KINNELON BOROUGH SCHOOL DISTRICT COUNTY OF MORRIS AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE FISCAL YEAR ENDED JUNE 30, 2019

KINNELON BOROUGH SCHOOL DISTRICT COUNTY OF MORRIS AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE FISCAL YEAR ENDED JUNE 30, 2019 TABLE OF CONTENTS

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November 13, 2019

The Honorable President and Members of the Board of Education Kinnelon Borough School District County of Morris, NJ

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Kinnelon Borough School District in the County of Morris for the fiscal year ended June 30, 2019, and have issued our report thereon dated November 13, 2019.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated November 13, 2019 on the financial statements of the District.

We will review the status of the comments during our next audit engagement. We have already discussed these comments and suggestions with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations, if any.

This report is intended for the information of the Kinnelon Borough School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

NISIVOCCIA LLP

NISNOCCIA LLP

John J. Mooney Licensed Public School Accountant #2602 Certified Public Accountant

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the District's CAFR.

Officials in Office and Surety Bonds

Name	Position	C	overage
Jennifer L. Stillman	Treasurer of School Monies	\$	250,000
Kerry A. Keane	Board Secretary/School Business Administrator		250,000

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were different than estimated costs. The Board made a proper adjustment to the billings to sending Districts for the change in per pupil costs in accordance with N.J.A.C. 6A:23A-3.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid, on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

Payrolls were approved by the Superintendent and were certified by the Superintendent, President of the Board and the Board Secretary/School Business Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the general fund.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendent, and business administrator) to the NJ Department of Treasury was filed in a timely manner.

Financial Planning, Accounting and Reporting (Cont'd)

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.2. As a result of the procedures performed, a transaction error rate of 0% was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I and Title II of the Elementary and Secondary Education Act as amended and reauthorized.

The study of compliance for the E.S.E.A. did not indicate any area of noncompliance.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

Financial Planning, Accounting and Reporting (Cont'd)

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for District employees who are members of the Teachers' Pension and Annuity Fund.

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2019. The reimbursement form was reviewed and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 states:

a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school Districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made"

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law"

Effective July 1, 2015 and thereafter the bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A 18A:39-3 is \$19,000 for 2018-19.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

School Purchasing Programs (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

School Food Service

The school food service program was not selected as a major federal and/or state program. However, the program expenditures exceeded \$100,000 in federal and/or state support. Accordingly, we inquired of school management, or the appropriate school food service personnel, as to whether the School Food Authority ("SFA") had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

Non-program foods were purchased, prepared or offered for sale. The Statement of Revenue, Expenses and Changes in Net Position in the CAFR Schedule B-5 does separate program and non-program revenue and program and non-program cost of goods sold.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled "Proprietary Funds", Section G of the CAFR.

Student Body Activities

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities Fund for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2018 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, bilingual education and low income students. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers with a few minor exceptions. The information that was included on the workpapers was verified on a test check basis with two exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed State forms or their equivalent.

The District has adequate written procedures for the recording of student enrollment data.

Pupil Transportation

Our audit procedures included a test of on-roll status reported in the 2018-2019 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

The District does not have any active Schools Development Authority ("SDA") grant agreements.

Travel Expense and Reimbursement Policy

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations require the District to establish maximum travel for the year and to account separately that the maximum is not exceeded. The regulations also require that all travel be approved prior by the Board of Education and that the approval must be itemized by event, event total cost, individuals attending, and that a brief report detailing the key issues addressed at the travel event must be submitted after the travel event has occurred.

Our review of the travel policies and records revealed that the District is in general compliance with the travel regulations.

Testing for Lead of All Drinking Water in Educational Facilities

The District did submit the annual Statement of Assurance to the NJ Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

Management Suggestions

New Jersey Earned Sick Leave Law

The New Jersey Earned Sick Leave Law was effective October 29, 2018. This law allows employees to accrue 1 hour of earned sick leave for every 30 hours worked, up to 40 hours each calendar year. We suggest that Districts perform a review each year to determine if there are any employees not previously eligible to receive earned sick leave who are now entitled to under this law and that adequate records are maintained for the accrual of the earned sick leave.

Governmental Accounting Standards Board (GASB) Statements

The next GASB Statement which will have an impact on the District's financial statements is GASB Statement No. 84, *Fiduciary Activities*, which is effective for the fiscal year ended June 30, 2020. This Statement establishes criteria for identifying fiduciary activities. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. The Statement will likely have an impact on the financial statement presentation of the Payroll Agency Fund and may have an impact on the presentation of the Student Activities Agency Fund and Trust Funds such as the Unemployment Compensation and Flexible Spending Trusts and the Private Purpose Scholarship Fund.

Status of Prior Year's Findings/Recommendations

The prior year finding regarding travel expense reimbursements was resolved.

	7	2019-2020 Application for State School Aid	Applicatio	n for State	School Ai	q			ample for	Sample for Verification		
	Repor	Reported on	Repor	Reported on			Sample	ple	Verifi	Verified per		
	Revised ASSA	ASSA	Work	Workpapers			Selected from	d from	Regi	Registers	I	
	On	On Roll	On Roll	Roll	En	Errors	Workpapers	papers	On Roll	Roll	E	Errors
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared
Half Day Preschool 3 Years Old	2		2				2		2			
Half Day Preschool 4 Years Old	ŝ		С				Э		ς			
Full Day Kindergarten	81		81				81		81			
Grade One	88		88				88		88			
Grade Two	66		66				66		66			
Grade Three	94		94				94		94			
Grade Four	121		118		ŝ		118		118			
Grade Five	114		115		(]		115		115			
Grade Six	118		118				118		118			
Grade Seven	120		120				120		120			
Grade Eight	146		146				146		146			
Grade Nine	142		142				142		142			
Grade Ten	131		131				131		131			
Grade Eleven	143	2	143	2			143	2	143	2		
Grade Twelve	145		145				145		145			
Subtotal	1,547	2	1,545	2	2		1,545	2	1,545	2		
Special Education:												
Elementary	123		128		(5)		11		11			
Middle	70		70		•		7		5		2	
High	64	8	64	8			7		7			
Subtotal	257	8	262	8	(5)		25		23		2	
Totals	1,804	10	1,807	10	(3)	-	1,570	2	1,568	2	2	-
Percentage Error					0.17%	0.00%					0.13%	0.00%

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AFTLICATION FOR STATE SCHOOL AID SUMMANT ENROLLMENT AS OF OCTOBER 15, 2018

		<u>-</u>	Private Schools	ols for Disabled	-				Kesident L	RESIDENT LOW INCOMIC		
	Reported	Reported on Worknapers		Samle		-	Reported	Reported on Worknaners		Selected Selected	Verified to Annlication	
	as Private	as Private		for	Sample	Sample	as Low	as Low		from	and	Sample
	Schools	Schools	Errors	Verification	Verified	Errors	Income	Income	Errors	Workpapers	Register	Errors
Full Day Kindergarten							1	1				
Grade One							2	2				
Grade Two							2	2				
Grade Three							1	1				
Grade Four							£	3				
Grade Six							4	4		1	1	
Grade Eight							4	4		1	1	
Grade Nine							5	5		1	1	
Grade Ten							7	7		2	2	
Grade Eleven							£	3				
Grade Twelve							2	2				
Subtotal							34	34		5	5	
Special Education:												
Elementary School	7	7		2	2		10	10		1	1	
Middle School	2	2		1	1		7	9	(1)	1	1	
High School	16	16		2	2		8	8		2	2	
Subtotal	25	25		5	5			24	(]	4	4	
Totals	25	25	-	5	5	-0-	59	58	(]	6	6	-0-
Percentage Error			0.00%			0.00%			1.69%			0.00%

		H	Resident LEP	Low Income		
	Reported on ASSA as LEP Low Income	Reported on Workpapers as LEP Low Income	Errors	Sample Selected from Workpapers	Verified to Test Scores, Application and Register	Sample Errors
Totals	-0-	-0-	-0-	-0-	-0-	-0-
Percentage Error			0.00%			0.00%

		Res	sident LEP N	lot Low Income		
	Reported on ASSA as LEP Not	Reported on Workpapers as LEP Not		Sample Selected from	Verified to Test Scores	Sample
	Low Income	Low Income	Errors	Workpapers	and Register	Errors
Grade Twelve	1	1		1	1	
Subtotal	1	1		1	1	
Special Education:						
Elementary School	3	3		1	1	
Subtotal	3	3		1	1	
Totals	4	4	-0-	2	2	-0-
Percentage Error			0.00%			0.00%

			Transpo	ortation		
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors
Regular - Public Schools	1,070	1,070		25	25	
Regular - Special Education	163.5	163.5		12	12	
Transported - Non Public	2	2		1	1	
AIL - Non Public	64	64		7	7	
Special Needs - Public	69.5	69.5		5	5	
Special Needs - Private	20	20		2	2	
Totals	1,389	1,389	-0-	52	52	-0-
Percentage Error			0.00%			0.00%

	Reported	Recalculated	
Average Mileage - Regular Including Grade PK Students	4.3	4.3	
Average Mileage - Regular Excluding Grade PK Students	4.3	4.3	
Average Mileage - Special Education with Special Needs	6.3	6.3	

KINNELON BOROUGH SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2019

Regular District

Section 1

2% Calculation of Excess Surplus

2018-2019 Total General Fund Expenditures per the CAFR, Ex. C-1 Increased by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Pagarua to Capital Projects Fund	<u>\$ -0-</u> (B1a)
Transfer from Capital Reserve to Capital Projects Fund	<u>\$ -0-</u> (B1b)
Decreased by: On-Behalf TPAF Pension and Social Security Assets Acquired Under Capital Leases	\$ 6,032,137 (B2a) \$ -0- (B2b)
Adjusted 2018-19 General Fund Expenditures [(B)+(B1's)-(B2's)]	<u>\$ 38,846,634</u> (B3)
2% of Adjusted 2018-19 General Fund Expenditures [(B3) times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment	\$ 776,933 (B4) \$ 776,933 (B5) \$ 636,940 (K)
Maximum Unassigned Fund Balance [(B5)+(K)]	\$_1,413,873 (M)
Section 2	
Total General Fund - Fund Balances @ 6/30/2019	\$ 4,224,733 (C)
(Per CAFR Budgetary Comparison Schedule C-1)	
Decreased by:	
Year-end Encumbrances	<u>\$ 546,989</u> (C1)
Legally Restricted:	
Designated for Subsequent Year's Expenditures	<u>\$ -0-</u> (C2)
Excess Surplus - Designated for Subsequent Year's Expenditures	<u>\$ 178,367</u> (C3)
Other Restricted Fund Balances	<u>\$ 2,085,504</u> (C4)
Assigned Fund Balance:	
Unreserved - Designated for Subsequent Year's Expenditures	<u>\$ -0-</u> (C5)
Additional Assigned Fund Balance:	
Unreserved - Designated for Subsequent Year's Expenditures	
July 1, 2019 - August 1, 2019	<u>\$ -0-</u> (C6)
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)-(C6)) <u>\$ 1,413,873</u> (U)

Section 3

Restricted Fund Balance-Excess Surplus [(U)-(M)] IF NEGATIVE, ENTER -0-	\$	<u>-0-</u> (E)
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KINNELON BOROUGH SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2019 (Continued)

Recapitulation of Excess Surplus as of June 30, 2019

Restricted Excess Surplus - Designated for Subsequent Year's Expenditures Restricted Excess Surplus [(E)]	\$ -0- (C3) \$ -0- (E)
Total [(C3)+(E)]	\$ -0- (D)
Detail of Allowable Adjustments	
Impact Aid	\$ -0- (H)
Sale & Lease-back	\$ -0- (I)
Extraordinary Aid	\$ 618,380 (J1)
Additional Nonpublic School Transportation Aid	\$ 18,560 (J2)
Current Year School Bus Advertising Revenue Realized	\$ -0- (J3)
Family Crisis Transportation Aid	\$ -0- (J4)
Total Adjustments [(H)+(I)+(J1)+(J2)+(J3)+(J4)]	\$ 636,940 (K)
Detail of Other Restricted Fund Balances	
Statutory Restrictions:	
Approved Unspent Separate Proposal	\$ -0-
Sale/Lease-back Reserve	\$ -0-
Capital Reserve	\$ 2,085,504
Maintenance Reserve	\$ -0-
Emergency Reserve	\$ -0-
Tuition Reserve	\$ -0-
School Bus Advertising 50% Fuel Offset Reserve - Current Year	\$ -0-
School Bus Advertising 50% Fuel Offset Reserve - Prior Year	\$ -0-
Impact Aid General Fund Reserve (Sections 8002 and 8003)	\$ -0-
Impact Aid Capital Fund Reserve (Sections 8007 and 8008)	\$ -0-
Other State/Government Mandated Reserve	\$ -0-
Other Restricted Fund Balances Not Noted Above	\$ -0-

Total Other Restricted Fund Balance

<u>\$ 2,085,504</u> (C4)

KINNELON BOROUGH SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS FISCAL YEAR ENDED JUNE 30, 2019

It is recommended that:

1. <u>Administrative Practices and Procedures</u>

None

2. <u>Financial Planning, Accounting and Reporting</u>

None

3. <u>School Purchasing Program</u>

None

4. <u>School Food Service</u>

None

5. <u>Student Body Activities</u>

None

6. Application for State School Aid

None

7. <u>Pupil Transportation</u>

None

8. Facilities and Capital Assets

None

9. <u>Travel Expense and Reimbursement Policy</u>

None

10. <u>Status of Prior Year's Findings/Recommendations</u>

The prior year finding regarding travel expense reimbursements was resolved.