AUDITORS MANAGEMENT REPORT
ON ADMINISTRATIVE FINDINGS FINANCIAL, COMPLIANCE AND PERFORMANCE
PASSAIC COUNTY TECHNICAL-VOCATIONAL SCHOOLS
(A COMPONENT UNIT OF THE COUNTY OF PASSAIC)
WAYNE, NEW JERSEY
JUNE 30, 2022

PASSAIC COUNTY TECHNICAL-VOCATIONAL SCHOOLS COUNTY OF PASSAIC, NEW JERSEY

<u>AUDITORS MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS</u> - FINANCIAL, COMPLIANCE AND PERFORMANCE

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REPORT OF INDEPENDENT AUDITORS

Honorable President and Members of the Board of Trustees Passaic County Technical-Vocational Schools County of Passaic, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the basic financial statements of the Passaic County Technical-Vocational Schools for the year ended June 30, 2022, and have issued our report thereon dated January 18, 2023.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of the Passaic County Technical-Vocational Schools management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

James Cerullo

James Cerullo, C.P.A. Public School Accountant No. 881

Wielkotz + Company, LXC

WIELKOTZ & COMPANY, LLC Certified Public Accountants Pompton Lakes, New Jersey

January 18, 2023



<u>ADMINISTRATIVE FINDINGS -</u> FINANCIAL, COMPLIANCE AND PERFORMANCE

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education, and the records of the various funds under the auspices of the Board.

Administrative Practices and Procedures

Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the Board's ACFR.

Official Bonds

<u>Name</u>	<u>Position</u>	Amount
Richard J. Giglio	Business Administrator	10,000.00
Mae Remer	Board Secretary	10,000.00

P.L. 2020, c.44

Our audit procedures included an inquiry and subsequent review of health benefit data required per N.J.S.A. 18A:16-13.3 (Chapter 44) submitted for the year on audit. The Chapter 44 summary report was reviewed for reasonableness and timeliness.

The data submitted did include all health benefit plans offered by school district.

The school district data certification was completed by the chief school administrator. The school district project Chapter 44 data was submitted timely.

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The Board made a proper adjustment to the billings to sending districts for the adjustment in per pupil costs in accordance with N.J.A.C. 6A:23A-3.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

Claims paid during the period under review were examined on a test basis to determine that they are submitted on Board vouchers, itemized, signed by the officials as to approval for payment, endorsement for receipt of materials, allocated to the proper accounts, charged to the proper fiscal period and in agreement with bill list set forth in the approved minutes of the Board.

Our examination did not indicate any material discrepancies with respect to the above.

Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and the Board's required payroll contributions were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Secretary.

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the General Fund.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendents, and business administrator) to the NJ Department of Treasury was filed by the March 15 due date.

Reporting of employee compensation for income tax related purposes did comply with federal and state regulations regarding the compensation which is required to be reported.

Position Control Roster

The Position Control Roster was reviewed and compared to payroll records, employee benefit records and charges made to the general ledger to ensure proper and consistent financial reporting and that employee benefits are only offered to current employees.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered and it was determined that no blanket purchase orders were included in the balance of the reserves for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

Financial Planning, Accounting and Reporting, (continued)

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with *N.J.A.C.* 6A:23A-8.3. As a result of the procedures performed, a transaction error rate of 0.00% as noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Board Secretary's/Business Administrator's Records

The financial records, books of account and minutes maintained by the Board Secretary and the Business Administrator were in satisfactory condition.

The prescribed contractual order system was followed.

Bids received were summarized in the minutes (N.J.S.A. 18A:18A-21).

Acknowledgment of the Board's receipt of the Board Secretary's and Treasurer's monthly financial reports was included in the minutes.

The original budget per the budget appropriations report did agree to the appropriations reflected in the adopted budget.

Fixed Assets

The general fixed asset records were updated for all additions and disposals of general fixed assets made during the year.

Treasurer's Records

The Treasurer's records were examined and found to be in satisfactory condition.

Elementary and Secondary Education Act (E.S.E.A.) as Amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A./ESSA financial exhibits are contained within the Special Revenue Section of the ACFR. This section of the ACFR documents the financial position pertaining to the projects under Title I, II and IV of the Elementary and Secondary Education Act, as amended.

The study of compliance for E.S.E.A. indicated no areas of noncompliance and/or questionable costs.

Financial Planning, Accounting and Reporting, (continued)

Other Special Federal and/or State Projects

The Board's Special Projects were approved as listed on Schedules A and B located in the ACFR.

Our audit of the federal and state funds on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the ACFR. This section of the ACFR documents the financial position pertaining to the aforementioned special projects.

The study of compliance for Special Federal Projects indicated no areas of noncompliance and/or questionable costs.

T.P.A.F. Reimbursement

Our audit procedures included a test of the amounts claimed for reimbursement filed with the Department of Education for board employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

TPAF Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Report(s) for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of 90 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-2 contains definitions for terms used throughout N.J.S.A. 18A:18A-1 et seq. It includes as subsection (p) the term 'competitive contracting', which is defined as "the method described in N.J.S.A. 18A:18A-4.1 through 18A:18A-4.5 and in rules promulgated by DCA at N.J.A.C. 5:34-4 of contracting for specialized goods and services in which formal proposals are solicited from vendors; formal proposals are evaluated by the purchasing agent or counsel or school business administrator; and the board of education awards a contract to a vendor or vendors from among the formal proposals received." Also, subsection (aa) defines the term 'concession' to exclude vending machines.

N.J.S.A. 18A:18A-3(a) sets forth the bid threshold and requires award by board resolution. There is a higher threshold when there is a "Qualified Purchasing Agent" (QPA) in the district as defined at N.J.A.C. 5:34-1.1 and certified upon approval of an application submitted to DCA. Pursuant to N.J.S.A. 18A:18A-3(b), the bid threshold may be adjusted by the Governor, in consultation with the Department of Treasury, every five years.

School Purchasing Programs, (continued)

N.J.S.A. 18A:18A-4.4 provides boards of education the authority to pass a resolution authorizing the use of competitive contracting. "In order to initiate competitive contracting, the board of education shall pass a resolution authorizing the use of competitive contracting each time specialized goods or services enumerated in sections 45 of L. 1999, c.440 are desired to be contracted."

Effective July 1, 2020 and thereafter, the bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$44,000 (with a Qualified Purchasing Agent) and \$32,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is currently \$19,600.

The board of education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Solicitor's opinion should be sought before a commitment is made.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies," in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A-4, amended.

Resolutions were adopted authorizing the awarding of contract or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

School Food Service

Public Health Emergency

In accordance with the Governor's Declaration of Emergency pertaining to the public health emergency, all Public, Charter, Non-Public schools were ordered to close effective as of March 18, 2020 for an undetermined period to limit the spread of the virus. As a result, School Food Authorities (SFA) were required to institute alternative procedures to provide meals to Free and Reduced Price eligible students during the period of school closures.

During SY 2020-2021 the public health emergency was still applicable. As a result, School Food Authorities (SFAs) were require to provide meals in accordance with the regulations governing the National School Nutrition Seamless Summer Option (SSO) or the Summer Food Service Program (SFSP) option.

SFAs were notified of the requirement to maintain and report separate meal count records and financial records of all applicable costs incurred in providing meals to all students during the emergency.

The financial transactions and statistical records of the school food services were maintained in satisfactory condition. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

School Food Service, (continued)

The number of meals claimed for reimbursement was compared to sales and meal count records. As part of the claims review process the Edit Check Worksheet was completed. Reimbursement claims were submitted/certified in a timely manner. Meals claimed for the School Lunch Program and School Breakfast Program did agree with meal count records.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served did not exceed the number of valid applications on file, times the number of operating days, on a school by school basis. The free and reduced price meal policy is uniformly administered throughout the School System. The required verification procedures for free and reduced price applications were completed and available for review.

Cash receipts and bank records were reviewed for timely deposit.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used. No exceptions were noted.

Time sheets were reviewed and labor costs verified. Payroll records were maintained on all school food services employees authorized by the Board of Education. No exceptions were noted.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service.

Net cash resources did not exceed three months average expenditures.

U.S.D.A. Food Distribution Program commodities were received and a separate inventory was maintained on a first-in, first-out basis. No exceptions were noted.

The Statement of Revenues, Expenses, and Changes in Fund Net Position (ACFR Schedule B-5) does separate program and non-program revenue and program and non-program cost of goods sold.

The School District maintains the detailed revenue and expenditure information necessary in order to execute the U.S.D.A. mandated Non-Program Food Revenue Tool at least annually.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section G of the Annual Comprehensive Financial Report.

Student Body Activities

During our review of the student activity funds, the following items were noted.

Cash receipt and disbursement records were maintained in good order.

All receipts were promptly deposited in the bank.

Payment authorizations were presented for audit and vendor invoices were available for examination.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2021 Application for State School Aid (A.S.S.A.) for on-roll, bilingual, and low-income. We also performed a review of the board procedures related to its completion. The information on the A.S.S.A. was compared to the board workpapers without exception. The information that was included on the workpapers was verified without exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

The board maintained workpapers on the prescribed state forms or their equivalent.

The board has adequate written procedures for the recording of student enrollment data.

Testing for Lead of All Drinking Water in Educational Facilities

The school district adhered to all the requirements of N.J.A.C. 26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities.

The school district did submit the annual Statement of Assurance to the Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

Follow-up on Prior Year Findings

In accordance with government auditing standards, our procedures included a review of all prior year recommendations. Corrective action had been taken on all prior year findings with the exception of the items marked with an "*".

Acknowledgment

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to the members of the audit team.

James Cerullo, C.P.A.

Public School Accountant

James Cerullo

No. 881

Wielkotz & Company, LXC

WIELKOTZ & COMPANY, LLC Certified Public Accountants Pompton Lakes, New Jersey

SCHEDULE OF AUDITED ENROLLMENTS

PASSAIC COUNTY TECHNICAL-VOCATIONAL SCHOOLS Application for State School Aid Summary Enrollment as of October 15, 2021

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		2022 - 20	023 Application fc	2022 - 2023 Application for State School Aid	5	Ī			Sample for Verification	erification		
	Reported on	uo pŧ	Reported on Workpapers	ted on apers			Sample Sel from	Sample Selected from	Verified per	ed per		
	ASSA on Roll	n Roll	on Roll	<u>[0]</u>	Errors	ଥା	Work	Workpapers	Register	Registers on Roll		Errors
Enrollment Category	Full	Shared	Full	Shared	<u> </u>	Shared	Full	Shared	<u>E</u>	Shared	Full	Shared
Adult H.S. (15+CR.)				0	0	0		0		0	0	0
Subtotal	0	0	0	0	0	0	0	0	0	0	0	0
Special Ed. High School	442		442		0	0	30	0	30	0	0	0
Subtotal	442	0	442	0	0	0	30	0	30	0	0	0
Co. Voc Regular	3995	0	3995	0	0	0	3796	0	3796	0	0	0
Co. Voc FT Post Sec.	29	94	29	94	0	0	26	137	26	137	0	0
Subtotal	4024	94	4024	94	0	0	3822	137	3822	137	0	0
Totals	4466	94	4466	94	0	0	3852	137	3852	137	0	0
Percentage Error					0.00%	0.00%					0.00%	0.00%

SCHEDULE OF AUDITED ENROLLMENTS (cont.)

PASSAIC COUNTY TECHNICAL-VOCATIONAL SCHOOLS
Application for State School Aid Summary
Enrollment as of October 15, 2021

			- Special Ed.		Co. Voc Regular		Totals	Percentage Error
		Enrollment Category	Special Ed. High School	Subtotal	Regular	Subtotal	·	je Error
Resid	Reported on ASSA	as Low Income	230	230	2276	2276	2506	
Residential Low Income	Reported on Workpapers	as Low Income	230	230	2276	2276	2506	
	Ī	Errors	0	0	0	0	0	0.00%
Sample	Sample Selected from	Workpapers	22	22	262	262	284	
Sample for Verification	Verified to Application	and Register	22	22	262	262	284	
		Errors	0	0	0	0	0	0.00%
Residenti	Reported on ASSA	as Low Income	0	0	21	21	21	
Residential LEP Low Income	Reported on Workpapers	as Low Income	0	0	21	21	21	
		Errors	0	0	0	0	0	0.00%
Sampl	Sample Selected from	Workpapers	0	0	18	18	18	
Sample for Verification	Verified to Application	and Register	0	0	18	18	18	
		Errors	0	0	0	0	0	%00.0

SCHEDULE OF AUDITED ENROLLMENTS (cont.)

PASSAIC COUNTY TECHNICAL-VOCATIONAL SCHOOLS Application for State School Aid Summary Enrollment as of October 15, 2021

	Residentia	Residential LEP NOT Low Income	0	Sample	Sample for Verification	
	Reported on ASSA	Reported on Workpapers	H.	Sample Selected from Morkpapers	Verified to Application	RICITA
Enrollment Category						
Co. Voc Regular	5	rð.	0	~	-	0
Subtotal	al 5	5	0	-	-	0
Special Ed. High School	0	0	0	0	0	0
Subtotal	al 0	0	0	0	0	0
Totals	5	5	0	-	-	0
Percentage Error			%00.0			0.00%
				5		
	Reported on DRTRS by DOE/county	Reported on DRTRS	Errors	Tested	Verfied	Errors
Regular - Public Schools, col. 1						
Regular Special Ed, col. 4		TON	NOT APPLICABLE	щ.		
Transported - Non-Public, col. 3						
Special Ed. Special, col. 6						
Totals	0	0	0	0	0	0
Percentage Error						

PASSAIC COUNTY TECHNICAL AND VOCATIONAL HIGH SCHOOL EXCESS SURPLUS CALCULATION FOR THE FISCAL YEAR ENDED JUNE 30, 2022

COUNTY VOCATIONAL DISTRICTS

SECTION 1

A. 6% Calculation of Excess Surplus	2021-22 expenditures of \$100 milli	on or less)		
2021-22 Total General Fund Expenditures p Increased by:	er the ACFR, Ex. C-1	\$ 119,221,534.86	(B)	
Transfer from Capital Outlay to Capital Transfer from Capital Reserve to Capital		\$ \$	(B1a) (B1b)	
Decreased by: On-Behalf TPAF Pension & Social Second Assets Acquired Under Capital Leases	urity	\$ 22,275,627.21 \$ 2,523,708.69		
Adjusted 21-22 General Fund Expenditures	[(B)+(B1s)-(B2s)]	\$ 94,422,198.96	(B3)	
6% of Adjusted 2021-22 General Fund Expe [(B3) times .06] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment*	enditures	\$ 5,665,331.94 \$ 5,665,331.94 \$ -		
Maximum Unreserved/Undesignated Fund E	Balance [(B5)+(K)]		\$5,665,331.94	(M)
B. 6% Calculation of Excess Surplus	(2021-22 expenditures greater than	\$100 million)		
2021-22 Total General Fund Expenditures p Increased by:	er the ACFR	\$	(B)	
Transfer from Capital Outlay to Capital Transfer from Capital Reserve to Capital		\$ \$	(B1a) (B1b)	
Decreased by: On-Behalf TPAF Pension & Social Second Assets Acquired Under Capital Leases	urity	\$ \$	(B2a) (B2b)	
Adjusted 21-22 General Fund Expenditures	[(B)+(B1s)-(B2s)]	\$	(B3)	
2021-22 General Fund Expenditures in exce [(B3) minus \$100,000,000] 3% of General Fund Expenditures in excess		\$	(B4)	
[(B4) times .03]	• • •	\$	(B5)	
(B5) Plus \$6,000,000 Increased by: Allowable Adjustment*		\$\$	(B6) (K)	
Maximum Unreserved/Undesignated Fund E	Balance [(B6)+(K)]		\$	(M)

SECTION 2

Total General Fund - Fund Balances @ 6-30-22 (Per ACFR Budgetary Comparison Schedule C-1) Decreased by: Year End Encumbrances	\$_ \$_	24,990,307.22 8,352,632.78			
Legally Restricted - Designated for Subsequent Year's Expenditures	\$_		(C2)		
Legally Restricted Excess Surplus - Designated for Subsequent Year's Expenditures** Other Restricted Fund Balances**** Assigned Fund Balance Unreserved Designated for Subsequent Year's Expenditures	\$_ \$_ \$_	567,886.58 9,138,386.55 5,729,834.42	(C3) (C4) (C5)		
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]			\$_	1,201,566.89	(U1)
SECTION 3					
Restricted Fund Balance - Excess Surplus***[(U1)-(M)] IF NEGATIVE ENTER -)-		\$ _		(E)
Recapitulation of Excess Surplus as of June 30, 2022					
Reserved Excess Surplus - Designated for Subsequent Year's Expenditures** Reserved Excess Surplus***[(E)]			\$ _ \$ _	567,886.58	(C3) (E)
Total $[(C3)+(E)+(F)]$			\$ _	567,886.58	(D)

Footnotes:

This adjustment line (as detailed below) is to be utilized for Impact Aid (when applicable), Sale and Lease-back (Refer to the Audit Program Section II, Chapter 10), Extraordinary Aid, and Additional Nonpublic School Transportation Aid if applicable (Refer to the Audit Program Section II, Chapter 10 for restrictions on the inclusion of Extraordinary Aid).

Detail of Allowable Adjustments

Impact Aid	\$ (H)
Sale & Lease-back	\$ (I)
Extraordinary Aid	\$ (J1)
Additional Nonpublic School Transportation Aid	\$ (J2)
Current Year School Bus Advertising Revenue Recognized	\$ (J3)
Family Crisis Transportation Aid	\$ (J4)
Total Adjustments [(H)+(I)+(J1)+(J2)+(J3)]	\$ 0.00 (K)

^{**} This amount represents the June 30, 2021 Excess Surplus (C3 above) and must be included in the Audit Summary Worksheet Line 90031.

^{***} Amounts must agree to the June 30, 2022 CAFR and the sum of the two lines must agree to Audit Summary Worksheet Line 90030.

Detail of Other Restricted Fund Balance

Statutory restrictions:		
Approved unspent separate proposal	\$	
Sale/lease-back reserve	\$	
Capital reserve	\$ 6,907,902.06	
Maintenance reserve	\$ 1,411,259.60	
Emergency Reserve	\$	
Tuition reserve	\$	
School Bus Advertising 50% Fuel Offset Reserve - current year	\$	
School Bus Advertising 50% Fuel Offset Reserve - prior year	\$	
Impact Aid General Fund Reserve	\$	
Impact Aid Capital Fund Reserve	\$	
Reserve for Unemployment Fund	\$ 819,224.89	
Other state/government mandated reserve	\$	
[Other Restricted Fund Balance not noted above]****	\$	
Total Other Restricted Fund Balance	\$ 9,138,386.55	(C4)

^{****} Amount of Other Reserved Fund Balance must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by an other type of government, such as the judicial branch of government, must have Departmental approval. District requests should be submitted to the Division of Finance prior to September 30.

PASSAIC COUNTY TECHNICAL-VOCATIONAL SCHOOLS

AUDIT RECOMMENDATIONS SUMMARY FOR THE FISCAL YEAR ENDED JUNE 30, 2022

RECOMMENDATIONS:

None

1. Administrative Practices and Procedures

2.	Financial Planning, Accounting and Reporting
	None
3.	School Purchasing Programs
	None
4.	School Food Service
	None
5.	Student Activity Fund
	None
6.	Application for State School Aid
	None
7.	Pupil Transportation
	None

PASSAIC COUNTY TECHNICAL-VOCATIONAL SCHOOLS

AUDIT RECOMMENDATIONS SUMMARY (Continued)

FOR THE FISCAL YEAR ENDED JUNE 30, 2022

8. Facilities and Capital Asse

None

9. Miscellaneous

None

10. Status of Prior Year Audit Findings/Recommendations

A review was performed on the prior year recommendations and corrective action was taken on all prior year findings.