HAMBURG BOROUGH SCHOOL DISTRICT
COUNTY OF SUSSEX
AUDITORS' MANAGEMENT REPORT ON
ADMINISTRATIVE FINDINGS - FINANCIAL,
COMPLIANCE AND PERFORMANCE
YEAR ENDED JUNE 30, 2021

#### $\frac{\text{HAMBURG BOROUGH SCHOOL DISTRICT}}{\text{COUNTY OF SUSSEX}}$

#### AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE

#### FINDINGS - FINANCIAL,

#### COMPLIANCE AND PERFORMANCE

#### YEAR ENDED JUNE 30, 2021

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October 1, 2021

The Honorable President and Members of the Board of Education Hamburg Borough School District County of Sussex, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Hamburg Borough School District in the County of Sussex for the fiscal year ended June 30, 2021, and have issued our report thereon dated October 1, 2021.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated October 1, 2021, on the financial statements of the Board.

We will review the status of the comments, if any, during our next audit engagement. We have already discussed any comments and suggestions with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the suggestions.

This report is intended for the information of the Hamburg Borough School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Nisivoccia LLP NISIVOCCIA LLP

Valerie A. Dolan

Licensed Public School Accountant #2526

Certified Public Accountant

Valerie A. Dolan

#### Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

#### Administrative Practices and Procedures

#### **Insurance**

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, the Insurance Schedule contained in the District's CAFR.

#### Officials in Office and Surety Bonds

Name	Position	C	overage
Christine Licata	Treasurer	\$	185,000
William J. Sabo	Interim Business Administrator/Board Secretary		185,000

#### **Tuition Charges**

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were different than estimated costs. The Board made a proper adjustment to the billings to sending districts for the change in per pupil costs in accordance with N.J.A.C. 6A:23A-3.1(f)3.

#### Financial Planning, Accounting and Reporting

#### **Examination of Claims**

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

#### Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account. Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the General Fund.

All payrolls were approved by the Superintendent and were certified by the President of the Board, the Board Secretary/Business Administrator and the Superintendent.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators was filed in a timely manner.

(Continued)

#### Financial Planning, Accounting and Reporting (Cont'd)

#### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

#### Classification of Expenditures – General and Administrative Classifications

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-8.2 as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, we reviewed administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A-23A-16.2(f). As a result of the procedures performed, we found no errors and no additional procedures were deemed necessary to test the propriety of expenditure classification.

#### Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

#### Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

#### Elementary and Secondary Education Act (ESEA) as amended by the Every Student Succeeds Act (ESSA)

The ESEA financial exhibits are contained within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Titles I, IIA and IV of the Elementary and Secondary Education Act as amended and reauthorized.

#### Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

(Continued)

Financial Planning, Accounting and Reporting (Cont'd)

#### T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund.

#### T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2021. The reimbursement form was reviewed and no exceptions were noted.

#### **School Purchasing Programs**

#### Contracts and Agreements Requiring Advertisement for Bids

#### N.J.S.A. 18A:18A-3 states:

a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L. 1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Commencing in the fifth year after the year in which P.L. 1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made . . . . "

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law . . . ."

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$44,000 (with a Qualified Purchasing Agent) and \$32,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$19,600 for 2020-21.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

(Continued)

#### School Purchasing Programs (Cont'd)

#### Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4, as amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

#### **School Food Service**

The school food service program was not selected as a major federal and/or state program. However, the program expenditures exceeded \$100,000 in Federal and/or State support. Accordingly, we inquired of school management, or the appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

Non-program foods were not purchased, prepared or offered for sale.

We inquired of management about the public health emergency procedures/practices that the SFA instituted to provide meals to eligible students, maintenance of all applicable production records, meal counts, noncompetitive procurements, modification of existing contracts and applicable financial records to document the specific costs applicable to the emergency operations. We also inquired if the FSMC received a loan in accordance with the Payroll Protection Plan and whether the funds were used to pay for costs applicable to the Food Service Programs.

#### Student Body Activities

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities Fund for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments or recommendations.

(Continued)

#### **Application for State School Aid**

Our audit procedures included a test of enrollments and related services reported in the October 15, 2020 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, bilingual and low income students. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers without exception. The information that was included on the work papers was verified on a test basis without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed State forms or their equivalent.

The District has adequate written procedures for the recording of student enrollment data.

#### **Pupil Transportation**

Our audit procedures included a test of on-roll status reported in the 2020-2021 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. The District did not purchase buses; therefore, the review of bid specifications for the purchase of buses for compliance with applicable statutes did not apply to the District for the current fiscal year. No exceptions were noted in our review of transportation related purchases of goods and services.

#### Facilities and Capital Assets

There were no SDA Grant funds received or expended in the current year.

#### Travel Expense and Reimbursement Policy

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations include requirements for the District to establish a maximum travel amount for the year and to ensure that the maximum amount is not exceeded. The regulations also require that all travel must be preapproved by the Board of Education and that the approval must be itemized by event, event total cost, and the individuals attending.

Our review of the travel policies and records revealed that the District is in general compliance with the travel regulations.

#### Testing for Lead of All Drinking Water in Educational Facilities

The District did submit the annual Statement of Assurance to the NJ Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

#### **Management Suggestions**

#### Governmental Accounting Standards Board (GASB) Statements

GASB Statement No. 87, *Leases*, is effective for the fiscal year ended June 30, 2022. Under this statement, the District will be required to recognize a lease liability and an intangible right-to-use asset for each lease agreement with a lease term in excess of 12 months. This statement will enhance the comparability of financial statements among governments by requiring the reporting of leases under a single model. Additionally, certain leases that are currently not reported will be under this statement.

#### **COVID-19 Federal Funding**

It is likely that the District will undergo some review of its COVID-19 federal funding if only at a desk review level by state and/or federal agencies. We strongly suggest that the District ensures that these funds are utilized in accordance with the applicable federal requirements especially with respect to procurement. Additionally, we strongly suggest that the District ensures that these funds are accounted for in the state account numbers designated by the NJ Department of Education and that any applicable Board policies are current with respect to federal grant requirements.

#### Sick and Vacation Leave

It is suggested that the District consult with its attorney to ensure that its negotiated labor contracts, individual employee agreements and employee policies, as applicable, are in accordance with New Jersey statutes regarding unused sick and vacation leave.

#### Status of Prior Year's Findings/Recommendations

There were no audit findings in the prior year.

## HAMBURG BOROUGH SCHOOL DISTRICT SCHEDULE OF MEAL COUNT ACTIVITY FOOD SERVICE FUND NUMBER OF MEALS SERVED ENTERPRISE FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (MEMORANDUM ONLY)

NOT APPLICABLE

## HAMBURG BOROUGH SCHOOL DISTRICT SCHEDULE OF NET CASH RESOURCES FOOD SERVICE FUND ENTERPRISE FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021

NOT APPLICABLE

## APPLICATION FOR STATE SCHOOL DISTRICT SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 15, 2020

		2021-2022	Application	2021-2022 Application for State School Aid	hool Aid			0,1	Sample for	Sample for Verification		
	Repo	Reported on	Repor	Reported on			Sample	ole	Verifi	Verified per	Errors per	per
	A.S	A.S.S.A.	Work	Workpapers			Selected from	from	Reg	Registers	Registers	ters
	On	On Roll	On	On Roll	Errors	ors	Workpapers	pers	On	On Roll	On Roll	oll
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared
Half Day Preschool 3 Years Old												
Full Day Preschool 3 Years Old												
Full Day Preschool 4 Years Old	11		11				111		11			
Full Day Kindegarten	18		18				18		18			
Grade One	24		24				24		24			
Grade Two	19		19				19		19			
Grade Three	18		18				18		18			
Grade Four	18		18				18		18			
Grade Five	17		17				17		17			
Grade Six	16		16				16		16			
Grade Seven	19		19				19		19			
Grade Eight	12		12				12		12			
Subtotal	172		172				172		172			
Special Ed - Elementary	25		25				$\epsilon$		$\kappa$			
Special Ed - Middle School	15		15				2		2			
Subtotal	40		40				5		5			
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l otals	717	-0-	217	- 0 -	- 0 -	-0-		- 0 -	1//	- 0 -	-0-	- 0 -
Percentage Error					0.00%	0.00%					0.00%	0.00%

## APPLICATION FOR STATE SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 15, 2020

		Private Schools for Disabled	for Disabled				Resident Low Income	w Income		
	Reported on				Reported on	Reported on		Sample		
	A.S.S.A. as	Sample			A.S.S.A.	Workpapers		Selected	Verified to	
	Private	for	Sample	Sample	as Low	as Low		from	Application	Sample
1	Schools	Verification	Verified	Errors	Income	Income	Errors	Workpapers	and Register	Errors
Full Day Preschool 4 Years Old					1	1				
Full Day Kindergarten					2	2				
Grade One					&	∞		1	1	
Grade Two					9	9		1	1	
Grade Three					2	2				
Grade Four					3	ю				
Grade Five					3	3		1	1	
Grade Six					3	ъ		1	1	
Grade Seven					3	ю		1	1	
Grade Eight					1	1				
Subtotal					32	32		5	5	
Special Ed - Elementary	-	1	1		6	6		_	_	
Special Ed - Middle School					5	5		1	1	
Subtotal	1	1	1		14	14		2	2	
Totals	_	_	-	0	46	46	0	7	7	-0-
Percentage Error				0.00%			0.00%			0.00%

# APPLICATION FOR STATE SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 15, 2020

Resident LEP Low Income	A.S.S.A. as Workpapers Selected Test Scores, LEP Low LEP Low From Application Sample Income Errors Workpapers and Register Errors	y Kindergarten  ne wo  hree our ive ix even ight Education:  Education:  nntary e School	-0000-	0 0 0 0 %
		Full Day Kindergarten Grade One Grade Two Grade Three Grade Five Grade Five Grade Six Grade Six Grade Six Grade Eight Subtotal Special Education: Elementary Middle School Subtotal	Totals	Denomina Emon

# APPLICATION FOR STATE SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 15, 2020

			Resident LEP N	Resident LEP Not Low Income		
	Reported on	Reported on		Sample		
	A.S.S.A. as	Workpapers		Selected	Verified to	
	LEP Not Low	LEP Not Low		from	Test Scores	Sample
	Income	Income	Errors	Workpapers	and Register	Errors
Special Education:						
Elementary	1	1		1	1	
Subtotal	1	1		1	1	
Totals	1	1	- 0 -	1	1	- 0 -
Percentage Error			0.00%			0.00%

HAMBURG BOROUGH SCHOOL DISTRICT
SCHEDULE OF AUDITED ENROLLLMENT
APPLICATION FOR STATE SCHOOL AID SUMMARY
ENROLLMENT AS OF OCTOBER 15, 2020

			Transportation	rtation		
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors
Regular - Public Schools	40	40		9	9	
Transported - Non Public						
AIL- Non-Public	6	6		2	2	
Special Needs - Public						
Special Needs - Private	1	1		1	1	
Totals	50	50	-0-	6	6	- 0 -
Percentage Error			0.00%		<del>"</del>	0.00%
				Reported	Re- calculated	
Average Mileage - Regular Including Grade PK Students Average Mileage - Regular Excluding Grade PK Students Average Mileage - Special Education with Special Needs	cluding Grade P xcluding Grade I ducation with Sp	'K Students PK Students ecial Needs		6.4 6.4 24.9	6.4 6.4 24.9	

#### HAMBURG BOROUGH SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2021

#### **EXCESS SURPLUS CALCULATION**

#### Section 1 - REGULAR DISTRICT

2020-2021 Total General Fund Expenditures per the CAFR Increased by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Transfer from General Fund to Special Revenue Fund - Pre K Regular Transfer from General Fund to Special Revenue Fund - Pre K Inclusion	\$7,420,448 (B)  \$ -0- (B1a) \$ -0- (B1b) \$ -0- (B1c) \$ -0- (B1d)
Decreased by:	`
On-Behalf TPAF Pension and Social Security Assets Acquired Under Capital Leases	\$1,098,379 (B2a) \$ -0- (B2b)
Adjusted 2020-2021 General Fund Expenditures [(B)+(B1's)-(B2's)]	\$6,322,069 (B3)
4% of Adjusted 2020-2021 General Fund Expenditures [(B5) times .04] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustments	\$ 252,883 (B4) \$ 252,883 (B5) \$ 761 (K)
Maximum Unassigned Fund Balance [(B5)+(K)]	\$ 253,644
Maximum Unassigned Fund Balance [(B5)+(K)]  Section 2	\$ 253,644
Section 2  Total General Fund - Fund Balances @ 6/30/2021 (Per CAFR Budgetary Comparison Schedule C-1)	\$ 253,644 \$2,743,317 (C)
Section 2  Total General Fund - Fund Balances @ 6/30/2021	
Section 2  Total General Fund - Fund Balances @ 6/30/2021 (Per CAFR Budgetary Comparison Schedule C-1)  Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures	\$2,743,317 (C)
Section 2  Total General Fund - Fund Balances @ 6/30/2021 (Per CAFR Budgetary Comparison Schedule C-1)  Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus - Designated for Subsequent	\$2,743,317 (C) \$ -0- (C1) \$ -0- (C2)
Section 2  Total General Fund - Fund Balances @ 6/30/2021 (Per CAFR Budgetary Comparison Schedule C-1)  Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures	\$ 2,743,317 (C) \$ -0- (C1) \$ -0- (C2) \$ 690,465 (C3)
Section 2  Total General Fund - Fund Balances @ 6/30/2021 (Per CAFR Budgetary Comparison Schedule C-1)  Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures	\$2,743,317 (C) \$ -0- (C1) \$ -0- (C2)

### HAMBURG BOROUGH SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2021

#### Section 3

Restricted Fund Balance - Excess Surplus [(U1)-(M)] IF NEGATIVE, ENTER -0-	\$ 669,625 (E)
Recapitulation of Excess Surplus as of June 30, 2021	
Restricted Excess Surplus - Designated for Subsequent Year's Expenditures	\$ 690,465 (C3) \$ 669,625 (E)
Restricted Excess Surplus [(E)]	\$ 669,625 (E)
Total $[(C3)+(E)+(F)]$	\$ 1,360,090 (D)
Detail of Allowable Adjustments	
Impact Aid	\$ -0- (H)
Sale and Lease Back	\$ -0- (I)
Extraordinary Aid	\$ 111 (J1)
Additional Nonpublic School Transportation Aid	\$ 650 (J2)
Total Adjustments [(H)+(I)+(J1)+(J2)]	\$ 761 (K)
Detail of Other Restricted Fund Balances	
Statutory Restrictions	\$ -0-
Approved Unspent Separate Proposal	\$ -0-
Sale/Lease-Back Reserve	\$ -0-
Capital Reserve	\$ 1,028,474
Maintenance Reserve	\$ -0-
Emergency Reserve	\$ -0-
Tuition Reserve	\$ -0-
Unemployment Reserve	\$ -0-
Other State/Governmental Mandated Reserve	\$ -0- \$ 1,028,474 \$ -0- \$ -0- \$ -0- \$ -0- \$ -0-
Other Restricted Fund Balance not noted Above	\$ -0-
Total Other Restricted Fund Balances	\$ 1,028,474

### HAMBURG BOROUGH SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS YEAR ENDED JUNE 30, 2021

#### It is recommended that:

1.	Administrative Practices and Procedures
	None
2.	Financial Planning, Accounting and Reporting
	None
3.	School Purchasing Program
	None
4.	School Food Service
	None
5.	Student Body Activities
	None
6.	Application for State School Aid
	None
7.	Pupil Transportation
	None
8.	Facilities and Capital Assets
	None
9.	<u>Miscellaneous</u>
	None
10.	Status of Prior Year's Findings/Recommendations
	There were no audit findings in the prior year.