OAKLAND BOARD OF EDUCATION AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS -FINANCIAL COMPLIANCE AND PERFORMANCE JUNE 30, 2021

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INDEPENDENT AUDITOR'S MANAGEMENT REPORT

Honorable President and Members of the Board of Trustees Oakland Board of Education Oakland, New Jersey

We have audited in accordance with audit standards generally accepted in the United States of America and <u>Government</u> <u>Auditing Standards</u> issued by the Comptroller General of the United States, the basic financial statements of the Oakland Board of Education as of and for the fiscal year ended June 30, 2021 and have issued our report thereon dated February 23, 2022.

As part of our audit, we performed procedures required by the Office of School Finance, Department of Education, State of New Jersey and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information and use of management, the Board of Trustees, others within the District and the New Jersey State Department of Education. However, this report is a matter of public record and its distribution is not limited.

Respectfully submitted,

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LERCH, VINCI & HIGGINS, LLP Certified Public Accountants Public School Accountants

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Paul *Y*. Lerch Public School Accountant PSA Number CS01118

Fair Lawn, New Jersey February 23, 2022

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Fire insurance coverage was carried in the amounts as reported on Exhibit J-20 as contained in the district's Comprehensive Annual Financial Report (the "CAFR").

Official Bonds

Name	Position	<u>Amount</u>
Ms. Annette M. Wells	Board Secretary/School Business Administrator	\$260,000
Ms. Judith Favino	Treasurer of School Monies	260,000

There is Employees' Dishonesty with Faithful Performance coverage with Selective Insurance Company of America covering all other employees.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid during the period under review did not reveal discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account

All payrolls tested were certified by the Board President and the Board Secretary/Business Administrator, and approved by the Chief School Administrator.

The net salaries of all employees tested of the Board were deposited in the Payroll Account. Employees' payroll deductions tested and employer's share of fringe benefits tested were deposited in the Payroll Agency Account.

Salary withholdings were promptly remitted to the proper agencies, including employee health benefit contribution withholdings due to the General Fund. The School Business Administrator completed and filed the required Certification of Compliance with Federal and State Law respecting the reporting of compensation for certain employees.

The Board has implemented and maintains a personnel tracking and accounting (Position Control) system.

Financial Planning, Accounting and Reporting (Continued)

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered and it was determined that no blanket purchase orders were included in the balance of the reserves for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with <u>N.J.A.C.</u> 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. As a result of the procedures performed, no additional procedures were deemed necessary to test expenditure classification.

<u>Travel</u>

The District has adopted a policy regulating travel.

Board Secretary's Records

The financial records, books of account and minutes maintained by the Board Secretary were in good condition.

Acknowledgment of the Board's receipt of the Board Secretary's and Treasurer's monthly financial reports was included in the minutes.

The prescribed contractual order system was followed. Bids received were summarized in the minutes (N.J.S.A. 18A:18A-21).

Treasurer's Records

The Treasurer did perform cash reconciliations for the district accounts as required by N.J.S.A. 18A:17-36.

All cash receipts were properly deposited.

The Treasurer's records were in agreement with the Board Secretary's records.

Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I, Title II and Title III of the Elementary and Secondary Education Act as amended and reauthorized.

Our examination of the Federal and State funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

Financial Planning, Accounting and Reporting (Continued)

Other Special Federal and/or State Projects

The district's Special Projects were approved as listed Exhibits K-3 and K-4 located in the CAFR.

Our examination of the Federal and State funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Fund section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

• Finding (CAFR Finding 2021-001) – A review of the application for State Extraordinary Aid revealed that certain related services for which costs were claimed for reimbursement were not clearly identified in the Individual Education Plan (IEP) of the respective student. In addition some student information in certain IEP's were incorrect.

Recommendation – Internal control procedures be reviewed and revised to ensure student's Individual Education Plans (IEP) clearly identify the related services for which costs are claimed for reimbursement on the Application for State Extraordinary Aid and contain correct student information.

IDEA Part B

Separate accounting was maintained for each approved project. Grant application approvals and acceptance of grant funds were made by board resolution and recorded in the minutes.

Non-Public State Aid

Project completion reports were finalized and transmitted to the State by the due date.

T.P.A.F. Reimbursements

Our audit procedures included a test of the semi-monthly reimbursement forms filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No material exceptions were noted.

T.P.A.F. Reimbursements to the State for Federal Salary Expenditures

There were none.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

Effective July 1, 2010 and thereafter the bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$44,000 (with a Qualified Purchasing Agent) and \$32,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under 18A:39-3 is \$19,600 for 2020/21. The Board has designated the Business Administrator as the Qualified Purchasing Agent for the District.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Board Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or goods or service, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated that no individual payments, contracts, or agreements were made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

School Purchasing Programs (Continued)

Contracts and Agreements Requiring Advertisement for Bids (Continued)

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained. Our examination did reveal, however, that the district purchased items through the use of State contracts.

School Food Service

Public Health Emergency

In accordance with the Governor's Declaration of Emergency pertaining to the COVID 19 Virus all Public, Charter, Non-Public schools were ordered to close effective as of March 18, 2020 for an undetermined period to limit the spread of the virus. As a result, School Food Authorities (SFA) were required to institute alternate procedures to provide meals to Free and Reduced Price eligible students during the period of school closures.

During SY 2020-2021 the public health emergency was still applicable. As a result, School Food Authorities (SFA's) were required to provide meals in accordance with the regulations governing the National School Nutrition Seamless Summer Option (SSO) or the Summer Food Service Program (SFSP) option.

SFAs were authorized to solicit and award emergency noncompetitive procurements and contracts with Food Service Management Companies in accordance with 2 CFR 200.320 and N.J.S.A. 18A:18A-7. The SFAs were also authorized to submit contract modifications to their existing Cost Reimbursable or Fixed Price contracts as necessary to ensure the feeding of all children throughout the ages of 18, as well as persons over 18 with disabilities as defined in the regulations.

SFAs were notified of the requirement to maintain and report separate meal count records and financial records of all applicable costs incurred in providing meals to all free and reduced price meal eligible students during the emergency.

The school food service program was not selected as a major federal and/or state program. However, the program expenditures exceeded \$100,000 in federal and state support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the School Food Authority (SFA) had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. Exceptions were not noted.

We inquired of management about the public health emergency procedures/practices that the SFA instated to provide meals to all students, maintenance of all applicable production records; meal counts; noncompetitive procurements; modification of existing contracts and applicable financial records to document the specific costs applicable to the emergency operations. We also inquired if the FSMC received a loan in accordance with the Payroll Protection Plan and whether the funds were used to pay for costs applicable to the Food Service Program. We also inquired if the PPP loan was subsequently forgiven and the FSMC refunded or credited the applicable amount to the SFA.

The financial transactions and records of the school food services were maintained in satisfactory condition. The financial accounts and records were reviewed on a test-check basis.

Cash receipts and bank records were reviewed for timely deposit.

The district utilizes a food service management company (FSMC) and is depositing and expending program monies in accordance with *N.J.S.A. 18A:17-34*, and 19-1 through 19-4.1. Provisions of the FSMC Cost Reimbursable contract/addendum were reviewed and audited. The FSMC contract includes an operating results provision which guarantees that the food service program will return a profit of at least \$10,000. The operating results provision has been met.

School Food Service (Continued)

Public Health Emergency (Continued)

Expenditures should be separately recorded as food, labor and other costs. Vendor invoices were reviewed, and costs verified. Inventory records on food and supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service.

Net cash resources did not exceed three months average expenditures.

USDA Food Distribution Program were received and a single inventory was maintained on a first-in, first-out basis. No exceptions were noted.

The Statement of Revenues, Expenses, and Changes in Fund Net Assets (CAFR Schedule B-5) does separation program and non-program revenue AND program and non-program cost of goods sold.

Exhibits reflecting the District's Food Service Program are reflected on Exhibits B-4, B-5 and B-6 of the District's CAFR.

Extended Year Summer Program Fund

The Extended Year Summer Program did not operate in the summer of 2020 due to the situation related to the COVID-19 pandemic

Student Activity

The Board has a policy, which clearly established the regulation of student activity funds.

All receipts tested were deposited in a timely manner. All cash disbursements tested had proper supporting documentation.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2020 Application for State School Aid (A.S.S.A.) for on-roll, private school for the handicapped, low-income, and bilingual education. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers with immaterial exceptions. The information that was included on the workpapers was verified with isolated exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district has adequate written procedures for the recording of student enrollment data.

<u>Pupil Transportation</u>

Our audit procedures included a test of on-roll status reported in the 2020-2021 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with isolated exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Miscellaneous

Testing for Lead of all Drinking Water in Educational Facilities

The school district adhered to all requirements of N.J.A.C. 26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities.

Facilities and Capital Assets

The District had no SDA grant projects during the year. The District maintained district capital assets records.

Suggestions to Management

There are none.

Follow-Up on Prior Years' Findings

In accordance with Government Auditing Standards, our procedures included a review of all prior year recommendations.

OAKLAND BOARD OF EDUCATION FOOD SERVICE FUND NUMBER OF MEALS SERVED AND (OVER)/UNDERCLAIM ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

NOT APPLICABLE

OAKLAND BOARD OF EDUCATION NET CASH RESOURCE SCHEDULE FOOD SERVICE ENTERPRISE FUND

FOR THE FISCAL YEAR ENDED JUNE 30, 2021

Net Cash Resources:

	Current Assets Cash & Cash Equiv. Due from Other Gov'ts	\$ 2,710 85,706	
	Current Liabilities Less Accounts Payable Less Deferred Revenue	 (16,236) (23,213)	
	Net Cash Resources	 48,967	(A)
Net Adj. Total Operating	Expense:		
	Tot. Operating Exp. Less Depreciation	\$ 295,685 (7,138)	
	Adj. Tot. Oper. Exp.	 288,547	(B)
Average Monthly Operati	ng Expense:		
	B / 10	\$ 28,855	(C)
Three times monthly Ave	erage:		
	3 X C	\$ 86,564	(D)
	A (0.007		

TOTAL IN BOX A	\$ 48,967
LESS TOTAL IN BOX D	\$ 86,564
NET	\$ (37,597)

From above:

A is greater than D, cash exceeds 3 X average monthly operating expenses. D is greater than A, cash does not exceed 3 X average monthly operating expenses.

OAKLAND BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 15, 2020 SCHEDULE OF AUDITED ENROLLMENTS

*	2021-2022 Application for State School Aid				Sample for Verification						Private Schools for Disabled								
-	Repo	rted on	Repo	rted on				Sa	ample	Veri	fied per	Еп	ors per	Reported on	Sample				
	A.5	5.S.A.	Work	papers				Selected from		Selected from		Register		Registers On Roll		A.S.S.A. as	for		
	Or	n Roll	O	n Roll	Er	Tors		Work	Workpapers		n Roll	Private	Verifi-			Sample	Sample		
-	Full	Shared	Full	Shared	Full	Shared		Full	Shared	Full	Shared	Full	Shared	Schools	cation	Verified	Errors		
Half Day Preschool - 3 yrs					-							-	-						
Half Day Preschool - 4 yrs					-	-						-	-						
Full Day Kindergarten	117		117		-	-		26		26		-	-						
GRADE 1	107		107		-	-		42		44		(2)) -						
GRADE 2	144		144		-	-		59		57		2	-						
GRADE 3	109		109		-	-		40		37		3	-						
GRADE 4	118		118		-	-		37		37		-	-						
GRADE 5	122		122		-	-		47		47		-	-						
GRADE 6	110		110		-	•		110		109		1	-						
GRADE 7	127		127		-	-		127		126		1	-						
GRADE 8	107		107		-	-		107		108		(1)) -		•				
Subtotal	1,061		1,061	-	-	-		595	-	591	-	4	*			·····			
Spec Ed - Elementary	150		150		-	-		37		36		1		12	10	10	-		
Spec Ed- Middle School	75		75		-	-		18		18		-		9	8	8	-		
Subtotal	225	-	225	-	-			55	-	54	-	1		21	18	18	-		
e.																			
Totals	1,286		1,286	-	-	-		650	-	645	-	5	-	21.0	18.0	18.0	-		
Percentage Error					0.00%	0.00%						0.77%	0.00%				0.00%		

OAKLAND BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 15, 2020 SCHEDULE OF AUDITED ENROLLMENTS

	Low I	ncome	Sample for Verification			Resid	ent LEP Low I	ncome	Sample for Verification			
-	Reported on A.S.S.A as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on ASSA	Reported on Workpapers	Errors	Sample Selected	Sample Verified	Errors
Full Day Preschool - 3 years												
Full Day Preschool - 4 years			-			-			-			-
Full Day Kindergarten	1	1	-	1	1	-	1	1	-	1	1	-
GRADE 1	2	2	-	2	2	-	2	2	-	2	2	-
GRADE 2	6	6	-	5	5	-			-			-
GRADE 3	7	7	-	5	5	-	1	1	-	1	1	-
GRADE 4	6	6	-	5	5	-	1	1	-	1	1	-
GRADE 5	5	5	-	4	4	-			-			-
GRADE 6	9	9	-	7	7	~	1	1	-	1	1	-
GRADE 7	4	4	-	3	3	-	3	3	-	3	3	-
GRADE 8	7	7	-	5	5	-			-			-
Subtotal	47	47	*	37	37	-	9	9	-	9	9	-
Spec Ed - Elementary	18	19	(1)	14	14	-	8	8	-	8	7	1
Spec Ed- Middle School	12	12	-	8	8	-	2	2	-	2	2	-
-	30	31	(1)	22	22	•	10	10	-	10	9	1
Totals	77.0	78.0	(1.0)	59.0	59.0	-	19.0	19.0	-	19.0	18.0	1.0
			-1.30%			0.00%		_	0.00%			5.26%

Percentage Error

	-		Tran	sportation			
_	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors		Tested	Verified	Errors
Regular- Public Schools	131	131	-		35	35	-
Regular - Sped.	22	22	-		6	6	-
Transported- Non- Public	7	10	(3)		2	2	-
Special Needs- Public	39	38	1	<u></u>	10	10	
Totals =	199.0	201.0	(2.0)		53.0	53.0	-
Percentage Error		-	-1.01%			-	0.00%

OAKLAND BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 15, 2020 SCHEDULE OF AUDITED ENROLLMENTS

	Resident	LEP NOT Low Inc	ome	Sample for Verification						
	Reported on A.S.S.A as Not Low	Reported on Workpapers as Not Low		Sample Selected from		Sample				
	Income	Income	Errors	Workpapers	and Register	Errors				
Full Day Preschool - 3 years										
Full Day Preschool - 4 years			-			-				
Full Day Kindergarten			_			-				
GRADE 1	1	1	-	1	1	-				
GRADE 2	2	2	-	2	2	-				
GRADE 3	-	-	-	-	-	-				
GRADE 4	4	4	-	4	4	-				
GRADE 5	-	-	-	-	-					
GRADE 6	1	1	-	1	1	-				
GRADE 7	-	-	-	-	-	-				
GRADE 8			-			-				
Subtotal	8	8	-	8	8	-				
Spec Ed - Elementary	4	4	-	4	4	- .				
Spec Ed- Middle School	1	1	-	1	1	-				
	5	5		5	5					
Totals	13	13	-	13	13					
Percentage Error	-	-	0.00%		_	0.00%				

OAKLAND BOARD OF EDUCATION CALCULATION OF EXCESS SURPLUS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

2020-2021 Total General Fund Expenditures per the CAFR	\$	36,721,213			
Decreased by: On-Behalf TPAF Pension & Social Security		5,952,433			
Adjusted 2020-2021 General Fund Expenditures	<u>\$</u>	30,768,780			
4% of Adjusted 2020-2021 General Fund Expenditures			\$ 1,230,751		
Increased by: Allowable Adjustments Extraordinary Aid in Excess of Amount Budgeted Nonpublic School Transportation Aid			 600,491 5,800		
Maximum Unreserved/Undesignated Fund Balance				<u>\$</u>	1,837,042
Total General Fund - Fund Balances at June 30, 2021			\$ 7,876,196		
Decreased by: Unemployment Compensation Reserve Legally Restricted- Excess Surplus- Designated for Subsequent Year's Expenditures Emergency Reserve Emerency Reserve - Designated for Subsequent Year's Expenditure Capital Reserve Capital Reserve - Designated for Subsequent Year's Expenditure Maintenance Reserve Maintenance Reserve- Designated for Subsequent Year's Expenditures Total Unassigned Unrestricted Fund Balance Restricted Fund Balance - Excess Surplus	\$	321,819 760,000 299,278 135,000 1,966,655 419,000 1,007,002 370,400	<u>5,279,154</u>	<u>\$</u>	<u>2,597,042</u> 760,000
Recapitulation of Excess Surplu	is as of J	une 30, 2021 -			
Reserved Fund Balance - Excess Surplus				\$	1,520,000
Reserve Excess Surplus- Designated for Subsequent Year's Expenditures Reserve Excess Surplus			\$ 760,000 760,000		
Total Excess Surplus				<u>\$</u>	1,520,000

OAKLAND BOARD OF EDUCATION

RECOMMENDATIONS

I. Administration Practices and Procedures

There are none.

II. Financial Planning, Accounting and Reporting

It is recommended that internal control procedures be reviewed and revised to ensure student's Individualized Education Plans (IEP) clearly identify the related service for which costs are claimed for reimbursement on the Application for State Extraordinary Aid and contain correct student information.

III. School Purchasing Program

There are none.

IV. School Food Service

There are none.

V. Student Activity

There are none.

VI. Application for State School Aid

There are none.

VII. Pupil Transportation

There are none.

VIII. Facilities and Capital Assets

There are none.

VIII. Miscellaneous

There are none.

IX. Status of Prior Year Audit Findings/Recommendations

Not Applicable.

OAKLAND BOARD OF EDUCATION

ACKNOWLEDGEMENT

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to us.

Respectfully submitted,

LERCH, VINCI & HIGGINS, LLP

an 1 Paul J. Lerch

Public School Accountant Certified Public Accountant