BERGEN COUNTY SPECIAL SERVICES SCHOOL DISTRICT AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS -FINANCIAL, COMPLIANCE AND PERFORMANCE JUNE 30, 2021

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Honorable President and Members of the Board of Education Bergen County Special Services School District Paramus, New Jersey

We have audited in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Bergen County Special Services School District as of and for the fiscal year ended June 30, 2021, and have issued our report thereon dated March 10, 2022.

As part of our audit, we performed procedures required by the Office of School Finance, Department of Education, State of New Jersey and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information and use of management, the Board of Education, others within the District and the New Jersey State Department of Education. However, this report is a matter of public record and its distribution is not limited.

LERCH. VINCI & HIGGINS, LLP Certified Public Accountants Public School Accountants,

Dieter P. Lerch Public School Accountant PSA Number CS00756

Fair Lawn, New Jersey March 10, 2022

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator, the activities of the Board of Education and the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Fire insurance coverage was carried in the amounts as detailed on the Insurance Schedule contained in the district's <u>CAFR</u>.

Official Bonds

Name	Position	Amount
John Susino	Business Administrator/Board Secretary	\$ 10,000
Peter Bellani	Accounting Manager	10,000

All employees are covered by a blanket position bond and are part of the County of Bergen's Insurance Fund.

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were less than estimated costs. The Board made a proper adjustment to the billings to sending districts for the decrease in per pupil costs in accordance with NJAC 6A:23-3.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of payroll taxes were deposited in the Payroll Agency Account.

All payrolls tested were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/School Business Administrator.

Financial Planning, Accounting and Reporting (Continued)

Employee Position Control Roster

The Board has implemented and maintains a personnel tracking and accounting (Position Control) system.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered and it was determined that no blanket purchase orders were included in the balance of the reserves for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with <u>N.J.A.C.</u> 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. As a result of the procedures performed, a transaction error rate of 0% was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Board Secretary's Records

The financial records, books of account and minutes maintained by the Board Secretary were in good condition.

The prescribed contractual order system was followed.

Bids received were summarized in the minutes (N.J.S.A. 18A:18A-21).

Acknowledgment of the Board's receipt of the Board Secretary's monthly financial reports was included in the minutes.

The original budget per the budget appropriation report did agree to the appropriations reflected in the adopted budget.

Unemployment Compensation Insurance Trust Fund

The Board has adopted the direct reimbursement method and has established an Unemployment Compensation Insurance Trust Fund. The financial transactions of this fund are reported in the General Fund.

Other Special Federal and/or State Projects

The district's Special Projects were approved as listed on Exhibit K-3 and Exhibit K-4 located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

Financial Planning, Accounting and Reporting (Continued)

T.P.A.F. Reimbursements

Our audit procedures included a test of the semi-monthly reimbursement forms filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The amount of expenditure charged to the current year's Final Report for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

Effective July 1, 2015, the bid thresholds in accordance with N.J.S.A. 18A:18A-2 and N.J.S.A. 18A:18A-3(a) (as amended) are \$44,000 and \$32,000 respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is currently \$19,600. The Board has designated the Purchasing Manager as the qualified purchasing agent.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Board Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated no instances where payments, contracts, or agreements were made" for the performance of any work or the furnishing or hiring of any materials or supplies," in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per <u>N.J.S.A.</u> 18A:18A-5.

School Purchasing Programs (Continued)

Contracts and Agreements Requiring Advertisement for Bids (Continued)

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained. Our examination did reveal, however, that purchases were made through the use of State contracts. However, the District does follow a rigorous policy where all purchases are publicly bid, quoted or bought through the use of state contracts.

Finding 2021-1 – The District contracted for services under the Cooperative Pricing System whereby the contract exceeded the bid threshold.

Recommendation – A vendor list of participation be approved by resolution annually authorizing the purchase of goods or services from the Co-Op where such purchases exceed the bid threshold.

School Food Service

PUBLIC HEALTH EMERGENCY

In accordance with the Governor's Declaration of Emergency pertaining to the COVID 19 Virus all Public, Charter, Non-Public schools were ordered to close effective as of March 18, 2020 for an undetermined period to limit the spread of the virus. As a result, School Food Authorities (SFA) were required to institute alternate procedures to provide meals to Free and Reduced Price eligible students during the period of school closures.

During SY 2020-2021 the public health emergency was still applicable. As a result, School Food Authorities (SFA's) were required to provide meals in accordance with the regulations governing the National School Nutrition Seamless Summer Option (SSO) or the Summer Food Service Program (SFSP) option.

SFAs were authorized to solicit and award emergency noncompetitive procurements and contracts with Food Service Management Companies in accordance with 2 CFR 200.320 and N.J.S.A. 18A:18A-7. The SFAs were also authorized to submit contract modifications to their existing Cost Reimbursable or Fixed Price contracts as necessary to ensure the feeding of all children throughout the ages of 18, as well as persons over 18 with disabilities as defined in the regulations.

SFAs were notified of the requirement to maintain and report separate meal count records and financial records of all applicable costs incurred in providing meals to all free and reduced price meal eligible students during the emergency.

The school food service program was not selected as a major federal and/or State program. However, the program expenditures exceeded \$100,000 in federal and/or State support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

The Statement of Revenues, Expenses and Changes in Fund Net Position (CAFR Schedule B-5) does separate program and non-program revenue and program and non-program cost of goods sold.

We inquired of management about the public health emergency procedures/practices that the District instituted to provide meals to all students, maintenance of all applicable production records; meal counts; noncompetitive procurements; modification of existing contracts and applicable financial records to document the specific costs applicable to the emergency operations. We also inquired if the FSMC received a loan in accordance with the Payroll Protection Plan and whether the funds were used to pay for forgiven and the FSMC refunded or credited the applicable amounts to the SFA.

School Food Service (Continued)

The financial transactions and statistical records of the school food services were maintained in satisfactory condition. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis. No exceptions were noted.

Cash receipts and bank records were reviewed for timely deposit.

The district utilizes a food service management company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34 and 19-1 through 19-4.1. Provisions of the FSMC contract/addendum were reviewed and audited. The FSMC contract includes an operating results provision which guarantees that the food service program will incur a loss of not more than \$120,000. The operating results provision has been met. All vendor discounts, rebates and credits from vendors and/or the FSMC were tracked and credited to the Food Service account and reconciled to supporting documentation at least annually.

The number of meals claimed for reimbursement was verified against sales and meal count records. As part of the claims review process the Edit Check Worksheet was completed. Reimbursement vouchers were timely filed, and meals claimed agreed with meal count records, as detailed on the Schedule of Meal Activity.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources did not exceed three months average expenditures.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds.

Regional Day School

The Board operates one Regional Day School as part of an agreement with the State of New Jersey.

Scholarship Accounts

The Board maintains scholarship accounts which are included in the Trust and Agency Fund.

Cash receipts and disbursements records for the accounts were maintained in good condition.

Cash disbursements reviewed had proper supporting documentation.

Student Activity Accounts

The Board has a policy which clearly established the regulation of student activity funds. Cash receipts and disbursements records for the District's student activity accounts were maintained in satisfactory condition.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2020 Application for State School Aid (A.S.S.A.) for students on-roll and low income. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers without exception. The information that was included on the workpapers was verified with immaterial exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district has adequate written procedures for the recording of student enrollment data.

Pupil Transportation

Our procedures included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exceptions were noted in our review of transportation related purchases of goods and services.

Suggestions to Management

It is suggested that the District review all vendor invoices submitted pursuant to the Job Order Contracting award by the ESCNJ to ensure proper pricing consistent with the bid award.

BERGEN COUNTY SPECIAL SERVICES SCHOOL DISTRICT FOOD SERVICE FUND SCHEDULE OF MEAL COUNT ACTIVITY FOR THE FISCAL YEAR ENDED JUNE 30, 2021

SCHEDULE OF MEAL COUNT ACTIVITY

<u>Program</u>	Meals/Milks <u>Category</u>	Meals/Milks <u>Claimed</u>	Meals/Milks <u>Tested</u>	Meals/Milks <u>Verified</u>	Difference	Rate	(Over) Under Claim
National School Lunch	SSO	27,786	27,786	27,786			
	Total Lunch	27,786	27,786	27,786			
School Breakfast	SSO	27,089	27,089	27,089			
	Total Breakfast	27,089	27,089	27,089			
TOTAL		54,875	54,875	54,875	-		-

NET CASH RESOURCE SCHEDULE

BERGEN COUNTY SPECIAL SERVICES SCHOOL DISTRICT Proprietary Funds - Food Service FYE 2021

<u>Net Cash Resources:</u>		Food Service B - 4/5	
CAFR * B-4 B-4 B-4 B-4	Current Assets Cash & Cash Equiv. Due from Other Gov'ts Accounts Receivable Investments	72,656 24,788 -	
CAFR B-4 B-4 B-4 B-4	Current Liabilities Less Accounts Payable Less Accruals Less Due to Other Funds Less Deferred Revenue	(26,694) 	
	Net Cash Resources	70,750	(A)
<u>Net Adj. Total Operati</u>	ng Expense:		
B-5 B-5	Tot. Operating Exp. Less Depreciation	281,148	
	Adj. Tot. Oper. Exp.	281,148	(B)
Average Monthly Ope	rating Expense:		
	B / 10	28,115	(C)
Three times monthly	Average:		
C	3 X C	84,344	(D)
TOTAL IN BOX A LESS TOTAL IN BOX NET From above:	\$ 70,750 D \$ 84,344 \$ (13,594)		
A is greater than D, c	ash exceeds 3 X average m	onthly operating	expenses.

D is greater than A, cash does not exceed 3 X average monthly operating expenses.

* Inventories are not to be included in total current assets.

SOURCE - USDA resource management comprehensive review form

BERGEN COUNTY SPECIAL SERVICES A.S.S.A. SCHEDULE OF AUDITED ENROLLMENTS October 15, 2020

	:	2021-2022	Applicatio	n for State S	chool Aid			Sample for Verification							Special Education			
-	Reporte	ed on	Repo	rted on				Sample)	Verified per		Errors per		Sample				
	A.S.S	.A.	Work	papers			Se	ected fror	m	Register		Registers		for				
	On R	oli	On	Roll	En	rors	w	orkpapers	s	On Roll		On Roll		Verifi-	Sample	Sample		
-	Full	Shared	Full	Shared	Full	Shared	Full	Sha	ared	Full	Shared	Full	Shared	cation	Verified	Errors		
Half Day Preschool - 3 years	-	-	-	-	-	-		-	-	-	-	-	-	-	-	-		
Half Day Preschool - 4 years	-	-	-	-	-	-		-	-	-	-	-	-	-	-	-		
Half Day Kindergarten	-	-	-	-	-	-		-	-	-	-	-	-	-	-	-		
Full Day Kindergarten	-	-	-	-	-	-		-	-	-	-	-	-	-	-	-		
1st Grade	-	-	-	-	-	-		-	-	-	-	-	-	-	-	-		
2nd Grade	-	-	-	-	-	-		-	-	-	-	-	-	-	-	-		
3rd Grade	-	-	-	-	-	-		-	-	-	-	-	-	-	-	-		
4th Grade	-	-	-	-	-	-		-	-	-	-	-	-	-	-	-		
5th Grade	-	-	-	-	-	-		-	-	-	-	-	-	-	-	-		
6th Grade	-	-	-	-	-	-		-	-	-	-	-	-	-	-	-		
7th Grade	-	-	-	-	-	-		-	-	-	-	-	-	-	-	-		
8th Grade	-	-	-	-	-	-		-	-	-	-	-	-	-	-	-		
9th Grade	-	-	-	-	-	-		-	-	-	-	-	-	-	-	-		
10th Grade	-	-	-	-	-	-		-	-	-	-	-	-	-	-	-		
11th Grade	-	-	-	-	-	-		-	-	-	-	-	-	-	-	-		
12th Grade	-		-	-	-	-		-	-	-	-	-	-		-	-		
Subtotal	-	-	-	-	-	-		-	-	-	-	-	-	-	-	-		
Spec Ed - Elementary	178	-	178	-	-	-	1	78	-	178	-	-	-	19	18	1		
Spec Ed - Middle School	139	-	139	-	-	-	1	39	-	139	-	-	-	15	15	-		
Spec Ed - High School	293	11	293	11	-		2	93	11	293	11	-	-	31	30	1		
Subtotal	610	11	610	11	-	-	6	10	11	610	11	-	-	65	63	2		
_																		
Totals	610	11	610	11	-	-	6	10	11	610	11	-	_	65	63	2		
Percentage Error				=	0.00%	0.00%					:	0.00%	0.00%			0.00%		

		E	BLESHMAN	NON ROLL				Sample for Verification										
-	Repor	ted on	Reported on				-	Sample		Verified per	Errors per							
	A.S.	.S.A.	Workp	papers				Selecte	ed from	Register	Registers							
	On	Roll	On Roll		Errors			Workpapers		On Roll		On Roll						
_	Full	Shared	Full	Shared	Full	Shared	_	Full	Shared	Full	Shared	Full	Shared					
Spec Ed - Elementary	30	-	30	-	-	-	_	30	-	30	-	-	-					
Spec Ed - Middle School	14	-	14	-	-	-		14	-	14	-	-	-					
Spec Ed - High School	42	-	42	-	-	-	_	42		41	-	1	-					
Subtotal	86	-	86	-	-	-		86	-	85	-	1	-					
 Totals	86		86		-	-		86		85	-	1	-					
Percentage Error					0.00%	0.00%	_					1.16%	0.00%					

BERGEN COUNTY SPECIAL SERVICES A.S.S.A. SCHEDULE OF AUDITED ENROLLMENTS October 15, 2020

		Low Income			Samp	le for Verificati	on		LEP Low In	come		-	Samp	Sample for Verification	
		Workpapers as			Sample	Verified to	Comolo	Reported on A.S.S.A as	Workpape	ers as		-	Sample Selected from	Verified to	Sampla
	Low Income	Low Income	Errors		ected from orkpapers	Application and Register	Sample Errors	Low Income	Low Incom		Errors		Selected from Workpapers	and Register	Sample Errors
												-		<u>v</u>	
Half Day Pre-School (3 Yrs)	-	-	-		-	-	-	-		-	-		-	-	-
Half Day Pre-School (4 Yrs)	-	-	-		-	-	-	-		-	-		-	-	-
Half Day Kindergarten	-	-	-		-	-	-	-		-	-		-	-	-
Full Day Kindergarten	-	-	-		-	-	-	-		-	-		-	-	-
1st Grade	-	-	-		-	-	-	-		-	-		-	-	-
2nd Grade	-	-	-		-	-	-	-		-	-		-	-	-
3rd Grade	-	~	-		-	-	-	-		-	-		-	-	-
4th Grade	-	-	-		-	-	-	-		-	-		-	-	-
5th Grade 6th Grade	-	-	-		-	-	-	-		-	-		-	-	-
oth Grade 7th Grade	-	-	-		-	-	-	-		-	-		-	-	-
8th Grade	-	-	-		-	-	-	-		-	-		-	-	-
9th Grade	-	-	-		-	-	-	-		-	-		-	-	-
10th Grade			_			_	_			-	_		_	_	-
11th Grade	_	-	_			_	_	_		_	_		-	-	-
12th Grade	-	-	_		-	-	-	-		-	-		-	-	-
Subtotal		-		-	-	-				-	-		-		-
Spec Ed - Elementary Spec Ed - Middle School Spec Ed - High School Subtotal	81.0 82.0 107.0 270.0	81.0 82.0 107.0 270.0	- - -		17.0 18.0 23.0 58.0	16.0 17.0 20.0 53.0	1.0 1.0 <u>3.0</u> 5.0	- - 			-	-	-	-	
Totals	270.0	270.0			58.0	53.0	5.0			-	-	-	-		-
Percentage Error	г		0.00%				8.62%			-	0.00%			:	0.00%
			Tran	sportation											
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors		Tested	Verified	Errors								
Regular - Public Schools	-		-				-								
Transported - Non-Public			-				-								
Regular - Spec.	-		-				-								
Special Needs - Public			-				-								
Totals	s	-	-		-	.	-								

11

0.00%

0.00%

BERGEN COUNTY SPECIAL SERVICES A.S.S.A. SCHEDULE OF AUDITED ENROLLMENTS October 15, 2020

	LEI	P Not Low Income			Sample for Verification					
	Reported on	Reported on								
	A.S.S.A as	Workpapers as		Sa	ample					
	Not Low	Not Low		Selec	ted from	Verified to	Sample			
	Income	Income	Errors	Wor	kpapers	Register	Errors			
Half Day Pre-School (3 Yrs)	-	-	-		-	-	-			
Half Day Pre-School (4 Yrs)	-	-	-		-	-	-			
Half Day Kindergarten	-	-	-		-	-	-			
Full Day Kindergarten	-	-	-		-	-	-			
1st Grade	-	-	-		-	-	-			
2nd Grade	-	-	-		-	_	-			
3rd Grade	-	-	-		-	-	-			
4th Grade	-	-	-		-	-	-			
5th Grade	-	-	-		-	-	-			
6th Grade	-	-	-		-	-	-			
7th Grade	-	-	-		_	-	-			
8th Grade	-	-	-		-	-	-			
9th Grade	-	-	-		-	-	-			
10th Grade	-	-	-		-	-	-			
11th Grade	-	-	-		-	-	-			
12th Grade	-	-	-		-	-	-			
Subtotal		-	-	-		-	_			
Spec Ed - Elementary	-	-	-		-	-	-			
Spec Ed - Middle School	-	-	-		-	-	-			
Spec Ed - High School	-	-	-		-	-	-			
Subtotal	-		-		-		-			
Totals	-	-			-		-			
Percentage Error		=	0.00%			-	0.00%			

RECOMMENDATIONS

I. Administrative Practices and Procedures

There are none.

II. Financial Planning, Accounting and Reporting

There are none.

- III. School Purchasing Program
 - 1. It is recommended that a vendor list of participation be approved by resolution annually authorizing the purchase of goods or services from the Co-Op where such purchases exceed the bid threshold.

IV. Food Service Fund

There are none.

V. Internal Service Fund

There are none.

VI. Student Body Activities

There are none.

VII. Application for State School Aid

There are none.

VIII. Pupil Transportation

There are none.

IX. Status of Prior Years' Audit Findings/Recommendations

A review was performed on prior years' recommendations and corrective action was taken on all prior year findings.

ACKNOWLEDGEMENT

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to the members of our audit team.

Respectfully submitted,

LERCH, VINCL& HIGGINS, LLP

Dieter P. Lerch Public School Accountant PSA Number CS00756