# CUMBERLAND COUNTY BOARD OF VOCATIONAL EDUCATION

AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS -FINANCIAL, COMPLIANCE AND PERFORMANCE

> FOR THE FISCAL YEAR ENDED JUNE 30, 2020



#### **CUMBERLAND COUNTY BOARD OF VOCATIONAL EDUCATION**

Auditor's Management Report on Administrative Findings - Financial, Compliance and Performance

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#### **AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE** FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

The Honorable President and Members of the Board of Education Cumberland County Board of Vocational Education County of Cumberland, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Cumberland County Board of Vocational Education, a component unit of the County of Cumberland, State of New Jersey, as of and for the fiscal year ended June 30, 2020, which were separately issued in the Comprehensive Annual Financial Report dated January 21, 2021.

As part of our audit, we also performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is issued in conjunction with the Comprehensive Annual Financial Report of the Cumberland County Board of Vocational Education, for the fiscal year ended June 30, 2020, and is intended for the information of the School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Respectfully submitted,

Bowman & Conjoany CLP

**BOWMAN & COMPANY LLP** Certified Public Accountants & Consultants

Carolamalheter

Carol A. McAllister Certified Public Accountant

Public School Accountant No. CS 238400

Voorhees, New Jersey January 21, 2021

#### ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

#### **SCOPE OF AUDIT**

The audit covered the financial transactions of the Board Secretary / School Business Administrator and the Treasurer of School Moneys, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

#### ADMINISTRATIVE PRACTICES AND PROCEDURES

#### Insurance

Fire insurance coverage was carried in the amounts as detailed on exhibit J-20, insurance schedule, contained in the School District's Comprehensive Annual Financial Report (CAFR).

#### Official Bonds (N.J.S.A. 18A: 17-26, 18A:17-32, 18A:13-13)

<u>Name</u>	<u>Position</u>	<u>Amount</u>
Megan Duffield	Board Secretary / School Business Administrator	\$175,000.00
Christopher Russo	Treasurer of School Moneys	\$175,000.00

There is a blanket employee dishonesty bond covering all other employees with multiple coverage of \$100,000 per loss.

#### **Tuition Charges**

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were less than estimated costs. The School District made a proper adjustment to the billings to sending districts for the decrease in per pupil costs in accordance with N.J.A.C. 6A:23A-17.1(f)3.

#### FINANCIAL PLANNING, ACCOUNTING, AND REPORTING

#### **Examination of Claims**

Sampled claims paid during the fiscal year under audit did not indicate any reportable noncompliance with respect to signatures, certification, or supporting documentation.

#### **Payroll Account**

The net salaries of sampled employees of the School District were deposited in the net payroll account. Employees' payroll deductions and the employer's share of fringe benefits were deposited in the payroll agency account.

Sampled payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary / School Business Administrator.

Sampled salary withholdings were promptly remitted to the proper agencies, including health benefit premium withholdings due to the general fund.

Sampled payrolls were delivered to the Treasurer of School Moneys with a warrant made to his order for the full amount of the payroll.

#### FINANCIAL PLANNING, ACCOUNTING, AND REPORTING (CONT'D)

#### **Employee Position Control Roster**

A sample of the Employee Position Control Roster indicated that it was in satisfactory condition and was approved by the county office submission with the 2019-2020 budget review checklist.

#### **Encumbrances and Accounts Payable**

A sample of outstanding issued purchase orders was made as of June 30 for proper classification of orders as encumbrances and accounts payable. Our sample did not indicate any reportable noncompliance with respect to classification of orders.

#### Travel

A sample of travel expenditures during the fiscal year under audit did not indicate any reportable noncompliance.

#### **Classification of Expenditures**

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our randomly sampled expenditure transactions. We also tested the coding of all expenditures included in our compliance and single audit sampling procedures. In addition, a sample was selected that specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. Our samples did not indicate any reportable noncompliance with respect to classification of expenditures.

#### **Board Secretary's Records**

Our audit of the financial and accounting records maintained by the Board Secretary indicated that they were in satisfactory condition.

#### **Treasurer of School Moneys' Records**

Our audit of the financial and accounting records maintained by the Treasurer of School Moneys indicated that they were in satisfactory condition.

## Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (E.S.S.A.)

The E.S.S.A. financial exhibits are contained within the special revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I, IIA, III, and IV of the Every Student Succeeds Act.

The audit of compliance for E.S.S.A. did not indicate any reportable noncompliance.

#### Other Special Federal and / or State Projects

The School District's other special projects were approved as listed on exhibits K-3 and K-4 located in the CAFR.

Our audit of the federal and state funds on a sample basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the special revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned other special projects.

The audit of compliance for other special projects did not indicate any reportable noncompliance.

#### FINANCIAL PLANNING, ACCOUNTING, AND REPORTING (CONT'D)

#### **TPAF Reimbursement**

Our audit procedures included a sample of the biweekly reimbursements filed with the Department of Education for School District employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

#### TPAF Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's final report(s) for all federal awards for the School District to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the School District for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management and N.J.S.A. 18A:66-90. The expenditure was inspected subsequent to the reimbursement and no exceptions were noted.

#### SCHOOL PURCHASING PROGRAMS

#### **Contracts and Agreements Requiring Advertisement for Bids**

N.J.S.A. 18A:18A-1 et seq. (Public School Contracts Law), the associated rules and related information on the statute, and the school contracts in general, are available on the following website:

https://www.state.nj.us/dca/divisions/dlgs/programs/lpcl.html

Current statute is posted on the New Jersey Legislature website at:

#### http://www.njleg.state.nj.us/

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000.00 (with a Qualified Purchasing Agent) and \$29,000.00 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$19,000.00 for 2019-20.

The School District's Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Based on the results of our audit, we did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

#### **SCHOOL FOOD SERVICE**

#### **COVID-19 Emergency**

In accordance with the Governor's Declaration of Emergency pertaining to the COVID 19 Virus all public, charter, non-public schools were ordered to close effective as of March 18, 2020 for an undetermined period to limit the spread of the virus. As a result, school food authorities (SFA) were required to institute alternate procedures to provide meals to free and reduced price eligible students during the period of school closures.

Therefore, SFAs were authorized to solicit and award emergency noncompetitive procurements and contracts with food service management companies in accordance with 2 CFR 200.320 and N.J.S.A.18A:18A-7. The SFAs were also authorized to submit contract modifications to their existing cost reimbursable or fixed price contracts as necessary to ensure the feeding of free and reduced price meal eligible students.

SFAs were notified of the requirement to maintain and report separate meal count records and financial records of all applicable costs incurred in providing meals to all free and reduced price meal eligible students during the emergency.

The school food service program was not selected as a major federal and / or State program. However, the program expenditures exceeded \$100,000.00 in federal and / or State support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the School Food Authority (SFA) had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

The statement of revenues, expenses, and changes in fund net position (CAFR exhibit B-5) does separate program and non-program revenue and program and non-program cost of goods sold.

We also inquired of management about the emergency COVID-19 procedures / practices that the SFA instituted to provide meals to eligible students, maintenance of all applicable production records; meal counts; noncompetitive procurements; modification of existing contracts and applicable financial records to document the specific costs applicable to the emergency operations.

Net cash resources did not not exceed three months average expenditures.

#### STUDENT BODY ACTIVITIES

Our audit of the financial and accounting records for student activities indicated that they were in satisfactory condition.

#### **APPLICATION FOR STATE SCHOOL AID**

Our audit procedures included a sample of information reported in the October 15, 2019 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the disabled, low-income, and bilingual. We also performed an inspection of the School District procedures related to its completion. The information on the A.S.S.A. was compared to the School District workpapers without exception. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the schedule of audited enrollments.

The School District maintained workpapers on the prescribed State forms or their equivalent.

The School District has adequate written procedures for the recording of student enrollment data.

#### 29150

#### **FACILITIES AND CAPITAL ASSETS**

Our audit of the financial and accounting records for facilities and capital assets indicated that they were in satisfactory condition.

#### **MISCELLANEOUS**

#### **Continuing Disclosure Agreements**

Not applicable - no outstanding bonds

#### **Testing for Lead of All Drinking Water in Education Facilities**

The School District complied with all the requirements of N.J.A.C. 6A:26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities.

The School District submitted the annual Statement of Assurance to the Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

#### **FOLLOW-UP ON PRIOR YEAR'S FINDINGS**

There were no audit findings for the fiscal year ended June 30, 2019.

There were no Office of Fiscal Accountability and Compliance audit reports issued during the fiscal year ended June 30, 2020.

#### **ACKNOWLEDGMENT**

We received the complete cooperation of all of the officials of the School District and we greatly appreciate the courtesies extended to the members of the audit team.

Respectfully submitted,

Bowman & Conyany LLP
BOWMAN & COMPANY LLP
Certified Public Accountants
& Consultants

Carol A. McAllister
Certified Public Accountant
Public School Accountant No. CS 238400

CarrelaMalhoter

#### **Cumberland County Board of Vocational Education**

Application for State School Aid Summary Schedule of Audited Enrollments Enrollment as of October 15, 2019

		2020-2021			School Ai	d				Verification			Private Schools for the Disabled			
		ted on		ted on				nple		ed per		rs per	Reported	Sample		
		.S.A.		papers	_		Selecte			isters		isters	on A.S.S.A.	for		
		Roll		Roll		rrors	Workp			Roll		Roll	as Private	Verifi-	Sample	Sample
	<u>Full</u>	<u>Shared</u>	<u>Schools</u>	<u>cation</u>	<u>Verified</u>	Errors										
Half Day Preschool																
ull Day Preschool																
alf Day Kindergarten																
ull Day Kindergarten																
ne																
wo																
hree																
our														NOT APPLIC	CABLE	
ive														11017411210	OND EE	
Six																
Seven																
ight																
line																
en .																
leven																
welve																
ost-Graduate																
dult H.S. (15+CR.)																
Adult H.S. (1-14CR.)																
Subtotal											-				. <u> </u>	
special Education-Elementary																
Special Education-Middle School																
Special Education-High School	78		78				20		20							
Subtotal	78		78				20		20		-					
Co. Voc Regular	869		869				226		226							
Co. Voc. Ft. Post Sec.	000	30	000	30			220	8	220	8						
o. Voc. Ft. Fost Sec.														-		
ubtotal	869	30	869	30			226	8	226	8	-					
otals	947	30	947	30	-	-	246	8	246	8	-	-	-	-	-	
											-			-	= <del></del>	
ercentage Error																

Cumberland County Board of Vocational Education
Application for State School Aid Summary
Schedule of Audited Enrollments
Enrollment as of October 15, 2019

		sident Low Income	•	Sam	ple for Verification	n	Resid	ent LEP Low Incom	ne	Samı	ole for Verification	n
	Reported on A.S.S.A. as Low Income	Reported on Workpapers as Low <u>Income</u>	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A. as LEP Low Income	Reported on Workpapers as LEP Low Income	<u>Errors</u>	Sample Selected from Workpapers	Verified to Application, Test Score and Register	Sample <u>Errors</u>
Half Day Preschool Full Day Preschool Half Day Kindergarten Full Day Kindergarten One Two Three Four Five Six Seven Eight Nine Ten Eleven Twelve Post-Graduate Adult H.S. (15+CR.) Adult H.S. (1-14CR.)									NOT APPL	LICABLE		
Subtotal		<u> </u>										
Special Education-Elementary Special Education-Middle School Special Education-High School	23	23_		13_	13							
Subtotal	23	23		13_	13_							<u> </u>
Co. Voc Regular Co. Voc. Ft. Post Sec.	287	287		136	136							
Subtotal	287	287		136	136							
Totals	310	310		149	149		·					<u> </u>
Percentage Error												
			Trans	oortation								
	Reported on DRTRS by DOE/County	Reported on DRTRS by <u>District</u>	<u>Errors</u>	<u>Tested</u>	<u>Verified</u>	<u>Errors</u>					Reported	Re- <u>Calculated</u>
Reg Public Schools, Col. 1 Reg SpEd, Col. 4 Transported - Non-Public, Col. 3 Special Needs, Col. 6			NOT APPL	ICABLE			Reg. Avg. (Milea		uding Grade	PK students (Part A PK students (Part E Needs		.ICABLE
Totals												
Percentage Error					_							

#### **Cumberland County Board of Vocational Education**

Application for State School Aid Summary Schedule of Audited Enrollments Enrollment as of October 15, 2019

		LEP NOT Low Incom	me	Sample for Verification			
	Reported on A.S.S.A. as NOT Low <u>Income</u>	Reported on Workpapers as NOT Low Income	<u>Errors</u>	Sample Selected from Workpapers	Verified to Test Score and Register	Sample <u>Errors</u>	
Half Day Preschool Full Day Preschool Half Day Kindergarten Full Day Kindergarten One Two	insome	<u>interne</u>	<u> </u>	<u>vv dinpapolo</u>	<u>una regiotor</u>	<u>Emolo</u>	
Three Four Five			NOT APPL	ICABLE			
Six Seven Eight Nine Ten Eleven Twelve Post-Graduate Adult H.S. (15+CR.) Adult H.S. (1-14CR.)							
Subtotal	-						
Special Education-Elementary Special Education-Middle School Special Education-High School							
Subtotal							
Co. Voc Regular Co. Voc. Ft. Post Sec.							
Subtotal	<del>-</del> _						
Totals							
Percentage Error							

#### **EXCESS SURPLUS CALCULATION**

### **COUNTY VOCATIONAL DISTRICTS**

Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]

#### SECTION 1

A. <u>6% Cal</u>	culation of Excess Surplus (2019-20 expenditures of \$100 million or less)					
2019-20 Tota	I General Fund Expenditures Reported on CAFR Exhibit C-1	\$	16,086,233.65	(B)		
Transfe	r from Capital Outlay to Capital Projects Fund r from Capital Reserve to Capital Projects Fund		-	(B1a) (B1b)		
	<i>r:</i> alf TPAF Pension & Social Security Acquired Under Capital Leases		1,794,773.36	(B2a) (B2b)		
	9-20 General Fund Expenditures [(B)+(B1s)-(B2s)]	\$	14,291,460.29	. ` ′		
	ed 2019-20 General Fund Expenditures					
	nes .06] · of (B4) or \$250,000 Allowable Adjustment *	<u>\$</u>	857,487.62 857,487.62			
Maximum Un	assigned Fund Balance [(B5) + (K)]			\$	857,487.62	= <sup>(M)</sup>
B. <u>6% Cale</u>	culation of Excess Surplus (2019-20 expenditures greater than \$100 million)					
2019-20 Tota	I General Fund Expenditures Reported on CAFR Exhibit C-1	\$	-	(B)		
Transfe	r from Capital Outlay to Capital Projects Fund r from Capital Reserve to Capital Projects Fund			(B1a) (B1b)		
Decreased by				(D0a)		
	alf TPAF Pension & Social Security Acquired Under Capital Leases		-	(B2a) (B2b)		
2019-20 Adju	sted General Fund Expenditures [(B)+(B1s)-(B2s)]	\$	-	(B3)		
	eral Fund Expenditures in excess of \$100 million nus \$100,000,000]	\$	<u> </u>	(B4)		
3% of Genera [(B4) tin	al Fund Expenditures in excess of \$100 million nes .03]		-	(B5)		
(B5) Plus \$6, Increased by:	000,000 Allowable Adjustment *		-	(B6) (K)		
Maximum Un	assigned Fund Balance [(B6) + (K)]			\$		=(M)
SECTION 2						
(Per CAFR B Decreased by	Fund - Fund Balances at June 30, 2020 udgetary Comparison Schedule C-1) /: d Encumbrances	\$	7,801,690.31 429,265.39	. ` ′		
Legally	Restricted - Designated for Subsequent Year's Expenditures Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures **		-	(C2)		
Other R	estricted - Excess Surplus - Designated for Subsequent Year's Experiolitures estricted Fund Balances **** d Fund Balance - Designated for Subsequent Year's Expenditures		1,420,282.00 4,018,804.36 -	. ` ′		

\$ 1,933,338.56 (U1)

#### **EXCESS SURPLUS CALCULATION (CONT'D)**

#### **COUNTY VOCATIONAL DISTRICTS**

#### **SECTION 3**

Restricted Fund Balance - Excess Surplus \*\*\* [(U)-(M)] IF NEGATIVE ENTER -0- \$ 1,075,850.94 (E)

#### Recapitulation of Excess Surplus as of June 30, 2020

#### Footnotes:

- \* Allowable adjustment to expenditures on line K must be detailed as follows. This adjustment line (as detailed below is to be utilized when applicable for
  - (H) Federal Impact Aid. The passage of P.L.2015, c.46 amended N.J.S.A. 18A:7F-41 to permit a board of education to appropriate federal impact aid funds to establish or supplement a federal impact aid legal reserve in the general fund. Accordingly, the Federal Impact Aid adjustment to expenditures is limited to the portion of Federal Impact Aid Section 8002 and Section 8003 received during the fiscal year and recognized as revenue on the General Fund Budgetary Comparison Schedule, but not transferred to the Federal Impact Aid Reserve General (8002 or 8003) by board resolution during June 1 to June 30 of the fiscal year under audit. Amounts transferred to the reserve are captured on line (C4);
  - (I) Sale and Lease-back (Refer to the Audit Program Section II, Chapter 10);
  - (J1) Extraordinary Aid;
  - (J2) Additional Nonpublic School Transportation Aid;
  - (J3) Recognized current year School Bus Advertising Revenue; and
  - (J4) Family Crisis Transportation Aid.

#### **Detail of Allowable Adjustments**

Federal Impact Aid	\$	-	(H)
Sale & Lease-back		-	(I)
Extraordinary Aid		-	(J1)
Additional Nonpublic School Transportation Aid		-	_ (J2)
Current Year School Bus Advertising Revenue Recognized	•	-	(J3)
Family Crisis Transportation Aid		-	_(J4)
			_
Total Adjustments [(H)+(I)+(J1)+(J2)+(J3)+(J4)]	\$	-	(K)

<sup>\*</sup> This amount represents the June 30, 2019 Excess Surplus (C3 above) and must be included in the Audit Summary Line 90031. This amount was to be appropriated in the 2019-20 general fund budget.

Amount for Other Restricted Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by another type of government, such as the judicial branch of government, must have departmental approval. District requests should be submitted to the Division of Administration and Finance prior to September 30.

### <u>Detail of Other Restricted Fund Balance</u>

Statutory restrictions:		
Approved unspent separate proposal	\$ -	<u>-                                     </u>
Sale/lease-back reserve	-	-
Capital reserve	2,863,364.	.36
Maintenance reserve	1,155,440.	.00
Emergency reserve	-	<u>-                                      </u>
Tuition reserve	-	
School bus advertising 50% fuel offset reserve - current year	-	<u>-                                      </u>
School bus advertising 50% fuel offset reserve - prior year	-	<u>-                                      </u>
Impact Aid General Fund Reserve (Sections 8002 and 8003)	-	-
Impact Aid Capital Fund Reserve (Sections 8007 and 8008)	-	
Other state/government mandated reserves	-	<u>-                                     </u>
[Other Restricted Fund Balance not noted above]****	 	
Total Other Restricted Fund Balance	\$ 4,018,804.	.36 (C4)

<sup>\*\*\*</sup> Amounts must agree to the June 30, 2020 CAFR and must agree to Audit Summary Line 90030.

#### **CUMBERLAND COUNTY BOARD OF VOCATIONAL EDUCATION**

Audit Recommendations Summary For the Fiscal Year Ended June 30, 2020

к	eco	mr	മ	กส	atı	Λn	c.

1.	Administrative	Practices	and	<u>Procedures</u>

2. Financial Planning. Accounting and Reporting

None

None

3. School Purchasing Programs

None

4. School Food Service

None

5. Student Body Activities

None

6. Application for State School Aid

None

7. Pupil Transportation

None

8. Facilities and Capital Assets

None

9. Miscellaneous

None

10. Follow-Up on Prior Year Findings

There were no prior year findings requiring corrective action.