# BOROUGH OF MANASQUAN SCHOOL DISTRICT AUDITOR'S MANAGEMENT REPORT COUNTY OF MONMOUTH

**JUNE 30, 2022** 

ROBERT A. HULSART & COMPANY CERTIFIED PUBLIC ACCOUNTANTS 2807 HURLEY POND ROAD, SUITE 100 WALL, NEW JERSEY 07719

#### AUDITORS MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS

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## Robert A. Hulsart and Company CERTIFIED PUBLIC ACCOUNTANTS

ARMOUR S. HULSART, C.P.A., R.M.A., P.S.A. (1959-1992) ROBERT A. HULSART, C.P.A., R.M.A., P.S.A. ROBERT A. HULSART, JR.,C.P.A., P.S.A.

E-mail: rah@monmouth.com 2807 Hurley Pond Road • Suite 100 P.O. Box 1409 Wall, New Jersey 07719-1409 (732) 681-4990

RICHARD J. HELLENBRECHT, JR., C.P.A., P.S.A.

#### REPORT OF INDEPENDENT AUDITORS

Honorable President and Members of the Board of Education Manasquan School District County of Monmouth, New Jersey

We have audited, in accordance with generally accepted audit standards and <u>Government Auditing Standards</u>, issued by the comptroller General of the United States, the general-purpose financial statements of the Board of Education of the Manasquan School District in the County of Monmouth, for the year ended June 30, 2022 and have issued our report thereon dated February 15, 2023.

As part of our audit, we performed procedures required by the New Jersey Department of Education and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of the Manasquan Board of Education's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Licensed Public School Accountant

No. 322

ROBERT A. HULSART AND COMPANY

February 15, 2023

## $\frac{ADMINISTRATIVE\ FINDINGS-FINANCIAL,\ COMPLIANCE\ AND\ PERFORMANCE}{REPORTING}$

#### Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

#### **Administrative Practices and Procedures**

#### Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20; Insurance Schedule contained in the district's ACFR.

#### **Officials Bond**

<u>Name</u>	Position	<u>Amount</u>
Dr. Peter Crawley	Business Administrator/Board	
-	Secretary	\$ 250,000
Patricia A. Christopher	Treasurer	250,000

#### **Tuition Charges**

A comparison of tentative tuition charges and actual certified tuition charges was made. The Board made a proper adjustment to the billings to sending districts for the difference in per pupil costs in accordance with <u>N.J.A.C.</u> 6A:23-3.1(f)3.

#### Financial Planning, Accounting and Reporting

#### **Examination of Claims**

An examination of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

#### Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/School Business Administrator.

Salary withholdings were promptly remitted to the proper agencies.

#### **Employee Position Control Roster**

An inquiry and subsequent review of the Position Control Roster found it to be current with the District records and no exceptions were noted.

#### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable. No exceptions were noted.

#### **Classification of Expenditures**

The coding of expenditures was tested for proper classification in accordance with *N.J.A.C.* 6A:23-2.2(g) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with *N.J.A.C.* 6A:23A-2.4. As a result of the procedures performed, a transaction error rate of 0% was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

#### **Board Secretary's Records**

Our review of the financial and accounting records maintained by the Board Secretary found everything in very good order and we have no exceptions to report.

#### Treasurer's Records

The Treasurer's records were in agreement with the records of the Board Secretary and were independently done. All reconciliations were properly done.

### Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the ACFR. This section of the ACFR documents the financial position pertaining to projects under Title I, IIA, Title III and Title IV of the Elementary and Secondary Education Act as amended.

The study of compliance for E.S.E.A. indicated no areas of noncompliance and/or questionable costs.

#### Other Special Federal and/or State Projects

The district's Special Projects were approved as listed on Schedule A and Schedule B located in the ACFR.

Our audit of the federal and state funds on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the ACFR. This section of the ACFR documents the financial position pertaining to the aforementioned special projects. The study of compliance for special projects indicated no areas of noncompliance.

#### T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursement forms filed with Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

#### TPAF Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Report for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 60 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

#### **School Purchasing Programs**

#### Contracts and Agreements Requiring Advertisement for Bids

The bid thresholds in accordance with *N.J.S.A.* 18A:18A-2 and 18A:18A-3(a) are \$44,000 (with a Qualified Purchasing Agent) and \$32,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under *N.J.S.A.* 18A:39-3 is \$19,600 for 2021-22.

The District Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contact or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Based on the results of our examination, we did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of *N.J.S.A.* 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreement for "Professional Services" per *N.J.S.A. 18A:18A-5*.

#### **School Food Service Fund**

The school food service program was not selected as a major Federal and/or State program. However, the program expenditures exceeded \$100,000 in Federal and/or State support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

The food services for 2021-22 were awarded to Simplified Culinary Services on their proposal of a management fee of \$21,000 with a guaranteed minimum return of 7,000 to the district.

The operating results have been met. All vendor discounts, rebates and credits from vendors and/or the FSMC were tracked and credited to the Food Service Account and reconciled to supporting documentation at least annually.

#### **School Food Service Fund (Continued)**

The financial transactions and statistical records of the School Food Services Fund were maintained in satisfactory condition. The financial accounts, milk count records and eligibility applications were reviewed on a test-check basis.

The number of milks claimed for reimbursement was verified against sales and milk count records.

Applications for free and reduced price milk were reviewed for completeness and accuracy. The number of free and reduced price milks claimed as served did not exceed the number of valid applications on file, times the number of operating days, on a school by school basis. The free milk policy is uniformly administered throughout the School System. The required verification procedures for free and reduced price applications were completed and available for review.

Cash receipts and bank records were reviewed for timely deposits per state guidelines.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used

Time sheets were reviewed and labor costs verified. Payroll records were maintained on all School Food Services employees authorized by the Board of Education

The cash disbursement records reflected expenditures for program related goods and services. Districts with food service management companies are depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service.

U.S.D.A. commodities were received and a separate inventory was maintained on a first-in, first-out basis.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section G.

Due to the ongoing public health emergency, New Jersey school districts were being reimbursed by the Federal Government at the free meal reimbursement rate for all lunches served, regardless of being free, reduced or at full price. This resulted in districts receiving an unprecedented amount of revenue in 2021-2022.

The district could not reasonably or responsibly spend this level of funding in a single fiscal year. To address this, the district has a plan in place to expend the funding responsibly over the next year. In our opinion it is unreasonable to cite the school districts management for a situation they had no control over.

#### Student Body Activities and Athletic Fund

The records of the student activities and athletic fund were found to be in good order, no reportable conditions existed.

#### **Pupil Transportation**

Our audit procedures included a test of on roll status reported in the 2021-2022 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exceptions were noted in our review of transportation related purchases of goods and services.

#### Follow-up on Prior Years' Findings

There were no prior year audit findings.

#### **Acknowledgment**

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to the members of the audit staff.

2% Calculation of Excess Surplus 2021-22 Total General Fund Expenditures Per the ACFR	\$ 39,992,423
Decreased by: On-Behalf TPAF Pension & Social Security	<u>(7,214,229</u> )
Adjusted 2021-22 General Fund Expenditures	\$ 32,778,194
2% of Adjusted 2020-22 General Fund Expenditures Increased by: Allowable Adjustment	\$ 655,564 <u>325,636</u>
Maximum Unassigned Fund Balance	<u>\$ 981,200</u>
Section 2 Total General Fund – Fund Balances @ 6-30-22	\$ 4,412,053
Decreased by: Other Reserves Encumbrances Unemployment Maintenance Reserve — Designated for Subsequent Years Expenditures Assigned Fund Balance — Designated for Subsequent Years Expenditures	(244,618) (2,225,253) (174,493) (1,400) (294,000)
Total Unassigned Fund Balance	<u>\$ 1,472,289</u>
Reserve Fund Balance – Excess Surplus	<u>\$ 491,089</u>
Section 3 Reserved Excess Surplus - Designated for Subsequent Year's Expenditures Reserved Fund Balance - Excess Surplus 2021-2022	\$ 0 491,089 \$ 491,089
<u>Detail of Allowable Adjustments</u> Extraordinary Aid	<u>\$ 325,636</u>
<u>Detail of Other Restricted Fund Balance</u> Capital Reserve	<u>\$ 244,618</u>

#### APPLICATION FOR STATE SCHOOL AID SUMMARY

#### **ENROLLMENT AS OF OCTOBER 15, 2021**

Sheet 1 of 3

	2022-2	023 Applica	ation for St	ate School Ai	id (10-15-	17 Data)_	Sample for Verification			ion Private Schools for Disabled						
	Repo	rted On	Repo	rted on				e Selected	Verit	fied Per	Errors Pe	r Registers	Reported On			
	A.S.S.A	. on Roll	Workpap	ers on Roll	E	rrors	from W	orkpapers/		rs on Roll	on	Roll	A.S.S.A. as	Sample for	Sample	Sample
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Private Schools	Verification	Verified	Errors
Full Day Pre K - 3yr	19		19				19		19							
Full Day Pre K - 4yr	12		12				12		12							
Full Day Kindergarten	42		42				42		42							
One	44		44				44		44							
Two	35		35				35		35							
Three	38		38				38		38							
Four	35		35				35		35							
Five	44		44				44		44							
Six	46		46				46		46							
Seven	58		58				58		58							
Eight	70		70				70		70							
Nine	190		190				190		190							
Ten	214		214				214		214							
Eleven	197	5	197	5			197	5	197	5						
Twelve	225	5	225	5			225	5	225	5						
Subtotal	1269	10	1269	10	0	0	1269	10	1269	10	0	0	0	0		0
Special Ed Elementary	48		48				48		48				3	3	3	
Special Ed Middle School	26		26				26		26				1	1	I	
Special Ed High School	123	29	123	29			123	29	123	29			4	4	4	
Subtotal	197	29	197	29	0	0	197	29	197	29	0	0	8	8	8	0
Co. Voc Regular																
Co. Voc Ft. Post Sec.																
Totals	1466	39	1466	39	0	0	1466	39	1466	39	0	0	8	8	8	0
Percentage Error					0%	0%					0%	0%				0%

#### APPLICATION FOR STATE SCHOOL AID SUMMARY

#### ENROLLMENT AS OF OCTOBER 15. 2021

							Resident	LEP Not Low Inc	ome			
		Low Income		Sample	for Verification		Reported on	Reported on		Sample	e for Verification	
	Reported on	Reported on		Sample	Verified to		ASSA as	Workpapers		Sample	Verified to	
	A.S.S.A. as	Workpapers	<b></b>	Selected from	Application	Sample	LEP Not	as LEP Not	_	Selected from	Test Score	Sample
E II D. Windows	Low Income	as Low Income	Errors	Workpapers	and Register	Errors	Low Income	Low Income	Errors	Workpapers	and Register	Errors
Full Day Kindergarten One	1	1		1	1		1 4	1		1 4	1	
Two	1	1		1	1		4	4		4	4	
Three	1	1		1	1		2	2		2	2	
Four	4	4		4	4		1	1		1	1	
Five	4	4		3	3		•	1		1	1	
Six	2	2		2	2							
Seven	2	2		1	1							
Eight	5	5		3	3							
Nine	11	11		7	7		5	5		5	5	
Ten	15	15		11	11		1	1		1	1	
Eleven	21.5	21.5		13	13		1	1		1	1	
Twelve	16	16		9	9		1	1		1	1	
Subtotal	82.5	82.5	0	. 55	55	0	16	16	0	16	16	0
Special Ed Elementary	11	11		8	8		2	2		2	2	
Special Ed Middle School	4	4		3	3		1	1		_ 1	1	
Special Ed High School	25	25		18	18		2			2		
Subtotal	40	40	0	29	29	0	5	5	0	5	5	0
Totals	122.5	122.5	0	84	84	0	21	21	0	21	21	0
Percentage Error			0%			0%			0%			0%
	<del> </del>		Transpo	rtation								
	Reported on	Reported on										
	DRTRS by	DRTRS by	77	TT41	37. 16. A	10				ъ	D	
D D 17-6-b 1	DOE/County 20	District 20	Errors	Tested 20	Verified 20	Errors	Ava Milanas Bar	gular Including Grade	DV Ct. dans	Reported 14.4	Recalculated 14.4	
Reg Public Schools, col. I	20	20		20	20			guar including Grade scial Ed. With Special		18.6	18.6	
Reg. Special Education, col. 4	4	4		4	4		Avg. vineage - spe	ciai Eu. Willi Special	INCCUS	18.0	18.0	
•												
Transported - Non-Public, col. 3												
		_										
Special Education Spec., col. 6	9	9		9	9							
Totals	33	33	n	33	33	n						
Locais												
Percentage Error			0%			0%						

#### APPLICATION FOR STATE SCHOOL AID SUMMARY

#### ENROLLMENT AS OF OCTOBER 15. 2021

	Resident	t LEP - Low Incom				
	Reported on	Reported on		Sample	for Verification	
	ASSA as	Workpapers		Sample	Verified to	
	LEP	as LEP Not		Selected from	Test Score	Sample
	Low Income	Low Income	Errors	Workpapers	and Register	Errors
Full Day Kindergarten						
One	1	1		1	1	
Two						
Three						
Four	3	3		3	3	
Five						
Six						
Seven						
Eight						
Nine						
Ten	3	3		3	3	
Eleven	2	2		2	2	
Twelve	1	1		1	1	
Subtotal	10	10	0	10	10	0
Special Ed Elementary	6	6		6	6	
Special Ed Middle School	1	1		1	1	
Special Ed High School						
Subtotal	7	7	0	7	7	0
Totals	17	17	0	17	17	0
Percentage Error			0%			0%

#### FOOD SERVICE FUND

#### NUMBER OF MEALS SERVED AND (OVER)/UNDERCLAIM - FEDERAL

#### ENTERPRISE FUND

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2022

	Meal Category	Meals Claimed	Meals Tested	Meals Verified	Difference	Rate	(Over)/ Under Claim
Program							
National School Lunch							
(High Rate)	Paid				-	\$ 0.470	-
	Reduced				-	3.385	_
	Free	123,287	46,984	46,984	<del></del>	3.785 *	
Total Net Overclaim		123,287	46,984	46,984	<u>-</u>		

<sup>\* -</sup> Seamless Summer Option

<sup>\*\* - \$.07</sup> for Federal HHFKA Lunch - Healthy Hunger-Free Kids Act

#### NET CASH RESOURCE SCHEDULE

#### NET CASH RESOURCES DID NOT EXCEED 3 MONTHS OF EXPENDITURES

#### **PROPRIETARY FUNDS - FOOD SERVICE**

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2022

Net Cash Resource		od Service G - 1/2	
CAFR	Current Assets		
G-1	Cash & Cash Equivalents	\$	201,075
G-1	Accounts Receivables		36,140
	Current Liabilities		
G-1	Less Accounts Payable		-
	Net Cash Resources	\$	237,215 (A)
Net Adjustment To	otal Operating Expense:		
G-2	Total Operating Expenses		831,457
G-2	Less Depreciation		(12,847)
	Adjusted Total Operating Expenses		818,610 (B)
Average Monthly	Operating Expense:		
	B/10	\$	81,861 (C)
Three Times Mont	hly Average		
	3 X C	\$	147,618
m . 11		đi,	227.215
Total in (A)		\$	237,215
Less Total in (D)			(147,618)
Net		\$	89,597

#### AUDIT RECOMMENDATIONS SUMMARY

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2022

Recor	mmend	ations:

1. Administrative Practices and Procedures

None

2. Financial Planning, Accounting and Reporting

None

3. School Purchasing Programs

None

4. School Food Service

None

5. Student Body Activities

None

6. Application for State School Aid

None

7. Pupil Transportation

None

8. Facilities and Capital Assets

None

9. Miscellaneous

None

10. Status of Prior Year Audit Findings/Recommendations

There were no prior year recommendations.