HANOVER TOWNSHIP SCHOOL DISTRICT <u>COUNTY OF MORRIS</u> <u>AUDITORS' MANAGEMENT REPORT ON</u> <u>ADMINISTRATIVE FINDINGS - FINANCIAL,</u> <u>COMPLIANCE AND PERFORMANCE</u> <u>FISCAL YEAR ENDED JUNE 30, 2022</u>

# HANOVER TOWNSHIP SCHOOL DISTRICT <u>COUNTY OF MORRIS</u> <u>AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE</u> <u>FINDINGS - FINANCIAL,</u> <u>COMPLIANCE AND PERFORMANCE</u> <u>FISCAL YEAR ENDED JUNE 30, 2022</u> <u>TABLE OF CONTENTS</u>

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Mount Arlington, NJ Newton, NJ Bridgewater, NJ

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Independent Member BKR International

October 11, 2022

The Honorable President and Members of the Board of Education Hanover Township School District County of Morris, NJ

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Hanover Township School District in the County of Morris for the fiscal year ended June 30, 2022, and have issued our report thereon dated October 11, 2022.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated October 11, 2022, on the financial statements of the Board.

We will review the status of the comments during our next audit engagement. We have already discussed these comments and suggestions with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the suggestions.

This report is intended for the information of the Hanover Township School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

NISIVOCCIA LLP

Raymond A. Sarinelli Raymond A. Sarinelli

Raymond A. Sarinelli Licensed Public School Accountant #2549 Certified Public Accountant

# HANOVER TOWNSHIP SCHOOL DISTRICT ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE FISCAL YEAR ENDED JUNE 30, 2022

## GENERAL COMMENTS

#### Scope of Audit:

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

#### Administrative Practices and Procedures:

#### Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the District's ACFR.

#### Officials in Office and Surety Bonds

Name	Position	С	overage
Vanessa M. Wolsky	Business Administrator/Board Secretary	\$	225,000

There is a Public Employees' Faithful Performance Blanket Position Bond with the Selective Insurance Company covering all other employees with multiple coverage of \$250,000.

# P.L. 2020, c.44

Our audit procedures included an inquiry and subsequent review of health benefit data required per N.J.S.A. 18A:16-13.3 (Chapter 44) submitted for the year on audit. The Chapter 44 summary report was reviewed for reasonableness and timeliness.

The data submitted did include all health benefit plans offered by the school district.

The school district data certification was completed by the chief school administrator. The school district Chapter 44 data was submitted timely.

The data certification date does not reflect a submission date later than 60 days after the end of the enrollment period.

#### **Tuition Charges**

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were different than estimated costs. The Board made a proper adjustment to the billings to sending Districts for the change in per pupil costs in accordance with N.J.A.C. 6A:23-3.1(f)3.

#### Financial Planning, Accounting and Reporting:

#### Examination of Claims

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

# GENERAL COMMENTS (Cont'd)

# Financial Planning, Accounting and Reporting: (Cont'd)

#### Payroll Account and Position-Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account. Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the general fund.

All payrolls were approved by the Superintendent and were certified by the President of the Board, the Board Secretary/Business Administrator and the Chief School Administrator.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendents and business administrator) to the New Jersey Department of Treasury was filed by the March 15<sup>th</sup> due date.

## Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

#### Classification of General and Administrative Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, we reviewed administrative coding classification to determine overall reliability and compliance with N.J.A.C. 6A:23-8.2s. As a result of the procedures performed, no errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

#### Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

#### Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained herein within the Special Revenue Section of the District's ACFR. This section of the ACFR documents the financial position pertaining to projects under Title I, Title II and Title IV of the Elementary and Secondary Education Act as amended and reauthorized.

## GENERAL COMMENTS (Cont'd)

## Financial Planning, Accounting and Reporting: (Cont'd)

#### Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the ACFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the ACFR. This section of the ACFR documents the financial position pertaining to the aforementioned special projects.

## GENERAL COMMENTS (Cont'd)

#### T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for District employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

#### T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

During the year ended June 30, 2022 there was no T.P.A.F. Reimbursement to the State for Federal Salary Expenditures as no salaries were charged to federal grants. The reimbursement form was reviewed and filed timely and no exceptions were noted.

#### School Purchasing Programs:

#### Contracts and Agreements Requiring Advertisement for Bids

#### N.J.S.A. 18A:18A-3 states:

a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school Districts of the

#### GENERAL COMMENTS (Cont'd)

School Purchasing Programs (Cont'd)

#### Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school Districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made . . ..."

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law . . .."

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$44,000 (with a Qualified Purchasing Agent) and \$32,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$20,200 for 2021-2022.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

## GENERAL COMMENTS (Cont'd)

School Food Service:

## Milk Service Fund

The District did not participate in the Federal Child Nutrition Program.

## School Age Child Care Program

Our audit procedures included a review of the financial transactions of the School Age Child Care Program. Based on these procedures, we have no comments except as noted herein.

#### Student Body Activities

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities Fund for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments.

## Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2021 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, low income and bilingual students. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers without exception. The information that was included on the workpapers was verified on a test basis with no exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed State forms or their equivalent.

The District's written procedures for the recording of student enrollment data appear to be adequate.

#### **Pupil Transportation**

Our audit procedures included a test of on-roll status reported in the 2021-2022 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with no exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

# GENERAL COMMENTS (Cont'd)

# Travel Expense and Reimbursement Policy

Travel Regulations require each District to adopt a formal policy and procedures pertaining to travel and reimbursement for its employees and board members. The regulations require the District to establish a maximum travel amount for the year and to ensure that the maximum is not exceeded. The regulations also require that all travel be preapproved by the Board of Education and the Superintendent and that the approval must be itemized by event, event total cost, and individuals attending. No exceptions were noted in our review of the travel expense and reimbursement testing.

# Testing for Lead of All Drinking Water in Educational Facilities

The District did submit the annual Statement of Assurance to the NJ Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

# Management Suggestion:

# COVID-19 Federal Funding

It is likely that the District will undergo some review of its COVID-19 federal funding if only at a desk review level by state and/or federal agencies. We strongly suggest that the District ensures that these funds are utilized in accordance with the applicable federal requirements especially with respect to procurement. Additionally, we strongly suggest that the District ensures that these funds are accounted for in the state account numbers designated by the NJ Department of Education and that any applicable Board policies are current with respect to federal grant requirements.

Status of Prior Year's Findings/Recommendations

There were no prior year recommendations.

		2022-2023	Applicatic	2022-2023 Application for State School Aid	School Aid				Sample f	Sample for Verification	on	
	Repoi	Reported on	Reported on	ted on			Sample	ıple	Verifi	Verified per	Errors per	s per
	AS	ASSA	Work	Workpapers			Selecté	Selected from	Reg	Registers	Registers	sters
	On	On Roll	On Roll	Roll	Errors	ors	Work	Workpapers	On	On Roll	on Roll	toll
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared
Half Day Preschool 3 Years Old	4		4				4		4			
Half Day Preschool 4 Years Old	5		5				5		5			
Full Day Kindergarten	114		114				114		114			
Grade One	110		110				110		110			
Grade Two	117		117				117		117			
Grade Three	100		100				100		100			
Grade Four	66		66				66		66			
Grade Five	133		133				133		133			
Grade Six	137		137				137		137			
Grade Seven	136		136				136		136			
Grade Eight	131		131				131		131			
Subtotal	1,086		1,086				1,086		1,086			
Special Education:												
Elementary School	109		109				11		11			
Middle School	67		67				L		L			
Subtotal	176		176				18		18			
Totals	1,262		1,262		-0-	-0-	1,104		1,104		-0-	-0-
Percentage Error					0.00%	0.00%					0.00%	0.00%

HANOVER TOWNSHIP SCHOOL DISTRICTSCHEDULE OF AUDITED ENROLLMENTAPPLICATION FOR STATE SCHOOL AID SUMMARYENROLLMENT AS OF OCTOBER 15, 2021

	Sample	Errors														-0-	0.00%
	Verified to Application and	Register	- 17	- 7	7	2	7	7	2	2	17		7	1	3	20	
Resident Low Income	Sample Selected from	Workpapers	0 -	- 7	2	2	2	2	2	2	17		7	1	3	20	
Resident Lo		Errors														-0-	0.00%
ł	Reported on Workpapers as Low	Income	[- c	n ∞	Ś	6	8	9	8	5	56		10	2	12	68	
	Reported on ASSA as Low	Income		n ∞	5	9	8	9	8	5	56		10	7	12	68	
ed	Sample	Errors														0-	0.00%
Handicapp	Samule	Verified											-	2	ŝ	ω	
Private Schools for Handicapped	Sample for	tion											1	7	3	3	
Privat	Reported on ASSA as Private	Schools											1	7	8	8	
		-	Full Day Kindergarten	Grade Two	Grade Three	Grade Four	Grade Five	Grade Six	Grade Seven	Grade Eight	Subtotal	Special Education:	Elementary	Middle	Subtotal	Totals	Percentage Error

HANOVER TOWNSHIP SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLLMENT	ENROLLMENT AS OF OCTOBER 15, 2021
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Resi	Resident LEP Low Income	tome		Sample for Verification	on
Reported	Reported on		Sample	Verified to	
on ASSA	Workpapers		Selected	Application,	
as LEP	as LEP		from	Register and	Sample
Low Income	Low Income	Errors	Workpapers	Test Scores	Errors
2	2		1	1	
1	1		1	1	
S	5		2	2	
1	1		1	1	
7	2		1	1	
1	1		1	1	
1	1		1	1	
13	13		8	8	
1	1		1	1	
1	1			1	
14	14		6	6	-0-
		0.00%			0.00%
			_		

Resider	Resident LEP NOT Low Income	ncome	San	Sample for Verification	on
Reported	Reported on		Sample	Verified to	
on ASSA	Workpapers		Selected	Test Scores	
as LEP NOT	as LEP NOT		from	and	Sample
Low Income	Low Income	Errors	Workpapers	Register	Errors
,	,				
9	9		2	2	
4	4		2	2	
6	9		2	2	
2	2		1	1	
2	2		1	1	
2	2		1	-	
2	2		1	1	
ŝ	ю		1	-1	
27	27	-0-	11	11	- 0-

HANOVER TOWNSHIP SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2021

> Full Day Kindergarten Grade One Grade Two Grade Three Grade Four Grade Six Grade Six Grade Eight Totals

Percentage Error

HANOVER TOWNSHIP SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2021

	-	- -	Trans	Transportation		
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors
Regular - Public Schools	222	222		20	20	
Transported - Non Public	7	0		1	1	
AIL - Non Public	44	44		7	٢	
Special Needs - Public	33	33		5	5	
Special Needs - Private	9	9		2	5	
Totals	307	307		35	35	-0-
Percentage Error			0.00%			0.00%
				Reported	Re-calculated	
Average Mileage - Regular Including Grade PK Students Average Mileage - Regular Excluding Grade PK Students Average Mileage - Special Education with Special Needs	Including Grade PK Students Excluding Grade PK Students Education with Special Needs	C Students X Students sial Needs		3.5 3.5 3.6	3.5 3.5 3.6	

# HANOVER TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2022

# <u>4% Calculation of Excess Surplus (2021-22 Regular District)</u>

# Section 1

2021-22 Total General Fund Expenditures per the CAFR	\$	35,609,342	(B)
Increased by:			
Transfer from Capital Outlay to Capital Projects Fund	\$	-0-	(B1a)
Transfer from Capital Reserve to Capital Projects Fund	\$	-0-	(B1b)
Decreased by:			
On-Behalf TPAF Pension and Social Security	\$	6,508,510	(B2a)
Assets Acquired Under Leases and Financed Purchases			(B2b)
Adjusted 2021-22 General Fund Expenditures [(B)+(B1's)-(B2's)]	\$	29,100,832	(B3)
4% of Adjusted 2021-22 General Fund Expenditures [(B3) times .04]	\$	1,164,033	(B4)
Enter Greater of (B4) or \$250,000	\$	1,164,033	(B5)
Increased by: Allowable Adjustment	\$	116,413	(K)
			-
Maximum Unassigned Fund Balance [(B5)+(K)]			<u>\$ 1,280,446</u> (M)
Maximum Unassigned Fund Balance [(B5)+(K)] <u>Section 2</u>			<u>\$ 1,280,446</u> (M)
	\$	4,395,154	
Section 2	\$	4,395,154	
<u>Section 2</u> Total General Fund - Fund Balances @ 6/30/22	\$	4,395,154	
<u>Section 2</u> Total General Fund - Fund Balances @ 6/30/22 (Per CAFR Budgetary Comparison Schedule C-1)	\$\$	4,395,154 230,367	_(C)
Section 2 Total General Fund - Fund Balances @ 6/30/22 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by:		230,367	_(C)
Section 2 Total General Fund - Fund Balances @ 6/30/22 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year - End Encumbrances	\$	230,367	_(C) _(C1)
Section 2 Total General Fund - Fund Balances @ 6/30/22 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year - End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures	\$	230,367	(C) (C1) (C2) (C3)
Section 2         Total General Fund - Fund Balances @ 6/30/22         (Per CAFR Budgetary Comparison Schedule C-1)         Decreased by:         Year - End Encumbrances         Legally Restricted - Designated for Subsequent Year's Expenditures         Excess Surplus - Designated for Subsequent Year's Expenditures	\$	230,367 -0-	(C ) (C1) (C2) (C3) (C4)

# HANOVER TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2022 (Continued)

# Section 3

Restricted Fund Balance-Excess Surplus [(U1)-(M)] IF NEGATIVE, ENTER -0-	<u>\$ -0-</u> (E)
Recapitulation of Excess Surplus as of June 30, 2022	
Restricted Excess Surplus - Designated for Subsequent Year's Expenditures Restricted Excess Surplus [(E)]	\$ -0- (C3) \$ -0- (E)
Total [(C3)+(E)]	<u>\$ -0-</u> (D)
Detail of Other Restricted Fund Balances	
Statutory Restrictions: Approved Unspent Separate Proposal Sale/Lease-back Reserve Capital Reserve Maintenance Reserve Emergency Reserve Tuition Reserve Other State/Government Mandated Reserve Unemployment Compensation Fund Other Restricted Fund Balance not noted above Total Other Restricted Fund Balances	\$       -0-         \$       -0-         \$       2,058,361         \$       -0-         \$       200,000         \$       -0-         \$       200,000         \$       -0-         \$       200,000         \$       -0-         \$       225,980         \$       -0-         \$       2,484,341         (C4)
Detail of Allowable Adjustments:	<u> </u>
Impact Aid Sale & Leaseback Extraordinary Aid Nonpublic School Transportation Costs	\$         -0-         (H)           \$         -0-         (I)           \$         103,503         (J1)           \$         12,910         (J2)
Total Allowable Adjustments	<u>\$ 116,413</u> (K)

# HANOVER TOWNSHIP SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS FISCAL YEAR ENDED JUNE 30, 2022

It is recommended that:

1. <u>Administrative Practices and Procedures</u>

None

2. <u>Financial Planning, Accounting and Reporting</u>

None

3. <u>School Purchasing Program</u>

None

4. <u>School Food Service</u>

None

- 5. <u>Student Body Activities</u> None
- 6. <u>Application for State School Aid</u> None
- 7. <u>Pupil Transportation</u>

None

8. Facilities and Capital Assets

None

9. <u>Status of Prior Year's Findings/Recommendations</u>

None