LONG HILL TOWNSHIP SCHOOL DISTRICT <u>COUNTY OF MORRIS</u> <u>AUDITORS' MANAGEMENT REPORT ON</u> <u>ADMINISTRATIVE FINDINGS - FINANCIAL,</u> <u>COMPLIANCE AND PERFORMANCE</u> <u>FISCAL YEAR ENDED JUNE 30, 2020</u>

LONG HILL TOWNSHIP SCHOOL DISTRICT <u>COUNTY OF MORRIS</u> <u>AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL,</u> <u>COMPLIANCE AND PERFORMANCE</u> <u>FISCAL YEAR ENDED JUNE 30, 2020</u> <u>TABLE OF CONTENTS</u>

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December 15, 2020

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Independent Member BKR International

The Honorable President and Members of the Board of Education Long Hill Township School District County of Morris, NJ

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Long Hill Township School District in the County of Morris for the fiscal year ended June 30, 2020, and have issued our report thereon dated December 15, 2020.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated December 15, 2020, on the financial statements of the Board.

We will review the status of the comments during our next audit engagement. We have already discussed these comments and suggestions with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendation.

This report is intended for the information of the Long Hill Township School District's Board of Education, management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

voccia LLP

Moone J. Moodey

Licensed Public School Accountant #2602 Certified Public Accountant

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the District's CAFR.

Officials in Office and Surety Bonds

Name	Position	Coverage
Julie A. Kot	Board Secretary/Business Administrator	250,000

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were different than estimated costs. The Board made a proper adjustment to the billings to sending districts for the change in per pupil costs in accordance with N.J.A.C. 6A:23A-3.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls tested were approved by the Superintendent and certified by the President of the Board and the School Business Administrator, and the Superintendent.

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the general fund.

The required certification (E-Cert1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendents, and business administrator) to the New Jersey Department of Treasury was filed by the March 15 due date.

Financial Planning, Accounting and Reporting (Cont'd)

Findings:

During our review of employees, it was noted that some timesheets were not available for verification. However, since the District has created new procedures and replaced personnel to ensure that payroll backup is maintained and accurately recorded, no formal recommendation is deemed necessary at this time.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. In addition to randomly selecting a test sample, we also reviewed administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.2. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures.

Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments.

Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments.

Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained herein within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I, Title II and Title IV of the Elementary and Secondary Education Act as amended and reauthorized.

The study of compliance for the E.S.E.A. did not indicate any area of noncompliance.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures form was remitted to the State of New Jersey prior to the required deadline of October 1, 2020. The reimbursement form was reviewed and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 states:

a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made"

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law"

Effective July 1, 2015 and thereafter the bid thresholds in accordance with *N.J.S.A.* 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under *N.J.S.A.* 18A:39-3 is currently \$19,000.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

School Purchasing Programs (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

School Food Service

The school food service program was not selected as a major federal and/or state program. However, the program expenditures exceeded \$100,000 in federal and/or State support. Accordingly, we inquired of school management, or the appropriate school food service personnel, as to whether the School Food Authority (SFA) had any Child Nutrition Program reimbursement overclaims or underclaims.

We also inquired of school management, or appropriate school milk service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

Non-program foods were not purchased, prepared or offered for sale.

We also inquired of management about the emergency COVID-19 procedures/practices that the SFA instituted to provide meals to eligible students, maintenance of all applicable production records, meal counts, noncompetitive procurements, modification of existing contracts and applicable financial records to document the specific costs applicable to the emergency operations.

Finding:

Net cash resources of the Milk Service Fund exceeded three months average expenditures at June 30, 2020. However, as of the date of this report, the Finance Office has resolved this issue and no formal recommendation is deemed necessary.

Student Body Activities

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities Fund for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted on the following page.

Student Body Activities (Cont'd)

Finding:

During our review of student activity purchases, it was noted that purchase orders were not always created prior to the purchase of goods.

Recommendation:

It is recommended that purchase orders be created prior to the purchase of goods or services to ensure the availability of funds.

Management's Response:

The District will ensure that purchase orders are created prior to the purchase of goods or services to ensure the availability of funds.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2019 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the disabled, low income and bilingual students. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers with no errors. The information that was included on the workpapers was verified on a test basis without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed State forms or their equivalent.

The District's written procedures appear to be adequate for the recording of student enrollment data.

Pupil Transportation

Our audit procedures included a test of on-roll status reported in the 2019-2020 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with no errors. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

There were no active School Development Authority Projects for the fiscal year ended June 30, 2020.

Travel Expense and Reimbursement Policy

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations include requirements for the District to establish a maximum travel amount for the year and to ensure that the maximum amount is not exceeded. The regulations also require that all travel must be preapproved by the Board of Education and Superintendent and that a brief report detailing the key issues addressed at the travel event must be submitted after the travel event has occurred. Based on our testing of these regulations, we have no comments.

Testing for Lead of All Drinking Water in Education Facilities

The District did submit the annual Statement of Assurance to the NJ Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

Management Suggestions

Governmental Accounting Standards Board (GASB) Statements

Due to COVID-19, the GASB postponed the implementation of GASB Statement No. 84, *Fiduciary Activities*, until the fiscal year ended June 30, 2021. Based on guidance from the NJ Department of Education and GASB, the activity for student activities, payroll agency, unemployment compensation trust, flexible spending trust and private purpose scholarship trust funds will no longer be reported in the Fiduciary Fund financial statements. This activity will now be reported in the General (payroll agency, flexible spending and unemployment compensation) and Special Revenue (student activities and scholarship) Funds.

Effect on Internal Controls due to COVID-19

With the increase in employees working remotely due to COVID-19 especially those in the Business Office it is vital that the District routinely reviews the internal controls in place especially with respect to security of passwords as well as access rights to accounting software and bank information including bank wire transfers and the timely back-up of records.

Status of Prior Year's Findings/Recommendations

The prior year recommendations regarding employees being paid in accordance with their contract, active employees being maintained on the position control roster, employee health contributions calculations, an analysis of payroll balances, payroll documentation being maintained, documents being maintained to support the Board Secretary's Report being submitted to the County Superintendent, appropriation refunds, food service reimbursements, timely Student Activity deposits, fee schedules for athletic officials, claimant signatures for Student Activity disbursements, Student Activity adjusting journal entry documentation and travel expenses being segregated from all other activities were resolved in the current year. The prior year recommendation regarding Student Activity purchase orders being dated prior to the purchase of goods or services was not resolved and is included as a current year recommendation.

LONG HILL TOWNSHIP SCHOOL DISTRICT <u>PROPRIETARY FUND - MILK</u> <u>SCHEDULE OF NET CASH RESOURCES</u> <u>FISCAL YEAR ENDED JUNE 30, 2020</u>

Current Assets: * Cash and Cash Equivalents Investments Intergovernmental Accounts Receivable Other Accounts Receivable Interfund Receivable	\$	17,369 -0- 809 -0- 3,351
Current Liabilities: * Acounts Payable Accruals Interfund Payable Unearned Revenue		-0- -0- -0- -0-
Net Cash Resources	\$	21,529 (A)
Net Adjusted Total Operating Expense:		
Total Operating Expenses Less: Depreciation Expense	\$	8,131 -0-
Adjusted Total Operating Expenses	\$	<u>8,131</u> (B)
Average Monthly Operating Expenses:		
(B) / 10	\$	<u>813</u> (C)
Three Times Monthly Average Operating Expenses:		
3 x (C)	\$	<u>2,439</u> (D)
Net Cash Resources Less: Three Times Monthly Average Operating Expenses Exceed / (Does not Exceed)	\$ \$	21,529 (A) (2,439) (D) 19,090 **

* Inventories and unearned revenue related to donated commodities are not included in net cash resources. ** Net cash resources do not exceed three times monthly average operating expenses.

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11	851		851				728		728			
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LONG HILL TOWNSHIP SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 15, 2019

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		•	Full Day Kindergarten Grade One Grade Two Grade Three Grade Four Grade Five Grade Six Grade Seven Subtotal	Special Ed - Elementary Special Ed - Middle School Subtotal Totals	Percentage Error

LONG HILL TOWNSHIP SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 15, 2019

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										Percentage Error
				Grade One	Subtotal	Special Ed - Elementary	Subtotal	Totals		

LONG HILL TOWNSHIP SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 15, 2019

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			Resident LEP	Resident LEP Not Low Income		
	Reported on A.S.S.A. as LEP Not Low	Reported on Workpapers LEP Not Low		Sample Selected from	Verified to Test Scores	Sample
	Income	Income	Errors	Workpapers	and Register	Errors
Full Day Kindergarten	1	1				
Grade One	5	5		7	5	
Grade Two	12	12		1	1	
Grade Three	11	11		1	1	
Grade Four	4	4		2	2	
Grade Five	1	1		1	1	
Grade Six	2	2		2	2	
Grade Seven	ŝ	3		1	1	
Subtotal	39	39		10	10	
Special Education:						
Elementary	8	8		1	1	
Middle School	9	9				
Subtotal	14	14		-1	1	
Totals	53	53		11	11	
Percentage Error	or		0.00%			0.00%

Transportation	ReportedReportedon DRTRSon DRTRSby DOEby DistrictErrorsTestedVerifiedErrors	chools 411 411 25 25	iducation 7 7 2 2	64 64 6 6	blic) 15 15 1 1 1	vate) $\frac{2}{2}$ $\frac{1}{2}$ $\frac{1}{2}$ $\frac{1}{2}$	Totals 499 35 35 35	Percentage Error 0.00% 0.00%	Reported Recalculated	Regular Including Grade PK Students 3.3 3.3
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LONG HILL TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2020

REGULAR DISTRICT

SECTION 1

2% Calculation of Excess Surplus

2019-2020 Total General Fund Expenditures per the CAFR, Ex. C-1 Increased by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund	\$ 19,083,170 (B) \$ -0- (B1a) \$ -0- (B1b)
Decreased by: On-Behalf TPAF Pension and Social Security Assets Acquired Under Capital Leases	\$ 2,525,713 (B2a) \$ -0- (B2b)
Adjusted 2019-2020 General Fund Expenditures [(B)+(B1's)-(B2's)]	<u>\$16,557,457</u> (B3)
2% of Adjusted 2019-2020 General Fund Expenditures [(B3) times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustments	\$ 331,149 (B4) \$ 331,149 (B5) \$ 157,540 (K)
	¢ 499,690 (M)
Maximum Unassigned Fund Balance [(B5)+(K)]	<u>\$ 488,689</u> (M)
SECTION 2	<u>\$ 488,089</u> (M)
SECTION 2 Total General Fund - Fund Balances @ 6/30/2020 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by:	<u>\$ 4,030,875</u> (C)
SECTION 2 Total General Fund - Fund Balances @ 6/30/2020 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances	\$ 4,030,875 (C) \$ 456,692 (C1)
SECTION 2 Total General Fund - Fund Balances @ 6/30/2020 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures	\$ 4,030,875 (C) \$ 456,692 (C1) \$ -0- (C2)
SECTION 2 Total General Fund - Fund Balances @ 6/30/2020 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures	\$ 4,030,875 (C) \$ 456,692 (C1) \$ -0- (C2) \$ 260,000 (C3)
SECTION 2 Total General Fund - Fund Balances @ 6/30/2020 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures Other Restricted Fund Balance	\$ 4,030,875 (C) \$ 456,692 (C1) \$ -0- (C2) \$ 260,000 (C3) \$ 2,750,721 (C4)
SECTION 2 Total General Fund - Fund Balances @ 6/30/2020 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures Other Restricted Fund Balance Assigned - Designated for Subsequent Year's Expenditures	\$ 4,030,875 (C) \$ 456,692 (C1) \$ -0- (C2) \$ 260,000 (C3)
SECTION 2 Total General Fund - Fund Balances @ 6/30/2020 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures Other Restricted Fund Balance	\$ 4,030,875 (C) \$ 456,692 (C1) \$ -0- (C2) \$ 260,000 (C3) \$ 2,750,721 (C4)

LONG HILL TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2020 (Continued)

SECTION 3

Restricted Fund Balance - Excess Surplus [(U1)-(M)] IF NEGATIVE, ENTER -0-	\$ -0- (E)
Recapitulation of Excess Surplus as of June 30, 2020	
Excess Surplus - Designated for Subsequent Year's Expenditures Excess Surplus [(E)]	\$ 260,000 (C3) \$ -0- (E)
Total [(C3)+(E)]	<u>\$ 260,000</u> (D)
Detail of Allowable Adjustments	
Impact Aid Sale & Lease-back Extraordinary Aid Additional Nonpublic School Transportation Aid Total Adjustments [(H)+(I)+(J1)+(J2)+(J3)] Detail of Other Restricted Fund Balance	\$ -0- (H) \$ -0- (I) \$ 157,540 (J1) \$ -0- (J2) \$ 157,540 (K)
Statutory Restrictions:	
Approved Unspent Separate Proposal	\$ -0-
Sale/Lease-back Reserve	\$ -0-
Capital Reserve Waiver Offset Reserve	<u>\$ 1,836,264</u> \$ -0-
Emergency Reserve	\$ 250,000
Maintenance Reserve	,
Tuition Reserve	<u>\$ 664,457</u> \$ -0-
Other State/Government Mandated Reserve	\$ -0-
Other Restricted Fund Balance Not Noted Above	<u> </u>
Total Other Restricted Fund Balance	\$ 2,750,721 (C4)

LONG HILL TOWNSHIP SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS FISCAL YEAR ENDED JUNE 30, 2020

It is recommended that:

1. <u>Administrative Practices and Procedures</u>

None

2. <u>Financial Planning, Accounting and Reporting</u>

None.

3. <u>School Purchasing Program</u>

None

4. <u>School Food Service</u>

None

5. <u>Student Body Activities</u>

Purchase orders be created prior to the purchase of goods or services to ensure the availability of funds.

6. <u>Application for State School Aid</u>

None

7. <u>Pupil Transportation</u>

None

8. Facilities and Capital Assets

None

8. <u>Travel Expense and Reimbursement Policy</u>

None

9. <u>Status of Prior Year's Findings/Recommendations</u>

The prior year recommendations regarding employees being paid in accordance with their contract, active employees being maintained on the position control roster, employee health contributions calculations, an analysis of payroll balances, payroll documentation being maintained, documents being maintained to support the Board Secretary's Report being submitted to the County Superintendent, appropriation refunds, food service reimbursements, timely Student Activity deposits, fee schedules for athletic officials, claimant signatures for Student Activity disbursements, Student Activity adjusting journal entry documentation and travel expenses being segregated from all other activities were resolved in the current year. The prior year recommendation regarding Student Activity purchase orders being dated prior to the purchase of goods or services was not resolved and is included as a current year recommendation.