ORADELL BOARD OF EDUCATION AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS -FINANCIAL, COMPLIANCE AND PERFORMANCE JUNE 30, 2019

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CERTIFIED PUBLIC ACCOUNTANTS REGISTERED MUNICIPAL ACCOUNTANTS

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Honorable President and Members of the Board of Education Oradell Board of Education Oradell, New Jersey

We have audited in accordance with auditing standards generally accepted in the United States of America and <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the basic financial statements of the Oradell Board of Education in the County of Bergen as of and for the fiscal year ended June 30, 2019, and have issued our report thereon dated December 17, 2019.

As part of our audit, we performed procedures required by the Office of School Finance, Department of Education, State of New Jersey and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information and use of management, the Board of Education, others within the District and the New Jersey State Department of Education. However, this report is a matter of public record and its distribution is not limited.

Respectfully submitted,

LERCH, VINCI & HIGGINS, LLP

Larch. Vinci & Higgins LCP

Certified Public Accountants
Public School Accountants

Jeffrey C. Bliss

Public School Accountant

PSA Number CS00932

Fair Lawn, New Jersey December 17, 2019

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and the Treasurer of School Monies, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Fire insurance coverage was carried in the amounts as detailed on the Insurance Schedule (Exhibit J-20) contained in the district's CAFR.

Officials Bonds

Name	<u>Position</u>			
Nicole Schoening	Board Secretary/School Business Administrator	\$200,000		
Angelo DeSimone	Treasurer of School Monies	\$236,000		

There is a Public Employee Dishonesty Crime Coverage with the Selective Insurance Company of America covering all other employees with multiple coverage of \$100,000 per employee (primary) and \$400,000 per loss (excess).

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid or incurred during the period under review did not reveal any material discrepancies with respect to each of signature, certification and proper itemization, except for the following:

- **Finding** Our audit of expenditures, accounts payable and encumbrances revealed numerous instances where purchase orders and the respective supporting documentation was not made available for audit.
 - **Recommendation** All purchase orders and the respective supporting documentation be on file and made available for audit.

Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

Payrolls tested were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/School Business Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the general fund.

Reserve for Encumbrances, and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered and it was determined that no blanket purchase orders were included in the balance of the reserves for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

Financial Planning, Accounting and Reporting (Continued)

Board Secretary's Records

The financial records, books of account and minutes maintained by the Board Secretary were in good condition.

The prescribed contractual order system was followed.

Acknowledgment of the Board's receipt of the Board Secretary's and Treasurer's monthly financial reports was included in the minutes.

• Finding – We noted at June 30, 2019, the total accounts payable reported on the open purchase order report was not in agreement with the general ledger control account balance in the General Fund. On further review, we noted payments in the amount of \$69,033 were misposted to the General Fund general ledger.

Recommendation —Greater care be exercised to ensure the open purchase order report is reconciled to the general ledger control accounts on a monthly basis.

Treasurer's Records

The Treasurer did perform cash reconciliations for all district accounts as required by N.J.S.A. 18A:17-36.

All cash receipts were promptly deposited.

The Treasurer's cash balances were in agreement with the cash balances per the Board Secretary's report.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection included administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. As a result of the procedures performed, no additional procedures were deemed necessary to test the propriety of expenditure classification.

Elementary and Secondary School Education Act (E.S.E.A) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to projects under the Elementary and Secondary Education Act, as amended and reauthorized.

Other Special Federal and/or State Projects

The district's Special Projects were approved as listed on Exhibit K-3 and Exhibit K-4 located in the CAFR.

Our examination of the Federal and State funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits contained herein represent a true statement of the financial position pertaining to the aforementioned special projects.

Financial Planning, Accounting and Reporting (Continued)

T.P.A.F. Reimbursements

Our audit procedures included a test of the semi-monthly reimbursement forms filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Reports for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. This law regulating bidding for public school transportation contracts under NJSA 18A:39-3 is \$19,000.

If the purchasing agent is qualified pursuant to subsection b of section 9 of P.L. 1971, c.198 (c.40A:11-9), the board of education may establish that the bid threshold may be up to \$40,000, effective July 1, 2015. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section. The Board has designated the School Business Administrator as the qualified purchasing agent and established the bid threshold at \$40,000.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Board Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies," in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4, amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

Food Service Fund

The School Food Service Program was not selected as a major State program nor were the program expenditures in excess of \$100,000 for the year. The District was not subject to a Federal Single Audit.

The financial transactions and statistical records of the School Food Service were maintained in satisfactory condition.

Applications for free and reduced milk were reviewed for completeness and accuracy during our audit of the Application for State School Aid (A.S.S.A).

Expenditures were separately recorded as food and other costs. Vendor invoices were reviewed and costs verified.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service.

No non-program foods were purchased, prepared, sold or offered for sale.

Net cash resources did not exceed three month average expenditures.

Extended Year Summer Program Fund

The financial records and books of account maintained for the Extended Year Summer Program were in satisfactory condition.

Student Body Activities

The Board has a policy which clearly establishes the regulation of student activities.

• Finding – Our audit of the student activity account collections revealed instances where pre-numbered receipt tickets were not issued for monies collected during the year.

Recommendation – Pre-numbered receipt tickets be issued for all monies collected in the student activity account.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2018 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the disabled, low-income and bilingual. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers with immaterial exceptions noted. This information that was included on the workpapers was verified, without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms of their equivalent.

The district has adequate written procedures for the recording of student enrollment data.

Pupil Transportation

Our audit procedures included a test of on roll status reported in the 2018-2019 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

Our procedures included a review of the SDA grant agreement for consistency with recording SDA revenue, transfer of local funds from the general fund or from the capital reserve account and awarding of contracts for eligible facilities construction.

• **Finding** – Our audit revealed that the District's capital asset accounting records were not updated for the 2018-2019 school year.

Recommendation – The District's capital asset accounting records be updated on an annual basis.

Testing for Lead of all Drinking Water in Educational Facilities

The school district submitted the annual Statement of Assurance to the Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

Suggestions to Management

- A resolution (or memo) should be presented for adoption by the Board to recognize the fact the audited legal costs exceeded 130% of the audited statewide average as published in the Taxpayer Guide to Education Spending and to report the control measures that will be implemented to reduce such costs, as appropriate.
- The District conduct a payroll check distribution verification during the 2019/2020 school year.

Follow-Up on Prior Years' Findings

In accordance with Government Auditing Standards, our procedures included a review of all prior year recommendations.

ORADELL BOARD OF EDUCATION FOOD SERVICE FUND SCHEDULE OF MEAL COUNT ACTIVITY NUMBER OF MEALS SERVED AND (OVER)/UNDERCLAIM ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2019 (MEMORANDUM ONLY)

SCHEDULE OF MEAL COUNT ACTIVITY

INFORMATION NOT REQUIRED

ORADELL BOARD OF EDUCATION FOOD SERVICE FUND NET CASH RESOURCE SCHEDULE

ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

Net Cash Resources:		F Se		
Net Cash Acsources.				
CAFR *	Current Assets			
B-4	Cash & Cash Equiv.	\$	48	
B-4	Due from Other Gov'ts		545	
CAFR	Current Liabilities			
B-4	Less Accounts Payable			
B-4	Less Due to Other Funds			
B-4	Less Deferred Revenue			
	Net Cash Resources	\$	593	(A)
Net Adj. Total Operating Expense:				
B-5	Tot. Operating Exp.		15,290	
B-5	Less Depreciation		(2,590)	
	Adj. Tot. Oper. Exp.	\$	12,700	(B)
Average Monthly Operating Expense:	<u>.</u>			
	B / 10	\$	1,270	(C)
Three times monthly Average:				
	3 X C	<u>\$</u>	3,810	(D)
TOTAL INI DOV A	ф 502			
TOTAL IN BOX A LESS TOTAL IN BOX D	\$ 593 \$ 3,810			
NET	\$ 3,810 \$ (3,217)			
From above:				
Net Cash Resources Do Not Exceed Tl	hree Months Average Expenditures			

^{*} Inventories are not to be included in total current assets.

ORADELL BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID SCHEDULE OF AUDITED ENROLLMENTS OCTOBER 15, 2018

	2019-20 Application for State School Aid					Sample for Verification						Private Schools for Disabled					
	Reported on Reported on			Sar	Sample Reported on			Reported on Reported on Sample									
	A.S	.S.A.	Workpapers			Errors		Selected from		apers	Errors		A.S.S.A. as	Workpapers	for		
	On	Roll		On Roll				papers	On Roll				Private	Private	Verifi-	Sample	Sample
_	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Schools	Schools	cation	Verified	Errors
Half Day Preschool - 3 years					-						-						
Half Day Preschool - 4 years																	
Full Day Kindergarten	105		105		-		105		105		-						
1st Grade	87		87		-		87		87		-						
2nd Grade	97		97		-		97		97		-						
3rd Grade	92		92		-		92		92		-						
4th Grade	92		92		-		92		92		_						
5th Grade	94		94		_		94		94		-						
6th Grade	92		92		-		92		92		_						
Subtotal	659	_	659	-	-		659	-	659			_	_		-	-	
Spéc Ed - Elementary	65		63		2		63		63		-						*
Spec Ed - Middle School	27		27				27		27								
Subtotal	92		90		2		90	-	90								
Totals	751	-	749	-	2		749	_	749	-			-	_	-		
					0.070						0.000	,					0.000/
Percentage Error				=	0.27%	<u> </u>				=	0.00%	<u> </u>					0.00%

ORADELL BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID SCHEDULE OF AUDITED ENROLLMENTS OCTOBER 15, 2018

	Resident Low Income Reported on Reported on			Samp	le for Verificati	on	Resid	lent LEP Low Inco	ome	Sample for Verification				
	A.S.S.A as Low Income	Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	A.S.S.A as Low Income		Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors		
Full Day Pre-School (4 Yrs) Full Day Kindergarten 1st Grade 2nd Grade 3rd Grade 4th Grade 5th Grade 6th Grade Subtotal						- - - - - -		-	- - - - - - -			- - - - - - - - -		
Spec Ed - Elementary Spec Ed - Middle School Subtotal	1	1	-	1	1	-			-		_	- - -		
Totals	; <u>1</u>	1		1	1		<u> </u>	<u>-</u>	-			-		
Percentage Error	-	=	0.00%			0.00%			0.00%			0.00%		
			Transpo	ortation	· ·									
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors								
Regular - Public Schools			-			**								
Transported - Non-Public			-			-								
Regular - Spec.			-			-								
Special Needs - Public	7	7	-	7	7					*				
Totals	37	7		7	7_	_								
		:	0.00%			0.00%								

ORADELL BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID SCHEDULE OF AUDITED ENROLLMENTS OCTOBER 15, 2018

	Residen	t LEP Not Low In	come	Sample for Verification					
	Reported on								
•	A.S.S.A as	Workpapers as		Sample					
	Low	Low		Selected from	Verified to	Sample			
	Income	Income	Errors	Workpapers	Register	Errors			
Half Day Pre-School (3 Yrs) Half Day Pre-School (4 Yrs)									
Full Day Kindergarten	19	19	-	7	7				
1st Grade	16	16		7	7	-			
2nd Grade	3	3		2	2				
3rd Grade	4	4	-	3	3				
4th Grade	1	1	•=	1	1	-			
5th Grade	1	1	-	1	1	_			
Subtotal	44	44	-	21	21	-			
Spec Ed - Elementary Spec Ed - Middle School			-						
Subtotal					-				
J.									
Totals	44	44		21	21				
Percentage Error		=	0.00%		=	0.00%			

ORADELL BOARD OF EDUCATION CALCULATION OF EXCESS SURPLUS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

SECTION 1

Two Percent (2%) - Calculation of Excess Surplus			
2018-2019 Total General Fund Expenditures per the CAFR	\$ 14,342,003		
Decreased by: On-Behalf TPAF Pension & Social Security	(1,787,687)		
Adjusted 2018-2019 General Fund Expenditures	\$ 12,554,316		
2% of Adjusted 2018-2019 General Fund Expenditures	\$ 251,086		
Enter Greater of 2% of \$250,000	251,086		
Increased by: Allowable Adjustments	72,469		
SECTION 2		\$	323,555
Total General Fund - Fund Balance at June 30, 2019 (Budgetary Basis)	\$ 3,074,950		
Decreased by: Restricted Fund Balance:			
Capital Reserve - Designated for Subsequent Year's Budget	(419,155) (570,475)		
Maintenance Reserve	(566,699)		
Emergency Reserve	(204,000)		
Emergency Reserve - Designated for Subsequent Year's Budget	(46,000)		
Reserved Excess Surplus - Designated for			
Subsequent Year's Budget	(313,258)		
Assigned Fund Balance:			
Year End Encumbrances	(171,808)		
Designated for Subsequent Year's Budget	(160,000)	Φ.	(00 555
Unassigned Fund Balance:		\$	623,555
Restricted Fund Balance - Reserved Excess Surplus (June 30, 2020)		<u>\$</u>	300,000
SECTION 3			
Recapitulation of Excess Surplus as of June 30, 2019			
Reserved Excess Surplus		\$	300,000
Reserved Excess Surplus - Designated for Subsequent Year's Expenditures			313,258
		\$	613,258
Detail of Allowable Adjustments			
Unbudgeted Extraordinary Aid		\$	67,539
Unbudgeted Non Public School Transportation Aid			4,930
		\$	72,469

RECOMMENDATIONS

I. <u>Administrative Practices and Procedures</u>

There are none.

II. Financial Planning, Accounting and Reporting

It is recommended that:

- 1. All purchase orders and the respective supporting documentation be on file and made available for audit.
- 2. Greater care be exercised to ensure the open purchase order report is reconciled to the general ledger control accounts on a monthly basis.

III. School Purchasing Program

There are none.

IV. School Food Services

There are none.

V. Extended Year Summer Program Fund

There are none.

VI Student Body Activities

It is recommended that pre-numbered receipt tickets be issued for all monies collected in the student activity account.

VII. Application for State School Aid

There are none.

VIII. Pupil Transportation

There are none.

IX. Facilities and Capital Assets

It is recommended that the District's capital asset accounting records be updated on an annual basis.

X. Miscellaneous

There are none.

XI. Status of Prior Years' Audit Findings/Recommendations

A review was performed on all prior year recommendations and corrective action was taken on all.

ACKNOWLEDGEMENT

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to us.

Respectfully submitted,

LERCH, VINCI & HIGGINS, LLP

Jeffrey C. Bliss

Certified Public Accountant Public School Accountant