

**Annual Comprehensive  
Financial Report**

**of the**

**Somerset County Educational Services Commission**

**County of Somerset**

**Bridgewater, New Jersey**

**For the Fiscal Year Ended June 30, 2022**

**Prepared by**

**Somerset County Educational Services Commission  
Finance Department**



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**INTRODUCTORY SECTION**



**SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION**  
 WWW.SOMERSETCOUNTYESC.ORG  
 991 Route 22 West, Suite 301 • Bridgewater, NJ • 08807  
 Phone: 908-707-0070 • Fax: 908-429-3947

**HAROLD DUNSAVAGE**  
 Superintendent

**PAUL C. RAFALOWSKI, ED. D.**  
 Assistant Superintendent/  
 Principal

**JEFFREY SHPOLA**  
 Business Administrator/  
 Board Secretary

February 10, 2023

Honorable President and  
 Members of the Representative Assembly/ Board of Directors  
 Somerset County Educational Services Commission 991 Route 22 West, Suite 301  
 Bridgewater, NJ 08807

Dear Representative Assembly/Board of Directors:

The Annual Comprehensive Financial Report of the Somerset County Educational Services Commission for the fiscal year ended June 30, 2022 is hereby submitted. Responsibility for both the accuracy of the data and completeness and fairness of the presentation, including all disclosures, rests with the management of the Representative Assembly/Board of Directors. To the best of our knowledge and belief, the data presented in this report is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds and account groups of the Commission. All disclosures necessary to enable the reader to gain an understanding of the Commission's financial activities have been included.

The Annual Comprehensive Financial Report is presented in four sections: introductory, financial, statistical, and single audit. The introductory section includes this transmittal letter, the Commission's organizational chart and a list of principal officials. The financial section includes the basic financial statements and required supplemental information, as well as the auditor's report thereon. The statistical section includes selected financial and demographic information, generally presented on a multi-year basis. The Commission is required to undergo an annual single audit in conformity with the audit requirements of Title 2 U.S. Code of Federal regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards (Uniform Guidance), and the State Treasury Circular Letter 15-08 OMB, "Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid". Information related to this single audit, including the auditor's report on the internal control structure and compliance with applicable laws and regulations and findings and recommendations are included in the single audit section of this report.

Career Center Programs, Grades 9-12  
 Special Education Programs, Grades K-12  
 Life Skills Program  
 Alternative to Suspension Programs  
 Nonpublic/Public Programs & Services  
 Special Education Transportation

New Dawn Academy Programs, Grades 5-12  
 Alternative Academic Middle & High School Programs  
 Extended School Year  
 Customized In-District Educational Programs  
 Coordinated In & Out of County Public Transportation  
 Charters & Field Trips

**EXCELLENCE THROUGH SHARED SERVICES**



1) **REPORTING ENTITY AND ITS SERVICES:** Somerset County Educational Services Commission is an independent reporting entity within the criteria adopted by the GASB as established by NCGA Statement No. 3. All funds and account groups of the Commission are included in this report. The Somerset County Educational Services Commission and its schools constitute the Commission's reporting entity.

The Commission provides a full range of educational services appropriate to grade level pre-K through 12, as well as staff development for educators. These services include students in special and general education programs. All public school districts in Somerset County are members of the Commission, and various out-of-county districts also request to use our programs and services.

2) **ECONOMIC CONDITION AND OUTLOOK:** The Somerset County Educational Services Commission continues expanding and diversifying its services. This expansion and diversification, in conjunction with reviewing efficiency and budgeting for each established program, are expected to continue in order for the Commission to operate within its anticipated budget. The Commission continues to assist school districts maximize their assets, share services, and expand their educational options.

3) **MAJOR INCENTIVES:** As with many school districts throughout Somerset County, Hurricane Ida, which hit on September 1, 2021, caused some significant damage to our school building. A restoration company was contracted to pump, disinfect, dehumidify, and reconstruct the flooded basement. In addition to over 230 boxes and 93 additional bags of wet documents professionally removed, three dumpsters full of flood damaged items were discarded. The basement boilers required cleaning and igniter replacement. The elevator shaft was also flooded which caused a fire alarm issue. Both the elevator and fire alarm are now fully functional.

In our continued effort to meet district needs, a Combined Building Trades learning lab was created. Students in this program gain "hands-on" experience with wood framing, plumbing, electrical, masonry, drywall applications, flooring, and more. Learning targets include safe and effective use of various hand and power tools, following plans (blue prints), and building an actual bathroom structure within our facility in a team approach. Initial program projects are part of our first teaser video which highlights each of the three current Career Center programs. A special thanks Lowes Home Center, LLC of Hillsborough for their generous donation \$500 worth of materials.

The Commission is pleased to introduce our Pathways Academy program for students ages 18-21. This special education program offers students with a variety of disabilities who have satisfied the State academic requirements for graduation and are eligible to receive further education in the areas of career development, life skills, instruction, and support. The program will allow students to gain functional employment skills and greater independence in adult life. Students in the program currently participate in a work study program on Tuesdays and Thursdays in addition to academics. Sending district case managers continue to express interest in this program.

As Superintendent, one of my visions for an alternative revenue source during this busing crisis is Commission vehicle rentals. Busing districts have the current challenge of having new buses backordered or not enough buses to transport their students. The SCESC has filled this need through rentals from our fleet on either a monthly or long term basis. 20 of our 24-passenger vans and/or 54-passenger school buses were rented throughout the 2021-2022 school year.

4) **INTERNAL ACCOUNTING CONTROLS:** Management of the Commission is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the Commission are protected from loss, theft or misuse and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with U.S. generally accepted accounting principles (GAAP). The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management.

As a recipient of funds from Somerset County school districts, the Commission also is responsible for ensuring that an adequate internal control structure is in place to ensure compliance with applicable laws and regulations related to those programs. This internal control structure is also subject to periodic evaluation by the Commission management.

As part of the Commission's single audit described earlier, tests are made to determine the adequacy of the internal control structure, including that portion related to federal awards and state financial assistance programs as well as to determine that the Commission has complied with applicable laws and regulations.

5) **BUDGETARY CONTROLS:** In addition to internal accounting controls, the Commission maintains budgetary controls. The objective of those budgetary controls is to ensure compliance with legal provisions embodied in the annual budget. Annual appropriated budgets are adopted for the general fund and the special revenue fund. The final budget amount as amended for the fiscal year is reflected in the financial section.

6) **ACCOUNTING SYSTEM AND REPORTS:** The Commission's accounting records reflect U.S. generally accepted accounting principles, as promulgated by the Governmental Accounting Standards Board (GASB). The accounting system of the Commission is organized on the basis of funds and account groups. These funds and account groups are explained in "Notes to the Financial Statements", Note 1.

7) **FINANCIAL INFORMATION AT FISCAL YEAR-END:** As demonstrated by the various statements and schedules included in the financial section of this report, the Commission continues meeting its responsibility for sound financial management. You should review in detail the management's discussion and analysis for the fiscal year ended June 30, 2022, for Financial Summaries.

8) **CASH MANAGEMENT:** The investment policy of the Commission is guided in large part by state statute as detailed in "Notes to the Financial Statements", Note 2. The Commission has adopted a cash management plan, which requires it to deposit public funds in public depositories protected from loss under the provisions of the Governmental Unit Deposit Protection Act (GUDPA). GUDPA was enacted in 1970 to protect Governmental Units from a loss of funds on deposit with a failed banking institution in New Jersey. The law requires governmental units to deposit public funds only in public depositories located in New Jersey, where funds are secured in accordance with the Act.

9) **RISK MANAGEMENT:** The Board carries various forms of insurance, including but not limited to general liability, automobile liability, workers' compensation, errors and omission, automotive comprehensive and collision, hazard and theft on property and contents, and fidelity bonds.

10) OTHER INFORMATION: Independent Audit-State statutes require an annual audit by independent certified public accountants or registered municipal accountants. The Board of Directors selected the accounting firm, Suplee, Clooney & Company CPAs. In addition to meeting the requirements set forth in State statutes, the audit also was designated to meet the requirements of the Single Audit Act as amended and the related Uniform Guidance and State Treasury Circular Letter 15-08. The auditor's reports related specifically to the single audit are included in the single audit section of this report.

11) ACKNOWLEDGMENT: Suplee, Clooney & Company is acknowledged for its review of the Business Office operations and for financial advisory services. Appreciation is expressed to the members of the Commission's Board of Directors for their concern for providing fiscal accountability to the districts that use the Commission's services and thereby contributing their support to the development and maintenance of our financial operation.

Special appreciation is expressed to the members of the Representative Assembly/Board of Directors and Commission staff for their dedication, time, and hard work in an effort to move the Commission forward in 2022-2023 during these challenging economic times.

Respectfully submitted,



Harold Dunsavage, Superintendent

**SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
 ROSTER OF OFFICIALS  
 JUNE 30, 2022**

**Board of Directors/Representative Assembly**

**District**

Howard Wolkow (Jennifer Giordano - Alt.)	Bedminster
Timothy Salmon (Robin McKeon - Alt)	Bernards
Lisa Guzzino	Bound Brook
Jonathan Sarles	Branchburg
Barry Walker	Bridgewater-Raritan
William Grippo (Sami Shaban - Alt.)	Franklin
Andrea Ferrante	Green Brook
<i>Vacany</i>	Hillsborough
Jennifer Esposito	Manville
Richard Specht (Maria Spina - Alt.)	Montgomery
Carlie Dougherty	North Plainfield
Dr. Gretchen Dempsey	Somerset Hills
Randell Burch (Nadine Wilkons - Alt.)	Somerset Vo-Tech
Daniel Puntillo, Jr.	Somerville
Edith Lima	South Bound Brook
<i>Vacancy</i>	Warren
Jennifer Scharf (Dorie Harvey - Alt.)	Watchung
Peter Fallon, Esq	Watchung Hills Regional

**Executive Committee**

**Position**

Barry Walker	President
Peter Fallon, Esq.	Vice-President
Daniel Puntillo, Jr.	Member
Jonathan Sarles	Executive Committee Alternate
Jennifer Esposito	Executive Committee Alternate

**Other Officials**

Harold Dunsavage	Superintendent
Dr. Paul C. Rafalowski	Assistant Superintendent/Principal
Jeffrey Siipola	Business Administrator
Dr. Nicholas Celso, III Esq.	Attorney

**SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
CONSULTANTS AND ADVISORS  
JUNE 30, 2022**

**Audit Firm**

Suplee, Clooney & Company  
Certified Public Accountants  
308 East Broad Street  
Westfield, New Jersey 07090-2122

**Attorney**

Nicholas Celso, Esq.  
Busch Law Group, LLC  
450 Main Street  
Metuchen, New Jersey 08840

**Official Depository**

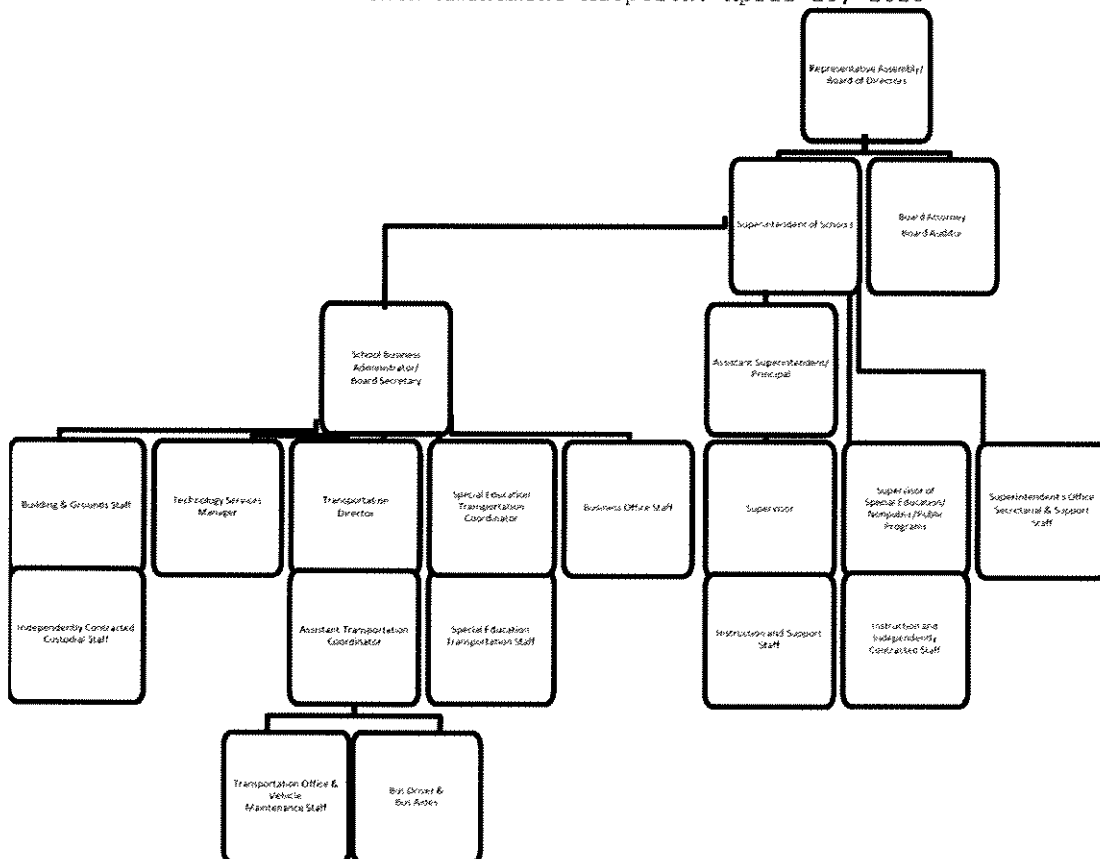
TD North Bank  
50 West Main Street  
Somerville, New Jersey 08876

Somerset County Educational Services Commission  
 ADMINISTRATION

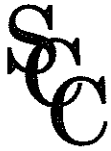
1110

**1110 ORGANIZATIONAL CHART**

- Adoption: February 18, 2009
- Amendment First Reading: August 12, 2010
- Amendment Adoption: October 14, 2010
- Second Amendment First Reading: June 2, 2011
- Second Amendment Adoption: August 7, 2011
- Third Amendment First Reading: December 8, 2011
- Third Amendment Adoption: February 16, 2012
- Fourth Amendment First Reading: April 11, 2013
- Fourth Amendment Adoption: June 6, 2013
- Fifth Amendment First Reading: April 10, 2014
- Fifth Amendment Adoption: June 5, 2014
- Sixth Amendment First Reading: October 5, 2016
- Sixth Amendment Adoption: December 7, 2016
- Seventh Amendment First Reading: April 5, 2017
- Seventh Amendment Adoption: June 7, 2017
- Eighth Amendment First Reading: August 7, 2019
- Eighth Amendment Adoption: October 2, 2019
- Ninth Amendment First Reading: December 4, 2019
- Ninth Amendment Adoption: February 5, 2020
- Tenth Amendment First Reading: April 7, 2020
- Tenth Amendment Adoption: April 29, 2020



**FINANCIAL SECTION**



**SUPLEE, CLOONEY & COMPANY**  
CERTIFIED PUBLIC ACCOUNTANTS

308 East Broad Street, Westfield, New Jersey 07090-2122

Telephone 908-789-9300

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**INDEPENDENT AUDITOR'S REPORT**

Honorable President and Members  
of the Board of Directors  
Somerset County Educational Services Commission  
County of Somerset  
Bridgewater, New Jersey 08807

**Report on the Audit of the Financial Statements**

***Opinions***

We have audited the accompanying financial statements of the governmental activities, the business-type activities and each major fund of the Somerset County Educational Services Commission, in the County of Somerset, State of New Jersey (the "Commission") as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities and each major fund of the Commission as of June 30, 2022, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, audit requirements prescribed by the Division of Finance, Department of Education, State of New Jersey, the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (the "Uniform Guidance") the audit requirements of State of New Jersey OMB Circular 15-08 "Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid." and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards and provisions are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Commission and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



# SUPLEE, CLOONEY & COMPANY

## ***Emphasis of Matter***

As discussed in Note 1 to the basic financial statements, for the year ended June 30, 2022, the Commission adopted Governmental Accounting Standards Board Statement No. 87, Leases. Our opinions are not modified with respect to this matter.

## ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Commission's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, the Uniform Guidance, the State of New Jersey OMB Circular 15-08 and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards the Uniform Guidance, the State of New Jersey OMB Circular 15-08 and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Commission's ability to continue as a going concern for a reasonable period of time.

## SUPLEE, CLOONEY & COMPANY

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, budgetary comparison information in Exhibit C-1 through C-3, the schedules related to accounting and reporting for pensions in Exhibit L-1 through L-4 and the schedules related to accounting and reporting for postretirement benefits other than pensions (OPEB) in Exhibits M-1 and M-2 are presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Commission's basic financial statements. The accompanying supplementary information schedules and data such as the combining statements and individual fund financial statements, and the Schedules of Expenditures of Federal Awards and State Financial Assistance, as listed in the table of contents, as required by the Uniform Guidance, New Jersey's OMB Circular 15-08, "Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid," and the State of New Jersey, Department of Education, Division of Finance, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and the schedule of expenditures of state financial assistance are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

## SUPLEE, CLOONEY & COMPANY

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with Government Auditing Standards, we have also issued our report dated February 10, 2023 on our consideration of the Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on effectiveness of the Commission's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Commission's internal control over financial reporting and compliance.

  
CERTIFIED PUBLIC ACCOUNTANTS

  
PUBLIC SCHOOL ACCOUNTANT NO. 962

February 10, 2023

**REQUIRED SUPPLEMENTARY INFORMATION – PART I**

**MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)**

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
SOMERSET COUNTY, NEW JERSEY

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022  
UNAUDITED

The Management's Discussion and Analysis of the Somerset County Educational Services Commission (the "Commission") offers readers of the Commission's financial statements a narrative overview of the financial activities for the fiscal year ended June 30, 2022. The intent of this discussion and analysis is to look at the Commission's financial performance as a whole; therefore, readers should also review the transmittal letter at the front of this report, along with the Commission's financial statements and notes to the financial statements to enhance their understanding of the Commission's financial performance.

The Management's Discussion and Analysis (MD&A) is an element of the Required Supplementary Information (RSI) specified in the Governmental Accounting Standards Board's (GASB) Statement Number 34, Basic Financial Statements and Management's Discussion and Analysis of State and Local Governments. Certain comparative information between the current fiscal year and the prior fiscal year is required to be presented in the MD&A. In fiscal year 2022 the Commission implemented GASB Statement No. 87-Leases.

**Financial Highlights**

In the Commission-Wide Financial Statements:

- Net position of Governmental Activities increased \$2,083,259.34.
- Net position of the Business-type Activities increased \$7,760.29.

In the Major Fund Financial Statements:

- Governmental fund revenues exceeded expenditures by \$125,446.85.
- Proprietary fund revenues exceeded expenditures by \$7,760.29.

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
SOMERSET COUNTY, NEW JERSEY

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022  
UNAUDITED

**Overview of the Financial Statements**

This Annual Comprehensive Financial Report ("ACFR") consists of three parts: Management's Discussion and Analysis (this section), The Basic Financial Statements, and Required Supplementary Information. The Basic Financial Statements include two kinds of statements that present different views of the Commission, Commission-wide Financial Statements and Fund Financial Statements.

- Commission-Wide Financial Statements provide both short-term and long-term information about the Commission's overall financial status.
- Major Fund Financial Statements report the Commission's operations in more detail than the Commission-wide statements on individual parts of the Commission, the Governmental Funds and Proprietary Funds.
- Governmental Funds Statements tell how basic services such as instruction were financed in the short-term as well as what remains for future spending.
- Proprietary Funds Statements offer short and long-term financial information about the activities the Commission operates like a business, which include food services and the Career Center.

The notes to financial statements are also included, which are an integral part of the financial statements. The information in the notes provides detailed data on the Commission's financial operations.

Required supplementary information further explains and supports the financial statements with a comparison of the Commission's budget for the year

***Commission-Wide Financial Statements***

The Commission-Wide Financial Statements report information about the Commission as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all of the Commission's assets and liabilities. All current year's revenue and expenses are accounted for in the statement of activities regardless of when cash is received or disbursed.

The Commission-Wide Financial Statements report the Commission's net position and how they have changed. Net position, the difference between the Commission's assets and liabilities, is one way to measure the Commission's financial health or position. Over time, increases or decreases in the Commission's net position are an indicator of whether its financial position has improved or diminished. The causes of this change may be a result of many factors, some financial and some not.

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
SOMERSET COUNTY, NEW JERSEY

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022  
UNAUDITED

In the Commission-Wide Financial Statements, the Commission's activities are divided into two categories, governmental and business-type activities.

- **Governmental activities** - All of the Commission's programs and services are reported here including, but not limited to instruction, support services, operation and maintenance of plant facilities, pupil transportation and extracurricular activities. Tuition and transportation fees finance most of these activities.
- **Business-Type activities** - These services are provided on a charge for goods or services basis to recover all the expenses of the goods or services provided. Commission charges fees to help it cover the costs of certain services it provided. The food service activities and Career Center are reported as business activities.

**Fund Financial Statements**

The fund financial statements provide more detailed information about the Commission's funds, focusing on major funds. Funds are accounting devices the Commission uses to keep track of specific sources of funding and spending on particular programs. Some funds are required by state law and by bond covenants. The Commission establishes other funds to control and manage money for particular purposes (i.e., long-term debt) or to show that it is properly using certain restricted revenues (i.e., entitlement grants).

The Commission maintains two financial funds:

- **Governmental Funds:** The Commission's activities reported in governmental funds focus on how money flows into and out of those funds and the balances left at year-end available for spending in the future years. These funds are reported using an accounting method called modified accrual accounting that measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the Commission's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the government-wide Statement of Net Position and Statement of Activities) and governmental funds statements is reconciled in the financial statements.
- **Proprietary Funds:** Services for which the Commission charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way as the Commission-wide financial statements. The Commission's enterprise funds (one type of proprietary fund) are the same as its business-type activities but provide more detail and additional information, such as cash flow.



SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
SOMERSET COUNTY, NEW JERSEY

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022  
UNAUDITED

**Financial Analysis of the Commission as a Whole**

Table 1 below reflects the Commission's net position as a whole.

**Table 1  
Net Position**

	<u>FY 2022</u>	<u>FY 2021</u>
<b>ASSETS</b>		
Current and Other Assets	\$12,456,069.26	\$11,565,895.36
Capital Assets	<u>15,960,537.21</u>	<u>16,992,853.48</u>
Total Assets	<u>28,416,606.47</u>	<u>28,558,748.84</u>
<b>DEFERRED OUTFLOWS</b>		
Related to Pensions	<u>558,778.00</u>	<u>1,063,885.00</u>
<b>LIABILITIES</b>		
Current Liabilities	2,208,850.04	1,554,590.70
Long-Term Liabilities	<u>13,328,851.10</u>	<u>16,499,807.46</u>
Total Liabilities	<u>15,537,701.14</u>	<u>18,054,398.16</u>
<b>DEFERRED INFLOWS</b>		
Related to Pensions	2,723,319.00	2,912,765.00
Related to Refunding Debt	<u>186,509.19</u>	<u>218,635.17</u>
Total Deferred Inflows	<u>2,909,828.19</u>	<u>3,131,400.17</u>
<b>NET POSITION</b>		
Net Investment in Capital Assets	6,482,144.39	5,725,286.30
Unrestricted	<u>4,045,710.75</u>	<u>2,711,549.21</u>
Total Net Position	<u>\$10,527,855.14</u>	<u>\$8,436,835.51</u>

The net position of governmental activities was \$10,501,359.13 while business-type activities made up \$26,496.01. The Commission's combined net position was \$10,527,855.14 on June 30, 2022. The Commission's investment in capital assets is shown net of any related debt used to acquire those assets.

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
SOMERSET COUNTY, NEW JERSEY

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022  
UNAUDITED

Table 2 shows changes in net position for fiscal years 2022 and 2021.

**Table 2**  
**Changes in Net Position**

	<u>FY 2022</u>	<u>FY 2021</u>
Revenue:		
Program Revenue:		
Charges for Services	\$22,216,915.63	\$11,292,968.51
Operating Grants and Contributions	2,779,443.81	3,334,694.82
General Revenue:		
Tuition	6,518,854.56	6,614,924.22
Other	531,142.56	421,305.19
	<u>32,046,356.56</u>	<u>21,663,892.74</u>
Total Revenue		
Expenses:		
Instruction	3,720,369.81	4,379,310.91
Student and Instructional Related Service:	1,302,828.68	1,535,385.04
Administrative and Business	2,921,079.16	2,378,495.06
Maintenance and Operations	944,376.47	971,135.64
Transportation	20,522,375.32	10,900,389.69
Other	204,934.45	48,985.33
Unallocated Depreciation	339,373.04	340,156.84
	<u>29,955,336.93</u>	<u>20,553,858.51</u>
Total Expenses		
Increase/(Decrease) in Net Position	<u>2,091,019.64</u>	<u>1,110,034.23</u>
Net Position July 1,	8,436,835.51	7,326,801.28
Net Position June 30,	<u>\$10,527,855.15</u>	<u>\$8,436,835.51</u>

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Both revenues and expenses increased mainly because of the Commission's transportation services programs offered to other districts returning to pre-pandemic levels.

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
SOMERSET COUNTY, NEW JERSEY

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022  
UNAUDITED

**Sources of Revenue for Fiscal Year 2022**

The Commission's total revenue for the 2021-2022 school year was \$32,046,356.56 as reflected in Table 3 below. Charges for services accounted for 69.33%, operating grants and contributions accounted for 8.67% tuition fees accounted for 20.34% of the total revenue with the other 1.66% consisting of miscellaneous sources.

**Table 3  
Sources of Revenue for Fiscal Year 2022**

<u>Sources of Revenue</u>	<u>Amount</u>	<u>Percentage</u>
Charges for Services	\$22,216,915.63	69.33%
Operating Grants and Contributions	2,779,443.81	8.67%
Tuition	6,518,854.56	20.34%
Miscellaneous	531,142.56	1.66%
	<u>\$32,046,356.56</u>	<u>100.00%</u>

**Expenses for the Fiscal Year 2022**

The total expenses for the 2021-2022 fiscal year for all programs and services were \$29,955,336.93. Table 4 below summarizes these program costs.

**Table 4  
Expenses for Fiscal Year 2022**

<u>Expense Category</u>	<u>Amount</u>	<u>Percentage</u>
Instruction	\$3,720,369.81	12.42%
Student and Instructional Related Service	1,302,828.68	4.35%
Administrative and Business	2,921,079.16	9.75%
Maintenance and Operations	944,376.47	3.15%
Transportation	20,522,375.32	68.51%
Other	204,934.45	0.68%
Unallocated Depreciation	339,373.04	1.14%
	<u>\$29,955,336.93</u>	<u>100.00%</u>

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
SOMERSET COUNTY, NEW JERSEY

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022  
UNAUDITED

The Commission's expenses are predominantly related to instructing, providing services and transporting students. Administrative and business expenses account for the costs of the Office of the Superintendent of Schools, the Business Office, and the Principal's Office. Maintenance and operations account for the costs of keeping the school buildings and grounds safe, clean and in good operating condition, and includes all the utility costs related to the school facilities. Other costs include interest on long-term debt, unallocated depreciation expense and the costs of the business-type activities of the proprietary funds. It is important to note that depreciation expense on capital assets is included in expenses for the year under the GASB entity-wide reporting model; expenses therefore include \$1,045,316.27 for depreciation.

**Governmental Activities**

Table 5 presents the net cost (total cost less fees generated by the activities and intergovernmental aid provided for specific programs) of the major Commission activities: instruction, student and instructional services, administration and business, maintenance and operations, transportation, other and depreciation.

**Table 5  
Net Cost of Governmental Activities**

<u>Function/Program</u>	<u>FY 2022</u>		<u>FY 2021</u>	
	<u>Amount</u>	<u>Percentage</u>	<u>Amount</u>	<u>Percentage</u>
Instruction	\$2,201,042.88	45.56%	2,085,082.72	35.27%
Student and Instructional Related Services	788,481.91	16.32%	683,117.74	11.55%
Administrative and Business	2,253,216.53	46.64%	2,232,490.36	37.76%
Maintenance and Operations	944,376.47	19.55%	971,135.64	16.43%
Transportation	(1,689,354.73)	-34.97%	(391,737.82)	-6.63%
Other	(6,263.93)	-0.13%	(8,174.07)	-0.14%
Unallocated Depreciation	339,373.04	7.03%	340,156.84	5.75%
	<u>\$4,830,872.17</u>	<u>100.00%</u>	<u>\$5,912,071.41</u>	<u>100.00%</u>

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
SOMERSET COUNTY, NEW JERSEY

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022  
UNAUDITED

**Capital Assets**

At the end of the fiscal year 2022, the Commission had \$15,960,537.21 invested in land, building, machinery and equipment. Table 6 shows fiscal year 2022 balances compared to 2021.

**Table 6  
Capital Assets (Net of Depreciation)**

Capital Assets (Net of Depreciation )	June 30 <u>2022</u>	June 30 <u>2021</u>
Sites	\$1,754,238.00	\$1,754,238.00
Building and Building Improvements	11,860,910.28	12,174,114.22
Machinery and Equipment	<u>2,345,388.93</u>	<u>3,064,501.26</u>
Total	<u>\$15,960,537.21</u>	<u>\$16,992,853.48</u>

**Debt Administration**

At June 30, 2022, the Commission had \$13,328,851.10 of outstanding long-term debt, consisting of installment purchase contracts, compensated absences and net pension liability. The Commission will continue to pay down its debt, as the obligations are due. Table 7 reflects the comparison of outstanding debt for the past two fiscal years. More information of the Commission's long-term debt is presented in Note 4 to the financial statements.

**Table 7  
Long-Term Debt**

	<u>FY 2022</u>	<u>FY 2021</u>
Installment Purchase Contracts	\$9,291,883.63	\$11,048,932.01
Compensated Absences	311,942.47	312,262.45
Net Pension Liability	<u>3,725,025.00</u>	<u>5,138,613.00</u>
	<u>\$13,328,851.10</u>	<u>\$16,499,807.46</u>

**Contacting the Commission's Financial Management Office**

This financial report is designed to provide SCESC member school Commissions, Commission Board members, Board of Directors, and the general public with an overview of the Somerset County Educational Services Commission's business activities for the fiscal year. To contact the business office, call or write to Jeff Siipola, Business Administrator, or Harold Dunsavage, Superintendent, Somerset County Educational Services Commission, 991 Rt. 22 West, Suite 102, Bridgewater, New Jersey 08807 or (908) 707-1640.

## **BASIC FINANCIAL STATEMENTS**

The basic financial statements provide a financial overview of the Commission's operations. These financial statements present the financial position and operating results of all funds as of June 30, 2022.

## **COMMISSION-WIDE FINANCIAL STATEMENTS**

The Statement of Net Position and the Statement of Activities display information about the Commission. These statements include the financial activities of the overall Commission, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. These statements distinguish between the governmental and business-type activities of the Commission.

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
STATEMENT OF NET POSITION  
JUNE 30, 2022

	<u>GOVERNMENTAL</u> <u>ACTIVITIES</u>	<u>BUSINESS-TYPE</u> <u>ACTIVITIES</u>	<u>TOTAL</u>
<b>ASSETS:</b>			
Cash and cash equivalents	\$5,674,683.76	\$2,861.82	\$5,677,545.58
Receivables, net	6,619,541.08	7,608.99	6,627,150.07
Prepaid expenses	135,348.41		135,348.41
Interfund receivable		16,025.20	16,025.20
Capital assets:			
Land and Construction in Progress	1,754,238.00		1,754,238.00
Other capital assets, net of depreciation	14,206,299.21		14,206,299.21
Total Assets	28,390,110.46	26,496.01	28,416,606.47
<b>DEFERRED OUTFLOW OF RESOURCES:</b>			
Related to pension	558,778.00		558,778.00
	558,778.00		558,778.00
<b>LIABILITIES:</b>			
Accounts payable	2,030,189.82		2,030,189.82
Interfund payables	16,025.20		16,025.20
Payroll deductions and withholdings payable	14,679.32		14,679.32
Accrued interest on installment purchase contracts	147,955.70		147,955.70
Noncurrent liabilities:			
Due within one year:			
Installment purchase contracts payable	1,543,601.87		1,543,601.87
Due beyond one year:			
Compensated absences payable	311,942.47		311,942.47
Installment purchase contracts payable	7,748,281.76		7,748,281.76
Net pension liability	3,725,025.00		3,725,025.00
Total liabilities	15,537,701.14		15,537,701.14
<b>DEFERRED INFLOW OF RESOURCES:</b>			
Related to pension	2,723,319.00		2,723,319.00
Related to Refunding of Debt	186,509.19		186,509.19
	2,909,828.19		2,909,828.19
<b>NET POSITION:</b>			
Net investment in capital assets	6,482,144.39		6,482,144.39
Unrestricted	4,019,214.74	26,496.01	4,045,710.75
Total net position	\$10,501,359.13	\$26,496.01	\$10,527,855.14

The accompanying Notes to the Financial Statements are an integral part of this statement.



SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022

Functions/Programs	Expenses	Indirect Expense Allocation	Programs Revenues		Net (Expense) Revenue and Changes in Net Position	
			Charges for Services	Operating Grants and Contributions	Governmental Activities	Business-type Activities
						Total
Governmental Activities:						
Instruction:						
Special	\$ 2,045,572.05	\$ 1,659,579.17	\$	\$ 1,519,326.93	\$ (2,185,824.29)	\$ (2,185,824.29)
Other Instruction	15,218.59				(15,218.59)	(15,218.59)
Support services:						
Student & instruction related services	1,093,531.08	209,297.60		514,348.77	(788,481.91)	(788,481.91)
General administrative services	613,419.71	433,747.53		295,220.31	(751,946.93)	(751,946.93)
School administrative services	448,366.57	350,217.28		243,214.61	(555,369.24)	(555,369.24)
Central services	766,049.01	127,162.62		129,427.71	(763,783.92)	(763,783.92)
Administration information technology	192,843.23	(10,726.79)			(182,116.44)	(182,116.44)
Plant operations and maintenance	958,953.19	(14,576.72)			(944,376.47)	(944,376.47)
Pupil transportation	19,975,774.19	546,601.13	22,211,730.05		1,689,354.73	1,689,354.73
Unallocated benefits	2,595,358.58	(2,595,358.58)				
Unallocated depreciation	1,045,316.27	(705,943.23)			(339,373.04)	(339,373.04)
Total governmental activities	<u>29,750,402.47</u>		<u>22,211,730.05</u>	<u>2,701,536.33</u>	<u>(4,837,136.10)</u>	<u>(4,837,136.10)</u>
Business-type activities						
Food Service	69,195.30			77,907.48	8,712.18	8,712.18
Career Center	7,633.83		5,185.58		(2,448.25)	(2,448.25)
Total business-type activities	<u>76,829.13</u>		<u>5,185.58</u>	<u>77,907.48</u>	<u>6,263.93</u>	<u>6,263.93</u>
Total primary government	<u>\$ 29,827,231.60</u>		<u>\$ 22,216,915.63</u>	<u>\$ 2,779,443.81</u>	<u>\$ (4,837,136.10)</u>	<u>\$ (4,830,872.17)</u>
			General Revenues:			
			Tuition		\$ 6,518,854.56	\$ 6,518,854.56
			Miscellaneous income		591,127.15	591,127.15
			Transfers		(1,480.95)	(1,480.95)
			Prior year receivables canceled		(128,105.32)	(128,105.32)
			Total general revenues and special items		6,920,395.44	6,920,395.44
			Change in net position		2,083,259.34	7,760.29
			Net Position - beginning		18,735.72	18,735.72
			Net Position - ending		10,501,359.13	26,496.01
					<u>\$ 8,418,099.79</u>	<u>\$ 8,436,835.51</u>
					<u>10,501,359.13</u>	<u>10,527,855.14</u>

The accompanying Notes to the Financial Statements are an integral part of this statement.

## **MAJOR FUND FINANCIAL STATEMENTS**

The individual fund financial statements and schedules present more detailed information for the individual fund in a format that segregates information by the fund type.

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2022

	<u>GENERAL</u> <u>FUND</u>	<u>SPECIAL</u> <u>REVENUE</u> <u>FUND</u>	<u>TOTAL</u> <u>GOVERNMENTAL</u> <u>FUNDS</u>
<b>ASSETS:</b>			
Cash and cash equivalents	\$ 4,264,451.87	\$ 1,410,231.89	\$ 5,674,683.76
Interfunds receivable	1,637,316.87		1,637,316.87
Intergovernmental Accounts Receivable:			
State	9,237.57		9,237.57
Other	6,295,771.85	314,531.66	6,610,303.51
Prepaid expenses	<u>135,348.41</u>		<u>135,348.41</u>
<b>Total assets</b>	<b>\$ <u>12,342,126.57</u></b>	<b>\$ <u>1,724,763.55</u></b>	<b>\$ <u>14,066,890.12</u></b>
<b>LIABILITIES AND FUND BALANCES:</b>			
<b>Liabilities:</b>			
Accounts payable	1,657,888.09	88,965.73	1,746,853.82
Interfunds payable	17,544.25	1,635,797.82	1,653,342.07
Payroll deductions and withholdings payable	<u>14,679.32</u>		<u>14,679.32</u>
<b>Total liabilities</b>	<b><u>1,690,111.66</u></b>	<b><u>1,724,763.55</u></b>	<b><u>3,414,875.21</u></b>
<b>Fund balances:</b>			
Unassigned:			
General Fund	<u>10,652,014.91</u>		<u>10,652,014.91</u>
<b>Total fund balances</b>	<b><u>10,652,014.91</u></b>		<b><u>10,652,014.91</u></b>
<b>Total liabilities and fund balances</b>	<b>\$ <u>12,342,126.57</u></b>	<b>\$ <u>1,724,763.55</u></b>	

The accompanying Notes to the Financial Statements are an integral part of this statement.

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2022

Total Fund Balances (Brought Forward)	\$	10,652,014.91
Amounts Reported for Governmental Activities in the Statement of Net Position (A-1) are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		
Cost of Assets	\$ 26,355,117.64	
Accumulated Depreciation	<u>(10,394,580.43)</u>	15,960,537.21
Long term liabilities, including bonds payable, and other related amounts that are not due and payable in the current period and therefore are not reported as liabilities in the funds.		
Compensated Absences	(311,942.47)	
Net Pension Liability	(3,725,025.00)	
Installment Payment Contracts	<u>(9,291,883.63)</u>	<u>(13,328,851.10)</u>
Deferred Outflows and Inflows of resources are applicable to future periods and therefore are not reported in the funds.		
Pensions:		
Deferred Outflows		
Pension related		558,778.00
Deferred Inflows:		
Pension related	(2,723,319.00)	
Related to Refunding of Debt	<u>(186,509.19)</u>	(2,909,828.19)
Certain liabilities are not due and payable in the current period and therefore, are not reported in the governmental funds.		
Accounts Payable - Pension Related	(283,336.00)	
Accrued Interest Payable	<u>(147,955.70)</u>	<u>(431,291.70)</u>
Net Position of Governmental Activities	\$	<u><u>10,501,359.13</u></u>

The accompanying Notes to the Financial Statements are an integral part of this statement.

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE  
GOVERNMENTAL FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022

	GENERAL FUND	SPECIAL REVENUE FUND	TOTAL GOVERNMENTAL FUNDS
<b>REVENUES:</b>			
Local sources:			
Tuition	\$6,518,854.56		\$6,518,854.56
Transportation	22,211,730.05		22,211,730.05
Miscellaneous	531,127.15	\$743,488.96	1,274,616.11
Total revenues - local sources	<u>29,261,711.76</u>	<u>743,488.96</u>	<u>30,005,200.72</u>
State sources	<u>1,440,283.36</u>	<u>2,946.00</u>	<u>1,443,229.36</u>
Total revenues	<u>30,701,995.12</u>	<u>746,434.96</u>	<u>31,448,430.08</u>
<b>EXPENDITURES:</b>			
Current expense:			
Special instruction	1,656,098.20	389,473.85	2,045,572.05
Other instruction	15,218.59		15,218.59
Support services:			
Student & instruction related services	736,569.97	356,961.11	1,093,531.08
General administrative services	613,419.71		613,419.71
School administrative services	448,366.57		448,366.57
Central services	804,184.35		804,184.35
Administration information technology	192,843.23		192,843.23
Plant operations and maintenance	958,953.19		958,953.19
Pupil transportation	20,789,090.48		20,789,090.48
Unallocated benefits	3,263,698.56		3,263,698.56
Capital outlay	16,941.34		16,941.34
Capital outlay - principal	955,000.00		955,000.00
Total expenditures	<u>30,450,384.19</u>	<u>746,434.96</u>	<u>31,196,819.15</u>
Excess (deficiency) of revenues over (under) expenditures	251,610.93		251,610.93
Other financing sources (uses):			
Transfers in/(out)	(1,480.95)		(1,480.95)
Prior year receivables canceled	(128,105.32)		(128,105.32)
Assets acquired under installment purchase contracts (non- budgeted)	3,422.19		3,422.19
Total other financing sources (uses)	<u>(126,164.08)</u>		<u>(126,164.08)</u>
Net change in fund balances	125,446.85		125,446.85
Fund balances, July 1, 2021	<u>10,526,568.06</u>	<u>-0-</u>	<u>10,526,568.06</u>
Fund balances, June 30, 2022	<u>\$10,652,014.91</u>	<u>\$-0-</u>	<u>\$10,652,014.91</u>

The accompanying Notes to the Financial Statements are an integral part of this statement.

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022

Total net change in fund balances - governmental funds (from B-2)		\$125,446.85
Amounts reported for governmental activities in the statement of activities (A-2) are different because:		
Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the period		
Depreciation expense		(\$1,045,316.27)
Capital outlays	\$16,941.34	
Less: Assets not capitalized	(3,941.34)	
Capital outlays	\$13,000.00	(1,032,316.27)
Proceeds from debt issues are a financing source in governmental funds. They are not revenue in the statement of activities; issuing debt increases long-term liabilities in the statement of net position.		
Installment purchase contract proceeds (expended)		(3,422.19)
Deferred amortization on issuance of refunding bonds		32,125.98
Repayment of long-term debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position and is not reported in the statement of activities.		
Payment of installment purchase contracts payable		1,760,470.57
In the statement of activities, interest on long-term debt is accrued, regardless of when due in governmental funds, interest is reported when due. The accrued interest is an addition in the reconciliation.		
		17,796.42
District pension contributions are reported as expenditures in the governmental funds when made. However, they are reported as deferred outflows of resources in the Statement of Net Position because the reported net pension liability is measured a year before the District's report date. Pension expense, which is the change in the net pension liability adjusted for changes in deferred outflows and inflows of resources related to pensions, is reported in the Statement of Activities.		
District pension contributions		368,247.00
Add: Pension benefit		814,591.00
		1,182,838.00
In the statement of activities, certain expenses, e.g., compensated absences (vacations) are measured by the amounts earned during the year. In governmental funds, however, expenditures for these items are reported in the amount of financial resources used (paid). When the earned amount exceeds the paid amount, the difference is a reduction in the reconciliation (-); when the paid amount exceeds the earned amount the difference is an addition to the reconciliation (+).		
Decrease in Compensated Absences		319.98
Change in net position of governmental activities		\$2,083,259.34

The accompanying Notes to the Financial Statements are an integral part of this statement.

**OTHER FUNDS**

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
STATEMENT OF NET POSITION  
PROPRIETARY FUNDS  
JUNE 30, 2022

	BUSINESS-TYPE ACTIVITIES - ENTERPRISE FUND		
	FOOD SERVICE FUND	CAREER CENTER FUND	TOTAL
<b>ASSETS:</b>			
<b>Current assets:</b>			
Cash and cash equivalents	\$1,011.99	\$1,849.83	\$2,861.82
Interfund Receivable	17,875.03		17,875.03
Intergovernmental Receivables:			
State	107.94		107.94
Federal	7,501.05		7,501.05
	26,496.01	1,849.83	28,345.84
Total current assets			
	26,496.01	1,849.83	28,345.84
Total assets			
	26,496.01	1,849.83	28,345.84
<b>LIABILITIES:</b>			
<b>Current liabilities:</b>			
Interfund payable		1,849.83	1,849.83
		1,849.83	1,849.83
Total current liabilities			
		1,849.83	1,849.83
Total liabilities			
		1,849.83	1,849.83
<b>NET POSITION:</b>			
Unrestricted	26,496.01		26,496.01
	26,496.01		26,496.01
Total net position	\$26,496.01		\$26,496.01

The accompanying Notes to the Financial Statements are an integral part of this statement.



SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION  
PROPRIETARY FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022

	<u>BUSINESS-TYPE ACTIVITIES - ENTERPRISE FUND</u>		
	<u>FOOD SERVICE</u> <u>FUND</u>	<u>CAREER</u> <u>CENTER</u> <u>FUND</u>	<u>TOTAL</u>
OPERATING REVENUES:			
Charges for services:			
Other sales		\$5,185.58	\$5,185.58
Total operating revenues		5,185.58	5,185.58
OPERATING EXPENSES:			
Cost of sales	\$69,195.30	7,633.83	76,829.13
Total operating expenses	69,195.30	7,633.83	76,829.13
Operating income (loss)	(69,195.30)	(2,448.25)	(71,643.55)
NONOPERATING REVENUES (EXPENSES):			
State Sources:			
State School Lunch Program	1,131.39		1,131.39
Federal Sources:			
National School Lunch Program	49,052.73		49,052.73
National School Breakfast Program	27,723.36		27,723.36
Interest on Investments	12.58	2.83	15.41
Total nonoperating revenues	77,920.06	2.83	77,922.89
Income/(loss) before contributions and transfers	8,724.76	(2,445.42)	6,279.34
Capital Contributions and Operating Transfers:			
Operating Transfers:			
General Fund		1,480.95	1,480.95
Total Capital Contributions and Operating Transfers		1,480.95	1,480.95
Change in net position	8,724.76	(964.47)	7,760.29
Total net position - beginning of the year (deficit)	17,771.25	964.47	18,735.72
Total net position - end of the year	\$26,496.01		\$26,496.01

The accompanying Notes to the Financial Statements are an integral part of this statement.

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022

	<u>BUSINESS-TYPE ACTIVITIES - ENTERPRISE FUND</u>		
	<u>FOOD SERVICE FUND</u>	<u>CAREER CENTER FUND</u>	<u>TOTAL</u>
Cash flows from operating activities:			
Receipts from customers		\$5,185.58	\$5,185.58
Payments to suppliers	(\$72,627.75)	(7,633.83)	(80,261.58)
Net cash provided by (used for) operating activities	(72,627.75)	(2,448.25)	(75,076.00)
Cash flows from noncapital financing activities:			
State Sources	1,235.55		1,235.55
Federal Sources	86,475.04		86,475.04
Interfund Activity	(14,710.59)	3,000.00	(11,710.59)
Net cash provided by noncapital financing activities:	73,000.00	3,000.00	76,000.00
Cash flows from investing activities:			
Interest	12.58	2.83	15.41
Net cash provided by (used for) investing activities	12.58	2.83	15.41
Net increase (decrease) in cash and cash equivalents	384.83	554.58	939.41
Cash and cash equivalents, July 1, 2021	627.16	1,295.25	1,922.41
Cash and cash equivalents, June 30, 2022	\$1,011.99	\$1,849.83	\$2,861.82
Reconciliation of operating income (loss) to net cash provided (used) by operating activities			
Operating income (loss)	(\$69,195.30)	(\$2,448.25)	(\$71,643.55)
Adjustments to reconciling operating income (loss) to net cash provided by (used for) operating activities:			
Change in assets and liabilities:			
Increase (Decrease) in accounts payable	(3,432.45)		(3,432.45)
	(3,432.45)		(3,432.45)
Net cash provided by (used for) operating activities	(\$72,627.75)	(\$2,448.25)	(\$75,076.00)

The accompanying Notes to the Financial Statements are an integral part of this statement.

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Somerset County Educational Services Commission (Commission) have been prepared in conformity with U.S. Generally Accepted Accounting Principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Commission's accounting policies are described below.

**Reporting Entity**

The Somerset County Educational Services Commission is an instrumentality of the State of New Jersey, established to function as an educational institution in one or more counties for the purpose of carrying on programs of education, research and development, and providing to public school districts administrative services as may be authorized pursuant to the rules of the State Board of Education. The Commission consists of representatives of the membership districts and is responsible for the fiscal control of the Commission. A Superintendent is appointed by the Board of Directors of the Commission and is responsible for the administrative control of the Commission.

The primary criterion for including activities within the Commission's reporting entity, are set forth in Statement No. 39 of the Governmental Accounting Standards Board entitled "*Determining Whether Certain Organizations are Component Units*" (GASB 39) as codified in Section 2100 of the GASB Codification of Governmental Accounting and Financial Reporting Standards.

Organizations that are legally separate, tax-exempt entities and that meet *all* of the following criteria should be discretely presented as component units. These criteria are:

1. The economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government.
2. The primary government, or its component units, is entitled to, or has the ability to otherwise access, a majority of the economic resources of the organization.
3. The economic resources received or held by an *individual organization* that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government.

The combined financial statements include all funds of the Commission over which the Board exercises operating control. There were no additional entities required to be included in the reporting entity under the criteria as described above, in the current fiscal year. Furthermore, the Commission is not includable in any other reporting entity on the basis of such criteria.

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Basis of Presentation**

The Commission's basic financial statements consist of commission-wide statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements which provide a more detailed level of financial information.

**Commission-Wide Statements:** The Statement of Net Position and the Statement of Activities display information about the Commission as a whole. These statements include the financial activities of the overall Commission. Eliminations have been made to minimize the double-counting of internal activities. These statements distinguish generally between the governmental and business-type activity of the Commission. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The Statement of Net Position presents the financial condition of the governmental and business-type activity of the Commission at fiscal year-end. The Statement of Activities presents a comparison between direct expenses and program revenues for the business-type activity of the Commission and for each function of the Commission's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirement of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as generally revenues. The comparison of direct expenses with program revenues identifies the extent to which each governmental function or business segment is self-financing or draws from the general revenues of the Commission.

**Fund Financial Statements:** During the fiscal year, the Commission segregates transactions related to certain Commission functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. The fund financial statements provide information about the Commission's funds. Separate statements are presented for each fund category – governmental and proprietary. The New Jersey Department of Education (NJDOE) has elected to require New Jersey entities to treat each governmental fund as a major fund in accordance with the option noted in GASB No. 34, paragraph 76. The NJDOE believes that the presentation of all funds as major is important for public interest and to promote consistency among entity financial reporting models.

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Governmental Fund Types**

**General Fund** - The general fund is the general operating fund of the Commission. It is used to account for all financial resources except those required to be accounted for in another fund. Included are certain expenditures for vehicles and movable instructional or noninstructional equipment which are classified in the capital outlay subfund.

As required by the New Jersey State Department of Education, the Commission includes budgeted capital outlay in this fund. Generally accepted accounting principles as they pertain to governmental entities state that general fund resources may be used to directly finance capital outlays for long-lived improvements as long as the resources in such cases are derived exclusively from unrestricted revenues. Expenditures are those that result in the acquisition of or additions to fixed assets for land, existing buildings, improvements of grounds, construction of buildings, additions to or remodeling of buildings and the purchase of built-in equipment. These resources can be transferred from and to current expense by commission resolution.

**Special Revenue Fund** - The Special Revenue Fund is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. Thus, the Special Revenue Fund is used to account for the proceeds of specific revenue from State and Federal Governments (other than major capital projects, debt service or the enterprise funds) and local appropriations that are legally restricted or committed to expenditures for specified purposes.

**Capital Projects Fund** - The Capital Projects Fund is used to account for and report financial resources that are restricted, committed or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets (other than those financed by proprietary funds). The financial resources are derived from temporary notes or serial bonds, funds appropriated from the General Fund, and from aid provided by the State to offset the cost of approved capital projects.

**Debt Service Fund** - Debt service funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Proprietary Fund**

**Enterprise Fund** - The enterprise fund accounts for all revenues and expenses pertaining to cafeteria operations. The food service fund is utilized to account for operations that are financed and operated in a manner similar to private business enterprises. The stated intent is that the cost (i.e., expenses including depreciation and indirect costs) of providing goods or services to the students on a continuing basis are financed or recovered primarily through user charges.

**Basis of Accounting – Measurement Focus**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements.

**Commission-wide and Proprietary Fund Financial Statements**

The Commission-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures. Revenue from grants, entitlements, and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied.

**Governmental Fund Financial Statements**

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. "Measurable" means the amount of the transactions can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under installment purchase contracts are reported as other financing sources.

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Budgets/Budgetary Control**

Annual appropriated budgets are prepared in the spring of each year for the general, special revenue, and debt service funds. Budgets are prepared using the modified accrual basis of accounting. The legal level of budgetary control is established at line item accounts within each fund. Line item accounts are defined as the lowest (most specific) level of detail as established pursuant to the minimum chart of accounts referenced in N.J.A.C. 6:20-2A.2(m)1. All budget amendments and transfers must be approved by resolution. There were \$4,750,000.00 in budget amendments during the year ended June 30, 2022 due to increased special education transportation services and costs.

All budget amounts presented in the accompanying supplementary information reflect the original budget and the amended budget (which have been adjusted for legally authorized revisions of the annual budgets during the year).

Appropriations, except remaining project appropriations, encumbrances, and unexpended grant appropriations, lapse at the end of each fiscal year. The capital projects fund presents the remaining project appropriations compared to current year expenditures.

Formal budgetary integration into the accounting system is employed as a management control device during the fiscal year. For governmental funds there are no substantial differences between the budgetary basis of accounting and generally accepted accounting principles with the exception of the special revenue fund as noted below. Encumbrance accounting is also employed as an extension of formal budgetary integration in the governmental fund types. Unencumbered appropriations lapse at fiscal year-end.

The accounting records of the special revenue fund are maintained on the grant accounting budgetary basis. The grant accounting budgetary basis differs from GAAP in that the grant accounting budgetary basis recognizes encumbrances as expenditures and also recognizes the related revenues, whereas the GAAP basis does not. Sufficient supplemental records are maintained to allow for the presentation of GAAP basis financial records.

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Encumbrance Accounting**

Under encumbrance accounting, purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve a portion of the applicable appropriation. Open encumbrances in governmental funds other than the special revenue fund are reported as assigned fund balances at fiscal year-end as they do not constitute expenditures or liabilities but rather commitments related to unperformed contracts for goods and services.

Open encumbrances in the special revenue fund for which the Commission has received advances are reflected in the balance sheet as deferred revenues at fiscal year-end.

The encumbered appropriation authority carries over into the next fiscal year. An entry will be made at the beginning of the next fiscal year to increase the appropriation reflected in the certified budget by the outstanding encumbrance amount as of the current fiscal year end.

**Interfunds**

Interfund receivables and payables arise from transactions between particular funds and are considered short term in duration. The interfund transactions are recorded by all funds affected in the period in which the transactions are executed and are part of the Commission's available spendable resources.

**Inventories and Prepaid Expenses**

Inventories of materials and supplies held for consumption in the governmental funds are recorded as expenditures at the time of purchase and year end balances are not reported in the financial statements.

Inventories of food and/or supplies in the food service fund are recorded at cost on a first-in, first-out basis at stated value which approximates market.

Prepaid expenses which benefit future period, other than those recorded in the enterprise fund, are recorded as an expenditure in the year of purchase.



**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Capital Assets**

The Commission has an established formal system of accounting for its capital assets. Capital Assets used for governmental purposes, which include land, buildings and improvements and furniture and equipment, are only reported in the commission- wide financial statements. The Commission generally defines capital assets as assets with an initial cost of \$2,000.00 or more and an estimated useful life in excess of one year. Purchased or constructed capital assets are reported at cost. Donated capital assets are valued at their estimated fair market value on the date received. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Capital assets are depreciated in the Commission-wide statements using the straight-line method over the following estimated useful lives:

<b><u>Asset Class</u></b>	<b><u>Estimated Useful Lives</u></b>
School Buildings	50
Building Improvements	20
Electrical/Plumbing	30
Vehicles	8
Office and Computer Equipment	5-10
Instructional Equipment	10
Grounds Equipment	15

**Compensated Absences**

The Commission accounts for compensated absences (e.g., unused vacation, sick leave) as directed by Governmental Accounting Standards Board Statement No. 16 (GASB 16), "Accounting for Compensated Absences." A liability for compensated absences attributable to services already rendered and not contingent on a specific event that is outside the control of the employer and employee is accrued as employees earn the rights to the benefits.

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Compensated Absences (Continued)**

Commission employees are granted varying amounts of vacation and sick leave in accordance with the Commission's personnel policy. Upon termination, employees are paid for accrued vacation. The Commission's policy permits employees to accumulate unused sick leave and carry forward the full amount to subsequent years. Upon retirement employees shall be paid by the Commission for the unused sick leave in accordance with the Commission's agreements with the various employee unions.

The liability for compensated absences was accrued using the termination payment method, whereby the liability is calculated based on the amount of sick leave and vacation days that are expected to become eligible for payment upon termination. The Commission estimates its accrued compensated absences liability based on the accumulated sick and vacation days at the balance sheet date by those employees who are currently eligible to receive termination payments.

For the commission-wide statements, the current portion is the amount estimated to be used in the following year. For the governmental funds in the fund financial statements, a liability is reported only for to the extent of the amount actually due at year end as a result of employee resignations/retirements. Compensated absences are a reconciling item between the fund level and commission-wide presentations.

**Fund Balance and Net Position**

Fund balance restrictions are used to indicate that portion of the fund balance that is not available for expenditures or is legally segregated for a specific future use. Designation of portions of the fund balances are established to indicate tentative plans for financial utilization in a future period. The unassigned fund balances represent the amount available for future budgetary operations.

Unassigned net position represents the remains of the Commission's equity in the cumulative earnings of the proprietary fund.

**Unearned Revenue**

Unearned revenue in the special revenue and capital projects funds represents funds which have been received but not yet earned. A corresponding accounts receivable has also been established for any open encumbrances at year end which is an allowable practice under generally accepted accounting principles.

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities, and long-term obligations are reported on the Commission-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, contractually required pension contributions and compensated absences that are paid from governmental funds are reported as liabilities on the fund financial statements only to the extent that they are due for payment during the current year. Long term debt is recognized as a liability on the fund financial statements when due.

**Net Position**

Net Position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any borrowing used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Commission or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The Commission's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net positions are available.

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Fund Balance Restrictions**

Under GASB 54, in the fund financial statements, governmental funds report the following classifications of fund balance:

Nonspendable – includes amounts that cannot be spent because they are either not spendable in form or are legally or contractually required to be maintained intact.

Restricted – includes amounts restricted by external sources (creditors, laws of other governments, etc.) or by constitutional provision or enabling legislation.

Committed – includes amounts that can only be used for specific purposes. Committed fund balance is reported pursuant to resolutions passed by the Board of Education, the Commission's highest level of decision making authority. Commitments may be modified or rescinded only through resolutions approved by the Board.

Assigned – includes amounts that the Commission intends to use for a specific purpose, but do not meet the definition of restricted or committed fund balance. Under the Commission's policy, amounts may be assigned by the Business Administrator.

Unassigned – is the residual classification for the general fund: This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund. The general fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, if expenditures incurred for specific purposes exceeded the amounts restricted, committed, or assigned to those purposes, it may be necessary to report a negative unassigned fund balance.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the Commission considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balance are available, the Commission considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed.

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Revenues – Exchange and Nonexchange Transactions**

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On the modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the Commission, available means within sixty days of the fiscal year end.

Nonexchange transactions, in which the Commission receives value without directly giving equal value in return, include grants, entitlements, and donations. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the Commission must provide local resources to be used for a specific purpose; and expenditure requirements, in which the resources are provided to the Commission on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered both measurable and available at fiscal year-end: transportation fees, tuition charges and interest.

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Proprietary Fund Revenues and Expenses**

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Commission's enterprise funds are charges to customers for sales in the food service. Operating expenses for enterprise funds include the cost of sales and services, administrative expense and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

**Allocation of Indirect Expenses**

The Commission reports all direct expenses by function in the Statement of Activities. Direct expenses are those that are clearly identifiable with a function. Indirect expenses are allocated to functions but are reported separately in the Statement of Activities. Employee benefits, including the employer's share of social security, workers compensation, and medical and dental benefits, were allocated based on salaries of the program. Depreciation expense, where practicable, is specifically identified by function and is included in the indirect expense column of the Statement of Activities. Depreciation expense that could not be attributed to a specific function is considered an indirect expense and is reported separately on the Statement of Activities.

**Extraordinary and Special Items**

Extraordinary items are transactions or events that are unusual in nature and infrequent of occurrence. Special items are transactions or events that are within control of management and are either unusual in nature or infrequent in occurrence. Neither of these types of transactions occurred during the fiscal year.

**Management Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Accounting and Financial Reporting for Pensions**

In the Commission-Wide Financial Statements for purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Commission's proportionate share of the New Jersey Public Employees Retirement System ("PERS") and the Teachers' Pension and Annuity Fund ("TPAF") and the additions to/deductions from these retirement systems' fiduciary net position have been determined on the same basis as they were reported by PERS and TPAF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

In the Governmental Fund Financial Statements, the year-end Net pension liability is not required to be reflected. Pension related revenues and expenditures are reflected based on amounts that are normally expected to be liquidated with available financial resources for required pension contributions. Expenditures for PERS are recognized based upon billings made by the State of New Jersey due April 1<sup>st</sup> of each fiscal year. TPAF contributions are paid on the Commission's behalf by the State of New Jersey. The governmental fund financial statements reflect both a revenue and expenses for this pension contribution.

**Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. Currently, the Commission has only one item that qualifies for reporting in this category, deferred amounts related to pensions.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Commission has two items that qualify in this category, deferred amounts from a gain on refunding debt and deferred amounts related to pensions.

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Leases**

Lease receivables are measured at the present value of the lease payments expected to be received during the lease term. The Commission may receive variable lease payments that are dependent upon the lessee's revenue. The variable payments are recorded as an inflow of resources in the period the payment is received. The deferred inflow of resources is recorded at the initiation of the lease in an amount equal to the initial recording of the lease receivable. The deferred inflow of resources is amortized in a systematic and rational manner over the lease term.

Lease liabilities represent obligations to make lease payments arising from the lease. Lease liabilities are recognized at the commencement date based on the present value of the expected lease payments over the lease term, less any lease incentives. Interest expense is recognized ratably over the contract term. The lease term may include options to extend or terminate the lease when it is reasonably certain that the option will be exercised. Payments for short-term leases with a term of 12 months or less are expensed as incurred and these leases are not included as lease liabilities or right-to-use assets on the statements of net position.

**Right to Use Assets**

Right to use assets are initially measured at an amount equal to the initial measurement of the related lease liability plus any lease payments made prior to the lease term, less incentives, and plus ancillary charges necessary to place the lease into service. The right to use assets are amortized in a systematic and rational manner over the life of the related lease.

**Recently Adopted Accounting Pronouncements**

Beginning with the year ended June 30, 2022, the Commission has implemented GASB Statement 87, *Leases*. GASB Statement 87 establishes criteria for accounting and financial reporting for leases. It creates a single model for lease accounting and requires recognition of certain lease assets and liabilities for leases that were previously classified as operating leases. A Lessee is required to recognize a lease liability and an intangible right to use asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources.



**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 2: CASH AND CASH EQUIVALENTS AND INVESTMENTS**

The Commission considers petty cash, change funds, cash in banks, and short-term investments with original maturities of three months or less as cash and cash equivalents. Investments are stated at cost, which approximates market.

**Deposits**

New Jersey statutes permit the deposit of public funds in public depositories which are located in New Jersey and which meet the requirements of the Governmental Unit Deposit Protection Act (GUDPA). GUDPA requires a bank that accepts public funds to be a public depository. A public depository is defined as a state bank, a national bank, or a savings bank, which is located in the State of New Jersey, the deposits of which are insured by the Federal Deposit Insurance Corporation. The statutes also require public depositories to maintain collateral for deposits of public funds that exceed certain insurance limits. All collateral must be deposited with the Federal Reserve Bank or a Banking Institution that is a member of the Federal Reserve System, and has capital funds of not less than \$25,000,000.00. Under (GUDPA), if a public depository fails, the collateral it has pledged, plus the collateral of all other public depositories, is available to pay the full amount of the deposits to the governmental unit.

The Somerset County Educational Services Commission had the following cash and cash equivalents at June 30, 2022.

<b>Fund Type</b>	<b><u>Bank Balance</u></b>	<b><u>Reconciling Items: Deletions</u></b>	<b><u>Reconciled Balance</u></b>
Governmental	\$8,304,807.05	\$2,630,123.29	\$5,674,683.76
Proprietary	<u>26,651.82</u>	<u>23,790.00</u>	<u>2,861.82</u>
	<u>\$8,331,458.87</u>	<u>\$2,653,913.29</u>	<u>\$5,677,545.58</u>

**Custodial Credit Risk – Deposits** – Custodial credit risk is the risk that in the event of a bank failure, the deposits may not be returned. The Commission does not have a specific deposit policy for custodial credit risk other than those policies that adhere to the requirements of statute. As of June 30, 2022, based upon the coverage provided by FDIC and NJ GUDPA, no amount of the bank balance was exposed to custodial credit risk. Of the cash on balance in the bank \$250,000.00 was covered by Federal Depository Insurance and \$8,081,458.87 was covered by NJ GUDPA.

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 2: CASH AND CASH EQUIVALENTS AND INVESTMENTS (CONTINUED)**

**Investments**

The purchase of investments by the Commission is strictly limited by the express authority of the N.J.S.A. 18A:20-37 Education, Administration of School Districts. Permitted investments include any of the following type of securities:

1. Bonds or other obligations of the United States of America or obligations guaranteed by the United States of America;
2. Government money market mutual funds which are purchased from an investment company or investment trust which is registered with the Securities and Exchange Commission under the "Investment Company Act of 1940," 15 U.S.C. 80a-1 et seq., and operated in accordance with 17 C.F.R. § 270.2a-7 and which portfolio is limited to U.S. Government securities that meet the definition of an eligible security pursuant to 17 C.F.R. § 270.2a-7 and repurchase agreements that are collateralized by such U.S. Government securities in which direct investment may be made pursuant to paragraphs (1) and (3) of N.J.S.A. 18A:20-37. These funds are also required to be rated by a nationally recognized statistical rating organization.
3. Any obligation that a federal agency or a federal instrumentality has issued in accordance with an act of Congress, which security has a maturity date not greater than 397 days from the date of purchase, provided that such obligation bears a fixed rate of interest not dependent on any index or other external factor.
4. Bonds or other obligations of the Local Unit or bonds or other obligations of school districts of which the Local Unit is a part or within which the school district is located.
5. Bonds or other obligations, having a maturity date not more than 397 days from date of purchase, approved by the Division of Investment of the Department of Treasury for investment by School Districts.
6. Local government investment pools that are fully invested in U.S. Government securities that meet the definition of eligible security pursuant to 17 C.F.R. § 270a-7 and repurchase agreements that are collateralized by such U.S. Government securities in which direct investment may be made pursuant to paragraphs (1) and (3) of N.J.S.A. 18A:20-37. This type of investment is also required to be rated in the highest category by a nationally recognized statistical rating organization.

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 2: CASH AND CASH EQUIVALENTS AND INVESTMENTS (CONTINUED)**

**Investments (Continued)**

7. Deposits with the State of New Jersey Cash Management Fund established pursuant to section 1 of P.L. 1977, c.281 (C. 52:18A-90.4); or
8. Agreements for the repurchase of fully collateralized securities if:
  - a. the underlying securities are permitted investments pursuant to paragraphs (1) and (3) of this subsection;
  - b. the custody of collateral is transferred to a third party;
  - c. the maturity of the agreement is not more than 30 days;
  - d. the underlying securities are purchased through a public depository as defined in section 1 of P.L. 1970, c.236 (C. 17:19-41); and;
  - e. a master repurchase agreement providing for the custody and security of collateral is executed.

As of June 30, 2022, the Commission had no investments as described above.

Based upon the limitation set forth by New Jersey Statutes 18A:20-37 and its existing investment practices, the Commission is generally not exposed to credit risks, custodial credit risks, concentration of credit risks and interest rate risks for its investments, nor is it exposed to foreign currency risks for its deposits and investments.

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 3: CHANGE IN CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2022 was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Retirements</u>	<u>Ending Balance</u>
<b>Governmental Activities</b>				
Capital assets not being depreciated:				
Land	\$ 1,750,000.00	\$	\$	\$ 1,750,000.00
Leasehold Improvements	<u>4,238.00</u>	<u>                    </u>	<u>                    </u>	<u>4,238.00</u>
Total Capital assets not being depreciated	<u>1,754,238.00</u>	<u>                    </u>	<u>                    </u>	<u>1,754,238.00</u>
Land Improvements	108,700.00			108,700.00
Building and Building Improvements	15,500,314.20			15,500,314.20
Trailers/Mobile Classrooms	81,975.00			81,975.00
Machinery & Equipment	<u>10,942,762.44</u>	<u>13,000.00</u>	<u>2,045,872.00</u>	<u>8,909,890.44</u>
Totals as historical cost	<u>26,633,751.64</u>	<u>13,000.00</u>	<u>2,045,872.00</u>	<u>24,600,879.64</u>
Total Gross assets (Memo only)	<u>\$ 28,387,989.64</u>	<u>\$ 13,000.00</u>	<u>\$ 2,045,872.00</u>	<u>\$ 26,355,117.64</u>
Less: Accumulated Depreciation for:				
Land Improvements	\$ (108,700.00)	\$	\$	\$ (108,700.00)
Building and Building Improvements	(3,326,199.98)	(313,203.94)		(3,639,403.92)
Trailers/Mobile Classrooms	(81,975.00)			(81,975.00)
Machinery & Equipment	<u>(7,878,261.18)</u>	<u>(732,112.33)</u>	<u>(2,045,872.00)</u>	<u>(6,564,501.51)</u>
Total depreciation	<u>(11,395,136.16)</u>	<u>(1,045,316.27)</u>	<u>(2,045,872.00)</u>	<u>(10,394,580.43)</u>
Total Capital assets being depreciated net of accumulated depreciation	<u>15,238,615.48</u>	<u>(1,032,316.27)</u>	<u>                    </u>	<u>14,206,299.21</u>
Governmental activities capital assets, net	<u>\$ 16,992,853.48</u>	<u>\$ (1,032,316.27)</u>	<u>\$</u>	<u>\$ 15,960,537.21</u>

Depreciation Expense was charged to governmental expenses as follows:

Support Services:

Student transportation	\$ 705,943.23
Unallocated depreciation	<u>339,373.04</u>
	<u>\$ 1,045,316.27</u>

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 4: LONG-TERM LIABILITIES**

**Installment Purchase Contracts**

The Commission has entered into various installment purchase contracts for the purchase of real property, office equipment and vehicles.

Future annual debt service payments on installment purchases as of June 30, 2022 including interest of \$1,359,935.65 in governmental funds are as follows:

Governmental Fund:

Fiscal Year <u>June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ 1,543,601.87	\$ 316,445.90	\$ 1,860,047.77
2024	1,317,962.81	260,988.04	1,578,950.85
2025	1,085,318.95	211,205.37	1,296,524.32
2026	1,120,000.00	165,281.25	1,285,281.25
2027	1,160,000.00	117,581.25	1,277,581.25
2028	480,000.00	86,081.25	566,081.25
2029	495,000.00	71,456.25	566,456.25
2030	505,000.00	56,456.25	561,456.25
2031	520,000.00	41,081.25	561,081.25
2032	530,000.00	25,000.00	555,000.00
2033	<u>535,000.00</u>	<u>8,358.84</u>	<u>543,358.84</u>
	<u>\$ 9,291,883.63</u>	<u>\$ 1,359,935.65</u>	<u>\$ 10,651,819.28</u>

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 4: LONG-TERM LIABILITIES (CONTINUED)**

The following is a summary of changes in liabilities that effect other long-term obligations for the year ended June 30, 2022.

	Net Pension <u>Liability</u>	Installment Purchase <u>Contracts</u>	Compensated Absences <u>Payable</u>	<u>Total</u>
Balance June 30, 2021	\$ 5,138,613.00	\$ 11,048,932.01	\$ 312,262.45	\$ 16,499,807.46
Additions	<u>5,138,613.00</u>	<u>11,052,354.20</u>	<u>340,456.96</u>	<u>16,531,424.16</u>
Deletions	<u>1,413,588.00</u>	<u>1,760,470.57</u>	<u>28,514.49</u>	<u>3,202,573.06</u>
Balance June 30, 2022	<u>\$ 3,725,025.00</u>	<u>\$ 9,291,883.63</u>	<u>\$ 311,942.47</u>	<u>\$ 13,328,851.10</u>
Amounts due within one year		<u>\$ 1,543,601.87</u>		<u>\$ 1,543,601.87</u>

**NOTE 5: PENSION PLANS**

**Description of Plans** - All required employees of the Commission are covered by either the Public Employees' Retirement System or the Teachers' Pension and Annuity Fund which have been established by state statute and are administered by the New Jersey Division of Pension and Benefits (Division). According to the State of New Jersey Administrative Code, all obligations of both Systems will be assumed by the State of New Jersey should the Systems terminate. The Division issues a publicly available financial report that includes the financial statements and required supplementary information for the Public Employees Retirement System and the Teachers' Pension and Annuity Fund. These reports may be obtained by writing to the Division of Pensions and Benefits, PO Box 295, Trenton, N.J., 08625 or online at [www.state.nj.us/treasury/pensions](http://www.state.nj.us/treasury/pensions).

**Teachers' Pension and Annuity Fund (TPAF)** - The Teachers' Pension and Annuity Fund was established as of January 1, 1955, under the provisions of N.J.S.A. 18A:66 to provide retirement benefits, death, disability and medical benefits to certain qualified members. The Teachers' Pension and Annuity Fund is considered a cost-sharing multiple-employer plan with a special funding situation, as under current statute, all employer contributions are made by the State of New Jersey on behalf of the Commission and the system's other related non-contributing employers. Membership is mandatory for substantially all teachers or members of the professional staff certified by the State Board of Examiners, and employees of the Department of Education who have titles that are unclassified, professional and certified.

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 5: PENSION PLANS (CONTINUED)**

**Public Employees' Retirement System (PERS)** - The Public Employees' Retirement System (PERS) was established as of January 1, 1955 under the provision of N.J.S.A. 43:15A to provide retirement, death, disability and medical benefits to certain qualified members. The Public Employees' Retirement System is a cost-sharing multiple-employer plan. Membership is mandatory for substantially all full-time employees of the State of New Jersey or any county, municipality, school district, or public agency, provided the employee is not required to be a member of another state-administered retirement system or other state or local jurisdiction.

**Defined Contribution Retirement Program (DCRP)** - The Defined Contribution Retirement Program (DCRP) was established under the provision of Chapter 92, P.L. 2007 and Chapter 103, P.L. 2007 to provide coverage to elected and certain appointed officials, effective July 1, 2007. Membership is mandatory for such individuals with vesting occurring after one year of membership.

**Significant Legislation**

Effective June 28, 2011, P.L. 2011, c. 78 enacted certain changes in the operations and benefit provisions of the TPAF and the PERS systems.

**Pension Plan Design Changes**

Effective June 28, 2011, P.L. 2011, c. 78, new members of TPAF and PERS, hired on or after June 28, 2011, will need 30 years of creditable service and have attained the age of 65 for receipt of the early retirement benefit without a reduction of 1/4 of 1% for each month that the member is under age 65. New members will be eligible for a service retirement benefit at age 65.

**Funding Changes**

Under the new legislation, the methodology for calculating the unfunded accrued liability payment portion of the employer's annual pension contribution to the PERS, and TPAF. The unfunded actuarial accrued liability (UAAL) will be amortized for each plan over an open-ended 30 year period and paid in level dollars. Beginning with the July 1, 2019 actuarial valuation (July 1, 2018 for PFRS), the UAAL will be amortized over a closed 30 year period until the remaining period reaches 20, when the amortization period will revert to an open-ended 20 year period.

**COLA Suspension**

The payment of automatic cost-of-living adjustment to current and future retirees and beneficiaries are suspended until reactivated as permitted by this law.

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 5: PENSION PLANS (CONTINUED)**

**Vesting and Benefit Provisions** - The vesting and benefit provisions of PERS are set by N.J.S.A. 43:15A and 43.3B, and N.J.S.A. 18A:6C for TPAF. All benefits vest after ten years of service, except for post-retirement healthcare benefits that vest after 25 years of service.

Members are always fully vested for their own contributions and, after three years of service credit, become vested for 2% of related interest earned on the contributions. In the case of death before retirement, members' beneficiaries are entitled to full interest credited to the members' accounts.

**Contribution Requirements** The contribution policy is set by N.J.S.A. 43:15A and N.J.S.A. 18:66, and requires contributions by active members and contributing employers. Plan member and employer contributions may be amended by State of New Jersey legislation.

Effective June 28, 2011, P.L. 2011, c. 78 provides for increases in the employee contribution rates: from 5.5% to 6.5% plus an additional 1% phased-in over 7 years beginning in the first year, meaning after 12 months, after the law's effective date for TPAF and PERS.

Employers are required to contribute at an actuarially determined rate in both TPAF and PERS. The actuarially determined contribution includes funding for cost-of-living adjustments, noncontributory death benefits, and post-retirement medical premiums. Under current statute the Commission is a non-contributing employer of TPAF (*i.e.*, the State of new Jersey makes the employer contribution on behalf of public school entities.)

<u>Three-Year Trend Information for PERS</u>			
<u>Year</u> <u>June 30,</u>	<u>Annual Pension</u> <u>Cost (APC)</u>	<u>Percentage of</u> <u>APC Contributed</u>	<u>Net Pension</u> <u>Obligation</u>
2022	\$368,247.00	100.00%	\$368,247.00
2021	\$344,715.00	100.00%	\$344,715.00
2020	\$292,592.00	100.00%	\$292,592.00

<u>Three-Year Trend Information for TPAF (Paid on-behalf of the Commission)</u>			
<u>Year</u> <u>June 30,</u>	<u>Annual Pension</u> <u>Cost (APC)</u>	<u>Percentage of</u> <u>APC Contributed</u>	<u>Net Pension</u> <u>Obligation</u>
2022	\$1,011,557.00	100.00%	\$1,011,557.00
2021	\$772,707.00	100.00%	\$772,707.00
2020	\$567,884.00	100.00%	\$567,884.00



**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 5: PENSION PLANS (CONTINUED)**

Also, in accordance with N.J.S.A. 18A:66-66 during the years ended June 30, 2022, 2021 and 2020, the State of New Jersey reimbursed the Commission \$174,306.36, \$165,949.70 and \$191,816.99 respectively for the employer's share of social security contributions for TPAF members, as calculated on their base salaries. This amount has been included in the basic financial statements, and the governmental fund statements and schedules as a revenue and expenditure in accordance with GASB 68.

**NOTE 6: ACCOUNTING AND FINANCIAL REPORTING FOR PENSION - GASB 68**

**Public Employees Retirement System (PERS)**

At June 30, 2022, the Commission reported a liability of \$3,725,025.00 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2020 which was rolled forward to June 30, 2021. The Commission's proportion of the net pension liability was based on a projection of the Commission's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined. At June 30, 2021, the Commission's proportion was 0.0314441037 percent, which was a decrease of 0.0000668555 percent from its proportion measured as of June 30, 2020.

For the year ended June 30, 2022, the Commission recognized pension benefit of \$814,591.00 in the government-wide financial statements. This pension benefit was based on the pension plans June 30, 2021 measurement date.



**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 6: ACCOUNTING AND FINANCIAL REPORTING FOR PENSION - GASB 68**  
**(CONTINUED)**

**Public Employees Retirement System (PERS) (Continued)**

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended <u>June 30</u>	<u>Amount</u>
2022	(\$917,335.00)
2023	(665,955.00)
2024	(466,282.00)
2025	(360,038.00)
2026	<u>(38,267.00)</u>
	<u>(\$2,447,877.00)</u>

**Actuarial Assumptions**

The total pension liability for the June 30, 2021 measurement date was determined by an actuarial valuation as of July 1, 2020, which rolled forward to June 30, 2021. These actuarial valuations used the following assumptions:

Inflation rate:	
Price	2.75%
Wage	3.25%
Salary Increases:	
Through 2026	2.00%-6.00%
	Based on Years of Service
Thereafter	3.00%-7.00%
	Based on Years of Service
Investment Rate of Return	7.00%

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 6: ACCOUNTING AND FINANCIAL REPORTING FOR PENSION - GASB 68**  
**(CONTINUED)**

**Public Employees Retirement System (PERS) (Continued)**

**Actuarial Assumptions (Continued)**

Pre-retirement mortality rates were based on the Pub-2010 General Below-Median Income Employee mortality table with an 82.2% adjustment for males and 101.4% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Post-retirement mortality rates were based on the Pub-2010 General Below-Median Income Healthy Retiree mortality table with a 91.4% adjustment for males and 99.7% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Disability retirement rates used to value disabled retirees were based on the Pub-2010 Non-Safety Disabled Retiree mortality table with a 127.7% adjustment for males and 117.2% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Mortality improvement is based on Scale MP-2020.

The actuarial assumptions used in the July 1, 2020 valuation were based on the results of an actuarial experience study for the period July 1, 2014 to June 30, 2018.

**Long-Term Rate of Return**

In accordance with State statute, the long-term expected rate of return on plan investments (7.00% at June 30, 2021) is determined by the State Treasurer, after consultation with the Directors of the Division of Investment and Division of Pensions and Benefits, the board of trustees and the actuaries. The long-term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic rates of return for each major asset class included in PERS's target asset allocation as of June 30, 2021 are summarized in the following table:

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 6: ACCOUNTING AND FINANCIAL REPORTING FOR PENSION - GASB 68**  
**(CONTINUED)**

**Public Employees Retirement System (PERS) (Continued)**

**Actuarial Assumptions (Continued)**

**Long-Term Rate of Return (Continued)**

<u>Assets Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
U.S. Equity	27.00%	8.09%
Non-U.S. Developed Market Equity	13.50%	8.71%
Emerging Market Equity	5.50%	10.96%
Private Equity	13.00%	11.30%
Real Estate Assets	3.00%	9.15%
Real Estate	8.00%	7.40%
High Yield	2.00%	3.75%
Private Credit	8.00%	7.60%
Investment Grade Credit	8.00%	1.68%
Cash Equivalents	4.00%	0.50%
U.S. Treasuries	5.00%	0.95%
Risk Mitigation Strategies	3.00%	3.35%

**Discount Rate**

The discount rate used to measure the total pension liability was 7.00% as of June 30, 2021. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers and the nonemployer contributing entity will be based on 100% of the actuarially determined contributions for the State employer and 100% of actuarially determined contributions for the local employers.

Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all projected benefit payments to determine the total pension liability.

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 6: ACCOUNTING AND FINANCIAL REPORTING FOR PENSION - GASB 68**  
**(CONTINUED)**

**Public Employees Retirement System (PERS) (Continued)**

**Sensitivity of the Collective Net Pension Liability to Changes in the Discount Rate**

The following presents the Commission's proportionate share of the net pension liability as of June 30, 2021, calculated using the discount rate as disclosed above as well as what the collective net pension liability would be if it was calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate.

	1% Decrease <u>6.00%</u>	At Current Discount Rate <u>7.00%</u>	1% Increase <u>8.00%</u>
Commission's proportionate share of the net pension liability	\$ 5,072,729.00	\$ 3,725,025.00	\$ 2,581,308.00

**Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued Financial Report for the State of New Jersey Public Employees Retirement System (PERS). The report may be obtained at State of New Jersey Division of Pensions and Benefits P.O. Box 295 Trenton, New Jersey 08625-0295 <http://www.state.nj.us/treasury/pensions>.

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 6: ACCOUNTING AND FINANCIAL REPORTING FOR PENSION - GASB 68**  
**(CONTINUED)**

**Teachers Pensions and Annuity Fund (TPAF)**

The employer contributions for local participating employers are legally required to be funded by the State in accordance with N.J.S.A 18:66-33. Therefore, these local participating employers are considered to be in a special funding situation as defined by GASB Statement No. 68 and the State is treated as a nonemployer contributing entity. Since the local participating employers do not contribute directly to the plan (except for employer specific financed amounts), there is no net pension liability or deferred outflows or inflows to report in the financial statements of the local participating employers. However, the notes to the financial statements of the local participating employers must disclose the portion of the nonemployer contributing entities' total proportionate share of the net pension liability that is associated with the local participating employer.

The portion of the TPAF Net Pension Liability that was associated with the Commission recognized at June 30, 2022 was as follows:

Net Pension Liability:	
Commission's proportionate share	-0-
State's proportionate share	
associated with the Commission	<u>\$12,779,361</u>
	<u>\$12,779,361</u>

The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2020 which was rolled forward to June 30, 2021. The net pension liability associated with the Commission was based on a projection of the Commission's long-term share of contributions to the pension plan relative to the projected contributions of all participating school districts and the State, actuarially determined. At June 30, 2021, the proportion of the TPAF net pension liability associated with the Commission was .0265820294% which was an increase of .0006912372 percent from its proportion measured as of June 30, 2020.

For the year ended June 30, 2022, the Commission recognized on-behalf pension expense and revenue of \$300,704.00 in the government-wide financial statements for contributions provided by the State. This pension expense and revenue was based on the pension plans June 30, 2021 measurement date.

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 6: ACCOUNTING AND FINANCIAL REPORTING FOR PENSION - GASB 68**  
**(CONTINUED)**

**Teachers Pensions and Annuity Fund (TPAF) (Continued)**

**Actuarial Assumptions**

The total pension liability for the June 30, 2021 measurement date was determined by an actuarial valuation as of July 1, 2020, which was rolled forward to June 30, 2021. This actuarial valuation used the following actuarial assumptions, applied to all periods in the measurement:

Inflation rate:	
Price	2.75%
Wage	3.25%
Salary Increases:	
Through 2026	1.55%-4.45%
	Based on Years of Service
Thereafter	2.75%-5.65%
	Based on Years of Service
Investment Rate of Return	7.00%

**Mortality Rate**

Pre-retirement mortality rates were based on the Pub-2010 Teachers Above-Median Income Employee mortality table with a 93.9% adjustment for males and 85.3% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Post-retirement mortality rates were based on the Pub-2010 Teachers Above-Median Income Healthy Retiree mortality table with a 114.7% adjustment for males and 99.6% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Disability mortality rates were based on the Pub-2010 Non-Safety Disabled Retiree mortality table with a 106.3% adjustment for males and 100.3% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Mortality improvement is based on Scale MP-2021.

The actuarial assumptions used in the July 1, 2020 valuation were based on the results of an actuarial experience study for the period July 1, 2015 to June 30, 2018.



**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 6: ACCOUNTING AND FINANCIAL REPORTING FOR PENSION - GASB 68**  
**(CONTINUED)**

**Teachers Pensions and Annuity Fund (TPAF) (Continued)**

**Actuarial Assumptions (Continued)**

**Long-Term Expected Rate of Return**

In accordance with State statute, the long-term expected rate of return on plan investments (7.00% at June 30, 2021) is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the board of trustees and the actuaries.

The long-term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in TPAF's target asset allocation as of June 30, 2021 are summarized in the following table:

<u>Assets Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
U.S. Equity	27.00%	8.09%
Non-U.S. Developed Market Equity	13.50%	8.71%
Emerging Market Equity	5.50%	10.96%
Private Equity	13.00%	11.30%
Real Estate Assets	3.00%	9.15%
Real Estate	8.00%	7.40%
High Yield	2.00%	3.75%
Private Credit	8.00%	7.60%
Investment Grade Credit	8.00%	1.68%
Cash Equivalents	4.00%	0.50%
U.S. Treasuries	5.00%	0.95%
Risk Mitigation Strategies	3.00%	3.35%

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 6: ACCOUNTING AND FINANCIAL REPORTING FOR PENSION - GASB 68**  
**(CONTINUED)**

**Teachers Pensions and Annuity Fund (TPAF) (Continued)**

**Actuarial Assumptions (Continued)**

**Discount Rate**

The discount rate used to measure the total pension liability was 7.00% as of June 30, 2021. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be based on 100% of the actuarially determined contributions for the State. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all projected benefit payments in determining the total pension liability.

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

Because the Commission's proportionate share of the net pension liability is zero, consideration of potential changes in the discount rate is not applicable to the Commission.

**Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued Financial Report for the State of New Jersey Teachers Public and Annuity Fund (TPAF). The report may be obtained at State of New Jersey Division of Pensions and Benefits P.O. Box 295 Trenton, New Jersey 08625-0295 <http://www.state.nj.us/treasury/pensions>.

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 7: ACCOUNTING AND FINANCIAL REPORTING FOR POST-RETIREMENT BENEFITS OTHER THAN PENSIONS - GASB 75**

**Plan Description and Benefits Provided**

The State Health Benefit Local Education Retired Employees Plan is a multiple-employer defined benefit OPEB plan, which is administered on a pay-as-you-go basis. Accordingly, no assets are accumulated in a qualifying trust that meets the criteria in paragraph 4 of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. The State Health Benefit Local Education Retired Employees Plan provides medical, prescription drug, and Medicare Part B reimbursement to retirees and their covered dependents of local education employers.

The employer contributions for the participating local education employers are legally required to be funded by the State of New Jersey in accordance with N.J.S.A 52:14-17.32f. Therefore, these local participating employers are considered to be in a special funding situation as defined by GASB Statement No. 75 and the State is treated as a nonemployer contributing entity. According to N.J.S.A 52:14-17.32f, the State provides employer-paid coverage to employees who retire from a board of education or county college with 25 years or more of service credit in, or retires on a disability pension from, one or more of the following plans: the Teachers' Pension and Annuity Fund (TPAF), the Public Employees' Retirement System (PERS), the Police and Firemen Retirement System (PFRS), or the Alternate Benefit Program (ABP). Pursuant to Chapter 78, P.L. 2011, future retirees eligible for postretirement medical coverage who have less than 20 years of creditable service on June 28, 2011 will be required to pay a percentage of the cost of their health care coverage in retirement provided they retire with 25 or more years of pension service credit. The percentage of the premium for which the retiree will be responsible will be determined based on the retiree's annual retirement benefit and level of coverage.

**Employees Covered by Benefit Terms**

The State Health Benefit Local Education Retired Employees Plan Membership covered by the benefit terms consisted of the following:

Active Plan Members	213,901
Inactive Plan Members or Beneficiaries Currently Receiving Benefits	150,427
Inactive Plan Members or Beneficiaries Not Yet Receiving Benefits	<u>- 0 -</u>
Total Plan Members	<u>364,328</u>

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 7: ACCOUNTING AND FINANCIAL REPORTING FOR POST-RETIREMENT BENEFITS OTHER THAN PENSIONS - GASB 75 (CONTINUED)**

**Total Non-Employer OPEB Liability**

The portion of the total Non-Employer OPEB Liability that was associated with the Commission at June 30, 2022 was as follows:

Total OPEB Liability:	
Commission's Proportionate Share	\$-0-
State's Proportionate Share associated with the Commission	<u>21,248,431</u>
	<u>\$21,248,431</u>

The total Non-Employer OPEB liability as of June 30, 2021 was determined by an actuarial valuation as of June 30, 2020, which was rolled forward to June 30, 2021.

The total Non-Employer OPEB liability was determined separately based on actual data of the Commission.

For the year ended June 30, 2022, the Commission recognized on-behalf post-employment expense and revenue of \$1,429,299 in the government-wide financial statements for contributions provided by the State. This expense and revenue was based on the plans June 30, 2021 measurement date.

At June 30, 2021, the Commission's proportion was .0354095364 percent, which was a decrease of .00002994259 from its proportion measured as of June 30, 2020.

The State, a nonemployer contributing entity, is the only entity that has a legal obligation to make employer contributions to OPEB for qualified retired PERS, TPAF/ABP and PFRS participants. The Commission's proportionate share percentage determined under paragraphs 193 and 203 through 205 of GASBS No. 75 is zero percent. Consequently, the Commission did not recognize any portion of the collective Non-Employer OPEB liability on the Statement of Net Position.

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 7: ACCOUNTING AND FINANCIAL REPORTING FOR POST-RETIREMENT BENEFITS OTHER THAN PENSIONS - GASB 75 (CONTINUED)**

**Actuarial Assumptions and Other Inputs**

The total Non-Employer OPEB liability that was associated with the Commission as of June 30, 2021 was determined by an actuarial valuation as of June 30, 2020, which was rolled forward to June 30, 2021. The actuarial assumptions vary for each plan member depending on the pension plan the member is enrolled in. This actuarial valuation used the following actuarial assumptions, applied to all periods in the measurement:

	<u>June 30, 2021</u>		
	<u>TPAF/ABP</u>	<u>PERS</u>	<u>PFRS</u>
Inflation – 2.5%			
Salary Increases			
Through 2026	1.55-4.45%*	2.00-6.00%*	3.25-15.25%*
Thereafter	2.75-5.65%*	3.00-7.00%*	Not Applicable

\*- Based on Years of Service

Preretirement mortality rates were based on the Pub-2010 Healthy "Teachers" (TPAF/ABP), "General" (PERS), and "Safety" (PFRS) classification headcount-weighted mortality table with fully generational mortality improvement projections from the central year using Scale MP-2021. Postretirement mortality rates were based on the Pub-2010 "General" classification headcount-weighted mortality table with fully generational mortality improvement projections from the central year using Scale MP-2021. Disability mortality was based on the Pub-2010 "General" classification headcount-weighted disabled mortality table with fully generational mortality improvement projections from the central year using Scale MP-2021 for current disabled retirees. Future disabled retirees was based on the Pub-2010 "Safety" (PFRS), "General" (PERS), and "Teachers" (TPAF/ABP) classification headcount-weighted disabled mortality table with fully generational mortality improvement projections from the central year using Scale MP-2021.

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of actuarial experience studies for the periods July 1, 2015— June 30, 2018, July 1, 2014 — June 30, 2018, and July 1, 2013 - June 30, 2018 for TPAF, PERS and PFRS, respectively.

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 7: ACCOUNTING AND FINANCIAL REPORTING FOR POST-RETIREMENT BENEFITS OTHER THAN PENSIONS - GASB 75 (CONTINUED)**

**Actuarial Assumptions and Other Input (Continued)**

**Health Care Trend Assumptions**

For pre-Medicare medical benefits, the trend rate is initially 5.65% and decreases to a 4.50% long-term trend rate after seven years. For post-65 medical benefits, the actual fully insured Medicare Advantage trend rates for fiscal year 2022 through 2023 are reflected. For PPO the trend is initially 5.74% in fiscal year 2024, increasing to 12.93% in fiscal year 2025 and decreases to 4.50% after 11 years. For HMO the trend is initially 6.01% in fiscal year 2024, increasing to 15.23% in fiscal year 2025 and decreases to 4.5% after 11 years. For prescription drug benefits, the initial trend rate is 6.75% and decreases to a 4.50% long-term trend rate after seven years. For the Medicare Part B reimbursement, the trend rate is 5.00%.

**Discount Rate**

The discount rate for June 30, 2021 and June 30, 2020 was 2.16% and 2.21% respectively. This represents the municipal bond return rate as chosen by the Division. The source is the Bond Buyer Go 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. As the long-term rate of return is less than the municipal bond rate, it is not considered in the calculation of the discount rate, rather the discount rate is set at the municipal bond rate.

**Changes in the Total Non-Employer OPEB Liability**

Shown below are details regarding The Total OPEB non-employer Liability associated with the Commission for the measurement period from June 30, 2020 to June 30, 2021.

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 7: ACCOUNTING AND FINANCIAL REPORTING FOR POST-RETIREMENT BENEFITS OTHER THAN PENSIONS - GASB 75 (CONTINUED)**

**Changes in the Total Non-Employer OPEB Liability (Continued)**

Shown below are details regarding The Total OPEB non-employer Liability associated with the Commission for the measurement period from June 30, 2020 to June 30, 2021.

Balance at 6/30/20		\$24,214,234
Changes for the year:		
Service cost	\$1,283,591	
Interest	551,207	
Changes of Benefit Terms	(22,616)	
Differences between expected and actual experience	(4,378,844)	
Changes in assumptions or other inputs	20,963	
Membership Contributions	14,092	
Benefit payments - Net	(434,196)	
Net changes		(2,965,803)
Balance at 6/30/21		\$21,248,431

**Sensitivity of the Total Non-Employer OPEB Liability to Changes in the Discount Rate**

The following presents the total Non-Employer OPEB liability associated with the Commission as of June 30, 2021, calculated using the discount rate as disclosed above as well as what the total Non-Employer OPEB liability would be if it was calculated using a discount rate that is 1 -percentage point lower or 1-percentage point higher than the current rate:

	June 30, 2021		
	1.00% Decrease (1.16%)	At Discount Rate (2.16%)	1.00% Increase (3.16%)
State of New Jersey's Proportionate Share of the total Non-Employer OPEB Liability associated with the Commission	\$25,452,285	\$21,248,431	\$17,938,149

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 7: ACCOUNTING AND FINANCIAL REPORTING FOR POST-RETIREMENT BENEFITS OTHER THAN PENSIONS - GASB 75 (CONTINUED)**

**Sensitivity of the Total Non-Employer OPEB Liability to Changes in Healthcare Trends**

The following presents the total Non-Employer OPEB liability associated with the Commission as of June 30, 2021, calculated using the healthcare trend rate as disclosed above as well as what the total Non-Employer OPEB liability would be if it was calculated using a healthcare trend rate that is 1- percentage point lower or 1-percentage point higher than the current rate:

	June 30, 2021		
	<u>1.00% Decrease</u>	<u>Healthcare Cost Trend Rate</u>	<u>1.00% Increase</u>
State of New Jersey's Proportionate Share of the total Non-Employer OPEB Liability associated with the Commission	\$17,200,674	\$21,248,431	\$26,684,270

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Non-Employer OPEB Liability**

At June 30, 2021, the State reported deferred outflows of resources and deferred inflows of resources related to retired school employee's Non-Employer OPEB Liability associated with the Commission from the following sources:

	<u>Deferred Outflow of Resources</u>	<u>Deferred Inflow of Resources</u>
Differences between expected and actual experience	\$ 3,203,107	\$ 6,377,032
Changes of assumptions	3,604,527	2,279,759
Changes in proportion	<u>1,324,151</u>	<u>647,040</u>
	<u>\$ 8,131,785</u>	<u>\$ 9,303,831</u>



**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 7: ACCOUNTING AND FINANCIAL REPORTING FOR POST-RETIREMENT BENEFITS OTHER THAN PENSIONS - GASB 75 (CONTINUED)**

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Non-Employer OPEB Liability (Continued)**

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the State's proportionate share of the total Non-Employer OPEB Liability associated with the Commission will be recognized in OPEB expense as follows:

Measurement Period Ended	Amount
<u>June 30,</u>	
2022	(\$283,226)
2023	(\$283,226)
2024	(\$283,226)
2025	(\$283,226)
2026	(\$162,231)
Total Thereafter	<u>\$123,088</u>
	<u>(\$1,172,046)</u>

In accordance with GASBS No. 75, the Commission's proportionate share of school retirees OPEB is zero. There is no recognition of the allocation of proportionate share of deferred outflows of resources and deferred inflows of resources in the financial statements.

The New Jersey Division of Pension and Benefits issues publicly available reports on the OPEB plan. Those reports may be obtained by writing to the Division of Pension and Benefits, PO Box 295, Trenton, NJ 08625-0295 or on their website at <http://www.state.nj.us/treasury/pensions/financial-reports.shtml>.

**NOTE 8: LITIGATION**

The Commission attorney's letter advises that there is no litigation, pending litigation, claims, contingent liabilities, unasserted claims or assessments or statutory violations which involve the Commission and which might materially affect the Commission's financial position.

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 9: CONTINGENCIES**

The Commission receives financial assistance from the State of New Jersey and the U.S. Government in the form of grants. Entitlement to the funds is generally conditional upon compliance with terms and conditions of the grant agreements and applicable regulations, including the expenditure of the funds for eligible purposes. The State and Federal grants received and expended in the 2021-2022 fiscal year were subject to the U.S. OMB Uniform Guidance and New Jersey OMB Circular 15-08 which mandates that grant revenues and expenditures be audited in conjunction with the Commission's annual audit if expenditures for federal or state programs exceed \$750,000. Findings and questioned costs, if any, relative to federal and state financial assistance programs are discussed in the Single Audit Section, Schedule of Findings and Questioned Costs. In addition, all grants and cost reimbursements are subject to financial and compliance audits by the grantors. The Commission's management does not believe any such audit would result in material amounts of disallowed costs.

**NOTE 10: RISK MANAGEMENT**

The Commission is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

Property and Liability Insurance - The Commission maintains coverage through the New Jersey School Boards Association Insurance Group (NJSBAIG). The administration believes such coverage is sufficient to preclude any significant uninsured losses to the Commission. Settled claims have not exceeded the commercial coverage in any of the past three years. A complete schedule of insurance coverage can be found in the Statistical Section of this Annual Comprehensive Financial Report.

**NOTE 11: COMPENSATED ABSENCES**

The Commission accounts for compensated absences (e.g., unused vacation and sick leave) as directed by Governmental Accounting Standards Board Statement No. 16 (GASB 16), "Accounting for Compensated Absences". A liability for compensated absences attributable to services already rendered and not contingent on a specific event that is outside the control of the employer and employee is accrued as employees earn the rights to the benefits.

Commission employees are granted varying amounts of vacation and sick leave in accordance with the Commission's personnel policy. Upon termination, employees are paid for accrued vacation. The Commission's policy permits employees to accumulate unused sick leave and carry forward the amount to subsequent years. Upon retirement, employees shall be paid by the Commission for the unused sick leave in accordance with the Commission's agreements with the various employee unions.

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 11: COMPENSATED ABSENCES (CONTINUED)**

The liability for vested compensated absences of the governmental fund types are recorded in the commission - wide statement of net position. As of June 30, 2022, a liability existed for compensated absences for governmental fund-types in the commission-wide Statement of Net Position of \$311,942.47.

The liability for vested compensated absences of the proprietary fund types is recorded within those funds as the benefits accrue to employees. As of June 30, 2022, no liability existed for compensated absences in the proprietary fund.

For additional descriptive information see Note 1, Summary of Significant Accounting Policies.

**NOTE 12: FUND BALANCE APPROPRIATED**

**General Fund** – Of the \$10,652,014.91 General Fund fund balance at June 30, 2022, the entire amount is unassigned.

**NOTE 13: INTERFUND RECEIVABLES AND PAYABLES**

The following interfund balances remained on the balance sheet at June 30, 2022:

<u>FUND</u>	<u>INTERFUND RECEIVABLE</u>	<u>INTERFUND PAYABLE</u>
General Fund	\$ 1,637,316.87	\$ 17,544.25
Special Revenue Fund		1,635,797.82
Proprietary Fund	<u>17,875.03</u>	<u>1,849.83</u>
	<u>\$ 1,655,191.90</u>	<u>\$ 1,655,191.90</u>

All balances resulted from the time lag between the dates that short-term loans were disbursed and payments between funds were made.

**Somerset County Educational Services Commission**  
**Notes to the Financial Statements**  
**June 30, 2022**

**NOTE 14: DEFERRED COMPENSATION**

The Commission offers its employees a choice of the deferred compensation plans created in accordance with Internal Revenue Code Section 403(b) and 457. The plans permit participants to defer a portion of their salary until future years. Amounts deferred under the plans are not available to employees until termination, retirement, death, or unforeseeable emergency. Since the Commission does not have any property or rights to the plan assets and no fiduciary relationship exists between the Commission and the deferred compensation plan, the plan assets are not included in the Commission's financial statements as of June 30, 2022.

**NOTE 15: SUBSEQUENT EVENTS**

The Commission has evaluated subsequent events occurring after the financial statement date through February 10, 2023 which is the date the financial statements were available to be issued. The Commission has determined that no subsequent events need to be disclosed.

**REQUIRED SUPPLEMENTARY INFORMATION – PART II**

**BUDGETARY COMPARISON SCHEDULES**

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
BUDGETARY COMPARISON SCHEDULE  
GENERAL FUND  
FISCAL YEAR ENDED JUNE 30, 2022

	ORIGINAL BUDGET	BUDGET TRANSFERS/ AMENDMENTS	FINAL BUDGET	ACTUAL	VARIANCE FINAL TO ACTUAL
<b>REVENUES:</b>					
Local sources:					
Tuition from other LEA's within the State	\$ 9,667,317.00	\$ 10,000.00	\$ 9,677,317.00	\$ 6,518,854.56	\$ (3,158,462.44)
Transportation fees from other LEAs	16,355,000.00	4,760,000.00	21,115,000.00	22,211,730.05	1,096,730.05
Rents and Royalties				122,725.00	122,725.00
Sale of property				100,615.27	100,615.27
Unrestricted miscellaneous revenues	769,224.00	(20,000.00)	749,224.00	397,766.88	(441,437.12)
<b>Total revenues-local sources</b>	<b>26,791,541.00</b>	<b>4,750,000.00</b>	<b>31,541,541.00</b>	<b>29,261,711.76</b>	<b>(2,279,829.24)</b>
State sources:					
Reimbursed TPAF social security contributions (non-budgeted)				174,306.36	174,306.36
On-behalf TPAF post retirement medical (non-budgeted)				239,675.00	239,675.00
On-behalf TPAF - Non-contributory insurance (non-budgeted)				14,272.00	14,272.00
On-behalf TPAF - Long Term Disability (non-budgeted)				473.00	473.00
On-behalf TPAF pension contributions (non-budgeted)				1,011,557.00	1,011,557.00
<b>Total - state sources</b>				<b>1,440,283.36</b>	<b>1,440,283.36</b>
<b>Total revenues</b>	<b>26,791,541.00</b>	<b>4,750,000.00</b>	<b>31,541,541.00</b>	<b>30,701,995.12</b>	<b>(839,545.88)</b>
<b>EXPENDITURES:</b>					
CURRENT EXPENSE:					
Special Education - Instruction:					
Multiple Disabilities:					
Salaries of Teachers	1,632,711.00	(198,839.17)	1,433,871.83	1,408,189.94	25,681.89
Other Salaries for Instruction	466,700.00	(281,823.99)	186,876.01	150,263.50	36,612.51
Purchased Professional-Educational Services	25,000.00	23,890.00	48,890.00	41,522.86	7,367.14
General Supplies	67,419.00	(6,583.38)	60,835.62	44,984.06	15,851.56
Textbooks	8,903.00	730.00	9,633.00	9,409.69	223.31
Other Objects	1,237.00	1,400.33	2,637.33	1,728.15	909.18
<b>Total Multiple Disabilities</b>	<b>2,203,970.00</b>	<b>(461,226.21)</b>	<b>1,742,743.79</b>	<b>1,656,096.20</b>	<b>86,645.59</b>

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
BUDGETARY COMPARISON SCHEDULE  
GENERAL FUND  
FISCAL YEAR ENDED JUNE 30, 2022

	ORIGINAL BUDGET	BUDGET TRANSFERS/ AMENDMENTS	FINAL BUDGET	ACTUAL	VARIANCE FINAL TO ACTUAL
Total Special Education - Instruction	2,203,970.00	(461,226.21)	1,742,743.79	1,656,098.20	86,645.59
School Sponsored Co/Extra Curricular Activities - Instruction:					
Purchased Services (300-500 series)	23,175.00	(5,795.00)	17,380.00	8,396.24	8,983.76
Supplies and Materials	22,352.00	5,795.00	28,147.00	6,822.35	21,324.65
Total School Sponsored Co/Extra Curricular Activities - Instruction	45,527.00		45,527.00	15,218.59	30,308.41
Undistributed Expenditures - Health Services:					
Salaries	74,980.00	15,657.52	90,637.52	82,867.25	7,770.27
Purchased Professional and Technical Services	4,942.00	2,833.23	7,775.23	7,399.23	376.00
Supplies and Materials	1,805.00	2,623.66	4,428.66	3,913.15	515.51
Total Undistributed Expenditures - Health Services	81,727.00	21,114.41	102,841.41	94,179.63	8,661.78
Undistributed Expend. - Speech, OT, PT & Related Services:					
Salaries	83,592.00	(2,843.56)	80,748.44	80,748.44	
Purchased professional - Educational Services	81,880.00	(32,755.50)	49,124.50	46,129.86	2,994.64
Total Undistributed Expend. - Speech, OT, PT & Related Services	165,472.00	(35,599.06)	129,872.94	126,878.30	2,994.64
Undistributed Expend. - Other Supp. Serv. - Students- Extra Services:					
Salaries		100,206.87	100,206.87	100,206.87	
Total Undistributed Expend. - Other Supp. Serv. - Students- Extra Services		100,206.87	100,206.87	100,206.87	
Undistributed Expenditures - Child Study Teams:					
Salaries of Other Professional Staff	227,035.00	(6,823.60)	220,211.40	107,553.43	112,657.97
Other Salaries	69,660.00		69,660.00	5,817.00	63,843.00
Purchased Professional - Educational Services	259,560.00	37,558.25	297,118.25	297,118.25	
Total Undistributed Expenditures - Child Study Teams	556,255.00	30,734.65	586,989.65	410,488.68	176,500.97



SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
BUDGETARY COMPARISON SCHEDULE  
GENERAL FUND  
FISCAL YEAR ENDED JUNE 30, 2022

	ORIGINAL BUDGET	BUDGET TRANSFERS/ AMENDMENTS	FINAL BUDGET	ACTUAL	VARIANCE FINAL TO ACTUAL
Undistributed Expend.- Instructional Staff Training Services: Other Purchased Services (400-500 series)	9,263.00	(393.60)	8,869.40	4,816.49	4,052.91
Total Undistributed Expend.- Instructional Staff Training Services	9,263.00	(393.60)	8,869.40	4,816.49	4,052.91
Undistributed Expend.-Support Services-General Administration: Salaries	433,943.00	(148,852.50)	433,943.00	432,956.58	986.42
Legal Services	159,650.00	(400.00)	10,797.50	10,797.50	
Audit Fees	23,200.00	(25,609.00)	22,800.00	22,800.00	
Other Purchased Professional Services	46,350.00	(5,000.00)	20,741.00	20,741.00	
Purchased Technical Services	5,000.00	16,902.14	116,616.14	97,614.67	19,001.47
Communications/Telephone	99,714.00	(15,000.00)	18,133.09	16,898.77	1,234.32
BOE Other Purch Serv	15,000.00	3,522.09	185.69	185.69	
Misc. Purchased Services (400-500 series, O/T 530 & 585)	14,611.00	(2,389.31)	11,425.50	11,425.50	
General Supplies	2,575.00	95.50	613,641.92	613,419.71	21,222.21
Miscellaneous Expenditures	11,330.00	(176,731.08)	5,448.72	5,448.72	
Total Undistributed Expend.-Support Services-General Administration	811,373.00	(176,731.08)	634,641.92	613,419.71	21,222.21
Undistributed Expend.-Support Services - School Administration: Salaries of Principals/Assistant Principals	310,594.00	5,448.72	5,448.72	5,448.72	
Salaries of Other Professional Staff	108,186.00	8,709.84	319,303.84	297,686.25	21,615.59
Salaries of Secretarial and Clerical Assistants	6,000.00	16,000.00	124,186.00	113,661.60	10,524.40
Other Salaries	6,000.00	(802.08)	5,197.92	2,178.00	3,019.92
Other Purchased Services (400-500 series)	16,398.00	161.75	16,559.75	16,132.97	426.78
Supplies and Materials	10,305.00	1,800.03	12,105.03	12,105.03	
Other Objects	1,459.00	1,459.00	1,459.00	1,152.00	307.00
Total Undistributed Expend.-Support Services - School Administration	452,942.00	31,318.26	484,260.26	448,366.57	35,893.69
Undistributed Expend. - Central Services Purchased Professional Services	445,834.00	5,546.55	451,380.55	424,231.59	27,148.96
Purchased Professional Services- Public Relations Cost	25,750.00	(11,896.00)	13,854.00	13,854.00	
Miscellaneous Purchased Services (400-500 series, O/T 594)	9,337.00	(8,347.00)	990.00	955.90	34.10
Supplies and Materials	11,937.00	(407.65)	11,529.35	11,529.35	
Interest on Installment Purchase Contracts	12,566.00	(145.36)	12,420.64	12,420.64	
Miscellaneous Expenditures	334,731.00		334,731.00	334,726.88	4.12
Total Undistributed Expend. - Central Services	10,300.00	6,465.99	10,300.00	6,465.99	3,834.01
Total Undistributed Expend. - Central Services	850,455.00	(15,249.46)	835,205.54	804,184.35	31,021.19

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
BUDGETARY COMPARISON SCHEDULE  
GENERAL FUND  
FISCAL YEAR ENDED JUNE 30, 2022

	ORIGINAL BUDGET	BUDGET TRANSFERS/ AMENDMENTS	FINAL BUDGET	ACTUAL	VARIANCE FINAL TO ACTUAL
Undistributed Expend. - Admin. Info. Technology:					
Salaries	72,491.00	9,277.68	81,768.68	77,314.88	4,453.80
Purchased Technical Services	75,014.00	(2,915.71)	72,098.29	64,673.73	7,424.56
Supplies and Materials	200,463.00	(139,687.14)	60,775.86	50,364.62	10,411.24
Other Objects	1,545.00	(1,055.00)	490.00	490.00	
<b>Total Undistributed Expend. - Admin. Info. Technology</b>	<b>349,513.00</b>	<b>(134,380.17)</b>	<b>215,132.83</b>	<b>192,843.23</b>	<b>22,289.60</b>
Undistributed Expend.-Required Maintenance for School Facilities:					
Salaries	63,057.00	2,500.00	65,557.00	64,790.88	766.12
Cleaning, Repair and Maintenance Services	51,400.00	53,097.25	104,497.25	104,497.25	
General Supplies	35,000.00	(18,401.94)	16,598.06	11,758.35	4,839.71
Other Objects	2,515.00	(2,328.95)	186.05	186.05	
<b>Total Undistributed Expend.-Required Maintenance for School Facilities</b>	<b>151,972.00</b>	<b>34,866.36</b>	<b>186,838.36</b>	<b>181,232.53</b>	<b>5,605.83</b>
Undistributed Expend.-Custodial Services:					
Salaries of Non-Instructional Aides	7,500.00	(7,500.00)			
Cleaning, Repair and Maintenance Services	177,117.00		177,117.00	142,427.10	34,689.90
Rental of Land & Bldg. Other Than Installment Purch. Agreement	264,286.00		264,286.00	255,064.51	9,221.49
Other Purchased Property Services	14,607.00		14,607.00	6,113.04	8,493.96
Insurance	317,240.00	(129,045.75)	188,194.25	188,421.03	19,773.22
General Supplies	10,000.00	500.00	10,500.00	6,562.61	3,937.39
Energy ( Electricity)	124,991.00		124,991.00	106,193.92	18,797.08
<b>Total Undistributed Expend.-Custodial Services:</b>	<b>915,741.00</b>	<b>(136,045.75)</b>	<b>779,695.25</b>	<b>684,782.21</b>	<b>94,913.04</b>
Care and Upkeep of Grounds:					
Cleaning, Repair and Maintenance Services	50,000.00	2,300.00	52,300.00	37,323.00	14,977.00
<b>Total Care and Upkeep of Grounds</b>	<b>50,000.00</b>	<b>2,300.00</b>	<b>52,300.00</b>	<b>37,323.00</b>	<b>14,977.00</b>
Security:					
Salaries	41,200.00	67,000.00	67,000.00	55,615.45	11,384.55
Purchased Professional and Technical Services		(41,200.00)			
<b>Total Security:</b>	<b>41,200.00</b>	<b>25,800.00</b>	<b>67,000.00</b>	<b>55,615.45</b>	<b>11,384.55</b>
<b>Total Undistributed Expend.- Oper. &amp; Maintenance of Plant Serv.</b>	<b>1,158,913.00</b>	<b>(73,079.39)</b>	<b>1,085,833.61</b>	<b>958,953.19</b>	<b>126,880.42</b>

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
BUDGETARY COMPARISON SCHEDULE  
GENERAL FUND  
FISCAL YEAR ENDED JUNE 30, 2022

	ORIGINAL BUDGET	BUDGET TRANSFERS/ AMENDMENTS	FINAL BUDGET	ACTUAL	VARIANCE FINAL TO ACTUAL
Undistributed Expend.-Student Transportation Services:					
Salaries of Non-Instructional Aides	992,300.00	4,411.74	4,411.74	4,411.74	151,860.90
Salaries for Pupil Transportation (bet. home & school)-Reg	723,313.00	(270,410.80)	721,889.20	570,028.30	39,075.91
Salaries for Pupil Transportation (other than bet. home & school)	4,500.00		4,500.00	684,237.09	2,142.77
Other Purchased Professional and Technical Services	1,202,108.00		1,202,108.00	2,357.23	368,564.27
Installment Purchase Contract Payments - School Buses	13,206,119.00	6,158,960.70	19,365,079.70	833,543.73	881,565.56
Contracted Services - Special Ed. Students-Vendors	14,075.00		14,075.00	18,483,514.12	10,735.61
Miscellaneous Purchased Services - Transportation	8,500.00	680.00	9,190.00	3,339.39	5,102.37
General Supplies	344,020.00	(142,400.81)	201,619.19	4,087.63	1,044.60
Transportation Supplies	9,945.00		9,945.00	200,574.59	6,948.34
Other Objects				2,996.66	
<b>Total Undistributed Expend.-Student Transportation Services</b>	<b>16,504,880.00</b>	<b>5,751,250.83</b>	<b>22,256,130.83</b>	<b>20,789,090.48</b>	<b>1,467,040.35</b>
Unallocated Benefits:					
Social Security Contributions - Other	404,111.00	(181,637.12)	222,473.88	195,473.48	27,000.40
Other Retirement Contributions - Regular	300,000.00	66,454.32	366,454.32	368,247.00	207.32
Other Retirement Contributions - Regular	65,250.00	30,400.00	30,400.00	30,354.20	45.80
Unemployment Compensation	65,250.00	(25,250.00)	40,000.00	23,436.81	16,563.19
Workmen's Compensation	1,400,000.00	(15,230.73)	50,019.27	49,985.37	33.90
Health Benefits	44,000.00	(114,302.52)	1,285,697.48	1,133,457.78	152,239.70
Tuition Reimbursement	291,600.00	(70,400.00)	221,200.00	15,552.00	28,448.00
Other Employee Benefits				6,908.56	214,291.44
<b>Total Unallocated Benefits</b>	<b>2,570,211.00</b>	<b>(307,966.05)</b>	<b>2,262,244.95</b>	<b>1,823,415.20</b>	<b>438,828.75</b>
<b>Total Personal Services - Employee</b>	<b>2,570,211.00</b>	<b>(307,966.05)</b>	<b>2,262,244.95</b>	<b>1,823,415.20</b>	<b>438,828.75</b>
Reimbursed TPAF social security contributions (non-budgeted)				174,306.36	(174,306.36)
On-behalf TPAF post retirement medical (non-budgeted)				239,675.00	(239,675.00)
On-behalf TPAF - Non-contributory insurance (non-budgeted)				14,272.00	(14,272.00)
On-behalf TPAF - Long Term Disability (non-budgeted)				473.00	(473.00)
On-behalf TPAF pension contributions (non-budgeted)				1,011,557.00	(1,011,557.00)
<b>TOTAL UNDISTRIBUTED EXPENDITURES</b>	<b>23,511,004.00</b>	<b>5,191,226.21</b>	<b>28,702,230.21</b>	<b>27,807,126.06</b>	<b>895,104.15</b>
<b>TOTAL GENERAL CURRENT EXPENSE</b>	<b>25,760,501.00</b>	<b>4,730,000.00</b>	<b>30,490,501.00</b>	<b>29,478,442.85</b>	<b>1,012,058.15</b>

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
BUDGETARY COMPARISON SCHEDULE  
GENERAL FUND  
FISCAL YEAR ENDED JUNE 30, 2022

	ORIGINAL BUDGET	BUDGET TRANSFERS/ AMENDMENTS	FINAL BUDGET	ACTUAL	VARIANCE FINAL TO ACTUAL
<b>CAPITAL OUTLAY:</b>					
Facilities Acquisition and Construction Services:					
Other Purchased Prof. and Tech Services	12,520.00		12,520.00	6,039.15	6,480.85
Land and Improvements	7,480.00		7,480.00	7,480.00	
Installment Purchase Contracts - Principal	955,000.00		955,000.00	955,000.00	
	955,000.00	20,000.00	975,000.00	968,519.15	6,480.85
Assets acquired under installment purchase contracts (non-budgeted)				3,422.19	(3,422.19)
<b>TOTAL CAPITAL OUTLAY</b>	955,000.00	20,000.00	975,000.00	971,941.34	3,058.66
<b>TOTAL EXPENDITURES</b>	26,715,501.00	4,750,000.00	31,465,501.00	30,450,384.19	1,015,116.81
Excess (Deficiency) of Revenues Over (Under) Expenditures	76,040.00		76,040.00	251,610.93	175,570.93
Other financing sources (use)					
Transfer of funds:					
Assets acquired under installment purchase contracts (non-budgeted)				3,422.19	3,422.19
Prior year receivables canceled				(128,105.32)	(128,105.32)
Transfer from (to) other funds	(76,040.00)		(76,040.00)	(1,480.95)	74,559.05
Total other financing sources	(76,040.00)		(76,040.00)	(126,164.08)	(50,124.08)
Excess/Deficit of Revenues and other Financing Sources Over Expenditures and Other Expenditures and Other Financing Sources				125,446.85	125,446.85
Fund Balances, July 1, 2021	10,526,568.06		10,526,568.06	10,526,568.06	
Fund Balances, June 30, 2022	10,526,568.06	\$	10,526,568.06	10,652,014.91	125,446.85
Recapitulation:					
Unrestricted Fund Balance		\$		10,652,014.91	
Fund Balance per Governmental Funds (GAAP)		\$		10,652,014.91	

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
BUDGETARY COMPARISON SCHEDULE  
SPECIAL REVENUE FUND  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022

	<u>ORIGINAL</u>	<u>BUDGET</u>	<u>TRANSFERS/</u>	<u>AMENDMENTS</u>	<u>FINAL</u>	<u>BUDGET</u>	<u>ACTUAL</u>	<u>VARIANCE</u>
								<u>FINAL</u>
								<u>TO ACTUAL</u>
<b>REVENUES:</b>								
State Aid	\$	2,946.00	\$	2,946.00	\$	2,946.00	\$	2,946.00
Local education agencies		821,000.00		(77,511.04)		743,488.96		743,488.96
<b>Total Revenues</b>		<u>821,000.00</u>		<u>(74,565.04)</u>		<u>746,434.96</u>		<u>746,434.96</u>
<b>EXPENDITURES:</b>								
Instruction:								
Salaries		371,000.00		(147,545.53)		223,454.47		223,454.47
Purchased Professional - Educational Services				82,329.27		82,329.27		82,329.27
General Supplies				17,388.41		17,388.41		17,388.41
Textbooks		100,000.00		(33,698.30)		66,301.70		66,301.70
<b>Total Instruction</b>		<u>471,000.00</u>		<u>(81,526.15)</u>		<u>389,473.85</u>		<u>389,473.85</u>
Support Services:								
Salaries		175,000.00		(128,849.23)		46,150.77		46,150.77
Personal Services - Employee Benefits				7,512.76		7,512.76		7,512.76
Purchased Professional and Technical Services				35,387.52		35,387.52		35,387.52
Supplies and Materials		175,000.00		83,884.11		258,884.11		258,884.11
Miscellaneous Expenditures				9,025.95		9,025.95		9,025.95
<b>Total Support Services</b>		<u>350,000.00</u>		<u>6,961.11</u>		<u>356,961.11</u>		<u>356,961.11</u>
<b>Total Expenditures</b>		<u>821,000.00</u>		<u>(74,565.04)</u>		<u>746,434.96</u>		<u>746,434.96</u>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures and Other Financing Sources (Uses)</b>	<b>\$</b>		<b>\$</b>		<b>\$</b>		<b>\$</b>	<b>\$</b>



**REQUIRED SUPPLEMENTARY INFORMATION – PART III**

**SCHEDULES RELATED TO ACCOUNTING AND REPORTING FOR PENSION (GASB 68)**



SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
 SCHEDULE OF THE COMMISSION'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
 PUBLIC EMPLOYEES RETIREMENT SYSTEM  
 LAST TEN YEARS

	Measurement Date Ending June 30, 2021	Measurement Date Ending June 30, 2020	Measurement Date Ending June 30, 2019	Measurement Date Ending June 30, 2018	Measurement Date Ending June 30, 2017	Measurement Date Ending June 30, 2016	Measurement Date Ending June 30, 2015	Measurement Date Ending June 30, 2014	Measurement Date Ending June 30, 2013
Commission's proportion of the net pension liability (asset)	0.0314441037%	0.0315109592%	0.0300800211%	0.0320666900%	0.0332888885%	0.0368624351%	0.0392574752%	0.0435461903%	0.0447786524%
Commission's proportionate share of the net pension liability (asset)	\$3,725,025	\$5,138,613	\$5,419,963	\$6,313,771	\$7,749,121	\$11,515,662	\$8,612,517	\$8,153,412	\$8,558,090
Commission's covered-employee payroll	1,550,911	2,315,483	2,206,506	2,146,900	2,216,329	2,263,054	2,529,313	2,617,706	2,936,629
Commission's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	238.64%	221.92%	245.41%	293.61%	349.32%	508.86%	348.42%	311.47%	291.23%
Plan fiduciary net position as a percentage of the total pension liability	70.33%	58.32%	56.27%	53.60%	48.10%	40.14%	47.92%	52.08%	48.72%

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, governments should present information for those years for which information is available.

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
SCHEDULE OF THE COMMISSIONS CONTRIBUTIONS  
PUBLIC EMPLOYEES RETIREMENT SYSTEM  
 LAST TEN YEARS

	Fiscal Year Ending June 30, 2022	Fiscal Year Ending June 30, 2021	Fiscal Year Ending June 30, 2020	Fiscal Year Ending June 30, 2019	Fiscal Year Ending June 30, 2018	Fiscal Year Ending June 30, 2017	Fiscal Year Ending June 30, 2016	Fiscal Year Ending June 30, 2015	Fiscal Year Ending June 30, 2014
Contractually required contribution	\$ 283,336	\$ 368,247	\$ 344,715	\$ 293,071	\$ 319,552	\$ 310,744	\$ 346,579	\$ 337,508	\$ 359,005
Contributions in relation to the contractually required contribution	283,335	368,247	344,715	293,071	319,552	310,744	344,043	516,756	316,292
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 2,536.00	\$ (179,247.00)	\$ 42,713.00
Commission's covered-employee payroll	1,430,157	1,560,911	2,315,493	2,208,506	2,146,900	2,218,329	2,263,054	2,529,313	2,617,706
Contributions as a percentage of covered-employee payroll	19.81%	23.59%	14.89%	13.27%	14.87%	14.01%	15.31%	13.34%	13.71%

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, governments should present information for those years for which information is available.

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
 SCHEDULE OF THE COMMISSION'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
 TEACHERS PENSION AND ANNUITY FUND  
 LAST TEN YEARS

	Measurement Date Ending June 30, 2021	Measurement Date Ending June 30, 2020	Measurement Date Ending June 30, 2019	Measurement Date Ending June 30, 2018	Measurement Date Ending June 30, 2017	Measurement Date Ending June 30, 2016	Measurement Date Ending June 30, 2015	Measurement Date Ending June 30, 2014	Measurement Date Ending June 30, 2013
Commission's proportion of the net pension liability (asset)	0.0265620294%	0.0256907922%	0.0266593333%	0.0256910616%	0.0296724013%	0.0267355546%	0.0263662418%	0.0263818248%	0.0370639386%
State's proportionate share of the net pension liability (asset) associated with the Commission	\$12,779,361	\$17,048,775	\$16,483,828	\$16,471,337	\$19,331,967	\$21,031,869	\$16,033,812	\$14,100,227	\$18,731,823
Commission's covered-employee payroll	2,322,676	2,703,907	2,707,036	2,771,548	2,570,884	2,597,577	2,683,193	2,529,198	2,368,437
Commission's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	0%	0%	0%	0%	0%	0%	0%	0%	0%
State's Proportionate Share of the Total Net Pension Liability associated with the Commission as a percentage of the Commission's Covered-Employee Payroll	550.20%	630.52%	608.93%	594.30%	751.93%	809.67%	597.56%	557.90%	790.89%
Plan fiduciary net position as a percentage of the total pension liability	35.52%	24.60%	26.95%	26.49%	25.41%	22.33%	28.71%	33.64%	33.76%

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, governments should present information for those years for which information is available.

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
NOTE TO REQUIRED SUPPLEMENTARY INFORMATION PART III  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022

PUBLIC EMPLOYEES RETIREMENT SYSTEM (PERS)

Change in benefit terms:

None

Change in assumptions:

The following assumptions were used in calculating the net pension liability in their respective accounting periods:

Measurement Date Ending <u>June 30,</u>	Discount <u>Rate</u>	Long-Term Expected Rate of <u>Return</u>	Actuarial Experience <u>Study Period</u>
2021	7.00%	7.00%	07/01/14-06/30/18
2020	7.00%	7.00%	07/01/14-06/30/18
2019	6.28%	7.00%	07/01/14-06/30/18
2018	5.66%	7.00%	07/01/11-06/30/14
2017	5.00%	7.00%	07/01/11-06/30/14
2016	3.98%	7.65%	07/01/11-06/30/14
2015	4.90%	7.90%	07/01/08-06/30/11
2014	5.39%	7.90%	07/01/08-06/30/11
2013	5.55%	7.90%	07/01/08-06/30/11

TEACHERS PENSION AND ANNUITY FUND (TPAF)

Change in benefit terms:

None

Change in assumptions:

The following assumptions were used in calculating the net pension liability in their respective accounting periods:

Measurement Date Ending <u>June 30,</u>	Discount <u>Rate</u>	Long-Term Expected Rate of <u>Return</u>	Actuarial Experience <u>Study Period</u>
2021	7.00%	7.00%	07/01/15-06/30/18
2020	5.40%	7.00%	07/01/15-06/30/18
2019	5.60%	7.00%	07/01/15-06/30/18
2018	4.86%	7.00%	07/01/12-06/30/15
2017	4.25%	7.00%	07/01/12-06/30/15
2016	3.22%	7.65%	07/01/12-06/30/15
2015	4.13%	7.90%	07/01/09-06/30/12
2014	4.68%	7.90%	07/01/09-06/30/12
2013	4.95%	7.90%	07/01/09-06/30/12

**REQUIRED SUPPLEMENTARY INFORMATION – PART IV**

**SCHEDULES RELATED TO ACCOUNTING AND REPORTING FOR OPEB (GASB 75)**

**SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
SCHEDULE OF CHANGES IN THE COMMISSION'S  
TOTAL OPEB LIABILITY AND RELATED RATIOS  
LAST TEN YEARS**

	Measurement Date Ended June 30,				
	2021	2020	2019	2018	2017
Total Non-Employer OPEB Liability - State's Proportionate Share of Total OPEB Liability Associated with the School Commission					
Balance at 6/30	\$24,214,234	\$13,951,408	\$15,275,656	\$18,509,350	\$19,683,514
Changes for the year:					
Service cost	1,283,591	689,648	746,359	925,079	1,097,427
Interest	551,207	505,345	612,087	688,756	586,414
Charges of benefit terms	(22,616)				
Differences between expected and actual experience	(4,378,844)	5,053,498	(2,475,139)	(2,700,222)	
Changes in assumptions or other inputs	20,963	4,423,108	208,017	(1,752,958)	(2,445,075)
Membership Contributions	14,092	12,777	12,695	14,117	15,786
Benefit payments - Net	(434,196)	(421,550)	(428,267)	(408,466)	(428,716)
Net changes	(2,965,803)	10,262,826	(1,324,248)	(3,233,694)	(1,174,164)
Balance at 6/30	\$21,248,431	\$24,214,234	\$13,951,408	\$15,275,656	\$18,509,350
Covered Employee Payroll	3,883,587	5,019,400	4,915,542	4,920,448	4,789,313
Commission's Proportionate Share of the Total Non-Employer OPEB Liability as a percentage of the Commission's Covered Employee Payroll	-0-	-0-	-0-	-0-	-0-
State's Proportionate Share of the Total Non-Employer OPEB Liability associated with the Commission as a percentage of the Commission's Covered Employee Payroll	547.13%	482.41%	283.82%	310.45%	386.47%

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION PART IV  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022

Change in benefit terms:

The implementation of Chapter 44 Plan and contribution strategy affecting pre-Medicare future and current retirees and dependents who enroll in the New Jersey Educator Health Plan option upon retirement and were not grandfathered under Chapter 78 (fewer than 20 years of service as of July 1, 2011) is reflected for the Fiscal Year Ending June 30, 2022 as a Plan change.

Change in assumptions:

The following assumptions were used in calculating the net OPEB liability in their respective accounting periods:

Measurement Date Ending <u>June 30,</u>	Discount <u>Rate</u>
2021	2.16%
2020	2.21%
2019	3.50%
2018	3.87%



**OTHER SUPPLEMENTARY INFORMATION**

**SPECIAL REVENUE FUND DETAIL STATEMENTS**

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
SPECIAL REVENUE FUND  
COMBINING SCHEDULE OF PROGRAM REVENUES AND EXPENDITURES - BUDGETARY BASIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022

	IDEA PROGRAM	NON-PUBLIC TEXTBOOKS	NON-PUBLIC NURSING	NON-PUBLIC TECHNOLOGY	NON-PUBLIC SECURITY	NON-PUBLIC CH 192-193	EMERGENT AND CAPITAL MAINTENANCE NEEDS GRANT	LOCAL PROJECTS	TOTAL
Revenues:									
State Aid	\$ 86,025.84	\$ 66,301.70	\$ 117,540.63	\$ 50,680.88	\$ 174,786.33	\$ 233,711.17	\$ 2,946.00	\$ 14,442.41	\$ 2,946.00
Local Sources									743,488.96
Total Revenues	86,025.84	66,301.70	117,540.63	50,680.88	174,786.33	233,711.17	2,946.00	14,442.41	746,434.96
Expenditures:									
Instruction:									
Salaries	73,391.84					150,062.63			223,454.47
Purchased Professional - Educational Services	12,634.00					69,696.27			82,329.27
General Supplies		66,301.70					2,946.00	14,442.41	17,388.41
Textbooks									66,301.70
Total Instruction	86,025.84	66,301.70				219,757.90	2,946.00	14,442.41	389,473.85
Support Services:									
Salaries			32,197.50			13,953.27			46,150.77
Personal Services - Employee Benefits			7,512.76						7,512.76
Purchased Professional and Technical Services			35,387.52						35,387.52
Supplies and Materials			35,789.61	48,308.17	174,786.33				258,884.11
Miscellaneous Expenditures			6,653.24	2,372.71					9,025.95
Total Support Services			117,540.63	50,680.88	174,786.33	13,953.27			356,961.11
Total Expenditures	\$ 86,025.84	\$ 66,301.70	\$ 117,540.63	\$ 50,680.88	\$ 174,786.33	\$ 233,711.17	\$ 2,946.00	\$ 14,442.41	\$ 746,434.96
Excess (Deficiency) of Revenues Over (Under) Expenditures and Other Financing Sources (Uses)									

**CAPITAL PROJECTS FUND DETAIL STATEMENTS**

N/A

## PROPRIETARY FUND DETAIL STATEMENTS

Proprietary funds are used to account for operations that are financed and operated in a manner similar to private business enterprises – where the intent of the Commission’s board is that the costs of providing goods or services be financed through user charges.

**Food Services Fund:** This fund provides for the operation of food services within the Commission.

**Career Center Fund:** This fund provides for the operation of the Career Center within the Commission.

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
COMBINING STATEMENT OF NET POSITION  
PROPRIETARY FUNDS - ENTERPRISE FUNDS  
JUNE 30, 2022

	BUSINESS-TYPE ACTIVITIES - ENTERPRISE FUND		
	FOOD SERVICE FUND	CAREER CENTER FUND	TOTAL
<b>ASSETS:</b>			
Current assets:			
Cash and cash equivalents	\$1,011.99	\$1,849.83	\$2,861.82
Interfund Receivable	17,875.03		17,875.03
Intergovernmental Receivables:			
State	107.94		107.94
Federal	7,501.05		7,501.05
	26,496.01	1,849.83	28,345.84
Total current assets			
	26,496.01	1,849.83	28,345.84
Total assets			
	26,496.01	1,849.83	28,345.84
<b>LIABILITIES:</b>			
Current liabilities:			
Interfund payable		1,849.83	1,849.83
		1,849.83	1,849.83
Total current liabilities			
		1,849.83	1,849.83
Total liabilities			
		1,849.83	1,849.83
<b>NET POSITION:</b>			
Unrestricted	26,496.01		26,496.01
	26,496.01		26,496.01
Total net position			
	\$26,496.01		\$26,496.01

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION  
PROPRIETARY FUNDS - ENTERPRISE FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022

	<u>BUSINESS-TYPE ACTIVITIES - ENTERPRISE FUND</u>		
	<u>FOOD SERVICE FUND</u>	<u>CAREER CENTER FUND</u>	<u>TOTAL</u>
<b>OPERATING REVENUES:</b>			
Charges for services:			
Other sales		\$5,185.58	\$5,185.58
<b>Total operating revenues</b>		<b>5,185.58</b>	<b>5,185.58</b>
<b>OPERATING EXPENSES:</b>			
Cost of sales	\$69,195.30	7,633.83	76,829.13
<b>Total operating expenses</b>	<b>69,195.30</b>	<b>7,633.83</b>	<b>76,829.13</b>
Operating income (loss)	(69,195.30)	(2,448.25)	(71,643.55)
<b>NONOPERATING REVENUES (EXPENSES):</b>			
State Sources:			
State School Lunch Program	1,131.39		1,131.39
Federal Sources:			
National School Lunch Program	49,052.73		49,052.73
National School Breakfast Program	27,723.36		27,723.36
Interest on Investments	12.58	2.83	15.41
<b>Total nonoperating revenues</b>	<b>77,920.06</b>	<b>2.83</b>	<b>77,922.89</b>
Income/(loss) before contributions and transfers	8,724.76	(2,445.42)	6,279.34
<b>Capital Contributions and Operating Transfers:</b>			
Operating Transfers:			
General Fund		1,480.95	1,480.95
<b>Total Capital Contributions and Operating Transfers</b>		<b>1,480.95</b>	<b>1,480.95</b>
Change in net position	8,724.76	(964.47)	7,760.29
Total net position - beginning of the year	17,771.25	964.47	18,735.72
Total net position - end of the year	<u>\$26,496.01</u>	<u>964.47</u>	<u>\$26,496.01</u>

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
COMBINING STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS - ENTERPRISE FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022

	<u>BUSINESS-TYPE ACTIVITIES - ENTERPRISE FUND</u>		
	<u>FOOD SERVICE FUND</u>	<u>CAREER CENTER FUND</u>	<u>TOTAL</u>
Cash flows from operating activities:			
Receipts from customers		\$5,185.58	\$5,185.58
Payments to suppliers	(\$72,627.75)	(7,633.83)	(80,261.58)
Net cash provided by (used for) operating activities	(72,627.75)	(2,448.25)	(75,076.00)
Cash flows from noncapital financing activities:			
State Sources	1,235.55		1,235.55
Federal Sources	86,475.04		86,475.04
Interfund Activity	(14,710.59)	3,000.00	(11,710.59)
Net cash provided by noncapital financing activities:	73,000.00	3,000.00	76,000.00
Cash flows from investing activities:			
Interest	12.58	2.83	15.41
Net cash provided by (used for) investing activities	12.58	2.83	15.41
Net increase (decrease) in cash and cash equivalents	384.83	554.58	939.41
Cash and cash equivalents, July 1, 2021	627.16	1,295.25	1,922.41
Cash and cash equivalents, June 30, 2022	\$1,011.99	\$1,849.83	\$2,861.82
Reconciliation of operating income (loss) to net cash provided (used) by operating activities			
Operating income (loss)	(\$69,195.30)	(\$2,448.25)	(\$71,643.55)
Adjustments to reconciling operating income (loss) to net cash provided by (used for) operating activities:			
Change in assets and liabilities:			
Increase (Decrease) in accounts payable	(3,432.45)		(3,432.45)
	(3,432.45)		(3,432.45)
Net cash provided by (used for) operating activities	(72,627.75)	(2,448.25)	(75,076.00)



## FIDUCIARY FUND DETAIL STATEMENTS

**Fiduciary Funds are used to account for funds received by the Commission for a specific purpose:**

**Agency Funds are used to account for assets held by the Commission as an agent for another party:**

**N/A**

**LONG-TERM LIABILITY SCHEDULES**

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
SCHEDULE OF OBLIGATIONS UNDER INSTALLMENT PURCHASE CONTRACTS  
AS OF JUNE 30, 2022

<u>DESCRIPTION</u>	<u>DATE OF CONTRACT</u>	<u>TERM OF CONTRACT</u>	<u>INTEREST RATE PAYABLE</u>	<u>AMOUNT OF ORIGINAL CONTRACT</u>	<u>AMOUNT OUTSTANDING JUNE 30, 2021</u>	<u>INCREASE</u>	<u>DECREASE</u>	<u>AMOUNT OUTSTANDING JUNE 30, 2022</u>
Career Center	05/22/13	18 years	Various \$	8,000,000.00 \$	5,715,000.00 \$		415,000.00 \$	5,300,000.00
Refinance- Land, Building & Improv.	12/17/14	12 years	2%-5%	5,715,000.00	3,675,000.00		540,000.00	3,135,000.00
Buses	10/15/14	6 years	2.75%	207,464.99	79,137.06		21,844.03	57,293.03
Copy Machine	04/26/17	5 years	5.34%	28,446.56	5,791.06		5,791.06	
Buses	06/09/17	5 years	1.81%	1,263,111.03	261,493.93		261,493.93	
Buses	06/12/18	5 years	2.78%	1,259,625.05	523,878.28		258,317.39	265,560.89
Copy Machine	06/28/18	5 years	Various	41,880.36	19,668.27		8,766.66	10,901.61
Buses	04/15/19	5 years	2.6242%	1,215,585.22	749,892.44		243,476.30	506,416.14
Copy Machine	11/21/19	5 years	5.89%	26,115.89	19,070.97		5,054.21	14,016.76
Finisher/Stapler Unit for Copy Machine	09/16/21	39 months	6.50%	3,422.19		3,422.19	726.99	2,695.20
				\$	11,048,932.01 \$	3,422.19 \$	1,760,470.57 \$	9,291,883.63

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**STATISTICAL SECTION (UNAUDITED)**

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
STATISTICAL SECTION

<u>Contents</u>	<u>Page</u>
Financial Trends:	
These schedules contain trend information to help the reader understand how the district's financial performance and well being have changed over time.	J-1 to J-4
Revenue Capacity:	
These schedules contain information to help the reader assess the district's most significant local revenue source, the property tax.	J-5
Debt Capacity:	
These schedules present information to help the reader assess the affordability of the district's current levels of outstanding debt and the district's ability to issue additional debt in the future.	N/A
Demographic and Economic Information:	
These schedules offer demographic and economic indicators to help the reader understand the environment within which the district's financial activities take place.	N/A
Operating Information:	
These schedules contain service and infrastructure data to help the reader understand how the information in the district's financial report relates to the services the district provides and the activities it performs.	J-16 to J-20

Sources

Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports (ACFR) for the relevant year.

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
NET POSITION BY COMPONENT  
UNAUDITED

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
<b>Governmental activities</b>										
Net investment in capital assets	\$6,482,144.39	\$5,725,286.30	\$4,793,136.25	\$3,772,717.57	\$2,915,227.57	\$2,205,887.56	\$1,672,004.22	\$906,027.65	\$1,809,974.12	\$1,847,024.66
Restricted							765,521.73	1,032,289.51	113,685.24	267,527.21
Unrestricted	4,019,214.74	2,692,813.49	2,537,378.41	2,208,490.58	237,852.38	750,868.58	1,476,952.21	564,400.84	7,959,115.05	5,240,715.42
Total governmental activities net position	\$10,501,359.13	\$8,418,099.79	\$7,330,514.66	\$5,981,206.15	\$5,348,345.25	\$4,505,668.50	\$3,914,478.16	\$2,502,718.00	\$9,862,774.41	\$7,355,267.29
<b>Business-type activities</b>										
Unrestricted (deficit)	\$26,496.01	\$18,735.72	(\$3,713.38)	(\$1,972.28)	(\$2,981.85)	\$575.68	\$1,378.72	\$2,619.36	\$2,589.26	\$2,583.95
Total business-type activities net position	\$26,496.01	\$18,735.72	(\$3,713.38)	(\$1,972.28)	(\$2,981.85)	\$575.68	\$1,378.72	\$2,619.36	\$2,589.26	\$2,583.95
<b>District-wide</b>										
Net investment in capital assets	\$6,482,144.39	\$5,725,286.30	\$4,793,136.25	\$3,772,717.57	\$2,915,227.57	\$2,205,887.56	\$1,672,004.22	\$906,027.65	\$1,809,974.12	\$1,847,024.66
Restricted							765,521.73	1,032,289.51	113,685.24	267,527.21
Unrestricted	4,045,710.75	2,711,549.21	2,533,665.03	2,206,516.30	237,852.38	750,868.58	1,478,330.93	567,020.20	7,961,704.31	5,243,279.37
Total district net position	\$10,527,855.14	\$8,436,535.51	\$7,326,801.28	\$5,979,235.87	\$5,345,363.40	\$4,506,264.18	\$3,915,856.88	\$2,505,337.36	\$9,885,363.67	\$7,357,831.24

Source: ACFR Schedule A-1

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
CHANGES IN NET POSITION  
UNAUDITED

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
<b>EXPENSES</b>										
<b>Governmental activities</b>										
Instruction										
Special education	\$3,705,151.22	\$4,376,301.44	\$3,938,419.37	\$4,850,451.61	\$5,180,128.31	\$4,403,999.79	\$3,970,132.84	\$4,091,620.29	\$3,445,753.06	\$3,202,861.69
Other instruction	15,218.59	3,009.47	17,450.79	28,457.05	23,908.12	27,482.33	26,385.51	27,189.30	29,474.03	22,478.90
Support Services:										
Student & instruction related services	1,302,828.68	1,595,385.04	1,605,366.12	1,537,149.98	1,768,435.19	1,744,977.57	1,095,160.61	1,335,184.48	1,135,297.54	988,525.00
General administrative services	1,047,167.24	643,590.37	663,797.57	708,514.69	705,968.15	627,801.84	471,982.10	553,124.07	455,978.63	720,828.32
School administrative services	798,583.85	643,814.18	932,414.60	972,593.16	857,930.15	717,542.36	996,376.71	908,515.01	630,320.95	692,866.51
Central services/Admin. Info. Technology	1,075,328.07	1,091,090.51	1,242,485.27	1,172,892.85	1,103,214.34	1,103,214.34	1,324,105.09	1,123,372.87	1,018,519.00	965,576.94
Plant operations and maintenance	944,376.47	971,135.64	1,008,646.85	1,224,611.10	1,218,162.62	1,280,953.47	1,154,472.87	1,144,588.85	982,540.65	770,380.80
Student transportation services	20,522,375.32	10,900,389.89	15,552,424.95	16,611,241.55	15,605,916.12	12,789,991.57	11,304,380.13	10,552,145.40	11,473,628.98	12,806,590.24
Interest on long-term debt	339,373.04	340,156.84	342,294.92	348,280.28	336,561.90	329,284.00	(16,388.36)	120,926.53	41,498.91	202,245.37
Unallocated depreciation	\$29,750,402.48	\$20,504,873.18	\$25,142,531.96	\$27,523,784.69	\$26,863,903.41	\$23,030,247.27	\$20,655,640.09	\$20,296,670.28	\$19,387,689.40	\$20,575,933.22
<b>Total governmental activities expenses</b>										
Business-type activities:										
Food Service	69,195.30	34,462.20	66,003.45	101,535.35	106,392.55	107,896.05	103,540.10	118,712.96	104,379.75	87,966.50
Career Center	7,633.63	399.36	6,756.66	10,359.52	10,090.17	3,179.00	3,049.03			87,966.50
Total business-type activities expense	76,829.13	34,861.56	72,760.11	111,894.87	116,482.72	111,075.05	106,589.13	118,712.96	104,379.75	87,966.50
Total district expenses	\$29,827,231.61	\$20,539,734.74	\$25,215,292.07	\$27,635,679.55	\$26,980,386.13	\$23,141,322.32	\$20,762,229.27	\$20,415,393.24	\$19,492,069.15	\$20,663,899.72
<b>PROGRAM REVENUES</b>										
<b>Governmental activities:</b>										
Charges for services	\$22,211,730.05	\$11,292,127.51	\$16,486,607.36	\$18,092,694.20	\$16,644,769.06	\$13,887,392.25	\$13,184,267.98	\$12,123,024.29	\$12,369,473.18	\$13,314,694.74
Operating grants and contributions	2,701,536.33	3,292,500.19	2,226,247.81	2,881,650.54	3,701,563.84	2,575,620.83	2,050,262.88	1,844,924.30	1,314,516.26	1,529,128.47
Total governmental activities program revenues	\$24,913,266.38	\$14,584,627.70	\$18,712,855.17	\$20,974,344.74	\$20,346,332.90	\$16,463,013.08	\$15,234,530.86	\$13,967,948.59	\$13,683,989.44	\$14,843,823.21
<b>Business-type activities:</b>										
Charges for services								3.45	2,162.70	2,233.85
Food Service										
Career Center	5,185.56	841.00	4,878.72	11,162.35	6,313.22	2,375.54	1,801.48	88,439.35	66,580.91	76,832.07
Operating grants and contributions	77,907.48	42,194.63	48,066.25	73,655.98	78,256.77	82,077.38	76,297.01	88,443.80	68,743.61	79,065.92
Total business-type activities program revenues	\$3,093.06	\$43,035.63	\$52,944.97	\$84,818.33	\$84,569.99	\$84,452.92	\$78,098.49	\$88,443.80	\$88,443.80	\$88,443.80
Total district program revenues	\$24,966,359.44	\$14,627,663.33	\$18,765,800.14	\$21,059,163.07	\$20,430,902.89	\$16,547,466.00	\$15,312,629.35	\$14,056,392.39	\$13,772,733.05	\$14,932,267.01
<b>NET (EXPENSE)/REVENUE</b>										
Governmental activities	(\$4,837,136.09)	(\$5,920,245.48)	(\$6,429,676.79)	(\$6,549,459.95)	(\$6,522,570.51)	(\$6,467,234.19)	(\$5,421,309.23)	(\$6,328,721.69)	(\$5,703,699.96)	(\$5,732,110.01)
Business-type activities	6,263.93	8,174.07	(19,815.14)	(27,076.54)	(31,912.73)	(25,622.13)	(25,490.64)	(30,270.16)	(36,236.14)	(9,900.58)
Total district-wide net expense	(\$4,830,872.16)	(\$5,912,071.41)	(\$6,449,491.93)	(\$6,576,536.49)	(\$6,554,483.24)	(\$6,492,856.32)	(\$5,446,799.87)	(\$6,358,991.85)	(\$5,739,936.10)	(\$5,741,010.59)



SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
CHANGES IN NET POSITION  
UNAUDITED

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
<b>GENERAL REVENUES AND OTHER CHANGES IN NET POSITION</b>										
<b>Governmental activities:</b>										
Tuition	\$6,516,854.56	\$6,614,924.22	\$6,961,007.63	\$6,791,267.30	\$7,117,648.18	\$6,846,434.78	\$6,611,156.08	\$7,294,507.67	\$8,013,354.77	\$6,929,369.42
Transfers	(1,480.95)	(28,394.64)	(18,000.00)	(28,000.00)	(46,500.00)	(69,230.00)	(27,250.00)	(30,291.01)	(36,250.00)	(9,000.00)
Miscellaneous income	531,127.15	421,301.03	835,975.67	419,055.55	294,078.08	281,239.76	249,163.31	244,537.46	254,102.31	148,132.81
Prior year receivables canceled	(128,105.32)							(1,998.63)		
Disposal of capital assets								7,506,755.29		
<b>Total governmental activities</b>	<b>6,920,395.44</b>	<b>7,007,830.61</b>	<b>7,778,983.30</b>	<b>7,182,322.85</b>	<b>7,365,227.26</b>	<b>7,058,444.54</b>	<b>6,833,069.39</b>	<b>7,506,755.29</b>	<b>8,231,207.08</b>	<b>7,088,502.33</b>
<b>Business-type activities:</b>										
Transfers in (out)	1,480.95	28,394.64	18,000.00	28,000.00	46,500.00	69,230.00	27,250.00	30,291.01	36,250.00	9,000.00
Prior year receivables canceled		(14,123.77)			(18,144.80)	(43,410.91)				
Miscellaneous income	15.41	4.16	74.04	86.11				9.25	11.45	
Total business-type activities	1,496.36	14,275.03	18,074.04	28,086.11	28,355.20	25,819.09	27,250.00	30,300.26	36,261.45	9,000.00
<b>Total district-wide</b>	<b>\$8,921,891.80</b>	<b>\$7,022,105.64</b>	<b>\$7,797,057.34</b>	<b>\$7,210,408.96</b>	<b>\$7,393,582.46</b>	<b>\$7,084,263.63</b>	<b>\$8,860,319.39</b>	<b>\$7,637,055.55</b>	<b>\$8,267,468.53</b>	<b>\$7,077,502.33</b>
<b>CHANGE IN NET POSITION</b>										
Governmental activities	\$2,083,259.34	\$1,067,585.13	\$1,349,306.51	\$632,962.90	\$842,656.75	\$591,210.35	\$1,411,760.16	\$1,178,033.60	\$2,527,507.12	\$1,336,392.32
Business-type activities	7,760.28	22,449.10	(1,741.10)	1,009.57	(3,557.53)	(603.04)	(1,240.64)	30.10	25.31	89.42
<b>Total district</b>	<b>\$2,091,019.63</b>	<b>\$1,110,034.23</b>	<b>\$1,347,565.41</b>	<b>\$633,972.47</b>	<b>\$839,099.22</b>	<b>\$590,407.31</b>	<b>\$1,410,519.52</b>	<b>\$1,178,063.70</b>	<b>\$2,527,532.43</b>	<b>\$1,336,481.74</b>

Source: ACFR Schedule A-2

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
 FUND BALANCES - GOVERNMENTAL FUNDS  
 UNAUDITED

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
General Fund										
Assigned									\$15,589.10	\$10,378.72
Unassigned	\$10,652,014.91	\$10,528,568.06	\$10,927,418.44	\$11,233,504.97	\$11,676,165.21	\$11,225,274.40	\$10,669,031.37	\$9,630,331.47	8,302,123.44	5,721,157.79
Restricted							6,500.00	6,500.00	6,500.00	6,500.00
Total general fund	\$10,652,014.91	\$10,528,568.06	\$10,927,418.44	\$11,233,504.97	\$11,676,165.21	\$11,225,274.40	\$10,674,531.37	\$9,636,831.47	\$8,324,192.54	\$5,738,036.51
All Other Governmental Funds										
Restricted					\$237,852.38	\$750,868.58	\$759,021.73	\$1,025,789.51	\$5,786,063.54	7,408,131.41
Assigned									107,185.24	250,648.49
Total all other governmental funds					\$237,852.38	\$750,868.58	\$759,021.73	\$1,025,789.51	\$5,893,248.78	\$7,658,779.90

Source: ACFR Schedule B-1

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS  
UNAUDITED

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
<b>Revenues</b>										
Tuition charges	\$6,518,854.56	\$6,614,924.22	\$6,961,007.63	\$6,791,267.30	\$7,117,649.18	\$6,846,434.78	\$6,611,156.08	\$7,294,507.67	\$8,013,354.77	\$8,929,369.42
Transportation fees from other LEA's	22,211,730.05	11,292,127.51	16,486,607.36	18,092,694.20	16,644,769.06	13,887,392.25	13,184,267.98	12,123,024.29	12,369,473.18	13,314,694.74
Local educational agency fees	743,466.96	717,461.50	597,651.82	808,663.09	710,041.73	637,962.88	623,865.65	649,929.29	819,292.39	844,356.99
Miscellaneous	531,127.15	421,301.02	835,975.67	419,055.55	236,860.18	281,238.75	249,163.30	244,537.45	254,102.31	148,132.91
State sources	1,443,229.36	1,200,809.70	985,015.99	986,212.44	843,478.11	781,646.95	661,443.23	573,420.01	495,223.87	684,771.48
Total revenue	31,448,430.08	20,246,623.95	25,866,458.47	27,097,882.58	25,552,818.26	22,434,676.61	21,329,898.24	20,885,418.71	21,951,446.52	21,921,325.54
<b>Expenditures</b>										
Instruction										
Special education instruction	2,045,572.05	1,899,750.25	2,209,168.44	2,655,121.58	2,499,768.47	2,441,995.88	2,390,586.61	2,619,657.28	2,666,121.91	2,413,702.49
Other instruction	15,218.59	3,009.47	17,450.79	28,457.05	23,908.12	27,482.33	26,385.51	27,199.30	29,474.03	18,721.31
Support Services:										
Student & instruction related services	1,093,531.08	965,076.26	1,148,065.96	1,059,841.77	979,027.67	1,117,596.62	789,795.56	939,509.02	903,896.20	757,549.49
General administrative services	613,419.71	606,492.42	636,645.10	615,211.50	593,352.44	509,707.83	370,646.00	459,386.42	392,003.04	624,968.05
School Administrative services	448,366.57	420,038.48	594,728.78	537,679.21	388,591.79	395,274.08	569,368.44	573,266.84	473,695.96	496,634.81
Central services/										
Administration Information Technology	997,027.58	1,032,091.44	1,028,605.01	1,179,305.08	1,091,458.65	1,029,679.41	1,169,979.10	985,643.41	848,918.07	825,989.10
Plant operations and maintenance	958,963.19	866,634.38	893,318.81	1,206,779.14	1,196,919.31	1,249,911.16	1,133,803.39	1,105,250.28	948,003.27	731,385.83
Student transportation services	20,789,090.48	11,085,884.31	15,584,230.97	16,355,119.09	14,938,017.04	11,438,320.99	10,493,833.23	9,617,622.35	10,072,394.87	11,270,310.43
Unallocated employee benefits	3,263,698.56	2,729,777.44	3,047,333.14	3,252,879.78	3,028,607.00	2,784,535.28	2,601,367.55	2,769,753.77	2,579,533.14	2,908,596.62
Capital outlay	955,000.00	910,325.24	895,000.00	860,000.00	840,000.00	820,000.00	719,178.95	435,000.00	415,000.00	400,000.00
Capital projects	16,941.34		1,241,701.11	1,301,505.41	1,309,108.10	1,023,866.80	949,993.96	4,867,459.27	1,765,531.12	341,220.10
Total expenditures	31,196,819.15	20,619,079.69	27,396,246.11	29,051,900.61	26,888,752.59	22,838,590.38	21,214,940.30	24,498,948.04	21,094,571.61	20,788,078.23
Excess (Deficiency) of revenues over (under) expenditures	251,610.93	(372,455.74)	(1,529,787.64)	(1,954,018.03)	(1,335,934.33)	(403,913.77)	114,955.94	(3,524,529.33)	856,874.91	1,133,247.31
<b>Other Financing sources (uses)</b>										
Installment purchase contract proceeds (non-budgeted)	3,422.19									
Prior year receivables canceled	(126,105.32)									
Transfers in (out)	(1,480.95)	(28,394.64)	1,241,701.11	1,301,505.41	1,263,111.04	1,015,733.65	683,226.18	(30,291.01)	(36,250.00)	(9,000.00)
Proceeds from refinancing - net			(18,000.00)	(28,000.00)	(46,500.00)	(69,230.00)	(27,250.00)	(30,291.01)		
Total other financing sources (uses)	(126,164.08)	(28,394.64)	1,223,701.11	1,273,505.41	1,213,808.84	946,503.65	655,976.18	(30,291.01)	(36,250.00)	7,981,000.00
Net change in fund balances	\$125,446.85	(\$400,850.38)	(\$306,086.53)	(\$690,512.62)	(\$62,125.39)	(\$542,589.88)	\$770,932.12	(\$3,554,620.34)	\$820,624.91	\$9,124,247.31

Source: ACFR Schedule B-2

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
GENERAL FUND OTHER LOCAL REVENUE BY SOURCE  
UNAUDITED

<u>Fiscal Year</u> <u>Ended June 30,</u>	<u>Transportation</u> <u>Fees</u>	<u>Tuition</u>	<u>Miscellaneous</u>	<u>Total</u>
2022	\$22,211,730.05	\$6,518,854.56	\$531,127.15	\$29,261,711.76
2021	11,292,127.51	6,614,924.22	421,301.02	18,328,352.75
2020	16,486,607.36	6,961,007.63	835,975.67	24,283,590.66
2019	18,092,694.20	6,791,267.30	418,658.16	25,302,619.66
2018	16,644,769.06	7,117,649.18	236,013.02	23,998,431.26
2017	13,887,392.25	6,846,434.78	281,239.75	21,015,066.78
2016	13,184,267.98	6,611,156.08	249,000.83	20,044,424.89
2015	12,123,024.29	7,294,507.67	244,240.02	19,661,771.98
2014	12,369,473.18	8,013,354.77	253,389.51	20,636,217.46
2013	13,314,694.74	6,929,369.42	148,132.91	20,392,197.07

Source: District Records

**SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
FULL-TIME EQUIVALENT DISTRICT EMPLOYEES BY FUNCTION/PROGRAM**

UNAUDITED

Function/Program	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
<b>Instruction:</b>										
Regular and Special Education	29	29	26	24	24	26	23	45	60	54
<b>Support Services:</b>										
Student & instruction related services	22	13	12	23	24	27	26	49	40	37
General administrative services	3	3	3	3	3	2	2	4	3	3
School administrative services	6	6	5	8	5	5	5	7	3	3
Central services	5	7	7	12	15	12	10	8	8	7
Plant operations and maintenance	1	1	1	1	1	1	1	1	1	1
Student transportation	36	40	40	111	102	106	112	141	134	136
<b>Total</b>	<b>102</b>	<b>99</b>	<b>94</b>	<b>182</b>	<b>174</b>	<b>179</b>	<b>179</b>	<b>255</b>	<b>249</b>	<b>241</b>

Source: Commission Personnel Records

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
OPERATING STATISTICS  
UNAUDITED

Fiscal Year	Enrollment (d)	Operating Expenditures (a)	Cost Per Pupil	% Change	Teaching Staff (b)	Teacher/Pupil Ratio	Average Daily Enrollment (c)	Average Daily Attendance (c)	% Change in Average Daily Enrollment	Student Attendance Percentage
2022	84	\$ 30,224,877.81	\$ 359,819.97	111.78%	29	1/3	112	80	-0.88%	71.43%
2021	116	19,708,754.45	169,903.06	-31.06%	20	1/6	113	81	-1.36%	71.68%
2020	103	25,259,545.00	246,434.59	1.72%	24	1/4	115	87	-2.67%	76.27%
2019	111	26,890,395.20	242,255.81	24.36%	24	1/5	118	88	-6.59%	74.84%
2018	127	24,739,644.49	194,800.35	31.76%	24	1/5	126	91	-7.35%	72.22%
2017	142	20,994,703.58	147,850.03	2.87%	26	1/5	136	98	0.74%	72.06%
2016	136	19,545,767.39	143,718.88	31.63%	22	1/3	135	94	-18.18%	69.63%
2015	175	19,107,488.77	109,185.65	13.15%	35	1/5	165	112	-15.82%	67.88%
2014	196	18,914,040.49	96,500.21	-17.20%	60	1/3	196	134	10.11%	68.37%
2013	172	20,046,858.13	116,551.50	-20.26%	54	1/3	178	127	30.88%	71.35%

Sources: Commission records

Note: Enrollment based on annual October count.

(a) Operating expenditures equal total expenditures less debt service and capital outlay.

(b) Teaching staff includes only full-time equivalents of certificated staff.

(c) Average daily enrollment and average daily attendance are obtained from the School Register Summary (SRS).

(d) Enrollment obtained from fall survey system report.

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
 SCHOOL BUILDING INFORMATION  
 UNAUDITED

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
<u>District Buildings</u>										
Somerset County Educational Services Commission										
Elementary/Secondary										
Square Feet	20,000	20,000	20,000	20,000	20,000	20,000	20,000	20,000	20,000	20,000
Capacity (students - full time)	300	300	300	300	300	300	300	300	300	300
Enrollment *	50	40	60	79	67	77	79	93	94	82
Alternative High School										
Square Feet	17,500	17,500	17,500	17,500	17,500	17,500	17,500	17,500	17,500	17,500
Capacity (students - full time)	150	150	150	150	150	150	150	150	150	150
Enrollment *	16	56	19	17	32	48	42	69	102	96
Career Center										
Square Feet	17,000	17,000	17,000	17,000	17,000	17,000	17,000	17,000	17,000	17,000
Capacity (students - full time)	70	70	70	70	70	70	70	70	70	70
Enrollment *	18	21	24	15	26	17	15	17	17	17

\* full and part-time students

Number of Schools at June 30, 2022  
 Elementary/Secondary School = 1  
 Alternative High School = 1  
 Career Center = 1

Source: Commission records  
 Note: Year of original construction is shown in parentheses. Increases in square footage and capacity are the result of additions. Enrollment is based on the annual October count.

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
INSURANCE SCHEDULE  
JUNE 30, 2022  
UNAUDITED

	<u>Coverage</u>	<u>Deductible</u>
New Jersey School Insurance Group (NJSIG) except as noted		
Educational Risk Insurance Consortium - North:		
School Buildings and Contents		
Blanket real and personal property	\$ 500,000,000.00	\$5,000.00
Valuable papers and records	\$ 10,000,000.00	
Extra expense	\$ 50,000,000.00	
Electronic Data Processing:	INCLUDED	1,000.00
Blanket hardware/software		
Comprehensive General Liability Insurance:		
Bodily injury and property damage - single limit	\$ 31,000,000.00	
Employee benefit liability per claim	\$ 31,000,000.00	1,000.00
Equipment breakdown	\$ 100,000,000.00	25,000.00
Public Employee Dishonesty/Forgery or Alteration	\$ 500,000.00	1,000.00
Automobile Insurance:		
Bodily injury and property damage	\$ 31,000,000.00	
Uninsured/underinsured motorist	\$ 1,000,000.00	
Physical Damage (Scheduled Vehicles Only)		\$1,000 / \$1,000
School Leaders Errors and Omissions	\$ 31,000,000.00	10,000.00
Workers Compensation	Statutory	
Employers Liability	\$ 3,000,000.00	each accident
	\$ 3,000,000.00	each employee
	\$ 3,000,000.00	aggregate limit



**SINGLE AUDIT SECTION**



**SUPLEE, CLOONEY & COMPANY**  
CERTIFIED PUBLIC ACCOUNTANTS

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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL  
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND  
OTHER MATTERS BASED ON AN AUDIT OF BASIC FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

Honorable President and Members  
of the Board of Directors  
Somerset County Educational Services Commission  
County of Somerset  
Bridgewater, New Jersey 08807

We have audited, in accordance with the auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities and each major fund of the Somerset County Educational Services Commission, in the County of Somerset, State of New Jersey (the "Commission") as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements, and have issued our report thereon dated February 10, 2023.

***Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the Commission's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of the Commission's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Commission's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

## SUPLEE, CLOONEY & COMPANY

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. However, we also noted other matters that we have reported to the Board of Education of the Somerset County Educational Services Commission in a separate Auditor's Management Report on Administrative Findings – Financial and Compliance dated February 10, 2023.

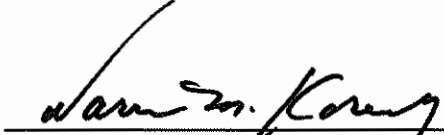
### ***Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the Commission's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. However, we noted an immaterial instance of noncompliance that we have reported to the Board of Education of the Somerset County Educational Services Commission in a separate Auditor's Management Report on Administrative Findings – Financial and Compliance dated February 10, 2023.

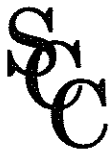
### ***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Commission's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Commission's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

  
CERTIFIED PUBLIC ACCOUNTANTS

  
PUBLIC SCHOOL ACCOUNTANT NO. 962

February 10, 2023



**SUPLEE, CLOONEY & COMPANY**

**CERTIFIED PUBLIC ACCOUNTANTS**

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**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR STATE FINANCIAL  
ASSITANCE PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY  
NEW JERSEY OMB CIRCULAR 15-08**

Honorable President and Members  
of the Board of Directors  
Somerset County Educational Services Commission  
County of Somerset  
Bridgewater, New Jersey 08807

**Report on Compliance for Each Major State Program**

***Opinion on Each Major State Program***

We have audited Somerset County Educational Services Commission, County of Somerset, State of New Jersey (the "Commission") compliance with the types of compliance requirements identified as subject to audit in the New Jersey *OMB State Grant Compliance Supplement* that could have a direct and material effect on each of the Commission's major state programs for the year ended June 30, 2022. The Commission's major state programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Commission complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major state programs for the year ended June 30, 2022.

***Basis for Opinion on Each Major State Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the New Jersey OMB State Grant Compliance Supplement. Our responsibilities under those standards and the New Jersey OMB State Grant Compliance Supplement are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Commission and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major state program. Our audit does not provide a legal determination of the Commission's compliance with the compliance requirements referred to above.

## SUPLEE, CLOONEY & COMPANY

### ***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the Commission's state programs.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Commission's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards* and the *New Jersey OMB State Grant Compliance Supplement* will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Commission's compliance with the requirements of each major state program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and *New Jersey OMB State Grant Compliance Supplement*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Commission's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the Commission's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the *New Jersey OMB State Grant Compliance Supplement*, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

# SUPLEE, CLOONEY & COMPANY

## Report on Internal Control over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a state program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the New Jersey *OMB State Grant Compliance Supplement*. Accordingly, this report is not suitable for any other purpose.

  
CERTIFIED PUBLIC ACCOUNTANTS

  
PUBLIC SCHOOL ACCOUNTANT NO. 962

February 10, 2023

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022

FEDERAL AGENCY NUMBER	FEDERAL AGENCY TITLE	FEDERAL AGENCY NUMBER	GRANT OR PROJECT NUMBER	PROGRAM OR AWARD NUMBER	GRANT PERIOD FROM TO	BALANCE JUNE 30, 2021	CARRYOVER/ (WALKOVER) AMOUNT	CASH RECEIVED	BUDGETARY EXPENDITURES	ADJUSTMENTS	REPAYMENT OF PRIOR YEARS BALANCES	BALANCE AT JUNE 30, 2022	
												(ACCOUNTS RECEIVABLE)	UNEARNED REVENUE
84 425D	General Fund	S425D210027	21-5126-518	32,410.00	09/13/2020 09/30/2023								
	Coronavirus Aid Relief and Economic Security												
	Cares Emergency Relief Grant - ESSER II												
	CR Non-Title I												
84 425J	American Rescue Plan - Elementary and Secondary Schools (ARP-ESSER)	S425J210027	N/A	64,820.00	01/01/2022 12/31/2022								
	Total Special Revenue Fund												
10 553	Enterprise Funds	221NJ304N1099	N/A	\$27,725.36	7/1/2021 6/30/2022								
	U.S. Department of Agriculture												
	Passed-Through State Department of Education:												
	Child Nutrition Cluster:												
	Cash Assistance:												
	School Breakfast Program	211NJ304N1099	N/A	10,060.52	7/1/2020 6/30/2021	(1,080.28)		24,912.56	(27,725.36)			(2,610.80)	
	National School Lunch Program	221NJ304N1099	N/A	48,424.73	7/1/2021 6/30/2022			1,080.28	(46,424.73)				
	National School Lunch Program	211NJ304N1099	N/A	16,993.98	7/1/2020 6/30/2021	(1,854.00)		43,734.48	(46,424.73)				
	Emergency Operational Cost Programs -School	202121H170341	N/A	13,651.72	7/1/2020 6/30/2021	(13,651.72)		1,854.00					
	P-EBT Administrative Costs	202121S900941	N/A	628.00	7/1/2021 6/30/2022			628.00	(628.00)				
	P-EBT Administrative Costs	202121S900941	N/A	614.00	7/1/2020 6/30/2021	(614.00)		614.00					
	Total U.S. Department of Agriculture					(17,200.00)		86,475.04	(76,776.09)			(7,501.05)	
	Total Federal Financial Assistance												

See accompanying notes to schedules of financial assistance.

SOMERSET COUNTY EDUCATIONAL SERVICES COMMISSION  
SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022

STATE GRANT OR PROGRAM TITLE	GRANT OR STATE PROJECT NUMBER	PROGRAM OR AWARD AMOUNT	GRANT PERIOD FROM TO	BALANCE AT JUNE 30, 2021		CARRY-OVER AMOUNT	CASH RECEIVED	BUDGETARY EXPENDITURES	ADJUSTMENTS/ REPAYMENT OF PRIOR YEAR BALANCES	BALANCE AT JUNE 30, 2022		MEMO CUMULATIVE TOTAL EXPENDITURES
				(ACCOUNTS RECEIVABLE)	UNEARNED REVENUE					(ACCOUNTS RECEIVABLE)	UNEARNED REVENUE	
State Department of Education												
On-Behalf:												
T.P.A.F. Contribution	22-495-034-5094-002	\$1,011,557.00	7/1/2021	6/30/2022	\$	\$	1,011,557.00	(1,011,557.00)	\$	\$	\$	(1,011,557.00)
T.P.A.F. Long Term Disability Insurance	22-495-034-5094-004	14,272.00	7/1/2021	6/30/2022		473.00	14,272.00	(14,272.00)				(14,272.00)
T.P.A.F. Post-Retirement Medical Benefits	22-495-034-5094-001	238,675.00	7/1/2021	6/30/2022		238,675.00	238,675.00	(238,675.00)				(238,675.00)
Reimbursed TPAF Social Security	21-495-034-5094-003	165,946.70	7/1/2021	6/30/2021	(8,366.54)		165,946.70			(9,237.57)		(174,306.36)
Reimbursed TPAF Social Security	22-495-034-5094-003	174,306.36	7/1/2021	6/30/2022			165,098.79	(174,306.36)				(174,306.36)
Total General Fund					(8,366.54)		1,459,414.33	(1,440,263.36)		(9,237.57)		(1,440,263.36)
Special Revenue Funds												
Emergent and Capital Maintenance Needs	22-100-034-5120-519	2,946.00	7/1/2021	6/30/2022			2,946.00	(2,946.00)				(2,946.00)
Total Special Revenue Fund							2,946.00	(2,946.00)				(2,946.00)
Enterprise Fund:												
State School Lunch Program	21-100-010-3550-023	874.41	7/1/2021	6/30/2021	(212.10)		212.10	(1,131.39)		(107.94)		(1,131.39)
State School Lunch Program	22-100-010-3550-023	1,131.39	7/1/2021	6/30/2022			1,023.45					
Total Enterprise Fund					(212.10)		1,235.55	(1,131.39)		(107.94)		(1,131.39)
Total State Financial Assistance Subject to Single Audit Testing					(8,366.54)		1,443,595.88	(1,444,393.75)		(9,345.51)		(1,444,393.75)
Less: On-Behalf amounts not utilized for determination of Single Audit and Major Programs:												
T.P.A.F. Contribution	22-495-034-5094-002	1,011,557.00	7/1/2021	6/30/2022			1,011,557.00	(1,011,557.00)				(1,011,557.00)
T.P.A.F. Long Term Disability Insurance	22-495-034-5094-004	14,272.00	7/1/2021	6/30/2022			14,272.00	(14,272.00)				(14,272.00)
T.P.A.F. Post-Retirement Medical Benefits	22-495-034-5094-001	238,675.00	7/1/2021	6/30/2022			238,675.00	(238,675.00)				(238,675.00)
Total State Financial Assistance Subject to Single Audit					(8,366.54)		191,860.88	(179,393.75)		(9,345.51)		(179,393.75)

See accompanying notes to schedules of financial assistance.



**Somerset County Educational Services Commission**  
**Notes to the Schedules of Expenditures of Federal Awards**  
**and State Financial Assistance**  
**Year Ended June 30, 2022**

**NOTE 1: GENERAL**

The accompanying schedules of expenditures of federal awards and state financial assistance include federal and state activity of the Somerset County Educational Services Commission. The Commission is defined in Note 1 to the Commission's basic financial statements. All federal and state awards received directly from the federal and state agencies, as well as federal awards and state financial assistance passed through other government agencies is included on the schedule of expenditures of federal awards and state financial assistance.

**NOTE 2: BASIS OF ACCOUNTING**

The accompanying schedules of expenditures of awards and federal awards and state financial assistance are presented on the budgetary basis of accounting with the exceptions of programs recorded in the food service fund, which are presented using the accrual basis of accounting. These bases of accounting are described in Note 1 of the Commission's basic financial statements. The information in this schedule is presented in accordance with the requirements of OMB Uniform Guidance, Audits of States, Local Governments, and Non-Profit Organizations. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements. The District has elected not to use the 10 percent *de minimis* indirect cost rate as allowed under the Uniform Guidance.

**NOTE 3: RELATIONSHIP TO BASIC FINANCIAL STATEMENTS**

The basic financial statements present the general fund and special revenue fund on a GAAP basis. Budgetary comparison statements or schedule (RSI) are presented for the general fund and special revenue fund to demonstrate finance-regulated legal compliance in which certain revenue is permitted by law or grant agreement to be recognized in the audit year, whereas for GAAP reporting, revenue is not recognized until the subsequent year or when expenditures have been made.

The General fund is presented in the accompanying schedules on the modified accrual basis. The special revenue fund is presented in the accompanying schedules on the grant accounting budgetary basis which recognizes encumbrances as expenditures and also recognizes the related revenue, whereas GAAP basis does not.

**Somerset County Educational Services Commission**  
**Notes to the Schedules of Expenditures of Federal Awards**  
**and State Financial Assistance**  
**Year Ended June 30, 2022**

**NOTE 3: RELATIONSHIP TO BASIC FINANCIAL STATEMENTS (CONTINUED)**

The net adjustment to reconcile from the budgetary basis to the GAAP basis is -0- for the general fund and -0- for the special revenue fund. See the notes to the required supplementary information for a reconciliation of the budgetary basis to the modified accrual basis of accounting for the general and special revenue funds. Federal awards, state financial assistance and local revenues are reported in the Commission's basic financial statements on a GAAP basis as follows:

	<u>Federal</u>	<u>State</u>	<u>Local</u>	<u>Total</u>
General Fund		\$1,440,283.36		\$1,440,283.36
Special Revenue Fund		2,946.00	\$743,488.96	746,434.96
Food Service Fund	<u>\$76,776.09</u>	<u>1,131.39</u>		<u>77,907.48</u>
Total Awards & Financial Assistance	<u>\$76,776.09</u>	<u>\$1,444,360.75</u>	<u>\$743,488.96</u>	<u>\$2,264,625.80</u>

**NOTE 4: RELATIONSHIP TO FEDERAL AND STATE FINANCIAL REPORTS**

Amounts reported in the accompanying schedules agree with the amounts reported in the related federal and state financial reports.

**NOTE 5: OTHER**

The amount reported as TPAF pension contributions, post-retirement medical benefits and long-term disability insurance represents the amount paid by the state on behalf of the commission for the year ended June 30, 2022. TPAF Social Security contributions represent the amount reimbursed by the state for the employer's share of Social Security contributions for TPAF members for the year ended June 30, 2022.

**Somerset County Educational Services Commission**  
**Schedule of Findings and Questioned Costs**  
**For the Fiscal Year Ended June 30, 2022**

**Section I – Summary of Auditor’s Results**

**Financial Statements**

- |     |  |            |
|-----|--|------------|
| (1) | Type of Auditor’s Report Issued:   | Unmodified |
| (2) | Internal Control Over Financial Reporting:   |            |
|     | (a) Material weakness identified?  | No         |
|     | (b) Significant deficiencies identified that are not considered to be material weaknesses? | No         |
| (3) | Noncompliance material to basic financial statements noted?                                | No         |

**Federal Program(s)** – Not Applicable

**State Program(s)**

- |     |   |            |
|-----|---|------------|
| (1) | Internal Control Over Major State Programs:   |            |
|     | (a) Material weakness identified?   | No         |
|     | (a) Significant deficiencies identified that are not considered to be material weaknesses?              | No         |
| (2) | Type of Auditor’s Report issued on compliance for major state program(s)?                               | Unmodified |
| (3) | Any audit findings disclosed that are required to be reported in accordance with NJ OMB Circular 15-08? | No         |

(4) Identification of Major State Program(s):

<u>Program</u>	<u>Grant Number</u>
Reimbursed TPAF Social Security Contribution	495-034-5094-003

- |     |   |     |
|-----|---|-----|
| (5) | Program Threshold Determination:<br>Type A State Program Threshold > \$750,000.00<br>Type B State Program Threshold <= \$750,000.00 |     |
| (6) | Auditee qualified as a low-risk auditee under OMB Circular 15-08?   | Yes |

**Somerset County Educational Services Commission**  
**Schedule of Findings and Questioned Costs**  
**For the Fiscal Year Ended June 30, 2022**

**Section II – Financial Statement Audit – Reported Findings Under Government Auditing Standards**

**Internal Control Findings**

None Reported

**Compliance Findings**

None Reported

**Section III – Findings and Questioned Costs Relative to Major Federal and State Programs**

Federal Programs – Not Applicable

State Programs – None Reported

**Somerset County Educational Services Commission**

**Schedule of Prior Year Audit Findings**

Not Applicable



