

Auditor's Management Report

for the

*Borough of North Plainfield
School District*

in the

*County of Somerset
New Jersey*

for the

*Fiscal Year Ended
June 30, 2019*

**AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE
FINDINGS – FINANCIAL AND COMPLIANCE**

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INDEPENDENT AUDITOR'S REPORT

Honorable President and Members
of the Board of Education
Borough of North Plainfield School District
County of Somerset
North Plainfield, New Jersey 07060

We have audited, in accordance with U.S. generally accepted auditing standards and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Borough of North Plainfield School District in the County of Somerset for the year ended June 30, 2019, and have issued our report dated December 11, 2019.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information of the Borough of North Plainfield School District, County of Somerset, New Jersey, the New Jersey Department of Education and federal and state audit awarding agencies and is not intended to be and should not be used by anyone other than these specified parties.

CERTIFIED PUBLIC ACCOUNTANTS

PUBLIC SCHOOL ACCOUNTANT NO. 948

December 11, 2019

**Independent Auditor’s Management Report of Administrative
Findings – Financial and Compliance**

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Borough of North Plainfield - Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Insurance coverage was carried in the amounts as detailed in the District's CAFR. (See Exhibit J-20)

Official Bonds (N.J.S.A. 18A:17-26, 17-32)

<u>Name</u>	<u>Position</u>	<u>Amount Of Bonds</u>
Thomas Venanzi	Treasurer of School Monies	\$350,000.00
Donald Sternberg	Business Administrator/Board Secretary	\$25,000.00
All Employees	All Employee Faithful Position Bond	\$500,000.00

Adequacy of insurance coverage is the responsibility of the Board of Education.

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs differed from the estimated costs. The Board made a proper adjustment to the billings to sending Districts for the difference in per pupil costs in accordance with N.J.A.C. 6A-23-3.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

Our audit of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certifications or supporting documentation.

Payroll Accounts

The net salaries of all employees of the Board were deposited in the Net Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/Business Administrator.

Salary withholdings were properly remitted to the proper agencies, including health benefits withholdings due to the general fund.

**Independent Auditor's Management Report of Administrative
Findings – Financial and Compliance**

Payroll Accounts (Continued)

Payrolls were delivered to the treasurer of school moneys with a warrant made to her order for the full amount of each payroll.

Position Control Roster

The Position Control Roster was reviewed and compared to payroll records, employee benefit records and charges made to the general ledger to ensure proper and consistent financial reporting and that employee benefits are only offered to current employees.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, 2019 for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3.

Board Secretary's Records

The records maintained by the Board Secretary were in agreement with the records maintained by the Treasurer of School Monies.

Treasurer's Records

The records maintained by the Treasurer of School Monies were in satisfactory condition and were in agreement with the records maintained by the Board Secretary/Business Administrator.

Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and VI of the Elementary and Secondary Education Act as amended and reauthorized.

**Independent Auditor's Management Report of Administrative
Findings – Financial and Compliance**

Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA) – (Continued)

Our audit of the federal and state funds on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursement filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

The amount of the expenditure charged to the current year's Final Report(s) for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 States:

"a. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$29,000.00, the contract may be awarded by a purchasing agent when so authorized by resolution of the board of education without public advertising for bids and bidding therefor, except that the board of education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b of section 9 of P.L. 1971 c. 198 (C.40A:11-9) the board of education may establish that the bid threshold may be up to \$40,000.00. Such authorization may be granted on each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

**Independent Auditor's Management Report of Administrative
Findings – Financial and Compliance**

School Purchasing Programs (Continued)

Contracts and Agreements Requiring Advertisement for Bids (Continued)

b. Commencing in the fifth year after the year in which P.L. 1999 c. 440 takes effect, and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the board of education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2 and shall round the adjustment to the nearest \$1,000.00. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of every year in which it is made. Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to paragraph (1) of subsection a. of N.J.S.A. 18A:18A-5 may be awarded for a period not exceeding 12 consecutive months."

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the board of education to the lowest responsible bidder after public advertising for bids and bidding therefor, except as is provided otherwise in this chapter or specifically by any other law.

The board of education may, by resolution approve by the majority of the board of education and subject to subsections b. and c. of this section, disqualify a bidder who would otherwise be determined to be the lowest responsible bidder, if the board of education finds that it has had negative prior experience with the bidder."

Effective July 1, 2015 and thereafter, the bid thresholds in accordance with N.J.S.A. 18A:18A-3(a) are \$40,000.00 (with a Qualified Purchasing Agent), \$29,000.00 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18:39-3 is currently \$19,000.00.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies; the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated that no individual payments, contracts or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies," in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provisions of N.J.S.A. 18A:18A-4, amended.

**Independent Auditor's Management Report of Administrative
Findings – Financial and Compliance**

School Purchasing Programs (Continued)

Contracts and Agreements Requiring Advertisement for Bids (Continued)

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the School Board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained. Our audit did reveal however, that the District did make purchases under State contracts and cooperative purchasing agreements.

School Food Service

The school food service program was not selected as a major federal and/or State program. However, the program expenditures exceeded \$100,000.00 in federal and/or State support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

In addition, we inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

The statement of revenues, expenses and charges in fund net position (CAFR exhibit B-5) does separate program and non-program revenue and program and non-program costs of goods sold.

Student Body Activities

The records for the Student Body Activities were maintained in satisfactory condition.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2018 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, and low-income. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers without exception. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district had written procedures for the recording of student enrollment.

**Independent Auditor's Management Report of Administrative
Findings – Financial and Compliance**

Pupil Transportation

Our audit procedures included a test of on-roll status reported in the 2018-2019 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

Our procedures included a review of the SDA grant agreement for consistency with recording SDA revenue, transfer of local funds from the general fund or from the capital reserve account and awarding of contracts for eligible facilities construction.

Testing for Lead of All Drinking Water in Educational Facilities

The school district adhered to the requirements of N.J.A.C. 26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities.

Follow-Up Prior Year's Audit Findings

In accordance with *Governmental Auditing Standards*, our procedures included a review of the prior year audit recommendations. There were no prior year audit findings.

Independent Auditor's Management Report of Administrative Findings – Financial, Compliance, and Performance

Recommendations

Administrative Practices and Procedures

None

Financial Planning, Accounting and Reporting

None

School Purchasing Program

None

School Food Service

None

Student Body Activities

None

Application for State School Aid

None

Pupil Transportation

None

Facilities and Capital Assets

None

Prior Year's Findings/Recommendations

None

BOROUGH OF NORTH PLAINFIELD SCHOOL DISTRICT
SCHEDULE OF AUDITED ENROLLMENTS
APPLICATION FOR STATE SCHOOL AID SUMMARY
ENROLLMENT AS OF OCTOBER 15, 2018

	2019-20 Application for State School Aid						Sample for Verification						Private School for Handicapped															
	Reported on A.S.S.A. as on Roll			Reported on Workpapers on Roll			Errors			Sample Selected from Workpapers			Verified per Registers on Roll			Errors per Registers on Roll			Reported on A.S.S.A. as Private Schools			Sample for Verification						
	Full	Shared		Full	Shared		Full	Shared		Full	Shared		Full	Shared		Full	Shared		Full	Shared		Full	Shared		Full	Shared		
Full Day PreSchool	21			21			0			13			13			0												
Full Day Kindergarten	199			199			0			16			16			0												
One	205			205			0			20			20			0												
Two	195			195			0			19			19			0												
Three	176			176			0			15			15			0												
Four	189			189			0			19			19			0												
Five	199			199			0			16			16			0												
Six	221			221			0			18			18			0												
Seven	198			198			0			17			17			0												
Eight	217			217			0			19			19			0												
Nine	228	2		228	2		0	0		15	1		15	1		0	0											
Ten	207	1		207	1		0	0		18	1		18	1		0	0											
Eleven	204	5		204	5		0	0		16	3		16	3		0	0											
Twelve	211	1		211	1		0	0		14	1		14	1		0	0											
Subtotal	2,670	9		2,670	9		0	0		235	6		235	6		0	0											
SpEd Elementary	225			225			0			18			18			0												
SpEd Middle School	181			181			0			16			16			0												
SpEd High School	185	3		185	3		0	0		18	2		18	2		0	0											
Subtotal	591	3		591	3		0	0		52	2		52	2		0	0											
Totals	3,261	12		3,261	12		0	0		287	8		287	8		0	0											
Percentage							0.00%	0.00%								0.00%	0.00%											0.00%

BOROUGH OF NORTH PLAINFIELD SCHOOL DISTRICT
SCHEDULE OF AUDITED ENROLLMENTS
APPLICATION FOR STATE SCHOOL AID SUMMARY
ENROLLMENT AS OF OCTOBER 15, 2018

	Low Income		Sample for Verification		Resident ELL / LEP Low Income		Sample for Verification	
	Reported on A.S.S.A. as Low Income	Workpapers as Low Income	Sample Selected from Workpapers	Verified to Application and Register	Reported on A.S.S.A. as LEP Low Income	Workpapers as LEP Low Income	Sample Selected from Workpapers	Verified to Application and Register
Full Day PreSchool	0	0	0	0	0	0	0	0
Full Day Kindergarten	121	121	18	18	42	42	19	19
One	114	114	19	19	36	36	16	16
Two	119	119	19	19	19	19	9	9
Three	99	99	17	17	25	25	11	11
Four	97	97	16	16	12	12	5	5
Five	116	116	18	18	7	7	3	3
Six	131	131	20	20	10	10	5	5
Seven	112	112	16	16	14	14	6	6
Eight	113	113	15	15	17	17	8	8
Nine	101	101	15	15	11	11	5	5
Ten	89	89	12	12	13	13	6	6
Eleven	105.5	105.5	17	17	18	18	8	8
Twelve	79	79	10	10	20	20	9	9
Subtotal	1396.5	1396.5	212	212	244	244	110	110
SpEd Elementary	140	140	23	23	20	20	9	9
SpEd Middle School	102	102	21	21	1	1	1	1
SpEd High School	76	76	16	16	1	1	1	1
Subtotal	318	318	60	60	22	22	11	11
Totals	1714.5	1714.5	272	272	266	266	121	121
Percentage Error	0.00%		0.00%		0.00%		0.00%	

	Transportation	
	Reported on DRTS by DOE	Reported on DRTS by District
Reg. Public Schools, col.1	42	42
Reg. - SpEd, Col.4	58	58
Special Ed Spec, col.6	68	68
Courtesy - Elem., col.8	40	40
Totals	208	208
Percentage Error	0.00%	

BOROUGH OF NORTH PLAINFIELD SCHOOL DISTRICT
SCHEDULE OF AUDITED ENROLLMENTS
APPLICATION FOR STATE SCHOOL AID SUMMARY
ENROLLMENT AS OF OCTOBER 15, 2018

	Resident ELL / LEP NOT Low Income		Sample for Verification	
	Reported on A.S.A. as NOT Low Income	Reported on Workpapers as NOT Low Income	Sample Selected from Workpapers	Verified to Application and Register
Full Day PreSchool	0	0	0	0
Full Day Kindergarten	12	12	5	5
One	21	21	9	9
Two	8	8	4	4
Three	11	11	5	5
Four	6	6	3	3
Five	9	9	4	4
Six	5	5	2	2
Seven	8	8	4	4
Eight	13	13	6	6
Nine	17	17	8	8
Ten	15	15	7	7
Eleven	19	19	8	8
Twelve	17	17	8	8
Subtotal	161	161	73	73
SpEd Elementary	3	3	1	1
SpEd Middle School	3	3	1	1
SpEd High School	1	1	1	1
Subtotal	7	7	3	3
Totals	168	168	76	76
Percentage Error		0.00%		0.00%

BOROUGH OF NORTH PLAINFIELD SCHOOL DISTRICT

SCHEDULE OF CALCULATION OF EXCESS SURPLUS

FOR THE FISCAL YEAR ENDED JUNE 30, 2019

REGULAR DISTRICT

SECTION 1

2% Calculation of Excess Surplus

2018 - 2019 Total General Fund Expenditures per the CAFR, Ex. C-1	\$ 67,132,064.01	
Increased by:		
Transfer from Capital Outlay to Capital Projects Fund		
Decreased by:		
On-Behalf TPAF Pension & Social Security	\$ 9,237,074.31	
Assets acquired under Capital Leases		
Adjusted 2018 - 2019 General Fund Expenditures		\$ 57,894,989.70
2% of Adjusted 2017 - 2018 General Fund Expenditures		\$ 1,157,899.79
Greater of line above or \$250,000.00		\$ 1,157,899.79
Increased by: Allowable Adjustment		\$ 426,179.00
Maximum Unreserved/Undesignated Fund Balance		\$ 1,584,078.79

SECTION 2

Total General Fund - Fund Balances @ 6-30-19	\$ 8,414,460.03	
Decreased by:		
Year-end Encumbrances	\$ 1,094,190.53	
Legally Restricted-ARRA Semi - Designated for Subsequent Year's Expenditures	\$	
Legally Restricted-Excess Surplus-Designated for Subsequent Year's Expenditures	\$ 2,400,000.00	
Other Restricted Fund Balances:		
Maintenance Reserve	\$	
Capital Reserve	\$ 1,036,190.71	
Assigned Fund Balance - Unreserved-Designated for Subsequent Year's Expenditures	\$	
Total Unassigned Fund Balance		\$ 3,884,078.79

SECTION 3

Restricted Fund Balance-Excess Surplus \$ 2,300,000.00

Recapitulation of excess surplus as of June 30, 2019

Reserved Excess Surplus - Designated for Subsequent Year's Expenditures \$ 2,400,000.00

Reserved Excess Surplus \$ 2,300,000.00

Total Excess Surplus \$ 4,700,000.00

Detail of Allowable Adjustments

Extraordinary Aid \$ 426,179.00

Additional Non-Public School Transportation Aid _____

\$ 426,179.00

