<u>COUNTY OF MORRIS</u>

<u>AUDITORS' MANAGEMENT REPORT ON</u>

<u>ADMINISTRATIVE FINDINGS - FINANCIAL</u>,

<u>COMPLIANCE AND PERFORMANCE</u>

FISCAL YEAR ENDED JUNE 30, 2020

$\frac{\text{JEFFERSON TOWNSHIP SCHOOL DISTRICT}}{\text{COUNTY OF MORRIS}}$

AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL,

COMPLIANCE AND PERFORMANCE FISCAL YEAR ENDED JUNE 30, 2020

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Independent Member BKR International

November 13, 2020

The Honorable President and Members of the Board of Education Jefferson Township School District County of Morris, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Jefferson Township School District in the County of Morris for the fiscal year ended June 30, 2020, and have issued our report thereon dated November 13, 2020.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated November 13, 2020, on the financial statements of the Board.

We will review the status of the comments during our next audit engagement. We have already discussed these comments, recommendations and suggestions with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations.

This report is intended for the information of the Jefferson Township School District's management, the Board of Education and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

NISIVOCCIA LLP

Raymond Sarinelli

Licensed Public School Accountant #2549

Certified Public Accountant

Raymond Sarinslli

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the District's CAFR.

Officials in Office and Surety Bonds

NamePositionCoverageWilliam EagenTreasurer of School Monies\$300,000Rita Orcho GiacchiBusiness Administrator/Board Secretary300,000

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were different than estimated costs. The Board made a proper adjustment to the billings to sending districts for the change in per pupil costs in accordance with N.J.A.C. 6A:23A-3.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

Payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/School Business Administrator, and the Chief School Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the General Fund.

The required certification (E-CERT-1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendent, and business administrator) to the NJ Department of Treasury was filed in a timely manner.

(Continued)

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of Expenditures – General and Administrative

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. We also reviewed administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.2. As a result of the procedures performed, a transaction error rate of 0% was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we noted one exception.

Finding

During our review of the board secretary's records it was noted that there were discrepancies between the Board Secretary's report and underlying subsidiary ledgers generated from the same software system.

Recommendation

It is recommended that the accounting software system be reviewed to ensure all postings are being recorded properly and that all subsidiary ledgers agree with the Board Secretary's report.

Management's Response

The Board Secretary will review the software system to ensure the subsidiary ledgers and the Board Secretary's report agree.

Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained herein within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I, Title II and Title IV of the Elementary and Secondary Education Act as amended and reauthorized.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

The study of compliance for the special projects did not indicate any area of noncompliance.

T.P.A.F. Reimbursement

Our audit procedures included a test of the bi weekly reimbursements filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2020. The reimbursement form was reviewed and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 states:

- a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.
- b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made"

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law"

SCAL YEAR ENDED JUNE 30, 2 (Continued)

School Purchasing Programs (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

Effective July 1, 2015 and thereafter the bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A 18A:39-3 is \$19,000 for 2019-20.

As per N.J.S.A. 18A:18A-3, the Board passed a resolution, recognizing the Business Administrator as a qualified purchasing agent and increasing the bid threshold to \$40,000.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any material or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

School Food Service

The school food service program was not selected as a major federal and/or state program. However, the program expenditures exceeded \$100,000 in federal and/or State support. Accordingly, we inquired of school management, or the appropriate school food service personnel, as to whether the School Food Authority (SFA) had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

Non-program foods were purchased, prepared or offered for sale. The Statement of Revenue, Expenses and Changes in Net Position in the CAFR Schedule B-5 does separate program and non-program revenue and program and non-program cost of goods sold.

We also inquired of management about the emergency COVID-19 procedures/practices that the SFA instituted to provide meals to eligible students, maintenance of all applicable production records, meal counts, noncompetitive procurements, modification of existing contracts and applicable financial records to document the specific costs applicable to the emergency operations.

SCAL YEAR ENDED JUNE 30, (Continued)

Student Body Activities

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities Fund for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments or recommendations.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2019 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the disabled, low income students and bilingual education. We also performed a review of the District's procedures related to its completion. The information on the A.S.S.A. was compared to the District's workpapers with a few exceptions. The information that was included on the workpapers was verified on a test basis with minor exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed State forms or their equivalent.

The District's written procedures for the recording of student enrollment data appear to be adequate.

Pupil Transportation

Our audit procedures included a test of on-roll status reported in the 2019-20 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with one exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

Our procedures included a review of the SDA grant agreements, if any, for consistency with recording SDA revenue, transfer of local funds from the general fund, and awarding of contracts for eligible facilities construction.

Travel Expense and Reimbursement Policy

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations require the District to establish a maximum travel for the year and to ensure that the maximum is not exceeded. The regulations also require that all travel be preapproved by the Board of Education and that the approval must be itemized by event, event total cost, and individuals attending. Overall compliance was noted.

Testing for Lead of All Drinking Water in Educational Facilities

The District did submit the annual Statement of Assurance to the NJ Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

(Continued)

Management Suggestions

Governmental Accounting Standards Board (GASB) Statements

Due to COVID-19, the GASB postponed the implementation of GASB Statement No. 84, Fiduciary Activities, until the fiscal year ended June 30, 2021. Based on guidance from the NJ Department of Education and GASB, the activity for student activities, payroll agency, unemployment compensation trust, flexible spending trust and private purpose scholarship trust funds will no longer be reported in the Fiduciary Fund financial statements. This activity will now be reported in the General (payroll agency, flexible spending and unemployment compensation) and Special Revenue (student activities and scholarship) Funds.

Effect on Internal Controls due to COVID-19

With the increase in employees working remotely due to COVID-19 especially those in the Business Office it is vital that the District routinely reviews the internal controls in place especially with respect to security of passwords as well as access rights to accounting software and bank information including bank wire transfers and the timely back-up of records.

Status of Prior Year's Findings/Recommendations

There were no recommendations in the prior year.

ļ	2020-2021 Application for State School Aid	Applicatio	n for State	School Aid	-			Sample for Verification	Verificatio	n	
Rel	Reported on	Repor	Reported on			Sample	ple	Verified per	d per		
∢	ASSA	Work	Workpapers			Selected from	d from	Registers	sters		
C	On Roll	On Roll	Roll	Errors	ors	Workpapers	apers	On Roll	llo	Errors	ors
Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared
7		7				7		7			
∞		8				%		∞			
148		148				148		148			
163		163				163		163			
143		143				143		143			
167		167				167		167			
164		164				164		164			
169		169				169		169			
180		180				180		180			
187		187				187		187			
189		189				189		189			
174		175		-		175		175			
183		183				183		183			
183	15	183	15			183	15	183	15		
177	16	177	16			177	16	177	16		
2,242	31	2,243	31	-1		2,243	31	2,243	31		
186		186				18		18			
133		134		-		13		12			
143	12	143	12			14	2	14	2		
462	12	463	12	-1		45	2	44	2	1	
2,704	43	2,706	43	-2		2,288	33	2,287	33	1	
				-0.07%	0.00%					0.04%	0.00%

		Private Schools for Disabled	for Disable	Р					Resident L	Resident Low Income		
	Reported on ASSA	Reported on Workpapers		Sample		I	Reported on ASSA	Reported on Workpapers		Sample Selected	Verified to Application	
	as Private	as Private		for	Sample	Sample	as Low	as Low		from	and	Sample
	Schools	Schools	Errors	Verficiation	Verified	Errors	Income	Income	Errors	Workpapers	Register	Errors
Full Day Kindergarten							16	16		2	2	
Grade One							17	17		2	2	
Grade Two							21	20	-1	2	2	
Grade Three							18	18		2	2	
Grade Four							15	15		2	2	
Grade Five							14	13	-	2	2	
Grade Six							17	17		2	2	
Grade Seven							19	19		2	2	
Grade Eight							17	17		2	2	
Grade Nine							18	20	2	2	2	
Grade Ten							22	22		2	2	
Grade Eleven							22.5	23		2	2	
Grade Twelve							21	21		2	2	
Subtotal							237.5	237.5		26	26	
Special Education:												
Elementary School	5	5		П	1		41	43	2	ю	3	
Middle School	9	9		2	2		22	23	_	2	2	
High School	16	16		2	2		23	23		2	2	
Subtotal	27	27		5	5		98	68	3	7	7	
Totals	27	27		5	5		323.5	326.5	3	33	33	
Percentage Error			0.00%		П	0.00%			0.93%			0.00%

Reported on

ASSA as LEP Low

]	Resident LEP	Low Income		
Reported on		Sample	Verified to	
Workpapers		Selected	Test Scores,	
as LEP Low		from	Application	Sample
Income	Errors	Workpapers	and Register	Errors
		_		
3		1	1	
2		1	1	
7	1	2	2	
2		1	1	
1		1	1	
1		1	1	

	Income	Income	Errors	Workpapers	and Register	Errors
Full Day Kindergarten	3	3		1	1	
Grade One	2	2		1	1	
Grade Two	6	7	1	2	2	
Grade Three	2	2		1	1	
Grade Five	1	1		1	1	
Grade Eight	1	1		1	1	
Grade Nine	1	1		1	1	
Grade Eleven	1	1		1	1	
Subtotal	17	18	1	9	9	
Totals	17	18	1	9	9	
Percentage Error			5.88%			0.00%

Resident LEP Not Low Income

		Res	ident LEP N	of Low Income		
	Reported on	Reported on		Sample		
	ASSA as	Workpapers		Selected	Verified to	
	LEP Not	as LEP Not		from	Test Scores	Sample
	Low Income	Low Income	Errors	Workpapers	and Register	Errors
Full Day Kindergarten	2	2		1	1	
Grade One	4	4		1	1	
Grade Two	1	1		1	1	
Grade Five	1	1		1	1	
Grade Seven	1	1		1	1	
Grade Nine	1	1		1	1	
Grade Ten	1	1		1	1	
Grade Twelve	1	1		1	1	
Subtotal	12	12		8	8	
Totals	12	12		8	8	
Percentage Error			0.00%			0.00%

Transportation Reported Reported on DRTRS on DRTRS by DOE by District **Errors** Tested Verified **Errors** Regular - Public Schools 1,799 1,799 25 25 Regular - Special Education 1 391.5 391.5 25 24 Transported - Non Public 119 119 12 12 9 9 AIL - Non Public 94 94 7 Special Needs - Public 73.5 73.5 7 26 Special Needs - Private 26 Totals 2,503 2,503 81 80 0.00% Percentage Error 1.23%

	Reported	Recalculated
	- 0	- 0
Average Mileage - Regular Including Grade PK Students	5.8	5.8
Average Mileage - Regular Excluding Grade PK Students	5.8	5.8
Average Mileage - Special Education with Special Needs	13.6	13.6

<u>EXCESS SURPLUS CALCULATION</u> FISCAL YEAR ENDED JUNE 30, 2020

Regular District

2% Calculation of Excess Surplus

Year's Expenditures

Year's Expenditures

Year's Expenditures

Other Restricted Fund Balances

Assigned - Designated for Subsequent

Legally Restricted Excess Surplus - Designated for Subsequent

Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]

Section 1

2019-20 Total General Fund Expenditures per the CAFR, Ex. C-1	\$ 66,074,018 (B)
Increased by:	
Transfer from Capital Outlay to Capital Projects Fund	\$ -0- (B1a)
Transfer from Capital Reserve to Capital Projects Fund	\$ -0- (B1b)
Decreased by:	
On-Behalf TPAF Pension and Social Security	\$ 8,859,369 (B2a)
Assets Acquired Under Capital Leases	\$ -0- (B2b)
Adjusted 2019-20 General Fund Expenditures	
[(B)+(B1's)-(B2's)]	\$ 57,214,649 (B3)
	(==)
2% of Adjusted 2019-20 General Fund Expenditures	
[(B5) times .02]	\$ 1,144,293 (B4)
Enter Greater of (B4) or \$250,000	\$ 1,144,293 (B5)
Increased by: Allowable Adjustment	\$ 235,637 (K)
Maximum Unassigned Fund Balance [(B5)+(K)]	\$ 1,379,930 (M)
-	
Section 2	
Total General Fund - Fund Balances @ 6/30/20	\$ 5,819,863 (C)
(Per CAFR Budgetary Comparison Schedule/Statement)	
Decreased by:	
Year-end Encumbrances	\$ 34,358 (C1)
Legally Restricted - Designated for Subsequent	

-0- (C2)

405,160 (C3)

1,601,593 (C4)

1,000,000 (C5)

\$

\$

\$ 2,778,752 (U)

JEFFERSON TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2020 (Continued)

Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]	\$ 2,778,752 (U)
Section 3	
Restricted Fund Balance-Excess Surplus [(U)-(M)] IF NEGATIVE, ENTER -0-	\$ 1,398,822 (E)
Recapitulation of Excess Surplus as of June 30, 2020	
Restricted Excess Surplus - Designated for Subsequent Year's Expenditures Restricted Excess Surplus [(E)]	\$ 405,160 (C3) \$ 1,398,822 (E)
Total $[(C3)+(E)]$	\$ 1,803,982 (D)
Detail of Allowable Adjustments	
Impact Aid Sale & Lease-back Extraordinary Aid Additional Nonpublic School Transportation Aid	\$ -0- (H) \$ -0- (I) \$ 212,974 (J1) \$ 22,663 (J2)
Total Adjustments (H)+(I)+(J1)+(J2)+(J3)	\$ 235,637 (K)
Detail of Other Restricted Fund Balances	
Statutory Restrictions:	
Approved Unspent Separate Proposal Sale/Lease-back Reserve Capital Reserve Maintenance Reserve Tuition Reserve Emergency Reserve	\$ -0- \$ -0- \$ 1,367,056 \$ 234,537 \$ -0- \$ -0-
Other Restricted Fund Balance not Noted Above	\$ -0-
Total Other Restricted Fund Balance	\$ 1,601,593 (C-4)

JEFFERSON TOWNSHIP SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS FISCAL YEAR ENDED JUNE 30, 2020

It is recommended that:

1.	Administrative Practices and Procedures
	None
2.	Financial Planning, Accounting and Reporting
	The accounting software system be reviewed to ensure all postings are being recorded properly and that all subsidiary ledgers agree with the Board Secretary's report.
3.	School Purchasing Program
	None
4.	School Food Service
	None
5.	Student Body Activities
	None
6.	Application for State School Aid
	None
7.	Pupil Transportation
	None
8.	Facilities and Capital Assets
	None
9.	<u>Miscellaneous</u>
	None
10.	Status of Prior Year's Findings/Recommendations
	There were no recommendations in the prior year.