PASSAIC VALLEY REGIONAL
HIGH SCHOOL DISTRICT NO. 1
BOARD OF EDUCATION
AUDITORS' MANAGEMENT REPORT ON
ADMINISTRATIVE FINDINGS FINANCIAL, COMPLIANCE AND PERFORMANCE
JUNE 30, 2019

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## LERCH, VINCI & HIGGINS, LLP

## CERTIFIED PUBLIC ACCOUNTANTS REGISTERED MUNICIPAL ACCOUNTANTS

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Honorable President and Members of the Board of Trustees Passaic Valley Regional High School District No. 1 Board of Education Little Falls, New Jersey

We have audited in accordance with auditing standards generally accepted in the United States of America and <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the basic financial statements of the Passaic Valley Regional High School District No. 1 Board of Education as of and for the fiscal year ended June 30, 2019, and have issued our report thereon dated December 16, 2019.

As part of our audit, we performed procedures required by the Office of School Finance, Department of Education, State of New Jersey and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information and use of management, the Board of Trustees, others within the District and the New Jersey State Department of Education. However, this report is a matter of public record and its distribution is not limited.

Respectfully submitted,

LERCH, VINCI & HIGGINS, LLP

Certified Public Accountants

Public School Accountants

Dieter P. Lerch

Public School Accountant

PSA Number CS00756

Fair Lawn, New Jersey December 16, 2019

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#### Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator, the activities of the Board of Education and the records of the various funds under the auspices of the Board of Education.

#### **Administrative Practices and Procedures**

#### Insurance

Fire insurance coverage was carried in the amounts as detailed on the insurance schedule (Exhibit J-20) contained in the District's Comprehensive Annual Financial Report (the "CAFR").

#### Official Bonds

Name	<u>Position</u>	<u>Amount</u>
Colin Monahan	Business Administrator /	
	Board Secretary	\$ 205,000

There is a Public Employees' Faithful Performance Blanket Position Bond with the Insurance Corp of Hanover covering all other employees with multiple coverage of \$500,000.

#### Financial Planning, Accounting and Reporting

#### **Examination of Claims**

An examination of claims paid during the period under review did not indicate any significant discrepancies with respect to signatures, certification or supporting documentation.

**Finding** – Our audit indicated documentation to support disbursements for certain tuition expenditures was not able to be provided for audit.

**Recommendation** – Documentation to support disbursements for tuition expenditures be maintained and provided for audit.

**Finding** – Our audit indicated that receipt of goods signatures were not obtained on purchase orders.

**Recommendation** – Receipt of goods signatures be obtained on purchase orders prior to payments being made to vendor.

#### Financial Planning, Accounting and Reporting (Continued)

#### Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of payroll taxes were deposited in the Payroll Agency Account.

All payrolls tested were certified by the President of the Board, the Board Secretary/School Business Administrator and Chief School Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholdings due to the General Fund.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendents and business administrator) to the NJ Department of Treasury was filed.

#### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

#### Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23-2.2(f) as part of our test of transactions of randomly selected expenditure items. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.2. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. As a result of the procedures performed, no additional procedures were deemed necessary to test the propriety of expenditure classification.

#### **Board Secretary's Records**

The financial records, books of account and minutes maintained by the Board Secretary were in satisfactory condition.

Acknowledgment of the Board's receipt of the Board Secretary's was included in the minutes.

**Finding** – Our audit indicated that the original budget, as reflected in the District's financial reporting system, was not in agreement with approved budget.

**Recommendation** – The original budget, as reflected in the District's financial reporting system, be in agreement with the approved budget.

Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA) The E.S.E.A./ESSA financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to projects under Titles I, II, III and IV of the Elementary and Secondary Education Act, as amended.

Our examination of the E.S.E.A./ESSA funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

#### Financial Planning, Accounting and Reporting (Continued)

#### Other Special Federal and/or State Projects

The district's Special Projects were approved as listed on Exhibit K-3 (Schedule A) and Exhibit K-4 (Schedule B) located in the CAFR.

Our examination of the Federal and State funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits contained herein represent a true statement of the financial position pertaining to the aforementioned special projects.

#### I.D.E.A. Part B

Separate accounting records were maintained for each approved project. Grant application approvals and acceptance of grant funds were made by Board resolution.

#### T.P.A.F. Reimbursements

Our audit procedures included a test of the semi-monthly reimbursement forms filed with the Department of Education for district employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

#### T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Report(s) for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

#### **School Purchasing Programs**

#### Contracts and Agreements Requiring Advertisement for Bids

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a qualified purchasing agent) and \$29,000 (without a qualified purchasing agent), respectively. The law regulating bidding for public school transportation contracts under N.J.S.A. 18A:39-3 is currently \$19,000. The Board has designated the business administration as the qualified purchasing agent.

The district board of education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Board attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated that no individual payments, contracts, or agreements were made" for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

#### **School Purchasing Programs (Continued)**

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to N.J.S.A. 18A:18A-10,, therefore, the extent of such purchases could not reasonably be ascertained. Our examination did reveal, however, that purchases were made through the use of State contracts.

**Finding** – Our audit indicated that emergency contracts awarded for electrical services did not include a not to exceed amount.

**Recommendation** – Emergency contracts awarded include a not to exceed dollar amount for services performed.

#### **School Food Service**

The school food service program was not selected as a major federal and/or state program. However, program expenditures exceeded \$100,000 in federal and/or state support. Accordingly, we inquired of school management, or appropriate personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims and as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

The financial transactions and statistical records of the school food services were maintained in satisfactory condition. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

The Statement of Revenues, Expenditures and Changes in Net Position (CAFR Schedule B-5) does separate program and non-program revenue and program and non-program cost of goods sold.

USDA Food Distribution Program commodities were received and a single inventory was maintained on a first-in, first-out basis.

Cash receipts and bank records were reviewed for timely deposit.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursement records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds (Exhibits B4-B6).

Net cash resources do not exceed three months average expenditures.

The District contracted with Pomptonian, Inc. to manage the operations of the school food service program and deposited funds in accordance with applicable state statutes.

The Food Service Management Contract includes an operating results provision which guarantees that the food services program will return a profit of at least \$5,000. The operating results have been met.

#### **Student Body Activities**

The Board has a policy, which clearly established the regulation of student activity funds.

Cash receipts and disbursements records were maintained in good condition.

#### **Application for State School Aid**

Our audit procedures included a test of information reported in the October 15, 2018 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the disabled related services and low-income. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers without exception. The information that was included on the workpapers was verified with no exceptions noted. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed state forms or their equivalent.

The District had adequate written procedures for the recording of student enrollment data.

#### **Pupil Transportation**

Our audit procedures included a test of on roll status reported in the 2018-19 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

#### **Facilities and Capital Assets**

Our procedures included a review of the SDA grant agreement for consistency with recording SDA revenue, transfer of local funds from the general fund or from the capital reserve account, and awarding of contracts for eligible facilities construction.

#### **Miscellaneous**

Testing for Lead of all Drinking Water in Educational Facilities

The school district submitted the annual Statement of Assurance to the Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

#### Follow-up Prior Year Findings

In accordance with government standards, our procedures included a review of all prior year recommendations. Corrective action was taken on all prior year recommendations.

# PASSAIC VALLEY REGIONAL HIGH SCHOOL DISTRICT NO. 1 BOARD OF EDUCATION FOOD SERVICE FUND NUMBER OF MEALS SERVED AND (OVER)/UNDERCLAIM ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### SCHEDULE OF MEAL COUNT ACTIVITY

**NOT APPLICABLE** 

## PASSAIC VALLEY REGIONAL HIGH SCHOOL DISTRICT NO. 1 BOARD OF EDUCATION FOOD SERVICE FUND

#### SCHEDULE OF NET CASH RESOURCES ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

Net Cash Resources:			Food Service	
Net Cash Resources.	•			
CAFR *	Current Assets			
B-4	Cash	\$	62,193	
B-4	Intergovernmental Receivables		29,070	
B-4	Accounts Receivable		1,800	
B-4	Due from Other Funds		528	
CAFR	Current Liabilities			
B-4	Less Accounts Payable		(62,107)	
B-4	Less Due to Other Funds			
B-4	Less Unearned Revenue		(3,318)	
	Net Cash Resources	\$	28,166	(A)
Net Adj. Total Operating Expense	<u>:</u>			
B-5	Total Operating Expenses		644,858	
B-5	Less Depreciation	***************************************	(10,287)	
	Adj. Tot. Oper. Exp.	\$	634,571	(B)
Average Monthly Operating Expense	nse:			
	B / 10	\$	63,457	(C)
Three times monthly Average Ope	erating Expense:			
	3 X C	<u>\$</u>	190,371	(D)
TOTAL IN DOY A	00.40	^		
TOTAL IN BOX A LESS TOTAL IN BOX D	\$ 28,160 \$ (190,37)			
NET	\$ (162,20			
	ψ (102,203	<u></u>		
Net Cash Resources Did Not Excee	d Three Months Expenditures.			

#### PASSAIC VALLEY REGIONAL BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID (A.S.S.A.) SCHEDULE OF AUDITED ENROLLMENTS OCTOBER 15, 2018

	2019-20 Application for State School Aid							Sample for Verification					Private Schools for Disabled			
•	Repo	rted on	Reported on				Sa	mple	Verified per		Errors pe	r	Reported on	Sample		
	A.S	.S.A.	Work	papers			Selec	ted from	Register		Registers	;	A.S.S.A. as	for		
	On	Roll	On	Roll	En	rors	Work	papers	On Roll		On Roll		Private	Verifi-	Sample	Sample
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Schools	cation	Verified	Errors
Half Day Preschool - 3 years Half Day Preschool - 4 years Half Day Kindergarten Full Day Kindergarten 1st Grade 2nd Grade 3rd Grade 4th Grade 5th Grade 6th Grade 7th Grade 8th Grade																
9th Grade	187		187		_	. <u>.</u>	187		187		_	-				
10th Grade	248		248		-		248		248		_	_				
11th Grade	271		271		_		271		271		_	_				
12th Grade	267	3	267		_		267		267	_	_	_				
Subtotal	973		973		-	-	973		973	-	-	_	-	_	-	-
Spec Ed - Elementary Spec Ed - Middle School Spec Ed - High School Subtotal	198 198		198 198		-	- 	198 198		198 198	-			23 23	18 18	18 18	
Totals	1,171	7	1,171	7	-	-	1,171	-	1,171	-	-	_	23	18	18	-
Percentage Error				=	0.00%	6 0.00%					0.00%	, 0			:	0.00%

# PASSAIC VALLEY REGIONAL BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID (A.S.S.A.) SCHEDULE OF AUDITED ENROLLMENTS OCTOBER 15, 2018

		ident Low Income	•	Sample for Verification				ent LEP Low Incor	me	Sample	e for Verificatio	n
	Reported on A.S.S.A as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors
	income	income	EIIOIS	vvoikpapeis	and Register	<u> </u>	IIICome	mcome	CI1015	_ vvoikpapeis	and Register	EHOIS
Half Day Pre-School (3 Yrs) Half Day Pre-School (4 Yrs) Half Day Kindergarten Full Day Kindergarten 1st Grade 2nd Grade 3rd Grade 4th Grade 5th Grade 6th Grade 7th Grade 9th Grade 10th Grade 11th Grade 12th Grade 12th Grade Subtotal	61 69 74 71 275	61 69 74 71 275		12 13 13 12 50	12 13 13 12 50	, <u>-</u>	2 2 5 1 10	2 2 5 1	- - - -	2 3 2 7	2 3 2 7	
Spec Ed - Elementary Spec Ed - Middle School Spec Ed - High School Subtotal	<u>81</u> 81	<u>81</u> 81	<del>-</del>	<u>12</u> 12	12 12	<u>-</u>			<del>-</del>		<u></u>	<del>-</del>
Totals	356	356		62	62		10	10		7	7	
Percentage Erro	r		0.00%		=	0.00%		-	0.00%		:	0.00%
			Transp	ortation								
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors						
Regular - Public Schools	725	725		55	55							
Transported - Non-Public	169	169		25	25							
Regular - Spec.	10	10		6	6							
Special Needs - Public	43	43		5	5							
Totals	947	947		91	91	-						
		=	0.00%		=	0.00%						

#### PASSAIC VALLEY REGIONAL BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID (A.S.S.A.) SCHEDULE OF AUDITED ENROLLMENTS OCTOBER 15, 2018

	Resider	t LEP Not Low Inc	ome	Sample	e for Verification	on
	Reported on	Reported on				
	A.S.S.A as	Workpapers as		Sample		
	Low	Low		Selected from	Verified to	Sample
	Income	Income	Errors	Workpapers	Register	Errors
Half Day Pre-School (3 Yrs) Half Day Pre-School (4 Yrs) Half Day Kindergarten Full Day Kindergarten 1st Grade 2nd Grade 3rd Grade 4th Grade 5th Grade 6th Grade 7th Grade 8th Grade 10th Grade 10th Grade 12th Grade 12th Grade Subtotal	1 2 3 1 7	1 2 3 1 7	- - - -	1 2 3 1	1 2 3 1 7	· · · · · · · · · · · · · · · · · · ·
Spec Ed - Elementary Spec Ed - Middle School Spec Ed - High School Subtotal					<u>-</u> -	
Totals	7	7	_	7	7	
Percentage Erro	<u> </u>		0.00%			0.00%

# PASSAIC VALLEY REGIONAL HIGH SCHOOL DISTRICT NO. 1 BOARD OF EDUCATION CALCULATION OF EXCESS SURPLUS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### **SECTION 1 - Two Percent (2%) - Calculation of Excess Surplus**

2018-19 Total General Fund Expenditures (Budgetary Basis) Per Schedule C-1 of the CAFR	\$ 32,264,164
Increased by: Transfers from Capital Reserve	40,000
Decreased by: On-Behalf TPAF Pension & Social Security	(3,569,153)
Adjusted 2018-19 General Fund Expenditures	\$ 28,735,011
2% of Adjusted 2018-19 General Fund Expenditures	\$ 574,700
Enter Greater of 2% of Adjusted 2018-19 General Fund Expenditures or \$250,000	\$ 574,700
Increased by Allowable Adjustments*	473,042
Maximum Unassigned Fund Balance	\$ 1,047,742
SECTION 2	
Total General Fund - Fund Balance at June 30, 2019 (Per CAFR Budgetary Comparison Schedule/Statement)	\$ 5,147,522
Decreased by: Restricted: Capital Reserve Excess Surplus - Designated for Subsequent Year's Expenditures Assigned: Designated for Subsequent Year's Expenditures Year-End Encumbrances	26,206 1,833,520 182,533 266,510
Total Unassigned Fund Balance	\$ 2,838,753
SECTION 3 Restricted Fund Balance - Excess Surplus	\$ 1,791,011
Recapitulation of Excess Surplus Excess Surplus	\$ 1,791,011
Excess Surplus - Designated for Subsequent Year's Expenditures	1,833,520
	\$ 3,624,531
* <u>Detail of Allowable Adjustment</u> Extraordinary Aid	\$ 424,032
Nonpublic Transportation Aid Reimbursement	49,010
Total Adjustments	\$ 473,042

### PASSAIC VALLEY REGIONAL HIGH SCHOOL DISTRICT NO. 1 BOARD OF EDUCATION RECOMMENDATIONS

#### I. Administrative Practices and Procedures

There are none.

#### II. Financial Planning, Accounting and Reporting

It is recommended that:

- 1. Documentation to support disbursements for tuition expenditures be maintained and provided for audit.
- 2. Receipt of goods signatures be obtained on purchase orders prior to payments being made to vendor.
- 3. The original budget, as reflected in the District's financial reporting system, be in agreement with the approved budget.

#### III. School Purchasing Program

It is recommended that emergency contracts awarded include a not to exceed dollar amount for services performed.

#### IV. School Food Services

There are none.

#### V. Student Body Activities

There are none.

#### VI. Scholarship Fund

There are none.

#### VII. Application for State School Aid

There are none.

#### VIII. Pupil Transportation

There are none.

#### IX. Facilities and Capital Assets

There are none.

## PASSAIC VALLEY REGIONAL HIGH SCHOOL DISTRICT NO. 1 BOARD OF EDUCATION RECOMMENDATIONS

#### Status of Prior Years' Audit Findings/Recommendations

A review was performed on all prior years' recommendations and corrective action was taken on all.

#### **ACKNOWLEDGEMENT**

We received the complete cooperation from all the officials of the school district and we greatly appreciate the courtesies extended to us.

Respectfully submitted,

LERCH, VINCI & HIGGINS, LLP

Dieter P. Lerch

Certified Public Accountant
Public School Accountant