

PRINCETON PUBLIC SCHOOLS
PRINCETON, NEW JERSEY
AUDITORS'
MANAGEMENT REPORT ON
ADMINISTRATIVE FINDINGS-
FINANCIAL, COMPLIANCE AND PERFORMANCE
June 30, 2020

# AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS FINANCIAL, COMPLIANCE AND PERFORMANCE 

## Table of Contents

## Page No.

Independent Auditors' Report ..... 1
Scope of Audit ..... 2
Administrative Practices and Procedures Insurance ..... 2
Official Bonds ..... 2
Tuition Charges ..... 2
Financial Planning, Accounting and Reporting
Examination of Claims ..... 2
Payroll Account and Position Control Roster ..... 2
Reserve for Encumbrances and Accounts Payable ..... 3
Classification of Expenditures ..... 3

- General Classifications
- Administrative Classifications
Board Secretary's Records ..... 3
Treasurer's Records ..... 3
Elementary and Secondary Education Act as amended by the Every Student Succeeds Act (ESSA) ..... 4
Other Special Federal and/or State Projects ..... 4
T.P.A.F. Reimbursement. ..... 4
Non-Public State Aid ..... 4
School Purchasing Programs
Contracts and Agreements Requiring Advertisement for Bids ..... 5
School Food Service ..... 5
Student Body Activities ..... 6
Application for State School Aid (ASSA) ..... 6
Pupil Transportation ..... 7
Facilities and Capital Assets. ..... 7
Miscellaneous ..... 7
Follow-up on Prior Year Findings ..... 7
Acknowledgment ..... 8
Schedule of Audited Enrollments ..... 9
Excess Surplus Calculation ..... 12
Audit Recommendations Summary ..... 15


## INDEPENDENT AUDITORS REPORT

Honorable President and Members
of the Board of Education
Princeton Public Schools
County of Mercer, New Jersey

We have audited, in accordance with generally accepted auditing standards and Government Auditing Standards, issued by the Comptroller General of the United States, the basic financial statements of Princeton Public Schools, County of Mercer as of and for the year ended June 30, 2020, and have issued our report thereon dated January 12, 2021.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information of the Princeton Public Schools' management and Board members, and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.


Scott A. Clelland
Licensed Public School Accountant
No. 1049


XIS \& COMPANY, LLP

January 12, 2021
Florham Park, New Jersey

# PRINCETON PUBLIC SCHOOLS <br> ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE 

JUNE 30, 2020

## Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and the Treasurer of School Moneys, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

## Administrative Practices and Procedures

## Insurance

Insurance coverage was carried in the amounts as detailed on J-20, Insurance Schedule contained in the District's CAFR.

Official Bonds (N.J.S.A. 18A:17-26, 18A:17-32, 18A:13-13)

| Name | Position | Amount |
| :--- | :--- | ---: |
| Matthew Bouldin | Business Administrator/Board Secretary | $\$$ |
| John Calavano | Treasurer of School Monies | 375,000 |
| Jennifer Micale | Comptroller/Assistant Board Secretary | 450,000 |

There is a Public Employee's Dishonesty Blanket Bond covering all other employees with multiple coverage of \$500,000.

## Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The District made a proper adjustment to the billings to sending Districts for the increase or decrease in per pupil costs in accordance with N.J.A.C. 6A:23A-17.1(f)3.

## Financial Planning, Accounting and Reporting

## Examination of Claims

An examination of claims paid during the period did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

## Payroll Account and Position Control Roster

The net salaries of all employees of the Board were deposited in the payroll account. Employees’ payroll deductions and employer's share of fringe benefits were deposited in the payroll agency account.

# PRINCETON PUBLIC SCHOOLS <br> ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE 

## JUNE 30, 2020

All payrolls tested were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/School Business Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits premium withholding due to the general fund.

Payrolls were delivered to the secretary of the board who then deposited with warrants in separate bank accounts for net payroll and withholdings.

No exceptions were noted during our testing of payroll.

## Employee Position Control Roster

An inquiry and subsequent review of the Position Control Roster did not identify any inconsistencies between the payroll records, employee benefit records, the general ledger accounts to where wages are posted, and the Position Control Roster.

## Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30 for proper classification of orders as reserve for encumbrances and accounts payable. No exceptions were noted.

## Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2 (f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, we also selected a sample of administrative coding classifications to determine overall reliability and compliance with N.J.A.C. $6 A: 23 A-8.3$. As a result of the procedures performed, a transaction error rate of $0 \%$ was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

## Board Secretary's Records

Our review of the financial and accounting records maintained by the Board Secretary did not identify any exceptions.

## Treasurer's Records

No exceptions were noted during our review of the financial and accounting records maintained by the Treasurer.

# PRINCETON PUBLIC SCHOOLS <br> ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE 

JUNE 30, 2020

Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds
$\underline{\text { Act (ESSA) }}$
The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the Comprehensive Annual Financial Report (CAFR). This section of the CAFR documents the financial position pertaining to the projects under Title I and VI of the Elementary and Secondary Education Act as amended and reauthorized.

The study of compliance for E.S.E.A. indicated no areas of noncompliance and/or questionable costs.

## Other Special Federal and/or State Projects

The District's special projects were approved as listed on Schedules A (K-3) and B (K-4) located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects. The study of compliance for the special projects did not indicate any areas of noncompliance or questioned costs.

## T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursement filed with the Department of Education for District employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

## T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Reports for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State onbehalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

## Non-Public State Aid

Our review of the Nonpublic State Aid completion reports disclosed no exceptions.

# PRINCETON PUBLIC SCHOOLS <br> ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE 

JUNE 30, 2020

## School Purchasing Programs

## Contracts and Agreements Requiring Advertisement for Bids

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school transportation contracts under N.J.S.A. 18A:39-3 is \$19,000 for 2019-20.

The District Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Based on the results of our examination, we did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

No exceptions were identified.

## School Food Service

The school food service program was not selected as a major federal or state program. However, the program expenditures exceeded $\$ 100,000$ in federal support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the School Food Authority (SFA) had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

## COVID-19 EMERGENCY

In accordance with the Governor's Declaration of Emergency pertaining to the COVID-19 Virus, all Public, Charter, and Non-Public schools were ordered to close effective March 18, 2020 for an undetermined period to limit the spread of the virus. As a result, School Food Authorities (SFA) were required to institute alternate procedures to provide meals to Free and Reduced Price eligible students during the period of school closures.

# PRINCETON PUBLIC SCHOOLS <br> ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE 

## JUNE 30, 2020

Therefore, SFA's were authorized to solicit and award emergency noncompetitive procurements and contracts with Food Service Management Companies in accordance with 2 CFR 200.320 and N.J.S.A. 18A:18A-7. The SFA's were also authorized to submit contract modifications to their existing Cost Reimbursable or Fixed Price contracts as necessary to ensure the feeding of Free and Reduced Price meal eligible students.

SFAs were notified of the requirement to maintain and report separate meal count records and financial records of all applicable costs incurred in providing meals to all free and reduced price meal eligible students during the emergency.

Exhibits reflecting Child Nutrition Program operations are included in the B-4 through B-6 section of the CAFR.

The Statement of Revenues, Expenses, and Changes in Fund Net Position (CAFR Schedule B-5) does separate program and non-program revenue and program and non-program cost of goods sold.

We also inquired of management about the emergency COVID-19 procedures/practices that the SFA instituted to provide meals to eligible students, maintenance of all applicable production records; meal counts; noncompetitive procurements; modification of existing contracts and applicable financial records to document the specific costs applicable to the emergency operations.

## Student Body Activities

During our audit of the student activity funds, no exceptions were identified.

## Application for State School Aid

Because the General State Aid cluster was not tested as a major program in the 2020 fiscal year, our audit procedures did not include a test of information reported in the October 15, 2019 Application for State School Aid (ASSA) for on-roll, private schools for the handicapped, lowincome and bilingual. We did agree the ASSA summary report to the underlying District working papers without exception. We also performed a review of the District procedures related to its completion.

The District maintained workpapers on the prescribed state forms or their equivalent.

The District has adequate written procedures for the recording of student enrollment data.

# PRINCETON PUBLIC SCHOOLS <br> ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE 

JUNE 30, 2020

## Pupil Transportation

Because Transportation Aid was not tested as a major program in the 2020 fiscal year, our audit procedures did not include a test of on-roll status reported in the 2019-2020 District Report of Transported Resident Students (DRTRS). We did agree the information presented on the DRTRS by the County/NJDOE and compared to the information presented by the District without exception.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exceptions were noted in our review of transportation related purchases of goods and services.

## Facilities and Capital Assets

Our procedures included a review of the New Jersey Schools Development Authority ("NJSDA") grant agreement for consistency with recording NJSDA revenue, transfer of local funds from the general fund or from the capital reserve account and awarding of contracts for eligible facilities construction. No exceptions were noted.

## Miscellaneous

## Testing for Lead of All Drinking Water in Educational Facilities

The school district adhered to all the requirements of N.J.A.C. 26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities.

The school district submitted the annual Statement of Assurance to the Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

## Follow-up on Prior Year's Findings

In accordance with Government Auditing Standards, our procedures included a review of all prior year recommendations including findings. Corrective action has been taken on all prior year findings.

There were no audit reports issued by the Office of Fiscal Accountability and Compliance (OFAC) during the 2020 fiscal year.

# PRINCETON PUBLIC SCHOOLS <br> ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE 

JUNE 30, 2020

## Acknowledgment

We received the complete cooperation of all the officials of the School District and we greatly appreciate the courtesies extended to the members of the audit team.
ENROLLMENT AS OF OCTOBER 15, 2019

| 2020-21 Application for State School Aid (10/15/19 data) |  |  |  |  | Sample for Verification |  |  |  |  |  | Private Schools for Disabled |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Reported on <br> A.S.S.A. <br> On Roll |  | d on <br> pers <br> ll |  |  | Sele |  |  | per <br> ers <br> ll |  |  | Reported on A.S.S.A. as Private | Sample <br> for | Sample | Sample |
| Full Shared | Full | Shared | Full | Shared | Full | Shared | Full | Shared | Full | Shared | Schools | Verification | Verified | Errors |


ENROLLMENT AS OF OCTOBER 15, 2019

PRINCETON PUBLIC SCHOOLS
SCHEDULE OF AUDITED ENROLLMENTS
APPLICATION FOR STATE SCHOOL AID SUMMARY
ENROLLMENT AS OF OCTOBER 15, 2019
Note: Detailed testing over ASSA, DRTRS, and Non-public transportation was not performed for the fiscal year ended June 30, 2020 as the General State Aid Cluster and Transportation Aid were not tested in the current year for Single Audit purposes.

| Resident LEP NOT Low Income |  |  | Sample for Verification |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Reported on A.S.S.A. as NOT Low Income | Reported on Workpapers as NOT Low Income | Errors | Sample Selected from Workpapers | Verified to Application and Register | Sample <br> Errors |


| - | - | - | - | - | - |
| :---: | :---: | :---: | :---: | :---: | :---: |
| - | - | - | - | - | - |
| - | - | - | - | - | - |
| 16.0 | 16.0 | - | - | - | - |
| 8.0 | 8.0 | - | - | - | - |
| 12.0 | 12.0 | - | - | - | - |
| 10.0 | 10.0 | - | - | - | - |
| 15.0 | 15.0 | - | - | - | - |
| 5.0 | 5.0 | - | - | - | - |
| 6.0 | 6.0 | - | - | - | - |
| 6.0 | 6.0 | - | - | - | - |
| 3.0 | 3.0 | - | - | - | - |
| 8.0 | 8.0 | - | - | - | - |
| 5.0 | 5.0 | - | - | - | - |
| 4.0 | 4.0 | - | - | - | - |
| - | - | - | - | - | - |
| - | - | - | - | - | - |
| - | - | - | - | - | - |
| - | - | - | - | - | - |
| 98.0 | 98.0 | - | - | - | - |
| 2.0 | 2.0 | - | - | - | - |
| 1.0 | 1.0 | - | - | - | - |
| 2.0 | 2.0 | - | - | - | - |
| 5.0 | 5.0 | - | - | - | - |
| - | - | - | - | - | - |
| - | - | - | - | - | - |
| 103.0 | 103.0 | - | - | - | - |

# PRINCETON PUBLIC SCHOOLS 

## EXCESS SURPLUS CALCULATION

JUNE 30, 2020
SECTION 1
A. 2\% Calculation of Excess Surplus
2019-20 Total General Fund Expenditures per the CAFR, Ex. C-1 \$ 100,365,501 ..... (B)
Increased by:
Transfer from Capital Outlay to Capital Projects Fund ..... \$(B1a)
Transfer from Capital Reserve to Capital Projects Fund ..... \$ ..... (B1b)
Transfer from General Fund to SRF for PreK-Regular
\$ ..... (B1c)
Transfer from General Fund to SRF for PreK-Inclusion\$- (B1d)
Decreased by:
On-Behalf TPAF Pension, PRM, LTD and Social Security
Assets Acquired Under Capital Leases\$ 12,929,287 (B2a)\$
Adjusted 2019-20 General Fund Expenditures [(B) + (B1s) - (B2s)] ..... \$ 87,436,214 (B3)
2\% of Adjusted 2019-20 General Fund Expenditures
[(B3) times .02]
$\$ \quad 1,748,724$ ..... (B4)
Enter Greater of (B4) or \$250,000$\$ \quad 1,748,724$(B5)Increased by: Allowable Adjustment*\$ 1,211,334(K)
Maximum Unassigned/Undesignated - Unreserved Fund Balance [(B5) + (K)] $\$ \quad 2,960,058$ ..... (M)
SECTION 2
Total General Fund - Fund Balances at 6-30-20 (Per CAFR Budgetary Comparison Schedule C-1) ..... \$ 11,723,049 (C)
Decreased by:
Assigned Year End Encumbrances ..... $\$ \quad 588,774$ (C1)
Legally Restricted - Designated for Subsequent Year's Expenditures ..... \$ ..... - (C2)
Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures** ..... (C3)
Other Restricted Fund Balances**** ..... \$ 3,426,097 (C4)
Assigned Fund Balance-Unreserved- Designated for Subsequent Year's Expenditures ..... $\$ \quad 2,500,000$ (C5)
Additional Assigned Fund Balance - Unreserved -Designated for Subsequent Year's Expenditures July 1, 2020 - August 31, 2020 \$\$- (C6)
Total Unassigned Fund Balance[(C)-(C1)-(C2)-(C3)-(C4)-(C5)-(C6)]\$ 5,208,178 (U1)

## PRINCETON PUBLIC SCHOOLS

## EXCESS SURPLUS CALCULATION

JUNE 30, 2020

## SECTION 3

Restricted Fund Balance - Excess Surplus ***[(U1)-(M)] IF NEGATIVE ENTER -0-$\$ \quad 2,248,120$ (E)
Recapitulation of Excess Surplus as of June 30, 2020
Reserved Excess Surplus - Designated for Subsequent Year's Expenditures ** ..... \$ - (C3)
Reserved Excess Surplus *** [(E)] \$ 2,248,120 (E)
Total Excess Surplus [(C3)+(E)] ..... \$ 2,248,120 (D)
*Detail of Allowable Adjustments
Impact Aid ..... \$ ..... (H)
Sales \& Lease-back ..... \$ ..... (I)
Extraordinary Aid
Additional Nonpublic School Transportation Aid
\$ 32,641 ..... (J2)Current Year School Bus Advertising Revenue RecognizedFamily Crisis Transportation Aid\$Total Adjustments [(H)+(I)+(J1)+(J2)+(J3)+(J4)]\$ 1,211,334 (K)
** This amount represents the June 30, 2019 Excess Surplus (C3 above) and must be included in the Audit Summary Worksheet Line 90031.
*** Amount must agree to the June 30, 2020 CAFR and must agree to Audit Summary Line 90030.
**** Amount for Other Restricted Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by another type of government, such as the judicial branch of government, must have departmental approval. District requests should be submitted to the Division of Administration and Finance prior to September 30.

## PRINCETON PUBLIC SCHOOLS

## EXCESS SURPLUS CALCULATION

## JUNE 30, 2020

## Detail of Other Restricted Fund Balance

## Statutory restrictions:

Approved unspent separate proposal
Sale/lease-back reserve
\$

Capital reserve
\$

Emergency reserve
\$ 3,015,413

Maintenance reserve
\$

Tuition reserve
School Bus Advertising 50\% Fuel Offset-current year
\$ 410,684

School Bus Advertising 50\% Fuel Offset-prior year
Impact Aid General Fund Reserve (Sections 8002 and 8003)
Impact Aid General Fund Reserve (Sections 8007 and 8008)
Other State / government madated reserve
[Other Restricted Fund Balance not noted above]****
\$
\$
-
\$ -
\$ -
\$ -
\$
\$ -

Total Other Restricted Fund Balance $\quad \$ \quad 3,426,097$
(C4)

# Princeton Public Schools <br> Audit Recommendations Summary 

June 30, 2020

## 1. Administrative Practices and Procedures

None
2. Financial Planning. Accounting and Reporting

None

## 3. School Purchasing Programs

None

## 4. School Food Service

None
5. Student Body Activities

None
6. Application for State School Aid

None
7. Pupil Transportation

None
8. Facilities and Capital Assets

None
9. Miscellaneous

None
10. Status of Prior Year Audit Findings/Recommendations

Prior year audit findings/recommendations were corrected.

