OAKLAND BOARD OF EDUCATION AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS -FINANCIAL COMPLIANCE AND PERFORMANCE JUNE 30, 2019

### OAKLAND BOARD OF EDUCATION TABLE OF CONTENTS

## AUDITORS MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

	<u>Page No.</u>
Report of Independent Auditors	1
Scope of Audit	2
Administrative Practices and Procedures	2
Financial Planning, Accounting and Reporting	2-5
School Purchasing Programs	5
Food Service Fund	6
Student Activity Funds	6
Application for State School Aid	6
Pupil Transportation	7
Testing for Lead of all Drinking Water in Educational Facilities	7
Follow Up On Prior Year Findings	7
Facilities and Capital Assets	7
Schedule of Meal Count Activity – Not Applicable	8
Schedule of Net Cash Resources	9
Schedule of Audited Enrollments	10-12
Calculation of Excess Surplus	13
Recommendations	14-15
Acknowledgment	15



# LERCH, VINCI & HIGGINS, LLP CERTIFIED PUBLIC ACCOUNTANTS

## REGISTERED MUNICIPAL ACCOUNTANTS

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#### INDEPENDENT AUDITOR'S MANAGEMENT REPORT

Honorable President and Members of the Board of Trustees Oakland Board of Education Oakland, New Jersey

We have audited in accordance with audit standards generally accepted in the United States of America and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Oakland Board of Education as of and for the fiscal year ended June 30, 2019 and have issued our report thereon dated November 22, 2019.

As part of our audit, we performed procedures required by the Office of School Finance, Department of Education, State of New Jersey and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information and use of management, the Board of Trustees, others within the District and the New Jersey State Department of Education. However, this report is a matter of public record and its distribution is not limited.

Respectfully submitted,

LERCH, VINCI & HIGGINS, LLP

Certified Public Accountants **Public School Accountants** 

Paul J. Lerch

Public School Accountant PSA Number CS01118

Fair Lawn, New Jersey November 22, 2019

#### **Scope of Audit**

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

#### **Administrative Practices and Procedures**

#### Insurance

Fire insurance coverage was carried in the amounts as reported on Exhibit J-20 as contained in the district's Comprehensive Annual Financial Report (the "CAFR").

#### Official Bonds

Name	<u>Position</u>	<u>Amount</u>
Ms. Annette M. Wells	Board Secretary/School Business Administrator	\$260,000
Ms. Judith Favino	Treasurer of School Monies	260,000

There is Employees' Dishonesty with Faithful Performance coverage with Selective Insurance Company of America covering all other employees.

#### Financial Planning, Accounting and Reporting

#### **Examination of Claims**

An examination of claims paid during the period under review did reveal discrepancies with respect to signatures, certification or supporting documentation.

Finding- Our examination of claims paid during the period under review revealed the following:

- There were numerous purchase orders during August and September that lacked payment approval.
- There were several checks issued from the District's operating bank account that had only authorized signature or had no authorized signatures. It was noted that the bank did honor the checks that were issued with only one authorized signature or no authorized signatures.

Recommendation— It is recommended that payment approval is obtained prior to making payment and all checks issued from the District's operating bank account contain three authorized signatures. It was noted that the District was in transition between business administrators during the first half of the year when these discrepancies occurred and these discrepancies were not found during the second half of the year. Furthermore the District has formalized and adopted a purchasing manual.

#### Financial Planning, Accounting and Reporting (Continued)

#### **Payroll Account**

All payrolls tested were certified by the Board President and the Board Secretary/Business Administrator, and approved by the Chief School Administrator.

The net salaries of all employees tested of the Board were deposited in the Payroll Account. Employees' payroll deductions tested and employer's share of fringe benefits tested were deposited in the Payroll Agency Account.

Salary withholdings were promptly remitted to the proper agencies, including employee health benefit contribution withholdings due to the General Fund. The School Business Administrator completed and filed the required Certification of Compliance with Federal and State Law respecting the reporting of compensation for certain employees.

The Board has implemented and maintains a personnel tracking and accounting (Position Control) system.

#### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered and it was determined that no blanket purchase orders were included in the balance of the reserves for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

#### **Classification of Expenditures**

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3.

As a result of the procedures performed, no additional procedures were deemed necessary to test expenditure classification.

#### **Travel**

The District has adopted a policy regulating travel.

#### Financial Planning, Accounting and Reporting (Continued)

#### **Board Secretary's Records**

The financial records, books of account and minutes maintained by the Board Secretary were in good condition.

Acknowledgment of the Board's receipt of the Board Secretary's and Treasurer's monthly financial reports was included in the minutes.

The prescribed contractual order system was followed. Bids received were summarized in the minutes (N.J.S.A. 18A:18A-21).

#### Treasurer's Records

The Treasurer did perform cash reconciliations for the general operating account, payroll account, payroll agency account and the food service accounts.

The Treasurer's records were in agreement with the Board Secretary's records.

#### **Unemployment Compensation Insurance Trust Fund**

The Board has adopted the direct reimbursement method and has established an Unemployment Compensation Insurance Trust Fund. The financial transactions of this fund are reported in the Fiduciary Fund.

#### Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to projects under Title II and Title IV of the Elementary and Secondary Education Act as amended and reauthorized.

Our examination of the Federal and State funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

#### Other Special Federal and/or State Projects

The district's Special Projects were approved as listed Exhibits K-3 and K-4 located in the CAFR.

Our examination of the Federal and State funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Fund section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

#### Financial Planning, Accounting and Reporting (Continued)

#### **IDEA Part B**

Separate accounting was maintained for each approved project. Grant application approvals and acceptance of grant funds were made by board resolution and recorded in the minutes.

#### **Non-Public State Aid**

Project completion reports were finalized and transmitted to the State by the due date.

#### T.P.A.F. Reimbursements

Our audit procedures included a test of the semi-monthly reimbursement forms filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No material exceptions were noted.

#### T.P.A.F. Reimbursements to the State for Federal Salary Expenditures

There were none.

#### **School Purchasing Programs**

#### Contracts and Agreements Requiring Advertisement for Bids

Effective July 1, 2010 and thereafter the bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under 18A:39-3 is \$19,000 for 2018/19. The Board has designated the Business Administrator as the Qualified Purchasing Agent for the District.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Board Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or goods or service, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated that no individual payments, contracts, or agreements were made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained. Our examination did reveal, however, that the district purchased items through the use of State contracts.

#### **Food Service Fund**

The school food service program was not selected as a major federal and/or State program. The program expenditures did not exceed \$100,000 in federal and/or state support.

The financial transactions and statistical records of the school food services were maintained in good condition.

Cash receipts and bank records were reviewed for timely deposit.

The district utilizes a food service management company (FSMC), Pomptonian and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34 and 19-1 through 19-4.1. Provisions of the FSMC contract/addendum were reviewed and audited. The FSMC contract includes an operating results provision which guarantees that the food service program will have a profit of \$5,000. The operating results provision has been met.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food and supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service.

Exhibits reflecting the District's Food Service Program are reflected on Exhibits B-4, B-5 and B-6 of the District's CAFR.

#### **Student Activity Funds**

The Board has a policy, which clearly established the regulation of student activity funds.

**Finding-** Our audit of the Student Activity Accounts revealed the following:

- Pre-numbered receipts are not being issued when cash is collected from a student for certain events/field trips
- Deposits are not being made timely; in certain instances deposits are being made two-four weeks after initial point of collection.
- There were certain cash collections for \$5 and \$10 amounts in November for the one activity account that the auditor couldn't verify the deposit to the bank statement and pre-numbered receipts were not available for these cash collections.
- The cash disbursement selected for testing for the Dogwood activity account didn't contain a supporting invoice. Furthermore our review of additional cash disbursement vouchers revealed there were several other cash disbursements that didn't contain a supporting invoice.

**Recommendation**- It is recommended that pre-numbered receipts be issued when collecting cash for events/field trips and that all deposits are made timely. For activity accounts all cash deposits should be verified to the bank statement and all cash disbursements are supported with invoices.

All receipts tested were deposited in a timely manner. All cash disbursements tested had proper supporting documentation.

#### **Application for State School Aid**

Our audit procedures included a test of information reported in the October 15, 2018 Application for State School Aid (A.S.S.A.) for on-roll, private school for the handicapped, low-income, and bilingual education. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers with isolated exceptions. The information that was included on the workpapers was verified with isolated exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district has adequate written procedures for the recording of student enrollment data.

#### **Pupil Transportation**

Our audit procedures included a test of on-roll status reported in the 2018-2019 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

#### Testing for Lead of all Drinking Water in Educational Facilities

The school district adhered to all requirements of N.J.A.C. 26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities.

#### Follow-up on Prior Year Findings

In accordance with government auditing standards, our procedures included a review of all prior year recommendations. Corrective action had been taken on all prior year recommendations except for the recommendation denoted with the asterisk.

#### **Facilities and Capital Assets**

The District had no SDA grant projects during the year. The District maintained district capital assets records.

# OAKLAND BOARD OF EDUCATION FOOD SERVICE FUND NUMBER OF MEALS SERVED AND (OVER)/UNDERCLAIM ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

NOT APPLICABLE

## OAKLAND BOARD OF EDUCATION FOOD SERVICE FUND

## COMPARISON OF NET CASH RESOURCES TO THREE MONTHS AVERAGE EXPENDITURES ENTERPRISE FUND AS OF JUNE 30, 2019

Net Cash Resources:			Food Service B - 4/5			
CAFR * B-4 B-4 B-4	Current Assets Cash & Cash Equiv. Due from Other Gov'ts Accounts Receivable Investments	\$	40,805 13,423			
CAFR B-4 B-4	Current Liabilities Less Accounts Payable Less Accruals		(768)			
B-4 B-4	Less Due to Other Funds Less Deferred Revenue		(11,947)			
	Net Cash Resources	<del>5//2</del>	41,513	(A)		
Net Adj. Total Operating	Expense:					
B-5 B-5	Tot. Operating Exp. Less Depreciation		480,961 (7,539)			
	Adj. Tot. Oper. Exp.		473,422	(B)		
Average Monthly Operat	ing Expense:					
	B / 10	\$	47,342	(C)		
Three times monthly Ave	erage:					
	3 X C	_\$	142,027	(D)		
TOTAL IN BOX A LESS TOTAL IN BOX D NET	\$ 41,513 \$ 142,027 \$ (100,514)					

From above:

SOURCE - USDA resource management comprehensive review form

A is greater than D, cash exceeds 3 X average monthly operating expenses.

D is greater than A, cash does not exceed 3 X average monthly operating expenses.

<sup>\*</sup> Inventories are not to be included in total current assets.

#### OAKLAND PUBLIC SCHOOLS APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 15, 2018

	2019-20 Application for State School Aid						Sample for Verification					Private Schools for Disabled						
_	Reported on Original A.S.S.A. On Roll		Original A.S.S.A.		Reporte Workpa On R	ipers toll	\ E	Errors	Sam Selected Workpa	d from	Verifie Reg On		Re C	ors per gisters on Roll	Reported on A.S.S.A. as Private	for Verifi-	Sample	Sample
_	Full 5	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Schools	cation	Verified	Errors		
Half Day Pre K (3yrs)	-	-	_	_	_	_	_	_	-	_	_	-	_	_	_	-		
Full Day Pre K (3yrs)	-	-	-	-	_	-	-	-	-	-	_	_	-	-	-	-		
Half Day Pre K (4yrs)	-	-	-	-	-	-				-	_	-	•	-	-	-		
Full Day Pre K (4yrs)	-	-		-	-	_				-	-	_	_	-	_	-		
Half Day Kindergarten				-	-	_				-	-	-	-	_	-	_		
Full Day Kindergarten	139		139	-	_	-	56		55	; -	1	-	-	-	-	-		
Grade 1	116		116	_	-	_	46		46		_	_	_	-	-	-		
Grade 2	122		122	-	_	_	40		40	) -	_	-	-	_	-	-		
Grade 3	128		127	-	1	-	48		48	3 -	_	-	-	_	_	_		
Grade 4	114		114	_	_	_	40		40		-		_	-	_	-		
Grade 5	120		120		_	_	30		30		_	_	_	-	-	-		
Grade 6	110		110	_	-	-	110		110		_	_	_	_	_	_		
Grade 7	140		140		-	_	140		140		_	_	_	_	_	-		
Grade 8	142		141		1	1 -	142		141		1	_	-	-	-	-		
Grade 9	_		_	_	-	_	_			_	-	-	-	_	-	-		
Grade 10	_		_	_	_	-	_			_	_	-	_	_	_	-		
Grade 11	_		-	_	_	_	_		-	_	-	_	-		_	_		
Grade 12				_		-	-			-	-	-	-	-				
Subtotal _	1,131	-	1,129	-	2	2 -	652	<u>-</u>	650	) -	2	_		_	_	_		
Sp Ed- Elementary	121		122	_	(1	1) -	15		15	i -	_	_	9	8	. 8	_		
Sp Ed - Middle School	81		82		(1	1) -	25		25		_	_	6			_		
Sp Ed - High School		-	-			<del></del>						_						
Subtotal	202	-	204	-	(2	2) -	40	-	40	) -	-	-	15	13	13	-		
Totals =	1,333		1,333	-		_	692	_	690	) -	2		15	13	13			
Percentage Error				_	0.00	% 0.00%					0.29%	0.00%	<u> </u>			0.00%		

#### OAKLAND PUBLIC SCHOOLS APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 15, 2018 SCHEDULE OF AUDITED ENROLLMENTS

	Resident Low Income			Sampl	e for Verification	on	Resider	nt LEP Low Inco	me	Sample for Verification				
-	Reported on A.S.S.A	Reported on Workpapers	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A	Reported on Workpapers	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors		
Half Day Pre K (3yrs)	_	_	_	_	_	_								
Full Day Pre K (3yrs)	_	_	_	_	_	_								
Half Day Pre K (4yrs)	_	_	_	_	_	_								
Full Day Pre K (4yrs)						_								
Half Day Kindergarten						_								
Full Day Kindergarten	. 6	6		6	6	_	1	. 1		1	1			
Grade 1	10	10		10	10	_	-	-						
Grade 2	5	5		5	5	-								
Grade 3	7	7		7	7	-								
Grade 4	10	10		7	7	_	1	1		1	1			
Grade 5	1	1		1	1	-								
Grade 6	. 8	8		8	8	-	1	1		1	. 1			
Grade 7	3	3		3	3	-								
Grade 8	3	3		3	3	-	,							
Grade 9						-	-	-		-	-			
Grade 10	-	-		-	-	-								
Grade 11	-	-				-								
Grade 12		-					-	-		-				
Subtotal	53	53	•	50	50	-	3	3	-	3	3			
Sp Ed - Elementary	19	19		15	15	-	6	6		5	5			
Sp Ed - Middle School	14	14				-	1	1		1	1			
Sp Ed - High School			-			<u> </u>				_				
Subtotal	33	33	_	. 15	15	-	7	7	-	6	6	-		
Totals	86	86	_	65	65		10	10	_	9	9			
Percentage Еггог		-	0.00%			0.00%			0.00%			0.00%		
		Tran	sportation							•				
-	Reported on	Reported on												
	DRTRS by	DRTRS by												
	DOE	District	Errors	Tested	Verified	Errors								
Reg Public Schools	188	188		36	36	-								
Special Ed Public	6	6		2	2	-								
Transported - Non - Public	32	32		6	6	-		•						
Special Needs - Public	51	51		. 12	12									
<u>-</u>	277	277	_	56	56	_								
Percentage Error		=	0.00%		11	0.00%								

#### OAKLAND PUBLIC SCHOOLS APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 15, 2018 SCHEDULE OF AUDITED ENROLLMENTS

	Resid	lent LEP Not Low Inco	ome	Sample for Verification					
	Reported on A.S.S.A	Reported on Workpapers	Errors	Sample Selected from Workpapers	Verified to Register	Sample Errors			
Half Day Pre K (3yrs) Full Day Pre K (3yrs) Half Day Pre K (4yrs) Full Day Pre K (4yrs)	-	-	-	-	-	- - -			
Half Day Kindergarten Full Day Kindergarten Grade 1	1	1		1	1	- -			
Grade 2 Grade 3 Grade 4 Grade 5	1	1		1	1	- - - -			
Grade 6 Grade 7 Grade 8 Grade 9 Grade 10 Grade 11		,		1	1	- - - -			
Grade 12	<u></u> _		-	-	-	-			
Subtotal	3	3	-	3	3	-			
Sp Ed - Elementary Sp Ed - Middle School Sp Ed - High School	2	2		2	2	- -			
Subtotal	2	2	-	2	2	_			
Totals	5	5	-	- 5	5	-			
		=	0.00%			0.00%			

#### OAKLAND BOARD OF EDUCATION CALCULATION OF EXCESS SURPLUS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

2018-2019 Total General Fund Expenditures per the CAFR	\$	35,461,337			
Decreased by: On-Behalf TPAF Pension & Social Security		4,654,001			
Adjusted 2018-2019 General Fund Expenditures	<u>\$</u>	30,807,336			
2% of Adjusted 2018-2019 General Fund Expenditures			\$ 616,147		
Increased by: Allowable Adjustments Extraordinary Aid in Excess of Amount Budgeted Nonpublic School Transportation Aid			 199,950 6,960		
Maximum Unreserved/Undesignated Fund Balance				<u>\$</u>	823,057
Total General Fund - Fund Balances at June 30, 2019			\$ 5,729,374		
Decreased by:					
Year End Encumbrances ·	\$	411,841			
Legally Restricted- Excess Surplus- Designated for Subsequent Year's					
Expenditures		759,542			
Emergency Reserve		217,389			
Emerency Resrve - Designated for Subsequent Year's Expenditure		56,376			
Capital Reserve		1,596,497			
Capital Reserve - Designated for Subsequent Year's Expenditure		825,000			
Maintenance Reserve		157,635			
Maintenance Reserve- Desogmated for Subsequent Year's					
Expenditures		121,937			
			 4,146,217		
Total UnassignedUnrestricted Fund Balance				\$	1,583,157
				<u> </u>	1,000,107
Restricted Fund Balance - Excess Surplus				<u>\$</u>	760,100
Recapitulation of Excess Surplus	as of Ju	ıne 30, 2019			
Reserved Fund Balance - Excess Surplus				\$	1,519,642
Reserve Excess Surplus- Designated for Subsequent Year's Expenditures Reserve Excess Surplus			\$ 759,542 760,100		
Total Excess Surplus				\$	1,519,642

#### OAKLAND BOARD OF EDUCATION

#### RECOMMENDATIONS

#### I. Administration Practices and Procedures

There are none.

#### II. Financial Planning, Accounting and Reporting

It is recommended that payment approval is obtained prior to making payment and all checks issued from the District's operating bank account contain three authorized signatures. It was noted that the District was in transition between business administrators during the first half of the year when these discrepancies occurred and these discrepancies were not found during the second half of the year. Furthermore the District has formalized and adopted a purchasing manual.

#### III. School Purchasing Program

There are none.

#### IV. Food Service Fund

There are none.

#### V. Student Activity Funds

Pre-numbered receipts be issued when collecting cash for events/field trips and that all deposits are made timely. For activity accounts all cash deposits should be verified to the bank statements and all cash disbursements are supported with invoices.

#### VI. Application for State School Aid

There are none.

#### VII. Pupil Transportation

There are none.

#### VIII. Facilities and Capital Assets

There are none.

#### VIII. Miscellaneous

There are none.

#### IX. Status of Prior Year Audit Findings/Recommendations

In accordance with government auditing standards, our procedures included a review of all prior year recommendations. Corrective action had been taken on all prior year recommendations.

#### OAKLAND BOARD OF EDUCATION

#### **ACKNOWLEDGEMENT**

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to us.

Respectfully submitted,

LERCH, VINCI & HIGGINS, LLP

Paul J. Lerch

Public School Accountant Certified Public Accountant