BOARD OF EDUCATION OF THE BOROUGH OF MERCHANTVILLE SCHOOL DISTRICT COUNTY OF CAMDEN

AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS -FINANCIAL, COMPLIANCE AND PERFORMANCE

> FOR THE FISCAL YEAR ENDED JUNE 30, 2019



Auditor's Management Report on Administrative Findings - Financial, Compliance and Performance

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AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

The Honorable President and Members of the Board of Education Borough of Merchantville School District County of Camden, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Borough of Merchantville School District, in the County of Camden, State of New Jersey, as of and for the fiscal year ended June 30, 2019, which were separately issued in the Comprehensive Annual Financial Report dated December 6, 2019

As part of our audit, we also performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is issued in conjunction with the Comprehensive Annual Financial Report of the Board of Education of the Borough of Merchantville School District, for the fiscal year ended June 30, 2019, and is intended for the information of the School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Respectfully submitted,

Bowman & Conjoany CCP

BOWMAN & COMPANY LLP Certified Public Accountants & Consultants

CarrlaWalliste

Carol A. McAllister Certified Public Accountant Public School Accountant No. CS 238400

Voorhees, New Jersey December 6, 2019

ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

SCOPE OF AUDIT

The audit covered the financial transactions of the Board Secretary / School Business Administrator, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

ADMINISTRATIVE PRACTICES AND PROCEDURES

Insurance

Fire insurance coverage was carried in the amounts as detailed on exhibit J-20, insurance schedule, contained in the School District's Comprehensive Annual Financial Report (CAFR).

Official Bonds (N.J.S.A. 18A: 17-26, 18A:17-32, 18A:13-13)

<u>Name</u>	<u>Position</u>	<u>Amount</u>
Gregory Grontowski	Board Secretary / School	
	Business Administrator	\$ 170,000.00

There is a Comprehensive Crime Policy covering all other employees with multiple coverage of \$500,000.00.

Tuition Charges

The School District did not have any tuition charges for the fiscal year ended June 30, 2019.

FINANCIAL PLANNING, ACCOUNTING, AND REPORTING

Examination of Claims

Sampled claims paid during the fiscal year under audit did not indicate any reportable noncompliance with respect to signatures, certification, or supporting documentation.

Payroll Account

The net salaries of sampled employees of the School District were deposited in the net payroll account. Employees' payroll deductions and the employer's share of fringe benefits were deposited in the payroll agency account.

Sampled payrolls were approved by the Chief School Administrator and were certified by the President of the Board and the Board Secretary / School Business Administrator.

Sampled salary withholdings were promptly remitted to the proper agencies, including health benefit premium withholdings due to the general fund.

Sampled payrolls were delivered to the Board Secretary / Business Administrator who then deposited with warrants in separate bank accounts for net payroll and withholdings.

Employee Position Control Roster

A sample of the Employee Position Control Roster indicated that it was in satisfactory condition and was approved by the county office submission with the 2018-2019 budget review checklist.

FINANCIAL PLANNING, ACCOUNTING, AND REPORTING (CONT'D)

Encumbrances and Accounts Payable

A sample of outstanding issued purchase orders was made as of June 30 for proper classification of orders as encumbrances and accounts payable. Our sample did not indicate any reportable noncompliance with respect to classification of orders.

Travel

A sample of travel expenditures during the fiscal year under audit did not indicate any reportable noncompliance.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our randomly sampled expenditure transactions. We also tested the coding of all expenditures included in our compliance and single audit sampling procedures. In addition, a sample was selected that specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. Our samples did not indicate any reportable noncompliance with respect to classification of expenditures.

Board Secretary's Records

Our audit of the financial and accounting records maintained by the Board Secretary indicated that they were in satisfactory condition.

Treasurer of School Moneys' Records

Our audit of the financial and accounting records maintained by the Board Secretary indicated that they were in satisfactory condition.

Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (E.S.S.A.)

The E.S.S.A. financial exhibits are contained within the special revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and Title II – Part A and Title IV of the Every Student Succeeds Act.

The audit of compliance for E.S.S.A. did not indicate any reportable noncompliance.

Other Special Federal and / or State Projects

The School District's other special projects were approved as listed on exhibits K-3 and K-4 located in the CAFR.

Our audit of the federal and state funds on a sample basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the special revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned other special projects.

The audit of compliance for other special projects did not indicate any reportable noncompliance.

TPAF Reimbursement

Our audit procedures included a sample of the biweekly reimbursements filed with the Department of Education for School District employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

FINANCIAL PLANNING, ACCOUNTING, AND REPORTING (CONT'D)

TPAF Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's final reports for all federal awards for the School District to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the School District for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management and N.J.S.A. 18A:66-90. The expenditure was inspected subsequent to the reimbursement and no exceptions were noted.

SCHOOL PURCHASING PROGRAMS

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-1 et seq. (Public School Contracts Law), the associated rules and related information on the statute, and the school contracts in general, are available on the following website:

https://www.state.nj.us/dca/divisions/dlgs/programs/lpcl.html

Current statute is posted on the New Jersey Legislature website at:

http://www.njleg.state.nj.us/

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000.00 (with a Qualified Purchasing Agent) and \$29,000.00 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$19,000.00 for 2018-19.

The School District's Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Based on the results of our audit, we did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

SCHOOL FOOD SERVICE

The school food service program was not selected as a major federal and / or State program and the program expenditures did not exceed \$100,000.00 in federal and / or State support. We inquired of school management, or appropriate school food service personnel, as to whether the School Food Authority (SFA) had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

The statement of revenues, expenses, and changes in fund net position (CAFR exhibit B-5) does separate program and non-program revenue and program and non-program cost of goods sold.

Net cash resources did not exceed three months average expenditures.

SCHOOL FOOD SERVICE (CONT'D)

Cash receipts and bank records were sampled for timely deposit. An exception was noted as follows:

Finding No. 2019-001

Food service receipts were not deposited promptly, were not recorded appropriately in the revenue ledger, and deposit slips were not made available for testing.

Recommendation

That all food service receipts be deposited promptly and recorded appropriately in the revenue ledger.

STUDENT BODY ACTIVITIES

Our audit of the financial and accounting records for student activities indicated that they were not in satisfactory condition.

Finding No. 2019-002

Checks written from the student activity fund bank account only have one approval signature.

Recommendation

That the District comply with N.J.A.C. 6A:23A-16.12(c)1, N.J.A.C. 6A:23A-16.12(c)2, and District policy.

APPLICATION FOR STATE SCHOOL AID

Our audit procedures included a sample of information reported in the October 15, 2018 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the disabled, low-income, and bilingual. We also performed an inspection of the School District procedures related to its completion. The information on the A.S.S.A. was compared to the School District workpapers with the following exception. The information that was included on the workpapers was verified with the following exception. The results of our procedures are presented in the schedule of audited enrollments.

The School District maintained workpapers on the prescribed State forms or their equivalent.

The School District has adequate written procedures for the recording of student enrollment data.

Finding No. 2019-003

Students classified as low income on the ASSA could not be verified to low income applications.

Recommendation

That the School District follow their written procedures and maintain adequate workpapers to support student enrollment data reported in each category of the A.S.S.A.

PUPIL TRANSPORTATION

Our audit procedures included a sample of on-roll status reported in the 2018-2019 District Report of Transported Resident Students (DRTRS). The information that was reported on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the schedule of audited enrollments.

Our procedures also included a sample of transportation related contracts and purchases. Based on our sample, the School District complied with proper bidding procedures and award of contracts. No exceptions were noted in our sample of transportation related purchases of goods and services.

FACILITIES AND CAPITAL ASSETS

Our audit of the financial and accounting records for facilities and capital assets indicated that they were in satisfactory condition.

MISCELLANEOUS

Continuing Disclosure Agreements

The School District complied with its most recent continuing disclosure agreements made in relation to prior year bond issuances.

Testing for Lead of All Drinking Water in Education Facilities

The School District complied with all the requirements of N.J.A.C. 6A:26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities.

The School District submitted the annual Statement of Assurance to the Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

FOLLOW-UP ON PRIOR YEAR'S FINDINGS

There were no audit findings for the fiscal year ended June 30, 2018.

There were no Office of Fiscal Accountability and Compliance audit reports issued during the fiscal year ended June 30, 2019. There was an administrative review performed by the by the Department of Agriculture on the 2018-19 free and reduced lunch applications and a finding was noted. As a result of this review and the exceptions noted during our audit procedures over A.S.S.A, we have the audit finding listed above as Audit Finding 2019-003.

ACKNOWLEDGMENT

We received the complete cooperation of all of the officials of the School District and we greatly appreciate the courtesies extended to the members of the audit team.

Respectfully submitted,

BOWMAN & COMPANY LLP Certified Public Accountants

Bownan & Conjoany LLP

CarrlaWallster

& Consultants

Carol A. McAllister
Certified Public Accountant

Application for State School Aid Summary Schedule of Audited Enrollments Enrollment as of October 13, 2018

			20 Application for State School Aid						Verification					for the Disabl	ed	
	Reporte A.S.S On R <u>Full</u>	S.A.	Report Workp On I <u>Full</u>	apers	Er <u>Full</u>	rors <u>Shared</u>		nple ed from papers <u>Shared</u>	Reg	ed per isters Roll <u>Shared</u>	Reg	rs per isters Roll <u>Shared</u>	Reported on A.S.S.A. as Private Schools	Sample for Verifi- <u>cation</u>	Sample <u>Verified</u>	Sample <u>Errors</u>
Half Day Preschool Full Day Preschool Half Day Kindergarten	29		29				29		29							
Full Day Kindergarten	34		34				34		34							
One	36		36				36		36							
-wo	38		38				38		38							
Гhree	41		41				41		41							
our	44		44				44		44							
Five	41		41				41		41							
Six	40		40				40		40							
Seven	43		43 34				43 34		43							
ight line	34		34				34		34							
en																
Eleven																
¯welve																
Post-Graduate																
Adult H.S. (15+CR.) Adult H.S. (1-14CR.)																
Subtotal	380	<u> </u>	380		-		380		380		-					
Special Education-Elementary	32		32				4		4				1	1	1	
Special Education-Middle School	22		22				3		3							
Special Education-High School												· ——	5	5	5	
Subtotal	54		54		-		7		7		-		6	6	6	
Co. Voc Regular Co. Voc. Ft. Post Sec.										·						
Subtotal					-				-		-					
Totals	434		434		-	-	387		387		-		6	6	6	
Percentage Error												_				

Application for State School Aid Summary Schedule of Audited Enrollments Enrollment as of October 13, 2018

		sident Low Income		Sam	ple for Verification	1		ent LEP Low Incom	е	Sample for Verification		
	Reported on A.S.S.A. as Low Income	Reported on Workpapers as Low Income	<u>Errors</u>	Sample Selected from Workpapers	Verified to Application and Register	Sample <u>Errors</u>	Reported on A.S.S.A. as LEP Low Income	Reported on Workpapers as LEP Low Income	<u>Errors</u>	Sample Selected from Workpapers	Verified to Application, Test Score and Register	Sample <u>Errors</u>
Half Day Preschool	<u> </u>			· 	·	<u> </u>	<u> </u>	· <u></u>			· <u> </u>	
Full Day Preschool												
Half Day Kindergarten					_							
Full Day Kindergarten	15	15		9	9							
One	15	15		9	7	2	4	4			4	
Two Three	17	17		11	11		1	1		1	1	
	12	12 17		7 10	7							
Four Five	17 13	17		7	10 5	2						
Six	13	13		9	7	2						
Seven	18	18		11	9	2	1	1		1	1	
Eight	10	10		7	5	2	'	'		'	'	
Nine	2	2		,	1	_						
Ten	5	5		3	3							
Eleven	8	8		5	5							
Twelve	8	8		5	5							
Post-Graduate												
Adult H.S. (15+CR.)												
Adult H.S. (1-14CR.)												
Subtotal	153	153	_	94	84	10	2	2		2	2	
Special Education-Elementary	19	19		12	10	2						
Special Education-Middle School	13	13		7	6	1						
Special Education-High School	8	8		5	5							
Subtotal	40	40	_	24	21	3.00						_
Co. Voc Regular Co. Voc. Ft. Post Sec.												
Subtotal		<u> </u>										
Totals	193	193		118	105	13	2	2		2	2	
Percentage Error						0.11						
			Transı	oortation								
	Reported on	Reported on										
	DRTRS by	DRTRS by										Re-
	DOE/County	District	Errors	Tested	Verified	Errors					Reported	Calculate
Reg Public Schools, Col. 1	131	131		82	82		Rea Ava (Miles	age) = Regular Inclu	ding Grade	PK students (Part A	6.0	6
	2	2		1	1			age) = Regular Excl				6
Rea SpEd. Col. 4	6	6		4	4			eage) = Regular Exch eage) = Special Ed.			20.8	20
	n						, 3. (5 / -F E			_0.0	
Reg SpEd, Col. 4 Transported - Non-Public, Col. 3 Special Needs, Col. 6	8	8		5	5							
Transported - Non-Public, Col. 3 Special Needs, Col. 6	8											
		147		92	92							

Application for State School Aid Summary Schedule of Audited Enrollments Enrollment as of October 13, 2018

		LEP NOT Low Incom	ne	Sample for Verification					
	Reported on A.S.S.A. as NOT Low Income	Reported on Workpapers as NOT Low Income	<u>Errors</u>	Sample Selected from Workpapers	Verified to Test Score and Register	Sample <u>Errors</u>			
Half Day Preschool Full Day Preschool Half Day Kindergarten Full Day Kindergarten One Two Three Four Five Six Seven Eight Nine Ten Eleven Twelve Post-Graduate Adult H.S. (15+CR.) Adult H.S. (1-14CR.)	income	income	<u></u>	vvoikpapeis	anu ivegister				
Subtotal									
Special Education-Elementary Special Education-Middle School Special Education-High School	1	1		1	1				
Subtotal	1	1		1	1				
Co. Voc Regular Co. Voc. Ft. Post Sec.									
Subtotal									
Totals	1	1		1	1	_			
Percentage Error			_			_			

EXCESS SURPLUS CALCULATION

REGULAR DISTRICT / CHARTER SCHOOL / RENAISSANCE SCHOOL PROJECT

SECTION 1

2% Calculation of Excess Surplus

2018-19 Total General Fund Expenditures Reported on CAFR Exhibit C-1 Increased by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Transfer from General Fund to SRF for PreK-Regular Transfer from General Fund to SRF for PreK-Inclusion	\$ 9,246,175.04 (B) (B1a) (B1b) (B1c) (B1d)
Decreased by: On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases	911,522.05 (B2a) - (B2b)
Adjusted 2018-19 General Fund Expenditures [(B)+(B1s)-(B2s)]	\$ 8,334,652.99 (B3)
2% of Adjusted 2018-19 General Fund Expenditures [(B3) times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment *	\$ 166,693.06 (B4) 250,000.00 (B5) 18,119.00 (K)
Maximum Unassigned Fund Balance [(B5) + (K)]	\$ 268,119.00 (M)
SECTION 2	
Total General Fund - Fund Balances at June 30, 2019 (Per CAFR Budgetary Comparison Schedule, Ex. C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures ** Other Restricted Fund Balances **** Assigned Fund Balance - Designated for Subsequent Year's Expenditures	\$ 2,412,533.14 (C) 24,712.00 (C1) - (C2) 858,195.00 (C3) 340,000.00 (C4) 36,750.00 (C5)
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]	\$ 1,152,876.14 (U1)
SECTION 3	
Restricted Fund Balance - Excess Surplus *** [(U1)-(M)] IF NEGATIVE ENTER -0-	\$ 884,757.14 (E)
Recapitulation of Excess Surplus as of June 30, 2019	
Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures ** Restricted - Excess Surplus *** [(E)]	\$ 858,195.00 (C3) 884,757.14 (E)
Total Excess Surplus [(C3)+(E)]	\$ 1,742,952.14 (D)

EXCESS SURPLUS CALCULATION (CONT'D)

REGULAR DISTRICT / CHARTER SCHOOL / RENAISSANCE SCHOOL PROJECT

Footnotes:

- * Allowable adjustment to expenditures on line K must be detailed as follows. This adjustment line (as detailed below is to be utilized when applicable for:
 - (H) Federal Impact Aid. The passage of P.L.2015, c.46 amended N.J.S.A. 18A:7F-41 to permit a board of education to appropriate federal impact aid funds to establish or supplement a federal impact aid legal reserve in the general fund. Accordingly, the Federal Impact Aid adjustment to expenditures is limited to the portion of Federal Impact Aid Section 8002 and Section 8003 received during the fiscal year and recognized as revenue on the General Fund Budgetary Comparison Schedule, but not transferred to the Federal Impact Aid Reserve General (8002 or 8003) by board resolution during June 1 to June 30 of the fiscal year under audit. Amounts transferred to the reserve are captured on line (C4);
 - (I) Sale and Lease-back (Refer to the Audit Program Section II, Chapter 10);
 - (J1) Extraordinary Aid;
 - (J2) Additional Nonpublic School Transportation Aid;
 - (J3) Recognized current year School Bus Advertising Revenue; and
 - (J4) Family Crisis Transportation Aid.

Notes to auditor: Refer to the Audit Program Section II, Chapter 10 for restrictions on the inclusion of Extraordinary Aid, Family Crisis Transportation Aid, and Additional Nonpublic School Transportation Aid.

Detail of Allowable Adjustments

Federal Impact Aid	\$ -	(H)
Sale & Lease-back	-	(I)
Extraordinary Aid	13,239.00	(J1)
Additional Nonpublic School Transportation Aid	4,880.00	(J2)
Current Year School Bus Advertising Revenue Recognized	-	(J3)
Family Crisis Transportation Aid	-	(J4)
Total Adjustments [(H)+(I)+(J1)+(J2)+(J3)+(J4)]	\$ 18,119.00	_(K)

This amount represents the June 30, 2019 Excess Surplus (C3 above) and must be included in the Audit Summary Line 90031. This amount was to be appropriated in the 2019-2020 general fund budget.

Amount for Other Restricted Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by another type of government, such as the judicial branch of government, must have departmental approval. District requests should be submitted to the Division of Administration and Finance prior to September 30.

Detail of Other Restricted Fund Balance

Statutory restrictions:	
Approved unspent separate proposal	\$ -
Sale/lease-back reserve	<u> </u>
Capital reserve	260,000.00
Maintenance reserve	80,000.00
Emergency reserve	<u> </u>
Tuition reserve	<u> </u>
School bus advertising 50% fuel offset reserve - current year	<u> </u>
School bus advertising 50% fuel offset reserve - prior year	
Impact Aid General Fund Reserve (Sections 8002 and 8003)	
Impact Aid Capital Fund Reserve (Sections 8007 and 8008)	<u> </u>
Other state/government mandated reserves	<u>-</u>
[Other Restricted Fund Balance not noted above]****	-
Total Other Restricted Fund Balance	\$ 340,000.00 (C

^{***} Amounts must agree to the June 30, 2019 CAFR and must agree to Audit Summary Line 90030.

Audit Recommendations Summary For the Fiscal Year Ended June 30, 2019

Recommendations:

1. Administrative Practices and Procedures

None

2. Financial Planning. Accounting and Reporting

None

3. School Purchasing Programs

None

4. School Food Service

That all food service receipts be deposited promptly and recorded appropriately in the revenue ledger.

5. Student Body Activities

That the District comply with N.J.A.C. 6A:23A-16.12(c)2, and District policy.

6. Application for State School Aid

That the School District follow their written procedures and maintain adequate workpapers to support student enrollment data reported in each category of the A.S.S.A.

7. Pupil Transportation

None

8. Facilities and Capital Assets

None

9. Miscellaneous

None

10. Status of Prior Year Audit Findings/Recommendations

There were no audit findings for the fiscal year ended June 30, 2018.