# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION 

Tinton Falls, New Jersey
County of Monmouth

## ANNUAL COMPREHENSIVE FINANCIAL REPORT <br> YEAR ENDED JUNE 30, 2022

# ANNUAL COMPREHENSIVE FINANCIAL REPORT 

OF THE
MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION
TINTON FALLS, NEW JERSEY


YEAR ENDED JUNE 30, 2022

PREPARED BY DISTRICT FINANCE OFFICER SCHOOL BUSINESS ADMINISTRATOR/BOARD SECRETARY CHRISTOPHER MULLINS

## TABLE OF CONTENTS

## PAGE

## INTRODUCTORY SECTION

(First Section)
Letter of Transmittal1
Organizational Chart ..... 5
Roster of Officials ..... 6
Consultants and Advisors
FINANCIAL SECTION(Second Section)
Independent Auditor's Report
REQUIRED SUPPLEMENTARY INFORMATION - PART I
Management's Discussion and Analysis ..... 17

## BASIC FINANCIAL STATEMENTS

A. Government-Wide Financial Statements:

A-1 Statement of Net Position 29
A-2 Statement of Activities 30
B. Fund Financial Statements:

B-1 Balance Sheet 35
B-2 Statement of Revenues, Expenditures and Changes in Fund Balances 36
B-3 $\quad \begin{aligned} & \text { Reconciliation of the Statement of Revenues, Expenditures and Changes } \\ & \text { in Fund Balances of Governmental Funds to the Statement of Activities }\end{aligned} 37$
Proprietary Funds:
B-4 Statement of Net Position 41
B-5 Statement of Revenues, Expenditures and Changes in Fund Net Position 42
B-6 Statement of Cash Flows 43
Fiduciary Funds:
B-7 Statement of Fiduciary Net Position N/A
B-8 Statement of Changes in Fiduciary Net Position N/A

Notes to Financial Statements 49

REQUIRED SUPPLEMENTARY INFORMATION - PART II
C. Budgetary Comparison Schedules

C-1 Budgetary Comparison Schedule - General Fund 89
C-2 Budgetary Comparison Schedule - Special Revenue Fund 96
Notes to the Required Supplementary Information - Part II
C-3 Budget-to-GAAP Reconciliation

## TABLE OF CONTENTS

## REQUIRED SUPPLEMENTARY INFORMATION - PART III

L. Schedules Related to Accounting and Reporting for Pensions (GASB 68)
L-1 Schedule of the District's Proportionate Share of the Net Pension Liability - PERS ..... 105
L-2 Schedule of the School District Contributions - PERS ..... 106
L-3 Schedule of the District's Proportionate Share of the Net Pension
Liability - TPAF ..... 107
M. Schedules Related to Accounting and Reporting for Other Post Employment Benefits (GASB 75)
M-1 Schedule of Changes in the Net OPEB Liability and Related Ratios - OPEB ..... 111
Notes to the Required Supplementary Information - Part III ..... 115
OTHER SUPPLEMENTARY INFORMATION
D. School Based Budget Schedules Fund (if applicable):
D-1 Combining Balance Sheet ..... N/A
D-2 Blended Resource Fund - Schedule of Expenditures Allocated by Resource Type - Actual ..... N/A
D-3 Blended Resource Fund - Schedule of Blended Expenditures - Budget and Actual ..... N/A
E. Special Revenue Fund:
E-1 Combining Schedule of Program Revenues \& Expenditures - Special ..... 123Revenue Fund - Budgetary Basis
E-2 Preschool Education Aid Schedule(s) of Expenditures - Budgetary Basis ..... N/A
F. Capital Projects Fund:
F-1 Summary Schedule of Project Expenditures ..... N/A
F-2 Summary Schedule of Revenues, Expenditures and Changes in Fund Balance - Budgetary Basis ..... N/A
F-2A Summary Schedule of Revenues, Expenditures and Changes in Fund Balance - Budgetary Basis - Project ..... N/A
H. Fiduciary Funds:
H-1 Combining Statement of Fiduciary Net Position ..... N/A
H-2 Combining Statement of Changes in Fiduciary Net Position ..... N/A
H-3 Student Activity Agency Fund - Schedule of Receipts \& Disbursements ..... N/A
H-4 Payroll Agency Fund - Schedule of Receipts \& Disbursements ..... N/A
I. Long-Term Debt:
I-1 Schedule of Serial Bonds Payable ..... N/A
I-2 Schedule of Obligations Under Financed Purchases ..... 133
I-3 Debt Service Fund - Budgetary Comparison Schedule ..... N/A

## TABLE OF CONTENTS

## STATISTICAL SECTION (Unaudited)

(Third Section)

## Financial Trends:

J-1 Net Position by Component ..... 139
J-2 Changes in Net Position ..... 140
J-3 Fund Balances - Governmental Funds ..... 142
J-4 Changes in Fund Balances - Governmental Funds ..... 143
J-5 General Fund - Other Local Revenue by Source ..... 144
Revenue Capacity:
J-6 Assessed Value \& Actual Value of Taxable Property ..... N/A
J-7 Direct and Overlapping Property Tax Rates ..... N/A
J-8 Principal Property Taxpayers ..... N/A
J-9 Property Tax Levies and Collections ..... N/A
Debt Capacity:
J-10 Ratios of Outstanding Debt by Type ..... N/A
J-11 Ratios of Net General Bonded Debt Outstanding ..... N/A
J-12 Ratios of Overlapping Governmental Activities Debt ..... N/A
J-13 Legal Debt Margin Information ..... N/A
Demographic \& Economic Information:
J-14 Demographic \& Economic Statistics ..... N/A
J-15 Principal Employers ..... N/A
Operating Information:
J-16 Full-Time Equivalent District Employees by Function/Program ..... N/A
J-17 Operating Statistics ..... N/A
J-18 School Building Information ..... N/A
J-19 Schedule of Required Maintenance ..... N/A
J-20 Insurance Schedule ..... 147

## SINGLE AUDIT SECTION

(Fourth Section)
K-1 Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards ..... 151
K-2 Independent Auditor's Report on Compliance for Each Major Program and on Internal Control Over Compliance in Accordance with Uniform Guidance and New Jersey OMB Circular Letter 15-08 ..... 153
K-3 Schedule of Expenditures of Federal Awards, Schedule A ..... 157
K-4 Schedule of Expenditures of State Financial Assistance, Schedule B ..... 158
K-5 Notes to Schedules of Expenditures of State Financial Assistance ..... 159
K-6 Schedule of Findings and Questioned Cost - Part I, II \& III ..... 161
K-7 Summary Schedule of Prior Year Audit Findings ..... 165

This page intentionally left blank

This page intentionally left blank

Monmouth-Ocean Educational Services Commission

School Business Administrator
March 31, 2023

## Honorable President and

Members of the Board of Directors
Monmouth-Ocean Educational Services Commission
900 Green Grove Road, Tinton Falls, New Jersey 07712
Dear Board Members:
The Annual Comprehensive Financial Report (ACFR) of the Monmouth-Ocean Educational Services Commission (MOESC, Commission), for the fiscal year ended June 30, 2022, is hereby submitted. This ACFR includes the Commission's Basic Financial Statement prepared in accordance with Governmental Accounting Standards Board (GASB) Statement 34. Responsibility for both the accuracy of the data and completeness and fairness of the presentation, including all disclosures, rests with the management of the Board of Directors (Board). To the best of our knowledge and belief, the data presented in this report is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds and account groups of the Commission. All disclosures necessary to enable the reader to gain an understanding of the Commission's financial activities have been included.

The Annual Comprehensive Financial Report is presented in four sections: Introductory, Financial, Statistical and Single Audit. The Introductory section includes this Transmittal Letter, the Commission's Organizational Chart and a list of principal officials. The Financial section includes the independent auditor's report, management's discussion and analysis, the basic financial statements and notes providing an overview of the Commission's financial position and operating results and other schedules. The Statistical section includes selected financial information. The Commission is required to undergo an annual Single Audit in conformity with the provisions of the Single Audit Act and Title 2 U.S. Code of Federal Regulations (CFR) Part 200 Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance) and the NJOMB Circular Letter 15-08, "Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid". Information related to this Single Audit, including the auditor's report on the internal control structure and compliance with applicable laws and regulations and findings and recommendations, are included in the Single Audit section of this report.

## Commission Organization:

The Commission was established in 1979 pursuant to state law. All public school districts in Monmouth and Ocean Counties are members. Each district appoints a board member to sit on the Commission's Representative Assembly. The Representative Assembly is responsible for the adoption of the Commission's annual budget and the selection of a 15 -person Board of Directors from among its membership. The Board of Directors functions in a manner similar to a Board of Education. An Executive Committee, comprised of the Board President, Vice President and one other member of the Board of Directors, is empowered to take action in place of the full Board.

## Reporting Entity and its Services:

The MOESC is an independent reporting entity within the criteria adopted by the GASB as established by GASB Statement No. 14. All funds and account groups of the Commission are included in this report. The MOESC and all its schools constitute the Commission's reporting entity.

Monmouth-Ocean Educational Services Commission

Dr. William O. George
Interim Superintendent of Schools

Christopher J. Mullins
School Business Administrator

The Commission provides a broad range of services and programs to school districts and students, primarily in Monmouth and Ocean Counties, and is statewide with some of the services. Services include special education, alternative education, non-public instruction and services, home instruction, virtual instruction, Federal grant administration, transportation, cooperative purchasing, staff development and special projects.

## Economic Condition and Outlook:

The Monmouth and Ocean County area is experiencing a period of economic recovery, consistent with the national economy. Unlike typical school districts, MOESC must generate almost all revenue through the programs and services contracted with our client districts. Like many businesses, COVID-19 has had a profound economic impact on the Commission as services were suspended, cancelled, or reduced, especially in the area of transportation services, due to the pandemic. Additionally, the Commission had to purchase PPE, safety equipment, fund building renovations, and upgrade technology for virtual learning and telework in order to keep staff and students safe. Unlike other public school districts, the Commission did not qualify for major Federal relief grants used to offset these costs.

## Major Initiatives:

MOESC continues to increase opportunities to provide outstanding services to public and non-public students predominantly in Monmouth and Ocean Counties, but also throughout the state of New Jersey. The 2021-2022 school year continued this mission by restructuring and expanding existing programs and services, while seeking new revenue streams that will help fund future programs and growth.

MOESC's Transportation services continue to grow and bring in revenue in order for us to fund vital education programs. MOESC assists districts in securing transportation in the areas of non-public, Special Education transportation, transportation of homeless or temporary students and transportation routes for Vocational programs for approximately 12,000 students. The department provides a full-service experience for clients from the bidding/quoting process, securing contracts, routing students, billing, and payment to contractors.
In 2021-2022, MOESC's Regional Achievement Academy saw continued changes to help meet the evolving needs of students. By adding more student services such as BCBA services, counseling services, more opportunities for Adventure Education and exploration of community-based instruction, the program continues to develop into a high quality and unique program servicing both special education and general education students needing an alternative education setting.

The New Jersey Virtual School also continues to increase opportunities for students requiring supplemental course work, credit recovery, AP courses, and other needs. This year, we found more school districts utilizing New Jersey Virtual School for out-of-the box, innovative needs such as extended leave replacements, flex schools, and even home instruction. The program serves approximately 2,150 students per school year from 70 districts throughout the state.

Finally, Special Services and a commitment to providing high-quality Special Education and Supplementary Instruction are at the core of MOESC's mission. Currently, MOESC is servicing approximately 3,550 students through our Special Services program. This includes Chapter 192/193 Services, non-public, IDEA instructional services, ESL Instruction, Home Instruction, OT/PT and Speech Services. In addition, MOESC's Aides Placed in

## Christopher J. Mullins

School Business Administrator
Public Schools (APPs) program continues to grow with more districts contracting with MOESC to provide paraprofessionals to work with students in a variety of public school settings. In addition, MOESC continues to support the Bayshore Jointure Commission's Shore Center for Students with Autism, through a shared administrative services contract for Superintendent services as well as providing facilities, services, resources and other support through additional contracts.

## Internal Accounting Controls:

Management of the Commission is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the Commission are protected from loss, theft or misuse and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with Generally Accepted Accounting Principles (GAAP). The internal control structure is designed to provide reasonable but not absolute assurance that these objectives are met. The concept of reasonable assurance recognizes that:

1. The cost of a control should not exceed the benefits likely to be derived; and
2. The valuation of costs and benefits requires estimates and judgments by management.

As a manager of Federal and State financial assistance, the Commission also is responsible for ensuring that an adequate internal control structure is in place to ensure compliance with applicable laws and regulations related to those programs. This internal control structure is also subject to periodic evaluation by Commission management.

As part of the Commission's Single Audit described earlier, tests are made to determine the adequacy of the internal control structure, including the portion related to Federal and State financial assistance programs, as well as to determine that the Commission has complied with applicable laws and regulations.

## Budgetary Controls:

In addition to internal accounting controls, the Commission maintains budgetary controls. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the Board of Directors. Annual appropriated budgets are adopted for the General Fund and the Special Revenue Fund. Project-length budgets are approved for the capital improvements accounted for in the capital projects fund. The final budget amount as amended for the fiscal year is reflected in the financial section.

An encumbrance accounting system is used to record outstanding purchase commitments on a line item basis. Open encumbrances at year-end are either canceled or are included as re-appropriations of Fund Balance in the subsequent year. Those amounts to be re-appropriated are reported as reservations of fund balance at fiscal year end.

## Accounting System and Reports:

The Commission's accounting records reflect Generally Accepted Accounting Principles, as promulgated by the Governmental Accounting Standards (GASB). The accounting system of the Commission is organized on the basis of funds and account groups. These funds and account groups are explained in "Notes to the Financial Statements", Note 1.

## Cash Management:

The investment policy of the Commission is guided in large part by State statute as detailed in "Notes to the Financial Statements", Note 2. The Commission has adopted a cash management plan which requires it to deposit

Monmouth-Ocean Educational Services Commission
Dr. William O. George
900 Green Grove Road, Tinton Falls, NJ 07712
Interim Superintendent of Schools
732-695-7800 • fax:732-493-4515
www.moesc.org

## Christopher J. Mullins

School Business Administrator
public funds in public depositories protected from loss under the provisions of the Governmental Unit Deposit Protection Act ("GUDPA"). GUDPA was enacted in 1970 to protect Governmental Units from loss of funds on deposit with a failed banking institution in New Jersey. The law requires governmental units to deposit public funds only in public depositories located in New Jersey, where the funds are secured in accordance with the Act. The Commission utilizes the New Jersey Cash Management Fund for all investments.

## Risk Management:

The Commission carries various forms of insurance, including but not limited to General Liability, Automobile Liability and Comprehensive/Collision, Hazard and Theft insurance on property and contents, Fidelity Bonds, and Errors and Omissions coverage.

## Other Information:

Independent Audit - State statutes require an annual audit by independent certified public accountants or registered municipal accountants.

In addition to meeting the requirements set forth in State statutes, the audit also was designed to meet the requirements of the Single Audit Act of 1996 and the related Uniform Guidance and State Treasury Circular Letter $15-08$. The auditor's report on the basic financial statements and combining and individual fund statements and schedules is included in the Financial section of this report. The auditor's reports related specifically to the single audit are included in the Single Audit section of this report.

## Acknowledgements:

We would like to express our appreciation to the members of the MOESC Board of Directors and Representative Assembly for their concern in providing fiscal accountability to the members of the Commission and thereby contributing their full support to the development and maintenance of our financial operation. The preparation of this report could not have been accomplished without the efficient and dedicated services of our financial and accounting staff.

Respectfully submitted,


William O. George, Ed.D. Interim Superintendent


Christopher J. Mullins Business Administrator / Board Secretary


# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION TINTON FALLS, NEW JERSEY <br> ROSTER OF OFFICIALS <br> JUNE 30, 2022 

Members of the Board of Education
TERM EXPIRES
Mr. Scott McCue, President, Eatontown ..... 2022
Mr. Joseph Isola, Vice President, Howell ..... 2022
Mrs. Christine Carlson, Brielle ..... 2022
Mrs. Loren Fuhring, Lakehurst ..... 2022
Mr. Neal Dickstein, Freehold Township ..... 2022
Dr. Vanessa Pereira, Lacey ..... 2022
Dr. Thomas Farrell, Brick ..... 2022
Dr. Lisa Goldey, Tinton Falls ..... 2022
Dr. Brian Latwis, Barnegat ..... 2022
Dr. Brent MacConnell, Shrewsbury ..... 2022
Dr. James Roselli, Berkeley Township ..... 2022
Dr. Lisa Savoia, Keyport ..... 2022
Dr. William Smith, Point Pleasant Beach ..... 2022
Dr. Charles Ford, Monmouth County Vocational ..... 2022
Mr. John Spalthoff, Spring Lake Heights ..... 2022

## Other Officials

Dr. William George, Interim Superintendent of Schools
Mr. Christopher J. Mullins, School Business Administrator/Board Secretary
Mr. Lester E. Taylor, Board Attorney

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION <br> TINTON FALLS, NEW JERSEY <br> CONSULTANTS AND ADVISORS <br> JUNE 30, 2022 

## AUDITOR/AUDIT FIRM

Jerry W. Conaty, CPA, PSA, CFE, RMA
Holman Frenia Allison, P. C.
1985 Cedar Bridge Avenue, Suite 3
Lakewood, New Jersey 08701

## ATTORNEY

Mr. Lester E. Taylor, Esq.
Florio, Perrucci, Steinhardt, Cappeli, Tipon and Taylor, LLC
403 Mountain Avenue, Suite 103
New Providence, New Jersey 07974

## OFFICIAL DEPOSITORY

Investors Bank
88 Norwood Avenue
Deal, New Jersey 07095

This page intentionally left blank

## FINANCIAL SECTION

Second Section

This page intentionally left blank

## INDEPENDENT AUDITOR'S REPORT

Honorable President and Members
of the Board of Education
Monmouth-Ocean Educational Services Commission
County of Monmouth
Tinton Falls, New Jersey

## Report on the Audit of the Financial Statements

Opinions
We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Monmouth-Ocean Educational Services Commission (hereafter referred to as the Commission), County of Monmouth, State of New Jersey, as of and for the fiscal year ended, June 30, 2022, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Commission as of June 30, 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and in compliance with audit requirements prescribed by the Office of School Finance, Department of Education, State of New Jersey. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Commission and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Emphasis of Matter

## Change in Accounting Principle

As discussed in Note 1 to the financial statements, during the fiscal year ended June 30, 2022 the District adopted Governmental Accounting Standards Board (GASB) Statement No. 87, Leases. Our opinion is not modified with respect to this matter.

## Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal controls relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Commission's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditor's Responsibility

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, Government Auditing Standards, and audit requirements prescribed by the Office of School Finance, Department of Education, State of New Jersey will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, Government Auditing Standards and audit requirements prescribed by the Office of School Finance, Department of Education, State of New Jersey, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Commission's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and the schedules related to accounting and reporting for pensions and other post employment benefits, as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Commission's basic financial statements. The introductory section, combining statements and related major fund supporting statements and schedules, and statistical section are presented for purposes of additional analysis, as required by the Division of Administration and Finance, Department of Education, State of New Jersey, and are not a required part of the basic financial statements. The accompanying schedules of expenditures of federal awards and state financial assistance, as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and New Jersey OMB's Circular 15-08, Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying combining statements and related major fund supporting statements and schedules and schedules of expenditures of federal awards and state financial assistance are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

## Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

## Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated March 31, 2023 on our consideration of the Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Commission's internal control over financial reporting and compliance.

Respectfully Submitted,
HOLMAN FRENIA ALLISON, P.C.


Jerry W. Conaty
Certified Public Accountant
Public School Accountant, No. 2470

Lakewood, New Jersey
March 31, 2023

This page intentionally left blank

## REQUIRED SUPPLEMENTARY INFORMATION - PART I

Management's Discussion and Analysis

This page intentionally left blank

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION 

MANAGEMENT'S DISCUSSION AND ANALYSIS<br>YEAR ENDED JUNE 30, 2022<br>UNAUDITED

This section of the Monmouth-Ocean Educational Services Commission's (hereafter referred to as the Commission) Annual Comprehensive Financial Report (ACFR) presents our discussion and analysis of the Commission's financial performance during the fiscal year that ended on June 30, 2022. Please read it in conjunction with the transmittal letter at the front of this report and the Commission's financial statements, which

Management's Discussion and Analysis (MD\&A) is an element of Required Supplementary Information specified in the Governmental Accounting Standards Board's (GASB) Statement No. 34 - Basic Financial Statements-Management's Discussion and Analysis-for State and Local Governments issued in June 1999 that is also required by the New Jersey State Department of Education. Certain comparative information between the current fiscal year (2021-2022) and the prior fiscal year (2020-2021) is required to be presented in the MD\&A.

## FINANCIAL HIGHLIGHTS

Key financial highlights for 2022 are as follows:

- In total, net position of governmental activities increased $\$ 3,944,105$, which represents a $159.33 \%$ increase from 2021. Total net position of business-type activities decreased ( $\$ 135,394$ ), which represents a (1287.14\%) decrease from 2021.
- General revenues accounted for $\$ 4,818,528$ in revenue or $6.04 \%$ of all revenues. Program specific revenues in the form of charges for services, operating grants and contributions, and capital grants and contributions accounted for $\$ 74,894,139$ or $93.96 \%$ of total revenue of $\$ 79,712,667$.
- Total assets of governmental activities increased by $\$ 1,513,358$ as cash and cash equivalents increased by $\$ 63,361$, receivables increased by $\$ 1,529,607$ restricted cash and cash equivalents increased by $\$ 4$, and total capital assets decreased by $(\$ 151,164)$.
- Total liabilities of governmental activities decreased by $\$ 4,610,823$ as non-current liabilities due beyond one year decreased by $(\$ 3,620,269)$.
- The Commission had $\$ 68,762,818$ in governmental activity expenses; only $\$ 65,456,139$ of these expenses were offset by program specific charges for services, grants, or contributions. General revenues from governmental activities and transfers of $\$ 7,250,784$ were adequate to provide for these programs, resulting in an increase in net position for governmental activities of \$3,944,105.
- In the governmental funds, the general fund had $\$ 59,553,250$ in revenues, $\$ 59,063,253$ in expenditures and $\$ 2,432,256$ in other financing sources. The general fund's fund balance increased by $\$ 2,922,253$ over 2021.


## USING THIS ACFR

This annual report consists of a series of financial statements and notes to these financial statements. These statements are organized in a way to allow the reader to understand the Commission as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

This discussion and analysis is intended to serve as an introduction to the Commission's basic financial statements. The Commission's basic financial statements are comprised of three components: 1) Governmentwide financial statements, 2) Fund financial statements, and 3) Notes to the financial statements. This report also contains required supplementary information and other supplementary information in addition to the basic financial statements themselves.

Government-Wide Financial Statements. The government-wide financial statements are designed to provide readers with an overview of the Commission's finances, in a manner similar to a private-sector business.

The Statement of Net Position (A-1) presents information on the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Commission is improving or deteriorating.

The Statement of Changes in Net Position (A-2) presents information showing how the net position of the Commission changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods of the Commission.

The government-wide financial statements can be found as Exhibits A-1 and A-2 in this report.
Fund Financial Statements. A fund is a group of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Commission, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Commission can be divided into three categories: governmental funds and proprietary funds.

## Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on the near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the Commission's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Commission's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Commission maintains two individual governmental funds. Information is presented separately in the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balance for the general fund and special revenue fund, all of which are considered to be major funds.

The general and special revenue funds utilize a legally adopted annual budget. A budgetary comparison statement has been provided for the general fund and special revenue fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found as Exhibits B-1 through B-3 in this report.

## Proprietary Funds

The Commission maintains two proprietary fund types, as enterprise funds. The enterprise funds is used to account for operations that are financed and operated in a manner similar to private business enterprises, where the intent of the Commission is that the costs of providing goods or services be financed through user charges. TheThe proprietary funds has been included within business-type activities in the district-wide financial statements.

The proprietary fund detail financial statements can be found as Exhibits B-4 through B-6 in this report.
Notes to the Financial Statements. The notes provide additional information that is essential for a full understanding of the data provided in the district-wide and fund financial statements. The notes to the financial statements can be found after the fund financial statements in this report.

Other Information. The combining and individual fund statements referred to earlier in connection with governmental and enterprise funds are presented immediately following the notes to the financial statements.

## Government-Wide Financial Analysis

The Commission's financial position is the result of several types of financial transactions, including the net results of activities, the acquisition and payment of debt, the acquisition and disposal of capital assets, and the depreciation of capital assets.

As noted earlier, net position may serve over time as a useful indicator of the Commission's financial position. The following table provides a summary of net position for June 30, 2022 and 2021, respectively:

Net Position
June 30, 2022 and 2021

| Governmental Activities |  | Business-Type Activities |  |
| :---: | :---: | :---: | :---: |
|  | 2022 | 2021 | 2022 |

Assets
Current and Other

| Assets | $\$$ | $12,008,668$ | $\$$ | $10,056,003$ | $\$$ | $1,938,317$ | $\$$ |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | :---: |
| Capital Assets, Net | $5,573,596$ | $6,012,903$ | $3,790,255$ |  |  |  |  |
| Total Assets | $17,582,264$ | $16,068,906$ | - | - |  |  |  |
|  |  | $1,938,317$ | $3,790,255$ |  |  |  |  |

Deferred Outflows of

## Resources

Deferred Outflows
Relating to Pension
2,194,074
Liabilities

| Long-Term Liabilities | $6,327,950$ | $9,933,977$ | - | - |
| :--- | ---: | ---: | ---: | ---: |
| Other Liabilities | $6,322,636$ | $7,327,432$ | $2,084,230$ | $3,800,774$ |
| Total Liabilities | $12,650,586$ | $17,261,409$ | $2,084,230$ | $3,800,774$ |
|  |  |  |  |  |

## Deferred Inflows of

## Resources

Deferred Inflows

| Relating to Pension | $5,304,448$ | $4,176,551$ | - | - |
| :--- | ---: | :---: | :---: | :---: |
| Leasing Arrangements | 352,608 | - | - | - |
| Total Deferred |  |  |  |  |
| Inflows of Resources | $5,657,056$ | $4,176,551$ | - | - |

Net Position
Net Investment in

| Capital Assets | $5,535,434$ | $6,012,903$ | - | - |
| :--- | ---: | ---: | ---: | ---: |
| Restricted | 1,949 | 1,945 | - | - |
| Unrestricted | $(4,068,687)$ | $(7,737,897)$ | $(145,913)$ | 5,000 |
| Total Net Position | $\$$ | $1,468,696$ | $\$$ | $(1,723,049)$ |

The Commission's largest net position component is the Restricted portion as shown above. Restricted balances represent resources that are subject to external restrictions on how they may be used.

Restricted net position increased \$4, from the prior year to \$1,949 at June 30, 2022.
Unrestricted net position may be used to meet the Commission's ongoing operating obligations to vendors, debtors and employees. The unrestricted net position includes the unassigned General Fund balance netted with the amount of long-term obligations that are not invested in capital assets. The $(\$ 4,068,687)$ is shown as unrestricted net position for Governmental Activities.

The following table provides a summary of revenues and expenses for the Commission's governmental and business-type activities and the change in net position for June 30, 2022 and 2021. Significant variances in revenues and expenditures from year to year, and explanations thereof, are detailed in the 'Financial Analysis of the Commission's Funds' section later in this report.

## Statement of Activities

For the years ended June 30, 2022 and 2021

|  | Governmental <br> Activities |  | Business-Type Activities |  | $\begin{aligned} & \text { Total } \\ & 2022 \end{aligned}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Revenues: |  |  |  |  |  |  |
| Program Revenues: |  |  |  |  |  |  |
| Charges for Services | \$ | 53,602,680 | \$ | 9,438,000 | \$ | 63,040,680 |
| Operating Grants and Contributions |  | 11,853,459 |  | - |  | 11,853,459 |
| General Revenues: |  |  |  |  |  |  |
| Federal and State Aid |  | 502,675 |  | - |  | 502,675 |
| Miscellaneous |  | 4,315,853 |  | - |  | 4,315,853 |
| Transfers From (To) Other Funds |  | 2,432,256 |  | $(2,432,256)$ |  | - |
| Total Revenues |  | 72,706,923 |  | 7,005,744 |  | 79,712,667 |
| Expenses: |  |  |  |  |  |  |
| Instructional Services |  | 7,576,613 |  | - |  | 7,576,613 |
| Support Services |  | 61,186,205 |  | 7,141,138 |  | 68,327,343 |
| Total Expenses |  | 68,762,818 |  | 7,141,138 |  | 75,903,956 |
| Change in Net Position |  | 3,944,105 |  | $(135,394)$ |  | 3,808,711 |
| Net Position, Beginning (As Restated) |  | $(2,475,409)$ |  | $(10,519)$ |  | $(2,485,928)$ |
| Net Position, Ending | \$ | 1,468,696 | \$ | $(145,913)$ | \$ | 1,322,783 |

## Revenues:

Program Revenues:
Charges for Services
General Revenues:
Federal and State Aid
Miscellaneous
Transfers From (To) Other Funds
Total Revenues

| Governmental | Business-Type | Total |
| :---: | :---: | :---: |
| Activities | Activities | 2021 |

## Expenses:

Instructional Services
Support Services
Total Expenses
Change in Net Position
Net Position, Beginning (As Restated)

| $7,060,881$ | - | $7,060,881$ |  |
| :---: | :---: | :---: | ---: |
| $37,433,577$ | $6,144,544$ | $43,578,121$ |  |
| $44,494,458$ | $6,144,544$ | $50,639,002$ |  |
|  | $(1,908,267)$ | $(15,519)$ | $(1,923,786)$ |
|  | 185,218 | 5,000 | 190,218 |
| $\$$ | $(1,723,049)$ | $\$$ | $(10,519)$ |
|  | $\$$ | $(1,733,568)$ |  |

## Financial Analysis of the Commission's Funds

As noted earlier, the Commission uses fund accounting to ensure and demonstrate compliance with financerelated legal requirements.

Governmental Funds. The focus of the Commission's governmental funds is to provide information on nearterm inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Commission's financing requirements. The unassigned fund balance is divided between designated balances and undesignated balances.

## Financial Information at Fiscal Year-End

The following schedule presents a summary of the general fund and special revenue fund revenues for the fiscal year ended June 30, 2022 and 2021 and the amount and percentage of increases and (decreases) in relation to prior year revenues.


Undistributed costs increased primarily due to pension and health benefit cost increases.

## General Fund Budgetary Highlights

Throughout the year, as necessary, budget transfers were effectuated between budget accounts to re-align the 2021-2022 budget. Budget transfers were effectuated based on expected positive and negative budget variances. The budget is continually managed and revised with budget transfers as necessary or practical to do so.

Significant Budget Transfers and Variations:

- Teacher's Pension and Annuity Fund (TPAF), which is the State of New Jersey's (State) contribution to the pension fund, is an "on-behalf" revenue and expenditure item to the district and is required to be reflected in the financial statements.
- Reallocations were made among the various salary budget accounts to reflect changes in the personnel budget for the 2021-2022 year.
- Transfers were made into purchased services for special education programs to provide funds for required additional services.

Based on the financial results of 2021-2022, unassigned fund balance increased $\$ 2,744,399$ from the prior year to $\$ 5,735,616$ at June 30 , 2022. ( $4 \%$ required per S-1701, net of allowable adjustments).

Proprietary Funds. The Commission's proprietary fund provides the same type of information found in the district-wide financial statements, but in more detail.

During the fiscal year 2022, the net position of business-type activities decreased $(\$ 14,557)$ or $9.98 \%$. The liabilities of the business-type activities exceed assets by $(\$ 145,913)$.

## Capital Assets

At June 30, 2022, the Commission had capital assets of $\$ 5,573,596$, net of depreciation, which includes land, buildings and improvements and equipment.

|  | June 30, 2022 |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Governmental Activities |  | Business-Type Activities |  |
| Land | \$ | 2,569,000 | \$ | - |
| Buildings and improvements |  | 2,941,987 |  |  |
| Equipment |  | 62,609 |  | - |
| Total | \$ | 5,573,596 | \$ | - |
|  | June 30, 2021 |  |  |  |
|  | Governmental <br> Activities |  | Business-Type Activities |  |
| Land | \$ | 2,569,000 | \$ | - |
| Buildings and improvements |  | 3,111,155 |  | - |
| Equipment |  | 44,605 |  | - |
| Total | \$ | 5,724,760 | \$ | - |

Additional information on the Commission's capital assets can be found in Note 5 to the basic financial

## Economic Factors and Subsequent Year's Budgets

- The Commission anticipates that the approved 2022-2023 budget will be adequate to satisfy all 20222023 financial needs, barring any significant unexpected situations or conditions unforeseen at this
- It is expected the State of New Jersey will again delay the final state aid payments to Commissions for 2021-2022.
- The Commission has its lone collective bargaining unit contract settled through June 30, 2022.
- The Commission's enrollment has been fairly consistent over the past 3 school years. The Commission anticipates stable enrollment over the next several years.


## Requests for Information

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the Commission's finances and to show the Commission's accountability for the money it receives. If you have questions about this report or need additional information, you may contact the School Business Administrator/Board Secretary at Monmouth-Ocean Educational Services Commission, 900 Hope Road, Tinton Falls, NJ, 07712.

## BASIC FINANCIAL STATEMENTS

This page intentionally left blank
A. Government-Wide Financial Statements

This page intentionally left blank

## MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION <br> STATEMENT OF NET POSITION <br> JUNE 30, 2022

| GOVERNMENTAL | BUSINESS-TYPE |  |
| :---: | :---: | :---: |
| ACTIVITIES | ACTIVITIES | TOTAL |


| Cash \& Cash Equivalents | $\$$ | $1,187,454$ | $\$$ | - |
| :--- | ---: | ---: | ---: | ---: |
| Receivables, Net (Note 4) |  | $\$ 0,459,572$ | $1,933,317$ | $1,187,454$ |
| Security Deposit | - | 5,000 | $12,392,889$ |  |
| Lease Receivable (Note 16) | 359,693 | - | 5,000 |  |
| Restricted Cash \& Cash Equivalents | 1,949 | - | 359,693 |  |
| Capital Assets, Net (Note 5) |  |  | 1,949 |  |
| Non-Depreciable | $2,569,000$ | - | $2,569,000$ |  |
| Depreciable | $3,004,596$ | - | $3,004,596$ |  |
| Total Assets | $17,582,264$ | $1,938,317$ | $19,520,581$ |  |

## DEFERRED OUTFLOWS OF RESOURCES

Related to Pensions (Note 8)
Total Deferred Outflow of Resour
LIABILITIES

| Cash Deficit | - | $1,736,029$ | $1,736,029$ |
| :--- | ---: | ---: | ---: |
| Accounts Payable | $4,416,998$ | 348,201 | $4,765,199$ |
| Due to Other Governments | $1,093,598$ | - | $1,093,598$ |
| Unearned Revenue | 488,599 | - | 488,599 |
| Paryoll Deductions and Withholdings | 323,441 | - | 323,441 |
| Noncurrent Liabilities (Note 7): | 14,242 | - | 14,242 |
| Due Within One Year | $6,313,708$ | - | $6,313,708$ |
| Due in More Than One Year | $12,650,586$ | $2,084,230$ | $14,734,816$ |
| Total Liabilities |  |  |  |

## DEFERRED INFLOWS OF RESOURCES

Related to Pensions (Note 8)
Leasing Arrangements (Note 16)

| $5,304,448$ | - | $5,304,448$ |
| ---: | ---: | ---: |
| 352,608 | - | 352,608 |
| $5,657,056$ | - | $5,657,056$ |
|  |  |  |
|  | $5,535,434$ | - |
|  | 1,949 | - |
|  | $(4,068,687)$ | $(145,913)$ |

## NET POSITION

Net Investment in Capital Assets
Restricted for:
Unemployment Reserve
Unrestricted (Deficit)
Total Net Position

| $2,194,074$ | - | $2,194,074$ |
| ---: | :---: | ---: |
| $2,194,074$ | - | $2,194,074$ |
|  |  |  |
| $4,416,998$ | $1,736,029$ | $1,736,029$ |
| $1,093,598$ | 348,201 | $4,765,199$ |
| 488,599 | - | $1,093,598$ |
| 323,441 | - | 488,599 |
|  | - | 323,441 |
| 14,242 | - | 14,242 |
| $6,313,708$ | - | $6,313,708$ |
| $12,650,586$ | $2,084,230$ | $14,734,816$ |

FUNCTIONS/PROGRAMS

$$
\begin{aligned}
& \text { Central Services } \\
& \text { Administrative Information Technology } \\
& \text { Plant Operations \& Maintenance } \\
& \text { Pupil Transportation } \\
& \text { Food Service } \\
& \text { Special Schools } \\
& \\
& \text { Total Governmental Activities }
\end{aligned}
$$

Business-Type Activities:
Contracted Services
Total Business-Type Activities
Total Primary Government
General Revenues:
Federal \& State Aid Not Restricted
Tuition Charges
Miscellaneous
Transfers From (To) Other Funds
Total General Revenues
Change In Net Position
Net Position - Beginning (As Restated, Note 20)
Net Position - Ending

## B. Fund Financial Statements

This page intentionally left blank

Governmental Funds

This page intentionally left blank

## MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION GOVERNMENTAL FUNDS <br> BALANCE SHEET <br> JUNE 30, 2022

| MAJOR FUNDS |  |  |
| :---: | :---: | :---: |
| GENERAL | SPECIAL | TOTAL |
| FUND | REVENUE | GOVERNMENTAL |

## ASSETS

| Cash \& Cash Equivalents | $\$$ | - | $\$$ | $1,216,853$ | $\$$ |
| :--- | ---: | ---: | ---: | ---: | ---: |
| Receivables, Net: |  |  | $1,216,853$ |  |  |
| $\quad$ Interfund Receivable |  | 471,177 | - | 471,177 |  |
| Due from Other Governments: |  | - | 176,022 | 176,022 |  |
| $\quad$ Federal |  | 11,307 | - | 11,307 |  |
| State | $9,721,600$ | - | $9,721,600$ |  |  |
| $\quad$ Other | - | 550,643 | 550,643 |  |  |
| Other Accounts Receivable | 359,693 | - | 359,693 |  |  |
| Lease Receivable | 1,949 | - | 1,949 |  |  |
| Restricted Cash \& Cash Equivalents |  |  |  |  |  |
| Total Assets | $\$$ | $10,565,726$ | $\$$ | $1,943,518$ | $\$$ |

## LIABILITIES \& FUND BALANCES

Liabilities:
Cash Deficit

| $\$ 29,399$ | $\$$ | - | $\$$ |
| ---: | ---: | ---: | ---: |
| $4,004,765$ | 412,233 | 29,399 |  |
|  | - | 571,509 |  |
|  | - | 471,177 | 571,509 |
|  | - | 471,177 |  |
|  | 323,441 | 488,599 | 323,441 |
| - | $1,943,518$ | 488,599 |  |
|  |  | $6,301,123$ |  |


| Deferred Inflows of Resources: <br> Leasing Arrangements | 352,608 |  |  | - | 352,608 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Total Deferred Inflows of Resources | 352,608 |  |  | - | 352,608 |
| Fund Balances: |  |  |  |  |  |
| Restricted for: |  |  |  |  |  |
| Unemployment Reserve |  | 1,949 |  | - | 1,949 |
| Assigned for: |  |  |  |  |  |
| Other Purposes |  | 117,948 |  | - | 117,948 |
| Unassigned |  | 5,735,616 |  | - | 5,735,616 |
| Total Fund Balances |  | 5,855,513 |  | - | 5,855,513 |
| Total Liabilities \& Fund Balances | \$ | 10,565,726 | \$ | 1,943,518 |  |

Amounts reported for governmental activities in the statement of net position (A-1) are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. The cost of the assets is $\$ 10,378,439$ and the accumulated depreciation is $\$ 4,804,843$. 5,573,596

Deferred outflows and inflows of resources related to pensions and deferred charges or credits on debt refunding are applicable to future reporting periods and therefore are not reported in the funds.
Deferred Outflows Related to Pensions 2,194,074 Deferred Inflows Related to Pensions $\quad(5,304,448)$

Accrued pension contributions for the June 30, 2022 plan year are not paid with current economic resources and are therefore not reported as a liability in the funds, but are included in accounts payable in the government-wide statement of net position.

Long-term liabilities, including net pension liability and bonds payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds.

Net Position of Governmental Activities

|  | $(6,327,950)$ |
| :--- | :--- |
|  | $1,468,696$ |

## MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES YEAR ENDED JUNE 30, 2022

|  | MAJOR FUNDS |  |  |  | TOTAL <br> GOVERNMENTAL <br> FUNDS |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | GENERALFUND |  | SPECIAL REVENUE FUND |  |  |  |
| Revenues: |  |  |  |  |  |  |
| Local Sources: |  |  |  |  |  |  |
| Tuition Charges | \$ | 2,166,888 | \$ | - | \$ | 2,166,888 |
| Transportation Charges |  | 53,602,680 |  | - |  | 53,602,680 |
| Miscellaneous |  | 2,148,965 |  | 8,660,778 |  | 10,809,743 |
| Total Local Sources |  | 57,918,533 |  | 8,660,778 |  | 66,579,311 |
| State Sources |  | 1,634,717 |  | - |  | 1,634,717 |
| Federal Sources |  | - |  | 502,675 |  | 502,675 |
| Total Revenues |  | 59,553,250 |  | 9,163,453 |  | 68,716,703 |
| Expenditures: |  |  |  |  |  |  |
| Instruction: |  |  |  |  |  |  |
| Regular Instruction |  | - |  | 3,387,163 |  | 3,387,163 |
| Special Education Instruction |  | 466,788 |  | - |  | 466,788 |
| Other Instruction |  | 550,366 |  | - |  | 550,366 |
| Support Services: |  |  |  |  |  |  |
| Attendance \& Social Work Services |  | 65,213 |  | - |  | 65,213 |
| Health Services |  | 25,740 |  | - |  | 25,740 |
| Student \& Instruction Related Services |  | 57,325 |  | 5,771,290 |  | 5,828,615 |
| General Administrative |  | 1,011,272 |  | - |  | 1,011,272 |
| School Administrative Services |  | 656,144 |  | - |  | 656,144 |
| Central Services |  | 613,614 |  | - |  | 613,614 |
| Administrative Information Technology |  | 329,511 |  | - |  | 329,511 |
| Plant Operations \& Maintenance |  | 416,637 |  | - |  | 416,637 |
| Pupil Transportation |  | 52,413,672 |  | - |  | 52,413,672 |
| Food Service |  | 16,148 |  | - |  | 16,148 |
| Unallocated Benefits |  | 665,160 |  | - |  | 665,160 |
| On Behalf TPAF Pension and Social |  |  |  |  |  |  |
| Security Contributions |  | 1,634,717 |  | - |  | 1,634,717 |
| Capital Outlay |  | 33,510 |  | 5,000 |  | 38,510 |
| Summer School |  | 107,436 |  | - |  | 107,436 |
| Total Expenditures |  | 59,063,253 |  | 9,163,453 |  | 68,226,706 |
| Excess/(Deficiency) of Revenues |  |  |  |  |  |  |
| Over Expenditures |  | 489,997 |  | - |  | 489,997 |
| Other Financing Sources (Uses): |  |  |  |  |  |  |
| Transfers In From Other Funds |  | 2,432,256 |  | - |  | 2,432,256 |
| Total Other Financing Sources (Uses) |  | 2,432,256 |  | - |  | 2,432,256 |
| Net Changes in Fund Balances |  | 2,922,253 |  | - |  | 2,922,253 |
| Fund Balance, July 1 (As Restated) |  | 2,933,260 |  | - |  | 2,933,260 |
| Fund Balance, June 30 | \$ | 5,855,513 | \$ | - | \$ | 5,855,513 |

## MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES <br> YEAR ENDED JUNE 30, 2022

Amounts reported for governmental activities in the statement of activities (A-2) are different because:
Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the period.

| Depreciation Expense | $\$$ | $(189,674)$ |
| :--- | :---: | :---: |
| Capital Outlays | 38,510 |  |

Governmental funds report School District pension contributions as expenditures. However in the statement of activities, the cost of pension benefits earned is reported as pension expense. This is the amount by which pension benefits earned exceeded the School District's pension contributions in the current period.

Repayment of long-term debt principal and obligation of lease purchase agreements are an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position and is not reported in the statement of activities.

In the statement of activities, certain operating expenses, e.g., compensated absences (vacations) are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are reported in the amount of financial resources used (paid). When the earned amount exceeds the paid amount, the difference is reduction in the reconciliation $(-)$; when the paid amount exceeds the earned amount the difference is an addition to the reconciliation ( + ).

This page intentionally left blank

## Proprietary Funds

This page intentionally left blank

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION <br> PROPRIETARY FUNDS <br> STATEMENT OF NET POSITION <br> JUNE 30, 2022 

| MAJOR FUNDS |  |  |
| :---: | :---: | :---: |
| BUSINESS-TYPE |  |  |
| ACTIVITIES - |  |  |
|  | ENTERPRISE |  |
| FUNDS |  |  |
| ADULT | OTHER |  |
| SCHOOL | ENTERPRISE | TOTALS |

ASSETS

Current Assets:
Accounts Receivable:
Other Receivables
Security Deposits

Total Current Assets
Noncurrent Assets:
Capital Assets
Less: Accumulated Depreciation

Total Assets

## LIABILITIES

Current Liabilities:
Cash Deficit
Accounts Payable

Total Current Liabilities

## NET POSITION

Unrestricted

Total Net Position

Total Liabilities and Net Position

|  | $(25,076)$ |  | $(120,837)$ |  | $(145,913)$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |
| $\$$ | $(25,076)$ | $\$$ | $(120,837)$ | $\$$ | $(145,913)$ |
|  |  |  |  |  |  |

## MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION <br> PROPRIETARY FUNDS STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION <br> YEAR ENDED JUNE 30, 2022

|  | MAJOR FUNDS |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | BUSINESS-TYPE <br> ACTIVITIES - <br> ENTERPRISE FUNDS |  |  |  |  |  |
|  | $\begin{gathered} \hline \text { ADULT } \\ \text { SCHOOL } \\ \hline \end{gathered}$ |  | $\begin{gathered} \text { OTHER } \\ \text { ENTERPRISE } \end{gathered}$ |  | TOTALS |  |
| Operating Revenues: |  |  |  |  |  |  |
| Local Sources: |  |  |  |  |  |  |
| Total Operating Revenues |  | 9,085 |  | 9,428,915 |  | 9,438,000 |
| Operating Expenses: |  |  |  |  |  |  |
| Salaries and Wages |  | 23,642 |  | 2,376,361 |  | 2,400,003 |
| Employee Benefits |  | - |  | 633,025 |  | 633,025 |
| Purchased Technical Services |  | - |  | 4,108,110 |  | 4,108,110 |
| Total Operating Expenses |  | 23,642 |  | 7,117,496 |  | 7,141,138 |
| Operating Income (Loss) |  | $(14,557)$ |  | 2,311,419 |  | 2,296,862 |
| Nonoperating Revenues (Expenses): <br> Transfers In (To) From Other Funds |  | - |  | $(2,432,256)$ |  | $(2,432,256)$ |
| Total Nonoperating Revenues |  | - |  | $(2,432,256)$ |  | $(2,432,256)$ |
| Change in Net Position |  | $(14,557)$ |  | $(120,837)$ |  | $(135,394)$ |
| Net Position, July 1 |  | $(10,519)$ |  | - |  | $(10,519)$ |
| Net Position, June 30 | \$ | $(25,076)$ | \$ | $(120,837)$ | \$ | $(145,913)$ |

## MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION <br> PROPRIETARY FUNDS <br> STATEMENT OF CASH FLOWS <br> YEAR ENDED JUNE 30, 2022



This page intentionally left blank

Fiduciary Fund
Not Applicable

This page intentionally left blank

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION 

## NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2022

This page intentionally left blank

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION <br> NOTES TO THE FINANCIAL STATEMENTS <br> YEAR ENDED JUNE 30, 2022 

## Note 1. Summary of Significant Accounting Policies

## Basis of Presentation

The financial statements of the Monmouth-Ocean Education Services Commission (hereafter referred to as the Commission) have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). GASB is responsible for establishing GAAP for state and local governments through its pronouncements (statements and interpretations).

## Reporting Entity

In June, 1979, the Monmouth-Ocean Educational Services Commission was established by local school districts in Monmouth County to administer, in a cooperative fashion, programs designated by the membership. During 1991/1992, the Commission admitted numerous Ocean County districts and changed its name to the MonmouthOcean Educational Services Commission (M-OESC). The general purpose of the Commission is to provide services for the consortium of school districts comprising it that are more economically and efficiently provided on a collective basis. The Commission has been established pursuant to the laws of the State of New Jersey (N.J.S.A. 18A:6, et seq. ).

The primary criterion for including activities within the Commission's reporting entity, as set forth in Section 2100 of the GASB Codification of Governmental Accounting and Financial Reporting Standards, is whether:

- the organization is legally separate (can sue or be sued in their own name);
- the Commission holds the corporate powers of the organization;
- the Commission appoints a voting majority of the organization's board
- the Commission is able to impose its will on the organization;
- the organization has the potential to impose a financial benefit/burden on the Commission; and
- there is a fiscal dependency by the organization on the Commission.

There were no additional entities required to be included in the reporting entity under the criteria as described above. Furthermore, the Commission is not includable in any other reporting entity on the basis of such criteria.

## Component Units

GASB Statement No. 14, The Financial Reporting Entity, provides guidance that all entities associated with a primary government are potential component units and should be evaluated for inclusion in the financial reporting entity. A primary government is financially accountable not only for the organizations that make up its legal entity but also for legally separate organizations that meet the criteria established by GASB Statement No. 14, as amended by GASB Statement No. 39, Determining Whether Certain Organizations are Component Units, and GASB Statement No. 61, The Financial Reporting Entity: Omnis - an Amendment of GASB Statements No. 14 and No. 34, GASB Statement No. 80, Blending Requirements for certain component Units - an Amendment of GASB Statement No. 14 and GASB Statement No. 97, Certain Component Unit Criteria and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plan- an Amendment of GASB Statements No. 14 and No. 84. The Commission had no component units as of for the year ended June 30, 2022.

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 1. Summary of Significant Accounting Policies (Continued)

## Basis of Accounting, Measurement Focus and Financial Statement Presentation

The accounts of the Commission are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund equity, revenues, and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

## A. Government-Wide Financial Statements

The Commission's Government-Wide Financial Statements include a Statement of Net Position and a Statement of Activities. These statements present summaries of Governmental and Business-Type Activities for the Commission accompanied by a total column. Fiduciary activities of the Commission are not included in these statements.

These statements are presented on an "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all of the Commission's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, including capital assets and long-term liabilities, are included in the Statement of Net Position. The Statement of Activities presents changes in net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred, regardless of the timing of related cash flows. The types of transactions reported as program revenues for the Commission are reported in three categories: 1) charges for services, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all property taxes.

Certain eliminations have been made to interfund activities, payables, and receivables. All internal balances in the Statement of Net Position have been eliminated except those representing balances between the governmental activities and the business-type activities, which are presented as internal balances and eliminated in the total primary government column. In the Statement of Activities, internal service fund transactions have been eliminated; however, those transactions between governmental and business-type activities have not been eliminated.

## B. Governmental Fund Financial Statements

Governmental fund financial statements include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances for all major governmental funds and non-major funds aggregated. The Commission has presented all major funds that met those qualifications.

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 1. Summary of Significant Accounting Policies (Continued)

All governmental funds are accounted for on a spending or "current financial resources" measurement focus and the modified accrual basis of accounting. Accordingly, only current assets and current liabilities are included on the Balance Sheets. (The Commission's deferred outflows of resources and deferred inflows of resources are noncurrent.) The Statement of Revenues, Expenditures and Changes in Fund Balances present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period. Accordingly, revenues are recorded when received in cash, except that revenues subject to accrual (generally 60 days after year-end) are recognized when due. The primary revenue sources, which have been treated as susceptible to accrual by the Commission, are property tax and intergovernmental revenues. Expenditures are recorded in the accounting period in which the related fund liability is incurred. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under financed purchases are reported as other financing sources.

Interest on invested funds is recognized when earned. Intergovernmental revenues that are reimbursements for specific purposes or projects are recognized in the period in which the expenditures are recorded. All other revenue items are considered to be measurable and available only when cash is received by the Commission. Transfers between governmental funds are recorded when the related liability is incurred. These transfers do not represent revenues (expenditures) to the Commission and are, therefore, reported as other financing sources (uses) in the governmental fund financial statements.

Since the fund level statements are presented using a different measurement focus and basis of accounting than the government-wide statements, a reconciliation is presented on the page following each fund level statement that summarizes the adjustments necessary to convert the fund level statements into the government-wide presentations.

The Commission funds outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. When both restricted and unrestricted resources are available for use, it is the Commission's policy to use restricted resources first, then unrestricted resources as they are needed. In order to calculate the amounts to report as restricted, committed, assigned and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the Commission's policy to consider restricted fund balance to have been depleted before any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION <br> NOTES TO THE FINANCIAL STATEMENTS <br> YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 1. Summary of Significant Accounting Policies (Continued)

The Commission reports the following major governmental funds:
General Fund - The general fund is the general operating fund of the Commission and is used to account for all financial resources except those required to be accounted for in another fund. Included are certain expenditures for vehicles and movable instructional or noninstructional equipment which are classified in the capital outlay sub-fund.

As required by the New Jersey Department of Education (DOE) the Commission includes budgeted capital outlay in this fund. GAAP as they pertain to governmental entities state that general fund resources may be used to directly finance capital outlays for long-lived improvements as long as the resources in such cases are derived exclusively from unrestricted revenues.

Resources for budgeted capital outlay purposes are normally derived from State of New Jersey Aid, interest earnings and appropriated fund balance. Expenditures are those that result in the acquisition of or additions to capital assets for land, existing buildings, improvements of grounds, construction of buildings, additions to or remodeling of buildings and the purchase of built-in equipment.

Special Revenue Fund - The special revenue fund is used to account for the proceeds of specific revenue from state and federal governments, other than major capital projects, debt service or proprietary funds, and local appropriations that are restricted or committed to expenditures for specified purposes.

## C. Proprietary Fund Financial Statements

Proprietary fund financial statements include a Statement of Net Position, a Statement of Revenues, Expenses and Changes in Fund Net Position, and a Statement of Cash Flows for each major proprietary fund and for the non-major funds aggregated.

Proprietary funds are accounted for using the "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all assets, deferred outflows of resources, liabilities (whether current or noncurrent), and deferred inflows of resources are included on the Statement of Net Position. The Statement of Revenues, Expenses and Changes in Fund Net Position presents increases (revenues) and decreases (expenses) in total net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred, regardless of the timing of related cash flows.

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION <br> NOTES TO THE FINANCIAL STATEMENTS <br> YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 1. Summary of Significant Accounting Policies (Continued)

Operating revenues in the proprietary funds are those revenues that are generated from the primary operations of the fund. All other revenues are reported as non-operating revenues. Operating expenses are those expenses that are essential to the primary operations of the fund. All other expenses are reported as non-operating expenses.

The Commission reports the following major proprietary funds:
Adult School - This fund assists students with disabilities to successfully move from school into the adult world.

Contracted Services - This fund provides outsourced contracted services to local school districts including co-operative purchasing, therapy and nursing services, professional development and various other services.

## D. Fiduciary Fund Financial Statements

Fiduciary fund financial statements include a Statement of Net Position. The Commission's fiduciary funds include Agency and Private-Purpose Trust Funds. Private Purpose Trust and Agency Funds are used to account for and report assets held by the Commission in a trustee capacity or as an agent for individuals, private organizations, and other governments. Private Purpose Trust and Agency Funds are accounted for on a spending or "economic resources" measurement focus and the accrual basis of accounting as are the proprietary funds explained above.

The Commission has no fiduciary funds.

## Budgets/Budgetary Control

Annual appropriated budgets are prepared in the spring of each year for the general and special revenue and debt service funds. The budgets are submitted to the county office. In accordance with P.L. 2011 c .202 , which became effective January 17, 2012, the Commission eliminated the April annual voter referendum on budgets which met the statutory tax levy cap limitations and the board of education members are elected at the November general election. Budgets are prepared using the modified accrual basis of accounting. The legal level of budgetary control is established at line item accounts within each fund. Line item accounts are defined as the lowest (most specific) level of detail as established pursuant to the minimum chart of accounts referenced in N.J.A.C. 6A:23-2-2(f)1. Transfers of appropriations may be made by Board resolution at any time during the fiscal year in accordance with N.J.A.C. 6A:23-2-11.

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 1. Summary of Significant Accounting Policies (Continued)

Formal budgetary integration into the accounting system is employed as a management control device during the year. For governmental funds there are no substantial differences between the budgetary basis of accounting and generally accepted accounting principles with the exception of the legally mandated revenue recognition of the one or more June state aid payment for budgetary purposes only and the special revenue fund as noted below. Encumbrance accounting is also employed as an extension of formal budgetary integration in the governmental fund types. Unencumbered appropriations lapse at fiscal year-end.

The accounting records of the special revenue fund are maintained on the grant accounting budgetary basis. The grant accounting budgetary basis differs from GAAP in that the grant accounting budgetary basis recognizes encumbrances as expenditures and also recognizes the related revenues, whereas the GAAP basis does not. Sufficient supplemental records are maintained to allow for the presentation of GAAP basis financial reports.

The budget, as detailed on Exhibit C-1, Exhibit C-2, and Exhibit I-3, includes all amendments to the adopted budget, if any.

Exhibit C-3 presents a reconciliation of the general fund revenues and special revenue fund revenues and expenditures from the budgetary basis of accounts as presented in the general fund budgetary comparison schedules and the special revenue fund budgetary comparison schedule to the GAAP basis of accounting as presented in the Statement of Revenues, Expenditures and Changes in Fund Balance - Governmental Funds. Note that the Commission does not report encumbrances outstanding at fiscal year-end as expenditures in the general fund since the general fund budget follows modified accrual basis with the exception of the revenue recognition policy for the last state aid payments.

## Encumbrances

Under encumbrance accounting purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve a portion of the applicable appropriation. Open encumbrances in governmental funds other than the special revenue fund are reported as assigned fund balances at fiscal year-end as they do not constitute expenditures or liabilities but rather commitments related to unperformed contracts for goods and services.

Open encumbrances in the special revenue fund for which the Commission has received advances are reflected in the balance sheet as a reduction of the accounts receivables or as unearned revenue at fiscal year-end.

The encumbered appropriation authority carries over into the next fiscal year. An entry will be made at the beginning of the next fiscal year to increase the appropriation reflected in the certified budget by the outstanding encumbrance amount as of the current fiscal year-end.

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION <br> NOTES TO THE FINANCIAL STATEMENTS <br> YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 1. Summary of Significant Accounting Policies (Continued)

## Cash, Cash Equivalents and Investments

Cash and Cash equivalents include petty cash, change funds, cash in banks and all highly liquid investments with a maturity of three months or less at the time of purchase and are stated at cost plus accrued interest. U.S. Treasury and agency obligations and certificates of deposit with maturities of one year or less when purchased are considered cash equivalents and stated at cost.

Investments are stated at fair value in accordance with GASB. New Jersey Commissions are limited as to the types of investments and types of financial institutions they may invest in. N.J.S.18A:20-37 provides a list of permissible investments that may be purchased by New Jersey Commissions.
N.J.S.A.17:9-41 et. Seq. establishes the requirements for the security of deposits of governmental units. The statute requires that no governmental unit shall deposit public funds in a public depository unless such funds are secured in accordance with the Governmental Unit Deposit Protection Act (GUDPA). GUDPA was enacted in 1970 to protect governmental units from loss of funds on deposit with a failed banking institution in New Jersey. Public depositories include Savings and Loan institutions, banks (both state and national banks) and savings banks the deposits of which are federally insured. All public depositories must pledge collateral, having a market value at least equal to five percent of the average daily balance of collected public funds, to secure the deposits of governmental units. If a public depository fails, the collateral it has pledged, plus the collateral of all other public depositories, is available to pay the full amount of their deposits to the governmental units.

For purposes of the statement of cash flows, the Commission considers all highly liquid investments (including restricted assets) with a maturity when purchased of twelve months or less and all local government investment pools to be cash equivalents.

## Interfund Receivables/Payables

Interfund receivables/payables represent amounts that are owed, other than charges for goods or services rendered to/from a particular fund in the Commission and that are due within one year. As previously mentioned, these amounts are eliminated in the governmental and business-type columns of the Statement of Net Position, except for the net residual amounts due between governmental and business-type activities, which are presented as Internal Balances in the Statement of Net Position.

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION <br> NOTES TO THE FINANCIAL STATEMENTS <br> YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 1. Summary of Significant Accounting Policies (Continued)

## Leases Receivable

The District's leases receivable are measured at the present value of lease payments expected to be received during the lease term. Under the lease agreement, the District may receive variable lease payments that are dependent upon the lessee's revenue. The variable payments are recorded as an inflow of resources in the period the payments are received.

A deferred inflow of resources is recorded for the leases. The deferred inflow of resources is recorded at the initiation of the lease in an amount equal to the initial recording of the lease receivable. The deferred inflow of resources is amortized on a straight-line basis over the term of the lease.

## Capital Assets

Capital assets are reported in the applicable governmental or business-type activities column in the governmentwide financial statements. Purchased or constructed assets are recorded at actual cost or estimated historical cost if actual cost is unavailable. Donated capital assets are recorded at estimated fair market value at the date of donation. All reported capital assets except land and construction in progress are depreciated. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. The Commission does not possess any infrastructure. The Commission has established a threshold of $\$ 2,000$ for capitalization of depreciable assets.

Capital assets of the Commission are depreciated or amortized using the straight-line method over the following estimated useful lives:

|  | Governmental <br> Activities <br> Estimated Lives |  |
| :---: | :---: | :---: | | Business-Type |
| :---: |
| Activities |
| Descrimation: |

## Compensated Absences

Compensated absences are those absences for which employees will be paid, such as vacation and sick leave. A liability for compensated absences that are attributable to services already rendered, and that are not contingent on a specific event that is outside the control of the Commission and its employees, is accrued as the employees earn the rights to the benefits. Compensated absences that relate to future services, or that are contingent on a specific event that is outside the control of the Commission and its employees, are accounted for in the period in which such services are rendered or in which such events take place.

The entire compensated absences liability is reported on the government-wide financial statements and proprietary fund financial statements. Compensated absences liability is not recorded in the governmental funds. Instead expenditures are recognized in the governmental funds as payments come due each period, for example, as a result of resignations or retirements.

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION NOTES TO THE FINANCIAL STATEMENTS <br> YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 1. Summary of Significant Accounting Policies (Continued)

## Unearned Revenue

Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied and is recorded as a liability until the revenue is both measureable and the Commission is eligible to realize the revenue.

## Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements. In general, government fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences, special termination benefits and contractually required pension contributions that will be paid from governmental funds, are reported as a liability in the fund financial statements only to the extent that they are normally expected to be paid with expendable available financial resources.

## Accounting Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumption that affect certain reported amounts reported in the financial statements and accompanying note disclosures. Actual results could differ from those estimates.

## Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expenses in proprietary funds. Reimbursements from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements. As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

## Deferred Outflows and Deferred Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future periods and so will not be recognized as an inflow of resources (revenue) until that time.

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 1. Summary of Significant Accounting Policies (Continued)

## Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plan's fiduciary net position of the Public Employees' Retirement System (PERS) and Teacher's Pension and Annuity Fund (TPAF) and additions to/deductions from the PERS's and TPAF's fiduciary net position have been determined on the same basis as they are reported by the plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## Fund Balance

In accordance with GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, fund balances in the governmental funds financial statements are classified into the following five categories, as defined below:

Non-spendable - This classification includes amounts that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact. Non-spendable items are not expected to be converted to cash or are not expected to be converted to cash within the next year.

Restricted - This classification includes amounts for which constraints have been placed on the use of the resources either externally imposed by creditors (such as through a debt covenant), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

Committed - This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Education. These amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same type of action (resolution) that was employed when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements.

Assigned - This classification includes amounts that are constrained by the Commission's intent to be used for a specific purpose but are neither restricted nor committed. This intent can be expressed by the Board of Education or through the Board of Education delegating this responsibility to the business administrator through the budgetary process.

Unassigned - This classification includes the residual fund balance for the General Fund. The Unassigned classification also includes negative residual fund balance of any other governmental fund that cannot be eliminated by offsetting of Assigned fund balance amounts.

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION <br> NOTES TO THE FINANCIAL STATEMENTS <br> YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 1. Summary of Significant Accounting Policies (Continued)

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, it is the Commission's policy to consider restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, it is the Commission's policy to consider amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Board has provided otherwise in its commitment or assignment actions.

## Net Position

Net position, represents the difference between summation of assets and deferred outflows of resources, and the summation of liabilities and deferred inflows of resources. Net position is classified into the following three components:

Net Investment in Capital Assets - This components represents capital assets, net of accumulated depreciation, net of outstanding balances of borrowings used for acquisition, construction, or improvement of those assets.

Restricted - This component of net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Commission or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

Unrestricted - This component of net position is reported as unrestricted when it does not meet the criteria of the other two components of net position.

## Subsequent Events

Management has reviewed and evaluated all events and transactions that occurred between June 30, 2022 and March 31, 2023, the date that the financial statements were available for issuance, for possible disclosure and recognition in the financial statements, and no items have come to the attention of the Commission that would require disclosure.

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 1. Summary of Significant Accounting Pronouncements (Continued) <br> Impact of Recently Issued Accounting Principles

Adopted Accounting Pronouncements
The following GASB Statements became effective for the fiscal year ended June 30, 2022:
Statement No. 87, Leases. This statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows or resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about government's leasing activities. Implementation of this standard resulted in a prior period adjustment to net position and additional footnotes.

Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements . This Statement requires that additional essential information related to debt be disclosed in notes to financial statements, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and significant subjective acceleration clauses. Management has determined the implementation of certain provisions within this statement did not have a significant impact on the Commission's financial statements.

Statement No. 98, The Annual Comprehensive Report. This Statement establishes the term annual comprehensive financial report and its acronym ACFR. That new term and acronym replace instances of comprehensive annual financial report and its acronym in generally accepted accounting principles for state and local governments. Management has implemented this in the Commission's financial statements.

## Accounting Pronouncements Effective in Future Reporting Periods

Statement No. 96, Subscription-Based Information Technology Arrangements . This statement establishes a single approach to accounting and financial reporting for subscription-based information technology arrangements for government end users. This statement is effective for reporting periods beginning after June 15, 2022.

Statement No. 99, Omnibus 2022. The requirements related to the extension of the use of LIBOR, accounting for SNAP distributions, disclosures of nonmonetary transactions, pledges of future revenues by pledging governments, clarification of certain provisions in Statement 34, as amended, and terminology updates related to Statement 53 and Statement 63 are effective upon issuance. The requirements related to leases, PPPs, and SBITA are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter.

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION <br> NOTES TO THE FINANCIAL STATEMENTS <br> YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 2. Deposits and Investments

Accounting Pronouncements Effective in Future Reporting Periods (Continued)
Statement No. 100, Accounting Changes and Error Corrections- an amendment of GASB Statement No. 62. This Statement defines accounting changes as changes in accounting principles, changes in accounting estimates, and changes to or within the financial reporting entity and describes the transactions or other events that constitute those changes. This Statement also addresses corrections of errors in previously issued financial statements. The effective date is for fiscal years beginning after June 15, 2023, and all reporting periods thereafter. Earlier application is encouraged.

Statement No. 101, Compensated Absences. This Statement amends the existing requirement to disclose the gross increases and decreases in a liability for compensated absences to allow governments to disclose only the net change in the liability (as long as they identify it as a net change). In addition, governments are no longer required to disclose which governmental funds typically have been used to liquidate the liability for compensated absences. The requirements of this Statement are effective for fiscal years beginning after December 15, 2023, and all reporting periods thereafter. Earlier application is encouraged.

Management has not yet determined the potential impact on the Commission's financial statements.

## Deposits

Custodial Credit Risk - Custodial credit risk is the risk that, in the event of a bank failure, the Board's deposits may not be recovered. Although the Board does not have a formal policy regarding custodial credit risk, NJSA 17:9-41 et seq . requires that the governmental units shall deposit public funds in public depositories protected from loss under the provisions of GUDPA. Under the Act, the first $\$ 250,000$ of governmental deposits in each insured depository is protected by FDIC. Public fund owned by the Board in excess of FDIC insured amounts are protected by GUDPA. However, GUDPA does not protect intermingled trust funds such as salary withholdings, student activity fund or other funds that may pass to the Board relative to the happening of a future condition. Such funds are shown as Uninsured and Uncollateralized in the schedule below. As of June 30, 2021, the Commission's bank balance of $\$ 6,420,113$ was exposed to custodial credit risk as follows:

| Insured under FDIC and GUDPA | $\$$ | $5,858,469$ |
| :--- | :---: | ---: |
| Uninsured and Uncollateralized | 561,644 |  |
| Total | $\$$ | $6,420,113$ |

## Investments

The Commission had no investments at June 30, 2021.

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION <br> NOTES TO THE FINANCIAL STATEMENTS <br> YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 3. Reserve Accounts

## Unemployment Reserve

Unemployment reserve funds are restricted pursuant to N.J.S.A. 43:21-7.3 $(\mathrm{g})$, which requires that employer and The activity of the umemployment reserve for the July 1, 2021 to June 30, 2022 fiscal year is as follows:

Beginning Balance, July 1, 2021
Increased by:
Interest Earnings
Subtotal
Ending Balance, June 30, 2022
$\$ \quad 1,945$


## Note 4. Accounts Receivable

Accounts receivable at June 30, 2022 consisted of accounts and intergovernmental grants. All receivables are considered collectible in full due to the stable condition of state and federal programs, the current fiscal year guarantee of federal funds and the budgetary control of New Jersey governmental entities. Accounts receivable in the Commission's governmental and business-type activities as of June 30, 2022, consisted of the following:

| Description: | Governmental Funds |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | General Fund |  | Special <br> Revenue <br> Fund |  | Total Governmental Activities |  |
| Federal Awards | \$ | - | \$ | 176,022 | \$ | 176,022 |
| State Awards |  | 11,307 |  | - |  | 11,307 |
| Other |  | 9,721,600 |  | 550,643 |  | 10,272,243 |
| Total | \$ | 9,732,907 | \$ | 726,665 | \$ | 10,459,572 |
| Description: |  |  | Proprietary Funds Other Enterprise Fund |  | $\begin{gathered} \text { Total } \\ \text { Business-Type } \\ \text { Activities } \end{gathered}$ |  |
| Other |  |  | \$ | 1,933,317 | \$ | 1,933,317 |
| Total |  |  | \$ | 1,933,317 | \$ | 1,933,317 |

## MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION <br> NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2022 (Continued)

## Note 5. Capital Assets

Capital assets activity for the year ended June 30, 2022 was as follows:

|  | Governmental Activities |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | BalanceJuly 1,2021(As Restated) |  | Additions |  | Retirements and Transfers |  | Balance <br> June 30, $2022$ |  |
| Capital Assets not being Depreciated: |  |  |  |  |  |  |  |  |
| Total Capital assets not being Depreciated |  | 2,569,000 |  | - |  | - |  | 2,569,000 |
| Capital Assets being Depreciated: |  |  |  |  |  |  |  |  |
| Buildings and Improvements |  | 7,207,956 |  | - |  | - |  | 7,207,956 |
| Equipment |  | 562,973 |  | 38,510 |  | - |  | 601,483 |
| Total Capital Assets being Depreciated |  | 7,770,929 |  | 38,510 |  | - |  | 7,809,439 |
| Accumulated Depreciation: |  |  |  |  |  |  |  |  |
| Buildings and Improvements |  | $(4,096,801)$ |  | $(169,168)$ |  | - |  | $(4,265,969)$ |
| Equipment |  | $(518,368)$ |  | $(20,506)$ |  | - |  | $(538,874)$ |
| Total Accumulated Depreciation |  | $(4,615,169)$ |  | $(189,674)$ |  | - |  | $(4,804,843)$ |
| Total Capital Assets being Depreciated, Net |  | 3,155,760 |  | $(151,164)$ |  | - |  | 3,004,596 |
| Total Governmental Activities Capital Assets, Net | \$ | 5,724,760 | \$ | $(151,164)$ | \$ | - | \$ | 5,573,596 |
|  | Business-Type Activities |  |  |  |  |  |  |  |
|  |  | lance <br> ly 1, <br> 021 |  | ditions |  |  |  | $\begin{aligned} & \text { lance } \\ & \text { ne } \mathbf{3 0}, \\ & \text { ne } \mathbf{3 0} \end{aligned}$ |
| Equipment | \$ | 3,478 | \$ | - | \$ | - | \$ | 3,478 |
| Total Capital Assets being Depreciated |  | 3,478 |  | - |  | - |  | 3,478 |
| Accumulated Depreciation: |  |  |  |  |  |  |  |  |
| Equipment |  | $(3,478)$ |  | - |  | - |  | $(3,478)$ |
| Total Capital Assets being Depreciated, Net |  | $(3,478)$ |  | - |  | - |  | $(3,478)$ |
| Total Business-Type |  |  |  |  |  |  |  |  |
| Activities Capital Assets, Net | \$ | - | \$ | - | \$ | - | \$ | - |

An appraisal of capital assets was performed during 2021-2022 resulting in adjustments to the historical value of certain assets. The adjustments are recorded on the Statement of Activities in the government-wide financial statements.

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION <br> NOTES TO THE FINANCIAL STATEMENTS <br> YEAR ENDED JUNE 30, 2022 (Continued) 

Note 5. Capital Assets (Continued)
Depreciation expense was charged to functions/programs of the Commission as follows:
Governmental Activities:
Instruction:
Regular Instruction ..... \$ 9,749
Special Education Instruction ..... 1,347
Other Instruction ..... 1,593
Support Services:
Attendance \& Social Work Services ..... 190
Health Services ..... 76
Student \& Instruction Related Services ..... 16,786
General Administrative ..... 2,902
School Administrative Services ..... 1,897
Central Services ..... 1,764
Administrative Information Technology ..... 948
Plant Operations \& Maintenance ..... 1,195
Pupil Transportation ..... 150,886
Food Service ..... 38
Special Schools ..... 303
Total Depreciation Expense - Governmental Activities $\quad \$ 189,674$

## Note 6. Interfund Receivables, Payables and Transfers

Individual fund receivables/payables balances at June 30, 2022 are as follows:

| Fund: | Interfund <br> Receivables |  | Interfund <br> Payables |  |
| :---: | :---: | :---: | :---: | :---: |
| General Fund | \$ | 471,177 | \$ | - |
| Special Revenue Fund |  | - |  | 471,177 |
| Total |  | 471,177 | \$ | 471,177 |

The interfund receivables and payables above predominately resulted from payment made by certain funds on behalf of other funds. All interfund balances are expected to be repaid within one year.

The only interfund transfer made was $\$ 2,432,256$ transferred from the District's Contracted Services Fund to the General Fund.

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION <br> NOTES TO THE FINANCIAL STATEMENTS <br> YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 7. Long-Term Obligations

During the fiscal year-ended June 30, 2021 the following changes occurred in long-term obligations for the governmental and business-type activities:

| Governmental Activities: |  | Balance July 1, 2021 (As Restated) |  | Additions |  | Reductions | $\begin{gathered} \text { Balance } \\ \text { June 30, } 2022 \end{gathered}$ |  | Due Within One Year |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |  |  |  |
| Compensated Absences | \$ | 46,088 | \$ | - | \$ | 627 | \$ | 45,461 | \$ | - |
| Net Pension Liability |  | 9,887,889 |  | - |  | 3,643,562 |  | 6,244,327 |  | - |
| Financed Purchases Payable |  | 51,607 |  | - |  | 13,445 |  | 38,162 |  | 14,242 |
|  | \$ | 9,985,584 | \$ | - | \$ | 3,657,634 | \$ | 6,327,950 | \$ | 14,242 |

For governmental activities, compensated absences, financed purchases payable, and the net pension liability are liquidated from the general fund.

## Financed Purchases Payable

The School District has finance purchase agreements for copy machines. All finance purchase agreements are for terms of five years. The following is a schedule of the remaining future minimum payments under these finance purchase agreements and the present value of the net minimum payments at June 30, 2022:

## Fiscal Year Ending

June 30,

| 2023 | $\$$ | 16,116 |
| :--- | :--- | ---: |
| 2024 |  | 13,839 |
| 2025 | 7,009 |  |
| 2026 |  | 4,672 |

Total Minimum Lease Payments
Less: Amount Representing Interest

Present Value of Minimum Lease Payments

## Total

16,116
13,839
7,009
4,672
\$ 41,636
$(3,474)$

| $\$ 38,162$ |
| :--- |

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION NOTES TO THE FINANCIAL STATEMENTS <br> YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 8. Pension Plans

## A. Public Employees' Retirement System (PERS)

Plan Description - The State of New Jersey (the State), Public Employees' Retirement System (PERS) is a costsharing multiple-employer defined benefit pension plan administered by the State of New Jersey, Division of Pensions and Benefits (the Division). For additional information about PERS, please refer to Division's Annual Comprehensive Financial Report (ACFR) which can be found at http://www.nj.gov/treasury/pensions/financialreports.shtml.

The vesting and benefit provisions are set by N.J.S.A. 43:15A. PERS provides retirement, death and disability benefits. All benefits vest after ten years of service, except for medical benefits, which vest after 25 years of service or under the disability provisions of PERS.

The following represents the membership tiers for PERS:

| Tier | Definition |
| :---: | :---: |
| 1 | Members who were enrolled prior to July 1, 2007 |
| 2 | Members who were eligible to enroll on or after July 1, 2007 and prior to November 2, 2008 |
| 3 | Members who were eligible to enroll on or after November 2, 2008 and prior to May 22, 2010 |
| 4 | Members who were eligible to enroll on or after May 22, 2010 and prior to June 28, 2011 |
| 5 | Members who were eligible to enroll on or after June 28, 2011 |

Service retirement benefits of $1 / 55^{\text {th }}$ of final average salary for each year of service credit is available to tiers 1 and 2 members upon reaching age 60 and to tier 3 members upon reaching age 62 . Service retirement benefits of $1 / 60^{\text {th }}$ of final average salary for each year of service credit is available to tier 4 members upon reaching age 62 and tier 5 members upon reaching age 65 . Early retirement benefits are available to tiers 1 and 2 members before reaching age 60 , tiers 3 and 4 before age 62 with 25 or more years of service credit and tier 5 with 30 or more years of service credit before age 65. Benefits are reduced by a fraction of a percent for each month that a member retires prior to the age at which a member can receive full early retirement benefits in accordance with their respective tier. Tier 1 members can receive an unreduced benefit from age 55 to age 60 if they have at least 25 years of service. Deferred retirement is available to members who have at least 10 years of service credit and have not reached the service retirement age for the respective tier.

Contributions - The contribution policy for PERS is set by N.J.S.A. 43:15A and requires contributions by active members and contributing employers. State legislation has modified the amount that is contributed by the State. The State's pension contribution is based on an actuarially determined amount which includes the employer portion of the normal cost and an amortization of the unfunded accrued liability. Funding for noncontributory group insurance benefits is based on actual claims paid. For fiscal year 2020, the State's pension contribution was less than the actuarial determined amount.

The local employers' contribution amounts are based on an actuarially determined rate which includes the normal cost and unfunded accrued liability. Chapter 19, P.L. 2009 provided an option for local employers of PERS to contribute $50 \%$ of the normal and accrued liability contribution amounts certified for payments due in State fiscal year 2009. Such employers will be credited with the full payment and any such amounts will not be included in their unfunded liability. The actuaries will determine the unfunded liability of those retirement systems, by employer, for the reduced normal and accrued liability contributions provided under this law. This unfunded liability will be paid by the employer in level annual payments over a period of 15 years beginning with the payments due in the fiscal year ended June 30, 2012 and will be adjusted by the rate of return on the actuarial value of assets.

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION NOTES TO THE FINANCIAL STATEMENTS <br> YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 8. Pension Plans (Continued)

Pension Liability, Pension Expense and Deferred Outflows/Inflows of Resources - At June 30, 2022, the Commission reported a liability of $\$ 6,244,327$ for its proportionate share of the PERS net pension liability. The net pension liability was measured as of June 30, 2020. The total pension liability used to calculate the net pension liability was determined using update procedures to roll forward the total pension liability from an actuarial valuation as of July 1, 2020, to the measurement date of June 30, 2021. The Commission's proportion of the net pension liability was based on the Commission's actual contributions to the plan relative to the total of all participating employers' contributions for the year ended June 30, 2021. The Commission's proportion measured as of June 30, 2021, was $0.0527103 \%$, which was a decrease of $0.007924 \%$ from its proportion measured as of June 30, 2020.

For the year ended June 30, 2022, the Commission recognized full accrual pension benefit of $\$ 541,645$ in the government-wide financial statements. This pension expense was based on the pension plans June 30, 2021 measurement date. At June 30, 2022 the Commission reported deferred outflows of resources and deferred inflows of resources related to PERS from the following sources:

|  | Deferred Outflows of Resources |  | Deferred Inflows of Resources |  |
| :---: | :---: | :---: | :---: | :---: |
| Differences between Expected and Actual Experience | \$ | 98,481 | \$ | 44,702 |
| Changes of Assumptions |  | 32,520 |  | 2,223,021 |
| Net Difference between Projected and Actual Earnings on Pension Plan Investments |  | 1,540,984 |  | 1,644,920 |
| Changes in Proportion and Differences between Commission Contributions and Proportionate Share of Contributions |  | - |  | 1,391,805 |
| Commission contributions subsequent to measurement date |  | 522,089 |  | - |
|  | \$ | 2,194,074 | \$ | 5,304,448 |

$\$ 522,089$ reported as deferred outflows of resources resulting from Commission contributions subsequent to the measurement date is estimated based on unadjusted 2021-2022 total salaries for PERS employees multiplied by an employer pension contribution rate of $17.11 \%$. The payable is due on April 1, 2023 and will be recognized as a reduction of the net pension liability in the year ended June 30, 2022. The other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION <br> NOTES TO THE FINANCIAL STATEMENTS <br> YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 8. Pension Plans (Continued)

| Year Ending <br> June 30, |  |  |
| :---: | :---: | ---: |
| 2023 | $\$$ | $(881,634)$ |
| 2024 |  | $(675,148)$ |
| 2025 |  | $(750,891)$ |
| 2026 |  | $(1,247,438)$ |
| 2027 |  | $(77,348)$ |
|  | $\$$ | $(3,632,459)$ |
|  |  |  |

The amortization of the above other deferred outflows of resources and deferred inflows of resources related to pensions will be over the following number of years:

|  | Deferred Outflow of Resources | Deferred Inflow of Resources |
| :---: | :---: | :---: |
| Differences between Expected and Actual Experience |  |  |
| Year of Pension Plan Deferral: |  |  |
| June 30, 2015 | 5.72 | - |
| June 30, 2016 | 5.57 | - |
| June 30, 2017 | 5.48 | - |
| June 30, 2018 | 5.63 | - |
| June 30, 2019 | 5.21 | - |
| June 30, 2020 | 5.16 | - |
| June 30, 2021 | 5.13 | - |
| Changes of Assumptions |  |  |
| Year of Pension Plan Deferral: |  |  |
| June 30, 2016 | 5.57 | - |
| June 30, 2017 | - | 5.48 |
| June 30, 2018 | - | 5.63 |
| June 30, 2019 | - | 5.21 |
| June 30, 2020 | - | 5.16 |
| June 30, 2021 | - | 5.13 |
| Net Difference between Projected and Actual |  |  |
| Earnings on Pension Plan Investments |  |  |
| Year of Pension Plan Deferral: |  |  |
| June 30, 2014 | - | 5.00 |
| June 30, 2015 | - | 5.00 |
| June 30, 2016 | 5.00 | - |
| June 30, 2017 | 5.00 | - |
| June 30, 2018 | 5.00 | - |
| June 30, 2019 | 5.00 | - |
| June 30, 2020 | 5.00 | - |
| June 30, 2021 | 5.00 |  |
| Changes in Proportion and Differences Between District |  |  |
| Contributions and Proportionate Share of Contributions |  |  |
| Year of Pension Plan Deferral: |  |  |
| June 30, 2016 | 5.57 | 5.57 |
| June 30, 2017 | 5.48 | 5.48 |
| June 30, 2018 | 5.63 | 5.63 |
| June 30, 2019 | 5.21 | 5.21 |
| June 30, 2020 | 5.16 | 5.16 |
| June 30, 2021 | 5.13 | 5.13 |

## MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2022 (Continued)

## Note 8. Pension Plans (Continued)

Actuarial Assumptions - The total pension asset/(liability) as of the measurement date was determined by using an actuarial valuation as noted in the table below, with update procedures used to roll forward the total pension liability to the measurement date. The actuarial valuations used the following actuarial assumptions:

Inflation

| Price | $2.75 \%$ |
| :--- | :--- |
| Wage | $3.25 \%$ |

Salary Increases:
Through 2026
2.00\% - 6.00\% Based on Age

Thereafter
3.00\% - 7.00\% Based on Age

Investment Rate of Return
7.00\%

Mortality Rate Table | Pub-2010 General classification headcount |
| :---: |
| weighted mortality with fully generational improvement |
| projections from the central year using Scale MP-2021 |

Period of Actuarial Experience
Study upon which Actuarial
Assumptions were Based
July 1, 20114- June 30, 2018
Pre-retirement mortality rates were based on the Pub-2010 Teachers Above-Median Income Employee mortality table with a $82.2 \%$ adjustment for males and $101.4 \%$ adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Post-retirement mortality rates were based on the on the Pub-2010 Teachers Above-Median Income Healthy Retiree mortality table with a $91.4 \%$ adjustment for males and $99.7 \%$ adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Disability mortality rates were based on the on the Pub-2010 Non-Safety Disabled Retiree mortality table with a $127.7 \%$ adjustment for males and $117.2 \%$ adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Mortality improvement is based on Scale MP-2021.

The actuarial assumptions used in the July 1, 2020 valuation were based on the results of an actuarial experience study for the period July 1, 2015 to June 30, 2018. It is likely that future experience will not exactly conform to these assumptions. To the extent that actual experience deviates from these assumptions, the emerging liabilities may be higher or lower than anticipated. The more the experience deviates, the larger the impact on the future financial statements.

Long-Term Expected Rate of Return - In accordance with State statute, the long-term expected rate of return on plan investments $(7.00 \%$ at June 30, 2021) is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the board of trustees and the actuaries. The long-term expected rate of return was determined using a building block method in which bestestimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in PERS's target asset allocation as of June 30, 2021 are summarized in the following table

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION NOTES TO THE FINANCIAL STATEMENTS <br> YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 8. Pension Plans (Continued)

| Asset Class | Target <br> Allocation | Long-Term Expected Real Rate of Return |
| :---: | :---: | :---: |
| U.S. Equity | 27.00\% | 8.09\% |
| Non-U.S. Developed Markets Equity | 13.50\% | 8.71\% |
| Emerging Markets Equity | 5.50\% | 10.96\% |
| Private Equity | 13.00\% | 11.30\% |
| Real Estate | 8.00\% | 9.15\% |
| Real Assets | 3.00\% | 7.40\% |
| High Yield | 2.00\% | 3.75\% |
| Private Credit | 8.00\% | 7.60\% |
| Investment Grade Credit | 8.00\% | 1.68\% |
| Cash Equivalents | 4.00\% | 0.50\% |
| U.S. Treasuries | 5.00\% | 0.95\% |
| Risk Mitigation Strategies | 3.00\% | 3.35\% |
|  | 100.00\% |  |

Discount Rate - The discount rate used to measure the total pension liability was $7.00 \%$ as of June 30, 2021. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers and the nonemployer contributing entity will be based on $78 \%$ of the actuarially determined contributions for the State employer and $100 \%$ of actuarially determined contributions for the local employers. Based on those assumptions, the plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all projected benefit payments to determine the total pension liability.

Sensitivity of the Commission's proportionate share of the Net Pension Liability to Changes in the Discount Rate - As previously mentioned, PERS has a special funding situation where the State pays $100 \%$ of the Commission's annual required contribution. The following represents the State's proportionate share of the net pension liability, attributable to the Commission calculated using the discount rate of $7.00 \%$ as well as what the State's proportionate share of the net pension liability, attributable to the Commission's would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

|  | At 1\% <br> Decrease (6.00\%) |  | At Current Discount Rate (7.00\%) |  | At 1\% <br> Increase (8.00\%) |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Commission's Proportionate Share of the Net Pension Liability | \$ | 8,594,154 | \$ | 6,244,327 | \$ | 4,373,219 |

## MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION <br> NOTES TO THE FINANCIAL STATEMENTS <br> YEAR ENDED JUNE 30, 2022 (Continued)

## Note 8. Pension Plans (Continued)

Additional Information - The following is a summary of the collective balances of the local group at June 30, 2022 and 2021:

|  | $\mathbf{6 / 3 0 / 2 0 2 2}$ |  | $\mathbf{6 / 3 0 / 2 0 2 1}$ |
| :--- | :---: | :---: | :---: |
|  |  |  |  |
| Collective Deferred Outflows of Resources | $\$$ | $1,671,985$ | $\$$ |
| Collective Deferred Inflows of Resources |  | $5,304,448$ | $3,028,706$ |
| Collective Net Pension Liability | $6,244,327$ | $4,176,551$ |  |
| Commission's portion |  | $0.052710 \%$ | $9,887,889$ |
|  |  |  | $0.060634 \%$ |

## B. Teachers' Pension and Annuity Fund (TPAF)

Plan Description - TPAF is a cost sharing multiple-employer defined benefit pension plan with a special-funding situation, by which the State is responsible to fund $100 \%$ of the employer contributions, excluding any local employer early retirement incentive (ERI) contributions. TPAF is administered by the State, the Division). For additional information about TPAF, please refer to Division's ACFR which can be found at www.nj.gov/treasury/pensions/financial-reports.shtml.

The vesting and benefit provisions are set by N.J.S.A. 18A:66. TPAF provides retirement, death and disability benefits. All benefits vest after ten years of service, except for medical benefits, which vest after 25 years of service or under the disability provisions of TPAF. Members are always fully vested for their own contributions and, after three years of service credit, become vested for $2 \%$ of related interest earned on the contributions. In the case of death before retirement, members' beneficiaries are entitled to full interest credited to the members' accounts.

The following represents the membership tiers for TPAF:

## Tier

## Definition

1 Members who were enrolled prior to July 1, 2007
2 Members who were eligible to enroll on or after July 1, 2007 and prior to November 2, 2008

5 Members who were eligible to enroll on or after June 28, 2011

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 8. Pension Plans (Continued)

Service retirement benefits of $1 / 55$ th of final average salary for each year of service credit is available to tiers 1 and 2 members upon reaching age 60 and to tier 3 members upon reaching age 62 . Service retirement benefits of $1 / 60$ th of final average salary for each year of service credit is available to tier 4 members upon reaching age 62 and tier 5 members upon reaching age 65. Early retirement benefits are available to tiers 1 and 2 members before reaching age 60 , tiers 3 and 4 before age 62 with 25 or more years of service credit, and tier 5 before age 65 with 30 or more years of service credit. Benefits are reduced by a fraction of a percent for each month that a member retires prior to the retirement age for his/her respective tier. Deferred retirement is available to members who have at least 10 years of service credit and have not reached the service retirement age for the respective tier.

Contributions - The contribution policy for TPAF is set by N.J.S.A 18A:66 and requires contributions by active members and contributing employers. Pursuant to the provisions of Chapter 78, P.L. 2011, the active member contribution rate increased from $5.5 \%$ of annual compensation to $6.5 \%$ plus an additional $1 \%$ phased-in over 7 years beginning in July 2012. The member contribution rate was $7.5 \%$ in State fiscal year 2018. The State's pension contribution is based on an actuarially determined amount which includes the employer portion of the normal cost and an amortization of the unfunded accrued liability. Funding for noncontributory group insurance benefits is based on actual claims paid. For fiscal year 2021, the State's pension contribution was less than the actuarial determined amount.

As mentioned previously, the employer contributions for local participating employers are legally required to be funded by the State in accordance with N.J.S.A 18:66-33. Therefore, the Commission is considered to be in a special funding situation as defined by GASB Statement No. 68 and the State is treated as a nonemployer contributing entity. Since the Commission does not contribute directly to the plan (except for employer specific financed amounts), there is no net pension liability or deferred outflows or inflows to report in the financial statements of the local participating employers.

Pension Liability and Pension Expense - The State's proportionate share of the TPAF net pension liability, attributable to the Commission as of June 30, 2021 was $\$ 14,499,512$. The Commission's proportionate share was $\$ 0$.

The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2020, which was rolled forward to June 30, 2021. The State's proportionate share of the net pension liability associated with the District was based on projection of the State's long-term contributions to the pension plan associated with the District relative to the projected contributions by the State associated with all participating Commissions, actuarially determined. At June 30, 2021, the State proportionate share of the TPAF net pension liability attributable to the Commission was $0.03016 \%$, which was a decrease of $0.000837 \%$ from its proportion measured as of June 30, 2020 .

For the fiscal year ended June 30, 2022, the State of New Jersey recognized a pension expense in the amount of $\$ 341,180$ for the State's proportionate share of the TPAF pension expense attributable to the Commission. This pension expense was based on the pension plans June 30, 2021 measurement date.

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION NOTES TO THE FINANCIAL STATEMENTS <br> YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 8. Pension Plans (Continued)

Actuarial Assumptions - The total pension liability for the June 30, 2021 measurement date was determined by an actuarial valuation as of July 1, 2020, which was rolled forward to June 30, 2021. This actuarial valuation used the following actuarial assumptions, applied to all periods in the measurement:

| Inflation Rate |  |
| :--- | :--- |
| Price | $2.75 \%$ |
| Wage | $3.25 \%$ |

Salary Increases:
Through 2026
$1.55 \%-4.45 \%$ Based on Years of Service
Thereafter
$2.75 \%-5.65 \%$ Based on Years of Service

Investment Rate of Return
7.00\%

Pre-retirement mortality rates were based on the Pub-2010 Teachers Above-Median Income Employee mortality table with a $93.9 \%$ adjustment for males and $85.3 \%$ adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Post-retirement mortality rates were based on the on the Pub-2010 Teachers Above-Median Income Healthy Retiree mortality table with a $114.7 \%$ adjustment for males and $99.6 \%$ adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Disability mortality rates were based on the on the Pub-2010 Non-Safety Disabled Retiree mortality table with a $106.3 \%$ adjustment for males and $100.3 \%$ adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Mortality improvement is based on Scale MP-2021.

The actuarial assumptions used in the July 1, 2021 valuation were based on the results of an actuarial experience study for the period July 1, 2015 to June 30, 2018.

Long-Term Expected Rate of Return - In accordance with State statute, the long-term expected rate of return on plan investments ( $7.00 \%$ at June 30, 2021) is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the board of trustees and the actuaries. The long-term expected rate of return was determined using a building block method in which bestestimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in TPAF's target asset allocation as of June 30, 2021 are summarized in the following table:

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION <br> NOTES TO THE FINANCIAL STATEMENTS <br> YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 8. Pension Plans (Continued)

| Asset Class | Target <br> Allocation | Long-Term <br> Expected Real <br> Rate of Return |
| :--- | :---: | :---: |
|  | $27.00 \%$ | $8.09 \%$ |
| Non-U.S. Developed Markets Equity | $13.50 \%$ | $8.71 \%$ |
| Emerging Markets Equity | $5.50 \%$ | $10.96 \%$ |
| Private Equity | $13.00 \%$ | $11.30 \%$ |
| Real Assets | $3.00 \%$ | $9.15 \%$ |
| Real Estate | $8.00 \%$ | $7.40 \%$ |
| High Yield | $2.00 \%$ | $3.75 \%$ |
| Private Credit | $8.00 \%$ | $7.60 \%$ |
| Investment Grade Credit | $8.00 \%$ | $1.68 \%$ |
| Cash Equivalents | $4.00 \%$ | $0.50 \%$ |
| U.S. Treasuries | $5.00 \%$ | $0.95 \%$ |
| Risk Mitigation Strategies | $3.00 \%$ | $3.35 \%$ |
|  | $100.00 \%$ |  |

Discount Rate - The discount rate used to measure the total pension liability was $7.00 \%$ as of June 30, 2021. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made based on $100 \%$ of actuarially determined contributions for the State. Based on those assumptions, the plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to projected benefit payments in determining the total pension liability.

Sensitivity of the Commission's proportionate share of the Net Pension Liability to Changes in the Discount Rate - As previously mentioned, TPAF has a special funding situation where the State pays $100 \%$ of the Commission's annual required contribution. The following represents the State's proportionate share of the net pension liability, attributable to the Commission calculated using the discount rate of $7.00 \%$ as well as what the State's proportionate share of the net pension liability, attributable to the Commission's would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION NOTES TO THE FINANCIAL STATEMENTS <br> YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 8. Pension Plans (Continued)

| At 1\% <br> Decrease <br> $(\mathbf{6 . 0 0 \%})$ | At Current <br> Discount Rate <br> $(\mathbf{7 . 0 0 \%})$ | At 1\% <br> Increase <br> $\mathbf{( 8 . 0 0 \% )}$ |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |
| $\$$ | $17,155,345$ | $\$$ | $14,499,512$ | $\$$ |

State's Proportionate
Share of Net Pension Liability
associated with the Commission

Pension Plan Fiduciary Net Position - For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of TPAF and additions to/deductions from the TPAF's fiduciary net position have been determined on the same basis as they are reported by the TPAF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Additional Information - The following is a summary of the collective balances of the local group at June 30, 2021 and 2020:

|  | $\mathbf{6 / 3 0 / 2 0 2 2}$ | $\mathbf{6 / 3 0 / 2 0 2 1}$ |  |
| :--- | ---: | ---: | ---: |
| Collective Deferred Outflows of Resources |  |  |  |
| Collective Deferred Inflows of Resources | $6,373,530,834$ | $\$$ | $9,626,548,228$ |
| Collective Net Pension Liability | $27,363,906$ | $14,591,988,841$ |  |
|  |  | $48,165,991,182$ | $65,993,498,688$ |
| Commission's portion | $0.03016 \%$ | $0.03100 \%$ |  |

## C. Defined Contribution Retirement Plan (DCRP)

Plan Description - DCRP was established July 1, 2007, under the provisions of N.J.S.A. 43:15C-1 et seq. The DCRP provides eligible members with a tax-sheltered, defined contribution retirement benefit, along with life insurance and disability coverage.

Individuals eligible for membership in the DCRP include:

- State or local officials who are elected or appointed on or after July 1, 2007;
- Employees enrolled in PERS or TPAF on or after July 1, 2007, who earn salary in excess of established "maximum compensation" limits;
- Employees enrolled in the Police and Firemen's Retirement System (PFRS) or State Police Retirement System (SPRS) after May 21, 2010, who earn salary in excess of established "maximum compensation" limits;
- Employees otherwise eligible to enroll in the PERS or TPAF on or after November 2, 2008, who do not earn the minimum annual salary for PERS or TPAF Tier 3 enrollment but who earn salary of at least $\$ 5,000$ annually. The minimum salary in 2019 is $\$ 8,300$ and is subject to adjustment in future years.
- Employees otherwise eligible to enroll in the PERS or TPAF after May 21, 2010, who do not work the minimum number of hours per week required for PERS or TPAF Tier 4 or Tier 5 enrollment but who earn salary of at least $\$ 5,000$ annually. The minimum number is 35 hours per week for State employees, or 32 hours per week for local government or local educations employees.


# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 8. Pension Plans (Continued)

Contributions - The contribution policy is set by N.J.S.A. 43:15C-3 and requires active members and contribution employers. When enrolled in the DCRP, members are required to contribute $5.5 \%$ of their base salary to a tax-deferred investment account established with Prudential Financial, which jointly administers the DCRP investments with the Division of Pension and Benefits. Member contributions are matched by a $3 \%$ contribution from the Commission.

## Note 9. Other Post-Retirement Benefits (OPEB)

## General Information about the OPEB Plan

The State of New Jersey reports a liability as a result of its statutory requirements to pay other postemployment (health) benefits for State Health Benefit Local Education Retired Employees Plan. The State Health Benefit Local Education Retired Employees Plan is a multiple-employer defined benefit OPEB plan that is administered on a pay-as-you-go basis. Accordingly, no assets are accumulated in a qualifying trust that meets the criteria in paragraph 4 of GASB Statement No. 75, Accounting and Financial Reporting for the Postemployment Benefits Other Than Pensions. The State Health Benefit Local Education Retired Employees Plan provides medical, prescription drug, and Medicare Part B reimbursement to retirees and their covered dependents of local education employers.

The employer contributions for the participating local education employers are legally required to be funded by the State of New Jersey in accordance with N.J.S.A 52:14-17.32f. According to N.J.S.A 52:14-17.32f, the State provides employer-paid coverage to employees who retire from a board of education or county college with 25 years or more of service credit in, or retires on a disability pension from, one or more of the following plans: the Teachers' Pension and Annuity Fund (TPAF), the Public Employees' Retirement System (PERS), the Police and Firemen Retirement System (PFRS), or the Alternate Benefit Program (ABP). Pursuant to Chapter 78, P.L, 2011, future retirees eligible for postretirement medical coverage who have less than 20 years of creditable service on June 28, 2011 will be required to pay a percentage of the cost of their health care coverage in retirement provided they retire with 25 or more years of pension service credit. The percentage of the premium for which the retiree will be responsible will be determined based on the retiree's annual retirement benefit and level of coverage.

The total nonemployer OPEB liability does not include certain other postemployment benefit obligations that are provided by the local education employers. The reporting of these benefits are the responsibility of the individual local education employers.

## Basis of Presentation

The Schedule presents the State of New Jersey's obligation under NJSA 52:14-17.32f. The Schedule does not purport to be a complete presentation of the financial position or changes in financial position of the State Health Benefit Local Education Retired Employees Plan or the State of New Jersey. The accompanying Schedule was prepared in accordance with U.S. generally accepted accounting principles. Such preparation requires management of the State of New Jersey to make a number of estimates and assumptions relating to the reported amounts. Due to the inherent nature of these estimates, actual results could differ from those estimates.

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION <br> NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 9. OPEB (continued)

## Total Nonemployer OPEB Liability

The total nonemployer OPEB liability as of June 30, 2021 was determined by an actuarial valuation as of June 30, 2020, which was rolled forward to June 30, 2021. The total nonemployer OPEB liability as of June 30, 2020 was determined by an actuarial valuation as of June 30, 2020. The actuarial assumptions vary for each plan member depending on the pension plan the member is enrolled in. This actuarial valuation used the following actuarial assumptions, applied to all periods in the measurement:

| Inflation Rate | 2.50\% $\quad$ ( $\quad$ TPAF/ABP | PERS | PFRS |
| :---: | :---: | :---: | :---: |
|  |  |  |  |
| Salary Increases: |  |  |  |
| Through 2026 |  | 1.55-4.45\% | 2.00-6.00\% | 3.25-15.25\% |
|  | based on years of service | based on years of service | based on years of service |
| Thereafter | 2.75-5.65\% | 3.00-7.00\% | Applied to |
|  | based on years |  |  |
|  | of service | based on years of service | all future years |

Preretirement mortality rates were based on the Pub-2010 Healthy "Teachers" (TPAF/ABP), "General" (PERS), and "Safety" (PFRS) classification headcount-weighted mortality table with fully generational mortality improvement projections from the central year using the Scale MP-2021. Postretirement mortality rates were based on the PUB-2010 Healthy "General" classification headcount-weighted mortality table with fully generational mortality improvement projections from the central year using the Scale MP-2021. Disability mortality was based on the PUB-2010 Healthy "General" classification headcount-weighted mortality table with fully generational mortality improvement projections from the central year using the Scale MP-2021 for current disables retirees. Future disabled retirees were based on Pub2010 "Safety" (PFRS), "General" (PERS), and "Teachers" (TPAF/ABP) classification headcount-weighted disabled mortality table with fully generational mortality improvement projections from the central year using Scale MP-2021.

The actuarial assumptions used in the June 30,2020 valuation were based on the results of actuarial experience studies for the periods July 1, 2015 - June 30, 2018, July 1, 2014 - June 30, 2018, and July 1, 2013 - June 30, 2018 for TPAF, PERS and PFRS, respectively.

OPEB Obligation and OPEB Expense - The State's proportionate share of the total Other Post Employment Benefits Obligations, attributable to the Commission as of June 30, 2021 was $\$ 33,235,733$. The Commission's proportionate share was $\$ 0$.

The OPEB Obligation was measured as of June 30, 2021, and the total OPEB Obligation used to calculate the OPEB Obligation was determined by an actuarial valuation as of July 1, 2020, which was rolled forward to June 30, 2021. The State's proportionate share of the OPEB Obligation associated with the District was based on projection of the State's long-term contributions to the OPEB plan associated with the District relative to the projected contributions by the State associated with all participating Commissions, actuarially determined. At June 30, 2021, the State proportionate share of the OPEB Obligation attributable to the Commission was $0.055386 \%$, which was a decrease of $(0.00002 \%)$ from its proportion measured as of June 30, 2020.

For the fiscal year ended June 30, 2022, the State of New Jersey recognized an OPEB expense in the amount of $\$ 2,627,978.00$ for the State's proportionate share of the OPEB expense attributable to the Commission. This OPEB expense was based on the OPEB plans June 30, 2021 measurement date.

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION <br> NOTES TO THE FINANCIAL STATEMENTS <br> YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 9. OPEB (continued)

## Health Care Trend Assumptions

For post-65 medical benefits, the actual fully-insured Medicare Advantage trend rates for fiscal year 2022 through 2023 are reflected. For PPO the trend is initially $5.74 \%$ in fiscal year 2024, increasing to $12.93 \%$ in fiscal year 2025 and decreases to $4.50 \%$ after 11 years. For HMO the trend is initally $6.01 \%$ in fiscal year 2024, increasing to $15.23 \%$ in fiscal year 2025 and decreases to $4.5 \%$ after 11 years. For prescription drug benefits, the initial trend rate is $6.75 \%$ and decreases to a $4.50 \%$ long-term trend rate after seven years. For the Medicare Part B reimbursement, the trend is $5.00 \%$.

## Discount Rate

The discount rate for June 30,2021 was $2.16 \%$, respectively. This represents the municipal bond return rate as chosen by the Division. The source is the Bond Buyer Go 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of $\mathrm{AA} / \mathrm{Aa}$ or higher. As the long-term rate of return is less than the municipal bond rate, it is not considered in the calculation of the discount rate, rather the discount rate is set at the municipal bond rate.

## Sensitivity of Total Nonemployer OPEB Liability to changes in discount rate:

The following presents the total nonemployer OPEB liability as of June 30, 2021 calculated using the discount rate as disclosed above as well as what the total nonemployer OPEB liability would be if it was calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

|  | June 30, 2021 |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | $\begin{gathered} \text { At 1\% } \\ \text { Decrease (1.16\%) } \end{gathered}$ | At Discount Rate (2.16\%) |  | $\begin{gathered} \text { At 1\% } \\ \text { Increase (3.16\%) } \end{gathered}$ |  |
| State of New Jersey's Proportionate Share of Total OPEB Obligations Associated with the Commission | \$ | 39,811,190.59 | \$ | 33,235,732.97 | \$ | 28,057,954.81 |
| State of New Jersey's Total Nonemployer OPEB Liability | \$ | 71,879,745,555.00 | \$ | 60,007,650,970.00 | \$ | 50,659,089,138.00 |

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION <br> NOTES TO THE FINANCIAL STATEMENTS <br> YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 9. OPEB (continued)

## Sensitivity of Total Nonemployer OPEB Liability to changes in the healthcare trend rate:

The following presents the total nonemployer OPEB liability as of June 30, 2021, respectively, calculated using the healthcare trend rate as disclosed above as well as what the total nonemployer OPEB liability would be if it was calculated using a healthcare trend rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

|  | June 30, 2021 |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Healthcare Cost |  |  |  |  |  |
| State of New Jersey's Proportionate Share of Total OPEB Obligations |  |  |  |  |  |  |
| Associated with the Commission | \$ | 26,904,406 | \$ | 33,235,733 | \$ | 41,738,200 |
| State of New Jersey's Total |  |  |  |  |  |  |
| Nonemployer OPEB Liability | \$ | 48,576,338,417 | \$ | 60,007,650,970 | \$ | 75,358,991,782 |

* See Healthcare Cost Trend Assumptions for details of rates.


## Additional Information

Collective balances of the Local Group at June 30, 2021 are as follows:

|  | Deferred Outflows of Resources |  | Deferred Inflows of Resources |  |
| :---: | :---: | :---: | :---: | :---: |
| Differences between Expected | \$ | 9,045,886,86 | \$ |  |
| Change in Assumptions |  | 10,179,536,966 |  | $(6,438,261,807)$ |
| Contributions Made in Fiscal Year Ending 6/30/2022 After |  |  |  |  |
| Measurement Date |  | TBD |  | N/A |
|  | \$ | 19,225,423,829 | \$ | (24,447,624,783) |

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION <br> NOTES TO THE FINANCIAL STATEMENTS <br> YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 9. OPEB (continued)

Additional Information (continued):
Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

| Fiscal Year <br> Ending June 30, |  |  |
| :---: | :---: | ---: |
| 2022 | $\$$ | $(1,182,303,041)$ <br> $(1,182,303,041)$ |
| 2023 |  | $(1,182,303,041)$ <br> $(1,182,303,041)$ <br> $(840,601,200)$ <br> $347,612,410$ |
| 2024 |  | $(5,222,200,954)$ <br> 2025 |

** Employer Contributions made after June 30, 2021 are reported as a deferred outflow of resources, but are not amortized in expense.

## Plan Membership

At June 30, 2021, the Program membership consisted of the following:

| Active Plan Members | 216,804 |
| :--- | :--- | :---: |
| Inactive Plan Members or Beneficiaries |  |
| Currently Receiving Benefits | 149,304 |

## Changes in the Total OPEB Liability

The change in the State's Total OPEB liability for the fiscal year ended June 30, 2022 (measurement date June 30, 2021) is as follows:

## Total OPEB Liability

| Service Cost | \$ | 3,217,184,264.00 |
| :---: | :---: | :---: |
| Interest Cost |  | 1,556,661,679.00 |
| Changes of Benefit Terms |  | (63,870,842.00) |
| Difference Between Expected \& Actual Experience |  | (11,385,071,658.00) |
| Changes of Assumptions |  | 59,202,105.00 |
| Contributions: Member |  | 39,796,196.00 |
| Gross Benefit Payments |  | (1,226,213,382.00) |
| Net Change in Total OPEB Liability |  | (7,802,311,638.00) |
| Total OPEB Liability (Beginning) |  | 67,809,962,608.00 |
| Total OPEB Liability (Ending) | \$ | 60,007,650,970.00 |
| Total Covered Employee Payroll |  | 14,425,669,769 |
| Net OPEB Liability as a Percentage of Payroll |  | 415.98\% |

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION <br> NOTES TO THE FINANCIAL STATEMENTS <br> YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 10. On-Behalf Payments for Fringe Benefits and Salaries

As previously mentioned, the Commission receives on-behalf payments from the Statefor normal costs and postretirement medical costs related to the TPAF pension plan. The Commission is not legally responsible for these contributions. The on-behalf payments are recorded as revenues and expenditures in the government-wide and general fund financial statements. For the fiscal year ended June 30, 2022, the on-behalf payments for pension, social security, post-retirement medical costs, and long-term disability were $\$ 1,144,184, \$ 222,938, \$ 267,328$, and \$267, respectively.

## Note 11. Risk Management

The Commission is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

New Jersey Unemployment Compensation Insurance - The Commission has elected to fund its New Jersey Unemployment Compensation Insurance under the "Benefit Reimbursement Method". Under this plan the Commission is required to reimburse the New Jersey Unemployment Trust Fund for benefits paid to its former employees and charged to its account with the State. The Commission is billed quarterly for amounts due to the State. The following is a summary of Commission contributions, reimbursements to the State for benefits paid and the ending balance of the Commission's trust fund for the current and previous two years:

| Fiscal Year |  |  |  |  |  |  | Ending Balance |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Ended | Contributions |  | Interest Earned |  | Amount <br> Reimbursed |  | Restricted for: Unemployment Reserve |  | Unemployment Liability |  |
| June 30, |  |  |  |  |  |  |  |  |  |  |
| 2022 | \$ | - | \$ | 4 | \$ |  | \$ | 1,949 | \$ |  |
| 2021 |  | - |  | 1 |  | - |  | 1,945 |  | - |
| 2020 |  | - |  | 30 |  | - |  | 1,944 |  | - |

Property and Liability Insurance - The Commission maintains commercial insurance coverage for property, liability, student accident and surety bonds. A complete schedule of insurance coverage can be found in the Statistical Section of this Annual Comprehensive Financial Report.

## Note 12. Contingencies

State and Federal Grantor Agencies - The Commission participates in numerous state and federal grant programs, which are governed by various rules and regulations of the grantor agencies; therefore, to the extent that the Commission has not complied with the rules and regulations governing the grants, refunds of any money received may be required and the collectability of any related receivable at June 30, 2022 may be impaired. In the opinion of the Commission, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provisions have been recorded in the accompanying combined financial statements for such contingencies.

Litigation - The Commission is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, it is the opinion of the Commissions' attorney that resolution of these matters will not have a material adverse effect on the financial condition of the Commission.

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION <br> NOTES TO THE FINANCIAL STATEMENTS <br> YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 12. Contingencies (Continued)

Economic Dependency - The Commission receives a substantial amount of its support from School Distircts. A significant reduction in the level of support, if this were to occur, could have an effect on the Commission's programs and activities.

## Note 13. Deferred Compensation

The Commission offers its employees a choice of the following deferred compensation plans created in accordance with Internal Revenue Code Section 403 (b) and 457. The plans, which are administered by the entities listed below, permits participants to defer a portion of their salary until future years. Amounts deferred under the plans are not available to employees until termination, retirement, death or unforeseeable emergency. The plan administrators are as follows:

Lincoln Financial Advisors<br>VALIC<br>AXA Equitable<br>Lincoln Investment Planning, Inc.

## Note 14. Compensated Absences

The Commission accounts for compensated absences (e.g., unused vacation, sick leave) as directed by GASB Statement No. 16, Accounting for Compensated Absences. A liability for compensated absences attributable to services already rendered and not contingent on a specific event that is outside the control of the employer and employee is accrued as employees earn the rights to the benefits.

Commission employees are granted varying amount of vacation and sick leave in accordance with the Commission's personnel policies. Upon termination, employees are paid for accrued vacation. The Commission policy permits employees to accumulate unused sick leave and carry forward the full amount to subsequent years. Upon retirement employees shall be paid by the Commission for the unused sick leave in accordance with Commissions' agreements with the various employee unions.

The liability for vested compensated absences of the governmental fund types is recorded in the Statement of Net Position. At June 30, 2022, the liability for compensated absences reported was $\$ 45,461$.

## Note 15. Tax Abatements

As defined by the GASB Statement No. 77, Tax Abatement , is an agreement between a government and an individual or entity in which the government promises to forgo tax revenues and the individual or entity promises to subsequently take a specific action that contributes to economic development or otherwise benefits the government or its citizens. Commissions are not authorized by New Jersey statute to enter into tax abatement agreements. However, the county or municipality in which the Commission is situated may have entered into tax abatement agreements, and that potential must be disclosed in these financial statements. If the county or municipality entered into tax abatement agreements, those agreements will not directly affect the Commission's local tax revenue because N.J.S.A. 54:4-75 and N.J.S.A. 54:4-76 require that amounts so forgiven must effectively be recouped from other taxpayers and remitted to the Commission.

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION <br> NOTES TO THE FINANCIAL STATEMENTS <br> YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 15. Tax Abatements (Continued)

For a local Commission board of education or board of school estimate that has elected to raise their minimum tax levy using the required local share provisions at N.J.S.A. 18A:7F-5(b), the loss of revenue resulting from the municipality or county having entered into a tax abatement agreement is indeterminate due to the complex nature of the calculation of required local share performed by the DOE based upon Commission property value and wealth.

## Note 16. Lease Receivable

In July 2018, the Commission entered into an agreement with a tenant. Under the lease, the tenant will pay monthly rates varying from $\$ 25,395$ to $\$ 30,300$ until June 2023 to operate its educational program in the building. The lease receivable is measured at the present value of the future minimum rent payments expected to be received during the lease term at a discount rate of $2 \%$, which is an explicit rate.

In fiscal year 2021-2022, the Commission recognized $\$ 352,608$ of lease revenue and $\$ 10,948$ of interest revenue under the lease.

## Note 17. Fund Balances

General Fund - Of the $\$ 5,855,513$ General Fund fund balance at June 30, 2022, $\$ 1,949$ has been restricted for the Unemployment Reserve Account; $\$ 117,948$ has been assigned to other purposes; and $\$ 5,735,616$ was unassigned.

## Note 18. Deficit in Net Position

## Governmental Activities

Unrestricted Net Position - The Commission governmental activities had a deficit in unrestricted net position in the amount of $(\$ 4,068,687)$ at June 30,2022 . The primary causes of this deficit is the Commission is due to the recording of the net pension liability for the PERS as of June 30, 2022. This deficit in unrestricted net position for governmental activities does not indicate that the Commission is facing financial difficulties.

## Business-type Activities

Deficit Net Position - The Commission business-type activities had a deficit in net position in the amount of $(\$ 145,913)$ at June 30, 2022. The primary cause of this deficit is as a result of transfers made to Governmental Activities.

## Note 19. Commitments

The District has contractual commitments at June 30, 2022 to various vendors, which are recorded in the General Fund as Fund Balance Assigned to Other Purposes in the amount of $\$ 117,948$.

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION <br> NOTES TO THE FINANCIAL STATEMENTS <br> YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 20. Prior Period Adjustment/Restatement of Fund Balance and Net Position

Net Position as of July 1, 2021, has been restated as follows for an Adjustment due to Accounts Receivable Deemed Uncollectible, Addition of Financed Purchases Payable, and an Adjustment in Appraised Value of Capital Assets

| Net Position as previously reported at June 30, 2021 | \$ | $(1,723,049)$ |
| :---: | :---: | :---: |
| Prior Period AdjustmentCorrection of an Error |  |  |
|  |  |  |
| Accounts Receivable Deemed Uncollectible |  | $(412,610)$ |
| Adjustment in Appraised Value of Capital Assets |  | $(288,143)$ |
| Implementation of GASB 87 |  | $(51,607)$ |
| Total Prior Period Adjustment |  | $(752,360)$ |
| Net Position as restated, July 1, 2021 | \$ | $(2,475,409)$ |

Fund Balance in the General Fund as of July 1, 2021, has been restated as follows for a Adjustment due to Accounts Receivable Deemed Uncollectible.

|  | General Fund |  |
| :---: | :---: | :---: |
| Fund Balance as previously reported at June 30, 2021 | \$ | 3,345,870 |
| Prior Period AdjustmentCorrection of an Error <br> Accounts Receivable Deemed Uncollectible |  | $(412,610)$ |
| Total Prior Period Adjustment |  | $(412,610)$ |
| Fund Balance as restated, July 1, 2021 | \$ | 2,933,260 |

This page intentionally left blank

## C. Budgetary Comparison Schedules

This page intentionally left blank
EXHIBIT C-1

MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION GENERAL FUND
BUDGETARY COMPARISON S
BUDGETARY COMPARISON SCHEDULE
YEAR ENDED JUNE 30, 2022
ACCOUNT
NUMBERS

10-3256

EXHIBIT C-1
MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION
GENERAL FUND
BUDGETARY COMPARISON
BUDGETARY COMPARISON SCHEDULE
YEAR ENDED JUNE 30, 2022

| JUNE 30, 2022 |  |  |  |  |
| :---: | :---: | ---: | :---: | ---: |
| ORIGINAL <br> BUDGET | BUDGET <br> TRANSFERS | FINAL <br> BUDGET | ACTUAL | VARIANCE <br> FINAL TO <br> ACTUAL |
|  |  |  |  |  |
|  |  |  |  |  |
| 389,120 | 4,012 | 393,132 | 390,015 |  |
| 20,00 | $(15,000)$ | 5,000 | - | 3,117 |
| 55,000 | 5,500 | 60,500 | 60,500 | 5,000 |
| 14,600 | $(300)$ | 14,300 | 11,154 | - |
| 1,185 | - | 1,185 | 1,112 | 3,146 |
| 5,490 | $(1,150)$ | 4,340 | 4,007 | 73 |
|  |  |  |  |  |




| 310,347 | 18,587 | 328,934 | 325,661 | 3,273 |
| ---: | :---: | ---: | ---: | ---: |
| 141,378 | 81,088 | 222,466 | 220,667 | 1,799 |
| 7,000 | $(1,950)$ | 5,650 | 2,831 | 2,219 |
| 6,500 | - | 6,500 | 1,207 | 5,293 |


| $\begin{array}{\|c\|c\|} \substack{\infty \\ \\ \text { n }} \end{array}$ | $\stackrel{8}{\circ} \mathrm{O}$ |
| :---: | :---: |
| $\begin{aligned} & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ |  |
| $\begin{array}{ll} 0 \\ 0 \\ \vdots \\ i \\ i \end{array}$ |  |
| $\begin{aligned} & \text { Ñ } \\ & \hat{N} \\ & \stackrel{n}{2} \end{aligned}$ | $\mathrm{C}_{\mathbf{- 1}}^{-1}$ |
|  |  |


 $\begin{aligned} & \text { ACCOUNT } \\ & \text { NUMBERS }\end{aligned}$

$11-213-100-101$
$11-213-100-106$
$11-213-100-320$
$11-213-100-610$
$11-213-100-640$
$11-213-100-800$

$11-403-100-100$
$11-403-100-500$
$11-403-100-600$
$11-403-100-800$ $11-000-211-172$
$11-000-211-300$
$11-000-213-300$
$11-000-213-600$
$11-000-219-390$
$11-000-219-592$
$11-000-219-600$

## 

$11-000-219-390$
$11-000-219-592$
$11-000-219-600$

EXHIBIT C－1
MONMOUTH－OCEAN EDUCATIONAL SERVICES COMMISSION GENERAL FUND
BUDGETARY COMPARISON ETARY COMPARISON SCHEDULE
YEAR ENDED JUNE 30， 2022

| JUNE 30， 2022 |  |  |  | VARIANCE FINAL TO ACTUAL |
| :---: | :---: | :---: | :---: | :---: |
| ORIGINAL BUDGET | $\begin{gathered} \hline \text { BUDGET } \\ \text { TRANSFERS } \\ \hline \end{gathered}$ | FINAL BUDGET | ACTUAL |  |
| － | 3，000 | 3，000 | － | 3，000 |
| － | 3，000 | 3，000 | － | 3，000 |
| $\begin{aligned} & 2,600 \\ & 2,500 \end{aligned}$ | $\begin{gathered} 3,500 \\ - \end{gathered}$ | $\begin{aligned} & 6,100 \\ & 2,500 \end{aligned}$ | $\begin{array}{r} 4,656 \\ 60 \end{array}$ | $\begin{aligned} & 1,444 \end{aligned}$ |
| 5，100 | 3，500 | 8，600 | 4，716 | 3，884 |


|  |
| :---: |
|  |
| 風 |
|  |
|  <br>  |


| Sttit | ttl＇9¢9 | $68 \mathrm{~S}^{6} 099$ | 2E9＊I | LS6 8 ¢9 |
| :---: | :---: | :---: | :---: | :---: |
| 00 S＇z $^{\text {c }}$ | － | 00s＇z | － | 00s＇z |
| 比 | $900{ }^{\circ} 8$ | 0st＇8 | 0st | $000{ }^{\prime} 8$ |
| $00 s^{\text {s }}$ | － | 00s＇I | （000＇t） | $00 s^{\prime}$ 乙 |
| I | 850＊ızz | 6S0＇ızz | 2L9＊8 | L8E゙てİ |
| － | 080 くで | 080 Lで $^{\text {c }}$ | 015 ¢ $¢$ |  |
| ¢¢8\％${ }^{\circ}$ | ZLZ＇IIO＇I | LZI＇ztos | （610¢6IZ） | $9+1{ }^{\text {c }} 97 z^{\text {c }}$ | ACCOUNT

NUMBERS
$11-000-221-110$
$11-000-223-320$
$11-000-223-500$

$11-000-240-103$
$11-000-240-105$
$11-000-240-500$
$11-000-240-600$
$11-000-240-800$

| Sカザ | カカI「9S9 | 68S＇099 | ZE9＇II | LS6‘8t9 |
| :--- | :--- | :--- | :--- | :--- |

Undistributed Expenditures－Improvement of Instruction Services：
Other Salaries
Total Undistributed Expenditures－Improvement of Instruction Services
Instructional Staff Training Services： Purchased Professional－Educational Services Other Purchased Services
Total Undistributed Expenditures－ Instructional Staff Training Services
Undistributed Expenditures－
Support Services－General Administration：
Legal Services
Audit Fees
Architectural／Engineering Services Other Purchased Professional Services
Purchased Technical Services
Communications／Telephone
Other Purchased Services
Other Purchased Services
General Supplies
BOE In－House Training／Meeting Supplies Judgements Against School District
Miscellaneous Expenditures
Total Undistributed Expenditures－
Support Services－General Administration
Undistributed Expenditures－ Support Services－School Administration： Salaries of Principals／Assistant Principals
Salaries of Secretaries \＆Clerical Assistants Other Purchased Services
Supplies and Materials
Other Objects
Total Undistributed Expenditures－
Support Services－School Administration

EXHIBIT C-1 | JUNE 30, 2022 |  |  |  |  |
| :---: | :---: | ---: | :---: | ---: |
| $\begin{array}{c}\text { ORIGINAL } \\ \text { BUDGET }\end{array}$ | $\begin{array}{c}\text { BUDGET } \\ \text { TRANSFERS }\end{array}$ | $\begin{array}{c}\text { FINAL } \\ \text { BUDGET }\end{array}$ | $\begin{array}{c}\text { VARIANCE } \\ \text { FINAL TO }\end{array}$ |  |
|  |  |  |  | ACTUAL |
| ACTUAL |  |  |  |  |$]$

| 606,336 | 24,066 | 630,402 | 613,614 | 16,788 |
| :---: | :---: | :---: | :---: | :---: |


|  | $\stackrel{\infty}{\infty}$ |  |
| :---: | :---: | :---: |
|  | $\stackrel{\rightharpoonup}{\sim}$ |  |
|  | $\begin{gathered} \text { o } \\ \text { ín } \\ \text { i. } \end{gathered}$ |  |
| $\begin{array}{ll} \infty & 6 \\ \infty \\ = & 8 \\ = & 0 \end{array}$ | $\begin{aligned} & \mathscr{\infty} \\ & \stackrel{\infty}{\oplus} \\ & \stackrel{0}{0} \end{aligned}$ |  |
| do d ob nis | $\begin{aligned} & \pm \\ & \infty \\ & \infty \\ & \infty \\ & \infty \end{aligned}$ |  |


$11-000-262-100$
$111000-262-420$
$111000-262-290$
$11-00-262-520$
$11-000-262-580$
$11-000-262-590$
$11-000-262-610$
$11-000-262-621$
$11-000-262-622$
$11-000-262-626$
$11-000-262-800$


 (1)

Undistributed Expenditures - Central Services:
Salaries
Purchased Professional Services Purchased Technical Services Miscellaneous Purchased Services Supplies and Materials
Interest on Lease Purchase Agreements

Interest on Lease Purchase Agreements
Miscellaneous Expenditures Miscellaneous Expenditures
Total Undistributed Expenditure

Total Undistributed Expenditures - Central Services Undistributed Expenditures -
Administrative Information Technology: Salaries

Purchased Technical Services
Supplies and Materials Total Undistributed Expenditures -
Administrative Information Technology

Undistributed Expenditures - Custodial Services:
Salaries
Cleaning, Repair \& Maintenance Services
Other Purchased Property Services
Insurance
Insurance
Miscellaneous Purchased Services
Miscellaneous Purchased Service
General Supplies
General Supplies
Energy (Natural
Energy (Electricity)
Energy (Gasoline)
Other Objects
Total Undistributed Expenditures - Custodial Services
Undistributed Expenditures -
Care and Upkeep of Grounds:
Total Undistributed Expenditures -
Care and Upkeep of Grounds
MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION GENERAL FUND
BUDGETARY COMPARISON BUDGETARY COMPARISON SCHEDULE YEAR ENDED JUNE 30, 2022

| JUNE 30, 2022 |  |  |  | VARIANCE |
| :---: | :---: | :---: | :---: | :---: |
| ORIGINAL BUDGET | $\begin{gathered} \hline \text { BUDGET } \\ \text { TRANSFERS } \\ \hline \end{gathered}$ | FINAL BUDGET | ACTUAL | FINAL TO ACTUAL |
| $1,500$ | $11,007$ | $\begin{array}{r} 11,007 \\ 1,500 \end{array}$ | $333$ | $\begin{array}{r} 11,007 \\ 1,167 \end{array}$ |
| 1,500 | 11,007 | 12,507 | 333 | 12,174 |
| 404,498 | $(343,867)$ | 60,631 | - | 60,631 |
| - | 370,144 | 370,144 | 370,144 | - |
| 120,000 | - | 120,000 | 120,000 | - |
| 45,310,343 | 6,635,722 | 51,946,065 | 51,914,556 | 31,509 |
| 1,500 | (352) | 1,148 | 1,148 | - |
| 5,000 | 2,950 | 7,950 | 7,624 | 326 |
| 550 | (350) | 200 | 200 | - |


| 45,841,891 | 6,664,247 | 52,506,138 | 52,413,672 | 92,466 |
| :---: | :---: | :---: | :---: | :---: |
| 10,500 | - | 10,500 | 5,683 | 4,817 |
| 120,000 | 35,001 | 155,001 | 150,981 | 4,020 |
| 585,000 | $(481,391)$ | 103,609 | 101,492 | 2,117 |
| 35,000 | - | 35,000 | 28,353 | 6,647 |
| 45,635 | - | 45,635 | - | 45,635 |
| 115,000 | $(53,500)$ | 61,500 | 60,354 | 1,146 |
| 1,440,826 | $(1,184,080)$ | 256,746 | 246,381 | 10,365 |
| 20,000 | - | 20,000 | - | 20,000 |
| 97,500 | $(20,000)$ | 77,500 | 71,916 | 5,584 |
| 25,000 | $(10,000)$ | 15,000 | - | 15,000 |
| 2,494,461 | $(1,713,970)$ | 780,491 | 665,160 | 115,331 |

$$
\begin{aligned}
& 11-000-291-210 \\
& 11-000-291-220 \\
& 11-000-291-241 \\
& 11-000-291-249 \\
& 11-000-291-250 \\
& 11-000-291-260 \\
& 11-000-291-270 \\
& 11-000-291-280 \\
& 11-000-291-290 \\
& 11-100-100-299
\end{aligned}
$$

Salaries of Pupil Transportation (Between Home \& School) - Regular Other Purchased Prof. and Technical Serv. Contract Serv.(Sp Ed Stds)-Joint Agrmnts Travel
General
Undistributed Expenditures -
Total Undistributed Expenditures -
Security:
Salaries
General Supplies
Total Security Student Transportation Services:
Miscellaneous Expenditures
Student Transportation Services
Unallocated Benefits:
Group Insurance
Social Security Contributions
Other Retirement Contributions - PERS
Pension Contributions
Unemployment Compensation
Workmen's Compensation
Health Benefits
Tuition Reimbursement
Other Employee Benefits
Unused Sick Payment to Staff
Total Unallocated Benefits
Undistributed Expenditures -
Food Service:
Student Break
Student Breakfasts and Lunches
Total Undistributed Expenditures -
Food Service
EXHIBIT C-1


| 21,200 | - | 21,200 | 18,967 | 2,233 |
| :---: | :---: | :---: | :---: | ---: |
| 77,950 | - | 77,950 | 14,543 | 63,407 |
| 99,150 | - |  |  |  |
|  |  | 99,150 | 33,510 | 65,640 |
| - | 20,000 | 20,000 |  |  |
| - | 20,000 |  | - | 20,000 |
| 99,150 | 20,000 |  | - | 20,000 |


 $12-000-230-730$
$12-000-261-730$
12-000-400-450
13-422-100-101 Nonbudgeted:
TPAF Pension (on-behalf)
TPAF Social Security (reimbursed)
TPAF Post Retirement Medical Benefits (on-behalf)
TPAF Long-Term Disability Insurance (on-behalf)
Total Undistributed Expenditures
Total Expenditures - Current Expense Capital Outlay:
Equipment:
Undistributed Expenditures:
Undistributed Expenditures - General Admin.
Undist. Expend. - Required Maint for School Fac.
Total Equipment
Facilities Acquisition \& Construction Services:
Construction Services
Total Facilities Acquisition \& Construction Services
Total Capital Outlay
Special Schoools:
Summer School - Instruction:
Salaries
Total Summer School - Instruction
Total Special Schools Total Special Schools
Total Expenditures Total Expenditures
Excess/(Deficiency) of Rev Excess/(Deficiency) of Revenues Over/(Under) Expenditures
Before Other Financing Sources/(Uses) Before Other Financing Sources/(Uses)
Other Financing Sources/(Uses):
Transfers In(Out):
Transfer In From
Transfer In From Other Funds
Total Other Financing Sources/(Uses)
EXHIBIT C-1

Excess/(Deficiency) of Revenues Over/ (Under) Expenditures
After Other Financing Sources/(Uses)
Fund Balances, July 1
Fund Balances, June 30
Restricted Fund Balance:
Unemployment Reserve
Assigned Fund Balance:
Year-End Encumbrances
Unassigned Fund Balance
Fund Balance per Governmental Funds (GAAP)
MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION
ETARY COMPARISON SCHEDULE
YEAR ENDED JUNE 30, 2022

 Federal

Total Revenues
Expenditures:
Salaries of Teachers
Other Salaries for Instruction
Purchased Professional - Educational Services General Supplies

Total Instruction
Support Services:
Salaries of Other Professional Staff
Salaries of Secretarial and Clergical Assistants Personal Services - Employee Benefits

Purchased Educational Services
Transportation
Supplies and Materials
Other Objects
Total Support Services
Total Expenditures
Excess/(Deficiency) of Revenues Over/ (Under) Expenditures
Fund Balances, July 1
Fund Balances, June 30

This page intentionally left blank

## MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION NOTE TO REQUIRED SUPPLEMENTARY INFORMATION BUDGET TO GAAP RECONCILIATION <br> YEAR ENDED JUNE 30, 2022

## Note A - Explanation of Differences between Budgetary Inflows and Outflows and GAAP Revenues and Expenditures

## Sources/Inflows of Resources:

Actual Amounts (Budgetary Basis) "Revenue" From the Budgetary Comparison Schedule (C-Series)
Difference - Budget to GAAP:
Grant accounting budgetary basis differs from GAAP in that encumbrances are recognized as expenditures, and the related revenue is recognized.

Current Year
Prior Year
Total Revenues as Reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds. (B-2)

## Uses/outflows of resources:

Actual amounts (budgetary basis) "total outflows" from the budgetary comparison schedule. (C-1, C-2)
Differences - budget to GAAP
Encumbrances for supplies and equipment ordered but not received is reported in the year the order is placed for budgetary purposes, but in the year the supplies are received for financial reporting purposes.

Total Expenditures as Reported on the Statement of Revenues,
Expenditures, and Changes in Fund Balances - Governmental Funds (B-2)

|  | SPECIAL |
| :---: | :---: |
| GENERAL | REVENUE |
| FUND | FUND |

$\$ \quad 59,553,250 \quad \$ \quad 9,150,810$

| $\$$ | $59,553,250 \quad \$$ | $9,163,453$ |
| :--- | :--- | :--- | :--- |

$\$ \quad 59,063,253 \quad \$ \quad 9,150,810$

| $-\quad 12,643$ |
| :--- |


| $\$$ | $59,063,253$ | $\$$ | $9,163,453$ |
| :--- | :--- | :--- | :--- |

This page intentionally left blank

This page intentionally left blank

This page intentionally left blank

EXHIbIT L-1
MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION
SCHEDULE OF THE COMMISSION'S PROPORTIONATE SHARE OF THE NET PENS

|  |  | 2022 |  | 2021 |  | 2020 |  | 2019 |  | 2018 |  | 2017 |  | 2016 |  | 2015 | 2014 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Commission's proportion of the net pension liability |  | 0.05271\% |  | 0.06063\% |  | 0.05379\% |  | 0.04868\% |  | 0.04706\% |  | 0.04708\% |  | 0.04398\% |  | 0.03575\% | 0.03411\% |
| Commission's proportionate share of the net pension liability | \$ | 6,244,327 | \$ | 9,887,889 | \$ | 9,691,619 | \$ | 9,583,885 | \$ | 10,953,920 | \$ | 13,943,879 | \$ | 9,872,210 | \$ | 6,692,723 | \$ 6,518,873 |
| Commission's covered payroll | \$ | 3,427,577 | \$ | 4,062,474 | \$ | 4,062,474 | \$ | 3,565,958 | \$ | 3,322,054 | \$ | 3,025,156 | \$ | 3,167,776 | \$ | 3,519,067 | Not Available |
| Commission's proportionate share of the net pension liability as a percentage of its covered payroll |  | 182.18\% |  | 243.40\% |  | 238.56\% |  | 268.76\% |  | 329.73\% |  | 460.93\% |  | 311.64\% |  | 190.18\% | Not Available |
| Plan fiduciary net position as a percentage of the total pension liability |  | 70.33\% |  | 58.32\% |  | 56.27\% |  | 53.60\% |  | 48.10\% |  | 40.14\% |  | 47.93\% |  | 52.08\% | 48.72\% |
| *The amounts presented for each fiscal year were determined as of the previous fiscal year end (the measurement date). |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |

EXHIBIT L-2
MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION
SCHEDULE OF SCOMMISION'S CONTRIBUTIONS
PUBLIC EMPLOYEES' RETIREMENT SYSTEM (PERS)
LAST NINE FISCAL YEARS $* * * *$
*The amounts presented for each fiscal year were determined as of the previous fiscal year end (the measurement date).
 information is available.

$$
16.48 \% \quad 23.64 \% \quad 16.13 \% \quad 12.65 \% \quad 13.40 \% \quad 13.49 \% \quad 12.50 \% \quad 7.88 \% \text { Not Available }
$$

$$
\begin{aligned}
& \begin{array}{l}
\text { Commission's contractually required contribution } \\
\text { Contributions in relation to the }
\end{array}
\end{aligned}
$$

EXHIbIT L-3

** This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10 -year trend is compiled, governments should present information for those years for which information is available.

This page intentionally left blank

This page intentionally left blank

## MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION

SCHEDULE OF CHANGES IN THE NET OPEB LIABILITY AND RELATED RATIOS STATE HEALTH BENEFIT LOCAL EDUCATION RETIRED EMPLOYEES PLAN (OPEB) LAST FIVE FISCAL YEARS*

|  | 2022 |  | 2021 |  | 2020 |  | 2019 |  | 2018 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | $\begin{array}{r} 2,486,702 \\ 862,170 \\ (35,375) \end{array}$ | \$ | $\begin{array}{r} 1,350,619 \\ 835,401 \end{array}$ | \$ | $\begin{aligned} & 1,408,640 \\ & 1,005,420 \end{aligned}$ | \$ | $\begin{gathered} 1,617,644 \\ 1,108,947 \\ - \end{gathered}$ | \$ | $\begin{array}{r} 1,930,599 \\ 938,833 \end{array}$ |
|  | $\begin{gathered} (7,024,154) \\ 32,790 \\ 22,041 \\ (679,148) \\ \hline \end{gathered}$ |  | $\begin{array}{r} 6,323,686 \\ 6,862,877 \\ 19,825 \\ (654,075) \\ \hline \end{array}$ |  | $\begin{gathered} (4,150,047) \\ 340,433 \\ 20,776 \\ (700,886) \\ \hline \end{gathered}$ |  | $\begin{gathered} (3,994,433) \\ (2,858,322) \\ 23,019 \\ (666,032) \\ \hline \end{gathered}$ |  | $\begin{gathered} (3,869,761) \\ 25,311 \\ (687,387) \\ \hline \end{gathered}$ |
|  | $(4,334,974)$ |  | 14,738,333 |  | $(2,075,664)$ |  | $(4,769,177)$ |  | $(1,662,405)$ |
|  | 37,570,707 |  | 22,832,374 |  | 24,908,038 |  | 29,677,215 |  | 31,339,620 |
| \$ | 33,235,733 | \$ | 37,570,707 | \$ | 22,832,374 | \$ | 24,908,038 | \$ | 29,677,215 |
| \$ | 6,786,524 | \$ | 6,142,512 | \$ | 8,411,383 | \$ | 8,801,196 | \$ | 8,328,045 |
|  | 490\% |  | 612\% |  | 271\% |  | 283\% |  | 356\% |

Note - The amounts presented for each fiscal year were determined as of the previous fiscal year end (the measurement date).

[^0]This page intentionally left blank

This page intentionally left blank

## MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION <br> NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - PART II <br> YEAR ENDED JUNE 30, 2022

## Public Emplovees' Retirement System (PERS)

Changes in Benefit Terms
The June 30, 2021 measurement date includes one change in plan provisions as Chapter 140, P.L. 2021 reopened the Worker's Compensation Judges (WCJ) Part of PERS and transferred WCJs from the Defined Contribution Retirement Program (DCRP) and regular part of PERS into the WCJ Part of PERS.

Changes in Assumptions
The discount rate used as of June 30, measurement date is as follows:

| $\underline{\text { Year }} 2021$ | $\underline{\text { Rate }}$ | $\frac{\text { Year }}{2018}$ | $\underline{\text { Rate }}$ |
| :--- | ---: | ---: | ---: |
| 2020 | $7.00 \%$ | 2017 | $5.66 \%$ |
| 2019 | $7.00 \%$ | 2016 | $5.00 \%$ |
| $6.28 \%$ | $3.98 \%$ |  |  |


| $\frac{\text { Rate }}{.66 \%}$ | $\frac{\text { Year }}{2015}$ | $\underline{\text { Rate }}$ |
| :--- | :--- | :--- |
| $.00 \%$ | 2014 | $5.90 \%$ |
| $.98 \%$ |  | $5.39 \%$ |

The long-term expected rate of return used as of June 30, measurement date is as follows:

| $\underline{\text { Year }}$ | $\underline{\text { Rate }}$ | $\underline{\text { Year }}$ | $\underline{\text { Rate }}$ | $\underline{\text { Year }}$ |
| :--- | :--- | :--- | :--- | :--- |
| 2021 | $7.00 \%$ | 2018 | $7.00 \%$ | 2015 |
| 2020 | $7.00 \%$ | 2017 | $7.00 \%$ | 2014 |
| 2019 | $7.00 \%$ | 2016 | $7.65 \%$ | $7.90 \%$ |

The mortality assumption was updated upon the direction from the Division of Pensions and Benefits.
Teachers Pension and Annuity Fund (TPAF)
Changes in Benefit Terms
None.
Changes in Assumptions
The discount rate used as of June 30, measurement date is as follows:

| Year | Rate | Year | Rate | Year | Rate |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 2021 | 7.00\% | 2018 | 4.86\% | 2015 | 4.13\% |
| 2020 | 5.40\% | 2017 | 4.25\% | 2014 | 4.68\% |
| 2019 | 5.60\% | 2016 | 3.22\% |  |  |
| erm expected rate of return used as of June 30, measurement date is as follows: |  |  |  |  |  |
| Year | Rate | Year | Rate | Year | Rate |
| 2021 | 7.00\% | 2018 | 7.00\% | 2015 | 7.90\% |
| 2020 | 7.30\% | 2017 | 7.00\% | 2014 | 7.90\% |
| 2019 | 7.00\% | 2016 | 7.65\% |  |  |

The mortality assumption was updated upon the direction from the Division of Pensions and Benefits.

## State Health Benefit Local Education Retired Employees Plan (OPEB)

Changes in Benefit Terms
None.
Changes in Assumptions
The discount rate used as of June 30, measurement date is as follows:

| $\frac{\text { Year }}{2021}$ | $\underline{\text { Rate }}$ | $\underline{\text { Year }}$ | $\underline{\text { Rate }}$ |
| :--- | :---: | :---: | :---: |
| 2020 | $2.16 \%$ | 2018 | $3.87 \%$ |
| 2019 | $2.21 \%$ | 2017 | $3.58 \%$ |
| $3.50 \%$ | 2016 | $2.85 \%$ |  |

The mortality assumption was updated upon the direction from the Division of Pensions and Benefits.

This page intentionally left blank

This page intentionally left blank
D. School Based Budget Schedules

Not Applicable

This page intentionally left blank
E. Special Revenue Fund

This page intentionally left blank
EXHIBIT E-1 MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION
SPECIAL REVENUE FUND
COMBINING SCHEDULE OF PROGRAM REVENUES AND EXPENDITURES - BUDGETARY BASIS
YEAR ENDED JUNE 30, 2022

(pənu!̣uov)
I-马 LIGIHXG

NOISSINLOO SGDIAYGS TVNOILVOIGA NVGOO-HLIONNOW
SISVg nyVlajang - saynlianadxa anv sannangy hvyooyd to atnazhos oninignoo
YEAR ENDED JUNE 30, 2022

| New Jersey Non-public Auxiliary Services Chapter 192 |  |  |
| :--- | :---: | :---: |
| Cnglish as a Second |  |  |
| Language |  |  |$\quad$ Home Instruction $\quad$| Compensatory Education |  |  |
| :--- | :--- | :--- | | $\begin{array}{lll}1,667,158 & \$ & 147,021\end{array}$ | 1,236 |
| :---: | :---: | :---: | :---: | :---: | (








F. Capital Projects Fund Not Applicable

This page intentionally left blank
H. Fiduciary Fund

Not Applicable

This page intentionally left blank

## I. Long-Term Debt

This page intentionally left blank
MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION
LONG-TERM DEBT
SCHEDULE OF OBLIGATIONS UNDER FINANCED PURCHASES
YEAR ENDED JUNE 30, 2022

| PURPOSE | ORIGINAL PRINCIPAL |  | INTEREST RATE | AMOUNT <br> OUTSTANDING <br> JUNE 30, <br> 2021 |  | RETIRED |  | AMOUNTOUTSTANDINGJUNE 30,2022 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Savin Copiers | \$ | 30,285 | 5.79\% | \$ | 28,532 | \$ | 7,973 | \$ | 20,559 |
| Savin Copiers |  | 39,330 | 5.90\% |  | 23,075 |  | 5,472 |  | 17,603 |
|  |  |  | Total | \$ | 51,607 | \$ | 13,445 | \$ | 38,162 |

This page intentionally left blank

## STATISTICAL SECTION (Unaudited)

Third Section

This page intentionally left blank

## Financial Trends Information

Financial trends information is intended to assist the user in understanding and assessing how the School District's financial position has changed over time. Please refer to the following exhibits for a historical view of the School District's financial performance. The Exhibits are presented for the last ten fiscal years.

This page intentionally left blank
MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION
(Accrual Basis of Accounting)

| 2022 |  | 2021 |  | 2020 |  | 2019 |  | 2018 |  | 2017 |  | 2016 |  | 2015 |  | 2014 |  | 2013 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 5,535,434 | \$ | 6,012,903 | \$ | 6,216,993 | \$ | 6,390,848 | \$ | 6,555,841 | \$ | 6,598,874 | \$ | 6,693,335 | \$ | 6,780,041 | \$ | 5,804,922 | \$ | 5,952,522 |
|  | 1,949 |  | 1,945 |  | 109,796 |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
|  | $(4,068,687)$ |  | $(7,737,897)$ |  | $(6,143,515)$ |  | $(5,519,386)$ |  | $(4,991,407)$ |  | (4,013,225) |  | $(4,660,516)$ |  | $(4,550,848)$ |  | 2,466,308 |  | 3,152,093 |
| \$ | 1,468,696 | \$ | $(1,723,049)$ | \$ | 183,274 | \$ | 871,462 | \$ | 1,564,434 | \$ | 2,585,649 | \$ | 2,032,819 | \$ | 2,229,193 | \$ | 8,271,230 | \$ | 9,104,615 |

$$
\$
$$

$$
\$ \quad-\quad \$
$$



$$
\begin{array}{rlll}
17,504 & & 6,914 & \\
\hline 17,504 & \$ & 6,914 & \$ \\
\hline \hline
\end{array}
$$

$$
6,693,335 \quad \$
$$

$$
6,780,041 \quad \$
$$

$$
\frac{(4,543,715)}{2,236,326 \$}
$$

$$
\$ \quad-
$$ -

| $5,804,922$ | $\$$ |
| :---: | :---: |
| - |  |
| $2,389,070$ |  |

\$

$$
\$ \text { + }
$$

MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION
CHANGES IN NET POSITION - (ACCRUAL BASIS OF ACCOUNTING)





Expenses:
Governmental Activities:
Current:
Regular Instruction
Special Schools Instruction
Other Instruction
Nonpublic School Programs
Support Services And Undistributed Costs:
Student \& Instuction Related Services
Attendance \& Social Work Services
Health Services
Other Support Services
Educational Media Services
Instruction Staff Training
School Administrative Services
Central Services
General Administrative Services
Admin Info Technologoy
Allowed Maintenance For School Facilities
Other Operation \& Maintenance Of Plant
Care \& Upkeep Of Grounds
Pupil Transportation
Food Services
Unallocated Employee Benfits
Non-Budgeted Expenditure
Special Schools
Unallocated Depreciation
Total Governmental Activities Expenses
Unallocated Depreciation
Total Governmental Activities Expenses
Business-Type Activities:
Expenses:
Contracted Services
Total Business-Type Activities Expenses
Total Government-Wide Expenses
Operating Grants And Contributions
Total Governmental Activities Program Revenues
Total Governmental Activities Program Revenues
Business-Type Activities:
Business-Type Activities:
Charges For Services
Charges
Contracted Services
Operating Grants And Contributions
Operating Grants And Contributions
Total Business Type Activities Program Revenues
Total Government-Wide Program Revenues Net (Expenses)/Revenues:
Governmental Activities
Business-Type Activities
Total Government-Wide, Net (Expenses)/Revenues General Revenues \& Other Changes in Net Position:
Governmental Activities: On-Behalf and TPAF Aid
Transfers From (To) Other Funds
Business-Type Activities:
Miscellaneous
Transfers From (To) Other Funds Program Revenues:
Government Activities:
Charges For Services
Instruction (Tuition) Charges
Instruction (Tuition)
Pupil Transportation Pupil Transportation
Operating Grants And Contributions Business-Type Activities: Charges For Service
Contracted Services
Operating Grants
Miscellaneous Income
Transfers From (To) Other Funds
Total Government Activities
Source: ACFR Schedule A-2
EXHIBIT J-3

|  |  | 2022 |  | 2021 |  | 2020 |  | 2019 |  | 2018 |  | 2017 |  | 2016 |  | 2015 |  | 2014 |  | 2013 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| General Fund: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Restricted | \$ | 1,949 | \$ | 1,945 | \$ | 109,796 | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - |
| Assigned |  | 117,948.00 |  | 352,708.00 |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Unreserved |  | 5,735,616 |  | 2,991,217 |  | 3,960,938 |  | 3,942,138 |  | 3,991,956 |  | 4,194,863 |  | 3,380,292 |  | 2,917,389 |  | 2,162,391 |  | 2,372,380 |
| Total General Fund | \$ | 5,855,513 | \$ | 3,345,870 | \$ | 4,070,734 | \$ | 3,942,138 | \$ | 3,991,956 | \$ | 4,194,863 | \$ | 3,380,292 | \$ | 2,917,389 | \$ | 2,162,391 | \$ | 2,372,380 |

MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION
CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS


|  |  | 2022 |  | 2021 |  | 2020 |  | 2019 |  | 2018 |  | 2017 |  | 2016 |  | 2015 |  | 2014 |  | 2013 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Revenues: $\quad$ cole |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Commission Charges | \$ | 8,660,778 | \$ | 7,143,717 | \$ | 5,577,054 | \$ | 6,584,774 | \$ | 6,461,683 | \$ | 6,364,511 | \$ | 6,200,209 | \$ | 6,444,558 | \$ | 6,124,591 | \$ | 6,170,580 |
| Transportation Fees |  | 53,602,680 |  | 27,509,868 |  | 39,186,586 |  | 44,745,780 |  | 42,027,992 |  | 37,881,761 |  | 33,253,945 |  | 32,023,696 |  | 31,541,096 |  | 29,702,494 |
| Tuition Charges |  | 2,166,888 |  | 1,462,845 |  | 2,030,847 |  | 1,668,874 |  | 2,074,120 |  | 2,606,267 |  | 2,897,257 |  | 2,400,701 |  | 2,330,071 |  | 2,392,961 |
| Interest Earned On Capital Reserve Funds |  | - |  | - |  | 36,721 |  | 60,208 |  | 50,621 |  | 3,122 |  | 3,766 |  | - |  | - |  | - |
| Miscellaneous |  | 2,148,965 |  | 524,551 |  | 346,713 |  | 431,212 |  | 333,519 |  | 450,595 |  | 507,898 |  | 350,407 |  | 2,098,437 |  | 1,353,856 |
| State Sources |  | 1,634,717 |  | 1,390,873 |  | 478,500 |  | 543,237 |  | 621,684 |  | 533,260 |  | 534,046 |  | 440,618 |  | 530,057 |  | 708,083 |
| Federal Sources |  | 502,675 |  | 477,792 |  | 549,538 |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Total Revenues |  | 68,716,703 |  | 38,509,646 |  | 48,205,959 |  | 54,034,085 |  | 51,569,619 |  | 47,839,516 |  | 43,397,121 |  | 41,659,980 |  | 42,624,252 |  | 40,327,974 |
| Expenditures: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Current: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Regular Instruction |  | 3,387,163 |  | 2,291,572 |  | - |  | - |  | - |  | - |  | - |  | - |  | 1,420,863 |  | 1,372,184 |
| Special Education Instruction |  | 466,788 |  | 118,934 |  | 3,835,092 |  | 4,295,986 |  | 3,501,486 |  | 3,584,026 |  | 4,263,659 |  | 3,596,451 |  | 510,105 |  | 325,296 |
| Other Instruction |  | 550,366 |  | 744,494 |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Nonpublic School Programs |  |  |  |  |  | - |  | - |  | - |  | - |  | - |  | - |  | 1,567,359 |  | 423,860 |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Instruction |  |  |  |  |  | - |  | - |  | - |  | - |  | - |  | 5,839 |  | - |  | - |
| Attendance |  | 65,213 |  | 65,370 |  | 63,560 |  | 61,800 |  | 60,092 |  | 50,353 |  | 48,886 |  | 43,477 |  | - |  | - |
| Health Services |  | 25,740 |  | 26,433 |  | 27,201 |  | 25,669 |  | 28,709 |  | 28,477 |  | 28,085 |  | 16,013 |  | - |  | - |
| Other Support Services |  | - |  | - |  | 3,116,998 |  | 3,552,821 |  | 4,014,189 |  | 3,942,945 |  | 3,062,042 |  | 3,840,300 |  | - |  | - |
| Instruction Staff Training |  | - |  | - |  | 1,517 |  | 1,804 |  | 1,375 |  | 3,701 |  | 2,699 |  | 3,303 |  | - |  | - |
| Student \& Inst. Related Services |  | 5,828,615 |  | 5,388,275 |  | - |  | - |  | - |  | - |  | - |  | - |  | 2,558,359 |  | 4,642,045 |
| General Administrative Services |  | 1,011,272 |  | 1,313,833 |  | 696,126 |  | 970,518 |  | 866,645 |  | 894,008 |  | 785,768 |  | 969,061 |  | 1,682,297 |  | 1,748,197 |
| School Administrative Services |  | 656,144 |  | 691,726 |  | 823,785 |  | 894,226 |  | 868,005 |  | 870,028 |  | 866,248 |  | 944,344 |  | 767,800 |  | 806,783 |
| Other Administrative |  | 613,614 |  | 556,503 |  | 997,377 |  | 986,245 |  | 947,468 |  | 1,002,528 |  | 831,416 |  | 865,487 |  | - |  | - |
| Information Technology |  | 329,511 |  | 369,713 |  | - |  | - |  |  |  | - |  | - |  | - |  | - |  | - |
| Allowed Maintenance For School Facilitie: |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Other Operation \& Maintenance Of Plant |  | 416,637 |  | 417,601 |  | 342,644 |  | 397,181 |  | 378,248 |  | 316,728 |  | 327,671 |  | 355,288 |  | 543,938 |  | 414,512 |
| Care \& Upkeep Of Grounds |  | - |  | - |  | 29,247 |  | 49,728 |  | 72,830 |  | 41,640 |  | 41,860 |  | 70,815 |  | - |  | - |
| Security |  | - |  | - |  | 49,953 |  | 44,742 |  | 44,525 |  | 44,462 |  | 43,116 |  | 86,737 |  | - |  | - |
| Student Transportation Services |  | 52,413,672 |  | 26,623,239 |  | 38,008,905 |  | 43,011,909 |  | 40,517,345 |  | 36,425,335 |  | 32,024,563 |  | 30,822,701 |  | 30,323,859 |  | 28,572,384 |
| Food Services |  | 16,148 |  | 6,403 |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Business And Other Support Services: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Unallocated Employee Benefits |  | 665,160 |  | 772,347 |  | 1,478,164 |  | 1,527,788 |  | 1,448,276 |  | 1,500,763 |  | 1,625,048 |  | 1,658,006 |  | 3,226,513 |  | 2,384,015 |
| Non-Budgeted Expenditures |  | 1,634,717 |  | 1,390,873 |  | 478,500 |  | 543,237 |  | 621,684 |  | 533,260 |  | 534,046 |  | 440,618 |  | - |  | - |
| Miscellaneous |  |  |  | - |  | - |  | - |  | - |  | - |  |  |  | - |  | - |  | 52,519 |
| Transfer To Cover Deficit |  | - |  | - |  | - |  | - |  | 40,681 |  | 26,971 |  | 874 |  | - |  | - |  | - |
| Special Schools |  | 107,436 |  | 144,031 |  | 129,482 |  | 141,880 |  | 148,863 |  | 182,699 |  | 236,362 |  | 242,791 |  | 197,319 |  | 174,444 |
| Capital Outlay |  | 38,510 |  | 19,071 |  | 40,601 |  | 21,600 |  | 382,403 |  | 108,501 |  | 99,301 |  | 247,133 |  | 84,377 |  | 41,003 |
| Total Expenditures |  | 68,226,706 |  | 40,940,418 |  | 50,119,152 |  | 56,527,134 |  | 53,942,824 |  | 49,556,425 |  | 44,821,644 |  | 44,208,364 |  | 42,882,789 |  | 40,957,242 |
| Excess (Deficiency) Of Revenues Over (Under) Expenditures | Excess (Deficiency) Of Revenues |  |  |  |  |  |  |  |  |  |  | (1,716,909) |  | (1,524,523) |  | (2,548,384) |  | $(258,537)$ |  | $(629,268)$ |
| Other Financing Sources/(Uses): |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| NJ Doe Audit Payable |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | 160,421 |
| Capital Leases (Non-Budgeted) |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | 52,361 |  | - |
| Transfers In |  | 2,432,256 |  | 1,703,964 |  | 2,041,789 |  | 2,443,231 |  | 2,180,298 |  | 2,531,480 |  | 1,987,426 |  | 892,167 |  | - |  | - |
| Transfers Out |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | 2,411,215 |  | $(3,813)$ |  | $(5,800)$ |
| Total Other Financing Sources (Uses) |  | 2,432,256 |  | 1,703,964 |  | 2,041,789 |  | 2,443,231 |  | 2,180,298 |  | 2,531,480 |  | 1,987,426 |  | 3,303,382 |  | 48,548 |  | 154,621 |
| Net Change In Fund Balances | \$ | 2,922,253 | \$ | $(726,808)$ | \$ | 128,596 | \$ | $(49,818)$ | \$ | $(202,907)$ | \$ | 814,571 | \$ | 462,903 | \$ | 754,998 | \$ | $(209,989)$ | \$ | $(474,647)$ |

MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION GENERAL FUND - OTHER LOCAL REVENUE BY SOURCE
(Modified Accrual Basis of Accounting)

$$
\begin{aligned}
& \begin{array}{c}
\text { FISCAL } \\
\text { YEAR ENDING } \\
\text { JUNE 30, }
\end{array}
\end{aligned}
$$

Source: Commision Records

## Operating Information

Operating information is intended to provide contextual information about the School District's operations and resources to assist readers in using financial statement information to understand and assess the School District's economic condition. Please refer to the following exhibits for a historical view of the factors and statistics pertinent to the School District's operations.

This page intentionally left blank

## MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION INSURANCE SCHEDULE <br> JUNE 30, 2022 <br> UNAUDITED

| NEW JERSEY SCHOOL BOARDS ASSOCIATION |  | COVERAGE |
| :--- | ---: | ---: | DEDUCTIBLE

Source: Commission Records

This page intentionally left blank

## SINGLE AUDIT SECTION

Fourth Section

This page intentionally left blank

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS 

Honorable President and Members<br>of the Board of Education<br>Monmouth-Ocean Educational Services Commission<br>County of Monmouth<br>Tinton Falls, New Jersey 07712

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States and audit requirements as prescribed by the Office of School Finance, Department of Education, State of New Jersey, the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Monmounth-Ocean Educational Services Commission (the Commission) as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements, and have issued our report thereon dated March 31, 2023.

## Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Commission's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of the Commission's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Commission's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards, and audit requirements as prescribed by the Office of School Finance, Department of Education, State of New Jersey.

## Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Commission's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards and audit requirements as prescribed by the Office of School Finance, Department of Education, State of New Jersey, and federal and state awarding agencies and pass-through entities, in considering the Commission's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully Submitted,
HOLMAN FRENIA ALLISON, P.C.


Jerry W. Conaty
Certified Public Accountant
Public School Accountant, No. 2470

Lakewood, New Jersey
March 31, 2023

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY NEW JERSEY OMB CIRCULAR 15-08 

Honorable President and Members<br>of the Board of Education<br>Monmouth-Ocean Educational Services Commission<br>County of Monmouth<br>Tinton Falls, New Jersey 07712<br>\section*{Report on Compliance for Each Major State Program}<br>Opinion on Each Major State Program

We have audited the Monmouth-Ocean Educational Services Commission's compliance with types of compliance requirements identified as subject to audit in the New Jersey State Aid/Grant Compliance Supplement that could have a direct and material effect on each of the Commission's major state programs for the fiscal year ended June 30, 2022. The Monmouth-Ocean Educational Services Commission's major state programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Monmouth-Ocean Educational Services Commission complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal and state programs for the year ended June 30, 2022.

## Basis for Opinion on Each Major State Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; New Jersey OMB's Circular 15-08, Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid; and the audit requirements prescribed by the Office of School Finance, Department of Education, State of New Jersey. Our responsibilities under those standards and New Jersey's OMB Circular 15-08 are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Monmouth-Ocean Educational Services Commission and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal and state program. Our audit does not provide a legal determination of the Commission's compliance with the compliance requirements referred to above.

## Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts of grant agreements applicable to the Commission's federal and state programs.

## Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Commission's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, Government Auditing Standards, the Uniform Guidance and New Jersey OMB's Circular 15-08 audit requirements prescribed by the Office of School Finance, Department of Education, State of New Jersey will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Commission's compliance with the requirements of each major federal and state program as a whole.

In performing an audit in accordance with generally accepted auditing standards, Government Auditing Standards, and New Jersey OMB's Circular 15-08, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Commission's compliance with compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the Commission's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance and New Jersey OMB's Circular 15-08, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal or state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of New Jersey OMB's Circular 15-08. Accordingly, this report is not suitable for any other purpose.

Respectfully Submitted,
HOLMAN FRENIA ALLISON, P.C.


Jerry W. Conaty
Certified Public Accountant Public
School Accountant, No. 2470
Lakewood, New Jersey
March 31, 2023

This page intentionally left blank


OF EXPENDTURES OF FED



| STATE GRANTOR/PROGRAM TITLE OR CLUSTER | GRANT ORSTATE PROJECTNUMBER | AWARDAMOUNT |  | GRANT <br> PERIOD | $\begin{gathered} \text { BALANCE } \\ \text { AT } \\ \text { JUNE 30, } \\ 2021 \end{gathered}$ |  | $\begin{gathered} \text { CASH } \\ \text { RECEIVED } \\ \hline \end{gathered}$ |  | BUDGETARY EXPENDITURES |  | $\begin{gathered} \text { PASSED } \\ \text { THROUGH TO } \\ \text { SUBRECIPIENTS } \\ \hline \end{gathered}$ |  | (ACCOUNTS Receivable) AT JUNE 30, 2022 |  | MEMO |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |  |  |  | LATIVE TAL DITURES |  |  |
| New Jersey Department of Education: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Fund: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| TPAF - Pension |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Contributions (Noncash Assistance) | 495-034-5094-002 |  | 1,144,184 | 7/1/21-6/30/22 |  |  |  | 1,144,184 |  | $(1,144,184)$ |  | - |  | - |  | - |  | 1,144,184 |
| TPAF - Long-Term Disability |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Insurance (Noncash Assistance) | 495-034-5094-004 |  | 267 | 7/1/21-6/30/22 |  | - |  | 267 |  | (267) |  | - |  | - |  | - |  | 267 |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Medical (Noncash Assistance) | 495-034-5095-001 |  | 267,328 | 7/1/21-6/30/22 |  |  |  | 267,328 |  | $(267,328)$ |  | - |  | - |  | - |  | 267,328 |
| Total General Fund |  |  |  |  |  | - |  | 1,623,410 |  | $(1,634,717)$ |  | - |  | $(11,307)$ |  | - |  | 1,634,717 |
| Total New Jersey Department of Education |  |  |  |  |  | - |  | 1,623,410 |  | $(1,634,717)$ |  | - |  | $(11,307)$ |  | - |  | 1,634,717 |
| Total State Financial Assistance |  |  |  |  | \$ | - | \$ | 1,623,410 | S | $(1,634,717)$ | \$ | - | \$ | $(11,307)$ | \$ | - | \$ | 1,634,717 |
| State Financial Assistance Programs not subject to Calculation for Major Program Determination: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| TPAF - Pension |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Contributions (Noncash Assistance) | 495-034-5094-002 | \$ | 1,144,184 | 7/1/21-6/30/22 |  |  |  |  | \$ | 1,144,184 |  |  |  |  |  |  |  |  |
| TPAF - Long-Term Disability |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Insurance (Noncash Assistance) | 495-034-5094-004 |  | 267 | 7/1/21-6/30/22 |  |  |  |  |  | 267 |  |  |  |  |  |  |  |  |
| TPAF - Post Retirement |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Medical (Noncash Assistance) | 495-034-5095-001 |  | 267,328 | 7/1/21-6/30/22 |  |  |  |  |  | 267,328 |  |  |  |  |  |  |  |  |
| Total State Financial Assistance subject to Calculation for Major Program Determinatior |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |

balance
Total State Financial Assistance subject to Calculation for Major Program Determinatior

## EXHIBIT K-5

## MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION NOTES TO SCHEDULES OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE YEAR ENDED JUNE 30, 2022

## Note 1. Basis of Presentation

The accompanying schedules of expenditures of federal awards and state financial assistance present the activity of all federal awards and state financial assistance programs of the Central Regional School District (School District). The School District is defined in Note 1 of the basic financial statements. The information in these schedules is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) and New Jersey OMB's Circular 15-08, Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid. All federal and state awards received directly from federal and state agencies, as well as federal awards and state financial assistance passed through other government agencies is included on the schedule of expenditures of federal awards and state financial assistance.

## Note 2. Summary of Significant Accounting Policies

The accompanying schedules of expenditures of federal awards and state financial assistance are presented using the budgetary basis of accounting with the following exception: programs recorded in the enterprise fund are presented using the accrual basis of accounting and programs recorded in the capital projects fund are presented using the modified accrual basis of accounting. These bases of accounting are described in Note 1 to the School District's basic financial statements. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and New Jersey OMB's Circular 15. 08, Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

The School District did not elect the 10-percent de minimis indirect cost rate as discussed in 2 CFR 200.414.
The amount reported as Teacher's Pension and Annuity Fund (TPAF) Pension Contributions represents the amount paid by the state on behalf of the School District for the year ended June 30, 2022. TPAF Social Security Contributions represents the amount reimbursed by the state for the employer's share of social security contributions for TPAF members for the year ended June 30, 2022.

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION NOTES TO SCHEDULES OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE <br> YEAR ENDED JUNE 30, 2022 (Continued) 

## Note 3. Relationship to Basic Financial Statements

The basic financial statements present the general fund and special revenue fund in accordance with accounting principles generally accepted (GAAP) in the United States of America. Budgetary comparison statements or schedules (RSI) are presented for the general fund and special revenue fund to demonstrate finance-related legal compliance in which certain revenue is permitted by law or grant agreement to be recognized in the audit year, whereas for GAAP reporting, revenue is not recognized until the subsequent year or when expenditures have been made.

The general fund is presented in the accompanying schedules on the modified accrual basis with the exception of the revenue recognition of the one or more deferred June state aid payments in the current budget year, which is mandated pursuant to N.J.S.A. 18A:22-44.2. For GAAP purposes payments are not recognized until the subsequent budget year due to the state deferral and recording of the one or more June state aid payments in the subsequent year. The special revenue fund is presented in the accompanying schedules on the grant accounting budgetary basis, which recognizes encumbrances as expenditures and also recognizes the related revenues, whereas the GAAP basis does not. The special revenue fund also recognizes the one or more state aid June payments in the current budget year, consistent with N.J.S.A. 18A:22-4.2.

The net adjustment to reconcile from the budgetary basis to the GAAP basis is $\$ 12,643$ for the special revenue fund. See Exhibit C-3 Note A of the basic financial statements, for a reconciliation of the budgetary basis to the modified accrual basis of accounting for the general and special revenue funds. Awards and financial assistance expenditures reported in the School District's basic financial statements on a GAAP basis are presented as follows:

| Fund | Federal |  | State |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| General Fund | \$ | - | \$ | 1,634,717 | \$ | 1,634,717 |
| Special Revenue Fund |  | 502,675 |  | - |  | 502,675 |
| Total Awards \& Financial Assistance | \$ | 502,675 | \$ | 1,634,717 | \$ | 2,137,392 |

## Note 4. Relationship to Federal and State Financial Reports

Amounts reported in the accompanying schedules agree with the amounts reported in the related federal and state financial reports.

## Note 5. Federal and State Loans Outstanding

At June 30, 2022, the School District is not the guarantor of any loans outstanding.

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION <br> SCHEDULE OF FINDINGS AND QUESTIONED COSTS <br> YEAR ENDED JUNE 30, 2022 

## Section I - Summary of Auditor's Results

## Financial Statements

Type of auditor's report issued
Internal control over financial reporting:

1) Material weakness(es) identified?
2) Significant deficiency(ies) identified?

Noncompliance material to financial statements Noted?

## Federal Awards - Section Not Applicable <br> Fer Anards Section Not Aplicable

Internal control over major programs:

1) Material weakness(es) identified?
2) Significant deficiency(ies) identified?

Type of auditor's report issued on compliance for major programs

Unmodified

$\qquad$ Yes $\qquad$ None reported


Yes $\qquad$ No
$\qquad$ Yes


Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200 section .516(a) of Uniform Guidance? $\qquad$ Yes $\qquad$
Identification of major programs:

CFDA Number(s)
FAIN Number(s)
$\qquad$

Name of Federal Program or Cluster
$\qquad$
$\qquad$
$\qquad$
$\qquad$

Dollar threshold used to determine Type A programs

Auditee qualified as low-risk auditee? $\qquad$ Yes $\qquad$ No

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION SCHEDULE OF FINDINGS AND QUESTIONED COSTS <br> YEAR ENDED JUNE 30, 2022 

## Section I - Summary of Auditor's Results (Continued)

## State Financial Assistance

Dollar threshold used to determine Type A programs Auditee qualified as low-risk auditee?

|  | $\$$ <br> X | 750,000 |
| :--- | :--- | :--- | Internal control over major programs:

1) Material weakness(es) identified?
2) Significant deficiency(ies) identified?


Type of auditor's report issued on compliance for major programs
Unmodified

Any audit findings disclosed that are required to be reported in accordance with
New Jersey OMB's Circular 15-08?
Yes
X No

Identification of major programs:

## State Grant/Project Number(s)

495-034-5094-003

## Name of State Program

Reimbursed TPAF Social Security Contributions

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION <br> SCHEDULE OF FINDINGS \& QUESTIONED COSTS YEAR ENDED JUNE 30, 2022 

## Section II - Financial Statement Findings

This section identifies the significant deficiencies, material weaknesses and instances of noncompliance related to the basic financial statements that are required to be reported in accordance with Government Auditing Standards and with audit requirements prescribed by the Division of Administration and Finance, Department of Education, State of New Jersey.

None.

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION SCHEDULE OF FINDINGS \& QUESTIONED COSTS YEAR ENDED JUNE 30, 2022 

## Section III - Federal Awards \& State Financial Assistance Findings \& Questioned Costs

This section identifies the significant deficiencies, material weaknesses and instances of noncompliance, including questioned costs, related to the audit of major federal and state programs, as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principals, and Audit Requirements for Federal Awards (Uniform Guidance) and New Jersey OMB's Circular 15-08.

FEDERAL AWARDS - SECTION NOT APPLICABLE

STATE FINANCIAL ASSISTANCE
No Current Year Findings

# MONMOUTH-OCEAN EDUCATIONAL SERVICES COMMISSION SUMMARY SCHEDULE OF PRIOR YEAR AUDIT FINDINGS AND QUESTIONED COSTS AS PREPARED BY MANAGEMENT YEAR ENDED JUNE 30, 2022 

This section identifies the status of prior year findings related to the financial statements, federal awards and state financial assistance that are required to be reported in accordance with Government Auditing Standards, Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principals, and Audit Requirements for Federal Awards (Uniform Guidance), and New Jersey OMB's Circular 15-08.

## Financial Statement Findings

Finding 2021-001:
Condition:
During our audit we noted that the Commission is not maintaining a complete and accurate general ledger in accordance with accounting principles generally accepted in the United States of America.

## Current Status:

The finding has been corrected.
Finding 2021-002
Condition:
During our testing it was noted the bank reconciliations were not accurately performed.
Current Status:
The finding has been corrected.
Federal Awards - Section Not Applicable

## State Financial Assistance

No Prior Year Findings.


[^0]:    * This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, governments should present information for those years for which information is available.

