

**FLORHAM PARK BOARD OF EDUCATION  
AUDITORS' MANAGEMENT REPORT ON  
ADMINISTRATIVE FINDINGS -  
FINANCIAL, COMPLIANCE AND PERFORMANCE  
JUNE 30, 2020**

**FLORHAM PARK BOARD OF EDUCATION  
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- FINANCIAL, COMPLIANCE AND PERFORMANCE**

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Honorable President and Members  
of the Board of Education  
Florham Park Board of Education  
Florham Park, New Jersey


We have audited in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Florham Park Board of Education for the fiscal year ended June 30, 2020, and have issued our report thereon dated December 22, 2020.

As part of our audit, we performed procedures required by the Office of School Finance, Department of Education, State of New Jersey and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of management, the Board of Education, others within the District and the New Jersey State Department of Education. However, this report is a matter of public record and its distribution is not limited.

*Lerch, Vinci & Higgins, LLP*

LERCH, VINCI & HIGGINS, LLP  
Certified Public Accountants  
Public School Accountants



Jeffrey C. Bliss  
Public School Accountant  
PSA Number CS00932

Fair Lawn, New Jersey  
December 22, 2020

**FLORHAM PARK BOARD OF EDUCATION  
ADMINISTRATIVE FINDINGS – FINANCIAL, COMPLIANCE AND PERFORMANCE REPORTING  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020**

**Scope of Audit**

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Board of Education and the records of the various funds under the auspices of the Board of Education.

**Administrative Practices and Procedures**

**Insurance**

Fire insurance coverage was carried in the amounts as detailed on the Insurance Schedule (Exhibit J-20) contained in the district's Comprehensive Annual Financial Report (CAFR).

**Official Bonds**

<u>Name</u>	<u>Position</u>	<u>Amount</u>
John R. Csatos	Board Secretary/School Business Administrator	\$100,000
Raymond G. Karaty	Treasurer of School Monies	230,000

There is a Public Employee Dishonesty and Faithful Performance Coverage with the New Jersey Schools Insurance Group covering all other employees with multiple coverage of \$100,000.

**Financial Planning, Accounting and Reporting**

**Examination of Claims**

An examination of claims paid during the period under review did not reveal any material discrepancies with respect to signatures, certifications and supporting documentation.

**Payroll Account**

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of payroll taxes were deposited in the Payroll Agency Account.

All payrolls tested were approved by the Superintendent and certified by the President of the Board, the Board Secretary/School Business Administrator.

Salary withholdings were promptly remitted to the proper agencies, including employee health benefit premium contribution amounts withheld due to the General Fund.

**FLORHAM PARK BOARD OF EDUCATION  
ADMINISTRATIVE FINDINGS – FINANCIAL, COMPLIANCE AND PERFORMANCE REPORTING  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020**

**Financial Planning, Accounting and Reporting (Continued)**

Payroll Account (Continued)

The District maintains a personnel tracking and accounting (position control) system.

The School Business Administrator completed and filed the required Certification of Compliance with Federal and State Law for the reporting of compensation for certain employees.

Travel

The District had an approved board travel policy as required by N.J.A.C. 6A:23A-6.13 and N.J.S.A. 18A:11-12.

**Finding** – Our audit revealed expenditures for employee travel reimbursements that were not supported by the required post-travel report, reflecting the purpose and relevance of the employee’s travel.

**Recommendation** – Reimbursements for employee travel expenses be supported by a post-travel purpose and relevance report.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered and it was determined that no blanket purchase orders were included in the balance of the reserves for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

**Finding** – Our audit of the Capital Projects Fund revealed instances where open purchase orders at year-end were classified as encumbrances but were determined to be accounts payable, as the goods and services were rendered prior to June 30, 2020.

**Recommendation** – Procedures be revised to ensure open purchase orders are reviewed at year end for proper classification as accounts payable or encumbrances in the Capital Projects Fund.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, we also selected administrative coding classifications to determine overall reliability and compliance with NJAC 6A:23A-8.3. As a result of the procedures performed no additional procedures were deemed necessary to test the propriety of expenditure classifications.

Board Secretary’s Records

The financial records, books of account and minutes maintained by the Board Secretary were in good condition.

Acknowledgment of the Board’s receipt of the Board Secretary’s and Treasurer’s monthly financial reports were included in the minutes.

The prescribed contractual order system was followed.

**FLORHAM PARK BOARD OF EDUCATION  
ADMINISTRATIVE FINDINGS – FINANCIAL, COMPLIANCE AND PERFORMANCE REPORTING  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020**

**Financial Planning, Accounting and Reporting (Continued)**

Treasurer's Records

The Treasurer did perform cash reconciliations for all District accounts (NJSA 18A:17-9).

All cash receipts were promptly deposited.

The Treasurer's records were in agreement with the records of the Board Secretary.

Unemployment Compensation Insurance Trust Fund

The Board has adopted the direct reimbursement method and has established an Unemployment Compensation Insurance Trust Fund. The financial transactions of this fund are reported in the Fiduciary Trust Funds.

Elementary and Secondary Education Act (E.S.E.A.)/As Amended by Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I, II, III Immigrant and IV of the Elementary and Secondary Education Act as amended and reauthorized.

Our examination of the E.S.E.A. funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

Other Special Federal and/or State Projects

The district's Special Projects were approved as listed on Exhibit K-3 and K-4 located in the CAFR.

Our audit of the Federal and State funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

T.P.A.F. Reimbursements

Our audit procedures included a test of the semi-monthly reimbursement forms filed with the Department of Education for district employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

There were no TPAF employees' pensionable wages paid from federal funds during the current fiscal year. Therefore, there were no reimbursement amounts due to the State at June 30, 2020.

**School Purchasing Programs**

Contracts and Agreements Requiring Advertisement for Bids

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(A) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is currently \$19,000.

**FLORHAM PARK BOARD OF EDUCATION  
ADMINISTRATIVE FINDINGS – FINANCIAL, COMPLIANCE AND PERFORMANCE REPORTING  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020**

**School Purchasing Programs (Continued)**

**Contracts and Agreements Requiring Advertisement for Bids (Continued)**

If the purchasing agent is qualified pursuant to subsection b of section 9 of P.L. 1971, c.198 (c.40A:11-9), the Board of Education may establish that the bid threshold may be up to \$40,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section. The Board has designated the School Business Administrator as the qualified purchasing agent.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Board Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination did not indicate any individual payments, contracts, or agreements which were made "for the performance of any work or the furnishing or hiring of any materials or supplies," in excess of statutory thresholds where there had been no advertising for bids in accordance with the provisions of N.J.S.A. 18A:18A-4, as amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

**Finding** – Our audit of purchasing and contract award procedures revealed the following:

- Board approved professional service contract awards were not subsequently published in the District's official newspaper as required by the Public School Contracts Law.
- The District awarded contracts to a vendor for roof replacement services that exceeded \$2 million (and less than \$10 million) and did not notify the Office of the State Comptroller within 20 days of contract award, as required by N.J.S.A. 52:15C-10.
- Documentation supporting the use of cooperative purchasing agencies revealed several instances where it was indeterminable if the District's contract amount and subsequent amounts billed were in accordance with the respective cooperative contract awards hourly rates and/or material mark-up percentages.
- We noted a professional service contract award for architectural services which exceeded the bid threshold that was not formally approved by the Board in the minutes.

**Recommendation** – Procedures be reviewed and revised to ensure contract awards are procured and approved in accordance with the Public School Contracts Law and State procurement guidelines.

**Enterprise Funds**

**Food Service Fund**

The financial transactions and records of the school food services were maintained in good condition. The financial accounts were reviewed on a test-check basis.

Expenditures were separately recorded as food and other costs. Vendor invoices were reviewed and costs verified.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service.

**FLORHAM PARK BOARD OF EDUCATION  
ADMINISTRATIVE FINDINGS – FINANCIAL, COMPLIANCE AND PERFORMANCE REPORTING  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020**

**Student Body Activities**

The Board has a policy, which clearly established the regulation of student activity funds.

Cash receipts were deposited timely.

Cash disbursements had proper supporting documentation.

**Finding** – Our audit of the Brooklake Elementary School Student Activity Account and the Ridgedale Middle School Athletics Account revealed instances where numerous checks issued only contained one (1) authorizing signature.

**Recommendation** – All checks issued from the Brooklake Elementary School Student Activity Account and the Ridgedale Middle School Athletics Account contain two (2) authorizing signatures as required by Board policy.

**Application for State School Aid**

Audit procedures included a test of information reported in the October 15, 2019 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, low-income and bilingual. A review was performed of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers with immaterial exceptions noted. The information that was included on the workpapers was verified with immaterial exceptions noted. The results of these procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district has adequate written procedures for the recording of student enrollment data.

**Pupil Transportation**

Our audit procedures included a test of on roll status reported in the 2019-2020 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The information that was included on the District report was verified with immaterial exceptions noted. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

**Testing for Lead of all Drinking Water in Educational Facilities**

The school district submitted the annual Statement of Assurance to the Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

**Management Suggestions**

- Budget accounts in the District's accounting software be segregated to provide a total of activity by Proposal 1 and 2 of the 2019 referendum in the Capital Projects Fund.
- Old invalid reconciling items on the New Payroll and Payroll Agency accounts be reviewed and cleared of record, and any excess balances be reviewed and returned to the General Fund.

**Follow-up on Prior Year Findings**

In accordance with government auditing standards, our procedures included a review of all prior year recommendations.



**FLORHAM PARK BOARD OF EDUCATION  
FOOD SERVICE FUND  
NUMBER OF MILKS SERVED AND (OVER)/UNDERCLAIM  
ENTERPRISE FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020**

**SCHEDULE OF MEAL COUNT ACTIVITY**

**NOT APPLICABLE**

**FOOD SERVICE FUND  
COMPARISON OF NET CASH RESOURCES TO AVERAGE EXPENDITURES  
ENTERPRISE FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020**

**NOT APPLICABLE**

FLORHAM PARK BOARD OF EDUCATION  
 APPLICATION FOR STATE SCHOOL AID  
 SCHEDULE OF AUDITED ENROLLMENTS  
 OCTOBER 15, 2019

	2020-21 Application for State School Aid						Sample for Verification						Private Schools for Disabled				
	Reported on A.S.S.A. On Roll		Reported on Workpapers On Roll		Errors		Sample Selected from Workpapers		Verified to Register On Roll		Errors		Reported on A.S.S.A. as Private Schools	Reported on Workpapers Private Schools	Sample for Verifi- cation	Sample Verified	Sample Errors
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared					
Half Day Preschool - 3 years	1				1	-											
Half Day Preschool - 4 years	10		6		4	-	6		6								
Full Day Preschool - 4 years	7		7		-	-	7		7								
Full Day Kindergarten	90		89		1	-	89		89								
1st Grade	105		105		-	-	105		105								
2nd Grade	114		113		1	-	113		113								
3rd Grade	79		80		(1)	-	80		80								
4th Grade	86		86		-	-	86		86								
5th Grade	86		86		-	-	86		86								
6th Grade	97		96		1	-	96		96								
7th Grade	79		79		-	-	79		79								
8th Grade	106		106		-	-	106		106								
<b>Subtotal</b>	<b>860</b>	<b>-</b>	<b>853</b>	<b>-</b>	<b>7</b>	<b>-</b>	<b>853</b>	<b>-</b>	<b>853</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
Spec Ed - Elementary	88		89		(1)	-	39		39				1	1	1	1	-
Spec Ed - Middle School	46		46		-	-	46		46								-
<b>Subtotal</b>	<b>134</b>	<b>-</b>	<b>135</b>	<b>-</b>	<b>(1)</b>	<b>-</b>	<b>85</b>	<b>-</b>	<b>85</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>1</b>	<b>1</b>	<b>1</b>	<b>1</b>	<b>-</b>
<b>Totals</b>	<b>994</b>	<b>-</b>	<b>988</b>	<b>-</b>	<b>6</b>	<b>-</b>	<b>938</b>	<b>-</b>	<b>938</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>1</b>	<b>1</b>	<b>1</b>	<b>1</b>	<b>-</b>
<b>Percentage Error</b>					<u><u>0.60%</u></u>					<u><u>0.00%</u></u>							<u><u>0.00%</u></u>

**FLORHAM PARK BOARD OF EDUCATION  
APPLICATION FOR STATE SCHOOL AID  
SCHEDULE OF AUDITED ENROLLMENTS  
OCTOBER 15, 2019**

	Resident Low Income			Sample for Verification			Resident LEP Low Income			Sample for Verification		
	Reported on A.S.S.A as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors
Half Day Pre-School (3 Yrs)			-			-			-			-
Half Day Pre-School (4 Yrs)			-			-			-			-
Full Day Kindergarten			-			-			-			-
1st Grade			-			-			-			-
2nd Grade			-			-			-			-
3rd Grade			-			-			-			-
4th Grade			-			-			-			-
5th Grade	1	1	-	1	1	-			-			-
6th Grade	1	1	-	1	1	-			-			-
7th Grade			-			-			-			-
8th Grade			-			-			-			-
<b>Subtotal</b>	<u>2</u>	<u>2</u>	<u>-</u>	<u>2</u>	<u>2</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Spec Ed - Elementary			-			-			-			-
Spec Ed - Middle School	1	1	-	1	1	-			-			-
<b>Subtotal</b>	<u>1</u>	<u>1</u>	<u>-</u>	<u>1</u>	<u>1</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Totals</b>	<u>3</u>	<u>3</u>	<u>-</u>	<u>3</u>	<u>3</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Percentage Error			<u>0.00%</u>			<u>0.00%</u>			<u>0.00%</u>			<u>0.00%</u>

	Transportation			Tested	Verified	Errors
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors			
Regular - Public Schools	154	154	-	20	21	(1)
Transported - Non-Public	3	3	-	1	1	-
Regular - Spec.	23	23	-	3	1	2
Special Needs - Public	12	12	-	1	1	-
<b>Totals</b>	<u>192</u>	<u>192</u>	<u>-</u>	<u>25</u>	<u>24</u>	<u>1</u>
			<u>0.00%</u>			<u>4.00%</u>

**FLORHAM PARK BOARD OF EDUCATION  
APPLICATION FOR STATE SCHOOL AID  
SCHEDULE OF AUDITED ENROLLMENTS  
OCTOBER 15, 2019**

	Resident LEP Not Low Income			Sample for Verification		
	Reported on A.S.S.A as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Register	Sample Errors
Half Day Pre-School (3 Yrs)						
Half Day Pre-School (4 Yrs)						
Full Day Kindergarten	2	2	-	1	1	-
1st Grade	2	2	-	1	1	-
2nd Grade	1	1	-	1	1	-
3rd Grade	1	1	-	1	1	-
4th Grade	1	1	-	1	1	-
5th Grade			-			-
6th Grade	1	1	-	1	1	-
7th Grade	1	1	-	1	1	-
8th Grade	1	1	-	1	1	-
<b>Subtotal</b>	10	10	-	8	8	-
Spec Ed - Elementary			-			-
Spec Ed - Middle School			-			-
<b>Subtotal</b>	-	-	-	-	-	-
<b>Totals</b>	10	10	-	8	8	-
Percentage Error		0.00%			0.00%	

**FLORHAM PARK BOARD OF EDUCATION  
CALCULATION OF EXCESS SURPLUS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020**

**SECTION 1 - Two Percent (2%) - Calculation of Excess Surplus**

2019-2020 Total General Fund Expenditures	\$	22,315,703
Decreased by:		
On-Behalf TPAF Pension & Social Security		(2,833,531)
Adjusted 2019-2020 General Fund Expenditures		19,482,172
2% of Adjusted 2019-2020 General Fund Expenditures		389,643
Enter Greater of 2% of Adjusted 2019-2020 General Fund Expenditures or \$250,000		389,643
Increased by:		
Allowable Adjustment		116,356
Maximum Unreserved/Undesignated Fund Balance		\$ 505,999

**SECTION 2**

Total General Fund - Fund Balance at June 30, 2020	\$	2,465,532
Decreased by:		
Year-End Encumbrances	\$	(192,605)
Other Restricted Fund Balances - Capital Reserve		(835,184)
Other Restricted Fund Balances - Maintenance Reserve		(50,000)
Other Restricted Fund Balances - Emergency Reserve		(87,000)
Other Restricted Fund Balances - Legally Restricted - Unexpended Additional Spending Proposal - Designated for Subsequent Year's Expenditures		(104,006)
Other Restricted Fund Balances - Excess Surplus - Designated for Subsequent Year's Expenditures		(104,595)
		(1,373,390)
Total Unassigned Fund Balance for Excess Surplus Calculation		\$ 1,092,142

**SECTION 3**

Restricted Fund Balance - Excess Surplus	\$	586,143
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**Recapitulation of Excess Surplus as of June 30, 2020**

Restricted Fund Balance - Excess Surplus	\$	586,143
Restricted Fund Balance - Excess Surplus - Designated for Subsequent Year's Expenditures		104,595
Total Excess Surplus		\$ 690,738

**Detail of Allowable Adjustments**

Extraordinary Aid	\$	116,356
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**FLORHAM PARK BOARD OF EDUCATION  
RECOMMENDATIONS**

**I. Administrative Practices and Procedures**

There are none.

**II. Financial Planning, Accounting and Reporting**

It is recommended that:

1. Procedures be revised to ensure open purchase orders are reviewed at year end for proper classification as accounts payable or encumbrances in the Capital Projects Fund.
2. Reimbursements for employee travel expenses be supported by a post-travel purpose and relevance report.

**III. School Purchasing Program**

- \* It is recommended that procedures be reviewed and revised to ensure contract awards are procured and approved in accordance with the Public School Contracts Law and State procurement guidelines.

**IV. Enterprise Funds**

There are none.

**V. Student Body Activities**

- \* It is recommended that all checks issued from the Brooklake Elementary School Student Activity Account and the Ridgedale Middle School Athletics Account contain two (2) authorizing signatures as required by Board policy.

**VI. Application for State School Aid**

There are none.

**VII. Pupil Transportation**

There are none.

**VIII. Miscellaneous**

There are none.

**IX. Status of Prior Years' Audit Findings/Recommendations**

A review was performed on all prior years' recommendations and corrective action was taken on all items except the item denoted with an asterisk (\*).

**ACKNOWLEDGEMENT**

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to the members of the audit team.

Respectfully submitted,

LERCH, VINCI & HIGGINS, LLP



Jeffrey C. Bliss  
Certified Public Accountant  
Public School Accountant