ALLENDALE BOARD OF EDUCATION AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS -FINANCIAL COMPLIANCE AND PERFORMANCE JUNE 30, 2020

ALLENDALE BOARD OF EDUCATION TABLE OF CONTENTS

AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

Page No.

Auditor's Management Report	1
Scope of Audit	2
Administrative Practices and Procedures	2
Financial Planning, Accounting and Reporting	2-5
School Purchasing Programs	5-6
Food Service Fund	6
Student Activity Funds	7
Application for State School Aid	7
Pupil Transportation	7
Facilities and Capital Assets	7
Miscellaneous	8
Schedule of Meal Count Activity – Not Applicable	9
Net Cash Resource Schedule – Not Applicable	9
Schedule of Audited Enrollments	10-12
Calculation of Excess Surplus	13
Recommendations	14-15
Acknowledgment	15

LERCH, VINCI & HIGGINS, LLP CERTIFIED PUBLIC ACCOUNTANTS REGISTERED MUNICIPAL ACCOUNTANTS

DIETER P. LERCH, CPA, RMA, PSA GARY J. VINCI, CPA, RMA, PSA GARY W. HIGGINS, CPA, RMA, PSA JEFFREY C. BLISS, CPA, RMA, PSA PAUL J. LERCH, CPA, RMA, PSA JULIUS B. CONSONI, CPA, PSA ANDREW D. PARENTE, CPA, RMA, PSA

AUDITORS' MANAGEMENT REPORT

ELIZABETH A. SHICK, CPA, RMA, PSA ROBERT W. HAAG, CPA, PSA RALPH M. PICONE, III, CPA, RMA, PSA DONNA L. JAPHET, CPA, PSA DEBRA GOLLE, CPA MARK SACO, CPA ROBERT LERCH, CPA CHRIS SOHN, CPA CHRISTOPHER M. VINCI, CPA

Honorable President and Members of the Board of Trustees Allendale Board of Education Allendale, New Jersey

We have audited in accordance with auditing standards generally accepted in the United States of America and <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the basic financial statements of the Allendale Board of Education as of and for the fiscal year ended June 30, 2020, and have issued our report thereon dated January 27, 2021.

As part of our audit, we performed procedures required by the Office of School Finance, Department of Education, State of New Jersey and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information and use of management, the Board of Trustees, others within the District and the New Jersey State Department of Education. However, this report is a matter of public record and its distribution is not limited.

Respectfully submitted,

LERCH, VINCI & HIGGINS, LLP Certified Public Accountants **Public School Accountants**

and

Paul J Lerch Public School Accountant PSA Number CS01118

Fair Lawn, New Jersey January 27, 2021

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Fire insurance coverage was carried in the amounts as contained in the District's Comprehensive Annual Financial Report (the "CAFR").

Official Bonds (N.J.S.A. 18A:17-26, 18A:17-32, 18A:13-13)

Name	Position	Amount
Maria Engeleit	Board Secretary/School Business Administrator	\$100,000
Maureen Alissa Mayer	Treasurer of School Monies	\$210,000

There is Employees' Dishonesty with Faithful Performance coverage with Selective Insurance Company of America covering all other employees with multiple coverage of \$500,000.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid during the period under review did not reveal any material discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account

All payrolls tested were certified by the President of the Board and Board Secretary/Business Administrator and approved by the Chief School Administrator.

The net salaries of all employees tested of the Board were deposited in the Payroll Account. Employees' payroll deductions tested and employer's share of fringe benefits tested were deposited in the Payroll Agency Account.

Financial Planning, Accounting and Reporting (Continued)

Payroll Account (Continued)

Salary withholdings were promptly remitted to the proper agencies including health benefits premium amounts withheld due to the General Fund.

Payrolls were delivered to the secretary of the Board who then deposited with warrants in separate bank accounts for net payroll and withholdings.

The School Business Administrator completed and filed the required Certification of Compliance with Federal and State Law respecting the reporting of compensation of certain employees.

The Board has implemented and maintains a personnel tracking and accounting (Position Control) system.

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered and it was determined that no blanket purchase orders were included in the balance of the reserves for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

Travel

The district has an approved board travel policy as required by N.J.A.C. 6A:23A-6.13.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with <u>N.J.A.C.</u> 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. As a result of the procedures performed, a transaction error rate of 0% overall was noted and no additional procedures were deemed necessary to test the propriety.

Finding – Our audit revealed that the district is utilizing account 12-000-400-931-00-100 (Capital Reserve Transfer to Capital Projects Fund) to record the capital outlay projects that are being funded by capital reserve. This account should only be used when transferring the funds to capital projects fund. The capital reserve funds that are appropriated in the capital outlay section of the budget should be appropriately budgeted in constructions services and/or architect services in accordance with the project budget.

Recommendation – Procedures be enhanced to ensure expenditures are charged to the proper budget line accounts in accordance with The Uniform Minimum Chart of Accounts for New Jersey Public Schools.

Financial Planning, Accounting and Reporting (Continued)

Board Secretary's Records

The financial records, books of account and minutes maintained by the Board Secretary were in good condition.

Acknowledgment of the Board's receipt of the Board Secretary's and Treasurer's monthly financial reports was included in the minutes.

Bids received were summarized in the minutes.

The prescribed contractual order system was followed.

Finding – Our audit revealed that the final tax payment from the Borough of Allendale was not received by June 30, 2020, however the check was deposited by the Board on July 1, 2020 therefore no recommendation is required.

Finding - Our audit of the various balance sheet accounts revealed that there were several interfund balances which have not been liquidated from prior years. No recommendation is warranted since the District liquidated the interfunds balances in 2020/21.

Treasurer's Records

The Treasurer did perform cash reconciliations for the general operating account, payroll account, payroll agency account and the food service accounts.

All cash receipts were promptly deposited.

The Treasurer's records were in agreement with the Board Secretary's records.

Unemployment Compensation Insurance Trust Fund

The Board has adopted the direct reimbursement method and has established an Unemployment Compensation Insurance Trust Fund. The financial transactions of this fund are reported in the Fiduciary Fund.

Finding- The employee unemployment contributions are being deposited into the payroll agency account and are not being transferred to the unemployment trust account.

Recommendation- It is recommended that the employee unemployment contributions are transferred to the unemployment trust account on a timely basis.

Financial Planning, Accounting and Reporting (Continued)

Elementary and Secondary Education Act (E.S.E.A.) as amended by Every Student Succeeds Act (ESSA)

The E.S.E.A./E.S.S.A. financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I, Title II, III and IV of the Elementary and Secondary Education Act.

Our examination of the Federal and State funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

I.D.E.A. Part B

The district maintained separate accounting for each approved project.

Other Special Federal and/or State Projects

The district's Special Projects were approved as listed Exhibits K-3 and K-4 located in the CAFR.

Our examination of the Federal and State funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Fund section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

T.P.A.F. Reimbursements

Our audit procedures included a test of the semi-monthly reimbursement forms filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

T.P.A.F. Reimbursements to the State for Federal Salary Expenditures

There were no TPAF employees' pensionable wages paid from federal funds during the current year. Therefore, there were no reimbursement amounts due to the State at June 30, 2020.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$19,000 for 2019-20. The Board appointed the School Board Administrator as a qualified purchasing agent.

Finding- Our audit of compliance with public contracts law revealed that the District made purchases through purchasing cooperatives including national cooperatives. However, the required bid documents including, the approved pricing, 10% ownership statements, proof of advertisement, business registration certificate, political contribution form, advertisement of intent to award a contract with a national cooperative and the required economic benefit analysis was not available for our review. We were able to subsequently obtain some of the required documents through the purchasing cooperative websites.

Recommendation- It is recommended when making purchases through a purchasing cooperative that the District obtain all the required documents and retain with the purchase order.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Board Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or goods or service, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

School Purchasing Programs (Continued)

Contracts and Agreements Requiring Advertisement for Bids (Continued)

The results of our examination indicated that no individual payments, contracts, or agreements were made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4, amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained. Our examination did reveal, however, that the district purchased items through the use of State contracts.

Food Service Fund

COVID – 19 EMERGENCY

In accordance with the Governor's Declaration of Emergency pertaining to the COVID 19 Virus all Public, Charter, Non-Public schools were ordered to close effective as of March 18, 2020 for an undetermined period to limit the spread of the virus. As a result, School Food Authorities (SFA) were required to institute alternate procedures to provide meals to Free and Reduced Price eligible students during the period of school closures.

Therefore, SFAs were authorized to solicit and award emergency noncompetitive procurements and contracts with Food Service Management Companies in accordance with 2 CFR 200.320 and N.J.S.A. 18A:18A-7. The SFAs were also authorized to submit contract modifications to their existing Cost Reimbursable or Fixed Price contracts as necessary to ensure the feeding of Free and Reduced Price meal eligible students.

SFAs were notified of the requirement to maintain and report separate meal count records and financial records of all applicable costs incurred in providing meals to all free and reduced-price meal eligible students during the emergency.

The financial transactions and statistical records of the school food services were maintained in good condition. The financial accounts were reviewed on a test-check basis.

The District does not participate in the National School Lunch Program.

Cash receipts and bank records were reviewed for timely deposit.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified.

The district utilizes a food service management company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. Provisions of the FSMC contract/addendum were reviewed and audited. The FSMC contract includes an operating results provision which guarantees that the food service program will break even. The operating results provision has not been met due to COVID.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service.

Time sheets were reviewed and labor costs verified. Payroll records were maintained on all School Food Services employees authorized by the board of education. No exceptions were noted.

Student Activity Funds

The Board has a policy which clearly established the regulation of student activity funds.

Cash receipts and disbursements records of the student activity fund were maintained in good condition.

Finding - Our audit of the student activities fund revealed the following.

- Brookside principal paid for airline tickets for the school sponsored Disney trip, \$5,900 and \$14,145, he was reimbursed through the student activities fund. The personal use of credit cards should be prohibited and future trips should be paid directly to a vendor or travel agent.
- Refunds on canceled trips were made payable to cash with a detail list of students provided, it is recommended that no refunds be made payable to cash and that refunds be made payable to the parents directly.

Recommendation- It is recommended that future trips be paid directly to a vendor or travel agent and that the personal use of credit cards be prohibited. In addition, no refunds, be made payable to cash and that refunds be made payable to the parents directly.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2019 Application for State School Aid (A.S.S.A.) for on-roll, private school for the handicapped, low-income and bilingual education. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers with no exceptions. The information that was included on the workpapers were verified with no exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms of their equivalent.

The district has adequate written procedures for the recording of student enrollment data.

Pupil Transportation

Our audit procedures included a test of on-roll status reported in the 2019-20 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with no exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

Finding- Our audit of the capital assets revealed the following:

- The current year capital asset inventory report did not reflect the prior years unrecorded additions and deletions.
- The capital asset inventory report provided for audit was not segregated into the various asset classes; buildings and building improvements and machinery and equipment.
- There were numerous capital asset additions that were not recorded in the capital asset inventory; we have adjusted the capital asset additions to reflect these items.

Recommendation- It is recommended that the District adjust the capital asset inventory report to agree with the audit. Furthermore, the capital asset inventory report should be generated by capital asset class. In addition, all capital asset additions should be recorded in the capital asset inventory report and reconciled with the District's internal capital outlay records.

Miscellaneous

The school district adhered to all the requirements of N.J.A.C. 26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities.

Follow-up on Prior Year Findings

In accordance with government auditing standards, our procedures included a review of all prior year recommendations. However, there were no prior year recommendations.

Suggestions to Management

The food service fund financial transactions are maintained in Quick-books, it is suggested that the financial activity be recorded in Systems 3000 utilizing fund 60.

ALLENDALE BOARD OF EDUCATION FOOD SERVICE FUND NUMBER OF MEALS SERVED AND (OVER)/UNDERCLAIM ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

NOT APPLICABLE

NET CASH RESOURCE SCHEDULE

NOT APPLICABLE

ALLENDALE BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 15, 2019

	2020-	2021 Application for State S	chool Aid		Sample for Verification	Private Schools for Disabled				
	Reported on A.S.S.A. On Roll	Reported on Workpapers On Roll	Errors	Sample Selected from Workpapers	Verified per Register On Roll	Errors per Registers On Roll	Reported on A.S.S.A. as Private	Sample for Verifi-	Sample	Sample
	Full Share	d Full Shared	Full Shared	Full Shared	Full Shared	Full Shared	Schools	cation	Verified	Errors
Half Day Preschool - 3 years	6	6		6	6					
Half Day Preschool - 4 years	10	10		10	10					
Half Day Kindergarten	-	-			-					
Full Day Kindergarten	79	79		79	79					
1st Grade	63	63		63	63					
2nd Grade	85	85		85	85					
3rd Grade	88	88	. -	88	88					
4th Grade	105	105	. .	105	105					
5th Grade	94	94	- -	94	94					
6th Grade	81	81		81	81					
7th Grade	92	92		92	92					
8th Grade	96	96	- -	96	96					
9th Grade	-	-		-	-					
10th Grade	_	-		-	-					
11th Grade	-	-		-	-					
12th Grade	-	-		-	-					
Subtotal	799	- 799 -		799 -	799 -			 	-	
Spec Ed - Elementary	28	28		21	21		3	3	3	-
Spec Ed- Middle School	30	30		23	23		2	2	2	_
Spec Ed - High School		-					-	-	-	-
Subtotal	58	- 58 -			- 44		5	5	5	
Totals	857	- 857 -		843	843 -		5	5	5	-
Percentage Error	.		0.00%			0.00%			=	0.00%

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ALLENDALE BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 15, 2019

	Resident Low Income			Sample for Verification			Resident LEP Low Income			Sample for Verification		
	Reported on A.S.S.A as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A as LEP Low Income	Reported on Workpapers as LEP Low Income	Errors	Sample Selected from Workpapers	Verified to Test Score and Register	Sample Errors
Half Day Pre-School (3 Yrs) Half Day Pre-School (4 Yrs)	-	-	-	-	-	-	-	-	-	-	-	-
Full Day Kindergarten	1	1	-	1	1	-	-	-	-	-	-	-
1st Grade	-	-	-	-	-	-	-	-	-	-	-	-
2nd Grade	-	-	-	-	-	-	-	-	-	-	-	-
3rd Grade	2	2	-	2	2	-	-	-	-	-	-	-
4th Grade	-	-	-	-	-	-	-	-	-	-	-	-
5th Grade	-	-	-	-	-	-	-	-	-	-	-	-
6th Grade	-	-	-	-	-	-	-	-	-	-	-	-
7th Grade	-	-	-	-	-	-	-	-	-	-	-	-
8th Grade	1	1	-	1	1	-	-	-	-	-	-	-
9th Grade	-	-	-	-	-	-	-	-	-	-	-	-
10th Grade	-	-	-	-	-	-	-	-	-	-	-	-
11th Grade	-	-	-	-	-	-	-	-	-	-	-	-
12th Grade	-		-		-	-	-	-	-		-	-
Subtotal	4	4	-	4	4	-	-	-	-	-	-	-
Spec Ed - Elementary	1	-	1	-	-	-	-	-	-	-	-	-
Spec Ed - Middle School	1	2	(1)	2	2	-	-	-	-	-	-	-
Spec Ed - High School	-	-	-	-	-		_		-		-	-
Subtotal	2	2	-	2	2	-	-	-	-	-	-	-

-

0.00%

Totals	6	6	-	6	6	-
Percentage Error		:	0.00%		=	0.00%
			Transpo	rtation		<u> </u>
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors
Regular - Public Schools	-	-	-	-	-	-
Regular - Spec.	-	-	-	-	-	-
Transported - Non-Public	-	-	-	-	- '	-
Special Needs - Public	10	10		7	7	<u> </u>
Totals	10	10		7	7	
		-	0.00%		11 _	0.00%

ALLENDALE BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 15, 2019

		t LEP Not Low Inc	ome	Sample for Verification			
	Reported on	Reported on					
	A.S.S.A as	Workpapers as		Sample	Verified to		
	Not Low	Not Low		Selected from	Application	Sample	
	Income	Income	Errors	Workpapers	and Register	Errors	
Half Day Pre-School (3 Yrs)	-	_	-	· · ·	-	-	
Half Day Pre-School (4 Yrs)	-	-	_	-	-	-	
Half Day Kindergarten	-	-	-	-	-	-	
Full Day Kindergarten	-	-	-	-	-	-	
1st Grade	3	3	-	2	2	-	
2nd Grade	-	-	-	-	-	-	
3rd Grade	1	1	-	1	1	-	
4th Grade	1	1	-	1	1	-	
5th Grade	_	· _	-	-	_	-	
6th Grade	1	1	-	1	1	-	
7th Grade	-	-	-	-	_	-	
8th Grade	1	1	-	1	1	-	
9th Grade	-	-	-	-	-	-	
10th Grade	-	-	-	-	-	-	
11th Grade	_	-	-	-	-	-	
12th Grade	_	-	-	-	-	-	
Subtotal	7	7	-	6	6	-	
Spec Ed - Elementary	-	-	_	_	_	-	
Spec Ed- Middle School	_	_	_	-	-	-	
Spec Ed - High School	-	-	-	-	-	-	
Subtotal		-					
Totals	7	7		6	6		
Percentage Error		=	0.00%		=	0.00%	

ALLENDALE BOARD OF EDUCATION CALCULATION OF EXCESS SURPLUS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

SECTION 1A -	Two Percent	(2%) - Calculation of E	Excess surplus
NE O LLOIT ALS			

2019-2020 Total General Fund Expenditures per the CAFR	\$	19,030,865
Decreased by: On-Behalf TPAF Pension & Social Security		2,509,618
Adjusted 2019-2020 General Fund Expenditures	<u>\$</u>	16,521,247
2% of Adjusted 2019-2020 General Fund Expenditures Increased by: Allowable Adjustment- Extraordinary Aid	\$	330,425 193,743
Maximum Unassigned/Undesignated Fund Balance	<u>\$</u>	524,168
SECTION 2 Total General Fund - Fund Balance at June 30, 2020	\$	11,233,906
Decreased by: Year End Encumbrances Legally Restricted- Excess Surplus- Designated for Subsequent		63,272
Year's Expenditures Other Restricted Fund Balances		1,507,587 7,630,286
Total Unassigned Fund Balance	<u>\$</u>	2,032,761
<u>SECTION 3</u> Restricted Fund Balance - Excess Surplus	<u>\$</u>	1,508,593
Recapitulation of Excess Surplus as of June 30, 2020		
Restricted Excess Surplus Restricted Excess Surplus - Designated to Subsequent Year's Expenditures	\$	1,508,593 1,507,587
Total	\$	3,016,180
Detail of Other Restricted Fund Balance Capital Reserve Maintenance Reserve Emergency Reserve	\$	6,663,450 836,836 130,000
Total Other Restricted Fund Balance	\$	7,630,286

ALLENDALE BOARD OF EDUCATION

RECOMMENDATIONS

I. Administration Practices and Procedures

There are none.

II. Financial Planning, Accounting and Reporting

It is recommended that:

- 1. Procedures be enhanced to ensure expenditures are charged to the proper budget line accounts in accordance with The Uniform Minimum Chart of Accounts for New Jersey Public Schools.
- * 2. The employee unemployment contributions are transferred to the unemployment trust account on a timely basis.

III. School Purchasing Program

* It is recommended when making purchases through a purchasing cooperative that the District obtain all the required documents and retain with the purchase order.

IV. Food Service Fund

There are none.

V. Student Body Activities

It is recommended that future trips be paid directly to a vendor or travel agent and that the personal use of credit cards be prohibited. In addition, no refunds, be made payable to cash and that refunds be made payable to the parents directly.

VI. Application for State School Aid

There are none.

VII. Pupil Transportation

There are none.

VIII. Facilities and Capital Assets

* It is recommended that the District adjust the capital asset inventory report to agree with the audit. Furthermore, the capital asset inventory report should be generated by capital asset class. In addition, all capital asset additions should be recorded in the capital asset inventory report and reconciled with the District's internal capital outlay records.

IX. Miscellaneous

There are none.

ALLENDALE BOARD OF EDUCATION

RECOMMENDATIONS

X. Status of Prior Year Audit Findings/Recommendations

A review was performed on all prior year recommendations, corrective action has been taken on all except those mark with an asterisk.

ACKNOWLEDGEMENT

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to us.

Respectfully submitted,

LERCH, VINCI & HIGGINS, LLP

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Paul J. Lerch Public School Accountant Certified Public Accountant