#### OCEAN ACADEMY CHARTER SCHOOL

#### COUNTY OF OCEAN, NEW JERSEY

# AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS FINANCIAL, COMPLIANCE AND PERFORMANCE

FOR THE FISCAL YEAR ENDED JUNE 30, 2019

# AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS FINANCIAL, COMPLIANCE AND PERFORMANCE

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### JUMP, PERRY AND COMPANY, L.L.P. CERTIFIED PUBLIC ACCOUNTANTS

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#### REPORT OF INDEPENDENT AUDITORS

Honorable President and Members of the Board of Trustees Ocean Academy Charter School County of Ocean, New Jersey

We have audited, in accordance with generally accepted audit standards and *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Ocean Academy Charter School in the County of Ocean for the year ended June 30, 2019, and have issued our report thereon dated December 1, 2019.

As part of our audit, we performed procedures required by the New Jersey Department of Education, the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of the Ocean Academy Charter School's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Respectfully submitted,

Jump, Perry and Company, L.L.P. Toms River, New Jersey

Kathryn Perry, Partner Public School Accountant No. CS 20CS00226400

December 1, 2019

#### ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

#### Scope of Audit

The audit covered the financial transactions of the School Business Administrator/Board Secretary and the activities of the Charter School, and the records of the various funds under the auspices of the Charter School.

#### Administrative Practices and Procedures

#### Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the district's CAFR.

#### Official Bonds

NamePositionAmountCindy CoughlinBusiness Administrator\$ 150,000

There is a Public Employees' Faithful Performance Blanket Position Bond covering all other employees with multiple coverage of \$150,000.

#### **Tuition Charges**

A comparison of tentative tuition charges and actual certified tuition charges was made. Our comparison revealed that tuition appeared to be charged correctly.

#### Financial Planning, Accounting and Reporting

#### **Examination of Claims**

An examination of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

#### Payroll Account

The net salaries of all employees of the Charter School were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board, and the Business Administrator/Board Secretary.

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the general fund.

Payrolls were delivered to the secretary of the board who then deposited with warrants in separate bank accounts for net payroll and withholdings.

#### **Position Control Roster**

A review of the Position Control Roster was made and found that proper and consistent financial reporting, and that employee benefits are offered only to current employees and their eligible relations.

#### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, 2019 for proper classification of orders as reserve for encumbrances and accounts payable.

#### **Classification of Expenditures**

The coding of expenditures was tested for proper classification in accordance with *N.J.A.C.* 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with *N.J.A.C.* 6A:23A-8.3. As a result of the procedures performed, a transaction error rate of <u>0.0</u> percent overall was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

#### **Board Secretary's Records**

Our review of the financial and accounting records maintained by the board secretary disclosed the following items.

No findings.

#### Treasurer's Records

The following items were noted during our review of the records of the Board Secretary.

No findings.

## Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to projects under the Titles I and VI of the Elementary and Secondary Education Act as amended and reauthorized.

#### Other Special Federal and/or State Projects

The Charter School's Special Projects were approved as listed on Schedule K-3 and Schedule K-4 located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Single Audit Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

#### T.P.A.F. Reimbursement

Our audit procedures included a test of quarterly reimbursement filed with the Department of Education for district employees who are members of the Teacher's Pension and Annuity Fund. No exceptions were noted.

#### T.P.A.F Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Report(s) for all federal awards for the charter school to reimburse the State for the TPAF/FICA payments made by the State onbehalf of the charter school for those employees whose salaries are identified as being paid from federal funds was made subsequent to the end of the 60 day grant liquidation period, but prior to the 90 days required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

#### School Purchasing Programs

#### Contracts and Agreements Requiring Advertisement for Bids

#### N.J.S.A. 18A:18A-3 states:

- a. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$29,000, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c.198 (C.40A:11-9) the Board of Education may establish that the bid threshold may be up to \$40,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.
- b. Commencing in the fifth year after the year in which P.L.1999,c.440 takes effect, and every five years thereafter, the Governor, in consultation with the Department of the Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made.

Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to paragraph (1) of subsection a. of N.J.S.A. 18A:18A-5 may be awarded for a period not exceeding 12 consecutive months.

*N.J.S.A.* 18A:18A-4 states, "Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the board of education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law."

### School Purchasing Programs (cont'd) Contracts and Agreements Requiring Advertisement for Bids (cont'd)

The bid threshold in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$19,000 for 2018-2019.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where questions arise as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

The results of our examination indicated that there did exist any individual payment, contracts, or agreements were made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provisions of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

#### School Food Service

The school food service program was not selected as a major federal and/or State program. The Charter School has a shared service arrangement with the Lakewood Public Schools. Accordingly, our procedures were limited and no exceptions were noted.

The food service revenue and costs do not have a direct and an indirect component. The agreement with Lakewood Public Schools is per meal (hot and cold). No exceptions were noted.

The Statement of Revenues, Expenses, and Changes in Fund Net Assets (CAFR Schedule B-5) does separate program and non-program revenue and program and non-program costs of goods sold.

#### **Student Body Activities**

During our review of the student activity funds, no exceptions noted.

#### **Enrollment Counts and Submission to the Department**

Our audit procedures included a test of enrollment information reported on October 15, 2018 and the last day of school for on-roll, special education, bilingual and low-income. The information that was included on the workpapers were verified with exceptions. The results of our procedures are presented on the Schedule of Audited Enrollments.

The Charter School maintained written procedures that appear to be adequate for the recording of student enrollment data.

#### **Pupil Transportation**

N/A

#### **Facilities and Capital Assets**

N/A

#### **Miscellaneous**

#### Testing For Lead Of All Drinking Water In Educational Facilities

The school district adhered to all the requirements of N.J.A.C. 26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities.

The school district submitted the annual Statement of Assurance to the Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

#### Follow-up on Prior Years' Findings

None

#### <u>Acknowledgment</u>

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to the members of the audit team.

#### OCEAN ACADEMY CHARTER SCHOOL SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR CHARTER SCHOOL AID

#### **ENROLLMENT COUNT AS OF OCTOBER 15, 2018**

														F	ood Program	
Grades	Submission to DOE Reported On Roll	Reported on Work-papers	Errors	50 % Verification required 10/15/18	Verified Signed Registration Forms	Errors	Verified # of Days Enrolled	Errors	Submission to DOE Reported Special Ed/Bilingual	Verified Documen- tation	Errors	Verified # of Days Service Provided	Errors	Low Income	Verified Documen- tation	Errors
Kindergarten	63	63	-	32	32	-	32	-	50	25	-	25	-	58	48	(10)
First	59	59	-	30	30	-	30	-	26	13	-	13	-	53	45	(8)
Second	51	51	-	26	26	-	26	-	14	7	-	7	-	43	40	(3)
Third	39	39	-	20	20	-	20	-	17	9	-	9	-	30	27	(3)
Total	212	212		106	106		106		107	54		54		184	160	(24)
Percentage			0%			0%		0%			0%		0%			-15%

#### **ENROLLMENT COUNT AS OF LAST DAY OF SCHOOL YEAR 2019**

Food Program

Grades	Submission to DOE Reported On Roll	Reported on Work-papers	Errors	50 % Verification required	Verified Signed Registration Forms	Errors	Verified # of Days Enrolled	Errors	Submission to DOE Reported Special Ed/Bilingual	Verified Documen- tation	Errors	Verified # of Days Service Provided	Errors	Low Income	Verified Documen- tation	Errors
Kindergarten	63	63	-	32	32	-	32	-	50	25	-	25	-	58	49	(9)
First	59	59	-	30	30	-	30	-	24	12	-	12	-	53	46	(7)
Second	52	52	-	26	26	-	26	-	14	7	-	7	-	44	41	(3)
Third	40	40		20	20		20		18	9		9		31	28	(3)
Total	214	214		107	107		107		106	53		53		186	164	(22)
Percentage			0%			0%		0%			0%		0%			-13%

### Excess Surplus Calculation- Regular Districts/Charter School/Renaissance School Project

Section 1	Amount	Amount	t
A. 2% Calculation of Excess Surplus 2018-19 Total General Fund Expenditures per the CAFR, Ex. C-1		\$	2,942,586 (B)
Increased by: Transfer from Capital Outlay to Capital Projects Fund		\$	(B1a)
Transfer from Capital Reserve to Capital Projects Fund		\$	(B1b)
Transfer from General Fund to SRF for PreK- Regular		\$	(B1c)
Transfer from General Fund to SRF for PreK-Inclusion Decreased by:		\$	(B1d)
On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases	\$55,887 (B2a) \$ (B2b)		
Adjusted 2018-19 General Fund Expenditures [(B)+(B1s)-(B2s)]	\$(B3)		
2% of Adjusted 2018-19 General Fund Expenditures [(B3) times .02]	\$57,734 (B4)		
Enter Greater of (B4) or \$250,000	\$(B5)		
Increased by: Allowable Adjustment *	\$0 (K)	¢	250,000 (M)
Maximum Unassigned/Undesignated-Unreserved Fund Balance [(B5)+(K)]		\$ <u></u>	230,000 ([VI])
Section 2			
Total General Fund - Fund Balances @ 6/30/2019			
(Per CAFR Budgetary Comparison Schedule C-1) Decreased by:	\$ 607,116 (C)		
Year-end Encumbrances	\$ 294 (C1)		
Legally Restricted – Designated for Subsequent	\$(C2)		
Year's Expenditures			
Legally Restricted - Excess Surplus – Designated for	\$(C3)		
Subsequent Year's Expenditures ** Other Postricted Fund Polances ****	¢ 0.(C4)		
Other Restricted Fund Balances **** Assigned Fund Balance – Unreserved- Designated	\$0 (C4) \$ (C5)		
for Subsequent Year's Expenditures	ψ(C3)		
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]		\$	606,822 (U1)
Section 3 Restricted Fund Balance – Excess Surplus***[(U1)-(M)] If Negative Enter -0	Amount	Amount -\$	356,822 (E)

Section 1	Amount	Amount	
Recapitulation of Excess Surplus as of June 30, 2019			
Reserved Excess Surplus – Designated for Subsequent Year's Expenditures **		\$	(C3)
Reserved Excess Surplus ***[(E)]		\$356	6,822 (E)
Total Excess Surplus [(C3) + (E)]		\$356	6,822 (D)

#### **Footnotes:**

- \*Allowable adjustment to expenditures on line K must be detailed as follows. This adjustment line (as detailed below) is to be utilized when applicable for:
  - (H) Federal Impact Aid. The passage of P.L.2015, c.46 amended N.J.S.A. 18A:7F-41 to permit a board of education to appropriate federal impact aid funds to establish or supplement a federal impact aid legal reserve in the general fund. Accordingly, the Federal Impact Aid adjustment to expenditures is limited to the portion of Federal Impact Aid Section 8002 and Section 8003 received during the fiscal year and recognized as revenue on the General Fund Budgetary Comparison Schedule, but not transferred to the Federal Impact Aid Reserve General (8002 or 8003) by board resolution during June 1 to June 30 of the fiscal year under audit. Amounts transferred to the reserve are captured on line (C4):
  - (I) Sale and Lease-back (Refer to the Audit Program Section II, Chapter 10);
- (J1) Extraordinary Aid;
- (J2) Additional Nonpublic School Transportation Aid;
- (J3) Recognized current year School Bus Advertising Revenue; and
- (J4) Family Crisis Transportation Aid.

Notes to auditor: Refer to the Audit Program Section II, Chapter 10 for restrictions on the inclusion of Extraordinary Aid, Family Crisis Transportation Aid, and Additional Nonpublic School Transportation Aid.

#### Detail of Allowable Adjustments

Impact Aid	\$ (H)
Sale & Lease-back	\$ (I)
Extraordinary Aid	\$ (J1)
Additional Nonpublic School Transportation Aid	\$ (J2)
Current Year School Bus Advertising Revenue Recognized	\$ (J3)
Family Crisis Transportation Aid	\$ (J4)
Total Adjustments $[(H)+(J)+(J)+(J)+(J)+(J)+(J)+(J)]$	\$ 0 (K)

- \*\* This amount represents the June 30, 2019 Excess Surplus (C3 above) and must be included in the Audit Summary Line 90031.
- \*\*\* Amounts must agree to the June 30, 2019 CAFR and must agree to Audit Summary Line 90030.
- \*\*\*\*Amount for Other Restricted Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by another type of government, such as the judicial branch of government, must have departmental approval. District requests should be submitted to the Division of Administration and Finance prior to September 30.

#### **Detail of Other Restricted Fund Balance**

restrictions:

Approved unspent separate proposal

\$			
•			
w.			

Statutory restrictions:	
Sale/lease-back reserve	\$
Capital reserve	\$
Maintenance reserve	\$
Emergency reserve	\$
Tuition reserve	\$
School Bus Advertising 50% Fuel Offset Reserve – current year	\$
School Bus Advertising 50% Fuel Offset Reserve – prior year	\$
Impact Aid General Fund Reserve (Sections 8002 and 8003)	\$
Impact Aid Capital Fund Reserve (Sections 8007 and 8008)	\$
Other state/government mandated reserve	\$
[Other Restricted Fund Balance not noted above]****	\$
Total Other Restricted Fund Balance	\$ <sup>0</sup> (C4)

The following example illustrates the proper calculation of the 2 percent excess surplus for districts not required to use school-based budgeting (SBB). Note that the references (a), (b), etc. are for purposes of this illustration only.

**Example:** The school district had total general fund expenditures (from exhibit C-1 of CAFR) of \$7,500,000. Included in the general fund expenditures were "On-Behalf State Aid Payments" (TPAF Pension & Social Security) of \$405,000 and Assets Acquired Under Capital Lease of \$182,000. General fund transfers to other funds not included in the general fund expenditures of the CAFR, but added to the calculation, Transfer from Capital Outlay to Capital Projects of \$60,000; Transfer from Capital Reserve to Capital Projects (augment SCC/SDA grant) of \$12,000; Trans. from General Fund to SRF for Preschool -Regular of \$10,000; and Trans. from General Fund to SRF for Preschool - Inclusion of \$5,000. The district received \$2,000 in federal impact aid revenue during 2018-19 and recognized \$1,000 of School Bus Advertising Revenue during 2018-19. The June 30, 2019 general ledger reflects that the district had the following: \$4,900 of year-end "other purposes" encumbrances reported in the "Committed" fund balance category (GASBS 54); \$9,000 legally restricted reported in the "Restricted" fund balance category (GASBS 54) from an unexpended 2017-18 additional spending proposal required to be designated/appropriated in the 2019-20 budget; \$45,000 reserved June 30, 2018 excess surplus required to be designated/appropriated in the 2019-20 budget reported in the "Restricted" fund balance category (GASBS 54); \$90,000 unreserved and designated in the 2019-20 budget reported in the "Assigned" fund balance category (GASBS 54); and \$395,000 unreserved/undesignated reported in the "Unassigned" fund balance category (GASBS 54) prior to calculating June 30, 2019 excess surplus.

2018-19 Total General Fund Expenditures			\$7,500,000	(a)
Increased by Applicable Operating transfers:	\$60,000	(b)		
Transfer from Capital Outlay to Capital Projects	12,000	(b)		
Transfer from Capital Reserve to Capital Projects	10,000	(b)		
Trans. from General Fund to SRF for Preschool	5,000	(b)		
(Regular)				
Trans. from General Fund to SRF for Preschool				
(Inclusion)				
Decreased by:				
On-Behalf State Aid Payments	(405,000)			
Assets Acquired Under Capital Leases	(182,000)			
Adjusted General Fund Expenditures			7,000,000	
Applicable Excess Surplus Percentage			<u>x .02</u>	
2% of Adjusted 2018-19 General Fund			\$ 140,000	(A)
Expenditures				

#### OCEAN ACADEMY CHARTER SCHOOL AUDIT RECOMMENDATION SUMMARY FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### It is recommended that:

None

None

	None
4.	School Food Service
	None
5.	Student Body Activities
	None
6.	Application for State School Aid
	None
7.	Pupil Transportation
	None
8.	Facilities and Capital Assets
	None
9.	Miscellaneous
	None
10	. Status of Prior Year's Findings/Recommendations
	All prior year findings were reviewed and cleared.

1. Administrative Practices and Procedures

3. School Purchasing Program

2. Financial Planning, Accounting and Reporting