SADDLE RIVER BOARD OF EDUCATION AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS -FINANCIAL, COMPLIANCE AND PERFORMANCE JUNE 30, 2019

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## LERCH, VINCI & HIGGINS, LLP CERTIFIED PUBLIC ACCOUNTANTS

### REGISTERED MUNICIPAL ACCOUNTANTS

DIETER P. LERCH, CPA, RMA, PSA GARY J. VINCI, CPA, RMA, PSA GARY W. HIGGINS, CPA, RMA, PSA JEFFREY C. BLISS, CPA, RMA, PSA PAUL J. LERCH, CPA, RMA, PSA DONNA L. JAPHET, CPA, PSA JULIUS B. CONSONI, CPA, PSA ANDREW D. PARENTE, CPA, RMA, PSA

ELIZABETH A. SHICK, CPA, RMA, PSA ROBERT W. HAAG, CPA, PSA DEBORAH K. LERCH, CPA, PSA RALPH M. PICONE, CPA, RMA, PSA DEBRA GOLLE CPA MARK SACO, CPA SHERYL M. LEIDIG, CPA, PSA ROBERT LERCH, CPA CHRIS SOHN, CPA

#### AUDITOR'S MANAGEMENT REPORT

Honorable President and Members of the Board Trustees Saddle River Board of Education Saddle River, New Jersey

We have audited in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Saddle River Board of Education in the County of Bergen as of and for the fiscal year ended June 30, 2019, and have issued our report thereon dated December 13, 2019.

As part of our audit, we performed procedures required by the Office of School Finance, Department of Education, State of New Jersey and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information and use of management, the Board of Trustees, others within the District and the New Jersey State Department of Education. However, this report is a matter of public record and its distribution is not limited.

Respectfully submitted,

LERCH, VINCI & HIGGINS, LLP

Certified Public Accountants **Public School Accountants** 

Dieter P. Lerch

Public School Accountant

PSA Number C\$00756

Fair Lawn, New Jersey December 13, 2019

#### **Scope of Audit**

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

#### **Administrative Practices and Procedures**

#### Insurance

Fire insurance coverage was carried in the amounts as detailed on the Insurance Schedule of the statistical section in the district's Comprehensive Annual Financial Report (CAFR).

Official Bonds (N.J.S.A. 18A:17-26, 18A:17-32, 18A:13-13)

Name	<u>Position</u>	<u>Amount</u>
Thomas Duane	Business Administrator/ Board Secretary (7/1/2018-2/28/2019)	\$100,000
Linda Canavan	Treasurer of School Monies	180,000

There is a Public Employees' Faithful Performance Blanket Position Bond with the Selective Insurance Company of America covering all other employees with multiple coverage of \$100,000.

#### **Tuition Charges**

A comparison of tentative tuition charges and actual certified tuition charges was made.

#### Financial Planning, Accounting and Reporting

#### **Examination of Claims**

An examination of claims paid during the period under review did not reveal any material discrepancies with respect to signatures, certification or supporting documentation.

Finding – Our audit noted that certain purchase orders were not available for audit.

Recommendation - All vouchers/purchase orders be retained and made available for audit.

Finding – Our audit revealed that in certain instances the purchase order did not contain a receipt of goods signature.

**Recommendation** – All purchase orders contain a receipt of goods/services certification prior to payment.

#### Financial Planning, Accounting and Reporting (Continued)

#### Payroll Account

The net salaries of all employees of the Board was deposited in the Payroll Account. Employees' payroll deductions and employer's share of payroll taxes were deposited in the Payroll Agency Account

**Finding** – Payroll registers were not signed by the Board President, Superintendent and Board Secretary/Business Administrator.

**Recommendation** – All payrolls be submitted for approval by the Superintendent, Board President and the Board Secretary/Business Administrator.

Finding (CAFR Finding 2019-005) — Employee Chapter 78 health benefit contributions collected per payroll agency account records do not agree to amount applied as budget reimbursements and/or payroll records. In addition, the majority of the reimbursements were not transferred until May 2019.

**Recommendation** – Employee Chapter 78 withholdings be properly transferred to the General Fund in exact amounts.

Finding – The District does not properly maintain a payroll deduction ledger.

**Recommendation** – Payroll agency deduction ledger be maintained and reconciled on a monthly basis.

Finding – Fourth quarter 2018 Federal tax filing Form 941 was not available for audit.

Recommendation – The quarterly IRS Forms 941 be retained and made available for audit.

Finding – Our audit revealed certain differences between net pay and payroll agency deposits and amounts remitted.

**Recommendation** – All payroll agency deposits be made in the exact amounts of employee deductions.

**Finding** – Our audit revealed State and Federal tax withholdings were not being remitted timely. The District was assessed penalty charges for late submission of payroll taxes.

**Recommendation** – All Federal/State taxes and pension withholdings be remitted on a timely basis.

The School Business Administrator completed and filed the required Certification of Compliance with Federal and State Law respecting the reporting of compensation of certain employees.

The Board has implemented and maintains a personnel tracking and accounting (Position Control) system.

#### Financial Planning, Accounting and Reporting (Continued)

#### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30 for proper classification of orders as reserve for encumbrances and accounts payable and it was determined that no blanket purchase orders were included in the balance of the year end encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for proprietary and to determine that goods were received and services were rendered, as of June 30.

#### Travel

The Board of Education has adopted a travel policy that complies with N.J.S.A. 18A:11-12.

Finding (CAFR Finding 2019-006) – Travel expenditure reimbursements were not always charged to object code 585.

**Recommendation** – All travel expenditures be properly charged to budget object code 585.

#### Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. No exceptions were noted regarding the account classification of our expenditures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3.

#### **Board Secretary's Records**

The financial records, books of account and minutes maintained by the Board Secretary were in fair condition.

Acknowledgement of the Board's receipt of the Board Secretary's and Treasurer's monthly financial reports were included in the minutes.

The prescribed contractual order system was followed. Bids received were summarized in the minutes (N.J.S.A. 18A:18A-21).

Finding (CAFR Finding 2019-007) – The Board Secretary's and Treasurer's Reports were not presented monthly to the Board.

**Recommendation** – The Board Secretary's and Treasurer's Reports should be presented monthly to the Board and submitted to the Executive County Superintendent as prescribed.

Finding – A detailed bills list was not part of the official Board meeting minutes.

**Recommendation** – Bills lists be submitted to the Board for approval on a monthly basis.

**Finding** — Our audit revealed the official minutes of the Board meetings and all relative attachments were not always available for audit.

**Recommendation** – Board meeting minutes and all relative attachments be formally bound and are secured in a central location.

#### Financial Planning, Accounting and Reporting (Continued)

Board Secretary's Records (Continued)

Finding (CAFR Finding 2019-001 and 2019-003) — Our audit of the general ledger account balances revealed certain adjusting journal entries were required to reconcile the Board records to agree with subsidiary records and supporting documentation. We noted certain instances where receipt, revenue and budget account charges were not properly recorded.

**Recommendation** – The general ledger be accurately maintained and reflect all district receipts and disbursements. Furthermore, the general ledger be reconciled to all subsidiary ledgers on a monthly basis.

**Finding** – The encumbrances payable per the budget appropriations report did not agree with open purchase order report and vendor reports.

**Recommendation** – The open purchase order report be reconciled with the budget appropriations report and vendor reports.

Finding (CAFR Finding 2019-009) — Several budgetary line accounts in the Special Revenue Fund for local donation were overexpended at June 30.

**Recommendation** – Budget appropriation transfers modifications Special Revenue Fund be submitted to the Board for approval on a timely basis to ensure line items are not overexpended and available grant balances are properly reflected.

#### Treasurer's Records

The Treasurer performed cash reconciliations in accordance with N.J.S.A. 18A:17-9.

Finding (CAFR Finding 2019-002 and 2019-004) – Our audit of the bank reconciliations of the Board's accounts revealed the reconciliations were not being done timely and contained invalid and/or prior year reconciling items.

**Recommendation** – Bank reconciliations be prepared on a monthly basis and all reconciling items be reviewed and cleared of record.

**Finding** – Our audit revealed a tax levy receipt of \$696,448 received in March 2019 was erroneously deposited into the Student Activity account. The funds were subsequently transferred to the Current account in April 2019.

**Recommendation** – Tax levy receipts be deposited in the general operating account.

All cash receipts were promptly deposited.

The Treasurers cash balances were in agreement with the cash balances of the Board Secretary.

#### Unemployment Compensation Insurance Trust Fund

The Board has adopted the direct reimbursement method and has established an Unemployment Compensation Insurance Trust Fund. The financial transactions of this fund are reported in the Fiduciary Fund.

Elementary and Secondary Education Act (E.S.E.A.) as Amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A./ESSA financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to projects under Title II and IV of the Elementary and Secondary Education Act as amended.

Our examination indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

#### Financial Planning, Accounting and Reporting (Continued)

#### Other Special Federal and/or State Projects

The district's Special Projects were approved as listed on Exhibit K-3 and Exhibit K-4 located in the CAFR.

Our examination indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits contained herein represent a true statement of the financial position pertaining to the aforementioned special projects.

#### T.P.A.F. Reimbursements

Our audit procedures included a test of the semi-monthly reimbursement forms filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

#### T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

There were no TPAF employees' pensionable wages paid from federal funds during the current year. Therefore, there were no reimbursement amounts due to the state at June 30, 2019.

#### Nonpublic State Aid

Project Completion Reports were finalized and transmitted to the State by the due date.

#### **School Purchasing Programs**

#### Contracts and Agreements Requiring Advertisement for Bids

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contract under N.J.S.A. 18A:39-3 is \$19,000 for 2018-19.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Board Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed; however, to determine whether any clear-cut violations existed.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained. Our examination did reveal, however, that purchases were made through the use of State contracts.

Finding (CAFR Finding 2019-008) – Our audit revealed certain bid packets were not available for audit.

**Recommendation** – All bid packets be retained for audit.

#### **Food Service Fund**

The financial transactions and statistical records of the school food services were maintained in satisfactory condition. The financial accounts were reviewed on a test-check basis.

Cash receipts and bank records were reviewed for timely deposit.

The District contracts with Maschio's Food Services, Inc., a food service management company (FSMC), to operate and manage its food service program for 2018/2019. The district is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. Provisions of the FSMC contract/addendum were reviewed and audited. The FSMC contract includes an operating results provision which guarantees that the food service program will break even. The operating results provision has been met.

The District does not participate in the School Nutrition Program.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursement records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service.

Exhibits reflecting food service operations are included in the section entitled Enterprise Funds.

#### **Student Activity Accounts**

The Board has a policy which clearly established the regulation of student activity funds.

Finding – Two instances were noted where deposit slips for field trip collections were not available for audit.

**Recommendation** – All deposit slips be retained and made available for audit.

#### **Application for State School Aid**

Our audit procedures included a test information reported in the October 15, 2018 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the disabled, low-income and bilingual. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers without exception. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent. The district has adequate written procedures for the recording of student enrollment data.

#### **Pupil Transportation**

Our audit procedures included a test of on roll status reported in the 2018-2019 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with exceptions as noted below. The information on the DRTRS was unable to be verified. The results of our procedures are presented in the Schedule of Audited Enrollments.

**Finding** – Our audit of the District Report of Transported Resident Students (DRTRS) revealed the report for 2018/19 was not available for audit. The report provided was for the prior year. Therefore, the information provided did not agree to the DRTRS Eligibility Summary.

**Recommendation** – It is recommended that the District Report of Transported Resident Students (DRTRS) be retained and made available for audit.

Our procedures included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts.

# SADDLE RIVER BOARD OF EDUCATION FOOD SERVICE FUND NUMBER OF MILK SERVED AND (OVER)/UNDERCLAIM ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### SCHEDULE OF MILK COUNT ACTIVITY

**NOT APPLICABLE** 

SADDLE RIVER BOARD OF EDUCATION FOOD SERVICE FUND NET CASH RESOURCES FOR THE FISCAL YEAR ENDED JUNE 30, 2019

**SCHEDULE OF NET CASH RESOURCES** 

**NOT APPLICABLE** 

## SADDLE RIVER BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID (A.S.S.A.) SCHEDULE OF AUDITED ENROLLMENTS OCTOBER 15, 2018

Reported on A.S.S.A. Workpapers Selected from Register Registers A.S.S.A. Shared Full Shared Schools Cation Verification Full Day Preschool - 3 years Half Day Preschool - 4 years Half Day Preschool - 4 years Half Day Kindergarten Full Day Kindergarten Full Day Kindergarten Full Day Kindergarten Full Capable Full Shared Full Shar	ele Sample ed Errors
Half Day Preschool - 3 years Half Day Preschool - 4 years Half Day Rindergarten Full Day Kindergarten Full Day	
Half Day Preschool - 3 years 1 1 1 1 1 1 1 Full Day Preschool - 4 years 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	ed Errors
Full Day Preschool - 3 years         Half Day Preschool - 4 years       1       1       1       1         Full Day Preschool - 4 years       12       12       12       12         Half Day Kindergarten       18       18       18       18	
Full Day Preschool - 4 years       12       12       12       12         Half Day Kindergarten       18       18       18       18	
Half Day Kindergarten 18 18 18 18	
1et Grado 22 22 22	
2nd Grade 20 20 20 20	
3rd Grade 29 29 29 29	
4th Grade 21 21 21 21 21	
5th Grade 21 21 21 21	
6th Grade	
7th Grade	
8th Grade	
9th Grade	
10th Grade	
11th Grade	
13th Grade	
Subtotal 146 - 146 146 - 146	
Spec Ed - Elementary 16 16 12 12	
Spec Ed - Middle School 2 2	2
Spec Ed - High School 2 2	2 -
Subtotal 16 - 16 12 - 12 4 4	4 -
- Casiotal 10 - 10 - 10 - 12 - 12 - 12 - 12 - 12 -	T -
Totals 162 - 162 158 - 158 4 4	4 -
Percentage Error         0.00%         0.00%	0.00%

## SADDLE RIVER BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID (A.S.S.A.) SCHEDULE OF AUDITED ENROLLMENTS OCTOBER 15, 2018

LEP Low Income

Sample for Verification

Low Income

Sample for Verification

		LOW INCOME		Oamp	C 101 VCIIIIOGG	011		LI LOW MOONIC		Cample for Verilloation		
		Reported on Workpapers as		Sample	Verified to			Reported on Workpapers as		Sample	Verified to	
	Low	Low		Selected from	Application	Sample	Low	Low		Selected from	Application	Sample
	Income	Income	Errors	Workpapers	and Register	Errors	Income	Income	Errors	Workpapers	and Register	Errors
Half Day Pre-School (3 Yrs) Half Day Pre-School (4 Yrs) Half Day Kindergarten Full Day Kindergarten 1st Grade 2nd Grade 3rd Grade 4th Grade 5th Grade 6th Grade 8th Grade 9th Grade	1	1	-	1	1	-						
10th Grade 11th Grade												
13th Grade							<u> </u>	-			-	_
Subtotal	1	1	-	1	1	-	-	-	-	-	-	-
Spec Ed - Elementary Spec Ed - Middle School Spec Ed - High School Subtotal			<del>-</del>	-	-	<del>-</del>			-		-	-
Totals	1	1	•	1	1			_			•	
Percentage Error	·		N/A		:	N/A		<u> </u>	N/A			N/A
	D	D	Transp	ortation								
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors						
Regular - Public Schools	197	218	(21)	-	-	-						
Transported - Non-Public	31	10	21	-	-	-						
Regular - Spec.	2	37	(35)	-	-	-						
Special Needs - Public	45	9	36			-						
Totals	275	274	1	_		-						
		=	0.36%			#DIV/0!						

## SADDLE RIVER BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID (A.S.S.A.) SCHEDULE OF AUDITED ENROLLMENTS OCTOBER 15, 2018

	LE	Not Low Income		Sample for Verification			
	Reported on	Reported on					
	A.S.S.A as	Workpapers as		Sample			
	Low	Low		Selected from	Verified to	Sample	
	Income	Income	Errors	Workpapers	Register	Errors	
Half Day Pre-School (3 Yrs) Half Day Pre-School (4 Yrs) Half Day Kindergarten Full Day Kindergarten 1st Grade 2nd Grade 3rd Grade 4th Grade 5th Grade 6th Grade 7th Grade 9th Grade 11th Grade 11th Grade 13th Grade Subtotal							
Subtotal	••	-	-	-	-	-	
Spec Ed - Elementary Spec Ed - Middle School Spec Ed - High School Subtotal		·····				<u>-</u>	
Totals	_	-				-	
Percentage Error		1	V/A			N/A	

#### SADDLE RIVER BOARD OF EDUCATION CALCULATION OF EXCESS SURPLUS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### **SECTION 1A - Two Percent (2%) - Calculation of Excess Surplus**

2018-2019 Total General Fund Expenditures per the CAFR	\$	9,577,041
Decreased by: On-Behalf TPAF Pension & Social Security		666,096
Adjusted 2018-2019 General Fund Expenditures	\$	8,910,945
2% of Adjusted 2018-2019 General Fund Expenditures	<u>\$</u>	178,219
Enter Greater of 2% of Adjusted 2018-2019 General Fund Expenditures or \$250,000	\$	250,000
Increased by: Allowable Adjustments		32,940
Maximum Unassigned Fund Balance	<u>\$</u>	282,940
SECTION 2		
Total General Fund - Fund Balance at June 30, 2019 (Per CAFR Budgetary Comparison Schedule/Statement)	\$	1,844,768
Decreased by: Year End Encumbrances Restricted-Excess Surplus-Designated for Subsequent Year's Expenditures Other Restricted Fund Balance - Capital Reserve Emergency Reserve Maintenance Reserve Assigned Fund Balance-Designated for Subsequent Year's Expenditures  573,25  Emergency Reserve 50,00  Assigned Fund Balance-Designated for Subsequent Year's Expenditures 69,25	6 3 0 0	1,156,610
Total Unassigned Fund Balance	<u>\$</u>	688,158
SECTION 3		
Restricted Fund Balance - Excess Surplus	\$	405,218
Recapitulation of Excess Surplus as of June 30, 2019 Reserved Excess Surplus-Designated for Subsequent Year's Expenditures Reserved Excess Surplus	\$	210,206 405,218
Total Excess Surplus	\$	615,424
Allowable Adjustments Unbudgeted Extraordinary Aid Nonpublic Transportation Aid	\$	15,540 17,400 32,940

### SADDLE RIVER BOARD OF EDUCATION RECOMMENDATIONS

#### I. Administrative Practices and Procedures

There are none.

#### II. Financial Planning, Accounting and Reporting

#### It is recommended that:

- 1. All vouchers/purchase orders be retained and made available for audit.
- 2. All purchase orders contain a receipt of goods/services certification prior to payment.
- 3. All payrolls be submitted for approval by the Superintendent, Board President and the Board Secretary/Business Administrator.
- 4. Employee Chapter 78 withholdings be properly transferred to the General Fund in exact amounts.
- 5. Tax levy receipts be deposited in the general operating account.
- 6. Payroll agency deduction ledger be maintained and reconciled on a monthly basis.
- 7. The quarterly IRS Forms 941 be retained and made available for audit.
- 8. All payroll agency deposits be made in the exact amounts of employee deductions.
- 9. All Federal/State taxes and pension withholdings be remitted on a timely basis.
- 10. All travel expenditures be properly charged to budget object code 585.
- 11. The Board Secretary's and Treasurer's Reports should be presented monthly to the Board and submitted to the Executive County Superintendent as prescribed.
- 12. Bills lists be submitted to the Board for approval on a monthly basis.
- 13. Board meeting minutes and all relative attachments be formally bound and are secured in a central location.
- 14. The general ledger be accurately maintained and reflect all district receipts and disbursements. Furthermore, the general ledger be reconciled to all subsidiary ledgers on a monthly basis.
- <sup>\*</sup> 15. The open purchase order reports be reconciled with the budget appropriation report and vendor reports.
  - 16. Budget appropriation transfers/modifications in the Special Revenue Fund be submitted to the Board for approval on a timely basis to ensure line items are not overexpended and available grant balances are properly reflected.
  - 17. Bank reconciliations be prepared timely on a monthly basis and all reconciling items be reviewed and cleared of record.

### SADDLE RIVER BOARD OF EDUCATION RECOMMENDATIONS

#### III. School Purchasing Program

It is recommended that all bid packets be retained for audit.

#### IV. School Food Services

There are none.

#### V. Student Body Activities

It is recommended that all deposit slips be retained and made available for audit.

#### VI. Application for State School Aid

There are none.

#### VII. Pupil Transportation

It is recommended that the District Report of Transported Resident Students (DRTRS) be retained and made available for audit.

#### VIII. Facilities and Capital Assets

There are none.

#### IX. Miscellaneous

There are none.

#### X. Status of Prior Years' Audit Findings/Recommendations

A review was performed on all prior year's recommendations. Corrective action was taken on the prior year recommendations except the item denoted with an asterisk (\*).

#### **ACKNOWLEDGEMENT**

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to us.

Respectfully submitted,

LERCH, VINCI & HIGGINS, LLP

Dieter P. Lerch

Certified Public Accountant Public School Accountant