# Auditor's Management Report

for the

# Hamilton Township School District

in the

County of Mercer New Jersey

for the

Fiscal Year Ended June 30, 2021

# AUDITOR'S MANAGEMENT REPORT OF ADMINISTRATIVE FINDINGS FINANCIAL AND COMPLIANCE

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Tax ID Number 21-6000323



## SUPLEE, CLOONEY & COMPANY

### CERTIFIED PUBLIC ACCOUNTANTS

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### INDEPENDENT AUDITOR'S REPORT

Honorable President and Members of the Board of Education Hamilton Township School District County of Mercer Hamilton, New Jersey 08527

We have audited, in accordance with U.S. generally accepted auditing standards and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Township of Hamilton School District in the County of Mercer for the year ended June 30, 2021, and have issued our report dated February 8, 2022.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information of the Township of Hamilton School District, County of Mercer, New Jersey, the New Jersey Department of Education and federal and state audit awarding agencies and is not intended to be and should not be used by anyone other than these specified parties.

CERTIFIED PUBLIC ACCOUNTANTS

DUBLIC SCHOOL ACCOUNTANT NO 948

February 8, 2022

### Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Hamilton Township School District Board of Education, the records of the various funds under the auspices of the Board of Education.

### **Administrative Practices and Procedures**

### Insurance

Insurance coverage was carried in the amounts as detailed in the District's ACFR. (See Exhibit J-20)

### Official Bonds

NAME POSITION OF BOND

Thomas Venanzi Treasurer of School Monies \$750,000.00

Katherine Attwood Board Secretary/

School Business Administrator \$750,000.00

Adequacy of insurance coverage is the responsibility of the Board of Education.

### Financial Planning, Accounting and Reporting

### **Examination of Claims**

Our audit of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

### **Payroll Accounts**

The net salaries of all employees of the Board were deposited in the Net Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/Business Administrator.

Salary withholdings were promptly remitted to the proper agencies including health benefits premium amounts withheld due to the general fund.

Payrolls were delivered to the treasurer of school monies with a warrant made to his order for the full amount of each payroll.

### **Position Control Roster**

The Position Control Roster was reviewed and compared to payroll records, employee benefit records and charges made to the general ledger to ensure proper and consistent financial reporting and that employee benefits are only offered to current employees.

### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered and it was determined that no blanket purchase orders were included in the balance of the reserve for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

### Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23-2.2 (g) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to selecting a test sample our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23 A-2.4. As a result of the procedures performed, no exceptions were noted.

### **Board Secretary's Records**

The records maintained by the Board Secretary were in satisfactory condition and were in agreement with the records maintained by the Treasurer.

### **Treasurer's Records**

The records maintained by the Treasurer were in satisfactory condition and were in agreement with the records maintained by the Board Secretary/Business Administrator.

# Elementary and Secondary Education Act (E.S.E.A.) as Amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the ACFR. This section of the ACFR documents the financial position pertaining to the projects under Titles I, II, III and VI of the Elementary and Secondary Education Act as amended and reauthorized

### Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Exhibits K-3 and K-4 located in the ACFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the ACFR. This section of the ACFR documents the financial position pertaining to the aforementioned special projects.

### T.P.A.F. Reimbursement

Our audit procedures included a test of the semi-monthly reimbursement filed with the Department of Education for district employees who are members of the Teachers' Pension and Annuity Fund.

The amount of the expenditure charged to the current year's Final Report(s) for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement.

### **School Purchasing Programs**

### **Contracts and Agreements Requiring Advertisement for Bids**

N.J.S.A.18A:18A-3 states "a. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$32,000.00, the contract may be awarded by a purchasing agent when so authorized by resolution of the board of education without public advertising for bids and bidding therefor, except that the board of education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. (pending before the Legislature as section 15 of this bill) of section 9 of P.L. 1971 c. 198 (C.40A:11-9) the board of education may establish that the bid threshold may be up to \$44,000.00. Such authorization may be granted for each contract for by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Commencing in the fifth year after the year in which P.L. 1999 c. 440 takes effect, and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the board of education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2 and shall round the adjustment to the nearest \$1,000.00. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of every year in which it is made. Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to paragraph (1) of subsection a. of N.J.S.A. 18A:18A-5 may be awarded for a period not exceeding 12 consecutive months."

N.J.S.A.18A:18A-4 states, "Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the board of education to the lowest responsible bidder after public advertising for bids and bidding therefor, except as is provided otherwise in this chapter or specifically by any other law.

The Board of Education may, by resolution, approve by the majority of the board of education and subject to subsections b. and c. of this section, disqualify a bidder who would otherwise be determined to be the lowest responsible bidder, if the board of education finds that it has had negative prior experience with the bidder."

### **School Purchasing Programs (Continued)**

### Contracts and Agreements Requiring Advertisement for Bids (Continued)

Effective July 1, 2020, the bid threshold in accordance with N.J.S.A. 18A:18A-3(a) and (c) is \$32,000.00. In accordance with N.J.S.A. 40A:11-9 (b) the bid threshold for all purchases made by the District's qualified purchasing agent is \$44,000.00. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18:39-3 is currently \$19,600.00.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated that no individual payments, contracts or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies," in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provisions of N.J.S.A.18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A.18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the School Board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained. Our examination did reveal however, that the district made purchases through the use of state contracts.

### **School Food Service**

### **Public Health Emergency**

In accordance with the Governor's Declaration of Emergency pertaining to the public health emergency, all Public, Charter and Non-Public schools were ordered to close effective as of March 18, 2020 for an undetermined period to limit the spread of the virus. As a result, School Food Authorities (SFAs) were required to institute alternate procedures to provide meals to eligible students during the period of school closures.

During 2020-2021 the public health emergency was still applicable. As a result, SFAs were required to provide meals in accordance with the regulations governing the National School Nutrition Seamless Summer Option (SSO) or the Summer Food Service Program.

SFAs were authorized to solicit and award emergency noncompetitive procurements and contracts with Food Service Management Companies in accordance with 2 CFR 200.320 and N.J.S.A. 18A:18A-7. The SFAs were also authorized to submit contract modifications to their existing Cost Reimbursable or Fixed Price contracts as necessary to ensure the feeding of all children throughout the age of 18, as well as persons over 18 with disabilities as defined in the regulations.

### School Food Service (Continued)

The school food service program was not selected as a major federal and/or State program. However, the program expenditures exceeded \$100,000 in federal and/or State support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct or indirect costs. There were no exceptions noted.

We also inquired of management about the public health emergency procedures/practices that the SFA instituted to provide meals to all students, maintenance of all applicable production records; meal counts; noncompetitive procurements; modification of existing contracts and applicable financial records to document the specific costs applicable to the emergency operations. We also inquired if the FSMC received a loan in accordance with the payroll protection plan and whether the funds were used to pay for costs applicable to the Food Service Programs. We also inquired if the PPP loan was subsequently forgiven and the FSMC refunded or credited the applicable amounts to the SFA.

The District utilizes a food service management company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34 and 19-1 through 19-4.1. Provisions of the FSMC cost reimbursable fixed price or non-competitive emergency procurement contract/addendum were reviewed and audited. The FSMC contract includes an operating results provision which guarantees that the food service program will return an operating profit of at least \$40,000.00. The operating provision has been met. All vendor discounts, rebates and credits from vendors and/or the FSMC were tracked and credited to the Food Service Account and reconciled to supporting documentation at least annually.

The Statement of Revenues, Expenses and Changes in Fund Net Assets (CAFR Schedule B-5) does separate program and non-program revenue and program and non-program cost of goods sold.

The school district maintains the detailed revenue and expenditure information necessary in order to execute the USDA mandated Non-Program Food Revenue Tool at least annually.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section G.

### **Student Body Activities**

The records for the Student Body Activities were maintained in satisfactory condition.

### **Pupil Transportation**

Our audit procedures included a test of on roll status reported in the 2020-2021 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with no exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

### Facilities and Capital Assets

Our procedures included a review of the SDA grant agreements for consistency with recording SDA revenue, transfer of local funds from the general or capital reserve account, and awarding of contracts for eligible facilities construction. No exceptions were noted.

### **Application for State School Aid**

Our audit procedures included a test of information reported in the October 15, 2019 Application for State School Aid (A.S.S.A.) for onroll, private schools for the disabled, and low income. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers without exception. The information that was included on the workpapers was verified with no exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district has adequate written procedures for the recording of student enrollment data.

### Miscellaneous

The school district adhered to the requirements of N.J.A.C. 26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities. The District submitted the annual Statement of Assurance to the Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

### Follow-Up Prior Year's Audit Findings

In accordance with <u>Government Auditing Standards</u>, our procedures included a review of the prior year audit recommendations. There were no prior year audit findings.

### **RECOMMENDATIONS**

# **Administrative Practices and Procedures** None Financial Planning, Accounting and Reporting None **School Purchasing Program** None **School Food Service** None **Student Body Activities** None **Pupil Transportation** None **Facilities and Capital Assets** None **Application for State School Aid** None <u>Miscellaneous</u> None **Prior Year Audit Findings** Not Applicable.

# HAMILTON TOWNSHIP BOARD OF EDUCATION SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2020

		Errors																													%0
Private School for Disabled		Verified																						10	4	20	44			44	
te School f	Sample	cation																						5	14	20	44			4	
Priva	Reported on A.S.S.A. as	Schools																						13	-	33	57			57	
	Errors per Registers	on Koll Shared																													%0
	Erro	Full																													%0
Sample for Verification	Verified per Registers	on Koil Shared																2	ო				so.			က	3			œ	
Sample fo	Verifi Reg	PE S		7			20	2	23	20	21	20	24	20	20	27	21	9	<b>€</b>				265	17	12	4	43			308	
	Sample lected from	workpapers																8	ო				чo			ဗ	3			00	
	Sample Selected from	Full		8			50	2	73	70	7	50	73	20	20	21	21	13	82				265	17	12	4	43			308	
ata)		Shared																													%0
(10/15/20 da	1	Full																													%0
school Aid	ed on apers	Shared																75	91				166			113	113			279	
for State	Reported on Workpapers	Full :	13	2			748	779	774	725	759	708	777	738	721	751	774	673	670				9,680	599	453	516	1,568			11,248	
2021-22 Application for State School Aid (10/15/20 data)	s as	Shared																75	9				166			113	113			279	
2021-22	Reported as	Full Full	55	70			748	677	774	725	759	708	777	738	721	751	774	673	670				089'6	599	453	516	1,568			11,248	
			Half Day PreK-3 year old	Half Day PreK-4 year old	Full Day PreK-3 year old Full Day PreK-4 year old	Half Day K	Full Day K	One	Two	Three	Four	Five	Six	Seven	Eight	Nine	Ten	Eleven	Twelve	Post-Graduate	Adult H.S. (15+ CR.)	Adult H.S. (1-14 CR.)	Subtotal	Sp. Ed Elementary	Sp. Ed Middle School	Sp. Ed High School	Subtotal	Co. Voc Regular	Co. Voc. Ft. Post Sec.	Totals	Percentage Error

HAMILTON TOWNSHIP BOARD OF EDUCATION SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2020

	Resk	Resident Low Income	받	Samp	Sample for Verification	Ç	Reside	Resident LEP Low Income	me	Samp	Sample for Verification	u
	Reported on A.S.S.A. as Low income	Reported on Workpapers as Low Income	Emors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A. as LEP low Income	Reported on Workpapers as LEP low Income	Errors	Sample Selected from Workpapers	Verified to Test Score and Register	Sample Errors
Haif Day Prek-3 year old Haif Day Prek-4 year old Full Day Prek-4 year old Full Day Rek-4 year old Haif Day K Cull Day K Tone	297.0 351.0 358.0	297.0 351.0 358.0		22.0 23.0 20.0	22.0 23.0 22.0		23.0 39.0 52.0	23.0 39.0 52.0		13.0 21.0 18.0	13.0 21.0 18.0	
Three Four Five Six Seven Eight	333.0 334.0 307.0 351.0 333.0	333.0 334.0 351.0 333.0 333.0		20.0 19.0 22.0 21.0 19.0	20.0 19.0 22.0 21.0 19.0		2,20 2,20 2,20 2,20 2,30 2,30 3,30 3,30	23.00 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0		25.00 to 10.00 to 10.	25.0 13.0 13.0 13.0 13.0 13.0 13.0 13.0 13	
Nine Telen Eleven Twekve Post-Graduate Adutt H.S. (15t-CR.)	294.0 295.0 228.5	294.0 295.0 248.0 228.5		20.0 16.0 15.0 13.0	20.0 15.0 15.0 15.0 15.0		3.5 2.5 2.0 3.0 3.0 3.0 3.0 3.0 3.0 3.0 3.0 3.0 3	31.0 35.0 18.0 22.0		0.47 0.00 0.07	4. 0. 0. r. 0. 0. 0.	
Adult H.S. (1-14 CR.) Subtotal	4,031.5	4,031.5	**************************************	249.0	249.0		414.0	414.0		179.0	179.0	
Special Ed - Elementary Special Ed - Middle Special Ed - High Subtotal	296.0 253.0 306.0 855.0	296.0 253.0 306.0 855.0		21.0 15.0 18.0 54.0	21.0 15.0 18.0 54.0		26.0 9.0 2.0 37.0	26.0 9.0 2.0 37.0		13.0 4.0 1.0 18.0	13.0 4.0 1.0 18.0	
Co. Voc Regular Co. Voc. Ft. Post Sec. Sp Ed Alt Voc High Res. Mental Health Center CR. Regional Day School DYFS Residential CTRS Juvenile Detention Center	0, 6, 6, 6, 6, 6, 6, 6, 6, 6, 6, 6, 6, 6,	1.0										
Totals	4,889.5	4,889.5		303.0	303.0	WATER	451.0	451.0		197.0	197.0	
Percentage Error						%0			%0 %0			<b>%</b> 0
	Reported on DRTRS by DOE/county	Reported on DRTRS by District	Errors	Tested	Verified	Errors						
Reg Public Schools, col. 2, 3, 4, 5 Reg. 5p Ed. col. 8, 9, 10 Nonpublic Transported, col. 6 Special Ed Spec, col. 1,2,3,6,7,8 Totals	3,166.0 679.0 255.0 462.0 4,562.0	3,166.0 679.0 255.0 462.0 4,562.0	%0	210.0 45.0 17.0 31.0 303.0	210.0 45.0 17.0 31.0 303.0	%0	Avg. Mileage - Avg. Mileage - Avg. Mileage -	Avg. Mileage - Regular Including Grade PK students Avg. Mileage - Regular Excluding Grade PK students Avg. Mileage - Special Ed with Special Needs	g Grade PK s sg Grade PK s Special Need	ludents students	Reported 4.5 4.5 6.3	Re- Calculated NR NR NR

NR No exceptions found, therefore; recalculation of mileage is not required

# HAMILTON TOWNSHIP BOARD OF EDUCATION SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2020

	Reside	Resident LEP NOT Low Income	ome	Sam	Sample for Verification	<b>=</b>
	Reported on A.S.S.A. as NOT Low Income	Reported on Workpapers as NOT Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors
Half Day PreK-4 year old Full Day PreK-3 year old Full Day PreK-4 year old Half Day K						
Full Day K	21.0	21.0		10.0	10.0	
One Two	12.0 9.0	0.21 0.00		0.0	O C	
Three	9 0	0.00		5.0		
Four	17.0	17.0		0.6	9.0	
Five	16.0	16.0		7.0	7.0	
Six	5.0	5.0		4.0	4.0	
Seven	10.0	10.0		0.9	0.9	
Eight	6.0	6.0		0.9	0.9	
Nine	10.0	10.0		0.9	0.9	
Ten	21.0	21.0		15.0	15.0	
Eleven	11.0	11.0		8.0	8.0	
Twelve	12.0	12.0		7.0	7.0	
Post-Graduate Adult H.S. (15+CR.) Adult H.S. (1-14 CR.)						
Subtotal	158.0	158.0		98.0	98.0	
Special Ed - Elementary	1.0	1.0		1.0	1.0	
Special Ed - Middle	1.0	1.0		1.0	1.0	
Subtotal	2.0	2.0		2.0	2.0	
Co. Voc Regular Co. Voc. Ft. Post Sec. Totals	160.0	160.0		100.0	100.0	
Percentage Error			%0			%0

### **EXCESS SURPLUS CALCULATION**

### **SECTION 1**

SECTION 1		
General Fund Expenditures:		
Fiscal Year Ended June 30, 2021		\$230,438,259
Less On-Behalf TPAF Pension and Social Security	\$35,685,072	25 225 270
Adjusted General Fund Expenditures	-	35,685,072 194,753,187
		4.00%
Excess Surplus Percentage Subtotal	-	7,790,127
		7,790,127
Increased by:	1 226 006	
Extraordinary Aid (Unbudgeted)	1,226,996	
Non-Public Transportation Aid (Unbudgeted)	152,633	4 070 000
	•	1,379,629
Maximum Unreserved/Undesignated Fund Balance	:	\$9,169,756
SECTION 2		
Total General Fund Balance		\$27,905,652
Decreased by:		<b>****</b>   <b>**</b>   <b>*</b>   <b>*</b>
Restricted:		
Capital Reserve	\$11,748,737	
Maintenance Reserve	1,323,013	
State Unemployment Insurance	2,454,053	
Assigned:	2,404,000	
Year End Encumbrances	2,119,381	
	19,206	
Designated for Subsequent Year's Expenditures - SEMI/FFCRA	5,000,000	
Designated for Subsequent Year's Expenditures	5,000,000	22,664,390
	•	22,004,390
Total Unassigned Fund Balance		5,241,262
Restricted Fund Balance-Excess Surplus	:	-0-
SECTION 3		
Recapitulation of Excess Surplus as of June 30, 2021:		
Restricted Excess Surplus-Designated for Subsequent Years Expenditures		-0-
Restricted Excess Surplus		-0-
•	•	
Total	_	-0-
	•	