

***TOWNSHIP OF SPRINGFIELD
SCHOOL DISTRICT
AUDITOR'S MANAGEMENT REPORT
FISCAL YEAR ENDED JUNE 30, 2021***

**TOWNSHIP OF SPRINGFIELD SCHOOL DISTRICT
AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS
FINANCIAL, COMPLIANCE AND PERFORMANCE**

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REPORT OF INDEPENDENT AUDITORS

Honorable President and
Members of the Board of Education
Township of Springfield School District
PO Box 210
Springfield, New Jersey 07081
County of Union

We have audited, in accordance with generally accepted audit standards and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Township of Springfield School District in the County of Union for the year ended June 30, 2021, and have issued our report thereon dated February 15, 2022.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of the Township of Springfield School District Board of Education management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.



Nicholas A. Cannone
Licensed Public School Accountant
No. CS-02103
Cannone & Company, CPAs

February 15, 2022

ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Insurance coverage was carried in the amounts as detailed on the Insurance Schedule contained in the Statistical Section of the District's CAFR.

Adequacy of insurance coverage is the responsibility of the Board of Education.

Official Bonds

<u>Name</u>	<u>Position</u>	<u>Amount</u>
Matthew A. Clarke	Board Secretary/School Business Administrator	\$ 105,000
Katherine Herrigal	Treasurer	\$ 285,000

There is a Public Employees Faithful Performance Blanket Position Bond with the Selective Insurance Company in the amount of \$50,000.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/Business Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the general fund.

Payrolls were delivered to the treasurer of school moneys with a warrant made to his order for the full amount of each payroll.

Our review of the Payroll Account did not uncover any areas of non-compliance which are required to be reported.

Reserve for Encumbrances and Accounts Payable

All encumbrances and accounts payable at June 30, 2021 were properly recorded and classified.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. As a result of the procedures performed, no errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Board Secretary's Records

The Board Secretary's Records were found to be in order.

Treasurer's Records (optional position)

The Treasurer's Records were found to be in order.

Elementary and Secondary Education Act as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and VI of the Elementary and Secondary Education Act as amended and reauthorized.

The study of compliance for E.S.E.A. did not indicate any areas of noncompliance and/or questionable costs.

Other Special Federal and/or State Projects

The district's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

The study of compliance for the special projects did not indicate any areas of noncompliance.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursement forms filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

The bid thresholds in accordance with *N.J.S.A. 18A:18A-2* and *18A:18A-3(a)* are \$44,000 (with a Qualified Purchasing Agent) and \$32,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under *N.J.S.A. 18A:39-3* is \$19,000 for 2020-21.

Also, effective July 1, 2020, the maximum threshold for quotations for a board of education without a QPA is \$4,800; and for a board with a QPA the maximum threshold for quotations is \$6,600.

The district board of education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where questions arise as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Based on the results of my examination, I did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of *N.J.S.A. 18A:18A-4*.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per *N.J.S.A. 18A:18A-5*.

School Food Service

The school food service program was selected as a major federal and/or State program. However, the program expenditures exceeded \$100,000 in federal and/or State support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the District's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

The financial transactions and statistical records of the school food services were maintained in satisfactory condition. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

Cash receipts and bank records were reviewed for timely deposit.

The district utilizes a food service management company (FSMC) and is depositing and expending program monies in accordance with *N.J.S.A.* 18A:17-34, and 19-1 through 19-4.1. Provisions of the FSMC contract were reviewed and audited. The FSMC contract includes an operating results provision which guarantees that the food service program will either break even, return a profit or incur a loss of not more than a specified amount. The operating results provision has been met.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service.

Finding 2021-1:

The net cash resources exceeded the three months average expenditures at June 30, 2021.

Recommendation:

The School Food Authority should maintain on a monthly basis the net cash resource. If the net cash resource exceeds the three months average, the SFA should develop a plan to rectify the excess cash issue.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served did not exceed the number of valid applications on file, times the number of operating days, on a school by school basis. The free and reduced price meal is uniformly administered throughout the school system. The required verification procedures for free and reduced price applications were completed and available for review.

U.S.D.A. Food Distribution Program (food and/or commodities) were received and a separate inventory was maintained on a first-in, first-out basis. No exceptions were noted.

The Statement of Revenues, Expenses, and Changes in Fund Net Assets (CAFR Schedule B-5) does separate program and non-program revenue and program and non-program cost of goods.

The school district maintains the detailed revenue and expenditure information necessary in order to execute the USDA mandated Non-Program Food Revenue Tool at least annually.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds.

Student Body Activities

Our review of the Student Activity Funds did not find any areas of noncompliance.

Application for State School Aid

Our audit procedures included a test of information reported in the October Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, and low-income. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers. The information that was included on the workpapers was verified. Any errors or exceptions were rectified. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district has adequate written procedures for the recording of student enrollment data.

Pupil Transportation

Our audit procedures included a test of on roll status reported in the 2020-2021 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report. No exceptions were noted. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exceptions were noted in our review of transportation related purchases of goods and services.

Follow-up on Prior Year Findings

In accordance with Government Auditing Standards, our procedures included a review of all prior year recommendations. Corrective action had not been taken on the following prior year finding:

Finding 2020-1:

The net cash resources exceeded the three months average expenditures at June 30, 2020.

Acknowledgment

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to the members of the audit team.

**BOARD OF EDUCATION
 SPRINGFIELD BOARD OF EDUCATION
 COUNTY OF UNION**

NET CASH RESOURCE SCHEDULE

**Net cash resources did exceed three months of expenditures
 Proprietary Funds - Food Service
 FYE 2021**

<u>Net Cash Resources:</u>		Food Service B - 4/5	
CAFR	*	Current Assets	
B-4		Cash & Cash Equiv.	\$ 287,637.00
B-4		Due from Other Gov'ts	
B-4		Accounts Receivable	64,400
B-4		Investments	
CAFR		Current Liabilities	
B-4		Less Accounts Payable	36,912
B-4		Less Accruals	
B-4		Less Due to Other Funds	
B-4		Less Deferred Revenue	<u>26,253</u>
		Net Cash Resources	<u>\$ 288,872.00</u> (A)

Net Adj. Total Operating Expense:

B-5	Tot. Operating Exp.	489,134	
B-5	Less Depreciation	<u>9,612</u>	
	Adj. Tot. Oper. Exp.	<u>\$ 498,746.00</u>	(B)

Average Monthly Operating Expense:

B / 10 **\$ 49,874.60** (C)

Three times monthly Average:

3 X C **\$ 149,623.80** (D)

TOTAL IN BOX A	\$	288,872.00	
LESS TOTAL IN BOX D	\$	(149,623.80)	
NET	\$	<u>139,248.20</u>	
From above:			
A is greater than D, cash exceeds 3 X average monthly operating expenses.			
D is greater than A, cash does not exceed 3 X average monthly operating expenses.			

* Inventories are not to be included in total current assets.

SOURCE - USDA resource management comprehensive review form

**BOARD OF EDUCATION
TOWNSHIP OF SPRINGFIELD SCHOOL DISTRICT
COUNTY OF UNION
SCHEDULE OF AUDITED ENROLLMENTS
APPLICATION FOR STATE SCHOOL AID SUMMARY
ENROLLMENT AS OF NOVEMBER 7, 2020**

	2020-2021 Application for State School Aid						Sample for Verification						Private Schools for Disabled				
	Reported on A.S.S.A. on Roll		Reported on Workpapers On Roll		Errors		Sample Selected from Workpapers		Verified per Registers On Roll		Errors per Registers On Roll		Reported on A.S.S.A. as Private Schools	Sample for Veri- cation	Sample Verified	Sample Errors	
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared					
Half Day Preschool	71		71					71		71							
Full Day Preschool																	
Half Day Kindegarten																	
Full Day Kindergarten	118		117		1			118		117			1				
One	149		149					149		149							
Two	130		130					130		130							
Three	136		135		1			136		135			1				
Four	147		147					147		147							
Five	159		159					159		159							
Six	142		142					142		142							
Seven	165		165					165		165							
Eight	155		155					155		155							
Nine	123		123					123		123							
Ten	128	3	128	3				128	3	128	3						
Eleven	94	1	94	1				94	1	94	1						
Twelve	154	5	154	5				154	5	154	5						
Post-Graduate																	
Adult H.S. (15+CR.)																	
Adult H.S. (1-14 CR.)																	
Subtotal	<u>1,871</u>	<u>9</u>	<u>1,869</u>	<u>9</u>	<u>2</u>	<u>0</u>	<u>1,871</u>	<u>9</u>	<u>1,869</u>	<u>9</u>	<u>2</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Special Education:																	
Elementary School	111		111					111		111			6.0	6.0	6.0		
Middle School	75		75					75		75			6.0	6.0	6.0		
High School	102	10	102	10				102	10	102	10		12.0	12.0	12.0		
Subtotal	<u>288</u>	<u>10</u>	<u>288</u>	<u>10</u>	<u>0</u>	<u>0</u>	<u>288</u>	<u>10</u>	<u>288</u>	<u>10</u>	<u>0</u>	<u>0</u>	<u>24.0</u>	<u>24.0</u>	<u>24.0</u>	<u>0.0</u>	
Co. Voc. - Regular																	
Co. Voc. Ft. Post Sec.																	
Totals	<u>2,159</u>	<u>19</u>	<u>2,157</u>	<u>19</u>	<u>2</u>	<u>0</u>	<u>2,159</u>	<u>19</u>	<u>2,157</u>	<u>19</u>	<u>2</u>	<u>0</u>	<u>24.0</u>	<u>24.0</u>	<u>24.0</u>	<u>0.0</u>	
Percentage Error					<u>0.09%</u>	<u>0.00%</u>					<u>0.09%</u>	<u>0.00%</u>				<u>0.00%</u>	

**BOARD OF EDUCATION
TOWNSHIP OF SPRINGFIELD SCHOOL DISTRICT
COUNTY OF UNION
SCHEDULE OF AUDITED ENROLLMENTS (CONTINUED)
APPLICATION FOR STATE SCHOOL AID SUMMARY
ENROLLMENT AS OF NOVEMBER 7, 2020**

	Low Income			Sample for Verification			LEP Low Income			Sample for Verification		
	Reported on A.S.S.A. as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A. as LEP Low Income	Reported on Workpapers as LEP Low Income	Errors	Sample Selected from Workpapers	Verified to Test Score and Register	Sample Errors
Half Day Preschool												
Full Day Preschool												
Half Day Kindergarten												
Full Day Kindergarten												
One	7	7		7	7							
Two	6	6		6	6		1	1		1	1	
Three	6	6		6	6		1	1		1	1	
Four	9	9		9	9		1	1		1	1	
Five	17	17		17	17		4	4		4	4	
Six	20	20		20	20		1	1		1	1	
Seven	14	14		14	14		1	1		1	1	
Eight	20	20		20	20		1	1		1	1	
Nine	17	17		17	17		2	2		2	2	
Ten	17	17		17	17							
Eleven	14	14		14	14							
Twelve	11	11		11	11							
Post-Graduate	15	15		15	15							
Adult H.S. (15+CR.)												
Adult H.S. (1-14 CR.)												
Subtotal	<u>173</u>	<u>173</u>	<u>0</u>	<u>173</u>	<u>173</u>	<u>0</u>	<u>11</u>	<u>11</u>	<u>0</u>	<u>11</u>	<u>11</u>	<u>0</u>
Special Education:												
Elementary School	20	20		20	20		1	1		1	1	
Middle School	16	16		16	16							
High School	26	26		26	26		1	1		1	1	
Subtotal	<u>62</u>	<u>62</u>	<u>0</u>	<u>62</u>	<u>62</u>	<u>0</u>	<u>2</u>	<u>2</u>	<u>0</u>	<u>2</u>	<u>2</u>	<u>0</u>
Co. Voc. - Regular												
Co. Voc. Ft. Post Sec.												
Totals	<u>235</u>	<u>235</u>	<u>0</u>	<u>235</u>	<u>235</u>	<u>0</u>	<u>13</u>	<u>13</u>	<u>0</u>	<u>13</u>	<u>13</u>	<u>0</u>
Percentage Error			<u>0.00%</u>			<u>0.00%</u>			<u>0.00%</u>			<u>0.00%</u>

Transportation

	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors	Average Mileage - Regular Including Grade PK stude	Average Mileage - Regular Excluding Grade PK stude	Average Mileage - Special Ed with Special Needs	Reported	Re-Calculated
	Regular - Public Schools	318	318	0	318	318				0	5.1
Regular - Special Education	56	56	0	56	56	0	5.1	5.1	5.1	5.1	
Transported - Non-Public	0	0	0	0	0	0	12.9	12.9	12.9	12.9	
AIL	213	213	0	213	213	0					
Special Ed Spec	40	40	0	40	40	0					
Totals	<u>627</u>	<u>627</u>	<u>0</u>	<u>627</u>	<u>627</u>	<u>0</u>					
Percentage Error						<u>0.00%</u>					

BOARD OF EDUCATION
TOWNSHIP OF SPRINGFIELD SCHOOL DISTRICT
COUNTY OF UNION
SCHEDULE OF AUDITED ENROLLMENTS (CONTINUED)
APPLICATION FOR STATE SCHOOL AID SUMMARY
ENROLLMENT AS OF NOVEMBER 7, 2020

	LEP NOT Low Income			Sample for Verification		
	Reported on A.S.S.A. as NOT Low Income	Reported on Workpapers as NOT Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors
Half Day Preschool						
Full Day Preschool						
Half Day Kindegarten						
Full Day Kindergarten	3	3		3	3	
One	4	4		4	4	
Two	3	3		3	3	
Three	4	4		4	4	
Four						
Five						
Six	3	3		3	3	
Seven	2	2		2	2	
Eight						
Nine						
Ten	2	2		2	2	
Eleven						
Twelve	2	2		2	2	
Post-Graduate						
Adult H.S. (15+CR.)						
Adult H.S. (1-14 CR.)						
Subtotal	<u>23</u>	<u>23</u>	<u>0</u>	<u>23</u>	<u>23</u>	<u>0</u>
Special Education:						
Elementary School						
Middle School	1	1		1	1	
High School						
Subtotal	<u>1</u>	<u>1</u>	<u>0</u>	<u>1</u>	<u>1</u>	<u>0</u>
Co. Voc. - Regular						
Co. Voc. Ft. Post Sec.						
Totals	<u>24</u>	<u>24</u>	<u>0</u>	<u>24</u>	<u>24</u>	<u>0</u>
Percentage Error			<u>0.00%</u>			<u>0.00%</u>

**THE TOWNSHIP OF SPRINGFIELD BOARD OF EDUCATION
EXCESS SURPLUS CALCULATION
As of June 30, 2021**

Section 1

A. 2% Calculation of Excess Surplus

2020-2021 Total General Fund Expenditures per the CAFR	\$	47,024,522
Decreased by:		
On-Behalf TPAF Pension & Social Security	\$	6,841,870
Assets Acquired under Capital Leases		-
Adjustment for Disallowed Expenditures per S1701		
Adjusted 20-21 General Fund Expenditures	\$	40,182,652
4% of Adjusted 2020-21 General Fund Expenditures	\$	1,607,306
Increased by Allowable Adjustment		<u>466,652</u>
Maximum Unreserved/Undesignated Fund Balance	\$	<u><u>2,073,958</u></u>

Section 2

Total General Fund Balances @ 06/30/21	\$	12,061,381
Decreased by:		
Year-end Encumbrances	\$	2,835,916
Capital Reserve		5,006,908
Legally Restricted - Excess Surplus- Designated for Subsequent Year's Expenditures		157,121
Other Restricted Fund Balances		2,051,720
Assigned Fund Balance - Unreserved - Designated For Subsequent Year's Expenditures		<u>221,649</u>
Total Unassigned Fund Balance	\$	1,788,067
Increased by:		
Adjustment for Disallowed Transfers per S1701	\$	<u> </u>
Total Unreserved/Undesignated Fund Balance for Excess Surplus Calculation	\$	<u><u>1,788,067</u></u>

Section 3

Restricted Fund Balance - Excess Surplus	\$	<u> </u> -
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Recapitulation of Excess Surplus as of June 30, 2021

Reserved Excess Surplus -- Designated for Subsequent Year's Expenditures	\$	157,121
Reserved Excess Surplus		<u> </u> -
Total	\$	157,121

Detail of Allowable Adjustments

Impact Aid	\$	
Sale and Lease-back		
Extraordinary Aid		404,882
Additional Non Public School Transportation Aid		61,770
Unbudgeted TPAF Wage Freeze Grant Funding		<u> </u>
Total Adjustments	\$	466,652

Detail of Other Restricted Fund Balance

Statutory Restrictions:		
Approved unspent separate proposal	\$	
Capital Outlay for a district with a Capital Outlay cap waiver		
Sale/Lease-Back Reserve		
Capital Reserve -year end transfer		1,250,000
Maintenance Reserve		500,000
Emergency Reserve		250,000
Tuition Reserve		
Other State/Government Mandated Reserve		<u>51,720</u>

[Other Restricted Fund Balance not noted above]		
Total Other Restricted Fund Balance	\$	<u><u>2,051,720</u></u>

TOWNSHIP OF SPRINGFIELD SCHOOL DISTRICT
Audit Recommendations Summary
For the Fiscal Year Ended June 30, 2021

Recommendations:

1. Administrative Practices and Procedures
2. Financial Planning, Accounting and Reporting
3. School Purchasing Programs
4. School Food Service

Finding 2021-1: The School Food Authority should maintain on a monthly basis the net cash resource. If the net cash resource exceeds the three months average, The SFA should develop a plan to rectify the excess cash issue.

5. Student Body Activities
6. Application for State School Aid
7. Pupil Transportation
8. Facilities and Capital Assets
9. Miscellaneous
10. Status of Prior Year Audit Findings/Recommendations

Corrective action had not been taken on the following prior year finding:

Finding 2020-1:

The net cash resources exceeded the three months average expenditures at June 30, 2020.