CHESTER SCHOOL DISTRICT
COUNTY OF MORRIS
AUDITORS' MANAGEMENT REPORT ON
ADMINISTRATIVE FINDINGS - FINANCIAL,
COMPLIANCE AND PERFORMANCE
FISCAL YEAR ENDED JUNE 30, 2021

CHESTER SCHOOL DISTRICT COUNTY OF MORRIS

AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE

FINDINGS - FINANCIAL,

COMPLIANCE AND PERFORMANCE

FISCAL YEAR ENDED JUNE 30, 2021

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Independent Member BKR International

October 18, 2021

The Honorable President and Members of the Board of Education Chester School District County of Morris, NJ

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Chester School District in the County of Morris for the year ended June 30, 2021, and have issued our report thereon dated October 18, 2021.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated October 18, 2021 on the financial statements of the Board.

We will review the status of the comments during our next audit engagement. We have already discussed these comments and suggestions with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations.

This report is intended for the information of the Chester School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

NISIVOCCIA LLP

Man C Lee

Man C. Lee

Licensed Public School Accountant #2527

Certified Public Accountant

Nisivoccia LLP

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the District's CAFR.

Officials in Office and Surety Bonds

<u>Name</u>	<u>Position</u>	Coverage
Mary Parasugo Tanya Dawson	Treasurer of School Monies Business Administrator/Board Secretary	\$225,000 225,000

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid on a test basis, during the period under review indicated overall compliance with respect to signatures, certification and supporting documentation.

Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board, the Board Secretary/Business Administrator and the Superintendent.

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the General Fund.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendent, and business administrator) to the NJ Department of Treasury was filed in a timely manner.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

(Continued)

<u>Classification of Expenditures – General and Administrative</u>

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our also reviewed administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.2. Overall compliance was noted.

Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures we have no comments except as noted herein.

Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained herein within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I and Title IIA of the Elementary and Secondary Education Act as amended and reauthorized.

The study of compliance for the E.S.E.A. did not indicate any area of noncompliance.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

Finding 2021-001:

During our review of minutes, we noted that not all federal grant awards were formally accepted by the governing body.

Recommendation:

It is recommended that all federal grant awards be formally accepted by the governing body.

Management's Response:

The District will ensure that all federal grant awards are formally accepted by the Board.

(Continued)

Other Special Federal and/or State Projects (Cont'd)

Finding 2021-002:

During our review of the I.D.E.A. grant budget, we noted that the cumulative transfers between two budget lines exceeded the 10% threshold. However, as the District's expense for the two budget lines did not exceed the 10% threshold, a formal recommendation is not deemed necessary.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for District employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2021. The reimbursement form was reviewed and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 states:

- a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L. 1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.
- b. Commencing in the fifth year after the year in which P.L. 1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made "

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law"

(Continued)

School Purchasing Programs (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$44,000 (with a Qualified Purchasing Agent) and \$32,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$19,600 for 2020-21.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4, as amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

School Food Service

The school food service program was not selected as a major federal and/or state program. However, the program expenditures exceeded \$100,000 in federal and/or State support. Accordingly, we inquired of school management, or the appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims.

Finding 2021-003:

During our review of the school District records it was noted that net cash resources of the Food Service Fund exceeded three months average expenditures. With the COVID-19 pandemic still in effect during the year, the District saw maintaining current cash balance as the prudent way to handle the COVID-19 situation to avoid running into a negative cash balance in the Food Service Fund. However, as the District is in the process of resolving this excess, a formal recommendation is not deemed necessary.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

(Continued)

School Food Service (Cont'd)

Non-program foods were purchased, prepared or offered for sale. The Statement of Revenue, Expenses and Changes in Net Position in the CAFR Schedule B-5 does separate program and non-program revenue and program and non-program cost of goods sold.

We also inquired of management about the public health emergency COVID-19 procedures/practices that the SFA instituted to provide meals to all eligible students, maintenance of all applicable production records, meal counts, noncompetitive procurements, modification of existing contracts and applicable financial records to document the specific costs applicable to the emergency operations.

We also inquired if the FSMC received a loan in accordance with the Payroll Protection Plan and whether the funds were used to pay for costs applicable to the Food Service Programs. We also inquired if the PPP Loan was subsequently forgiven and the FSMC refunded or credited the applicable amounts to the SFA if the FSMC received a PPP loan.

Student Body Activities

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Student Activities records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2020 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the disabled, low income and bilingual education students. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers with exceptions. The information that was included on the workpapers was verified on a test basis with exceptions.

The District maintained workpapers on the prescribed State forms or their equivalent.

The District's written procedures for the recording of student enrollment data appear to be adequate.

Finding 2021-004:

During our test of LEP students, we noted that there were one resident LEP low income student and two resident LEP not low income students whose LEP test scores exceeded the threshold. Due to the pandemic, WIDA scores were not mailed to the District. Instead, they were uploaded electronically to the WIDA website without notice to the District. As the District was subsequently made aware of this and will be obtaining teachers assessment in preparation for the 2022-2023 A.S.S.A., a formal recommendation is not deemed warranted.

Pupil Transportation

Our audit procedures included a test of on-roll status reported on the 2020-2021 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with minor exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

(Continued)

Pupil Transportation (Cont'd)

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Travel Expense and Reimbursement Policy

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations include requirements for the District to establish a maximum travel amount for the year and to ensure that the maximum amount is not exceeded. The regulations also require that all travel must be preapproved by the Board of Education and Superintendent and that a brief report detailing the key issues addressed at the travel event must be submitted after the travel event has occurred. Overall compliance was noted in our testing.

Testing for Lead of All Drinking Water in Educational Facilities

The District did submit the annual Statement of Assurance to the NJ Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g

Management Suggestions:

Governmental Accounting Standards Board (GASB) Statements

GASB Statement No. 87, *Leases*, is effective for the fiscal year ended June 30, 2022. Under this statement, the District will be required to recognize a lease liability and an intangible right-to-use asset for each lease agreement with a lease term in excess of 12 months. This statement will enhance the comparability of financial statements among governments by requiring the reporting of leases under a single model. Additionally, certain leases that are currently not reported will be under this statement.

COVID-19 Federal Funding

It is likely that the District will undergo some review of its COVID-19 federal funding if only at a desk review level by state and/or federal agencies. We strongly suggest that the District ensures that these funds are utilized in accordance with the applicable federal requirements especially with respect to procurement. Additionally, we strongly suggest that the District ensures that these funds are accounted for in the state account numbers designated by the NJ Department of Education and that any applicable Board policies are current with respect to federal grant requirements.

Sick and Vacation Leave

It is suggested that the District consult with its attorney to ensure that its negotiated labor contracts, individual employee agreements and employee policies, as applicable, are in accordance with New Jersey statutes regarding unused sick and vacation leave.

Follow-up on Prior Year Recommendations

None

APPLICATION FOR STATE SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 15, 2020

2021	Reported on	A.S.S.A.	On Roll	Full Shared	Half Dav Preschool 3 Years Old	Full Day Preschool 3 Vears Old 1	Half Day Described A Venes Old	Full Day Preschool 4 Years Old 8	7	94	26	91	86	100	104	117	117		Special Ed - Elementary 72	Special Ed - Middle School 64	136	1,043	Percentage Error
2021-2022 Application for State School Aid	Reported on	Workpapers	On Roll	red Full Shared	v	· -	, (1 ∞	73	94	76	91	86	100	104	117	117		74	99		1,047	
tte School Aid			Errors	ed Full Shared															2	2		4	0.38% 0.00%
	Sample	Selected from	Workpapers	Full Shared	v	· -	, (1 ∝	72	94	76	91	86	100	104	117	117	906	7	7	14	920	
Sample for Verification	Verified per	Registers	On Roll	Full Shared	v	· –	· (1 ∝	72	94	76	91	86	100	104	117	117	906	7	7	14	920	
	Errors per	Registers	On Roll	Full Shared																			0.00% 0.00%

APPLICATION FOR STATE SCHOOL DISTRICT
SCHEDULE OF AUDITED ENROLLMENTS
ENROLLMENT AS OF OCTOBER 15, 2020

		Sample	Errors															0.00%
	Verified to	Application	and Register		1		1	1	1	1	1		9		1	1	7	
v Income	Sample Selected	from	Workpapers		1		1	1	1	1	1		9		1	1	7	
Resident Low Income			Errors		1							(2)	(1)				(1)	-1.61%
	Reported on Workpapers	as Low	Income	7	9	11	7	2	4	9	4	9	53	4	4	8	61	Ü
	Reported on A.S.S.A.	as Low	Income	7	S	11	7	2	4	9	4	∞	54	4	4	8	62	
		Sample	Errors															0.00%
for Disabled		Sample	Verified											1	1	2	2	
Private Schools for	Sample	for	Verification											1	1	2	2	
I	Reported on A.S.S.A. as	Private	Schools											2	3	5	S	
				Full Day Kindergarten	Grade One	Grade Two	Grade Three	Grade Four	Grade Five	Grade Six	Grade Seven	Grade Eight	Subtotal	Special Ed - Elementary	Special Ed - Middle School	Subtotal	Totals	Percentage Error

CHESTER SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 15, 2020

Resident L	EP Low	Income
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	Reported on	Reported on		Sample	Verified to	
	A.S.S.A. as	Workpapers		Selected	Test Scores,	
	LEP Low	LEP Low		from	Application	Sample
	Income	Income	Errors	Workpapers	and Register	Errors
Full Day Kindergarten	5	5				
Grade One	5	5				
Grade Two	7	7		1	1	
Grade Three	4	4				
Grade Four	2	2				
Grade Five	2	2		1		1
Grade Six	3	2	(1)	1	1	
Grade Seven						
Grade Eight	2	2		1	1	
Subtotal	30	29	(1)	4	3	1
Special Ed - Elementary	2	2		1	1	
Special Ed - Middle School	1	1				
Subtotal	3	3		1	1	
Totals	33	32	(1)	5	4	1
Percentage Erro	r		-3.03%			20.00%

CHESTER SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 15, 2020

			Resident LL1 1	TOT LOW INCOME		
	Reported on	Reported on		Sample		
	A.S.S.A. as	Workpapers		Selected	Verified to	
	LEP Not Low	LEP Not Low		from	Test Scores	Sample
	Income	Income	Errors	Workpapers	and Register	Errors
Full Day Kindergarten	4	4		1	1	
Grade One	2	2				
Grade Two	1	1		1		1
Grade Three						
Grade Four	1	1				
Grade Five	2	2				
Grade Six	2	2				
Grade Seven	2	2		1		1
Subtotal	14	14		3	1	2
Special Education:						
Elementary	2	2				
Middle	1	1		1	1	
Subtotal	3	3		1	1	
Totals	17	17	-0-	4	2	2
Percentage Error	r		0.00%			50%

CHESTER SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2020

	Transportation										
	Reported	Reported									
	on DRTRS	on DRTRS									
	by DOE	by District	Errors	Tested	Verified	Errors					
Regular - Public Schools	564	564		25	25						
Regular - Special Education	58	58		8	8						
Transported - Non Public	16	16		4	4						
AIL - Non Public	71	71		7	7						
Special Needs Public	45	45		4	4						
Special Needs Private	3	3		1	1						
Totals	757	757		49	49						
P	ercentage Error		0.00%								

	Reported	Recalculated
Assess Miles Results Including Conds DV Standards	4.1	4.1
Average Mileage - Regular Including Grade PK Students	4.1	4.1
Average Mileage - Regular Excluding Grade PK Students	4.1	4.1
Average Mileage - Special Education with Special Needs	3.4	3.4

CHESTER SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2021

EXCESS SURPLUS CALCULATION

REGULAR DISTRICT

SECTION 1

A. 2% Calculation of Excess Surplus

2020-2021 Total General Fund Expenditures per the CAFR, Ex. C-1	\$ 26,055,301 (B)	
Increased by:		
Transfer from Capital Outlay to Capital Projects Fund	_\$(B1a)
Transfer from Capital Reserve to Capital Projects Fund	\$ -0- (B1b)
Decreased by:		
On-Behalf TPAF Pension and Social Security	\$ 4,085,724 (B2a	,
Assets Acquired Under Capital Leases	\$ 193,422 (B2b)
Adjusted 2020-2021 General Fund Expenditures [(B)+(B1's)-(B2's)]	\$ 21,776,155 (B3)	
(D) (D2 5)	*************************************	
4% of Adjusted 2020-2021 General Fund Expenditures [(B3) times .04]	\$ 871,046 (B4)	
Enter Greater of (B4) or \$250,000		
Increased by: Allowable Adjustment	\$ 871,046 (B5) \$ 118,325 (K)	
		
Maximum Unassigned Fund Balance [(B5)+(K)]		\$ 989,371 (M)
SECTION 2		
Total General Fund - Fund Balances @ 6/30/2021	\$ 8,035,131 (C)	
(Per CAFR Budgetary Comparison Schedule C-1)	` '	
Decreased by:		
Year-End Encumbrances	\$ 103,467 (C1)	
Legally Restricted - Designated for Subsequent Year's Expenditures	\$ -0- (C2)	
Excess Surplus - Designated for Subsequent Year's Expenditures	\$ 200,000 (C3)	
Other Restricted Fund Balances	\$ 200,000 (C3) \$ 6,242,644 (C4)	
Assigned - Designated for Subsequent Year's Expenditures	\$ 149,649 (C5)	
6 6	· (• • •)	
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]		\$ 1,339,371 (U1)

CHESTER SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2021 (Continued)

SECTION 3

Restricted Fund Balance - Excess Surplus [(U2)-(M)] IF NEGATIVE, ENTER -0-	\$	350,000	(E)
Recapitulation of Excess Surplus as of June 30, 2021			
Excess Surplus - Designated for Subsequent Year's Expenditures Excess Surplus [(E)]	<u>\$</u>	200,000 350,000	
Total $[(C3)+(E)]$	\$	550,000	
Detail of Allowable Adjustments			
Impact Aid Sale and Lease Back Extraordinary Aid Additional Nonpublic School Transportation Aid	\$ \$ \$ \$	-0- -0- 94,019 24,306	(J1)
Total Adjustments ((H)+(I)+(J1)+(J2))	\$	118,325	(K)
Detail of Other Restricted Fund Balance			
Statutory restrictions: Approved unspent separate proposal Sale/lease-back reserve Emergency reserve Capital reserve Maintenance reserve Tuition reserve Unemployment compensation School Bus Advertising 50% Fuel Offset Reserve - current year School Bus Advertising 50% Fuel Offset Reserve - prior year Other state/governmental mandated reserve	\$ \$ \$ \$ \$ \$ \$ \$	-0- -0- 5,116,171 994,016 -0- 132,457 -0- -0-	- - - - -
Other Restricted Fund Balance not noted above	\$	-0-	-
Total Other Restricted Fund Balance	\$	6,242,644	= ^(C4)

CHESTER SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS FISCAL YEAR ENDED JUNE 30, 2021

It is recommended that:

1.	Administrative Practices and Procedures
	None
2.	Financial Planning, Accounting and Reporting
	2021-001: All federal grant awards be formally accepted by the governing body.
3.	School Purchasing Program
	None
4.	School Food Service
	None
5.	Student Body Activities
	None
7.	Application for State School Aid
	None
8.	Pupil Transportation
	None
9.	Facilities and Capital Assets
	None
10.	Status of Prior Year's Recommendations
	None