

**Ocean Township Board of Education**

**Auditor's Management Report**

**County of Ocean**

**June 30, 2020**

**Robert A. Hulsart & Company  
Certified Public Accountants  
2807 Hurley Pond Road, Suite 100  
Wall, New Jersey 07719**

**AUDITORS MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS**

**FINANCIAL, COMPLIANCE AND PERFORMANCE**

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# Robert A. Hulsart and Company

1.

CERTIFIED PUBLIC ACCOUNTANTS

ARMOUR S. HULSART, C.P.A., R.M.A., P.S.A. (1959-1992)  
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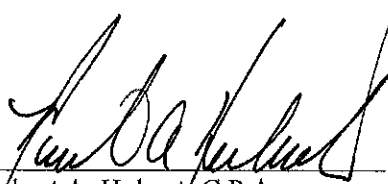
## REPORT OF INDEPENDENT AUDITORS

Honorable President and Members  
of the Board of Education  
Ocean Township School District  
County of Ocean, New Jersey

We have audited, in accordance with generally accepted audit standards and Government Auditing Standards, issued by the comptroller General of the United States, the general-purpose financial statements of the Board of Education of the Ocean Township School District in the County of Ocean, for the year ended June 30, 2020, and have issued our report thereon dated January 22, 2021.

As part of our audit, we performed procedures required by the New Jersey Department of Education and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of the Ocean Township Board of Education's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.



Robert A. Hulsart, C.P.A.  
Licensed Public School Accountant  
No. 322  
ROBERT A. HULSART AND COMPANY

January 22, 2021

## **ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE REPORTING**

### **Scope of Audit**

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

### **Administrative Practices and Procedures**

#### **Insurance**

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20; Insurance Schedule contained in the district's CAFR.

#### **Officials Bond**

<b><u>Name</u></b>	<b><u>Position</u></b>	<b><u>Amount</u></b>
George Gahles	Business Administrator/ Board Secretary	\$ 250,000

There is a Public Employees' Faithful Performance Blanket Position Bond with the Selective Insurance Company covering all other employees with multiple coverage of \$100,000.00.

#### **Tuition Charges**

A comparison of tentative tuition charges and actual certified tuition charges was made. The Board made a proper adjustment to the billings to sending districts for the increase(s)/decrease(s) in per pupil costs in accordance with N.J.A.C. 6A:23-17.1(f)3.

### **Financial Planning, Accounting and Reporting**

#### **Examination of Claims**

An examination of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

#### **Payroll Account**

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/School Business Administrator.

Salary withholdings were promptly remitted to the proper agencies.

### **Reserve for Encumbrances and Accounts Payable**

A review of outstanding issued purchase orders was made as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable. No exceptions were noted on the items tested.

### **Board Secretary's Records**

Our review of the financial and accounting records maintained by the Board Secretary disclosed no reportable conditions. The records of the Board Secretary are maintained in an outstanding condition.

The Board Secretary's records were compared to the Treasurer's records and found to be in agreement.

### **Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)**

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I and Title IIA of the E.S.E.A.

### **Other Special Federal and/or State Projects**

The district's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects. The study of compliance for special projects indicated the no areas of noncompliance.

### **T.P.A.F. Reimbursement**

Our audit procedures included a test of the biweekly reimbursement forms filed with Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

### **Classification of Expenditures**

The coding of expenditures was tested for proper classification in accordance with *N.J.A.C.* 6A:23-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with *N.J.A.C.* 6A:23A-8.3. As a result of the procedures performed, a transaction error rate of 0% was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

## School Purchasing Programs

### Contracts and Agreements Requiring Advertisement for Bids

Effective July 1, 2015 N.J.S. 18A:18A-3 was amended to read as follows:

- a. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$40,000 the contract may be awarded by a purchasing agent when so authorized by resolution of the board of education without public advertising for bids and bidding therefore, except that the board of education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. (pending before the Legislature as section 15 of this bill) of section 9 of P.L. 1971, c.198 (C.40A:11-9) the board of education may establish that the bid threshold may be up to \$40,000.00. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

George Gahles has been designated Certified Purchasing Officer by the Board of Education with the bid threshold at \$40,000.

Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to paragraph (1) of subsection a. N.J.S. 18A:18A-5 may be awarded for a period not exceeding 12 consecutive months.

N.J.S. 18A:18A-4 is amended to read as follows:

- a. Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the board of education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law.

The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$19,000 for 2019-2020.

The board of education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Solicitor's opinion should be sought before a commitment is made.

The results of our examination indicated that no individual payments, contracts or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provisions of N.J.S.A. 18A:18A-4.

Effective July 1, 2020, the maximum bid threshold was increased to \$44,000.00 with a Qualified Purchasing Agent and the quotation threshold was increased to \$4,800.00 and \$6,600.00 with a Qualified Purchasing Agent, respectively.

### **School Food Service Fund**

The school food service program was not selected as a major federal and/or State program. However, the program expenditures exceeded \$100,000 in federal and/or State support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

The District utilizes Pomptonian Food Service, a food service management company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. Provisions of the FSMC contract/addendum were reviewed and audited. The FSMC contract includes an operating results provision which guarantees that the food service program will incur a loss of not more than \$167,465. The operating results provision has been met. All vendor discounts, rebates and credits from vendors and/or the FSMC were tracked and credited to the Food Service Account and reconciled to supporting documentation at least annually.

The financial transactions and statistical records of the School Food Services were maintained in satisfactory condition. The financial accounts, milk count records and eligibility applications were reviewed on a test-check basis.

Cash receipts and bank records were reviewed for timely deposit.

The number of meals claimed for reimbursement was verified against sales and meal count records. As part of the claims review process the Edit Check Worksheet was completed. Reimbursement claims were submitted/certified in a timely manner.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served did not exceed the number of valid applications on file, times the number of operating days, on a school by school basis. The free and reduced price meal and free milk policy is uniformly administered throughout the School System. The required verification procedures for free and reduced price applications was completed and available for review.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used.

Time sheets were reviewed and labor costs verified. Payroll records were maintained on all School Food Services employees authorized by the Board of Education.

The cash disbursement records reflected expenditures for program related goods and services. Districts with food service management companies are depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources did not exceed three months average expenditures.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section G.

### **School Food Service Fund (Continued)**

The financial transactions and statistical records of the school food services were maintained in satisfactory condition. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

Food Distribution Program commodities were received and a separate inventory was maintained.

### **Application for State School Aid**

Our audit procedures included a test of information reported on the October 15, 2019 Application for State School Aid.

The information on the A.S.S.A. was compared to the district workpapers without exception.

### **Student Activities**

Our review of the records of the district's student activity account disclosed no reportable conditions.

### **Pupil Transportation**

Our procedures included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exceptions were noted in our review of transportation related purchases of goods and services.

### **Follow-up on Prior Years' Findings**

Corrective action has been taken on the prior year finding regarding the Board Secretary's report.

### **Acknowledgment**

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to the members of the audit staff.



**2% Calculation of Excess Surplus**

2019-20 Total General Fund Expenditures Per the CAFR	\$ 18,806,945
Decreased by:	
On-Behalf TPAF Pension & Social Security	(1,545,030)
Adjusted 2019-20 General Fund Expenditures	<u>\$ 17,261,915</u>
2% of Adjusted 2019-20 General Fund Expenditures	<u>\$ 345,238</u>
Enter Greater of Above or \$250,000	\$ 345,238
Increased by Allowable Adjustment	<u>827</u>
Maximum Unassigned Fund Balance	<u>\$ 346,065</u>

**Section 2**

Total General Fund – Fund Balance @ 6-30-20	\$ 5,976,230
Decreased by:	
Year-End Encumbrances	(602,584)
Designated for Subsequent Years Expenditures - BOE	(250,000)
Excess Surplus - Designated for Subsequent Years Expenditures	(519,697)
Maintenance Reserve - Designated for Subsequent Years Expenditures	(150,000)
Emergency Reserve - Designated for Subsequent Years Expenditures	(250,000)
Other Restricted Fund Balances	<u>(2,978,903)</u>
Total Unassigned Fund Balance	<u>\$ 1,225,046</u>
Reserved Fund Balance - Excess Surplus	<u>\$ 878,981</u>

**Section 3**

Reserved Fund Balance – Excess Surplus Designated for Subsequent Years Expenditures	\$ 519,697
Excess Surplus	<u>878,981</u>
	<u>\$ 1,398,678</u>

**Detail of Allowable Adjustments**

Extraordinary Aid	\$
Non Public Transportation	<u>827</u>
	<u>\$ 827</u>

**Detail of Other Reserved Fund Balance**

Maintenance Reserve	\$ 627,745
Tuition Reserve	1,000,000
Capital Reserve	<u>1,351,158</u>
Total	<u>\$ 2,978,903</u>

**OCEAN TOWNSHIP SCHOOL DISTRICT**

**APPLICATION FOR STATE SCHOOL AID SUMMARY**

Sheet 1 of 3

**ENROLLMENT AS OF OCTOBER 15, 2019**

	2020-2021 Application for State School Aid						Sample for Verification						Private Schools for Disabled			
	Reported On A.S.S.A. on Roll		Reported on Workpapers on Roll		Errors		Sample Selected from Workpapers		Verified Per Registers on Roll		Errors Per Registers on Roll		Reported On A.S.S.A. as Private Schools	Sample for Verification	Sample Verified	Sample Errors
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared				
Half Day Preschool - 3yrs.	23		23				23		23							
Half Day Preschool - 4yrs.	33		33				33		33							
Full Day Kindergarten	49		49				49		49							
One	52		52				52		52							
Two	70		70				70		70							
Three	52		52				52		52							
Four	53		53				53		53							
Five	52		52				52		52							
Six	56		56				56		56							
Subtotal	440	0	440	0	0	0	440	0	440	0	0	0	0	0	0	0
Special Ed. - Elementary	70		70				70		70				1	1	1	
Special Ed. - Middle School	15		15				15		15				3	3	3	
Special Ed. - High School													3	3	3	
Subtotal	85	0	85	0	0	0	85	0	85	0	0	0	7	7	7	0
Co. Voc. - Regular																
Co. Voc. - Ft. Post Sec.																
Totals	525	0	525	0	0	0	525	0	525	0	0	0	7	7	7	0
Percentage Error					0%	0%					0%	0%				0%

OCEAN TOWNSHIP SCHOOL DISTRICT

APPLICATION FOR STATE SCHOOL AID SUMMARY

ENROLLMENT AS OF OCTOBER 15, 2019

	Resident Low Income			Sample for Verification			Resident LEP Not Low Income - N/A			Sample for Verification		
	Reported on A.S.S.A. as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A. as Not Low Income	Reported on Workpapers as Not Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors
Preschool	15	15		8	8							
Full Day Kindergarten	21	21		16	16							
One	15	15		10	10							
Two	42	42		23	23							
Three	22	22		12	12							
Four	17	17		9	9							
Five	22	22		14	14							
Six	17	17		8	8							
Subtotal	171	171	0	100	100	0	0	0	0	0	0	0
Special Ed. - Elementary	37	37		29	29							
Special Ed. - Middle School	10	10		6	6							
Special Ed. - High School												
Subtotal	47	47	0	35	35	0	0	0	0	0	0	0
Totals	218	218	0	135	135	0	0	0	0	0	0	0
Percentage Error			0%			0%			0%			0%

RESIDENT LEP LOW INCOME STUDENTS - N/A

	Resident LEP - Low Income			Sample for Verification		
	Reported on A.S.S.A. as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors
Full Day Kindergarten						
One						
Two						
Three						
Four						
Five						
Six						
Subtotal	0	0	0	0	0	0
Special Ed. - Elementary						
Special Ed. - Middle School						
Special Ed. - High School						
Subtotal	0	0	0	0	0	0
Totals	0	0	0	0	0	0
Percentage Error			0%			0%

APPLICATION FOR STATE SCHOOL AID SUMMARY

ENROLLMENT AS OF OCTOBER 15, 2019

<b>Transportation</b>						
	<u>Reported on DRTRS by DOE/County</u>	<u>Reported on DRTRS by District</u>	<u>Errors</u>	<u>Tested</u>	<u>Verified</u>	<u>Errors</u>
Reg. - Public Schools, col. 1	388	388		197	197	
Reg. Special Education, col. 4	19	19		19	19	
Transported - Non-Public, col. 3	4	4		4	4	
Special Education Spec., col. 6	<u>69</u>	<u>69</u>		<u>55</u>	<u>55</u>	
Totals	<u><u>480</u></u>	<u><u>480</u></u>	<u><u>0</u></u>	<u><u>275</u></u>	<u><u>275</u></u>	<u><u>0</u></u>
Percentage Error			<u><u>0%</u></u>			<u><u>0%</u></u>
				<u>Reported</u>		<u>Recalculated</u>
Reg. Avg. (Mileage) = Regular Including Grade PK Students (Part A)				5.9		5.9
Ref. Avg. (Mileage) - Regular Excluding Grade PK Students (Part A)				6.0		6.0
Special Education Average				6.3		6.3

SCHEDULE OF MEAL COUNT ACTIVITY

OCEAN TOWNSHIP SCHOOL DISTRICT

FOOD SERVICE FUND

NUMBER OF MEALS SERVED AND (OVER)/UNDERCLAIM

ENTERPRISE FUND

FOR THE FISCAL YEAR ENDED JUNE 30, 2020

<u>Program</u>	<u>Meal Category</u>	<u>Meals Claimed</u>	<u>Meals Verified</u>	<u>Difference</u>	<u>Rate</u>	<u>(Over)/ Under Claim</u>
National School Lunch (High Rate)	Paid	13,926	6,262	6,262	\$ 0.390	\$ -
	Reduced	2,844	1,214	1,214	3.085	-
	Free	19,873	9,892	9,892	3.485	-
		<u>36,643</u>	<u>17,368</u>	<u>17,368</u>		<u>-</u>
National School Breakfast (Severe Needs)*	Paid	1,518	654	654	\$ 0.310	-
	Reduced	669	329	329	1.900	-
	Free	9,739	5,722	5,722	2.200	-
		<u>11,926</u>	<u>6,705</u>	<u>6,705</u>		<u>-</u>
Total		<u>48,569</u>	<u>24,073</u>	<u>24,073</u>		<u>-</u>

\* The District also receives \$0.07 for HHFKA Meals

NET CASH RESOURCE SCHEDULE

NET CASH RESOURCES DID NOT EXCEED 3 MONTHS OF EXPENDITURES

PROPRIETARY FUNDS - FOOD SERVICE

FOR THE FISCAL YEAR ENDED JUNE 30, 2020

<u>Net Cash Resources:</u>		<u>Food Service</u>	
		<u>G - 1/2</u>	
<b>CAFR</b>	<b>Current Assets</b>		
G-1	Cash & Cash Equivalents	\$	2,086
G-1	Accounts Receivables		3,275
	<b>Current Liabilities</b>		
G-1	Less Accounts Payable		-
	<b>Net Cash Resources</b>	\$	<u>5,361 (A)</u>
<u>Net Adjustment Total Operating Expense:</u>			
G-2	Total Operating Expenses		252,174
G-2	Less Depreciation		<u>(1,119)</u>
	<b>Adjusted Total Operating Expenses</b>		<u>251,055 (B)</u>
<u>Average Monthly Operating Expense:</u>			
	B / 10	\$	<u>25,106 (C)</u>
<u>Three Times Monthly Average</u>			
	3 X C	\$	<u>75,317</u>
Total in (A)		\$	5,361
Less Total in (D)			<u>(75,317)</u>
Net		\$	<u>(69,956)</u>

**OCEAN TOWNSHIP SCHOOL DISTRICT**  
**AUDIT RECOMMENDATIONS SUMMARY**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2020**

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Recommendations:

1. Administrative Practices and Procedures

None

2. Financial Planning, Accounting and Reporting

None

3. School Purchasing Programs

None

4. School Food Service

None

5. Student Body Activities

None

6. Application for State School Aid

None

7. Pupil Transportation

None

8. Facilities and Capital Assets

None

9. Miscellaneous

None

10. Status of Prior Year Audit Findings/Recommendations

Corrective action has been taken on the prior year finding regarding the Board Secretary report.