# BOROUGH OF LAWNSIDE SCHOOL DISTRICT COUNTY OF CAMDEN

# Auditor's Management Report on Administrative Findings-Financial, Compliance and Performance

FOR THE FISCAL YEAR ENDED JUNE 30, 2019



Auditor's Management Report on Administrative Findings - Financial, Compliance and Performance

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#### AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

The Honorable President and Members of the Board of Education Borough of Lawnside School District County of Camden, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Borough of Lawnside School District, in the County of Camden, State of New Jersey, as of and for the fiscal year ended June 30, 2019, which were separately issued in the Comprehensive Annual Financial Report dated December 4, 2019.

As part of our audit, we also performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is issued in conjunction with the Comprehensive Annual Financial Report of the Board of Education of the Borough of Lawnside School District, for the fiscal year ended June 30, 2019, and is intended for the information of the School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Respectfully submitted,

Borm & Camping LLP

BOWMAN & COMPANY LLP Certified Public Accountants & Consultants

KI n. Cyplighte

Kirk N. Applegate Certified Public Accountant Public School Accountant No. 20CS00223300

Voorhees, New Jersey December 4, 2019

#### ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE, AND PERFORMANCE

#### SCOPE OF AUDIT

The audit covered the financial transactions of the Board Secretary / School Business Administrator and the Treasurer of School Moneys, the activities of the Board of Education and the records of the various funds under the auspices of the Board of Education.

#### ADMINISTRATIVE PRACTICES AND PROCEDURES

#### **Insurance**

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule, contained in the School District's Comprehensive Annual Financial Report (CAFR).

#### Official Bonds (N.J.S.A. 18A: 17-26, 18A:17-32, 18A:13-13)

<u>Name</u>	Position_	<u>Amount</u>
Dawn Leary	Board Secretary / School Business Administrator	\$ 90,000.00
Nancy McCabe	Treasurer of School Moneys	\$ 200,000.00

There is a Public Employees' Faithful Performance Crime Policy covering all other employees with multiple coverage of \$250,000.00.

#### **Tuition Charges**

The School District had no incoming tuition students that required proper adjustment, per N.J.A.C. 6A:23-3.1(f)3.

### FINANCIAL PLANNING, ACCOUNTING, AND REPORTING

#### **Examination of Claims**

Sampled claims paid during the fiscal year under audit did not indicate any reportable noncompliance with respect to signatures, certification, or supporting documentation.

### Payroll Account

The net salaries of sampled employees of the School District were deposited in the net payroll account. Employees' payroll deductions and the employer's share of fringe benefits were deposited in the payroll agency account.

Sampled payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary / School Business Administrator.

Sampled salary withholdings were promptly remitted to the proper agencies, including health benefit premium withholdings due to the general fund, except as noted in the Other Special Federal and / or State Projects section of this report.

Sampled payrolls were delivered to the Board Secretary / School Business Administrator who then deposited with warrants in separate bank accounts for net payroll and withholdings.

# FINANCIAL PLANNING, ACCOUNTING, AND REPORTING (CONT'D)

#### Employee Position Control Roster

A sample of the Employee Position Control Roster indicated that it was in satisfactory condition and was approved by the county office submission with the 2018-2019 budget review checklist.

#### **Encumbrances and Accounts Payable**

A sample of outstanding issued purchase orders was made as of June 30 for proper classification of orders as encumbrances and accounts payable. Our sample did not indicate any reportable noncompliance with respect to classification of orders.

### <u>Travel</u>

A sample of travel expenditures during the fiscal year under audit did not indicate any reportable noncompliance.

### **Classification of Expenditures**

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our randomly sampled expenditure transactions. We also tested the coding of all expenditures included in our compliance and single audit sampling procedures. In addition, a sample was selected that specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. Our samples did not indicate any reportable noncompliance with respect to classification of expenditures.

### **Board Secretary's Records**

Our audit of the financial and accounting records maintained by the Board Secretary indicated that they were in satisfactory condition.

### Treasurer of School Moneys' Records

Our audit of the financial and accounting records maintained by the Treasurer of School Moneys indicated that they were in satisfactory condition.

# <u>Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act</u> (E.S.S.A.)

The E.S.S.A. financial exhibits are contained within the special revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and IIA of the Every Student Succeeds Act.

An audit of compliance for E.S.S.A. was not required for school year 2018-19.

### Other Special Federal and / or State Projects

The School District's other special projects were approved as listed on exhibits K-3 and K-4 located in the CAFR.

Our audit of the state funds on a sample basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the special revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned other special projects.

## FINANCIAL PLANNING, ACCOUNTING, AND REPORTING (CONT'D)

### Other Special Federal and / or State Projects (Cont'd)

The audit of compliance for other special projects did indicate the following instance of reportable noncompliance:

### Finding No. 2019-001

# **Condition**

The School District failed to calculate the correct amount of employee health insurance contributions in accordance with N.J.S.A. 18A:16-17.

#### **Recommendation**

The School District should ensure compliance with N.J.S.A. 18A:16-17 by calculating the correct amount of employee health insurance contributions.

### **TPAF Reimbursement**

Our audit procedures included a sample of the biweekly reimbursements filed with the Department of Education for School District employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

# TPAF Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's final reports for all federal awards for the School District to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the School District for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management and N.J.S.A. 18A:66-90. The expenditure was inspected subsequent to the reimbursement and no exceptions were noted.

### SCHOOL PURCHASING PROGRAMS

### **Contracts and Agreements Requiring Advertisement for Bids**

N.J.S.A. 18A:18A-1 et seq. (Public School Contracts Law), the associated rules and related information on the statute, and the school contracts in general, are available on the following website:

### https://www.state.nj.us/dca/divisions/dlgs/programs/lpcl.html

Current statute is posted on the New Jersey Legislature website at:

### http://www.njleg.state.nj.us/

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000.00 (with a Qualified Purchasing Agent) and \$29,000.00 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$19,000.00 for 2018-19.

The School District's Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Based on the results of our audit, we did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

### SCHOOL FOOD SERVICE

The school food service program was not selected as a major federal and / or State program. However, the program expenditures exceeded \$100,000.00 in federal and / or State support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the School Food Authority (SFA) had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

The statement of revenues, expenses, and changes in fund net position (CAFR exhibit B-5) does separate program and non-program revenue and program and non-program cost of goods sold.

Net cash resources did not not exceed three months average expenditures.

#### **STUDENT BODY ACTIVITIES**

Our audit of the financial and accounting records for student activities indicated that they were in satisfactory condition.

#### APPLICATION FOR STATE SCHOOL AID

Our audit procedures included a sample of information reported in the October 15, 2018 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the disabled, low-income, and bilingual. We also performed an inspection of the School District procedures related to its completion. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the schedule of audited enrollments.

The School District maintained workpapers on the prescribed State forms or their equivalent.

The School District has adequate written procedures for the recording of student enrollment data.

### PUPIL TRANSPORTATION

Our audit procedures included a sample of on-roll status reported in the 2018-2019 District Report of Transported Resident Students (DRTRS). The information that was reported on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the schedule of audited enrollments.

Our procedures also included a sample of transportation related contracts and purchases. Based on our sample, the School District complied with proper bidding procedures and award of contracts. No exceptions were noted in our sample of transportation related purchases of goods and services.

### FACILITIES AND CAPITAL ASSETS

Our audit of the financial and accounting records for facilities and capital assets indicated that they were in satisfactory condition.

#### **MISCELLANEOUS**

#### **Continuing Disclosure Agreements**

The School District complied with its most recent continuing disclosure agreements made in relation to prior year bond issuances.

#### Testing for Lead of All Drinking Water in Education Facilities

The School District submitted the annual Statement of Assurance to the Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

#### FOLLOW-UP ON PRIOR YEAR'S FINDINGS

In accordance with *Government Auditing Standards*, our procedures included a review of all prior year recommendations. Corrective action has been taken on the prior year finding.

There were no Office of Fiscal Accountability and Compliance audit reports issued during the fiscal year ended June 30, 2019.

#### ACKNOWLEDGMENT

We received the complete cooperation of all of the officials of the School District and we greatly appreciate the courtesies extended to the members of the audit team.

Respectfully submitted,

Bowm & Camping LLP

BOWMAN & COMPANY LLP Certified Public Accountants & Consultants

RI n. Cyplighte

Kirk N. Applegate Public School Accountant No. 20CS00223300

Application for State School Aid Summary

Schedule of Audited Enrollments Enrollment as of October 15, 2018

Enfoliment as of October 13, 2010

	2018-:	2019 Application for St	ate School Aid						ivate Schools for the Disabled		
	Reported on A.S.S.A. On Roll <u>Full Sha</u> i	Workpapers On Roll	Errors ed <u>Full Shared</u>	Sample Selected from Workpapers <u>Full Shared</u>	Verified per Registers On Roll <u>Full Shared</u>	Errors per Registers On Roll <u>Full Shared</u>	Reported on A.S.S.A. as Private <u>Schools</u>	Sample for Verifi- <u>cation</u>	Sample <u>Verified</u>	Sample <u>Errors</u>	
Half Day Preschool Full Day Preschool	38	38		38	38						
Half Day Kindergarten Full Day Kindergarten One	30 29	30 29		28 29	28 29						
Two Three Four	25 28 16	25 28 16		25 28 16	25 28 16						
Five Six Seven Eight	27 26 24	27 26 24 31		27 26 24	27 26 24 31						
Eight Nine Ten Eleven Twelve Post-Graduate Adult H.S. (15+CR.) Adult H.S. (1-14CR.)	31	31		31	31						
Subtotal	274	- 274	<u> </u>	272 -	272 -					-	
Special Education-Elementary Special Education-Middle School Special Education-High School	28 15	28 15		28 15	28 15		3 2 7	2 2 6	1 2 3	1 3	
Subtotal	43	- 43	<u> </u>	43 -	43 -	<u> </u>	12	10	6	4	
Co. Voc Regular Co. Voc. Ft. Post Sec.											
Subtotal		<u> </u>	<u> </u>	<u> </u>	<u> </u>	<u> </u>			<u> </u>	-	
Totals	317	- 317	<u> </u>	315 -	315 -		12	10	6	4	
Percentage Error			0.0% 0.0%			0.0% 0.0%			=	40%	

Application for State School Aid Summary Schedule of Audited Enrollments

Enrollment as of October 15, 2018

		sident Low Income		Sam	ple for Verification	n		Resident LEP Low Ir	ncome	Sample for Verification		
	Reported on A.S.S.A. as Low <u>Income</u>	Reported on Workpapers as Low <u>Income</u>	Errors	Sample Selected from <u>Workpapers</u>	Verified to Application <u>and Register</u>	Sample <u>Errors</u>	Reported on A.S.S.A. as LEP Low <u>Income</u>	Reported on Workpapers as LEP Low <u>Income</u>	Errors	Sample Selected from <u>Workpapers</u>	Verified to Application, Test Score <u>and Register</u>	Sample <u>Errors</u>
Half Day Preschool	10	10										
Full Day Preschool	16	16		11	11							
Half Day Kindergarten	15	15		11	11							
Full Day Kindergarten One	15	15		11	11							
Тмо	6	6		4	4							
Three	10	10		7	7							
Four	7	7		5	5							
Five	10	10		7	7							
Six	10	10		6	6							
Seven	5	5		4	4							
Eight	16	16		10	10							
Nine Ten Eleven Twelve Post-Graduate Adult H.S. (15+CR.) Adult H.S. (1-14CR.)												
Subtotal	111	111		76	76							-
Special Education-Elementary Special Education-Middle School Special Education-High School	17 7	17 7		12 4	12 4							
Subtotal	24	24		16	16				-			
Co. Voc Regular Co. Voc. Ft. Post Sec.												
Subtotal			-									
Totals	135	135		92	92				-			-
Percentage Error			0.0%			0.0%			0.0%			0.0%
			Transp	ortation								
	Reported on DRTRS by DOE/County	Reported on DRTRS by District	Errors	Tested	Verified	Errors					Reported	Re- <u>Calculated</u>
Dar Dublic Cabaala Cal 1						<u> </u>		ene) – Deculer burbu	dina Crada DK at dant		7.7	
Reg Public Schools, Col. 1 Reg SpEd, Col. 4	19 1	19 1		14 1	14	1			ding Grade PK student Iding Grade PK studen		/./ If Applicable	7.7
Reg SpEd, Col. 4 Transported - Non-Public, Col. 3	22	22		15	13	1		age) = Regular Exclu eage) = Special Ed. v		is (rail D)	IT Applicable 11.7	11.7
Special Needs, Col. 6	22	22		15	15	2	Spec. Avg. (Mill	cage, - opecial EU. V	nai opecial Neeus		11.7	11.7
				10								
T.4.1.	62	62	-	46	43	3						
Totals			0.0%			6.5%						

Application for State School Aid Summary Schedule of Audited Enrollments Enrollment as of October 15, 2018

		ident LEP NOT Low Income	Sample for Verification				
	Reported on A.S.S.A. as NOT Low	Reported on Workpapers as NOT Low	Errors	Sample Selected from	Verified to Test Score	Sample	
Half Day Preschool Full Day Preschool Half Day Kindergarten Full Day Kindergarten One Two Three Four Five Six Seven Eight Nine Ten Eleven Twelve Post-Graduate Adult H.S. (15+CR.) Adult H.S. (1-14CR.)	Income	Income	Errors	<u>Workpapers</u>	and Register	Errors	
Subtotal	<u> </u>						
Special Education-Elementary Special Education-Middle School Special Education-High School							
Subtotal		<u>-</u>					
Co. Voc Regular Co. Voc. Ft. Post Sec.							
Subtotal							
Totals						-	
Percentage Error			0.0%			0.0%	

# EXCESS SURPLUS CALCULATION

# REGULAR DISTRICT / CHARTER SCHOOL / RENAISSANCE SCHOOL PROJECT

# SECTION 1

# 2% Calculation of Excess Surplus

2018-19 Total General Fund Expenditures Reported on CAFR Exhibit C-1 Increased by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Transfer from General Fund to SRF for PreK-Regular Transfer from General Fund to SRF for PreK-Inclusion	\$ 9,367,066.50 (B) - (B1a) - (B1b) - (B1c) - (B1d)
Decreased by: On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases Adjusted 2018-19 General Fund Expenditures [(B)+(B1s)-(B2s)]	890,143.78 (B2a) - (B2b) \$ 8,476,922.72 (B3)
2% of Adjusted 2018-19 General Fund Expenditures [(B3) times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment * Maximum Unassigned Fund Balance [(B5) + (K)]	\$ 169,538.45 (B4)   250,000.00 (B5)   71,898.00 (K)   \$ 321,898.00 (M)
SECTION 2	
Total General Fund - Fund Balances at June 30, 2019 (Per CAFR Budgetary Comparison Schedule, Ex. C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures ** Other Restricted Fund Balances **** Assigned Fund Balance - Designated for Subsequent Year's Expenditures	\$ 1,410,204.58 (C) 5,854.04 (C1) - (C2) 179,271.44 (C3) 300,047.74 (C4) 32,008.56 (C5)
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)-(C-6)]	\$ 893,022.80 (U1)
SECTION 3	
Restricted Fund Balance - Excess Surplus *** [(U1)-(M)] IF NEGATIVE ENTER -0-	<u>\$ 571,124.80</u> (E)
Recapitulation of Excess Surplus as of June 30, 2019	
Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures ** Restricted - Excess Surplus *** [(E)]	\$ 179,271.44 (C3) 571,124.80 (E)
Total Excess Surplus [(C3)+(E)]	<u>\$ 750,396.24</u> (D)

#### EXCESS SURPLUS CALCULATION (CONT'D)

#### REGULAR DISTRICT / CHARTER SCHOOL / RENAISSANCE SCHOOL PROJECT

#### Footnotes:

Allowable adjustment to expenditures on line K must be detailed as follows. This adjustment line (as detailed below is to be utilized when applicable for:

(H) Federal Impact Aid. The passage of P.L.2015, c.46 amended N.J.S.A. 18A:7F-41 to permit a board of education to appropriate federal impact aid funds to establish or supplement a federal impact aid legal reserve in the general fund. Accordingly, the Federal Impact Aid adjustment to expenditures is limited to the portion of Federal Impact Aid Section 8002 and Section 8003 received during the fiscal year and recognized as revenue on the General Fund Budgetary Comparison Schedule, but not transferred to the Federal Impact Aid Reserve – General (8002 or 8003) by board resolution during June 1 to June 30 of the fiscal year under audit. Amounts transferred to the reserve are captured on line (C4);

(I) Sale and Lease-back (Refer to the Audit Program Section II, Chapter 10);

- (J1) Extraordinary Aid;
- (J2) Additional Nonpublic School Transportation Aid;
- (J3) Recognized current year School Bus Advertising Revenue; and
- (J4) Family Crisis Transportation Aid.

Notes to auditor: Refer to the Audit Program Section II, Chapter 10 for restrictions on the inclusion of Extraordinary Aid, Family Crisis Transportation Aid, and Additional Nonpublic School Transportation Aid.

#### Detail of Allowable Adjustments

Federal Impact Aid	\$ -	(H)
Sale & Lease-back	-	(I)
Extraordinary Aid	65,518.00	(J1)
Additional Nonpublic School Transportation Aid	6,380.00	(J2)
Current Year School Bus Advertising Revenue Recognized	 -	(J3)
Family Crisis Transportation Aid	 -	(J4)
Total Adjustments [(H)+(I)+(J1)+(J2)+(J3)+(J4)]	\$ 71,898.00	(K)

\*\* This amount represents the June 30, 2019 Excess Surplus (C3 above) and must be included in the Audit Summary Line 90031. This amount was to be appropriated in the 2019-2020 general fund budget.

\*\*\* Amounts must agree to the June 30, 2019 CAFR and must agree to Audit Summary Line 90030.

\*\*\*\*

Amount for Other Restricted Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by another type of government, such as the judicial branch of government, must have departmental approval. District requests should be submitted to the Division of Administration and Finance prior to September 30.

#### Detail of Other Restricted Fund Balance

Statutory restrictions:	
Approved unspent separate proposal	\$ -
Sale/lease-back reserve	
Capital reserve	-
Maintenance reserve	100,047.74
Emergency reserve	
Tuition reserve	200,000.00
School bus advertising 50% fuel offset reserve - current year	-
School bus advertising 50% fuel offset reserve - prior year	
Impact Aid General Fund Reserve (Sections 8002 and 8003)	
Impact Aid Capital Fund Reserve (Sections 8007 and 8008)	
Other state/government mandated reserves	
[Other Restricted Fund Balance not noted above]****	
Total Other Restricted Fund Balance	\$ 300,047.74 (C4)

Audit Recommendations Summary For the Fiscal Year Ended June 30, 2019

**Recommendations:** 

1. Administrative Practices and Procedures

None

2. Financial Planning. Accounting and Reporting

The School District should ensure compliance with N.J.S.A. 18A:16-17 by calculating the correct amount of employee health insurance contributions.

3. School Purchasing Programs

None

4. School Food Service

None

5. Student Body Activities

None

6. Application for State School Aid

None

7. Pupil Transportation

None

8. Facilities and Capital Assets

None

9. Miscellaneous

None

10. Status of Prior Year Audit Findings/Recommendations

A review was performed on the prior year recommendations and corrective action was taken on all prior year findings.