

**BOROUGH OF BELMAR SCHOOL DISTRICT**

**AUDITOR'S MANAGEMENT REPORT**

**COUNTY OF MONMOUTH**

**JUNE 30, 2023**

**ROBERT A. HULSART & COMPANY  
CERTIFIED PUBLIC ACCOUNTANTS  
2807 HURLEY POND ROAD, SUITE 100  
WALL, NEW JERSEY 07719**

**AUDITORS MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS**

**FINANCIAL, COMPLIANCE AND PERFORMANCE**

	<b><u>Page</u></b>
Report of Independent Auditors	1.
Administrative Findings - Financial, Compliance and Performance Reporting	
Scope of Audit	2.
Administrative Practices and Procedures	
Insurance	2.
Officials Bonds	2.
Financial Planning, Accounting and Reporting	
Examination of Claims	2.
Payroll Account/Payroll Agency Account	2.
Tuition Charges	2.
Board Secretary's Records	3.
Treasurer's Records	3.
Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Act (ESSA)	3.
Other Special Federal and/or State Projects	3.
T.P.A.F. Reimbursement	3.
TPAF Reimbursement to the State for Federal Salary Expenditures	4.
Reserve for Encumbrances and Accounts Payable	4.
School Purchasing Program	
Contracts and Agreements Requiring Advertisement for Bids	4.
School Food Service Fund	4 to 6.
Pupil Transportation	6.
Student Body Activities	6.
Application for State School Aid	6.
Classification of Expenditures	7.
Follow-Up on Prior Year's Findings	7.
Acknowledgement	7.
2% Calculation of Excess Surplus	8.
Application for State School Aid Summary	9 & 10.
Schedule of Meal County Activity	11.
Net Cash Resources Schedule	12.
Audit Recommendations Summary	13.

# Robert A. Hulsart and Company

CERTIFIED PUBLIC ACCOUNTANTS

1.

ARMOUR S. HULSART, C.P.A., R.M.A., P.S.A. (1959-1992)  
ROBERT A. HULSART, C.P.A., R.M.A., P.S.A.  
ROBERT A. HULSART, JR., C.P.A., P.S.A.  
RICHARD J. HELLENBRECHT, JR., C.P.A., P.S.A.

Telecopier:  
(732) 280-8888  
e-mail:  
rah@monmouth.com

2807 Hurley Pond Road • Suite 100  
P.O. Box 1409  
Wall, New Jersey 07719-1409  
(732) 681-4990

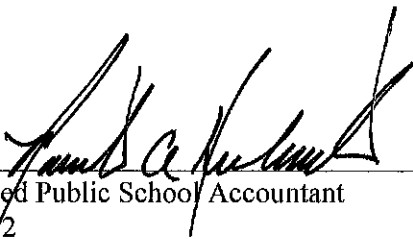
## REPORT OF INDEPENDENT AUDITORS

Honorable President and Members  
of the Board of Education  
Belmar School District  
County of Monmouth, New Jersey

We have audited, in accordance with generally accepted audit standards and Government Auditing Standards, issued by the comptroller General of the United States, the general-purpose financial statements of the Board of Education of the Belmar School District in the County of Monmouth, for the year ended June 30, 2023, and have issued our report thereon dated December 5, 2023.

As part of our audit, we performed procedures required by the New Jersey Department of Education and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of the Belmar Board of Education's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

  
\_\_\_\_\_  
Licensed Public School Accountant  
No. 322  
ROBERT A. HULSART AND COMPANY

December 5, 2023

## **ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE REPORTING**

### **Scope of Audit**

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

### **Administrative Practices and Procedures**

#### **Insurance**

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20; Insurance Schedule contained in the district's ACFR.

#### **Officials Bond**

<b><u>Name</u></b>	<b><u>Position</u></b>	<b><u>Amount</u></b>
Michael Bardsley	School Business Administrator	\$ 25,000
Eileen Ertle	Treasurer	200,000

There is a Public Employees' Faithful Performance Blanket Position Bond with the New Jersey Schools Insurance Group covering all other employees with coverage of \$500,000.00

### **Financial Planning, Accounting and Reporting**

#### **Examination of Claims**

An examination of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

#### **Payroll Account/Payroll Agency Account**

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/School Business Administrator.

Salary withholdings were promptly remitted to the proper agencies.

#### **Tuition Charges**

A comparison of tentative tuition charges and actual certified tuition charges was made. The Board made the proper adjustments in accordance with N.J.A.C. 6A:23A-17.1(f)3.

**Board Secretary's Records**

Our review of the financial and accounting records maintained by the Board Secretary disclosed no reportable conditions. The records of the Board Secretary are maintained in an outstanding condition.

The Board Secretary's records were compared to the Treasurer's records and found to be in agreement.

**Treasurer's Records**

The Treasurer's records were in agreement with the records of the Board Secretary.

The Treasurer's cash balance for the general operating account was in agreement with the reconciled cash balance as determined during the audit.

**Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)**

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the ACFR. This section of the ACFR documents the financial position pertaining to projects under Titles I, Title IIA, and Title IV of the Elementary and Secondary Education Act as amended and reauthorized.

The study of compliance for E.S.E.A. indicated no areas of noncompliance and/or questionable costs.

**Other Special Federal and/or State Projects**

The district's Special Projects were approved as listed on Schedule A and Schedule B located in the ACFR.

Our audit of the federal and state funds on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the ACFR. This section of the ACFR documents the financial position pertaining to the aforementioned special projects. The study of compliance for special projects indicated no areas of noncompliance.

**T.P.A.F. Reimbursement**

Our audit procedures included a test of the biweekly reimbursement forms filed with Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

### **TPAF Reimbursement to the State for Federal Salary Expenditures**

The amount of the expenditure charged to the current year's Final Report(s) for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal fund was made prior to the end of the 60 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

### **Reserve for Encumbrances and Accounts Payable**

A review of outstanding issued purchase orders was made as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

### **School Purchasing Programs**

#### **Contracts and Agreements Requiring Advertisement for Bids**

The bid thresholds in accordance with *N.J.S.A. 18A:18A-2* and *18A:18A-3(a)* are \$44,000 (with a Qualified Purchasing Agent) and \$32,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under *N.J.S.A. 18A:39-3* is \$19,600 for 2022-23.

The District Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Based on the results of our examination, we did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of *N.J.S.A. 18A:18A-4*.

Resolutions were adopted authorizing the awarding of contracts or agreement for "Professional Services" per *N.J.S.A. 18A:18A-5*.

### **School Food Service Fund**

#### **Public Health Emergency**

In accordance with the Governor's Declaration of Emergency pertaining to the public health emergency all Public, Charter, Non-Public schools were ordered to close effective as of March 18, 2020 for an undetermined period to limit the spread of the virus. As a result, School Food Authorities (SFA) were required to institute alternate procedures to provide meals to eligible students during the period of school closures.

During SY 2022-2023 the public health emergency was still applicable. As a result, School Food Authorities (SFAs) were required to provide meals in accordance with the regulations governing the National School Nutrition Seamless Summer Option (SSO) or the Summer Food Service Program (SFSP) option.

**School Food Service Fund (Continued)**

SFAs were authorized to solicit and award emergency noncompetitive procurements and contracts with Food Service Management Companies in accordance with 2 CFR 200.320 and N.J.S.A. 18A:18A-7. The SFAs were also authorized to submit contract modifications to their existing Cost Reimbursable or Fixed Price contracts as necessary to ensure the feeding of all children throughout the age of 18, as well as persons over 18 with disabilities as defined in the regulations.

SFAs were notified of the requirement to maintain and report separate meal count records and financial records of all applicable costs incurred in providing meals to all students during the emergency.

The school food service program was not selected as a major federal and/or State program. However, the program expenditures exceeded \$100,000 in federal and/or State support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the School Food Authority (SFA) had any Child Nutrition Program reimbursement overclaims or underclaims.

The food services for 2022-2023 were awarded to Simplified Culinary Services on their proposal of a management fee of \$12,000 with a guaranteed minimum return of \$10,000 to the District.

The operating results provision has been met. All vendor discounts, rebates and credits from vendors and/or the FSMC were tracked and credited to the Food Service Account and reconciled to supporting documentation at least annually.

The financial transactions and statistical records of the school food service fund were reviewed. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

The number of meals claimed for reimbursement was compared to sales and meal count records. As part of the claims review process the Edit Check Worksheet was completed. Reimbursement claims were submitted/certified in a timely manner.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served was compared to the number of valid applications on file, times the number of operating days, on a school by school basis. The free and reduced price meal policy is uniformly administered throughout the School System. The required verification procedures for free and reduced price applications was completed and available for review.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used. All food services charges were properly recorded.

Time sheets were reviewed and labor costs verified. Payroll records were maintained on all School Food Services employees authorized by the Board of Education. No exceptions were noted.

### **School Food Service Fund (Continued)**

The cash disbursement records reflected expenditures for program related goods and services. Districts with food service management companies are depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources did not exceed three months average expenditures.

Cash receipts and bank records were reviewed for timely deposits.

U.S.D.A. commodities were received and a separate inventory was maintained on a first-in, first-out basis. No exceptions were noted.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section B of the ACFR.

### **Pupil Transportation**

Our audit procedures included a test of information reported in the 2022-2023 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exceptions were noted in our review of transportation related purchases of goods and services.

### **Student Body Activities**

During our review of the student activity funds and the athletic fund, all records were found to be in good order and no exceptions were noted.

### **Application for State School Aid**

Our audit procedures included a test of information reported in the October 15, 2022 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, low-income and bilingual. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers without exception. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The districts written procedures appear to be adequate for the recording of student enrollment data.



### **Classification of Expenditures**

The coding of expenditures was tested for proper classification in accordance with *N.J.A.C.* 6A:23-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classification to determine overall reliability and compliance with *N.J.A.C.* 6A:23A-8.3. As a result of the procedures performed, a transaction error rate of 0% overall was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

### **Follow-Up on Prior Year's Findings**

There were no prior year findings.

### **Acknowledgment**

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to the members of the audit staff.

**2% Calculation of Excess Surplus**

2022-23 Total General Fund Expenditures Per the ACFR	\$ 14,595,947
Increased by:	
Transfer from General Fund to SRF for Pre-K – Regular	61,276
Transfer to Debt Service from Capital Reserve	311,100
Decreased by:	
On-Behalf TPAF Pension and Social Security	<u>(2,258,617)</u>
Adjusted 2022-23 General Fund Expenditures	<u>\$ 12,709,706</u>
2% of Adjusted 2022-23 General Fund Expenditures	<u>\$ 254,194</u>
Enter Greater of Above or \$250,000	\$ 254,194
Increased by Allowable Adjustment	<u>113,654</u>
Maximum Unassigned Fund Balance	<u>\$ 367,848</u>

**Section 2**

Total General Fund – Fund Balance @ 6-30-23	\$ 4,200,165
Decreased by:	
Reserved for Encumbrances	(610,089)
Designated for Subsequent Years Expenditures – Tuition Reserve	(250,000)
Designated for Subsequent Years Expenditures – Excess Surplus	(411,337)
Designated for Subsequent Years Expenditures – By the BOE	(348,200)
Other Reserves	<u>(1,872,833)</u>
Total Unassigned Fund Balance	<u>\$ 707,706</u>
Restricted Fund Balance – Excess Surplus	<u>\$ 339,858</u>

**Section 3**

Reserved Fund Balance - Excess Surplus – Designated for Subsequent Year's Expenditures	\$ 411,337
Excess Surplus – Current Year	<u>339,858</u>
	<u>\$ 751,195</u>

**Detail of Allowable Adjustments**

Extraordinary Aid	\$ 113,370
Non-Public Transportation	<u>284</u>
	<u>\$ 113,654</u>

**Detail of Other Restricted Fund Balance**

Maintenance Reserve	\$ 106,000
Capital Reserve	<u>1,766,833</u>
Total Other Restricted Fund Balance	<u>\$ 1,872,833</u>

**BELMAR SCHOOL DISTRICT**

**APPLICATION FOR STATE SCHOOL AID SUMMARY**

Sheet 1 of 2

**ENROLLMENT AS OF OCTOBER 15, 2022**

	2023-2024 Application for State School Aid						Sample for Verification						Private Schools for Handicapped				
	Reported On		Reported on		Errors		Sample Selected		Verified Per		Errors Per Registers		Reported On	Sample for	Sample	Sample	
	A.S.S.A. on Roll	Workpapers on Roll	Full	Shared	Full	Shared	from Workpapers	Registers on Roll	Full	Shared	Full	Shared	A.S.S.A. as	Verification	Verified	Errors	
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Private Schools				
Full Day Preschool - 3yrs Old	24		24				24		24								
Full Day Preschool - 4yrs Old	26		26				26		26								
Full Day Kindergarten	25		25				25		25								
One	44		44				44		44								
Two	24		24				24		24								
Three	29		29				29		29								
Four	22		22				22		22								
Five	30		30				30		30								
Six	32		32				32		32								
Seven	41		41				41		41								
Eight	43		43				43		43								
Subtotal	340	0	340	0	0	0	340	0	340	0	0	0	0	0	0	0	0
Special Ed. - Elementary	40		40				40		40				2	2	2		
Special Ed. - Middle School	22		22				22		22				1	1	1		
Special Ed. - High School													2	2	2		
Subtotal	62	0	62	0	0	0	62	0	62	0	0	0	5	5	5	0	0
Co. Voc. - Regular																	
Co. Voc. - Ft. Post Sec.																	
Totals	402	0	402	0	0	0	402	0	402	0	0	0	5	5	5	0	0
Percentage Error					0%	0%					0%	0%					0%

**BELMAR SCHOOL DISTRICT**

**APPLICATION FOR STATE SCHOOL AID SUMMARY**

**ENROLLMENT AS OF OCTOBER 15, 2022**

	Low Income			Sample for Verification			Resident LEP Low Income			Sample for Verification		
	Reported on A.S.S.A. as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A. as LEP Low Income	Reported on Workpapers as LEP Low Income	Errors	Sample Selected from Workpapers	Verified to Test Score and Register	Sample Errors
	Preschool	25	25		11	11						
Full Day Kindergarten	10	10		8	8		8	8		8	8	
One	21	21		13	13		9	9		9	9	
Two	18	18		12	12		9	9		9	9	
Three	11	11		8	8		1	1		1	1	
Four	11	11		6	6							
Five	15	15		11	11							
Six	13	13		8	8							
Seven	17	17		10	10							
Eight	21	21		9	9		2	2		2	2	
Subtotal	162	162	0	96	96	0	29	29	0	29	29	0
Special Ed. - Elementary	25	25		17	17		8	8		8	8	
Special Ed. - Middle School	18	18		7	7							
Subtotal	43	43	0	24	24	0	8	8	0	8	8	0
Totals	205	205	0	120	120	0	37	37	0	37	37	0
Percentage Error			0%			0%			0%			0%

	Resident LEP NOT Low Income			Sample for Verification		
	Reported on A.S.S.A. as LEP Not Low Income	Reported on Workpapers as LEP Not Low Income	Errors	Sample Selected from Workpapers	Verified to Test Score and Register	Sample Errors
	Full Day Kindergarten	1	1		1	1
One	2	2		2	2	
Second						
Three	1	1		1	1	
Four						
Fifth						
Sixth	1	1		1	1	
Seventh						
Eight	1	1		1	1	
Special Ed. - Elementary	1	1		1	1	
Percentage Error	7	7	0	7	7	0
			0%			0%

	Transportation						Reported	Recalculated	
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors			
	Reg. - Public Schools	156	156		100	100			
Reg. - Special Ed.	3	3		3	3		Avg. Mileage - Regular Excluding Grade PK Students	6	6
Transported - Non-Public	1	1		1	1		Avg. Mileage - Special Ed. With Special Needs	15.3	15.3
Special Ed. With Special Needs	9	9		9	9				
Totals	169	169	0	113	113	0			
Percentage Error			0%			0%			

SCHEDULE OF MEAL COUNT ACTIVITY

BELMAR SCHOOL DISTRICT

FOOD SERVICE FUND

NUMBER OF MEALS SERVED AND (OVER)/UNDERCLAIM

ENTERPRISE FUND

FOR THE FISCAL YEAR ENDED JUNE 30, 2023

<u>Program</u>	<u>Meal Category</u>	<u>Meals Claimed</u>	<u>Meals Tested</u>	<u>Meals Verified</u>	<u>Difference</u>	<u>Rate</u>	<u>(Over)/ Under Claim</u>
National School Lunch (High Rate)	Paid	13,150	8,489	8,489	-	\$ 0.850	-
	Reduced	4,840	3,123	3,123	-	4.020	-
	Free	<u>25,564</u>	<u>16,425</u>	<u>16,425</u>	<u>-</u>	4.420	<u>-</u>
Total Net Overclaim		<u>43,554</u>	<u>28,037</u>	<u>28,037</u>	<u>-</u>		<u>-</u>
School Breakfast Program (Severe Needs Rate)	Paid	1,959	1,334	1,334	-	\$ 0.500	-
	Reduced	2,803	1,873	1,873	-	2.370	-
	Free	<u>10,520</u>	<u>7,091</u>	<u>7,091</u>	<u>-</u>	2.670	<u>-</u>
Total Net Overclaim		<u>15,282</u>	<u>10,298</u>	<u>10,298</u>	<u>-</u>		<u>-</u>
Seamless Summer Option							
Breakfast	Free	1,122	401	401		\$ 1.89	
Lunch	Free	<u>1,542</u>	<u>821</u>	<u>821</u>		3.51	
Total Net Overclaim		<u>2,664</u>	<u>1,222</u>	<u>1,222</u>	<u>-</u>		<u>-</u>

\*\* - \$.08 for Federal PB Lunch - Healthy Hunger-Free Kids Act

BELMAR SCHOOL DISTRICTNET CASH RESOURCE SCHEDULENET CASH RESOURCES DID NOT EXCEED 3 MONTHS OF EXPENDITURESPROPRIETARY FUNDS - FOOD SERVICEFOR THE FISCAL YEAR ENDED JUNE 30, 2023

<u>Net Cash Resources:</u>		<u>Food Service B 4/5</u>
<b>ACFR</b>	<b>Current Assets</b>	
B-4	Cash & Cash Equivalents	\$ 35,168
B-4	Accounts Receivables	35,964
	<b>Current Liabilities</b>	
B-4	Less Accounts Payable	<u>(8,822)</u>
	<b>Net Cash Resources</b>	<u>\$ 62,310 (A)</u>
 <u>Net Adjustment Total Operating Expense:</u>		
B-5	Total Operating Expenses	378,879
B-5	Less Depreciation	<u>(5,275)</u>
	Adjusted Total Operating Expenses	<u>373,604 (B)</u>
 <u>Average Monthly Operating Expense:</u>		
	B / 10	<u>\$ 37,360 (C)</u>
 <u>Three Times Monthly Average</u>		
	3 X C	<u>\$ 112,081 (D)</u>
Total in (A)		\$ 62,310
Less Total in (D)		<u>(112,081)</u>
Net		<u>\$ (49,771)</u>

**BELMAR SCHOOL DISTRICT**  
**AUDIT RECOMMENDATIONS SUMMARY**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2023**

---

Recommendations:

1. Administrative Practices and Procedures  
None
2. Financial Planning, Accounting and Reporting  
None
3. School Purchasing Programs  
None
4. School Food Service  
None
5. Student Body Activities  
None
6. Application for State School Aid  
None
7. Pupil Transportation  
None
8. Facilities and Capital Assets  
None
9. Miscellaneous  
None
10. Status of Prior Year Audit Findings/Recommendations  
There were no prior year recommendations.