

### MERCER COUNTY SPECIAL SERVICES SCHOOL DISTRICT

AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS-FINANCIAL, COMPLIANCE AND PERFORMANCE

**JUNE 30, 2019** 

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#### REPORT OF INDEPENDENT AUDITORS

Honorable President and Members of the Board of Education Mercer County Special Services School District County of Mercer Hamilton, New Jersey 08690

We have audited, in accordance with generally accepted auditing standards and *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Mercer County Special Services School District in the County of Mercer as of and for the year ended June 30, 2019, and have issued our report thereon dated December 5, 2019.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information of the Mercer County Special Services School District Board of Education's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Scott A. Clelland Licensed Public School Accountant No. 1049

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WISS & COMPANY, LLP

Wise & Company

December 5, 2019 Livingston, New Jersey

#### **JUNE 30, 2019**

#### **Scope of Audit**

The audit covered the financial transactions of the Board Secretary/School Business Administrator and the Treasurer of School Moneys, the activities of the Board of Education and the records of the various funds under the auspices of the Board of Education.

#### **Administrative Practices and Procedures**

#### Insurance

Insurance coverage was carried in the amounts as detailed on J-20, Insurance Schedule contained in the school district CAFR.

#### Official Bonds (N.J.S.A. 18A:17-26, 18A:17-32, 18A:13-13)

Name	Position	 Amount
Deborah Donnelly	School Business Administration/Board Secretary	\$ 300,000
David Miller	Treasurer of School Moneys	\$ 300,000

#### **Tuition Charges**

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were greater than or less than estimated costs. The District made a proper adjustment to the billings to sending Districts for the increase (decrease) in per pupil costs in accordance with *N.J.A.C.* 6A:23A-17.1(f)3.

#### Financial Planning, Accounting and Reporting

#### **Examination of Claims**

An examination of claims paid during the period under review which did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

#### Payroll Account

The net salaries of all employees of the District were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/Business Administrator.

#### **JUNE 30, 2019**

Salary withholdings were promptly remitted to the proper agencies, including health benefits premium amounts withheld due to the general fund.

Payrolls were delivered to the treasurer of school moneys with a warrant made to his order for the full amount of each payroll.

#### Position Control Roster

An inquiry and subsequent review of the Position Control Roster did not identify any inconsistencies between the payroll records, employee benefit records (e.g. pension reports and health benefit coverage reports), the general ledger accounts to where wages are posted (administrative versus instruction), and the Position Control Roster.

#### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30 for proper classification of orders as reserve for encumbrances and accounts payable and no exceptions were noted.

#### Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with *N.J.A.C.* 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with *N.J.A.C* 6A:23A-8.3. As a result of the procedures performed, a transaction error rate of 0% overall was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

#### Board Secretary's Records

Our review of the financial and accounting records maintained by the Board Secretary did not identify any exceptions.

#### Treasurer's Records

No exceptions were noted during our review of the financial and accounting records maintained by the Treasurer.

#### **JUNE 30, 2019**

#### Elementary and Secondary Education Act (ESEA) as amended by the Every Student Succeeds Act (ESSA)

The District did not receive any funding under the Elementary and Secondary Act as amended by the Every Student Succeeds Act (ESSA).

#### Other Special Federal and/or State Projects

The District's special projects were approved as listed on Schedules A (K-3) and B (K-4) located in the CAFR.

Our audit of the federal and state funds, on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

The study of compliance for the special projects indicated no instances of noncompliance.

#### T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for District employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

#### T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The District does not receive federal funding for any employees whose TPAF/FICA payments are made by the State on-behalf of the school district.

#### **School Purchasing Programs**

#### Contracts and Agreements Requiring Advertisement for Bids

The bid thresholds in accordance with *N.J.S.A.* 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under *N.J.S.A.* 18A:39-3 is currently \$19,000 for 2018-19.

#### **JUNE 30, 2019**

The District board of education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Based on the results of our audit, we did not identify any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of *N.J.S.A.* 18A:18A-4, as amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per *N.J.S.A.* 18A:18A-5.

#### **School Food Service**

The financial transactions and statistical records of the school food service fund were reviewed and are maintained in satisfactory condition. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis and no exceptions were noted.

Cash receipts and bank records were reviewed on a test basis for timely deposit and no exceptions were noted.

The District utilizes a food service management company (FSMC) and is depositing and expending monies in accordance with *N.J.S.A.* 18A:17-34, and 19-1 through 19-4.1. Provisions of the FSMC contract / addendum were reviewed and audited. The FSMC contract includes an operating results provision which guarantees that the food service program will reflect a loss not to exceed \$40,000. The operating results provision has been met. All vendor discounts, rebates, and credits from vendors and/or the FSMC were tracked and credited to the Food Service Account and reconciled to supporting documentation at least annually.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food and supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service.

Net cash resources did not exceed three months average expenditures.

Payroll records were maintained and labor costs were verified on a test check basis for School Food Service employees. No exceptions were noted.

#### **JUNE 30, 2019**

The number of meals claimed for reimbursement was compared to sales and meal count records. As part of the claims review process the Edit Check Worksheet was completed. Reimbursement claims were submitted/certified in a timely manner.

Applications for free and reduced price meals were reviewed, on a test basis, for completeness and accuracy. The number of free and reduced price meals claimed as served was compared to the number of valid applications and/or to the list of directly certified students on file, times the number of operating days, on a school by school basis. The free and reduced price meal and free milk policy was reviewed for uniform administration throughout the school system. Sites approved to participate in Provisions I and II were examined for compliance with all counting and cleaning requirements. The required verification procedures for free and reduced price applications were completed and available for review.

USDA Food Donation Program (food and/or commodities) were received and a separate inventory was maintained on a first-in, first-out basis. No exceptions were noted.

The Statement of Revenues, Expenses, and Changes in Fund Net Position (CAFR Schedule B-5) does separate program and non-program revenue and program and non-program cost of goods sold.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section B of the CAFR.

#### **Student Body Activities**

During our review of the student activity funds, there were no exceptions noted.

#### Application for State School Aid (A.S.S.A.)

Our audit procedures included a test of information reported in the October 15, 2018 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, low-income and bilingual. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed state forms or their equivalent.

The District written procedures appear to be adequate for the recording of student enrollment data.

#### **JUNE 30, 2019**

#### **Facilities and Capital Assets**

Our procedures included a review of the New Jersey Schools Development Authority ("NJSDA") grant agreement for consistency with recording NJSDA revenue, transfer of local funds from the general fund or from the capital reserve account and awarding of contracts for eligible facilities construction. No exceptions were noted.

#### Miscellaneous

#### Follow-up on Prior Year's Findings

In accordance with *Government Auditing Standards*, our procedures included a review of all prior year findings and recommendations. Corrective action was not needed as there were no prior year findings.

There were no Office of Fiscal Compliance ("OFAC") audit reports issued during the 2018-19 fiscal year.

#### Acknowledgment

We received the complete cooperation of all the officials of the School District and we greatly appreciate the courtesies extended to the members of the audit team.

#### SCHEDULE OF AUDITED ENROLLMENTS

## MERCER COUNTY SPECIAL SERVICES SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2018

		2019-2020	<b>Application</b>	for State Sci	hool Aid		Sample for			Sample for Verification			Private Schools for Disabled			
	A.S	orted on S.S.A. Roll	Repor Work	rted on papers Roll		rrors	Selecte	nple ed from papers	Verifi Regi	ied per isters Roll	Erro Reg	rs per isters Roll	Reported on A.S.S.A. as Private	Sample for Verifi-	Sample	Sample
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Schools	cation	Verified	Errors
Half Day Preschool																
Full Day Preschool	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_
Half Day Kindegarten	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_
Full Day Kindergarten	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_
One	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_
Two	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_
Three	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_
Four	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_
Five	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_
Six	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_
Seven	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_
Eight	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_
Nine	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_
Ten	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_
Eleven	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_
Twelve	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_
Post-Graduate	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_
Adult H.S. (15+CR.)	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_
Adult H.S. (1-14 CR.)	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_
Subtotal							-		_			_				
Special Ed - Elementary	181		181				90		90							
Special Ed - Middle School	104	-	104	-	-	-	104	-	104	-	-	-	-	-	-	-
Special Ed - Middle School  Special Ed - High School	248	14	248	14	-	-	248	14		1.4	-	-	-	-	-	-
Subtotal	533	14	533	14			442	14	248 442	14						
Subtotal							442		442							
Co. Voc Regular	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Co. Voc. Ft. Post Sec.							-									
Totals	533	14	533	14			442	14	442	14						
Percentage Error					0.00%	0.00%					0.00%	0.00%				0.00%
					$\overline{}$	$\overline{}$										

#### SCHEDULE OF AUDITED ENROLLMENTS

#### MERCER COUNTY SPECIAL SERVICES SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY **ENROLLMENT AS OF OCTOBER 15, 2018**

	Re	esident Low Income	:	San	Sample for Verification			nt LEP Low Incom	Sample for V			
	Reported on A.S.S.A. as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A. as LEP low Income	Reported on Workpapers as LEP low Income	Errors	Sample Selected from Workpapers	Verified to Test Score and Register	Sample Errors
Half Day Preschool												
Full Day Preschool	-	-	-	-	-	-	-	-	-	-	-	-
Half Day Kindegarten Full Day Kindergarten	-	-	-	-	-	-	-	-	-	-	-	-
One Control of the Co		-	-	-	-	-	-	-		-	-	-
Two	_	_	_	_	_	_		_	_	_	_	_
Three	_	_	_	-	_	_	-	_		_	_	_
Four	-	-	-	-	-	_	_	-	-	-	-	-
Five	-	-	-	-	-	-	-	-	-	-	-	-
Six	-	-	-	-	-	-	-	-	-	-	-	-
Seven	-	-	-	-	-	-	-	-	-	-	-	-
Eight	-	-	-	-	-	-	-	-	-	-	-	-
Nine	-	-	-	-	-	-	-	-	-	-	-	-
Ten	-	-	-	-	-	-	-	-	-	-	-	-
Eleven Twelve	-	-	-	-	-	-	-	-	-	-	-	-
Post-Graduate	-	-	-	-	-	-	-	-	-	-	-	-
Adult H.S. (15+CR.)	_	_	_	_	_	_		_	_	_	_	_
Adult H.S. (1-14 CR.)	_	_	_	_	_	_	_	_	_	_	_	_
Subtotal												
Special Ed - Elementary Special Ed - Middle Special Ed - High Subtotal	130.0 74.0 154.0 358.0	130.0 74.0 154.0 358.0	- - - -	58.0 36.0 78.0 172.0	58.0 36.0 78.0 172.0	· ·	-	:	- - - -			- - - -
Co. Voc Regular	_	_	_	-	_	_	-	_		_	_	
Co. Voc. Ft. Post Sec.												
Totals	358.0	358.0		172.0	172.0	-	-	-	-			
Percentage Error			0.00%			0.00%			0.00%			0.00%
			Transp	ortation								
	Reported on DRTRS by DOE/county	Reported on DRTRS by District	Errors	Tested	Verified	Errors						
Reg Public Schools, col. 1 RegSpEd, col. 4 Transported - Non-Public, col. 3 Special Ed Spec, col. 6 Totals			NOT APP	PLICABLE							Reported	Recalculated
TOTALS		-			<u>-</u>	<u>-</u>	Reg Avg.(Milea	ge) = Regular Includi	ng Grade PK	students (Part A)	керопец	Recalculated
Percentage Error						0.00%	Reg Avg.(Mileag	ge) = Regular Excludi ge) = Regular Excludi gial Ed with Special N	ing Grade PI	Students (Part B)	NOT APPL	ICABLE

#### MERCER COUNTY SPECIAL SERVICES SCHOOL DISTRICT

#### SCHEDULE OF AUDITED ENROLLMENTS

#### APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2018

	Resident	LEP NOT Low Inco	Sample for Verification				
	Reported on A.S.S.A. as NOT Low Income	Reported on Workpapers as NOT Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	
Half Day Preschool Full Day Preschool Half Day Kindegarten Full Day Kindergarten One Two Three Four Five Six Seven Eight Nine Ten Eleven Twelve Post-Graduate Adult H.S. (15+CR.)			NOT APPLI	CABLE			
Adult H.S. (1-14 CR.) Subtotal		-			-		
Special Ed - Elementary Special Ed - Middle Special Ed - High Subtotal							
Co. Voc Regular Co. Voc. Ft. Post Sec. Totals			<u>-</u>		_		
Percentage Error			0.00%			0.00%	

### MERCER COUNTY SPECIAL SERVICES SCHOOL DISTRICT SCHEDULE OF MEAL COUNT ACTIVITY

#### FOOD SERVICE FUND

## NUMBER OF MEALS SERVED AND (OVER) UNDERCLAIM - FEDERAL ENTERPRISE FUND YEAR ENDED JUNE 30, 2019

<u>PROGRAM</u>	MEAL CATEGORY	MEALS CLAIMED	MEALS TESTED	MEALS <u>VERIFIED</u>	<u>DIFFERENCE</u>	RA	<u>TE (a)</u>	(OV UNI <u>CLAI</u>	
National School Lunch (Severe Needs Rate) National School Lunch	Paid	21,533	21,533	21,533	-	\$	0.33	\$	-
(Severe Needs Rate)	Reduced	8,273	8,273	8,273	-		2.93		-
National School Lunch (Severe Needs Rate)	Free	72,264	72,264	72,264	-		3.33		-
	TOTAL	102,070	102,070	102,070	-	ı		\$	-
National School Lunch	HHFKA - PB Lunch Only	102,070	102,070	102,070	-	\$	0.06	\$	-
School Breakfast (Severe									
Rate)	Paid	1,606	1,606	1,606	-	\$	0.31	\$	-
	Reduced	2,584	2,584	2,584	-		1.84		-
	Free	64,564	64,564	64,564	-	i	2.14		
	TOTAL	68,754	68,754	68,754	-			\$	

Total (Over) Underclaim

### MERCER COUNTY SPECIAL SERVICES SCHOOL DISTRICT SCHEDULE OF MEAL COUNT ACTIVITY

# FOOD SERVICE FUND NUMBER OF MEALS SERVED AND (OVER) UNDERCLAIM -STATE ENTERPRISE FUND YEAR ENDED JUNE 30, 2019

			TELE COLLE	0, =012			
<u>PROGRAM</u>	MEAL <u>CATEGORY</u>	MEALS CLAIMED	MEALS TESTED	MEALS <u>VERIFIED</u>	<u>DIFFERENCE</u>	RATE (a)	(OVER) UNDER CLAIM (b)
State Reimbursement - National School Lunch (Regular Rate)	Paid	21,533	21,533	21,533	-	\$ 0.05	\$ -
State Reimbursement - National School Lunch (Regular Rate)	Reduced	8,273	8,273	8,273	-	0.055	-
State Reimbursement - National School Lunch (Regular Rate)	Free	72,264	72,264	72,264	-	0.055	-
	TOTAL	102,070	102,070	102,070	-	<b>-</b>	\$ -

Total (Over) Underclaim	\$ -

### MERCER COUNTY SPECIAL SERVICES SCHOOL DISTRICT FOOD SERVICE FUND

#### NET CASH RESOURCE SCHEDULE

Enterprise Fund - Food Service Year ended June 30, 2019

Net Cash Resources:		 Food Service B - 4/5	
CAFR *	Current Assets		
B-4	Cash & Cash Equiv.	\$ 76,785	
B-4	Due from Other Gov'ts	82,226	
B-4	Accounts Receivable	· -	
B-4	Investments	-	
CAFR	Current Liabilities		
B-4	Less Accounts Payable	(109,700)	
B-4	Less Accruals	-	
B-4	Less Due to Other Funds	-	
B-4	Less Unearned Revenue **	 	
	Net Cash Resources	\$ 49,311	(A)
Net Adj. Total Operating I	Expense:		
B-5	Tot. Operating Exp.	604,296	
B-5	Less Depreciation	(1,524)	
	Adj. Tot. Oper. Exp.	\$ 602,772	<b>(B)</b>
Average Monthly Operation	ng Expense:		
	B / 10	\$ 60,277	(C)
Three times monthly Aver	age:		
	3 X C	\$ 180,832	<b>(D)</b>

TOTAL IN BOX A	\$ 49,311
LESS TOTAL IN BOX D	\$ 180,832
NET	\$ (131,521)

From above

A is greater than D, cash exceeds 3 X average monthly operating expenses.

D is greater than A, cash does not exceed 3 X average monthly operating expenses.

SOURCE - USDA resource management comprehensive review form

<sup>\*</sup> Inventories are not to be included in total current assets.

 $<sup>**</sup> The \ USDA \ commodity \ component \ of \ deferred \ revenues, if \ any, should \ be \ excluded \ from \ the \ current \ liability \ calculation.$ 

#### **JUNE 30, 2019**

#### **Audit Recommendations Summary**

We suggest the following:

#### 1. Administrative Practices and Procedures

None

#### 2. Financial Planning, Accounting and Reporting

None

#### 3. School Purchasing Programs

None

#### 4. School Food Service

None

#### 5. Student Body Activities

None

#### 6. Application for State School Aid

None

#### 7. Pupil Transportation

None

#### 8. Facilities and Capital Assets

None

#### 9. Miscellaneous

None

#### 10. Status of Prior Year Findings

None