 1 hour of earned sick leave for every 30 hours worked, up to 40 hours each calendar year. We suggest that Districts perform a review each year to determine if there are any employees not previously eligible to receive earned sick leave who are now entitled to under this law and that adequate records are maintained for the accrual of the earned sick leave.

Management Suggestions (Cont'd)

Governmental Accounting Standards Board (GASB) Statements

The next GASB Statement which will have an impact on the District's financial statements is GASB Statement No. 84, *Fiduciary Activities*, which is effective for the fiscal year ended June 30, 2020. This Statement establishes criteria for identifying fiduciary activities. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. The Statement will likely have an impact on the financial statement presentation of the Payroll Agency Fund and may have an impact on the presentation of the Student Activities Agency Fund and Other Trust Funds.

Status of Prior Year's Findings/Recommendations

There were no recommendations in the prior year.

	7	2019-2020 Application for State School Aid	Application	n for State	School Ai	þ		S	ample for	Sample for Verification	1	
	Repor	Reported on	Reported on	ted on			Sample	ple	Verifi	Verified per		
	ASSA	SA	Workpapers	oapers			Selected from	d from	Registers	sters		
	On	On Roll	On Roll	Roll	En	Errors	Workpapers	oapers	On Roll	Roll	Errors	ors
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared
Half Day Preschool 3 Years Old	7		7				7		7			
Half Day Preschool 4 Years Old	6		6				6		6			
Full Day Kindergarten	168		168				168		168			
Grade One	149		149				149		149			
Grade Two	167		167				167		167			
Grade Three	160		160				160		160			
Grade Four	170		170				170		170			
Grade Five	179		179				179		179			
Grade Six	189		189				189		189			
Grade Seven	176		176				176		176			
Grade Eight	209		500				500		500			
Grade Nine	176		176				176		176			
Grade Ten	197		197				197		197			
Grade Eleven	181	16	181	16			181	16	181	16		
Grade Twelve	201	11	201	11			201	11	201	11		
Subtotal	2,338	27	2,338	27			2,338	27	2,338	27		
Special Education:												
Elementary	194		194				194		194			
Middle	153		153				153		153			
	139	14	139	14			139	14	139			14
Subtotal	486	14	486	14			486	14	486			14
Totals	2,824	41	2,824	41	0	-0-	2,824	41	2,824	27	0	14
Percentage Error					0.00%	0.00%					0.00%	0.00%

		Private Schools for Disabled	for Disable	q					Resident L	Resident Low Income		
	Reported on ASSA	Reported on Workpapers		Sample		I	Reported on ASSA	Reported on Workpapers		Sample Selected	Verified to Application	
	as Private	as Private		for	Sample	Sample	as Low	as Low		from	and	Sample
	Schools	Schools	Errors	Verficiation	Verified	Errors	Income	Income	Errors	Workpapers	Register	Errors
Full Day Kindergarten							10	10		_	_	
Grade One							20	20		2	2	
Grade Two							10	10		-	_	
Grade Three							14	14		_	_	
Grade Four							10	10		_	_	
Grade Five							15	15		2	2	
Grade Six							17	17		33	3	
Grade Seven							Ξ	=		8	3	
Grade Eight							15	15		4	4	
Grade Nine							14	14		2	2	
Grade Ten							17	17		2	2	
Grade Eleven							18	18		2	2	
Grade Twelve							20	20		2	2	
Subtotal							191	191		26	26	
Special Education:												
Elementary School	5	S		2	2		38	38		4	4	
Middle School	9	9		2	2		29	29		3	3	
High School	13	13		4	4		29	29		2	2	
Subtotal	24	24		8	∞		96	96		6	6	
Totals	24	24		8	8		287	287		35	35	
Percentage Error			0.00%		·	%00.0			0.00%			0.00%

ъ.	1 .	Y 171	` T	T
Rest	dent		Low	Income

			Condone EE	Low moonic		
	Reported on	Reported on		Sample	Verified to	
	ASSA as	Workpapers		Selected	Test Scores,	
	LEP Low	as LEP Low		from	Application	Sample
	Income	Income	Errors	Workpapers	and Register	Errors
Full Day Kindergarten	1	1		1	1	
Grade One	6	6		2	2	
Grade Two	1	1		1	.1	
Grade Eight	1	1				
Grade Twelve	2	2		1	1	
Subtotal	11	11		5	5	
Totals	11	11		5	5	
Percentage Error			0.00%			0.00%
-						

Resident LEP Not Low Income

		100	JIGOITE LEET 1	ot bow meeme		
	Reported on	Reported on		Sample		
	ASSA as	Workpapers		Selected	Verified to	
	LEP Not	as LEP Not		from	Test Scores	Sample
	Low Income	Low Income	Errors	Workpapers	and Register	Errors
Full Day Kindergarten	6	6		1	1	
Grade Three	1	1		1	1	
Grade Six	1	1		1	1	
Grade Nine	1	1		1	1	
Grade Eleven	1	1		1	1	
Subtotal	10	10		5	5	
Totals	10	10		5	5	
Percentage Error			0.00%			0.00%

			Transpo	ortation		
	Reported	Reported				
	on DRTRS	on DRTRS				
	by DOE	by District	Errors	Tested	Verified	Errors
Regular - Public Schools	1,923	1,923		30	30	
Regular - Special Education	451.0	451.0		25	25	
Transported - Non Public	112	112		15	15	
AIL - Non Public	1	1		1	1	
Special Needs - Public	84.0	84.0		9	9	
Special Needs - Private	23.0	23.0		5	5	
Totals	2,594	2,594		80	80	
Percentage Error			0.00%			0.00%

	Reported	Recalculated
Average Mileage - Regular Including Grade PK Students	5.0	5.0
Average Mileage - Regular Excluding Grade PK Students	5.0	5.0
Average Mileage - Special Education with Special Needs	9.3	9.3

JEFFERSON TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2019

Regular District

Section 1

2% Calculation of Excess Surplus	
2018-19 Total General Fund Expenditures per the CAFR, Ex. C-1	\$ 66,803,511 (B)
Increased by:	
Transfer from Capital Outlay to Capital Projects Fund	\$ -0- (B1a)
Transfer from Capital Reserve to Capital Projects Fund	\$ -0- (B1b)
Decreased by:	
On-Behalf TPAF Pension and Social Security	\$ 8,325,588 (B2a)
Assets Acquired Under Capital Leases	\$ -0- (B2b)
Adjusted 2018-19 General Fund Expenditures	
[(B)+(B1's)-(B2's)]	\$ 58,477,923 (B3)
2% of Adjusted 2018-19 General Fund Expenditures	
[(B5) times .02]	\$ 1,169,558 (B4)
Enter Greater of (B4) or \$250,000	\$ 1,169,558 (B5)
Increased by: Allowable Adjustment	\$ 150,930 (K)
Maximum Unassigned Fund Balance [(B5)+(K)]	\$ 1,320,488 (M)
Section 2	
Total General Fund - Fund Balances @ 6/30/19	\$ 4,291,357 (C)
(Per CAFR Budgetary Comparison Schedule/Statement)	
Decreased by:	
Year-end Encumbrances	\$ 173,265 (C1)
Legally Restricted - Designated for Subsequent	-
Year's Expenditures	\$ -0- (C2)
Legally Restricted Excess Surplus - Designated for Subsequent	
Year's Expenditures	\$ -0- (C3)
Other Restricted Fund Balances	\$ 1,092,667 (C4)
Assigned - Designated for Subsequent	Φ 1 200 777 (C5)
Year's Expenditures	\$ 1,299,777 (C5)
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]	\$ 1,725,648 (U)

JEFFERSON TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2019

(Continued)

Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]	\$	1,725,648	=(U)
Section 3			
Restricted Fund Balance-Excess Surplus [(U)-(M)] IF NEGATIVE, ENTER -0-	\$	405,160	=(E)
Recapitulation of Excess Surplus as of June 30, 2019			
Restricted Excess Surplus - Designated for Subsequent Year's Expenditures	_\$_		(C3)
Restricted Excess Surplus [(E)]	\$	405,160	_(E)
Total $[(C3)+(E)]$		405,160	=(D)
Detail of Allowable Adjustments			
Impact Aid	\$	-0-	(H)
Sale & Lease-back	\$	-0-	(I)
Extraordinary Aid	\$	126,469	(J1)
Additional Nonpublic School Transportation Aid		24,461	-(J2)
Total Adjustments (H)+(I)+(J1)+(J2)+(J3)		150,930	=(K)
Detail of Other Restricted Fund Balances			
Statutory Restrictions:			
Approved Unspent Separate Proposal	\$	-0-	
Sale/Lease-back Reserve	\$	-0-	
Capital Reserve	\$	861,197	
Maintenance Reserve	\$	231,470	
Tuition Reserve	\$	-0-	
Emergency Reserve	\$	-0-	
Other Restricted Fund Balance not Noted Above		-0-	-
Total Other Restricted Fund Balance		1,092,667	(C-4)

JEFFERSON TOWNSHIP SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS FISCAL YEAR ENDED JUNE 30, 2019

It is recommended that:

1.	Administrative Practices and Procedures
	None
2.	Financial Planning, Accounting and Reporting
	None
3.	School Purchasing Program
	None
4.	School Food Service
	None
5.	Student Body Activities
	None
6.	Application for State School Aid
	None
7.	Pupil Transportation
	None
8.	Facilities and Capital Assets
	None
9.	Miscellaneous
	None
10.	Status of Prior Year's Findings/Recommendations
	There were no recommendations in the prior year.