

*Auditor's Management Report*

*for the*

*Somerset Hills  
School District*

*in the*

*County of Somerset  
New Jersey*

*for the*

*Fiscal Year Ended  
June 30, 2019*



**INDEPENDENT AUDITOR'S MANAGEMENT REPORT OF ADMINISTRATIVE  
FINDINGS FINANCIAL AND COMPLIANCE**

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## INDEPENDENT AUDITOR'S REPORT

Honorable President and Members  
of the Board of Education  
Somerset Hills School District  
County of Somerset  
Bernardsville, New Jersey 07924

We have audited, in accordance with U.S. generally accepted auditing standards and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Somerset Hills School District in the County of Somerset for the year ended June 30, 2019, and have issued our report dated November 15, 2019.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information of the Somerset Hills School District, County of Somerset, New Jersey, the New Jersey Department of Education and federal and state audit awarding agencies and is not intended to be and should not be used by anyone other than these specified parties.

  
CERTIFIED PUBLIC ACCOUNTANTS

  
PUBLIC SCHOOL ACCOUNTANT NO. 962

November 15, 2019

**Independent Auditor's Management Report of Administrative Findings- Financial and Compliance**

**SCOPE OF AUDIT**

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Somerset Hills Board of Education, the records of the various funds under the auspices of the Board of Education.

**ADMINISTRATIVE PRACTICES AND PROCEDURES**

**Insurance**

Insurance coverage was carried in the amounts as detailed in the District's CAFR (See Exhibit "J-20").

**Official Bonds (N.J.S.A. 18A:17-26, 18A:17-32)**

<u>NAME</u>	<u>POSITION</u>	<u>AMOUNT OF BONDS</u>
Heather Goguen	Board Secretary/School Business Administrator	\$240,000.00
Judith Favino	Treasurer of School Monies	\$300,000.00
All Employees	Blanket Position Bond	\$500,000.00

Adequacy of insurance coverage is the responsibility of the Board of Education.

**Tuition Charges**

A comparison of tentative tuition charges and actual certified tuition charges was made. The District made a proper adjustment to the billings to sending districts for the difference in per pupil costs in accordance with N.J.A.C. 6A:23-3.1(f) 3.

**Independent Auditor's Management Report of Administrative  
Findings - Financial and Compliance**

**FINANCIAL PLANNING, ACCOUNTING AND REPORTING**

**Examination of Claims**

An examination of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

**Payroll Account**

The net salaries of all employees of the Board were deposited in the Net Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls tested were approved by the Superintendent and were certified by the President of the Board, the Board Secretary/Business Administrator and the Chief School Administrator.

Salary withholding for health benefits were remitted to the general fund.

**2019-01 Finding:** An analysis of the balance of the payroll agency account by withholding was not maintained.

**2019-01 Recommendation:** That the District maintain an analysis of the balance on deposit in the payroll agency account.

**Position Control Roster**

The Position Control Roster was reviewed and compared to payroll records, employee benefit records and charges made to the general ledger to ensure proper and consistent financial reporting and that employee benefits are only offered to current employees.

**Reserve for Encumbrances and Accounts Payable**

A review of outstanding issued purchase orders was made as of June 30, 2019 for proper classification of orders as reserve for encumbrances and accounts payable.

**Independent Auditor's Management Report of Administrative  
Findings - Financial and Compliance**

**FINANCIAL PLANNING, ACCOUNTING AND REPORTING (CONTINUED)**

**Classification of Expenditures**

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. As a result of the procedures performed, no errors were noted, and no additional procedures were deemed necessary to test the propriety of expenditure classification.

**Board Secretary's Records**

Our review of the financial records, books of account and minutes of the Board Secretary revealed the records were maintained in a satisfactory condition.

**Treasurer's Records**

Our audit included an examination of the Treasurer of School Monies' monthly report and bank reconciliations and revealed the records were maintained in a satisfactory condition.

**Elementary and Secondary Education Act (E.S.E.A.) as Amended by the Every Student Succeeds Act (ESSA)**

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to projects under Titles I and VI of the Elementary and Secondary Education Act as amended and reauthorized.



**Independent Auditor's Management Report of Administrative  
Findings - Financial and Compliance**

**FINANCIAL PLANNING, ACCOUNTING AND REPORTING (CONTINUED)**

**Other Special Federal and State Projects**

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the Federal and State funds, on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

**T.P.A.F. Reimbursement**

The amount of the expenditure charged to the current year's Final Report for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and {comment on any errors in the calculation} no exceptions were noted.

**Independent Auditor's Management Report of Administrative  
Findings - Financial and Compliance**

**SCHOOL PURCHASING PROGRAMS**

**Contracts and Agreements Requiring Advertisement for Bids**

N.J.S.A. 18A:18A-3 States: "a. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$29,000.00, the contract may be awarded by a purchasing agent when so authorized by resolution of the board of education without public advertising for bids and bidding therefor, except that the board of education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. (pending before the Legislature as section 15 of this bill) of section 9 of P.L. 1971 c. 198 (C.40A:11-9) the board of education may establish that the bid threshold may be up to \$40,000.00. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Commencing in the fifth year after the year in which P.L. 1999 c. 440 takes effect, and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the board of education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2 and shall round the adjustment to the nearest \$1,000.00. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of every year in which it is made. Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to paragraph (1) of subsection a. of N.J.S.A. 18A:18A-5 may be awarded for a period not exceeding 12 consecutive months."

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the board of education to the lowest responsible bidder after public advertising for bids and bidding therefor, except as is provided otherwise in this chapter or specifically by any other law.

The Board of Education may, by resolution, approve by the majority of the board of education and subject to subsections b. and c. of this section, disqualify a bidder who would otherwise be determined to be the lowest responsible bidder, if the board of education finds that it has had negative prior experience with the bidder."

**Independent Auditor's Management Report of Administrative  
Findings - Financial and Compliance**

**SCHOOL PURCHASING PROGRAMS (CONTINUED)**

**Contracts and Agreements Requiring Advertisement for Bids (Continued)**

Effective July 1, 2015, the bid threshold in accordance with N.J.S.A. 18A:18A-3(a) and (c) is \$29,000.00. In accordance with N.J.S.A. 40A:11-9 (b), the bid threshold for all purchases made by the District's qualified purchasing agent is \$40,000.00. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18:39-3 is currently \$19,000.00.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated that no individual payments, contracts or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies," in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provisions of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the School Board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

**Independent Auditor's Management Report of Administrative  
Findings- Financial and Compliance**

**ENTERPRISE FUNDS**

**School Food Service Funds**

The financial transactions and statistical records of the School Food Services were maintained in satisfactory condition. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

The number of meals claimed for reimbursement was verified against sales and meal count records. As part of the claims review process the edit check worksheet was completed. Reimbursement vouchers were properly computed and timely filed. Meals claimed agreed with the meal count records tested.

Applications for free and reduced-price meals were reviewed for completeness and accuracy. The number of free and reduced-price meals claimed as served did not exceed the number of valid applications on file, times the number of operating days, on a school by school basis. The free and reduced priced meal policy is uniformly administered throughout the School system. The required verification procedures for free and reduced-price applications were completed and available for review. No exceptions were noted.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food and supply items were currently maintained and properly applied in determining the cost of food and supplies used. No exceptions were noted.

The District utilizes a food service management company. The provisions of the management contract were reviewed as part of our audit.

Time sheets were reviewed and labor costs verified. Payroll records were maintained on all School Food Service employees. No exceptions were noted.

The cash disbursements records reflected expenditures for program related goods and services. The Board is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. The expenditures of school food service revenues were limited to allowable direct and indirect costs. Cash receipts and bank records were reviewed for timely deposit. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources did not exceed three months average expenditures.

Food Distribution Program commodities were received and an inventory was maintained on a first-in, first-out basis. No exceptions were noted.

The Statement of Revenues, Expenses, and Changes in Fund Net Assets (CAFR Schedule B-5) does separate program and non-program revenue and program and non-program cost of goods sold.

**Independent Auditor's Management Report of Administrative  
Findings- Financial and Compliance**

**ENTERPRISE FUNDS**

**School Food Service Funds (Continued)**

The school district did provide the detailed revenue and expenditure information necessary in order to execute the USDA mandated Non-Program Food Revenue Tool at least annually.

Exhibits reflecting Child Nutrition Program operations are included on Exhibits B-4, B-5 and B-6 of the CAFR.

**STUDENT BODY ACTIVITIES**

The records for the Student Body Activities were maintained in satisfactory condition.

**APPLICATION FOR STATE SCHOOL AID**

Our audit procedures included a test of information reported in the October 15, 2018 Application for State School Aid (A.S.S.A) for on-roll, private schools for the handicapped, and low-income, and bilingual. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers with minor exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

**Independent Auditor's Management Report of Administrative  
Findings- Financial and Compliance**

**PUPIL TRANSPORTATION**

Our audit procedures included a test of on roll status reported in the 2018-2019 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with minor exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exceptions were noted in our review of transportation related purchases of goods and services.

**FACILITIES AND CAPITAL ASSETS**

Our procedures included a review of the SDA grant agreements for consistency with recording of SDA revenue, transfer of local funds from the general or capital reserve account and awarding of contracts for eligible facilities construction.

**MISCELLANEOUS**

**Testing for Lead of All Drinking Water in Educational Facilities**

The school district adhered to all the requirements of N.J.A.C. 26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities. The School District submitted the annual Statement of Assurance to the Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

**FOLLOW-UP ON PRIOR YEAR'S FINDINGS**

In accordance with Government Auditing Standards, our procedures included a review of status of prior year audit recommendations. Corrective action had been taken on all prior year findings.

**Independent Auditor's Management Report of Administrative Findings- Financial and Compliance**

**RECOMMENDATIONS**

It is recommended that:

1. Administrative Practices and Procedures

None

2. Financial Planning, Accounting and Reporting

**2019-01:** That the District maintain an analysis of the balance on deposit in the payroll agency account.

3. School Purchasing Program

None

4. School Food Service

None

5. Student Body Activities

None

6. Application for State School Aid

None

7. Pupil Transportation

None

8. Facilities and Capital Assets

None

9. Miscellaneous

None

10. Status of Prior Year's Findings/Recommendations

A review of the prior year's findings/recommendation was performed and corrective action was taken on all.





**SOMERSET HILLS BOARD OF EDUCATION  
APPLICATION FOR STATE SCHOOL AID SUMMARY  
ENROLLMENT AS OF OCTOBER 15, 2018**

**SCHEDULE OF AUDITED ENROLLMENTS**

	Reported on A.S.S.A. as Low Income		Resident Low Income		Sample for Verification		Resident ELL Low Income		Sample for Verification		
	Low Income	Workpapers as Low Income	Low Income	Workpapers as ELL low Income	Sample Selected from Workpapers	Verified to Application and Register	Sample Selected from Workpapers	Reported on ELL low Income	Workpapers as ELL low Income	Sample Selected from Workpapers	Verified to Test Score and Register
Half Day Preschool	16	-	16	-	12	6	-	3	3	2	2
Full Day Preschool	13	-	13	-	6	6	-	9	9	7	7
Half Day Kindergarten	11	-	11	-	4	4	-	5	5	4	4
One	12	-	12	-	5	5	-	1	1	1	1
Two	13	-	13	-	6	6	-	2	2	1	1
Three	9	-	9	-	3	3	-	1	1	1	1
Four	6	-	6	-	2	2	-	1	1	1	1
Five	6	-	6	-	2	2	-	1	1	1	1
Six	8	-	8	-	5	5	-	0	0	0	0
Seven	6	-	6	-	2	2	-	2	2	1	1
Eight	17	(1)	18	(1)	11	11	-	3	3	2	2
Nine	17.5	-	17.5	-	14	14	-	11	11	9	9
Ten	8	(2)	10	(2)	3	3	-	5	5	4	4
Eleven	15	-	15	-	11	11	-	10	10	7	7
Twelve											
Post-Graduate											
Adult H.S. (15+CR.)											
Adult H.S. (1-14 CR.)											
Subtotal	151.5	(3)	154.5	(3)	84	84	0	53	53	40	40
Special Ed. - Elementary	20	-	20	-	13	13	-	-	-	-	-
Special Ed. - Middle	13	-	13	-	6	6	-	-	-	-	-
Special Ed. - High	21	-	21	-	14	14	-	1	1	1	1
Subtotal	54	0	54	0	33	33	0	1	1	1	1
Co. Voc. - Regular											
Co. Voc. Ft. Post. Sec.											
Totals	205.5		208.5	(3)	117	117	0	54	54	41	41
Percentage Error				1.46%							0.00%

**Transportation**

	Reported on DTKRS by District		Reported on DTKRS by DDE Count		Sample for Verification		Errors	
	District	Count	District	Count	Sample Selected from Workpapers	Verified to Application and Register	Sample Selected from Workpapers	Errors
Reg. - Public Schools, col. 1	532	530	2	140	140	140	-	-
Reg. - Special Ed., col. 4	38	38	0	13	13	13	-	-
Transported - Non-Public, col. 2	45	45	0	60	60	60	5	5
Special Ed. Spec., col. 6	235	237	(2)	10	10	10	-	-
Non-Public AdL, col. 3	235	237	(2)	232	232	232	5	5
Totals	865	869	(4)	312	312	312	5	5
Percentage Error				0.00%				2.16%

Reg. Avg. (Mileage) = Regular Including Grade PK students (Part A)  
 Reg. Avg. (Mileage) = Regular Excluding Grade PK students (Part B)  
 Spec. Avg. = Special Ed with Special Needs

District	Reported	County Recalculated
6.8	6.8	6.8
26.2	26.2	26.2

**SOMERSET HILLS BOARD OF EDUCATION  
APPLICATION FOR STATE SCHOOL AID SUMMARY  
ENROLLMENT AS OF OCTOBER 15, 2018**

**SCHEDULE OF AUDITED ENROLLMENTS**

	Resident ELL, NOT Low Income		Sample for Verification		
	Reported on A.S.A. as NOT Low Income	Reported on Workpapers as NOT Low Income	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors
Half Day Preschool	-	-	-	-	-
Full Day Preschool	-	-	-	-	-
Half Day Kindergarten	-	-	-	-	-
Full Day Kindergarten	-	-	-	-	-
One	2	2	2	2	-
Two	5	5	4	4	-
Three	2	2	2	1	1
Four	1	1	1	1	-
Five	0	0	0	0	-
Six	1	1	1	1	-
Seven	2	2	1	1	-
Eight	5	5	3	3	-
Nine	1	1	1	1	-
Ten	0	0	0	0	-
Eleven	2	2	2	2	-
Twelve	1	1	1	1	-
Post-Graduate	-	-	-	-	-
Adult H.S. (15+CR.)	-	-	-	-	-
Adult H.S. (1-14 CR.)	-	-	-	-	-
Subtotal	22	22	18	17	1
Special Ed - Elementary	2	2	2	1	1
Special Ed - Middle	1	1	1	1	-
Special Ed - High	1	1	1	1	-
Subtotal	4	4	4	3	1
Co. Voc. - Regular	-	-	-	-	-
Co. Voc. Ft. Post Sec.	-	-	-	-	-
Totals	26	26	22	20	2
Percentage Error					9.09%

**SOMERSET HILLS SCHOOL DISTRICT**

**SCHEDULE OF CALCULATION OF EXCESS SURPLUS**

**FOR THE FISCAL YEAR ENDED JUNE 30, 2019**

**Section 1- 2% Calculation of Excess Surplus**

2018-19 General Fund Expenditures per the CAFR (Exhibit C-1)		\$ 44,024,603.15
Decreased by:		
On-Behalf TPAF Pension and Social Security	\$ 5,562,602.21	
Assets Acquired Under Capital Leases	170,130.07	
	<u>5,732,732.28</u>	\$ <u>5,732,732.28</u>
Adjusted 2018-19 General Fund Expenditures		\$ <u>38,291,870.87</u>
2% of Adjusted 2018-19 General Fund Expenditures		\$ <u>765,837.42</u>
Greater of 2% or \$250,000	\$ 765,837.42	
Increased by: Allowable Adjustment	783,685.00	
Maximum Unassigned/Undesignated - Unreserved Fund Balance		\$ <u>1,549,522.42</u>

**Section 2**

Total General Fund Balances at June 30, 2018 (Exhibit C-1)		\$ 6,409,183.97
Decreased by:		
Year End Encumbrances	\$ 196,746.75	
Assigned - Designated for Subsequent Year's Expenditures	758,619.76	
Legally Restricted Excess Surplus - Designated for Subsequent Year's Expenditures	1,216,957.24	
Other Restricted Fund Balances	<u>1,568,260.45</u>	
		<u>3,740,584.20</u>
Total Unassigned Fund Balance		\$ <u>2,668,599.77</u>

**Section 3**

Restricted Fund Balance - Excess Surplus		\$ <u>1,119,077.35</u>
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**Recapitulation of Excess Surplus at June 30, 2019**

Reserved Excess Surplus - Designated for Subsequent Year's Expenditures		\$ 1,216,957.24
Reserved Excess Surplus - Current Year		<u>1,119,077.35</u>
Total		\$ <u>2,336,034.59</u>

**Detail of Allowable Adjustments**

Extraordinary Aid (Unbudgeted)		\$ 712,699.00
Additional Nonpublic School Transportation Aid		<u>70,986.00</u>
		\$ <u>783,685.00</u>

**Detail of Other Restricted Fund Balance**

Capital Reserve		\$ 1,327,676.45
Maintenance Reserve		<u>240,584.00</u>
		\$ <u>1,568,260.45</u>



