

Auditor's Management Report

for the

*Borough of Middlesex
School District*

in the

*County of Middlesex
New Jersey*

for the

*Fiscal Year Ended
June 30, 2019*

**AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE
FINDINGS - FINANCIAL AND COMPLIANCE**

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INDEPENDENT AUDITOR'S REPORT

Honorable President and Members
of the Board of Education
Borough of Middlesex
County of Middlesex
Middlesex, New Jersey 08846

We have audited, in accordance with U.S. generally accepted auditing standards and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Borough of Middlesex School District in the County of Middlesex for the year ended June 30, 2019, and have issued our report dated December 9, 2019.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information of the Borough of Middlesex School District, County of Middlesex, New Jersey, the New Jersey Department of Education and federal and state audit awarding agencies and is not intended to be and should not be used by anyone other than these specified parties.



CERTIFIED PUBLIC ACCOUNTANTS



PUBLIC SCHOOL ACCOUNTANT NO. 948

December 9, 2019

**AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE
FINDINGS – FINANCIAL AND COMPLIANCE**

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Borough of Middlesex - Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Insurance coverage was carried in the amounts as detailed in the District's CAFR. (See Exhibit J-20)

Official Bonds

<u>Name</u>	<u>Position</u>	<u>Amount Of Bonds</u>
John P. Kayser	Treasurer of School Monies	\$270,000.00
Michele A. Loree	Business Administrator/Board Secretary	100,000.00
All Employees	All Employee Faithful Position Bond	250,000.00

Adequacy of insurance coverage is the responsibility of the Board of Education.

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs differed from the estimated costs. The Board made a proper adjustment to the billings to sending Districts for the difference in per pupil costs in accordance with N.J.A.C. 6A-23-3.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

Our audit of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certifications or supporting documentation.

Payroll Accounts

The net salaries of all employees of the Board were deposited in the Net Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/Business Administrator.

Salary withholdings were properly remitted to the proper agencies, including health benefits withholdings due to the general fund.

**AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE
FINDINGS – FINANCIAL AND COMPLIANCE**

Payroll Accounts (Continued)

Payrolls were delivered to the treasurer of school moneys with a warrant made to his order for the full amount of each payroll.

Position Control Roster

The Position Control Roster was reviewed and compared to payroll records, employee benefit records and charges made to the general ledger to ensure proper and consistent financial reporting and that employee benefits are only offered to current employees.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30 for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. As a result of the procedures performed, no errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Board Secretary's Records

The records maintained by the Board Secretary were in agreement with the records maintained by the Treasurer of School Monies.

Treasurer's Records

The records maintained by the Treasurer of School Monies were in satisfactory condition and were in agreement with the records maintained by the Board Secretary/Business Administrator.

Elementary and Secondary Education Act (E.S.E.A.) as Amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and VI of the Elementary and Secondary Education Act as amended and reauthorized.

**AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE
FINDINGS – FINANCIAL AND COMPLIANCE**

Elementary and Secondary Education Act (E.S.E.A.) as Amended by the Every Student Succeeds Act (ESSA) (Continued)

Our audit of the federal and state funds on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursement filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund.

The amount of the expenditure charged to the current year's Final Report(s) for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 States:

“a. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$29,000.00, the contract may be awarded by a purchasing agent when so authorized by resolution of the board of education without public advertising for bids and bidding therefor, except that the board of education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b of section 9 of P.L. 1971 c. 198 (C.40A:11-9) the board of education may establish that the bid threshold may be up to \$40,000.00. Such authorization may be granted on each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

**AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE
FINDINGS – FINANCIAL AND COMPLIANCE**

School Purchasing Programs (Continued)

Contracts and Agreements Requiring Advertisement for Bids (Continued)

b. Commencing in the fifth year after the year in which P.L. 1999 c. 440 takes effect, and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the board of education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2 and shall round the adjustment to the nearest \$1,000.00. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of every year in which it is made. Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to paragraph (1) of subsection a. of N.J.S.A. 18A:18A-5 may be awarded for a period not exceeding 12 consecutive months."

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the board of education to the lowest responsible bidder after public advertising for bids and bidding therefor, except as is provided otherwise in this chapter or specifically by any other law.

The board of education may, by resolution approve by the majority of the board of education and subject to subsections b. and c. of this section, disqualify a bidder who would otherwise be determined to be the lowest responsible bidder, if the board of education finds that it has had negative prior experience with the bidder."

Effective July 1, 2015 and thereafter the bid thresholds in accordance with N.J.S.A. 18A:18A-3(a) are \$40,000.00 (with a Qualified Purchasing Agent), \$29,000.00 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18:39-3 is currently \$19,000.00.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies; the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated that no individual payments, contracts or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies," in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provisions of N.J.S.A. 18A:18A-4, amended.

**AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE
FINDINGS – FINANCIAL AND COMPLIANCE**

School Purchasing Programs (Continued)

Contracts and Agreements Requiring Advertisement for Bids (Continued)

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the School Board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained. Our audit did reveal however, that the District did make purchases under State contracts and cooperative purchasing agreements.

School Food Service

The school food service program was not selected as a major federal and/or State program. However, the program expenditures exceeded \$100,000 in federal and/or State support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

In addition, we inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

The statement of revenues, expenses and charges in fund net position (CAFR exhibit B-5) does separate program and non-program revenue and program and non-program costs of goods sold.

Student Body Activities

The records for the Student Body Activities were maintained in satisfactory condition.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2018 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, and low-income. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers without exception. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district had written procedures for the recording of student enrollment.

**AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE
FINDINGS – FINANCIAL AND COMPLIANCE**

Pupil Transportation

Our audit procedures included a test of on-roll status reported in the 2018-2019 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

Our procedures included a review of the SDA grant agreement for consistency with recording SDA revenue, transfer of local funds from the general fund or from the capital reserve account and awarding of contracts for eligible facilities construction.

Testing for Lead of All Drinking Water in Educational Facilities

The school district adhered to the requirements of N.J.A.C. 26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities.

Follow-Up Prior Year's Audit Findings

In accordance with Government Auditing Standards, our procedures included a review of the prior year audit recommendations. There were no prior year audit findings.

**AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE
FINDINGS – FINANCIAL AND COMPLIANCE**

Recommendations

Administrative Practices and Procedures

None

Financial Planning, Accounting and Reporting

None

School Purchasing Program

None

School Food Service

None

Student Body Activities

None

Application for State School Aid

None

Pupil Transportation

None

Facilities and Capital Assets

None

Testing for Lead of All Drinking Water in Educational Facilities

None

Prior Year's Findings/Recommendations

None

BOROUGH OF MIDDLESEX SCHOOL DISTRICT
 SCHEDULE OF AUDITED ENROLLMENTS
 APPLICATION FOR STATE SCHOOL AID SUMMARY
 ENROLLMENT AS OF OCTOBER 15, 2018

	2019-20 Application for State School Aid						Sample for Verification				Private School for Handicapped					
	Reported on A.S.S.A. as on Roll		Reported on Workpapers on Roll		Errors		Sample Selected from Workpapers		Verified per Registers on Roll		Errors per Registers on Roll		Reported on A.S.S.A. as Private Schools		Sample for Verification	
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared
Half Day PreSchool	17		17		0		9		9		0					
Full Day Kindergarten	157		157		0		16		16		0					
One	125		125		0		18		18		0					
Two	139		139		0		17		17		0					
Three	143		143		0		15		15		0					
Four	119		119		0		18		18		0					
Five	117		117		0		14		14		0					
Six	137		137		0		19		19		0					
Seven	146		146		0		15		15		0					
Eight	126		126		0		17		17		0					
Nine	146		146	0	0	0	16		16		0					
Ten	147		147	0	0	0	14		14		0					
Eleven	125		125	0	0	0	18		18		0					
Twelve	126		126	0	0	0	14		14		0					
Subtotal	1770	0	1770	0	0	0	220	0	220	0	0	0	0	0	0	0
SpEd Elementary	132		132		0		22		22		0					
SpEd Middle School	82		82	0	0	0	20		20		0					
SpEd High School	92	2.0	92	2.0	0	0	21	1	21	1	0	0	5	4	4	0
Subtotal	306	2	306	2	0	0	63	1	63	1	0	0	5	4	4	0
Totals	2076	2	2076	2	0	0	283	1	283	1	0	0	5	4	4	0
Percentage					0.00%	0.00%					0.00%	0.00%				0.00%

BOROUGH OF MIDDLESEX SCHOOL DISTRICT
SCHEDULE OF AUDITED ENROLLMENTS
APPLICATION FOR STATE SCHOOL AID SUMMARY
ENROLLMENT AS OF OCTOBER 15, 2018

	Low Income		Sample for Verification		Resident ELL Low Income		Sample for Verification	
	Reported on A.S.S.A. as Low Income	Reported on Workpapers as Low Income	Sample Selected from Workpapers	Verified to Application and Register	Reported on A.S.S.A. as LEP Low Income	Reported on Workpapers as LEP Low Income	Sample Selected from Workpapers	Verified to Application and Register
Full Day Kindergarten								
One	44	44	15	15	8	8	6	6
Two	47	47	16	16	22	22	17	17
Three	41	41	14	14	9	9	7	7
Four	45	45	16	16	10	10	8	8
Five	49	49	17	17	12	12	9	9
Six	43	43	15	15	1	1	1	1
Seven	50	50	18	18	9	9	7	7
Eight	45	45	16	16	0	0	0	0
Nine	49	49	17	17	2	2	2	2
Ten	36	36	13	13	4	4	3	3
Eleven	42	42	15	15	3	3	1	1
Twelve	28	28	10	10	3	3	1	1
Subtotal	19	19	7	7	2	2	2	2
	538	538	189	189	85	85	64	64
SpEd Elementary	46	46	19	19	7	7	5	5
SpEd Middle School	37	37	13	13	1	1	1	1
SpEd High School	33.0	33.0	11	11	1	1	1	1
Subtotal	116.0	116.0	43	43	9	9	7	7
Totals	654.0	654.0	232	232	94	94	71	71
Percentage Error		0.00%				0.00%		0.00%

	Transportation		Percentage Error	
	Reported on DRTS by DOE	Reported on DRTS by District	Tested	Verified
Reg Public Schools, col.1	129	129	61	61
Reg. - SpEd, col.4	6	6	1	1
NonPublic - All, col.3	102	102	52	52
Transported - Non-Public, col.2	1	1	3	3
Special Ed Spec, col.6	67	67	32	32
Totals	305	305	149	149
Percentage Error			0.00%	0.00%

BOROUGH OF MIDDLESEX SCHOOL DISTRICT
SCHEDULE OF AUDITED ENROLLMENTS
APPLICATION FOR STATE SCHOOL AID SUMMARY
ENROLLMENT AS OF OCTOBER 15, 2018

	Resident ELL NOT Low Income			Sample for Verification		
	Reported on A.S.S.A. as NOT Low Income	Reported on Workpapers as NOT Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors
Half Day Preschool	0	0	0	0	0	0
Full Day Kindergarten	7	7	0	5	5	0
One	8	8	0	6	6	0
Two	7	7	0	5	5	0
Three	6	6	0	5	5	0
Four	3	3	0	2	2	0
Five	0	0	0	0	0	0
Six	3	3	0	2	2	0
Seven	3	3	0	2	2	0
Eight	2	2	0	2	2	0
Nine	1	1	0	1	1	0
Ten	2	2	0	2	2	0
Eleven	6	6	0	5	5	0
Twelve	3	3	0	2	2	0
Subtotal	51	51	0	39	39	0
SpEd Elementary	4	4	0	3	3	0
SpEd Middle School	1	1	0	1	1	0
SpEd High School	0	0	0	0	0	0
Subtotal	5	5	0	4	4	0
Totals	56	56	0	43	43	0
Percentage Error			0.00%			0.00%

BOROUGH OF MIDDLESEX SCHOOL DISTRICT
SCHEDULE OF CALCULATION OF EXCESS SURPLUS
FOR THE FISCAL YEAR ENDED JUNE 30, 2019

REGULAR DISTRICT

SECTION 1

2% Calculation of Excess Surplus

2018 - 2019 Total General Fund Expenditures per the CAFR, Ex. C-1	\$ 40,613,025.68	
Increased by:		
Transfer to Food Service Fund		
Transfer from Capital Outlay to Capital Projects Fund	<u>1,202,200.00</u>	
Transfer from Capital Reserve to Capital Projects Fund		
Decreased by:		
On-Behalf TPAF Pension & Social Security	<u>\$ 5,447,908.53</u>	
Assets acquired under Capital Leases		
Adjusted 2018 - 2019 General Fund Expenditures		<u>\$ 36,367,317.15</u>
2% of Adjusted 2018 - 2019 General Fund Expenditures		<u>\$ 727,346.34</u>
Greater of line above or \$250,000.00		<u>\$ 727,346.34</u>
Increased by: Allowable Adjustment		<u>\$ 361,949.00</u>
Maximum Unreserved/Undesignated Fund Balance		<u>\$ 1,089,295.34</u>

SECTION 2

Total General Fund - Fund Balances @ 6-30-19	\$ 3,386,902.23	
Decreased by:		
Year-end Encumbrances	<u>\$ 6,914.42</u>	
Legally Restricted-Designated for Subsequent Year's Expenditures	<u>\$</u>	
Legally Restricted-Excess Surplus-Designated for Subsequent Year's Expenditures	<u>\$ 733,454.00</u>	
Other Restricted Fund Balances:		
Maintenance Reserve	<u>\$ 253,300.00</u>	
Capital Reserve	<u>\$ 562,281.13</u>	
Assigned Fund Balance - Unreserved-Designated for Subsequent Year's Expenditures	<u>\$</u>	
Total Unassigned Fund Balance		<u>\$ 1,830,952.68</u>

SECTION 3

Restricted Fund Balance-Excess Surplus \$ 741,657.34

Recapitulation of excess surplus as of June 30, 2019

Reserved Excess Surplus - Designated for Subsequent Year's Expenditures \$ 733,454.00

Reserved Excess Surplus \$ 741,657.34

Total Excess Surplus \$ 1,475,111.34

Detail of Allowable Adjustments

Extraordinary Aid \$ 332,079.00

Additional Non-Public School Transportation Aid 29,870.00

\$ 361,949.00

