WALLKILL VALLEY REGIONAL

HIGH SCHOOL DISTRICT

COUNTY OF SUSSEX

AUDITORS' MANAGEMENT REPORT ON

ADMINISTRATIVE FINDINGS - FINANCIAL,

COMPLIANCE AND PERFORMANCE

FISCAL YEAR ENDED JUNE 30, 2020

## $\frac{\text{WALLKILL VALLEY REGIONAL HIGH SCHOOL DISTRICT}}{\text{COUNTY OF SUSSEX}}$

### AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE

#### FINDINGS - FINANCIAL,

#### COMPLIANCE AND PERFORMANCE

#### FISCAL YEAR ENDED JUNE 30, 2020

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Independent Member BKR International

December 15, 2020

The Honorable President and Members of the Board of Education Wallkill Valley Regional High School District Hamburg, NJ

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Wallkill Valley Regional High School District in the County of Sussex for the fiscal year ended June 30, 2020, and have issued our report thereon dated December 15, 2020.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated December 15, 2020, on the financial statements of the Board.

We will review the status of the comments during our next audit engagement. We have already discussed these comments and suggestions with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations.

This report is intended for the information of the Wallkill Valley Regional High School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

NISIVOCCIA LLP

isivoccia LLP

John J. Mooney

Licensed Public School Accountant #2602

Certified Public Accountant

#### Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

#### Administrative Practices and Procedures

#### Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the district's CAFR.

#### Officials in Office and Surety Bonds

<u>Name</u>	<u>Position</u>	Coverage
Barbara Decker	Treasurer of School Monies	\$ 204,000
Joseph Hurley	Business Administrator/Board Secretary	204,000

#### Financial Planning, Accounting and Reporting

#### **Examination of Claims**

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

#### Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account. Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the General Fund.

All payrolls were approved by the Superintendent and were certified by the President of the Board, the Board Secretary/Business Administrator and the Superintendent. Payrolls were delivered to the Treasurer of School Monies with a warrant to her order for the full amount of the payroll.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendent, and business administrator) to the NJ Department of Treasury was filed in a timely manner.

#### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

#### WALLKILL VALLEY REGIONAL HIGH SCHOOL DISTRICT ADMINISTRATIVE FINDINGS – FINANCIAL, COMPLIANCE AND PERFORMANCE

#### FISCAL YEAR ENDED JUNE 30, 2020

(Continued)

Financial Planning, Accounting and Reporting (Cont'd)

#### Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.2. As a result of the procedures performed, no errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classifications.

#### Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments.

#### Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments.

#### Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained herein within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Titles I and II and Title IV of the Elementary and Secondary Education Act as amended and reauthorized.

The study of compliance for the E.S.E.A. did not indicate any area of noncompliance.

#### Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

#### T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

(Continued)

Financial Planning, Accounting and Reporting (Cont'd)

#### T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The T.P.A.F. Reimbursements to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2020. The reimbursement form was reviewed and no exceptions were noted.

#### **School Purchasing Programs**

#### Contracts and Agreements Requiring Advertisement for Bids

#### N.J.S.A. 18A:18A-3 states:

a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made . . . . "

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law . . . ."

Effective July 1, 2015 and thereafter the bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A 18A:39-3 is currently \$19,000.

As per N.J.S.A. 18A:18A-3, the Board passed a resolution, recognizing the Business Administrator as a qualified purchasing agent and increasing the bid threshold to \$40,000.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

(Continued)

School Purchasing Programs (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

#### School Food Service

The school food service program was not selected as a major federal and/or state program. However, the program expenditures exceeded \$100,000 in federal and/or State support. Accordingly, we inquired of school management, or the appropriate school food service personnel, as to whether the School Food Authority (SFA) had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted. We inquired of school management, or the appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

Non-program foods were purchased, prepared or offered for sale. The Statement of Revenue, Expenses and Changes in Net Position in the CAFR Schedule B-5 does separate program and non-program revenue and program and non-program cost of goods sold.

We also inquired of management about the emergency COVID-19 procedures/practices that the SFA instituted to provide meals to eligible students, maintenance of all applicable production records, meal counts, noncompetitive procurements, modification of existing contracts and applicable financial records to document the specific costs applicable to the emergency operations.

(Continued)

#### Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2019 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, bilingual and low income students. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers with minor exceptions. The information that was included on the workpapers was verified on a test basis without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed State forms or their equivalent.

The District has adequate written procedures for the recording of student enrollment data.

#### **Pupil Transportation**

Our audit procedures included a test of on-roll status reported in the 2019-2020 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with minor exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

#### Finding:

During review of the District Report of Transported Resident Students, it was noted that there were regular education students incorrectly reported to the DOE by the District as special education students. The District going forward will ensure to report students in the correct categories. The number of instances in which errors were noted were minimal, therefore no formal recommendation is deemed necessary.

#### Travel Expense and Reimbursement Policy

Travel regulations require each District to adopt a formal travel policy and procedure pertaining to travel expenses and reimbursements for its employees and board members. The regulations require the District to establish a maximum travel amount for the year and to account for these expenses within a separate account in the budget to ensure that the maximum is not exceeded. The regulations also require that all travel be approved by the Board prior to the event and that the approval list the event, total event cost and the individuals attending. Employees and board members attending an event are then required to complete a post event report to be submitted to a designated person within the District.

#### Testing for Lead of All Drinking Water in Educational Facilities

The District did submit the annual Statement of Assurance to the NJ Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

(Continued)

#### Facilities and Capital Assets

The District is currently in the process of reviewing and closing out their capital projects as necessary.

#### Management Suggestions:

#### Governmental Accounting Standards Board (GASB) Statements

Due to COVID-19, the GASB postponed the implementation of GASB Statement No. 84, *Fiduciary Activities*, until the fiscal year ended June 30, 2021. Based on guidance from the NJ Department of Education and GASB, the activity for student activities, payroll agency, unemployment compensation trust, flexible spending trust and private purpose scholarship trust funds will no longer be reported in the Fiduciary Fund financial statements. This activity will now be reported in the General (payroll agency, flexible spending and unemployment compensation) and Special Revenue (student activities and scholarship) Funds.

#### Effect on Internal Controls due to COVID-19

With the increase in employees working remotely due to COVID-19 especially those in the Business Office it is vital that the District routinely reviews the internal controls in place especially with respect to security of passwords as well as access rights to accounting software and bank information including bank wire transfers and the timely back-up of records.

#### Status of Prior Year's Findings/Recommendations

The prior year recommendations regarding the District prepare and review an analysis of balance for the Payroll Agency bank account, reviewing salary remittances, returning interfunds, and reviewing the District Report of Transported Resident Students have been resolved in the current year.

WALLKILL VALLEY REGIONAL HIGH SCHOOL
APPLICATION FOR STATE SCHOOL AID SUMMARY
SCHEDULE OF AUDITED ENROLLMENTS
ENROLLMENT AS OF OCTOBER 15, 2019

Sample for Verification	Sample Verified per Errors per	Selected from Registers Registers	Workpapers On Roll On Roll	Full Shared Full Shared Full Shared	112		108 108	103 103	443 443 — — — — — — — — — — — — — — — —	13	13 13	456 -0- $456$ -0000-	%00.0 %00.0
ool Aid			Errors	Full Shared	-							1 -0-	0.18% $0.00%$
2020-2021 Application for State School Aid	Reported on	Workpapers	On Roll	Full Shared	112	120	108	103	443	124	124	567 -0-	
2020-2021	Reported on	A.S.S.A.	On Roll	Full Shared	1111	120	108	103	442	124	124	-0-	•
					Grade Nine	Grade Ten	Grade Eleven	Grade Twelve	Subtotal	Special Ed - High School	Subtotal	Totals	Percentage Error

# WALLKILL VALLEY REGIONAL HIGH SCHOOL APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 15, 2019

		Private Schools for Disabled	for Disabled				Resident L	Resident Low Income		
	Reported on	Sample			Reported on	Reported on Work papers		Sample	Verified to	
	Private	for	Sample	Sample	as Low	as Low		from	Application	Sample
	Schools	Verification	Verified	Errors	Income	Income	Errors	Workpapers	and Register	Errors
Grade Nine					17	17		2	2	
Grade Ten					22	22		3	8	
Grade Eleven					21	21		8	3	
Grade Twelve					12	12		2	2	
Subtotal					72	72		10	10	
Special Ed - High School	7	$\kappa$	ĸ		38	37	-1	ĸ	ĸ	
Subtotal	7	3	3		38	37	-1	5	5	
Totals	7	3	3	-0-	110	109	-1	15	15	-0-
Percentage Error	Ţ.			0.00%			-0.91%			0.00%

# WALLKILL VALLEY REGIONAL HIGH SCHOOL SCHEDULE OF AUDITED ENROLLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2019

			Transpor	rtation		
	Reported	Reported				_
	on DRTRS	on DRTRS				
	by DOE	by District	Errors	Tested	Verified	Errors
Regular - Public Schools	434	434		25	27	(2)
Regular - Special Education	151.5	151.5		15	13	2
Transported - Non Public	57	57		5	5	
AIL - Non Public	4	4		1	1	
Special Needs - Public	15	15		2	2	
Special Needs - Private	6.5	6.5		2	2	
Totals	668	668	-0-	50	50	-0-
Percentage Error			0.00%			0.00%

		Re-
	Reported	calculated
Average Mileage - Regular Including Grade PK Students	6.8	6.8
Average Mileage - Regular Excluding Grade PK Students	6.8	6.8
Average Mileage - Special Education with Special Needs	13.3	13.3

## WALLKILL VALLEY REGIONAL HIGH SCHOOL DISTRICT EXCESS SURPLUS CALCULATION YEAR ENDED JUNE 30, 2020

#### Section 1 - REGULAR DISTRICT

2019-2020 Total General Fund Expenditures per the CAFR Increased by:	\$ 16,755,614 (B)
Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund	\$ -0- (B1a) \$ -0- (B1b)
Decreased by: On-Behalf TPAF Pension and Social Security	\$ 2,239,092 (B2a)
Assets Acquired Under Capital Leases	(B2b)
Adjusted 2019-2020 General Fund Expenditures [(B)+(B1's)-(B2's)]	\$ 14,516,522 (B3)
2% of Adjusted 2019-2020 General Fund Expenditures [(B5) times .02]	\$ 290,330 (B4)
Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment	\$ 290,330 (B5) \$ 10,589 (K)
Maximum Unassigned Fund Balance [(B5)+(K)]	\$ 300,919 (M)
Section 2	
Total General Fund - Fund Balances @ 6/30/2020	\$ 2,432,020 (C)
(Per CAFR Budgetary Comparison Schedule C-1) Decreased by:	
•	
Assigned - Year End Encumbrances	\$ 567,023 (C1)
Legally Restricted - Designated for Subsequent Year's Expenditures	
Legally Restricted - Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures	\$ -0- (C2) \$ 118,581 (C3)
Legally Restricted - Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures Other Restricted Fund Balances	\$ -0- (C2) \$ 118,581 (C3) \$ 1,415,533 (C4)
Legally Restricted - Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures	\$ -0- (C2) \$ 118,581 (C3)
Legally Restricted - Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures Other Restricted Fund Balances Assigned - Designated for Subsequent Year's Expenditures	\$ -0- (C2) \$ 118,581 (C3) \$ 1,415,533 (C4)
Legally Restricted - Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures Other Restricted Fund Balances Assigned - Designated for Subsequent Year's Expenditures Additional Assigned Fund Balance - Designated for Subsequent	\$ -0- (C2) \$ 118,581 (C3) \$ 1,415,533 (C4) \$ 29,964 (C5)
Legally Restricted - Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures Other Restricted Fund Balances Assigned - Designated for Subsequent Year's Expenditures Additional Assigned Fund Balance - Designated for Subsequent Year's Expenditures July 1, 2020 - August 1, 2020	\$ -0- (C2) \$ 118,581 (C3) \$ 1,415,533 (C4) \$ 29,964 (C5) \$ -0- (C6)

Restricted Fund Balance - Excess Surplus [(U1)-(M)] IF NEGATIVE, ENTER -0-

-0- (E)

## WALLKILL VALLEY REGIONAL HIGH SCHOOL DISTRICT EXCESS SURPLUS CALCULATION YEAR ENDED JUNE 30, 2020 (CONTINUED)

#### Section 3 (Cont'd)

R	lecapi	itula	tion	of	Excess	Sur	plus	as	of	June	30,	, 2020

Restricted Excess Surplus - Designated for Subsequent Year's Expenditures Restricted Excess Surplus [(E)]	\$	118,581 (C3) -0- (E)
Total $[(C3)+(E)+(F)]$	\$	118,581 (D)
Detail of Allowable Adjustments		
Impact Aid	\$	-0- (H)
Sale and Lease Back	\$	-0- (I)
Extraordinary Aid	\$ \$ \$	1,367 (J1)
Additional Nonpublic School Transportation Aid	\$	9,222 (J2)
Total Adjustments [(H)+(I)+(J1)+(J2)]  Datail of Other Restricted Fund Releases	\$	10,589 (K)
Detail of Other Restricted Fund Balances		
Statutory Restrictions	\$	-0-
Approved Unspent Separate Proposal	\$	-0-
Sale/Lease-Back Reserve	\$	-0-
Capital Reserve	\$	1,415,533
Maintenance Reserve	\$	-0-
Emergency Reserve	\$	-0-
Tuition Reserve	\$	-0-
Waiver Offset Reserve	\$	-0-
Other State/Governmental Mandated Reserve	\$ \$ \$ \$ \$ \$	-0-
Other Restricted Fund Balance not Noted Above	\$	-0-
Total Other Restricted Fund Balances	\$	1,415,533

## WALLKILL VALLEY REGIONAL HIGH SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS FISCAL YEAR ENDED JUNE 30, 2020

#### It is recommended that:

1.	Administrative Practices and Procedures
	None
2.	Financial Planning, Accounting and Reporting
	None
3.	School Purchasing Program
	None
4.	School Food Service
	None
5.	Student Body Activities
	None
6.	Application for State School Aid
	None
7.	Pupil Transportation
	None.
8.	Travel Expense and Reimbursement Policy
	None
9.	Facilities and Capital Assets
	None
10.	Status of Prior Year's Findings/Recommendations
	The prior year recommendations regarding the Payroll Agency analysis of balance, District review salary remittances, returning interfunds, and reviewing the District Report of Transported Resident Students are completed have been resolved in the current year.