PASSAIC PUBLIC SCHOOLS
AUDITOR'S MANAGEMENT REPORT ON
ADMINISTRATIVE FINDINGS FINANCIAL, COMPLIANCE AND PERFORMANCE
JUNE 30, 2019

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### LERCH, VINCI & HIGGINS, LLP

### CERTIFIED PUBLIC ACCOUNTANTS REGISTERED MUNICIPAL ACCOUNTANTS

DIETER P. LERCH, CPA, RMA, PSA GARY J. VINCI, CPA, RMA, PSA GARY W. HIGGINS, CPA, RMA, PSA JEFFREY C. BLISS, CPA, RMA, PSA PAUL J. LERCH, CPA, RMA, PSA DONNA L. JAPHET, CPA, PSA JULIUS B. CONSONI, CPA, PSA ANDREW D. PARENTE, CPA, RMA, PSA ELIZABETH A. SHICK, CPA, RMA, PSA
ROBERT W. HAAG, CPA, PSA
DEBORAH K. LERCH, CPA, PSA
RALPH M. PICONE, CPA, RMA. PSA
DEBRA GOLLE, CPA
MARK SACO, CPA
SHERYL M. LEIDIG, CPA, PSA
ROBERT LERCH, CPA
CHRIS SOHN, CPA

Honorable President and Members of the Board of Education Passaic Public Schools Passaic, New Jersey

We have audited in accordance with auditing standards generally accepted in the United States of America and <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the financial statements of the Passaic Public Schools as of and for the fiscal year ended June 30, 2019, and have issued our report thereon dated December 18, 2019.

As part of our audit, we performed procedures required by the Office of School Finance, Department of Education, State of New Jersey and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information of the Board of Education's management, the Board of Trustees and others within the District and the New Jersey State Department of Education. However, this report is a matter of public record and its distribution is not limited.

Respectfully submitted,

LERCH, VINCI & HIGGRYS, LLI

Certified Public Accountants
Public School Accountants

Gary J. Vinci

Public School Accountant PSA Number CS00829

Fair Lawn, New Jersey December 18, 2019

#### **Scope of Audit**

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Board of Education and the records of the various funds under the auspices of the Board of Education.

#### **Administrative Practices and Procedures**

#### Insurance

Fire insurance coverage was carried in the amounts as detailed on the Insurance Schedule contained in the District's Comprehensive Annual Financial Report (the "CAFR").

#### Officials Bonds

Name	<u>Position</u>	Amount
Erlinda Arellano, CPA	Board Secretary/School Business Administrator/ Purchasing Agent	\$ 60,000
Kevin Lomski, CPA	Comptroller	150,000
Paul Gabarini	Treasurer of School Monies	1,000,325

There is Public Employee Dishonesty with Faithful Performance coverage with the New Jersey School Boards Association Insurance Group covering all other employees with multiple coverage of \$500,000.

#### Financial Planning, Accounting and Reporting

#### **Examination of Claims**

An examination of claims paid during the period under review did not reveal any material discrepancies with respect to signatures, certification and proper itemization.

#### Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of payroll taxes were deposited into the payroll agency account.

All payrolls tested were certified by the President of the Board, the Board Secretary/School Business Administrator, and the Chief School Administrator/Superintendent.

#### Financial Planning, Accounting and Reporting (Continued)

#### Payroll Account (Continued)

Salary withholdings tested were promptly remitted to the proper agencies, including employee health benefit contribution withholdings due to the General Fund.

The District filed the required Certification (ECERTI) of Compliance with Federal and State Law respecting the reporting of compensation for certain employees.

The District has implemented and maintains a personnel tracking and accounting (position control) system.

#### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

#### Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23-2.2(g) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-2.4.

#### Board Secretary's Records

The financial records, books of account and minutes maintained by the Board Secretary were in very good condition.

Acknowledgement of the Board's receipt of the Board Secretary's and Treasurer's monthly financial reports was included in the minutes.

Bids received were summarized in the minutes (N.J.S.A. 18A:18A-21) and agendas made available for audit.

#### Treasurer's Records

The Treasurer performed cash reconciliations for the general operating account, payroll account and the payroll agency account on a monthly basis.

The Treasurer's reports were in agreement with the Board Secretary's records.

#### Financial Planning, Accounting and Reporting (Continued)

#### Elementary and Secondary Education Act of (E.S.E.A.) As Amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to projects under Titles I and III of the Elementary and Secondary Education Act, as amended and reauthorized.

Our examination of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits contained in the CAFR represent a true statement of the financial position pertaining to the aforementioned special projects.

#### Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Exhibit K-3 and Exhibit K-4 located in the CAFR.

Our audit of the Federal and State funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The District filed its nonpublic state aid project completion reports by the due date.

The School District's accounting records for Preschool Education Aid were maintained in accordance with N.J.A.C. 6:23-5.5(c) which states that the District must maintain separate program school accounts in the Special Revenue Fund section of the District's budget.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

#### Teacher's Pension and Annuity Fund (TPAF)

Our audit procedures included a test of the semi-monthly reimbursement forms filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund ("TPAF").

The reimbursement to the State for the amount of the expenditure charged to the current year's Final Reports for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made subsequent to the end of the 60 day grant liquidation period, but prior to the 90 days required by N.J.S.A 18A:66-90. Accordingly, the expenditure was made in accordance with state law (90 days) and properly reported in the current year's Final Reports for all federal awards.

#### **School Purchasing Programs**

#### Contracts and Agreements Requiring Advertisement for Bids

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is currently \$19,000. The Board has appointed the School Business Administrator as the Qualified Purchasing Agent.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Board Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies," in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained. Our examination did reveal, however, that purchases were made through the use of State contracts.

#### **Food Service Fund**

The financial transactions and statistical records of the School Food Services were reviewed. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

Cash receipts and bank records were reviewed for timely deposit.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service.

U.S.D.A. Food Distribution Program commodities were received and a single inventory was maintained on a first-in, first-out basis.

Net cash resources did not exceed three months average expenses.

Time sheets were reviewed and labor costs verified. Payroll records were maintained on all School Food Services employees authorized by the board of education.

The number of meals claimed for reimbursement was verified against meal count records. As part of the claims review process the Edit Check Worksheet was completed. Reimbursement claims were submitted/certified in a timely manner.

The District operates the Child Nutrition Program under the Community Eligibility Provision (CEP). To be eligible for the CEP, schools must have a minimum of forty percent of identified students directly certified for free meals in the prior school year; agree to serve free lunches and breakfasts to all students; and agree to cover with non-federal funds any costs of providing free meals to all students that exceed the Federal reimbursement. There are no household applications collected and reimbursement is based on meals claimed. The District is required to collect Household Surveys. Our audit procedures included a test to verify that the number of meals claimed agreed with supporting documentation.

#### **Food Service Fund (Continued)**

The school district maintains the detailed revenue and expenditure information necessary in order to execute the USDA mandated Non-Program Food Revenue Tool at least annually.

Exhibits reflecting Child Nutrition Program operations are included in the section, of the District's CAFR entitled Enterprise Funds (Exhibits B-4, B-5 and B-6). Program and non-program revenue and cost of goods sold are shown separately on CAFR Exhibit B-5. In addition, CAFR Exhibit G-2 details the operations of the Food Service Enterprise Fund by program type.

#### **Student Body Activities**

The Board has a policy which clearly established the regulation of student activity and athletic funds.

Cash receipts and disbursements records for certain schools were maintained in good condition.

#### **Scholarship**

Cash receipts and disbursement records for the District's scholarship fund were maintained in good condition.

#### **Application for State School Aid**

Our audit procedures included a test of information reported in the October 15, 2018 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, limited English proficient and low-income. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers with immaterial exceptions noted. The information that was included on the workpapers was verified with immaterial exceptions noted. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintains workpapers in the prescribed state forms or their equivalents.

The district has adequate written procedures for the recording of student enrollment data.

#### **Pupil Transportation**

Our audit procedures included a test of on roll status reported in the 2018-19 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with an immaterial exception. The information that was included on the workpapers was verified with immaterial exceptions noted. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

#### **Facilities and Capital Assets**

The District is designated as a School Based Budget District and as a result all major construction related expenditures are funded by the State of New Jersey. This grant activity is reported in the District's financial statements as on behalf State Aid revenue and expenditures in the District's Capital Projects Fund.

#### **Miscellaneous**

Testing for Lead of All Drinking Water in Educational Facilities

The District adhered to all the requirements of N.J.A.C. 26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities.

The District submitted the annual Statement of Assurance to the Department of Education pursuant to N.J.A.C. 6A:26-12.4(g).

#### Follow-Up on Prior Year Findings

In accordance with Government Auditing Standards, our procedures included a review of all prior year recommendations. Corrective action was taken on all prior year findings.

#### PASSAIC PUBLIC SCHOOLS SCHEDULE OF MEAL COUNT ACTIVITY FOOD SERVICE FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2019

Program	Meals <u>Category</u>	Meals <u>Claimed</u>	Meals <u>Tested</u>	Meals <u>Verified</u>	Difference
Federal National School Lunch (High Rate)	Free	1,969,365	777,390	777,390	-
National School Breakfast (Severe Rate)	Free	1,428,851	566,141	566,141	-
After School Snack	Free	351,113	149,598	149,598	-
State School Lunch	Free	1,969,365	777,390	777,390	-

# PASSAIC PUBLIC SCHOOLS FOOD SERVICE ENTERPRISE FUND CALCULATION OF NET CASH RESOURCES FOR THE FISCAL YEAR ENDED JUNE 30, 2019

Current Assets		
Cash and Cash Equivalents	\$	1,910,064
Due from Other Governments		2,274,711
Accounts Receivable		19,558
Current Liabilities		
Less:		
Accounts Payable		(741,120)
Accrued Salaries and Wages		(343,700)
Due to Other Funds		(483,705)
Net Cash Resources	<u>\$</u>	2,635,808
Adjusted Total Operating Expenses:		
Total Operating Expenses	\$	11,909,323
Less Depreciation		(73,637)
Adjusted Total Operating Expenses	\$	11,835,686
Average Monthly Operating Expenses:	<u>\$</u>	1,183,569
Three Times Monthly Average:	<u>\$</u>	3,550,706
Total Net Cash Resources	\$	2,635,808
Three Times Monthly Average		3,550,706
Amount Below Allowable Net Cash Resources	<u>\$</u>	(914,898)

# PASAIC PUBLIC SCHOOLS APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 15, 2018 SCHEDULE OF AUDITED ENROLLMENTS

	2019-2020 Ap	oplication for State	School Aid	Sample for Verification			Private Schools for Disabled			
	Reported on A.S.S.A. On Roll Full	Reported on Workpapers On Roll Full	Errors Full	Sample Selected from Workpapers Full	Verified per Register On Roll Full	Errors per Registers On Roll Full	Reported on A.S.S.A. as Private Schools	Sample from Work- papers	Sample Verfiied	Sample Errors
Full Day Preschool 3 yrs	537	537	_	3	3	_				
Full Day Preschool 4 yrs	664	664	_	103	103	_				
Full Day Kindergarten	837	837	_	109	109	-				
Grade 1	823	823	_	98	98	_				
Grade 2	874	874	-	78	78	_				
Grade 3	863	863	-	69	69	_				
Grade 4	937	928	(9)	144	144	-				
Grade 5	937	937	-	53	53	_				
Grade 6	945	945	_	80	80	_				
Grade 7	944	944	_	141	141	-				
Grade 8	850	850	-	127	127	-				
Grade 9	760	760	_	141	141	-				
Grade 10	695	695	-	83	83	-				
Grade 11	657	657	_	450	450	-				
Grade 12	666	666	-	666	666	-				
Subtotal	11,989	11,980	(9)	2,345	2,345		_	_	-	
Special Ed - Elementary	747	747	-	40	40	_	26	10	10	_
Special Ed - Middle	476	476	-	32	32	-	28	11	11	_
Special Ed - High	486	486	_	459	459	-	118	31	31	-
Subtotal	1,709	1,709	-	531	531	-	172	52	52	-
Totals	13,698	13,689	(9)	2,876	2,876		172	52	52	-
Percentage Error		<u></u>	-0.07%		=	0.00%			=	0.00%

## PASSAIC PUBLIC SCHOOLS APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 15, 2018 SCHEDULE OF AUDITED ENROLLMENTS

	Resident Low Income			Sample for Verification			Resider	nt LEP Low Inc	ome	Sample for Verification		
	Reported on A.S.S.A as Low	Reported on Workpapers as Low		Sample Selected from	Verified to Application	Sample	Reported on A.S.S.A as LEP	Reported on Workpapers as LEP Low		Sample Selected from	Verified to	
	Income	Income	Errors	Workpapers		Errors	Low Income	Income	Errors		and Register	Errors
					_							
Full Day Kindergarten	858	858	-	5	5	-	389	389	-	9	9	-
Grade 1	864	864	-	5	5	-	378	378	-	8	8	-
Grade 2	905	905	-	6	6	-	432	432	-	10	10	-
Grade 3	882		-	5	5	-	390	390	-	9	9	-
Grade 4	924	924	-	6	6	-	313	313	-	7	7	-
Grade 5	940	940	-	6	6	-	252	252	-	5	5	-
Grade 6	929	929	-	6	5	(1)	137	137	-	3	3	-
Grade 7	903	903	-	5	5	-	115	115	-	3	3	-
Grade 8	810	810	-	5	4	(1)	94	94	-	2	1	(1)
Grade 9	741	741	-	4	4	-	102	102	-	2	2	-
Grade 10	643	643	-	4	4	-	98	98	-	2	2	-
Grade 11	574	574	-	3	3	-	67	67	-	2	2	-
Grade 12	527	527	-	3	3		63	63	-	1	1	
Subtotal	10,500	10,500	-	63	61	(2)	2,830	2,830	-	63	62	(1)
Special Ed - Elementary	752	752		4	4	_	300	300		7	7	-
Special Ed - Middle	470			3	3	-	62	62		1	1	
Special Ed - High	505.5	505.5		3	3		21	21		1	1	
Subtotal	1,727.5	1,727.5		10.0	10.0		383.0	383.0	-	9.0	9.0	•
Train Sch/Secure Care	6	6	_	_	_							
Juvenile Community Ctr	2		_									
Juvenile Detention Ctr	5	5	-									
Totals	12,240.5	12,240.5	-	73	71	(2)	3,213	3,213		72	71	(1)
Percentage Error		=	0.00%		-	-2.74%			0.00%		=	-1.39%

	Transportation								
	Reported on DRTRS by	Reported on DRTRS by							
	DOE/County	District	Errors	Tested	Verified	Errors			
Reg Public Schools	617.0	617.0	=	121.0	120.0	(1.0)			
Non Public	1.0	1.0	-	1.0	1.0	-			
Special Ed Without Special Need	117.0	117.0	-	23.0	23.0	-			
Special Ed With Special Need	602.0	602.0		119.0	119.0	-			
	1,337.0	1,337.0	-	264.0	263.0	(1.0)			
Percentage Error		=	0.00%		:	-0.38%			

# PASSAIC PUBLIC SCHOOLS APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 15, 2018 SCHEDULE OF AUDITED ENROLLMENTS

_	Resident L	<b>EP NOT Low Inco</b>	Sample for Verification			
	Reported on	Reported on				
	A.S.S.A as	Workpapers as		Sample	Sample	
	NOT Low	NOT Low		Selected from	Verified to	
-	Income	Income	Errors	Worpapers	Register	Errors
Full Day Kindergarten	26	26	_	5	5	-
Grade 1	24	24	_	5	5	_
Grade 2	19	19	-	4	4	_
Grade 3	14	14	-	3	3	_
Grade 4	9	9		2	2	_
Grade 5	12	12	-	2	2	_
Grade 6	10	10	_	2	2	_
Grade 7	19	19	_	4	4	_
Grade 8	25	25	_	5	5	-
Grade 9	16	16	-	3	3	_
Grade 10	31	31	-	6	6	_
Grade 11	22	22	-	4	4	_
Grade 12	57	57	-	11	11	-
Adult School			-	-	-	-
Subtotal	284	284	_	56	56	-
Special Ed - Elementary	12	12	_	2	2	_
Special Ed - Middle	1	1	_	1	1	_
Special Ed - High	6	6	_	1	1	_
Subtotal	19	19	-	4	4	_
Total	303	303	-	60	60	<del>-</del>
Percentage Error			0.00%		_	0.00%

## PASSAIC PUBLIC SCHOOLS EXCESS SURPLUS CALCULATION FOR THE FISCAL YEAR ENDED JUNE 30, 2019

2018-19 Total General Fund Budgetary Expenditures	\$ 303,432,759		
Transfer to Special Revenue Fund - Preschool Education	1,754,937		
Transfer to Capital Projects from Capital Reserve	4,020,000		
Expenditures allocated to restricted federal sources			
as reported on Exhibit D-2	 (9,005,660)		
2018-19 Adjusted General Fund Budgetary Expenditures		\$	300,202,036
Decreased by:			
On-Behalf TPAF Pension and Social Security			(37,548,515)
Adjusted 2018-19 General Fund Budgetary Expenditures		<u>\$</u>	262,653,521
2% of Adjusted 2018-19 General Fund Budgetary Expenditures		\$	5,253,070
270 of Fragueton 2010 17 Contour Land Budgetary Emperatures		•	2,222,0.0
Allowable Adjustments			
Extraordinary Aid			3,098,905
Maximum Unreserved/Undesignated Fund Balance		\$	8,351,975
Total General Fund - Fund Balances at June 30, 2019 (Budgetary Basis)	\$ 60,779,610		
Decreased by:			
Encumbrances	377,621		
Other Restricted Fund Balances			
Capital Reserve	12,468,654		
Maintenance Reserve	18,306,169		
Emergency Reserve	995,657		
Assigned - Designated for Subsequent Year's Budget	 20,300,000		
Total Unassigned Fund Balance			8,331,509
Amount Below Maximum Unreserved/Undesignated Fund Balance		\$	20,466
Excess Surplus		\$	-
			· · · · · ·

#### PASSAIC PUBLIC SCHOOLS SCHEDULE OF ENCUMBRANCES BOARD SECRETARY REPORT (FUNDS 10 AND 15) FOR THE FISCAL YEAR ENDED JUNE 30, 2019

Decsription	Total by Category		Amount cumbered	Encumbrances Cancelled Through Audit Adjustments		
Purchased Professional Services Supplies and Materials Unaudited	\$  55,853 60,792 260,976 377,621	\$ <u>\$</u>	55,853 60,792 260,976 377,621		-	
Fund Balance, Encumbrances, June 30, 2019 Committed Assigned				\$ <u>\$</u>	103,544 274,077 377,621	

#### RECOMMENDATIONS

#### I. <u>Administration Practices and Procedures</u>

There are none.

#### II. Financial Planning, Accounting and Reporting

There are none.

#### III. School Purchasing System

There are none.

#### IV. Food Services Fund

There are none.

#### V. Student Body Activities

There are none.

#### VI. Scholarship

There are none.

#### VI. Application for State School Aid

There are none.

#### VII. <u>Transportation</u>

There are none.

#### VIII. Miscellaneous

There are none.

#### IX. Facilities and Capital Assets

There are none.

#### X. Status of Prior Years' Audit Findings/Recommendations

A review was performed on all prior years' recommendations. Corrective action was taken on all prior year recommendations.

#### ACKNOWLEDGEMENT

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to us.

Respectfully submitted,

LERCH, VINCI & HIGGINS, LLP

Public School Accountant