

Auditor's Management Report

for the

*Borough of South Bound Brook
School District*

in the

*County of Somerset
New Jersey*

for the

*Fiscal Year Ended
June 30, 2022*

**AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE
FINDINGS – FINANCIAL AND COMPLIANCE**

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CERTIFIED PUBLIC ACCOUNTANTS

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INDEPENDENT AUDITOR'S REPORT

Honorable President and Members
of the Board of Education
Borough of South Bound Brook
County of Somerset
South Bound Brook, New Jersey 08880

We have audited, in accordance with U.S. generally accepted auditing standards and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Borough of South Bound Brook School District in the County of Somerset for the year ended June 30, 2022, and have issued our report dated February 21, 2023.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information of the Borough of South Bound Brook School District, County of Somerset, New Jersey, the New Jersey Department of Education and federal and state audit awarding agencies and is not intended to be and should not be used by anyone other than these specified parties.

CERTIFIED PUBLIC ACCOUNTANTS

PUBLIC SCHOOL ACCOUNTANT NO. 948

February 21, 2023

Auditor's Management Report on Administrative Findings – Financial and Compliance

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Borough of South Bound Brook - Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance (N.J.S.A. 18A:17-26, 18A: 17-32)

Insurance coverage was carried in the amounts as detailed in the District's ACFR. (See Exhibit J-20).

Official Bonds

<u>Name</u>	<u>Position</u>	<u>Amount of Bonds</u>
Joseph Marra	Treasurer of School Monies	\$200,000.00
Sally Dolan	Business Administrator/Board Secretary	100,000.00
All Employees	All Employee Faithful Position Bond	500,000.00

Adequacy of insurance coverage is the responsibility of the Board of Education.

P.L.2020,c.44

Our audit procedures included an inquiry and subsequent review of health benefit data required per N.J.S.A.18A:16-13.3 (Chapter 44) submitted for the year on audit. The Chapter 44 summary report was reviewed for reasonableness and timeliness.

The data submitted did include all health benefit plans offered by school district. The school district data certification was completed by the chief school administrator. The school district Chapter 44 data was submitted timely.

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs differed from the estimated costs. The Board made a proper adjustment to the billings to sending Districts for the difference in per pupil costs in accordance with N.J.A.C. 6A-23A-17.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Auditor's Management Report on Administrative Findings – Financial and Compliance

Payroll Accounts

The net salaries of all employees of the Board were deposited in the Net Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/Business Administrator.

Salary withholdings were properly remitted to the proper agencies, including health benefits withholdings due to the general fund.

Payrolls were delivered to the treasurer of school moneys with a warrant made to his order for the full amount of each payroll.

Position Control Roster

The Position Control Roster was reviewed and compared to payroll records, employee benefit records and charges made to the general ledger to ensure proper and consistent financial reporting and that employee benefits are only offered to current employees.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered and it was determined that no blanket purchase orders were included in the balance of the reserve for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. As a result of the procedures performed, no errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Board Secretary's Records

The records maintained by the Board Secretary were in agreement with the records maintained by the Treasurer of School Monies.

Finding 2022-001- The District transferred funds without proper board approval.

Recommendation 2022-001- The District should obtain board approval by a two-thirds affirmative vote of the authorized membership for transfers defined under N.J.S.A.18A:22-8.1.

**Auditor's Management Report on Administrative
Findings – Financial and Compliance**

Treasurer's Records

The records maintained by the Treasurer of School Monies were in satisfactory condition and were in agreement with the records maintained by the Board Secretary/Business Administrator.

Elementary and Secondary Education Act (E.S.E.A.) as Amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the ACFR. This section of the ACFR documents the financial position pertaining to the projects under Titles I through IV of the Elementary and Secondary Education Act as amended and reauthorized.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the ACFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the ACFR. This section of the ACFR documents the financial position pertaining to the aforementioned special projects.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursement filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

The amount of the expenditure charged to the current year's Final Report(s) for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement. No exceptions were noted.

**Auditor's Management Report on Administrative
Findings – Financial and Compliance**

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 States:

"a. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$32,000.00, the contract may be awarded by a purchasing agent when so authorized by resolution of the board of education without public advertising for bids and bidding therefor, except that the board of education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b of section 9 of P.L. 1971 c. 198 (C.40A:11-9) the board of education may establish that the bid threshold may be up to \$44,000.00. Such authorization may be granted on each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Commencing in the fifth year after the year in which P.L. 1999 c. 440 takes effect, and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the board of education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2 and shall round the adjustment to the nearest \$1,000.00. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of every year in which it is made. Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to paragraph (1) of subsection a. of N.J.S.A. 18A:18A-5 may be awarded for a period not exceeding 12 consecutive months."

N.J.S.A.18A:18A-4 states, "Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the board of education to the lowest responsible bidder after public advertising for bids and bidding therefor, except as is provided otherwise in this chapter or specifically by any other law.

The board of education may, by resolution approve by the majority of the board of education and subject to subsections b. and c. of this section, disqualify a bidder who would otherwise be determined to be the lowest responsible bidder, if the board of education finds that it has had negative prior experience with the bidder."

Effective July 1, 2020 and thereafter, the bid thresholds in accordance with N.J.S.A. 18A:18A-3(a) are \$44,000.00 (with a Qualified Purchasing Agent), \$32,000.00 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18:39-3 is currently \$20,200.00.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

**Auditor's Management Report on Administrative
Findings – Financial and Compliance**

School Purchasing Programs (Continued)

Contracts and Agreements Requiring Advertisement for Bids (Continued)

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies; the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated that no individual payments, contracts or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies," in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provisions of N.J.S.A.18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A.18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the School Board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained. Our audit did reveal however, that the District did make purchases under State contracts and cooperative purchasing agreements.

School Food Service

COVID-19 EMERGENCY

In accordance with the Governor's Declaration of Emergency pertaining to the public health emergency all Public, Charter and Non-Public schools were ordered to close effective as of March 18, 2020 for an undetermined period to limit the spread of the virus. As a result, School Food Authorities (SFA) were required to institute alternate procedures to provide meals to Free and Reduced Price eligible students during the period of school closures. Governor Murphy's emergency declaration ended June 4, 2021; however, the United States Department of Agriculture's federal waiver continued through June 30, 2022. Food Service Agencies operated under this federal waiver.

As a result, School Food Authorities (SFAs) were required to provide meals in accordance with the regulations governing the National School Nutrition Seamless Summer Option (SSO) or the Summer Food Service Program (SFSP) option. SFAs could also choose to participate in the National School Lunch Program utilizing standard counting and claiming practices.

SFAs were authorized to solicit and award emergency noncompetitive procurements and contracts with Food Service Management Companies in accordance with 2 CFR 200.320 and N.J.S.A. 18A:18A-7. The SFAs were also authorized to submit contract modifications to their existing Cost Reimbursable or Fixed Price contracts as necessary to ensure the feeding of all children throughout the age of 18, as well as persons over 18 with disabilities as defined in the regulations.

**Auditor's Management Report on Administrative
Findings – Financial and Compliance**

School Food Service (Continued)

SFAs were notified of the requirement to maintain and report separate meal count records and financial records of all applicable costs incurred in providing meals to all students during the emergency.

The school food service program was not selected as a major federal and/or State program. However, the program expenditures exceeded \$100,000 in federal and/or State support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

The statement of revenues, expenses and charges in fund net position (ACFR exhibit B-5) does separate program and non-program revenue and program and non-program costs of goods sold.

We inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

We also inquired of management about the public health emergency procedures/practices that the SFA instituted to provide meals to all students, maintenance of all applicable production records; meal counts; noncompetitive procurements; modification of existing contracts and applicable financial records to document the specific costs applicable to the emergency operations. We also inquired if the FSMC received a loan in accordance with the Payroll Protection Plan and whether the funds were used to pay for costs applicable to the Food Service Programs. We also inquired if the PPP loan was subsequently forgiven and the FSMC refunded or credited the applicable amounts to the SFA. The loan is still being reviewed for forgiveness at this time.

Student Body Activities

During our review of the student activity funds, the following items were noted.

Finding 2022-002- Monthly bank reconciliations are not being completed accurately.

Recommendation 2022-002- That controls be improved with regards to reconciling monthly reconciliations to subsidiary activity ledger.

**Auditor's Management Report on Administrative
Findings – Financial and Compliance**

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2021 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, and low-income. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers without exception. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district had written procedures for the recording of student enrollment.

Pupil Transportation

Our audit procedures included a test of on-roll status reported in the 2021-2022 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

Our procedures included a review of local funds from the general fund or from the capital reserve account and awarding of contracts for eligible facilities construction. No exceptions were noted.

Testing for Lead of All Drinking Water in Educational Facilities

The school district adhered to all the requirements of N.J.A.C. 26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities.

The school district did submit the annual Statement of Assurance to the Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

Follow-Up Prior Year's Audit Findings

In accordance with *Government Auditing Standards*, our procedures included a review of the prior year audit recommendations. Corrective action had been taken on all prior year findings.

Auditor's Management Report on Administrative Findings – Financial and Compliance

Recommendations

Administrative Practices and Procedures

None

Financial Planning, Accounting and Reporting

Recommendation 2022-001- The District should obtain board approval by a two-thirds affirmative vote of the authorized membership for transfers defined under N.J.S.A.18A:22-8.1.

School Purchasing Program

None

School Food Service

None

Student Body Activities

Recommendation 2022-002- That controls be improved with regards to reconciling monthly reconciliations to subsidiary activity ledger.

Application for State School Aid

None

Pupil Transportation

None

Facilities and Capital Assets

None

Miscellaneous

None

Prior Year's Findings/Recommendations

None

BOROUGH OF SOUTH BOUND BROOK SCHOOL DISTRICT
SCHEDULE OF AUDITED ENROLLMENTS
APPLICATION FOR STATE SCHOOL AID SUMMARY
ENROLLMENT AS OF OCTOBER 15, 2021

	2022-23 Application for State School Aid				Sample for Verification				Private School for Handicapped					
	Reported on A.S.S.A. as on Roll	Reported on Workpapers on Roll	Errors	Sample Selected from Workpapers	Verified per Registers on Roll	Errors per Registers on Roll	Reported as Private Schools	Sample Verification	Sample Verified	Sample Errors				
	Full	Shared	Full	Full	Full	Shared	Full	Full	Shared	Full	Shared	Full	Shared	Full
Half Day Preschool	16		0	8	8		0	0		0		0		0
Half Day Kindergarten	40		0	18	18		0	0		0		0		0
One	45		0	21	21		0	0		0		0		0
Two	48		0	23	23		0	0		0		0		0
Three	34		0	16	16		0	0		0		0		0
Four	47		0	22	22		0	0		0		0		0
Five	38		0	18	18		0	0		0		0		0
Six	35		0	16	16		0	0		0		0		0
Seven	35		0	16	16		0	0		0		0		0
Eight	38		0	18	18		0	0		0		0		0
Nine	45	1	0	1	1		0	0		0		0		0
Ten	27	2	0	2	2		0	0		0		0		0
Eleven	22	2	0	2	2		0	0		0		0		0
Twelve	18		0				0	0		0		0		0
Subtotal	488	0	0	176	176	0	0	0	0	0	0	0	0	0
SpEd Elementary	28		0	13	13		0	0		0		0		0
SpEd Middle School	18		0	8	8		0	0		0		0		0
SpEd High School	22	2	0	2	2		0	0		2	2	2	2	0
Subtotal	68	2	0	21	21	0	0	0	0	2	2	2	2	0
Totals	556	2	0	197	197	0	0	0	0	2	2	2	2	0
Percentage			0.00%			0.00%			0.00%					0.00%

BOROUGH OF SOUTH BOUND BROOK SCHOOL DISTRICT
SCHEDULE OF AUDITED ENROLLMENTS
APPLICATION FOR STATE SCHOOL AID SUMMARY
ENROLLMENT AS OF OCTOBER 15, 2021

	Resident Low Income			Sample for Verification			Resident ELL Low Income			Sample for Verification		
	Reported on A.S.S.A. as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A. as ELL Low Income	Reported on Workpapers as ELL Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors
Half Day Preschool			0	1	1	0			0			0
Half Day Kindergarten			0	0	0	0			0			0
Full Day Kindergarten	16	16	0	9	9	0	2	2	0	2	2	0
One	21	21	0	11	11	0	2	2	0	2	2	0
Two	23	23	0	13	13	0	7	7	0	5	5	0
Three	19	19	0	10	10	0	2	2	0	2	2	0
Four	30	30	0	17	17	0	7	7	0	5	5	0
Five	21	21	0	12	12	0	1	1	0	0	0	0
Six	19	19	0	11	11	0	1	1	0	1	1	0
Seven	15	15	0	9	9	0	1	1	0	1	1	0
Eight	27	27	0	15	15	0	1	1	0	1	1	0
Nine	9.5	9.5	0			0	4	4	0			0
Ten	8	8	0			0	1	1	0			0
Eleven	9	9	0			0			0			0
Twelve	4	4	0			0			0			0
Subtotal	221.5	221.5	0	108	108	0	29	29	0	19	19	0
SpEd Elementary	11	11	0	6	6	0	2	2	0	2	2	0
SpEd Middle School	7	7	0	3	3	0			0			0
SpEd High School	12	12	0			0			0			0
Subtotal	30	30	0	9	9	0	2	2	0	2	2	0
Totals	251.5	251.5	0	117	117	0	31	31	0	21	21	0
Percentage Error			0.00%			0.00%			0.00%			0.00%

Transportation

	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors
Reg. Public Schools, col.1	49	49	0	37	35	2
Transported - Non-Public, col.3			0			0
Reg. - SpEd, Col.4	4	4	0	3	3	0
Special Ed Spec, col.6	14	14	0	11	11	0
Totals	67	67	0	51	49	2
Percentage Error			0.00%			3.92%

BOROUGH OF SOUTH BOUND BROOK SCHOOL DISTRICT
SCHEDULE OF AUDITED ENROLLMENTS
APPLICATION FOR STATE SCHOOL AID SUMMARY
ENROLLMENT AS OF OCTOBER 15, 2021

	<u>Resident ELL NOT Low Income</u>			<u>Sample for Verification</u>		
	<u>Reported on A.S.S.A. as NOT Low Income</u>	<u>Reported on Workpapers as NOT Low Income</u>	<u>Errors</u>	<u>Sample Selected from Workpapers</u>	<u>Verified to Application and Register</u>	<u>Sample Errors</u>
Half Day Preschool			0			0
Half Day Kindergarten			0			0
Full Day Kindergarten	3	3	0	2	2	0
One			0			0
Two	2	2	0	2	2	0
Three	2	2	0	2	2	0
Four	2	2	0	1	1	0
Five			0	2	2	0
Six			0			0
Seven	2	2	0	2	2	0
Eight	1	1	0	1	1	0
Nine	1	1	0			0
Ten	3	3	0			0
Eleven			0			0
Twelve			0			0
Subtotal	<u>16</u>	<u>16</u>	<u>0</u>	<u>12</u>	<u>12</u>	<u>0</u>
SpEd Elementary	1	1	0			0
SpEd Middle School			0			0
SpEd High School	1	1	0			0
Subtotal	<u>2</u>	<u>2</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Totals	<u>18</u>	<u>18</u>	<u>0</u>	<u>12</u>	<u>12</u>	<u>0</u>
Percentage Error			<u>0.00%</u>			<u>0.00%</u>

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SOUTH BOUND BROOK SCHOOL DISTRICT
SCHEDULE OF CALCULATION OF EXCESS SURPLUS
FOR THE FISCAL YEAR ENDED JUNE 30, 2022

REGULAR DISTRICT

SECTION 1

4% Calculation of Excess Surplus

2021 - 2022 Total General Fund Expenditures per the ACFR, Ex. C-1	\$ <u>12,997,448.95</u>	
Increased by:		
Transfer from Capital Outlay to Capital Projects Fund	_____	
Transfer from Capital Reserve to Capital Projects Fund	_____	
Transfer from General Fund to SRF for PreK-Regular	_____	
Transfer from General Fund to SRF for PreK-Inclusion	_____	
Decreased by:		
On-Behalf TPAF Pension & Social Security	\$ <u>1,776,368.01</u>	
Assets acquired under Installment Purchase Contracts	_____	
Adjusted 2021 - 2022 General Fund Expenditures		\$ <u>11,221,080.94</u>
4% of Adjusted 2021 - 2022 General Fund Expenditures		\$ <u>448,843.24</u>
Greater of line above or \$250,000.00		\$ <u>448,843.24</u>
Increased by: Allowable Adjustment		\$ <u>333,496.00</u>
Maximum Unreserved/Undesignated Fund Balance		\$ <u><u>782,339.24</u></u>

SECTION 2

Total General Fund - Fund Balances @ 06/30/2022	\$ <u>3,863,206.18</u>	
Decreased by:		
Year-end Encumbrances	\$ _____	
Legally Restricted-Designated for Subsequent Year's Expenditures	\$ _____	
Legally Restricted-Designated for Subsequent Year's Expenditures - Capital Reserve	\$ _____	
Legally Restricted-Excess Surplus-Designated for Subsequent Year's Expenditures	\$ <u>376,753.00</u>	
Other Restricted Fund Balances:		
Maintenance Reserve	\$ <u>472,620.00</u>	
Capital Reserve	\$ <u>1,857,478.05</u>	
Assigned Fund Balance - Unreserved-Designated for Subsequent Year's Expenditures	\$ _____	
Total Unassigned Fund Balance		\$ <u>1,156,355.13</u>

SECTION 3

Restricted Fund Balance-Excess Surplus \$ 374,015.89

Recapitulation of excess surplus as of June 30, 2022

Reserved Excess Surplus - Designated for Subsequent Year's Expenditures \$ 376,753.00

Reserved Excess Surplus \$ 374,015.89

Total Excess Surplus \$ 750,768.89

Detail of Allowable Adjustments

Extraordinary Aid \$ 333,496.00

\$ 333,496.00

