BOROUGH OF GLEN RIDGE SCHOOL DISTRICT <u>COUNTY OF ESSEX</u> <u>AUDITORS' MANAGEMENT REPORT ON</u> <u>ADMINISTRATIVE FINDINGS - FINANCIAL,</u> <u>COMPLIANCE AND PERFORMANCE</u> <u>FISCAL YEAR ENDED JUNE 30, 2021</u>

BOROUGH OF GLEN RIDGE SCHOOL DISTRICT <u>COUNTY OF ESSEX</u> <u>AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE</u> <u>FINDINGS - FINANCIAL,</u> <u>COMPLIANCE AND PERFORMANCE</u> <u>FISCAL YEAR ENDED JUNE 30, 2021</u> <u>TABLE OF CONTENTS</u>

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Independent Member BKR International

November 19, 2021

The Honorable President and Members of the Board of Education Borough of Glen Ridge School District County of Essex, NJ

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Borough of Glen Ridge School District in the County of Essex for the fiscal year ended June 30, 2021, and have issued our report thereon dated November 19, 2021.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated November 19, 2021 on the financial statements of the Board.

We will review the status of the comments, if any, during our next audit engagement. We have already discussed these comments and suggestions with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations, if any.

This report is intended for the information of the Borough of Glen Ridge School District's Board of Education, management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Nisivoccia, LLP

NISIVOCCIA LLP

Kathryn L. Mantell

Kathryn L. Mantell Licensed Public School Accountant #884 Certified Public Accountant

BOROUGH OF GLEN RIDGE SCHOOL DISTRICT ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE FISCAL YEAR ENDED JUNE 30, 2021

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the district's CAFR.

Officials in Office and Surety Bonds

Name	Position	Coverage
Barbara Murphy	School Business Administrator/Board Secretary	\$250,000
John Calavano	Treasurer of School Monies	250,000

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were different than estimated costs. The Board made a proper adjustment to the billings to sending districts for the change in per pupil costs in accordance with N.J.A.C. 6A:23A-3.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls tested were approved by the Superintendent and certified by the President of the Board and the School Business Administrator, and the Superintendent.

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the general fund.

The required certification (ECERT1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendents and business administrators) to the NJ Department of Treasury was filed by the March 15 due date.

Financial Planning, Accounting and Reporting (Cont'd)

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6:23-2.2(g) as part of our test of transactions of randomly selected expenditure items. In addition to randomly selecting a test sample, our sample selection included specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-2.4. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. As a result of the procedures performed, a transaction error rate of 0% was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained herein within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I, Title IIA, Title III and Title IV of the Elementary and Secondary Education Act as amended and reauthorized.

The study of compliance for the E.S.E.A. did not indicate any area of noncompliance.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

Financial Planning, Accounting and Reporting (Cont'd)

T.P.A.F. Reimbursement

Our audit procedures included a test of the bi-weekly reimbursements filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2021. The reimbursement form was reviewed and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 states:

a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made"

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law"

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$44,000 (with a Qualified Purchasing Agent) and \$32,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$19,600 for 2020-21.

School Purchasing Programs (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

School Food Service

The District did not participate in the Child Nutrition Program and thus did not receive any related state or federal assistance.

Student Body Activities

In planning and performing our audit of the financial statements of the Board, we considered the condition of Student Activities records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2020 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the disabled, low income and bilingual students. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers with no exceptions. The information that was included on the workpapers was verified on a test basis without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Application for State School Aid (Cont'd)

The District maintained workpapers on the prescribed State forms or their equivalent.

The District's written procedures appear to be adequate for the recording of student enrollment data.

Pupil Transportation

Our audit procedures included a test of on-roll status reported in the 2020-2021 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with no exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

Our procedures included a review of transfer of local funds from the general fund or from the capital reserve account, and awarding of contracts for eligible facilities construction.

Travel Expenses and Reimbursement Policy

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations include requirements for the District to establish a maximum travel amount for the year and to ensure that the maximum amount is not exceeded. The regulations also require that all travel must be preapproved by the Board of Education and Superintendent and that a brief report detailing the key issues addressed at the travel event must be submitted after the travel event has occurred. Our review of the travel policies and records revealed that the District is in general compliance with the travel regulations.

Testing for Lead of All Drinking Water in Educational Facilities

The District did submit the annual Statement of Assurance to the NJ Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

Management Suggestions

Governmental Accounting Standards Board (GASB) Statements

GASB Statement No. 87, *Leases*, is effective for the fiscal year ended June 30, 2022. Under this statement, the District will be required to recognize a lease liability and an intangible right-touse asset for each lease agreement with a lease term in excess of 12 months. This statement will enhance the comparability of financial statements among governments by requiring the reporting of leases under a single model. Additionally, certain leases that are currently not reported will be under this statement.

Management Suggestions (Cont'd)

COVID-19 Federal Funding

It is likely that the District will undergo some review of its COVID-19 federal funding if only at a desk review level by state and/or federal agencies. We strongly suggest that the District ensures that these funds are utilized in accordance with the applicable federal requirements especially with respect to procurement. Additionally, we strongly suggest that the District ensures that these funds are accounted for in the state account numbers designated by the NJ Department of Education and that any applicable Board policies are current with respect to federal grant requirements.

Sick and Vacation Leave

It is suggested that the District consult with its attorney to ensure that its negotiated labor contracts, individual employee agreements and employee policies, as applicable, are in accordance with New Jersey statutes regarding unused sick and vacation leave.

Status of Prior Year Findings/Recommendations

There were no prior year audit recommendations.

		2021-2022	Applicatio	2021-2022 Application for State School Aid	chool Aid				Sample for Verification	Verification		
	Reported on	ed on	Repor	Reported on			San	Sample	Verified per	d per	Errors per	s per
	A.S.S.A. On Roll	S.A.	Work	Workpapers On Roll	Errors	SIC	Selected from Worknaners	Selected from Worknaners	Registers On Roll	sters	Registers On Roll	sters
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared
Full Day Preschool	46		46				46		46			
Full Day Kindergarten	116		116				116		116			
Grade One	140		140				140		140			
Grade Two	103		103				103		103			
Grade Three	121		121				121		121			
Grade Four	112		112				112		112			
Grade Five	116		116				116		116			
Grade Six	119		119				119		119			
Grade Seven	128		128				128		128			
Grade Eight	115		115				115		115			
Grade Nine	131		131				131		131			
Grade Ten	118		118				118		118			
Grade Eleven	119		119				119		119			
Grade Twelve	107		107				107		107			
Subtotal	1,591		1,591				1,591		1,591			
Special Ed - Elementary	95		95				6		6			
Special Ed - Middle School	73		73				7		L			
Special Ed - High School	88	2	88	2			6		6			
Subtotal	256	2	256	2			25		25			
T otals =	1,847	5	1,847	5	- 0 -	- 0 -	1,616	- 0 -	1,616 =	- 0 -	- 0 -	- 0 -
Percentage Error					0.00%	0.00%					0.00%	0.00%

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		I	Resident LEP	Low Income		
	Reported on	Reported on		Sample	Verified to	
	A.S.S.A. as	Workpapers		Selected	Test Scores,	
	LEP	LEP		from	Application	Sample
	Low Income	Low Income	Errors	Workpapers	and Register	Errors
Grade Six	1	1		1	1	
Totals	1	1	- 0 -	1	1	- 0 -
Percentage Error			0.00%			0.00%

BOROUGH OF GLEN RIDGE SCHOOL DISTRICT <u>APPLICATION FOR STATE SCHOOL AID SUMMARY</u> <u>SCHEDULE OF AUDITED ENROLLMENTS</u> <u>ENROLLMENT AS OF OCTOBER 15, 2020</u>

		Re	sident LEP N	ot Low Income		
	Reported on	Reported on		Sample		
	A.S.S.A. as	Workpapers		Selected	Verified to	
	LEP Not	LEP Not		from	Test Scores	Sample
	Low Income	Low Income	Errors	Workpapers	and Register	Errors
Full Day Kindegarten	1	1		1	1	
Grade Six	1	1		1	1	
Grade Nine	3	3		3	3	
Totals	5	5	- 0 -	5	5	- 0 -
Percentage Error			0.00%			0.00%

			Transpo	ortation		
	Reported on DRTRS	Reported on DRTRS				
	by DOE	by District	Errors	Tested	Verified	Errors
Regular - Public Schools	5	5		1	1	
Regular - Special Education	3	3		1	1	
AIL - Non Public	31	31		2	2	
Special Needs - Public	28	28		1	1	
Special Needs - Private	15	15		1	1	
Totals	82	82	- 0 -	6	6	- 0 -
Percentage Error			0.00%			0.00%

	Reported	Recalculated
Average Mileage - Regular Including Grade PK Students	7.4	7.4
Average Mileage - Regular Excluding Grade PK Students	7.4	7.4
Average Mileage - Special Education with Special Needs	5.9	5.9

BOROUGH OF GLEN RIDGE SCHOOL DISTRICT <u>EXCESS SURPLUS CALCULATION</u> <u>YEAR ENDED JUNE 30, 2021</u>

EXCESS SURPLUS CALCULATION

REGULAR DISTRICT

SECTION 1

4% Calculation of Excess Surplus

2020-2021 Total General Fund Expenditures per the CAFR, Ex. C-1	<u>\$ 39,479,959</u> (B)
Increased by:	¢ (D1)
Transfer from Capital Outlay to Capital Projects Fund	$\frac{\$ - 0 - (B1a)}{0}$
Transfer from Capital Reserve to Capital Projects Fund	${0}$ - 0 - (B1b)
Transfer from General Fund to SRF for PreK-Regular	${0}$ - 0 - (B1c)
Transfer from General Fund to SRF for PreK-Inclusion Decreased by:	<u>\$ -0-</u> (B1d)
On-Behalf TPAF Pension and Social Security	\$ 6,486,975 (B2a)
Assets Acquired Under Capital Leases	\$ -0 - (B2b)
Assets Acquired Onder Capital Leases	<u> </u>
Adjusted 2020-2021 General Fund Expenditures [(B)+(B1's)-(B2's)]	<u>\$ 32,992,984</u> (B3)
4% of Adjusted 2020-2021 General Fund Expenditures [(B3) times .04]	\$ 1.319.719 (B4)
Enter Greater of (B4) or \$250,000	\$ 1,319,719 (B5)
Increased by: Allowable Adjustments	\$ 329,980 (K)
5	
Maximum Unassigned Fund Balance [(B5)+(K)]	<u>\$ 1,649,699</u> (M)
Maximum Unassigned Fund Balance [(B5)+(K)] <u>SECTION 2</u>	<u>\$ 1,649,699</u> (M)
SECTION 2	
SECTION 2 Total General Fund - Fund Balances @ 6/30/2021	<u>\$ 6,727,760</u> (C)
<u>SECTION 2</u> Total General Fund - Fund Balances @ 6/30/2021 (Per CAFR Budgetary Comparison Schedule C-1)	
SECTION 2 Total General Fund - Fund Balances @ 6/30/2021	<u>\$ 6,727,760 (C)</u>
SECTION 2 Total General Fund - Fund Balances @ 6/30/2021 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances	
SECTION 2 Total General Fund - Fund Balances @ 6/30/2021 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted:	<u>\$ 6,727,760 (C)</u> <u>\$ 150,741 (C1)</u>
SECTION 2 Total General Fund - Fund Balances @ 6/30/2021 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances	<u>\$ 6,727,760 (C)</u> <u>\$ 150,741 (C1)</u>
SECTION 2 Total General Fund - Fund Balances @ 6/30/2021 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted: Designated for Subsequent Year's Expenditures	<u>\$ 6,727,760</u> (C) <u>\$ 150,741</u> (C1) <u>\$ -0-</u> (C2)
SECTION 2 Total General Fund - Fund Balances @ 6/30/2021 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted: Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures	<u>\$ 6,727,760</u> (C) <u>\$ 150,741</u> (C1) <u>\$ -0-</u> (C2) <u>\$ 1,600,000</u> (C3)
SECTION 2 Total General Fund - Fund Balances @ 6/30/2021 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted: Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures Other Restricted Fund Balances	<u>\$ 6,727,760</u> (C) <u>\$ 150,741</u> (C1) <u>\$ -0-</u> (C2) <u>\$ 1,600,000</u> (C3)

BOROUGH OF GLEN RIDGE SCHOOL DISTRICT EXCESS SURPLUS CALCULATION YEAR ENDED JUNE 30, 2021 (Continued)

SECTION 3

Restricted Fund Balance - Excess Surplus [(U1)-(M)] IF NEGATIVE, ENTER -0-	<u>\$ 1,600,000</u> (E)
Recapitulation of Excess Surplus as of June 30, 2021	
Restricted Excess Surplus - Designated for Subsequent Year's Expenditures Restricted Excess Surplus [(E)]	\$ 1,600,000 (C3) \$ 1,600,000 (E)
Total [(C3)+(E)]	<u>\$ 3,200,000</u> (D)
Detail of Allowable Adjustments	
Impact Aid Sale and Lease Back Extraordinary Aid Additional Nonpublic School Transportation Aid Current Year School Bus Advertising Revenue Recognized Family Crisis Transportation Aid Total Adjustments ((H)+(I)+(J1)+(J2)+(J3)+(J4))	$ \begin{array}{c ccccccccccccccccccccccccccccccccccc$
Detail of Other Restricted Fund Balance Statutory restrictions:	
Approved unspent separate proposal Sale/lease-back reserve Capital reserve Emergency reserve Maintenance reserve Tuition reserve Unemployment Compensation Other state/governmental mandated reserve Other Restricted Fund Balance not noted above	$ \begin{array}{c ccccccccccccccccccccccccccccccccccc$
Total Other Restricted Fund Balance	<u>\$ 1,727,320</u> (C4)

BOROUGH OF GLEN RIDGE SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS YEAR ENDED JUNE 30, 2021

It is recommended that:

1. <u>Administrative Practices and Procedures</u>

None

2. <u>Financial Planning, Accounting and Reporting</u>

None

3. <u>School Purchasing Program</u>

None

4. <u>School Food Service</u>

None

- 5. <u>Student Body Activities</u> None
- 6. <u>Application for State School Aid</u>

None

7. <u>Pupil Transportation</u>

None

8. <u>Facilities and Capital Assets</u>

None

9. <u>Travel Expenses and Reimbursement Policy</u>

None

10. <u>Status of Prior Year's Findings/Recommendations</u>

There were no prior year recommendations.