MILLBURN TOWNSHIP SCHOOL DISTRICT
COUNTY OF ESSEX
AUDITORS' MANAGEMENT REPORT ON
ADMINISTRATIVE FINDINGS - FINANCIAL,
COMPLIANCE AND PERFORMANCE
FISCAL YEAR ENDED JUNE 30, 2022

#### MILLBURN TOWNSHIP SCHOOL DISTRICT

#### COUNTY OF ESSEX

#### AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE

#### FINDINGS - FINANCIAL,

#### COMPLIANCE AND PERFORMANCE

#### FISCAL YEAR ENDED JUNE 30, 2022

#### TABLE OF CONTENTS

	Page
Cover Letter	1
Scope of Audit	2
Administrative Practices and Procedures:	
Insurance	2
Officials in Office and Surety Bonds	2 2 2
P.L. 2020, c.44	2
Tuition Charges	2
Financial Planning, Accounting and Reporting:	2-4
Examination of Claims	2
Payroll Account and Position Control Roster	3
Reserve for Encumbrances and Accounts Payable	3
Classification of Expenditures	3
Board Secretary's Records	3
Treasurer's Records	3
Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every	
Student Succeeds Act	3
Other Special Federal and/or State Projects	4
T.P.A.F. Reimbursement	4
School Purchasing Programs:	4-5
Contracts and Agreements Requiring Advertisement for Bids	4-5
School Food Service Fund	6
Student Body Activities	6
Application for State School Aid	6
Pupil Transportation	6
Facilities and Capital Assets	6
Travel Expense and Reimbursement Policy	6
Testing of Lead of all Drinking Water in Educational Facilities	6
Management Suggestions	7
Follow-up on Prior Year Findings	7
Meal Count Activity (Not Applicable)	
Schedule of Net Cash Resources (Not Applicable)	
Schedule of Audited Enrollments	8-11
Excess Surplus Calculation	12-13
Summary of Recommendations	14



Mount Arlington, NJ Newton, NJ Bridgewater, NJ

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Independent Member BKR International

October 12, 2022

The Honorable President and Members of the Board of Education Millburn Township School District County of Essex, NJ

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Millburn Township School District in the County of Essex for the fiscal year ended June 30, 2022, and have issued our report thereon dated October 12, 2022.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

We will review the status of the comments during our next audit engagement. We have already discussed these comments and suggestions with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations.

This report is intended for the information of the Millburn Township School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

NISIVOCCIA LLP

Nisivoccia, LLP

Kathryn L. Mantell

Licensed Public School Accountant #884

Certified Public Accountant

Kathryn L. Mantell

#### Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

#### Administrative Practices and Procedures

#### <u>Insurance</u>

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the district's ACFR.

#### Officials in Office and Surety Bonds

Name	Position	Coverage
Cheryl Nardino	Treasurer	\$ 400,000
Cheryl Schneider	Business Administrator/Board Secretary	249,000

The District has a Crime (Employee Dishonesty) policy through Utica National Insurance Group that covers employees not separately bonded as detailed on Exhibit J-20 of the ACFR.

#### P.L. 2020, c.44

Our audit procedures included an inquiry and subsequent review of health benefit data required per N.J.S.A. 18A:16-13.3 (Chapter 44) submitted for the year on audit. The Chapter 44 summary report was reviewed for reasonableness and timeliness.

The data submitted did include all health benefit plans offered by the school district.

The school district data certification was completed by the chief school administrator. The school district Chapter 44 data was submitted timely.

The data certification date does not reflect a submission date later than 60 days after the end of the enrollment period.

#### **Tuition Charges**

The District does not utilize the state tuition calculation; therefore, a comparison of tentative tuition charges and actual certified tuition charges was not made and no adjustment to the billings to sending districts for the change in per pupil costs in accordance with N.J.A.C. 6A:23A-3.1(f)3 was necessary. The District uses an alternative method for tuition rates which is based upon actual costs.

#### Financial Planning, Accounting and Reporting

#### **Examination of Claims**

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

## MILLBURN TOWNSHIP SCHOOL DISTRICT ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

### FISCAL YEAR ENDED JUNE 30, 2022 (Continued)

Financial Planning, Accounting and Reporting (Cont'd)

#### Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account. Salary withholdings were promptly remitted to the proper agencies, including health benefits withholdings due to the General Fund.

All payrolls were approved by the Superintendent and were certified by the President of the Board, the Board Secretary/Business Administrators and the Superintendent.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendent, and business administrator) to the NJ Department of Treasury was filed in a timely manner.

#### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

#### Classification of Expenditures – General and Administrative

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, we also reviewed administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.2. Overall compliance was noted.

#### Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments.

#### Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. No exceptions were noted.

#### Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (E.S.S.A.)

The E.S.E.A. financial exhibits are contained herein within the Special Revenue Section of the District's ACFR. This section of the ACFR documents the financial position pertaining to projects under Title I, Title II, Title III and Title IV of the Elementary and Secondary Education Act.

The study of compliance for the E.S.E.A. did not indicate any area of noncompliance.

(Continued)

Financial Planning, Accounting and Reporting (Cont'd)

#### Other Special Federal and/or State Projects

The financial exhibits are contained within the Special Revenue Section of the ACFR. This section of the ACFR documents the financial position pertaining to the aforementioned special projects.

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the ACFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

#### Finding 2022-001:

During our review of the District's Extraordinary Aid (ExAid) application, we noted the following:

- 1.) The IEPs for 2 out of 3 students selected for testing did not include the intensive service(s) claimed on the Extraordinary Aid application.
- 2.) The classroom and additional costs reported on the Extraordinary Aid application for 33 students did not agree to the supporting cost documentation maintained by the District. Certain costs were understated while others were overstated which resulted in a net overstatement of costs.

#### Recommendations:

All students' IEPs include intensive service(s) to be provided and selected on the Extraordinary Aid application and extra care be taken to ensure that all costs reported on the Extraordinary Aid application are calculated correctly and reviewed for accuracy.

#### Management's Response:

The District will ensure that all students' IEPs include intensive service(s) to be provided and selected on the Extraordinary Aid application and extra care be taken to ensure that all costs reported on the Extraordinary Aid application are calculated correctly and reviewed for accuracy.

#### T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

#### T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2022. The reimbursement form was reviewed and no exceptions were noted.

#### **School Purchasing Programs**

#### Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 states:

(Continued)

School Purchasing Programs (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made . . . . "

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law . . . ."

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$44,000 (with a Qualified Purchasing Agent) and \$32,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$20,200 for 2021-22.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. No exceptions were noted.

Based upon the results of our examination, we did not note any individual payments, contracts, or agreements for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4, amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

(Continued)

#### School Food Service

The District did not participate in the Child Nutrition Program and thus did not receive any related state or federal assistance.

#### Student Body Activities

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Student Activities records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments.

#### Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2021 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, low income and bilingual education students. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers without exception. The information that was included on the workpapers was verified on a test basis with one exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed State forms or their equivalent.

The District's written procedures for the recording of student enrollment data appear to be adequate.

#### **Pupil Transportation**

Our audit procedures included a test of on-roll status reported on the 2021-2022 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

#### Facilities and Capital Assets

The District has no active capital projects with SDA funding.

#### Travel Expense and Reimbursement Policy

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations require the District to establish maximum travel for the year and to account separately that the maximum is not exceeded. The regulations also require that all travel be approved prior by the Board of Education and that the approval must be itemized by event, event total cost, and individuals attending. Our review of the travel policies and tests of the related records revealed that the District is in compliance with the travel regulations.

#### Testing for Lead of All Drinking Water in Educational Facilities

The District did submit the annual Statement of Assurance to the NJ Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g)

#### **Management Suggestion**

#### **COVID-19 Federal Funding**

It is likely that the District will undergo some review of its COVID-19 federal funding if only at a desk review level by state and/or federal agencies. We strongly suggest that the District ensures that these funds are utilized in accordance with the applicable federal requirements especially with respect to procurement. Additionally, we strongly suggest that the District ensures that these funds are accounted for in the state account numbers designated by the NJ Department of Education and that any applicable Board policies are current with respect to federal grant requirements.

#### Follow-up on Prior Year Findings

There were no prior year recommendations.

Workpapers         Selected from Norkpapers         Registers         Errors         Workpapers         On Roll         Errors         Fruit         Shared         Full         Shared         Sh	2022-2023 Application for State School Aid Reported on Reported on
Shared   Full   Shared   Shared   Full   Shared   Shared	ASSA
Shared         Full         Shared         Full         Shared         Full           10         10         10         10           14         14         14         14           326         326         326         326           334         334         334         334           321         321         321         329           329         329         333         333           330         333         333         334           314         314         314         314           273         273         283         288           283         283         288         288           283         283         283         283           44,185         4,185         7         7           7         7         7         7           7         0-         0-         4,210         0-         0-	On Roll
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= <u>7 -00- 4,210 -0- 4,210 =                                   </u>	553 7
	4,738 — 7 4,

		Priv	Private Schools	for Disabled					Resident L	Resident Low Income		
	Reported on ASSA	Reported on Workpapers		Sample			Reported on ASSA	Reported on Workpapers		Sample Selected	Verified to Application	
	as Private	as Private		for	Sample	Sample	as Low	as Low		from	and	Sample
	Schools	Schools	Errors	Verification	Verified	Errors	Income	Income	Errors	Workpapers	Register	Errors
Full Day Kindergarten												
Grade One												
Grade Two							1	1				
Grade Three							1	1				
Grade Four							5	5		1	1	
Grade Five												
Grade Six							∞	∞		1	1	
Grade Seven							1	1				
Grade Eight							9	9		1	1	
Grade Nine							3	3				
Grade Ten							5	5		1	1	
Grade Eleven							3	3		1	1	
Grade Twelve							7	7		1	1	
Subtotal							40	40		9	9	
Special Education:												
Elementary School	7	7		1	1		5	5				
Middle School	11	11		2	2		9	9		1	1	
High School	24	24		2	2		6	6		2	1	(1)
Subtotal	42	42		5	5		20	20		3	2	(1)
Totals	42	42	-0-	ς.	8	-0-	09	09	-0-	6	∞	(1)
Percentage Error			0.00%			%00.0			0.00%			-11.11%

	Sample Errors					-0-	
n	Verified to Test Scores and Register	7 1		8		ζ.	
Resident LEP Not Low Income	Sample Selected from Workpapers	1 2		8		\$	
dent LEP	Errors					-0-	
Resi	Reported on Workpapers as LEP Not Low Income	51 6	1	3 3 52		52	
	Reported on ASSA as LEP Not Low Income	15 6 4	1	3 3 52		52	
	Sample Errors					-0-	
	Verified to Test Scores, Application and Register					7	
Resident LEP Low Income	Sample Selected from Workpapers			-  -		2	
sident LEP	Errors					-0-	
Re	Reported on Workpapers as LEP Low Income		-	2 - 4	\( \end{array}		
	Reported on ASSA as LEP Low Income		П	2 1 4	3   1 1 1	7	
		Half Day Preschool (3 Yrs) Half Day Preschool (4 Yrs) Full Day Kindergarten Grade One	Grade Three Grade Four Grade Five Grade Six Grade Seven	Grade Eight Grade Nine Grade Ten Grade Eleven Grade Twelve	Special Education: Elementary School Middle School High School Subtotal	Totals Percentage Error	•

			Transpo	ortation		
	Reported	Reported				
	on DRTRS	on DRTRS				
	by DOE	by District	Errors	Tested	Verified	Errors
Regular - Public Schools	693	693		13	13	
Regular - Special Education	33	33		1	1	
Transported - Non Public	110	110		6	6	
AIL - Non Public	327	327		19	19	
Special Needs - Public	39	39		1	1	
Special Needs - Private	31	31		1	1	
Totals	1,233	1,233	-0-	41	41	-0-
Percentage Error			0.00%			0.00%

	Reported	Recalculated
Average Mileage - Regular Including Grade PK Students	5.1	5.1
Average Mileage - Regular Excluding Grade PK Students	5.1	5.1
Average Mileage - Special Education with Special Needs	7.2	7.2

## MILLBURN TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2022

#### **EXCESS SURPLUS CALCULATION**

#### **REGULAR DISTRICT**

#### **SECTION 1**

#### A. 4% Calculation of Excess Surplus

2021/2022 Total General Fund Expenditures per the ACFR, Ex. C-1	\$116,968,451 (B)
Increased by:	Φ 0 (D1.)
Transfer from Capital Outlay to Capital Projects Fund	\$ -0- (B1a) \$ -0- (B1b) \$ -0- (B1c) \$ -0- (B1d)
Transfer from Capital Reserve to Capital Projects Fund	\$ -0- (B1b)
Transfer from General Fund to SRF for PreK-Regular	\$ -0- (B1c)
Transfer from General Fund to SRF for PreK-Inclusion	\$ -0- (B1d)
Decreased by:	
On-Behalf TPAF Pension and Social Security	\$ 23,963,343 (B2a)
Assets Acquired Under Capital Leases	\$ -0- (B2b)
Adjusted 2021-2022 General Fund Expenditures [(B)+(B1's)-(B2's)]	\$ 93,005,108 (B3)
4% of Adjusted 2021-2022 General Fund Expenditures [(B3) times .04]	\$ 3,720,204 (B4)
Enter Greater of (B4) or \$250,000	\$ 3,720,204 (B5)
Increased by: Allowable Adjustment	\$ 1,516,303 (K)
moreused by Timo whole ridgestiment	<u> </u>
Maximum Unassigned Fund Balance [(B5)+(K)]	\$ 5,236,507 (M)
Waximum Ghassighed I and Balance [(B3)*(K)]	(11)
SECTION 2	(11)
SECTION 2	\$ 24,964,307 (C)
SECTION 2  Total General Fund - Fund Balances @ 6/30/2022	
SECTION 2  Total General Fund - Fund Balances @ 6/30/2022 (Per ACFR Budgetary Comparison Schedule C-1)	\$ 24,964,307 (C)
SECTION 2  Total General Fund - Fund Balances @ 6/30/2022 (Per ACFR Budgetary Comparison Schedule C-1) Decreased by:	\$ 24,964,307 (C) \$ 3,680,142 (C1)
SECTION 2  Total General Fund - Fund Balances @ 6/30/2022 (Per ACFR Budgetary Comparison Schedule C-1) Decreased by: Year End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures	\$ 24,964,307 (C) \$ 3,680,142 (C1)
SECTION 2  Total General Fund - Fund Balances @ 6/30/2022 (Per ACFR Budgetary Comparison Schedule C-1) Decreased by: Year End Encumbrances	\$ 24,964,307 (C) \$ 3,680,142 (C1)
SECTION 2  Total General Fund - Fund Balances @ 6/30/2022 (Per ACFR Budgetary Comparison Schedule C-1) Decreased by: Year End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Restricted - Excess Surplus - Designated for Subsequent	\$ 24,964,307 (C) \$ 3,680,142 (C1) \$ -0- (C2) \$ 2,242,000 (C3)
SECTION 2  Total General Fund - Fund Balances @ 6/30/2022 (Per ACFR Budgetary Comparison Schedule C-1) Decreased by: Year End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures	\$ 24,964,307 (C) \$ 3,680,142 (C1) \$ -0- (C2)

## MILLBURN TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2022 (Continued)

#### **SECTION 3**

Restricted Fund Balance - Excess Surplus [(U1)-(M)] IF NEGATIVE, ENTER -0-	\$ 2,541,487 (E)
Recapitulation of Excess Surplus as of June 30, 2022	
Restricted Excess Surplus - Designated for Subsequent Year's Expenditures Restricted Excess Surplus [(E)]	\$ 2,242,000 (C3) \$ 2,541,487 (E)
Total $[(C3)+(E)+(F)]$	\$ 4,783,487 (D)
Detail of Allowable Adjustments	
Impact Aid Sale and Lease Back Extraordinary Aid Additional Nonpublic School Transportation Aid Current Year School Bus Advertising Revenue Recognized Family Crisis Transportation Aid	\$ -0- (H) \$ -0- (I) \$ 1,411,911 (J1) \$ 104,392 (J2) \$ -0- (J3) \$ -0- (J4)
Total Adjustments ((H)+(I)+(J1)+(J2)+(J3)+(J4))	\$ 1,516,303 (K)
Detail of Other Restricted Fund Balance	
Statutory restrictions: Approved unspent separate proposal Sale/lease-back reserve Capital reserve Maintenance reserve Emergency reserve Tuition reserve School Bus Advertising 50% Fuel Offset Reserve – current year School Bus Advertising 50% Fuel Offset Reserve – prior year Impact Aid General Fund Reserve (Sections 8002 and 8003) Impact Aid Capital Fund Reserve (Sections 8007 and 8008) Unemployment compensation Other state/governmental mandated reserve Other Restricted Fund Balance not noted above	\$ -0- \$ -0- \$ 5,764,494 \$ 3,607,695 \$ 450,000 \$ -0- \$ -0- \$ -0- \$ -0- \$ -0- \$ -0- \$ -0- \$ -0- \$ -0- \$ -0-
Total Other Restricted Fund Balance	\$10,464,171 (C4)

### MILLBURN TOWNSHIP SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS FISCAL YEAR ENDED JUNE 30, 2022

#### It is recommended that:

	1.	<u>Administrative</u>	<u>Practices</u>	and Pro	<u>cedures</u>
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None

#### 2. <u>Financial Planning, Accounting and Reporting</u>

2022-001: All students' IEPs include intensive service(s) to be provided and selected on the Extraordinary Aid application and extra care be taken to ensure that all costs reported on the Extraordinary Aid application are calculated correctly and reviewed for accuracy.

#### 3. School Purchasing Program

None

#### 4. School Food Service

None

#### 5. <u>Student Body Activities</u>

None

#### 6. <u>Application for State School Aid</u>

None

#### 7. Pupil Transportation

None

#### 8. <u>Facilities and Capital Assets</u>

None

#### 9. Status of Prior Year's Findings/Recommendations

There were no prior year recommendations.