THE BOARD OF EDUCATION
OF THE MIDDLESEX COUNTY VOCATIONAL
AND TECHNICAL HIGH SCHOOLS
COUNTY OF MIDDLESEX
EAST BRUNSWICK, NEW JERSEY

MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS— FINANCIAL, COMPLIANCE AND PERFORMANCE June 30, 2020

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INDEPENDENT AUDITORS' REPORT

Honorable President and Members of the Board of Education of the Middlesex County Vocational and Technical High Schools County of Middlesex, East Brunswick, New Jersey

We have audited, in accordance with generally accepted audit standards and *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Middlesex County Vocational and Technical School District in the County of Middlesex as of and for the year ended June 30, 2020, and have issued the report thereon dated January 27, 2021.

As part of our audit, we performed procedures required by the New Jersey Department of Education and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information and use of the Middlesex County Vocational and Technical School District Board of Education's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

January 27, 2021 Cranford, New Jersey

David J. Gannon

Licensed Public School Accountant, No. 2305

PKF O'Connor Davies LLP

ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

JUNE 30, 2020

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education and the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

<u>Insurance</u>

Insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the District's CAFR.

Official Bonds (N.J.S.A. 18A:17-26, 18A:17-32, 18A:13-13)

Name	Position	Amount
Karl J. Knehr	Business Administrator/Board Secretary	\$ 285,000
Joseph Greco	Treasurer of School Moneys	285,000

There is a Public Employee's Dishonesty Blanket Bond issued by the Zurich-American Insurance Company covering all other employees with multiple coverage of \$250,000.

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The Board made a proper adjustment ("billing") to sending Districts for the increase (decrease) in per pupil costs in accordance with *N.J.A.C.* 6A:23A-17.1(f)3, which is performed as part of the District's annual budget process.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid during the period did not indicate any discrepancies with respect to signatures, certification or supporting documentation and no exceptions were noted.

ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

JUNE 30, 2020

Payroll Account and Position Control Roster

The net salaries of all employees of the Board were deposited in the payroll account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the payroll agency account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/Business Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the general fund, where applicable.

Payrolls were delivered to the treasurer of school moneys with a warrant made to his order for the full amount of each payroll.

An inquiry and subsequent review of the Position Control Roster did not identify any inconsistencies between the payroll records, employee benefit records, the general ledger accounts to where wages are posted, and the Position Control Roster.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30 for proper classification of orders as reserve for encumbrances and accounts payable and no exceptions were noted.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with *N.J.A.C.* 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to our selected test samples, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with *N.J.A.C.* 6A:23A-8.3. No exceptions were noted.

Board Secretary's Records

Our review of the financial and accounting records maintained by the Board Secretary did not disclose any exceptions.

ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

JUNE 30, 2020

Treasurer's Records

No exceptions were noted during our review of the financial and accounting records maintained by the Treasurer.

<u>Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)</u>

The E.S.E.A./NCLB financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Title I and Title VI of the Elementary and Secondary Education Act as amended and reauthorized.

The study of compliance for E.S.E.A./N.C.L.B. indicated no instances of noncompliance and/or questionable costs.

Other Special Federal and/or State Projects

The District's special projects were approved as listed on Schedules A (K-3) and B (K-4) located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

The study of compliance for the special projects indicated no instances of noncompliance.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursement forms filed with the Department of Education for District employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

JUNE 30, 2020

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Report(s) for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State onbehalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

Effective July 1, 2015 and thereafter, the bid thresholds in accordance with *N.J.S.A. 18A:18A-2* and *18A:18A-3(a)* are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under *N.J.S.A. 18A:39-3* is currently \$19,000.

The District has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Solicitor's opinion should be sought before a commitment is made.

The results of our examination, performed on a test basis, indicated the following are for improvement.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per *N.J.S.A. 18A:18A-5*.

School Food Service

COVID - 19 EMERGENCY

In accordance with the Governor's Declaration of Emergency pertaining to the COVID 19 Virus all Public, Charter, Non-Public schools were ordered to close effective as of March 18, 2020 for an undetermined period to limit the spread of the virus. As a result, School Food Authorities (SFA) were required to institute alternate procedures to provide meals to Free and Reduced Price eligible students during the period of school closures.

ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

JUNE 30, 2020

Therefore, SFAs were authorized to solicit and award emergency noncompetitive procurements and contracts with Food Service Management Companies in accordance with 2 CFR 200.320 and N.J.S.A.18A:18A-7. The SFAs were also authorized to submit contract modifications to their existing Cost Reimbursable or Fixed Price contracts as necessary to ensure the feeding of Free and Reduced Price meal eligible students.

SFAs were notified of the requirement to maintain and report separate meal count records and financial records of all applicable costs incurred in providing meals to all free and reduced price meal eligible students during the emergency.

The school food service program was not selected as a major federal and/or State program. However, the program expenditures exceeded \$100,000 in federal and/or State support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

The Statement of Revenues, Expenses, and Changes in Fund Net Position (CAFR Schedule B-5) does separate program and non-program revenue and program and non-program cost of goods sold.

We also inquired of management about the emergency COVID-19 procedures/practices that the SFA instituted to provide meals to eligible students, maintenance of all applicable production records; meal counts; noncompetitive procurements; modification of existing contracts and applicable financial records to document the specific costs applicable to the emergency operations.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section B of the CAFR.

Student Body Activities

During our audit of the student activity funds, we did not note any exceptions.

Application for State School Aid (ASSA)

Our audit procedures included a test of information reported in the October 15, 2019 Application for State School Aid (ASSA) for on-roll, private schools for the handicapped, low-income and

ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

JUNE 30, 2020

bilingual. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the District work papers without exception as presented in the accompanying Schedule of Audited Enrollments. The information included as part of the work papers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments. The District maintained work papers on the prescribed state forms or their equivalent.

The District has adequate written procedures for the recording of student enrollment data.

Pupil Transportation

The District is a receiving district and, therefore, is not required to file a District Report of Transported Resident Students (DRTRS).

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

Our procedures included a review of New Jersey Schools Development Authority ("NJSDA") grant agreements for consistency with recording the NJSDA revenue, transfer of local funds from the General Fund or from the capital reserve, and awarding of contracts for eligible facilities construction. No exceptions were identified.

Testing for Lead of All Drinking Water in Educational Facilities

The school district adhered to all the requirements of N.J.A.C. 26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities. The school district submitted the annual Statement of Assurance to the Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

Follow-up on Prior Year's Findings

In accordance with Government Auditing Standards, our procedures included a review of all prior year recommendations. Corrective action had been taken on all prior year findings.

Acknowledgment

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to the members of the audit team.

SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY

ENROLLMENT AS OF OCTOBER 15, 2019

	2020-21 Application for State School Aid (10/15/19 data)				Sample for Verification					Private Schools for Disabled						
	A.S.S On R	S.A.	Report Workp On I	ted on apers	Err		Selecte	mple ed from papers	Reg	ed per isters Roll	Reg	rs per isters Roll	Reported on A.S.S.A. as Private	Sample for	Sample	_
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Schools	Verification	Verified	Errors
Half Day Preschool	-	-	-	-	-	-	-	-	-	-	-	-				
Full Day Preschool	-	-	-	-	-	-	-	-	-	-	-	-				
Half Day Kindergarten	-	-	-	-	-	-	-	-	-	-	-	-				
Full Day Kindergarten	-	-	-	-	-	-	-	-	-	-	-	-				
One	-	-	-	-	-	-	-	-	-	-	-	-				
Two	-	-	-	-	-	-	-	-	-	-	-	-				
Three	-	-	-	-	-	-	-	-	-	-	-	-				
Four	-	-	-	-	-	-	-	-	-	-	-	-				
Five	-	-	-	-	-	-	-	-	-	-	-	-				
Six	-	-	-	-	-	-	-	-	-	-	-	-				
Seven	-	-	-	-	-	-	-	-	-	-	-	-				
Eight	-	-	-	-	-	-	-	-	-	-	-	-				
Nine	-	-	-	-	-	-	-	-	-	-	-	-				
Ten	-	-	-	-	-	-	-	-	-	-	-	-				
Eleven	-	-	-	-	-	-	-	-	-	-	-	-				
Twelve	-	-	-	-	-	-	-	-	-	-	-	-				
Post-Graduate	-	-	-	-	-	-	-	-	-	-	-	-				
Adult H.S. (15 + CR)	-	-	-	-	-	-	-	-	-	-	-	-				
Adult H.S. (1-14 CR)																
Subtotal	-	-	-	-	-	-	-	-	-	-	-	-				
On a sigl Education Flammaton Cabast																
Special Education Elementary School	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Special Education Middle School	402.0	89.0 53.0	402.0	89.0	-	-	25.0	-	25.0	-	-	-	-	-	-	-
Special Education High School	483.0		483.0	53.0			25.0	-	25.0							
Subtotal	483.0	142.0	483.0	142.0	-	-	25.0	-	25.0	-	-	-	-	-	-	-
County Vocational - Regular	1,581.0	8.0	1,581.0	8.0			213.0	_	213.0				_			_
County Vocational - Regular County Vocational - First Post Secondary	449.0	0.0	449.0	0.0	-	-	53.0	-	53.0	-	-	-	-	-	-	-
Total	2,513.0	150.0	2,513.0	150.0			291.0		291.0							
IOIAI	2,313.0	130.0	2,313.0	130.0			231.0	<u>_</u>	231.0		<u>_</u>					
Percentage Error					0.00%	0.00%					0.00%	0.00%				0.00%

SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY (continued)

ENROLLMENT AS OF OCTOBER 15, 2019

	Resi	Resident Low Income			Sample for Verification			ent LEP Low Incor	me	Sample for Verification		
	Reported on A.S.S.A. as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A. as LEP Low Income	Reported on Workpapers as LEP Low Income	Errors	Sample Selected from Workpapers	Verified to Test Score and Register	Sample Errors
Half Day Preschool	_	_	_	_	_	_	_	_	_	-	_	_
Full Day Preschool	-	-	-	-	-	-	-	-	-	-	-	-
Half Day Kindergarten	-	-	-	-	-	-	-	-	-	-	-	-
Full Day Kindergarten	-	-	-	-	-	-	-	-	-	-	-	-
One	-	-	-	-	-	-	-	-	-	-	-	-
Two	-	-	-	-	-	-	-	-	-	-	-	-
Three	-	-	-	-	-	-	-	-	-	-	-	-
Four Five	-	-	-	-	-	-	-	-	-	-	-	-
Six	-	-		-	-	-	-	-		-	-	-
Seven	_	-	_	_	-	_	_	-	_	_	-	-
Eight	-	-	_	-	-	-	-	-	-	-	-	-
Nine	-	-	-	-	-	-	-	-	-	-	-	-
Ten	-	-	-	-	-	-	-	-	-	-	-	-
Eleven	-	-	-	-	-	-	-	-	-	-	-	-
Twelve	-	-	-	-	-	-	-	-	-	-	-	-
Post-Graduate	-	-	-	-	-	-	-	-	-	-	-	-
Adult H.S. (15 + CR)	-	-	-	-	-	-	-	-	-	-	-	-
Adult H.S. (1-14 CR) Subtotal												
Subtotal	-	-	-	-	-	-	-	-	-	-	-	-
Special Education Elementary School	_	_	_	_	_	_	_	_	_	_	_	_
Special Education Middle School	15.0	15.0	_	8.0	8.0	_	-	-	-	_	_	-
Special Education High School	228.5	228.5	-	68.0	68.0	-	-	-	-	-	-	-
Subtotal	243.5	243.5		76.0	76.0				-			
County Vocational - Regular	653.0	653.0	-	177.0	177.0	-	12.0	12.0	-	-	-	-
County Vocational - First Post Secondary												
Total	896.5	896.5		253.0	253.0		12.0	12.0				
Percentage Error			0.00%	1		0.00%			0.00%	1		0.00%
			Transı	oortation								
	Reported on DRTRS by	Reported on DRTRS by						Average mileage	- regular		Reported	Recalculated
	DOE/County	District	Errors	Tested	Verified	Errors		including Grad	de PK stud	dents	-	-
Regular - Public	-	-	_	-	-	-		Average mileage	- regular			
Transported Non-Public	-	-	-	-	-	-		excluding Gra		dents	-	-
AIL - Non Public	-	-	-	-	-	-		-				
Special Education-Public	-	-	-	-	-	-		Average mileage				
Special Education Needs								education with	n special n	eeds	-	-
Totals												
Percentage Error			0.00%			0.00%						

SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY

ENROLLMENT AS OF OCTOBER 15, 2019

	Reside	nt LEP NOT Low	Income	Sample for Verification			
	Reported on A.S.S.A. as NOT Low Income	Reported on Workpapers as NOT Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	
Half Day Preschool Full Day Preschool Half Day Kindergarten Full Day Kindergarten One Two Three Four Five Six Seven Eight Nine Ten Eleven Twelve	- - - - - - - - - -	- - - - - - - - - -	- - - - - - - - - -	- - - - - - - - - - - - - - - - - - -	- - - - - - - - - - - -	- - - - - - - - - - - - - - - -	
Post-Graduate Adult H.S. (15 + CR) Adult H.S. (1-14 CR) Subtotal	- - -		- - -		- - -		
Special Education Elementary School Special Education Middle School Special Education High School Subtotal	- - - -	- - - -			- - - -	- - -	
County Vocational - Regular County Vocational - First Post Secondary Total	6.0	6.0	- - -	- 	- - -	- 	

EXCESS SURPLUS CALCULATION

June 30, 2020

SECTION 1 - County Vocational District

A. 6% Calculation of Excess Surplus (2019-20) expenditures of \$100 million or less)

2019-20 Total General Fund Expenditures Reported on Exhibit C-1 Increased by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund \$ - (B1a) \$ - (B1b)	
Transfer from Capital Reserve to Capital Projects Fund \$ - (B1b)	
Decreased by: On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases \$ 6,429,479 (B2a) \$ - (B2b)	
Adjusted 2019-20 General Fund Expenditures [(B) + (B1s) - (B2s)] <u>\$41,688,917</u> (B3)	
6% of Adjusted 2019-20 General Fund Expenditures [(B3) times .06] \$ 2,501,335 (B4) Enter Greater of (B4) or \$250,000 \$ 2,501,335 (B5) Increased by: Allowable Adjustment* \$ (K)	
Maximum Unassigned/Unreserved - Undesignated Fund Balance [(B5) + (K)] \$\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	(M)
SECTION 2	
Total General Fund - Fund Balances @ 6/30/2020 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: \$ 6,787,159 (C)	
Year-end Encumbrances \$ 630,989 (C1) Legally Restricted - Designated for Subsequent Year's	
Expenditures \$\frac{\\$}{2}\$ (C2) Legally Restricted - Excess Surplus - Designated for	
Subsequent Year's Expenditures** \$ 59,540 (C3)	
Other Restricted Fund Balances**** \$\frac{\\$1,450,100}{\}\$ (C4) Assigned Fund Balance - Unreserved - Designated	
for Subsequent Year's Expenditures \$ 1,637,611 (C5)	
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)] \$ 3,008,919	(U1)

THE BOARD OF EDUCATION OF THE VOCATIONAL AND TECHNICAL HIGH SCHOOLS COUNTY OF MIDDLESEX EXCESS SURPLUS CALCULATION

June 30, 2020

SECTION 3

Restricted Fund Balance - Excess Surplus ***
[(U1)-(M)] IF NEGATIVE ENTER -0-

\$ 507,584 (E)

Recapitulation of Excess Surplus as of June 30, 2020

Reserved Excess Surplus - Designated for Subsequent Year's	
Expenditures **	\$ 59,540 (C3)
Reserved Excess Surplus *** [(E)]	\$ 507,584 (E)
Total Excess Surplus [(C3)+(E)]	\$ 567,124 (D)

This adjustment line (as detailed below) is to be utilized when applicable for: Impact Aid, Sale and Lease-back (Refer to the Audit Program Section II, Chapter 10), Extraordinary Aid, Additional Nonpublic School Aid and Transportation Aid. Refer to the Audit Program Section II, Chapter 10 for restrictions on the inclusion of Extraordinary Aid and Additional Nonpublic School Transportation Aid.

Detail of Allowable Adjustments

Impact Aid	\$ - (H)
Sales & Lease-back	\$ - (I)
Extraordinary Aid	\$ - (J1)
Additional Nonpublic School Transportation Aid	\$ - (J2)
Current Year School Bus Advertising Revenue Recognized	\$ - (J3)
Family Crisis Transportation Aid	\$ - (J4)
Total Adjustments $[(H)+(J)+(J)+(J)+(J)+(J)+(J)+(J)]$	\$ - (K)

^{**} This amount represents the June 30, 2020 Excess Surplus (C3 above) and must be included.

^{***} Amount must agree to the June 30, 2020 CAFR and Audit Summary Worksheet Line 90030.

^{****} Amount for Other Reserved Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by any other type of government, such as the judicial branch of government, must have departmental approval. District requests should be submitted to the Division of Finance prior to September 30.

EXCESS SURPLUS CALCULATION

June 30, 2020

Detail of Other Reserved Fund Balance

Statutory restrictions:		
Approved unspent separate proposal	\$ <u>-</u>	
Sale/lease-back reserve	\$ -	
Capital reserve	\$ 1,450,100	
Maintenance reserve	\$ -	
Emergency reserve	\$ -	
Tuition reserve	\$ -	
School bus advertising 50% fuel offset reserve - current year	\$ 	
School bus advertising 50% fuel offset reserve - prior year	\$ 	
Impact Aid General Fund Reserve	\$ -	
Impact Aid Capital Fund Reserve	\$ -	
Other state/government mandated reserve	\$ 	
[Other Restricted Fund Balance not noted above]****	\$ <u>-</u>	
Total Other Restricted Fund Balance	\$ 1,450,100	(C4)

RECOMMENDATIONS

June 30, 2020

I.	Administration	<u>Practices</u>	and	<u>Procedures</u>

There are none.

II. Financial Planning, Accounting and Reporting

There are none.

III. School Purchasing Program

There are none.

IV. School Food Service

There are none.

V. Student Body Activities

There are none.

VI. Application for State School Aid

There are none.

VII. Pupil Transportation

There are none.

VIII. Facilities and Capital Assets

There are none.

IX. <u>Miscellaneous</u>

There are none.

X. <u>Status of Prior Year Audit Findings/Recommendations</u>

There are none.