# 

### BERNARDS TOWNSHIP SCHOOL DISTRICT COUNTY OF SOMERSET

AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE JUNE 30, 2021

### Auditor's Management Report on Administrative Findings-Financial, Compliance and Performance

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Independent Auditors' Report

Honorable President and Members of the Board of Education Bernards Township School District County of Somerset, New Jersey

We have audited, in accordance with generally accepted auditing standards and *Government Auditing Standards*, issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Bernards Township School District in the County of Somerset for the year ended June 30, 2021, and have issued our report thereon dated February 14, 2022.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information of the Bernards Township Board of Education's management and Board members and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Sutt G. Clilland

Scott A. Clelland Licensed Public School Accountant No. 1049

Wise & Company

WISS & COMPANY, LLP

Florham Park, New Jersey February 14, 2022

WISS & COMPANY, LLP

14 Penn Plaza, Suite 1010 New York, NY 10122 212.594.8155 100 Campus Drive, Suite 400 Florham Park, NJ 07932 973.994.9400 5 Bartles Corner Road Flemington, NJ 08822 908.782.7300

### ADMINISTRATIVE FINDINGS-FINANCIAL, COMPLIANCE AND PERFORMANCE

### **Scope of Audit**

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education and the records of the various funds under the auspices of the Board of Education.

### **Administrative Practices and Procedures**

### Insurance

Insurance coverage was carried in the amounts as detailed on J-20, Insurance Schedule contained in the District's ACFR.

### Official Bonds (N.J.S.A. 18A:17-26, 18A:17-32, 18A:13-13)

Name	Position	Amount
Roderic McLaughlin	School Business Administrator/Board Secretary	\$369,000
Michael Petrizzo	Treasurer of School Moneys	430,000

There is a Public Employees' Faithful Performance Bond with the General Security Property and Casualty Company covering all other employees with coverage of \$250,000.

### Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were less than estimated costs. The Board made a proper adjustment to the billings to sending Districts for the increase (decrease) in per pupil costs in accordance with N.J.A.C.~6A:23A-17.1(f)3.

### **Financial Planning, Accounting and Reporting**

### Examination of Claims

An examination of claims paid during the period did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

### Payroll Account and Position Control Roster

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls tested were approved by the Superintendent and were certified by the President of the Board, the Board Secretary/Business Administrator and the Chief School Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits premium.

Payrolls were delivered to the Treasurer of School Monies with a warrant made to his order for the full amount of each payroll.

### ADMINISTRATIVE FINDINGS-FINANCIAL, COMPLIANCE AND PERFORMANCE

An inquiry and subsequent review of the Position Control Roster did not identify any inconsistencies between the payroll records, employee benefit records (e.g. pension reports and health benefit coverage reports), the general ledger accounts to where wages are posted (administrative versus instruction), and the Position Control Roster.

During our payroll testing, we did not note any exceptions.

### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30 for proper classification of orders as reserve for encumbrances and accounts payable. The following was noted:

### Finding 2021-001

### Finding:

The District personnel did not perform an analysis of outstanding purchase orders at June 30. Numerous audit adjustments were needed to adjust the accounting records to properly reflect the true balances as of June 30 for outstanding purchase orders that needed to be reclassed to accounts payable or for encumbrances that were no longer valid.

### Recommendation:

We suggest purchase orders be reviewed for proper classification at June 30 as accounts payable or reserve for encumbrances based upon whether the goods have been received or the services rendered. All orders that will not be liquidated within the suggested time frame of 60 to 90 days of year-end should be cancelled. Reconciliations of the adjusted June 30 balances for accounts payable and reserve for encumbrances should be performed and the required schedules be prepared for the year-end audit.

### **Classification of Expenditures**

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transaction error rate of 0% was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

### Board Secretary's Records

Our review of the financial and accounting records maintained by the Board Secretary did not disclose any exceptions.

### Treasurer's Records

Our review of the records of the Treasurer did not disclose any exceptions.

### ADMINISTRATIVE FINDINGS-FINANCIAL, COMPLIANCE AND PERFORMANCE

### Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the Annual Comprehensive Financial Report (ACFR). This section of the ACFR documents the financial position pertaining to the projects under Titles I and IV of the Elementary and Secondary Education Act as amended and reauthorized.

The study of compliance for E.S.E.A. indicated no areas of noncompliance and/or questionable costs.

### Other Special Federal and/or State Projects

The District's special projects were approved as listed on Schedule A (K-3) and Schedule B (K-4) located in the ACFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the ACFR. This section of the ACFR documents the financial position pertaining to the aforementioned special projects.

The study of compliance for the special projects indicated no instances of noncompliance or questioned cost.

### T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for District employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

### T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Report for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

### Nonpublic State Aid

Our review of the Nonpublic State Aid completion reports disclosed no exceptions.

### **School Purchasing Programs**

### Contracts and Agreements Requiring Advertisement for Bids

The bid thresholds in accordance with *N.J.S.A. 18A:18A-2* and *18A:18A-3(a)* are \$44,000 (with a Qualified Purchasing Agent) and \$32,000 (without a Qualified Purchasing Agent), respectively. The law regulating the bidding for public school transportation contracts under *N.J.S.A.18A:39-3* is \$19,600 for 2020-21.

The District Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether

### ADMINISTRATIVE FINDINGS-FINANCIAL, COMPLIANCE AND PERFORMANCE

any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Based on the results of our audit, we did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there have been no advertising for bids in accordance with the provisions of *N.J.S.A. 18A:18A-4*.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

During our review of the District purchasing process, we did not note any exceptions.

### **School Food Service**

The District does not participate in the federal or state Child Nutrition Program.

Exhibits reflecting the food service enterprise fund are included in the B-4 through B-6 section of the ACFR.

### PUBLIC HEALTH EMERGENCY

In accordance with the Governor's Declaration of Emergency pertaining to the COVID-19 Virus all Public, Charter, Non-Public schools were ordered to close effective March 18, 2020 for an undetermined period to limit the spread of the virus. As a result, School Food Authorities (SFA) were required to institute alternate procedures to provide meals to Free and Reduced Price eligible students during the period of school closures.

SFA's were authorized to solicit and award emergency noncompetitive procurements and contracts with Food Service Management Companies in accordance with 2 CFR 200.320 and N.J.S.A. 18A:18A-7. The SFA's were also authorized to submit contract modifications to their existing Cost Reimbursable or Fixed Price contracts as necessary to ensure the feeding of all children throughout the age of 18, as well as persons over 18 with disabilities as defined in the regulations.

SFAs were notified of the requirement to maintain and report separate meal count records and financial records of all applicable costs incurred in providing meals to all free and reduced price meal eligible students during the emergency.

We also inquired of management about the emergency COVID-19 procedures/practices that the SFA instituted to provide meals to eligible students, maintenance of all applicable production records; meal counts; noncompetitive procurements; modification of existing contracts and applicable financial records to document the specific costs applicable to the emergency operations.

### **Student Body Activities**

During our review of the student activity funds, no exceptions were noted.

### **Application for State School Aid (ASSA)**

Because the General State Aid cluster was not tested as a major program in the 2021 fiscal year, our audit procedures did not include a test of information reported in the October 15, 2020 Application for State

### ADMINISTRATIVE FINDINGS-FINANCIAL, COMPLIANCE AND PERFORMANCE

School Aid (ASSA) for on-roll, private schools for the handicapped, low-income and bilingual. We did agree the ASSA summary report to the underlying District working papers without exception. We also performed a review of the District procedures related to its completion.

The District maintained workpapers on the prescribed state forms or their equivalent.

The District written procedures appear to be adequate for the recording of student enrollment data.

### **Pupil Transportation**

Because Transportation Aid was not tested as a major program in the 2021 fiscal year, our audit procedures did not include a test of on-roll status reported in the 2020-2021 District Report of Transported Resident Students (DRTRS). We did agree the information presented on the DRTRS by the County/NJDOE and compared to the information presented by the District without exception.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exceptions were noted in our review of transportation related purchases of goods and services.

### **Facilities and Capital Assets**

Our procedures included a review of the New Jersey Schools Development Authority ("NJSDA") grant agreements for consistency with recording NJSDA revenue, transfer of local funds from the general fund or from the capital reserve account and awarding of contracts for eligible facilities construction. No exceptions were noted.

### **Testing for Lead of All Drinking Water in Educational Facilities**

The District adhered to all the requirements of *N.J.A.C. 26-1.2 and 12.4* related to the testing for lead of all drinking water in educational facilities.

The District submitted the annual Statement of Assurance to the Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

### **Follow-up on Prior Year's Findings**

There were no prior year findings.

There were no audit reports issued by the Office of Fiscal Accountability and Compliance (OFAC) during the 2021 fiscal year.

### Acknowledgment

We received the complete cooperation of all the officials of the School District and we greatly appreciate the courtesies extended to the members of the audit team.

### BERNARDS TOWNSHIP SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2020

Note: Detailed testing over ASSA, DRTRS, and Non-public transportation was not performed for the fiscal year ended June 30, 2021 as the General State Aid Cluster and Transportation Aid were not tested as a major program in the current year for Single Audit purposes.

## SCHEDULE OF AUDITED ENROLLMENTS

		Applica	tion for State	Application for State School Aid		S	Sample for Verification	r	Pri	<b>Private Schools for Disabled</b>	r Disabled	
	Reported on A.S.S.A.	-	Reported on Workpapers	ad on apers		Sample Selected from	Verified per Registers	Errors per Registers	Reported on A.S.S.A. as	Sample for		
	On Rol		On Roll	oll	Erro	rkpap	n Rol	On Rol		Verifi-	Sample	Sample
	Full Sł	Shared	Full	Shared	Full Shared	Full Shared	Full Shared	Full Shared	d Schools	cation	Verified	Errors
Half Dav Preschool	ŝ		ŝ									
Full Day Preschool	6		6									
Half Day Kindegarten												
Full Day Kindergarten	218		218									
One	233		233									
Two	291		291									
Three	272		272									
Four	308		308									
Five	327		327									
Six	330		330									
Seven	347		347									
Eight	389		389									
Nine	382	-	382	1								
Ten	342	4	342	4								
Eleven	382	1	382	1								
Twelve	406	4	406	4								
Post-Graduate												
Adult H.S. (15+CR.)												
Adult H.S. (1-14 CR.)												
Subtotal	4,239	10	4,239	10				ı			'	
Special Ed - Elementary	194		194						7			
Special Ed - Middle School	134		134						4			
Special Ed - High School	267	1	267	1					17			
Subtotal	595	1	595	1		•	•		- 23	'	ı	
Co Voc - Recular												
Co. Voc. Ft. Post Sec.												
Totals	4,834	=	4,834	11			•		- 23	'		
Percentage Error					0.00% 0.00%			0.00% 0.00%	%			0.00%

### BERNARDS TOWNSHIP SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2020

Note: Detailed testing over ASSA, DRTRS, and Non-public transportation was not performed for the fiscal year ended June 30, 2021 as the General State Aid Cluster and Transportation Aid were not tested as a major program in the current year for Single Audit purposes.

# SCHEDULE OF AUDITED ENROLLMENTS

						Recalculated
	Sample Errors		1	1	- 0.00%	Reported 4.5 6.7 6.7
:	ernication Verified to Test Score and Register		,		0	
د - ت	Sample for vertication Sample Verified Selected from Test Scc Workpapers and Regi		1		0	students
	Errors				- 0.00%	ding Grade PK uding Grade PK al Needs
	kesident LEP Low income d on Reported on as Workpapers as ow LEP low ne Income	0 <del>-</del> 0	6	0	=	e) = Regular Inclu e) = Regular Exch ial Ed with Speci
:	Reported on A.S.S.A. as LEP low Income	0 – – – m	6	00	11	Reg Avg. (Mileage) = Regular Including Grade PK students Reg Avg. (Mileage) = Regular Excluding Grade PK students Spec Avg. = Special Ed with Special Needs
	Sample Errors		'		- 0.00%	Errors
	Sample for Vertified to Verified to m Application s and Register		1	1	0	Verified
c	Sample Sample Selected from Workpapers			1	0	Transportation   Transportation   ors Tested   - -   - -   00% -
	Errors		1		- 0.00%	Transpe Errors - - 0.00%
MENTS .	Kesident Low Income Reported on Workpapers as Low Income	ς γ γ γ γ γ γ γ γ γ γ γ γ γ γ γ γ γ γ γ	48	6 8 17	65	Reported on DRTRS by District 356 259 88 2.717
ITED ENROLLI	Reported on A.S.S.A. as Low Income	でののするのです。	48	6 8 3 17	65	Reported on DRTRS by DOE/county 356 2.914 356 2.59 88 2.717
SCHEDULE OF AUDITED ENROLLMENTS		Haif Day Preschool Full Day Preschool Haif Day Kindegarten Full Day Kindergarten One Two Two Three Four Five Six Seven Eight Nine Ten Five Nine Post-Graduate	Adult H.S. (15+CR.) Adult H.S. (1-14 CR.) Subtotal	Special Ed - Elementary Special Ed - Middle Special Ed - High Subtotal	co. voc reguar Co. voc. Ft. Post Sec. Totals Percentage Error	Reg Public Schools RegSpEd Transported - Non-Public Special Ed Spec Totals Percentage Error

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### BERNARDS TOWNSHIP SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2020

Note: Detailed testing over ASSA, DRTRS, and Non-public transportation was not performed for the fiscal year ended June 30, 2021 as the General State Aid Cluster and Transportation Aid were not tested as a major program in the current year for Single Audit purposes.

# SCHEDULE OF AUDITED ENROLLMENTS

	Resident I	Resident LEP NOT Low Income		Sam	Sample for Verification	
	Reported on	Reported on				
	A.S.S.A. as	Workpapers as		Sample	Verified to	
	NOT Low	NOT Low		Selected from	Application	Sample
	Income	Income	Errors	Workpapers	and Register	Errors
Half Day Preschool						
Full Day Preschool						
Half Day Kindegarten						
Full Day Kindergarten	8	8				
One	6	9				
Two	7	L				
Three	8	8				
Four	8	8				
Five	5	5				
Six	2	2				
Seven	2	2				
Eight	1	1				
Nine	2	2				
Ten	1	1				
Eleven	4	4				
Twelve	2	2				
Post-Graduate						
Adult H.S. (15+CR.)						
Adult H.S. (1-14 CR.)						
Subtotal	56	56	,	'	,	1
Special Ed - Elementary Snecial Ed - Middle	4	4				
Special Ed - High						
Subtotal	4	4	'	1	1	
Co. Voc Regular						
Co. V oc. Ft. Post Sec. Totals	60	60	'	1	1	I
Percentage Error			0.00%			0.00%

### EXCESS SURPLUS CALCULATION

### JUNE 30, 2021

### <u>SECTION 1</u> A. 4% Calculation of Excess Surplus

2020-21 Total General Fund Expenditures per the CAFR, Ex. C-1 Increased by:	<u>\$114,335,163</u> (B)
Transfer from Capital Outlay to Capital Projects Fund	\$ <u>-</u> (B1a)
Transfer from Capital Reserve to Capital Projects Fund	\$ 537,800 (B1b)
Transfer from General Fund to SRF for PreK-Regular	
Transfer from General Fund to SRF for PreK-Inclusion	<u>\$</u> - (B1d)
Decreased by	
Decreased by: On-Behalf TPAF Pension & Social Security	\$ 18,792,379 (B2a)
Assets Acquired Under Capital Leases	$\frac{(10,7)2,377}{(10,7)}$ (B2a)
Assets Acquired Under Capital Leases	$\phi$ 20,001 ( <b>D</b> 20)
Adjusted 2020-21 General Fund Expenditures [(B) + (B1s) - (B2s)]	\$ 96,053,933 (B3)
Augusted 2020-21 General Fund Expenditures $[(D) + (D15) - (D25)]$	$\frac{3}{90,035,955}$ (B5)
4% of Adjusted 2020-21 General Fund Expenditures	
[(B3) times .04]	\$ 3,842,157 (B4)
Enter Greater of (B4) or \$250,000	\$ 3,842,157 (B5)
Increased by: Allowable Adjustment*	\$ 3,990,702 (K)
noreused by. Thiowable Augustnent	$\frac{\phi}{\phi} = 3,330,702$ (IK)
Maximum Unassigned/Undesignated - Unreserved Fund Balance $[(B5) + (K)]$	<u>\$ 7,832,859</u> (M)
<u>SECTION 2</u>	
Total General Fund - Fund Balances at 6-30-21	
(Per CAFR Budgetary Comparison Schedule C-1)	\$ 31,402,383 (C)
Decreased by:	<u>· · · · · · · · · · · · · · · · · · · </u>
Assigned Year End Encumbrances	\$ 768,828 (C1)
Legally Restricted - Designated for Subsequent Year's	
Expenditures	\$ - (C2)
Legally Restricted - Excess Surplus - Designated for Subsequent	<u> </u>
Year's Expenditures**	\$ 4,758,938 (C3)
Other Restricted Fund Balances****	\$ 14,025,930 (C4)
Assigned Fund Balance-Unreserved - Designated for Subsequent	<u> </u>
Year's Expenditures	<u>\$</u> - (C5)
	<u>-</u> (00)
Total Unassigned Fund Balance	
[(C)-(C1)-(C2)-(C3)-(C4)-(C5)]	\$ 11,848,687 (U1)

### EXCESS SURPLUS CALCULATION

### JUNE 30, 2021

### **SECTION 3**

Restricted Fund Balance - Excess Surplus ***		
[(U1)-(M)] IF NEGATIVE ENTER -0-	\$ 4,015,828	(E)
<u>Recapitulation of Excess Surplus as of June 30, 2021</u>		
Reserved Excess Surplus - Designated for Subsequent Year's		
Expenditures **	\$ 4,758,938	(C3)
Reserved Excess Surplus *** [(E)]	\$ 4,015,828	(E)
Total Excess Surplus [(C3)+(E)]	\$ 8,774,766	(D)
Detail of Allowable Adjustments		
Impact Aid	\$ -	(H)
Sales & Lease-back	\$ -	(I)
Extraordinary Aid	\$ 3,915,592	(J1)
Additional Nonpublic School Transportation Aid	\$ 75,110	(J2)
Current Year School Bus Advertising Revenue Recognized	\$ 	(J3)

	Current Year School Bus Advertising Revenue Recognized	\$	-	(J3)
	Family Crisis Transportation Aid	\$	-	(J4)
	Total Adjustments [(H)+(I)+(J1)+(J2)+(J3)+(J4)]	\$	3,990,702	(K)
r		1 1	1	

\*\* This amount represents the June 30, 2020 Excess Surplus (C3 above) and must be included in the Audit Summary Worksheet Line 90031.

\*\*\* Amount must agree to the June 30, 2021 ACFR and must agree to Audit Summary Line 90030.

\*\*\*\* Amount for Other Restricted Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by another type of government, such as the judicial branch of government, must have departmental approval. District requests should be submitted to the Division of Administration and Finance prior to September 30.

### EXCESS SURPLUS CALCULATION

### JUNE 30, 2021

### Detail of Other Restricted Fund Balance

### **Statutory restrictions:**

Approved unspent separate proposal	\$	
Sale/lease-back reserve	\$	
Capital reserve	<u>\$</u> 8	3,387,953
Emergency reserve	\$	910,999
Maintenance reserve	<u>\$</u> 4	,143,584
Reserve for Unemployment	\$	583,394
Tuition reserve	\$	-
School Bus Advertising 50% Fuel Offset-current year	\$	-
School Bus Advertising 50% Fuel Offset-prior year	\$	
Impact Aid General Fund Reserve (Sections 8002 and 8003)	\$	
Impact Aid General Fund Reserve (Sections 8007 and 8008)	\$	
Other State / government mandated reserve	\$	
[Other Restricted Fund Balance not noted above]****	\$	
	¢ 1.	025 020

Total Other Restricted Fund Balance

<u>\$ 14,025,930</u> (C4)

### Bernards Township School District

### Audit Recommendations Summary

June 30, 2021

### **Recommendations:**

### 1. Administrative Practices and Procedures

None

### 2. Financial Planning. Accounting and Reporting

2021-001 - We suggest purchase orders be reviewed for proper classification at June 30 as accounts payable or reserve for encumbrances based upon whether the goods have been received or the services rendered. All orders that will not be liquidated within the suggested time frame of 60 to 90 days of year-end should be cancelled. Reconciliations of the adjusted June 30 balances for accounts payable and reserve for encumbrances should be performed and the required schedules be prepared for the year-end audit.

### 3. <u>School Purchasing Programs</u>

None

### 4. School Food Service

None

### 5. <u>Student Body Activities</u>

None

### 6. Application for State School Aid

None

### 7. Pupil Transportation

None

### 8. Facilities and Capital Assets

None

### 9. <u>Miscellaneous</u>

None

### 10. Status of Prior Year Audit Findings/Recommendations

 $N\!/\!A-no$  prior year audit findings.