HOLMDEL TOWNSHIP SCHOOL DISTRICT MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS – FINANCIAL, COMPLIANCE AND PERFORMANCE JUNE 30, 2020

# AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS – FINANCIAL, COMPLIANCE AND PERFORMANCE

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### **INDEPENDENT AUDITORS' REPORT**

Honorable President and Members of the Board of Education Holmdel Township School District County of Monmouth, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Holmdel Township School District, County of Monmouth as of and for the year ended June 30, 2020, and have issued our report thereon dated February 2, 2021.

As part of our audit, we performed procedures required by the New Jersey Department of Education and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information and use of the Holmdel Township Board of Education's management, Board of Education members, others within the entity, and the New Jersey Department of Education and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited.

PKF O'Connor Davies, LLP

Cranford, New Jersey February 2, 2021

Michael Andriola, CPA Licensed Public School Accountant No. 2429

# **Scope of Audit**

The audit covered the financial transactions of the School Business Administrator/Board Secretary, the activities of the Board of Education and the records of the various funds under the auspices of the Board of Education.

### **Administrative Practices and Procedures**

### <u>Insurance</u>

Fire insurance coverage was carried in the amounts as detailed on J-20, Insurance Schedule contained in the District's CAFR.

### Official Bonds N.J.S.A. 18A:17-26, 18A:17-32, & 18A:13-13

Name	Position	Amount
Michael R. Petrizzo	School Business Administrator/Board Secretary	\$ 115,000
Sean Boyce	Treasurer	315,000

There is a Public Employees' Faithful Performance Blanket Position Bond with the Monmouth Ocean County Shared Services Insurance Fund covering all other employees with multiple coverage of \$250,000.

### Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were less than estimated costs. The District made a proper adjustment to the billings to sending Districts for the increase (decrease) in per pupil costs in accordance with *N.J.A.C.* 6A:23A-17.1(f)3.

### Financial Planning, Accounting and Reporting

### Examination of Claims

An examination of claims paid during the period did not indicate any discrepancies with respect to signatures, certification or supporting documentation and no discrepancies or exceptions were noted.

### Payroll Account and Position Control Roster

The net salaries of all employees of the Board were deposited in the payroll account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board, the Business Administrator/Board Secretary, and the Chief School Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits premium amounts withheld due to the general fund.

Payrolls were delivered to the treasurer of school moneys with a warrant made to his order for the full amount of each payroll.

Position control roster was reviewed for accuracy and no exceptions were noted.

### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30 for proper classification of orders as reserve for encumbrances and accounts payable and no exceptions were noted.

### Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with *N.J.A.C.* 6A:23A-16.2(*f*) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to our randomly selected test samples, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with *N.J.A.C.* 6A:23A-8.3. As a result of the procedures performed, a transaction error rate of 0% overall was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

### Board Secretary's Records

Our review of the financial and accounting records maintained by the Board Secretary disclosed no exceptions.

### Treasurer's Records

Our review of the financial and accounting records maintained by the Treasurer of School Monies were found to be in satisfactory condition and in agreement with the records maintained by the Board Secretary.

# Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and VI of the Elementary and Secondary Education Act as amended and reauthorized.

The study of compliance for E.S.E.A. indicated no instances of noncompliance and/or questionable costs.

### Other Special Federal and/or State Projects

The District's special projects were approved as listed on Schedules A (K-3) and B (K-4) located in the CAFR.

Our audit of the federal and state funds on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

### T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursement forms filed with the Department of Education for District employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

### T.P.A.F Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Report(s) for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

# **Nonpublic State Aid**

Project completion reports were finalized and transmitted to the department by the due date.

# **School Purchasing Programs**

### Contracts and Agreements Requiring Advertisement for Bids

Effective July 1, 2015 and thereafter, the bid thresholds in accordance with *N.J.S.A. 18A:18A-2* and *18A:18A-3(a)* are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under *N.J.S.A. 18A:39-3* is currently \$19,000 for 2019-2020.

The District has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Solicitor's opinion should be sought before a commitment is made.

The results of our examination, performed on a test basis, we did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provisions of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per *N.J.S.A.* 18A:18A-5.

# **Enrollment Counts and Submissions to the Department**

Our audit procedures included a testing on enrollment information on October 15 and the last day of school for on-roll, special education, English Language Learners (ELL) and low-income. The results of our procedures are presented in the Schedule of Audited Enrollments. No discrepancies were noted.

# **Student Body Activities**

During our audit of the student activity funds, we did not note any exceptions.

### **Pupil Transportation**

Our audit procedures included a test of on-roll status reported in the 2019-2020 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments. No discrepancies were noted.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

# School Food Service

In accordance with the Governor's Declaration of Emergency pertaining to the COVID 19 Virus all Public, Charter, Non-Public schools were ordered to close effective as of March 18, 2020 for an undetermined period to limit the spread of the virus. As a result, School Food Authorities (SFA) were required to institute alternate procedures to provide meals to Free and Reduced Price eligible students during the period of school closures.

SFAs were notified of the requirement to maintain and report separate meal count records and financial records of all applicable costs incurred in providing meals to all free and reduced price meal eligible students during the emergency.

We also inquired of management about the emergency COVID-19 procedures/practices that the SFA instituted to provide meals to eligible students, maintenance of all applicable production records; meal counts; noncompetitive procurements; and applicable financial records to document the specific costs applicable to the emergency operations.

# Facilities and Capital Assets

Our procedures included a review of the New Jersey Schools Development Authority ("NJSDA") grant agreements for consistency with recording NJSDA revenue, transfer of local funds from the general fund or from the capital reserve account, and awarding of contracts for eligible facilities construction. No exceptions were noted in our review of NJSDA expenditures.

# Testing for Lead of All Drinking Water in Educational Facilities

The school district adhered to all the requirements of N.J.A.C. 26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities.

The school district submitted the annual Statement of Assurance to the Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g)

# Follow-up on Prior Year's Findings

In accordance with Government Auditing Standards, our procedures included a review of all prior year's recommendations. Corrective action was properly implemented on prior year findings.

### Acknowledgment

We received the complete cooperation of all the officials of the School District and we greatly appreciate the courtesies extended to the members of the audit team.

#### TRENTON BOARD OF EDUCATION

#### SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY

#### **ENROLLMENT AS OF OCTOBER 15, 2019**

		2020-2021	Application	for State S	chool Aid			S	Sample for	Verification		Private Schools for Disabled				
	A.S	rted on .S.A. Roll	Repor Workp On	papers	Er	rors	Selecte	nple ed from papers	Regi	ed per isters Roll	Reg	ors per gisters n Roll	Reported on A.S.S.A. as Private	Sample for	Sample	Sample
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Schools	Verification	Verified	Errors
Full Day Preschool (3 years)	-	-	-	-		-		-	-	-	-	-	-	-	-	
Full Day Preschool (4 years)	10	-	10	-	-	-	1	-	1	-	-	-	-	-	-	-
Half Day Kindergarten	11	-	11	-	-	-	1	-	1	-	-	-	-	-	-	-
Full Day Kindergarten	143	-	143	-	-	-	16	-	16	-	-	-	-	-	-	-
One	162	-	162	-	-	-	18	-	18	-	-	-	-	-	-	-
Тwo	168	-	168	-	-	-	19	-	19	-	-	-	-	-	-	-
Three	171	-	171	-	-	-	19	-	19	-	-	-	-	-	-	-
Four	192	-	192	-	-	-	21	-	21	-	-	-	-	-	-	-
Five	213	-	213	-	-	-	23	-	23	-	-	-	-	-	-	-
Six	231	-	231	-	-	-	25	-	25	-	-	-	-	-	-	-
Seven	235	-	235	-	-	-	24	-	24	-	-	-	-	-	-	-
Eight	232	-	232	-	-	-	23	-	23	-	-	-	-	-	-	-
Nine	199	-	199	-	-	-	20	-	20	-	-	-	-	-	-	-
Ten	202	-	202	-	-	-	20	-	20	-	-	-		-	-	-
Eleven	222		222		-	-	22	-	22	-	-	-	-	-	-	-
Twelve	189		189		-	-	18	-	18	-	-	-	-	-	-	-
Post-Graduate	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Adult H.S. (15 + CR)	-	-	-	-	-	-	-	-	-	-	-	-		-	-	-
Adult H.S. (1-14 CR)					-				-		-	-			-	
Subtotal	2,580	-	2,580	-	-	-	270	-	270	-	-	-	-	-	-	-
Sp Ed - Elementary	192	-	192	-	-	-	11	-	11	-	-	-	2	2	2	-
Sp Ed - Middle School	90	-	90	-	-	-	4	-	4	-	-	-	4	4	4	-
Sp Ed - High School	125	3	125	3	-		10	3	10	3	-	-	1	1	1	
Subtotal	407	3	407	3	-	-	25	3	25	3	-	-	7	7	7	-
County Vocational - Regular	-		-		-	-	-	-	-	-	-	-	-	-	-	-
County Vocational - First Post Secondary							-									
Total	2,987	3	2,987	3			295	3	295	3			7.0	7	7	

Percentage Error

<u>0.00%</u> <u>0.00%</u>

<u>0.00%</u> <u>0.00%</u>

<u>0.00%</u>

#### TRENTON BOARD OF EDUCATION

# SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY (continued)

#### ENROLLMENT AS OF OCTOBER 15, 2019

		Re	sident Lo	w Income		Sa	mple for Verifica	tion		R	esident LE	EP Low Incor	me		Samp	le for Verificatio	on
	Report A.S.S. Low In	A. as	Workp	rted on apers as Income	Errors	Sample Selected from	Verified to Application	Sample	A.S.	orted on S.A. as ow Income	Workp	orted on oapers as ow Income	Er	rors	Sample Selected from	Verified to Application	Sample
	Full	Shared	Full	Shared	Full Shared	-		Errors	Full	Shared	Full	Shared	Full	Shared	-	and Register	Errors
Full Day Preschool 3 Years																	
Full Day Preschool 4 Years			-			-	-	-							-		
Half Day Kindergarten			_	-	-		-	-	-	_		_	-	-	_	-	-
Full Day Kindergarten		1 -	1	-	-	. 1	1	-	-	-	-		-	-	-	-	-
One		1 -	1	-	-		-	-	-	-	-	_	-	-	-	-	-
Two		1 -	1	-	-	. 1	1	-	-			_	-	-	-	-	-
Three		1	1		-	. 1	1	-	-		-	_	-	-	-	-	-
Four		1 -	1		-	. 1	1	-	-	-	-	-	-	-	-	-	-
Five		1 -	1		-	. 1	1	-	-	-	-		-	-	-	-	-
Six		1 -	1		-	. 1	1	-	-			_	-	-	-	-	-
Seven			-		-		-	-	-		-	_	-	-	-	-	-
Eight		2 -	2		-	. 2	2	-	-		-		-	-	-	-	-
Nine		1 -	1		-	- - 1	- 1	-	-	-	-		-	-	-	-	-
Ten		2 -	2		-	. 1	1	-	-	_	-	_	-	-	-	-	-
Eleven		6 -	6		-	. 6	6	-	-			_	-	-	-	-	-
Twelve			-		-			-	-		-	_	-	-	-	-	-
Post-Graduate			-	-	-		-	-	-		-	_	-	-	-	-	-
Adult H.S. (15 + CR)			-	-	-		-	-	-		-		-	-	-	-	-
Adult H.S. (1-14 CR)			-	-	-		-	-	-		-	_	-	-	-	-	-
Subtotal	1	8 -	18	-	-	- 16	16	-	-	-	-	-	-	-	-	-	-
Sp Ed - Elementary		3 -	3	-	-	. 3	3	-	-	-	-	-	-	-	-	-	-
Sp Ed - Middle School	-	-	-	-	-		-	-	-			_	-	-	-	-	-
Sp Ed - High School		2 -	2	-	-	. 1	1	-	-		-	_	-	-	-	-	-
Subtotal		5 -	5		-	. 4	4	-	-				-				
		-	-														
County Vocational - Regular			-	-	-		-	-	-	-	-	-	-	-	-	-	-
County Vocational - First Post Secondary		<u> </u>			<u> </u>	·	-	-						<u> </u>			
Total	2	- 3	23			20	20										
Percentage Error					0.00% 0.00%	6		0.00%	L				0.00%	0.00%			<u>0.00%</u>
	Reported o DRTRS by DOE/Count	/		orted on IRS by Errors	Tested	Verified		Errors									
		<u>~</u> .					-		-								
Regular - Public School	2,23	8	2,238	-	-	-		-									
Non-Public Transportation	10		101	-	-	-		-									
AlL Non Public		64	64	-	-	-		-								Reported	Reduced
Regular Special Education	4		47		-	-		-		Average m	nileage - r	egular includ	ling Grade	PK student	s	4.3	4.3
Special Needs		51	51		-	-		-				egular exclu				4.3	4.3
Totals	2,50		2,501			-	-	-				pecial educa				5.8	5.8
		_	_,	·												5.0	
Percentage Error			<u>0.00%</u>					<u>0.00%</u>									

### TRENTON BOARD OF EDUCATION

### SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY (continued)

#### ENROLLMENT AS OF OCTOBER 15, 2019

	Re	sident LEP NOT Low Income	I.	Sam	ole for Verification	
	Reported on	Reported on		Sample	Verified to	
	ASSA as Not	Workpapers as		Selected from	Application	Sample
	Low Income	Not Low Income	Errors	Workpapers	& Register	Errors
Half Day Preschool	-	-	-	-	-	-
Full Day Preschool	-	-	-	-	-	-
Half Day Kindergarten	-	-	-	-	-	-
Full Day Kindergarten	5	5	-	5.0	5.0	-
One	2	2	-	1.0	1.0	-
Тwo	3	3	-	3.0	3.0	-
Three	7	7	-	4.0	4.0	-
Four	4	4	-	4.0	4.0	-
Five	2	2	-	2.0	2.0	-
Six	1	1	-	1.0	1.0	-
Seven	1	1	-	1.0	1.0	-
Eight	3	3	-	3.0	3.0	-
Nine	1	1	-	1.0	1.0	-
Ten	0	0	-	0.0	0.0	-
Eleven	2	2	-	2.0	2.0	-
Twelve	0	0	-	0.0	0.0	-
Post-Graduate	-	-	-	-	-	-
Adult H.S. (15 + CR)	-	-	-	-	-	-
Adult H.S. (1-14 CR)	-	-	-	-	-	-
Subtotal	31	31	-	27	27	-
Sp Ed - Elementary	1	1	-	1	1	_
Sp Ed - Middle School	-	-	-	-	-	-
Sp Ed - High School	-	-	-	-	-	-
Subtotal	1	1	-	1	1	-
County Vocational - Regular	-	-	-	-	-	-
County Vocational - First Post Secondary	-	-	-	-	-	-
Total	32	32		28	28	
Percentage Error			0.00%			0.00%

# HOLMDEL TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION

# **REGULAR DISTRICT**

# SECTION 1

# 2% Calculation of Excess Surplus

2019-20 Total General Fund Expenditures per the CAFR, Ex. C-1 Increased By: Transfer to Food Service Fund Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund	\$       66,174,790       (B)         \$       (B1a)         \$       (B1b)         \$       1,000,000       (B1c)
Decreased By: On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases	\$ 9,048,883 (B2a) \$ (B2b)
Adjusted 2019-20 General Fund Expenditures	<u>\$ 58,125,907</u> (B3)
2% of Adjusted 2019-20 General Fund Expenditures [(B3) times .02] Enter Greater of (B4) or \$250,000 Increased By: Allowable Adjustment*	\$ 1,162,518       (B4)         \$ 1,162,518       (B5)         \$ 483,147       (K)
Maximum Unreserved/Undesignated Fund Balance [(B5)+(K)]	\$ 1,645,665 (M)
Maximum Unreserved/Undesignated Fund Balance [(B5)+(K)] SECTION 2	<u>\$ 1,645,665</u> (M)
	<u>\$ 1,645,665</u> (M) <u>\$ 10,044,412</u> (C) <u>\$ 1,399,573</u> (C1) <u>\$ (C2)</u> <u>\$ 4,888,313</u> (C4) <u>\$ 2,110,861</u> (C5)

# HOLMDEL TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION

Reserved Fund Balance – Excess Surplus***[(U1)-(M)] If negative enter -0-	\$	0.00 (E)
Recapitulation of Excess Surplus as of June 30, 2020		
Reserved Excess Surplus – Designated for Subsequent Year's Expenditures** Reserved Excess Surplus***[(E)]	<u>\$</u> \$	(C3) 0.00 (E)
Total [(C3)+(E)]	\$	(D)

### Footnotes:

**SECTION 3** 

This adjustment line (as detailed below) is to be utilized for Impact Aid (when applicable), Sale and Lease-back (Refer to the Audit Program Section II, chapter 10), Extraordinary Aid, and Additional Nonpublic School Transportation Aid if applicable (Refer to the Audit Program Section II, Chapter 10 for restrictions on the inclusion of Extraordinary Aid and Additional Nonpublic School Transportation Aid).

### **Detail of Allowable Adjustments**

Impact Aid Sale & Lease-Back	<u>\$</u> \$	(H)
Extraordinary Aid	\$	456,091 (J1)
Additional Nonpublic School Transportation Aid	\$	27,056 (J2)
Higher Expectations for Learning Proficiency	\$	(J3)
Total Adjustments [(H)+(I)+(J1)+(J2)]	\$	<u>483,147</u> (K)

- \*\* This amount represents the June 30, 2020 Excess Surplus (C3 above) and must be included in the Audsum Worksheet Line 10025.
- \*\*\* Amounts must agree to the June 30, 2020 CAFR and must agree to Audit Summary Worksheet Line 10024.
- \*\*\*\* Amount for Other Reserved Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by an other type of government, such as the judicial branch of government, must have Departmental approval. District requests should be submitted to the Division of Finance prior to September 30.

## **Detail of Other Reserved Fund Balance**

Statutory restrictions:	
Approved unspent separate proposal	\$
Capital outlay for a district with a capital outlay SGLA	\$
Sale/lease-back reserve	\$
Capital reserve	\$ 2,500,000.00
Maintenance reserve	\$ 2,388,313.00
Waiver offset reserve	\$
Emergency reserve	\$
Tuition reserve	\$
Other state/government mandated reserve	\$
[Other Reserved Fund Balance not noted above]****	\$
Total Other Reserved Fund Balance	<u>\$ 4,888,313.00</u> (C4)

# HOLMDEL TOWNSHIP SCHOOL DISTRICT COUNTY OF MONMOUTH

# RECOMMENDATIONS

# June 30, 2020

# I. Administration Practices and Procedures

There are none.

# II. Financial Planning, Accounting and Reporting

There are none.

# III. School Purchasing Program

There are none.

# IV. School Food Service

There are none.

# V. <u>Student Body Activities</u>

There are none.

# VI. Application for State School Aid

There are none.

# VII. <u>Pupil Transportation</u>

There are none.

# VIII. Facilities and Capital Assets

There are none.

# IX. <u>Miscellaneous</u>

There are none.

# X. <u>Status of Prior Year Audit Findings/Recommendations</u>

Corrective action was properly implemented on prior year findings.