CLARK PUBLIC SCHOOL DISTRICT AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS -FINANCIAL, COMPLIANCE AND PERFORMANCE JUNE 30, 2023

CLARK PUBLIC SCHOOL DISTRICT TABLE OF CONTENTS

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Honorable President and Members of the Board of Education Clark Public School District Clark, New Jersey

We have audited in accordance with auditing standards generally accepted in the United States of America and <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the basic financial statements of the Clark Public School District as of and for the fiscal year ended June 30, 2023, and have issued our report thereon dated January 9, 2024.

As part of our audit, we performed procedures required by the Office of School Finance, Department of Education, State of New Jersey and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information and use of management, the Board of Education, others within the District and the New Jersey State Department of Education. However, this report is a matter of public record and its distribution is not limited.

Respectfully submitted,

LERCH, VINCI & BLISS, LLP Certified Public Accountants

Public School Accountants

Andrew D. Parente

Public School Accountant

PSA Number CS00224600

Fair Lawn, New Jersey January 9, 2024

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the district's Annual Comprehensive Financial Report (the "ACFR").

Official Bonds

Name	Position	<u>Amount</u>
R. Paul Vizzuso	Business Administrator/Board Secretary	\$300,000
James Testa	Treasurer of School Monies	\$300,000

There is a blanket dishonesty bond covering all other employees, including faithful performance for elected officials, in the amount of \$250,000 per loss.

P.L. 2020, c44

Our audit procedures included an inquiry and subsequent review of health benefit data required per N.J.S.A. 18A:16-13.3 (Chapter 44) submitted for the year of audit. The Chapter 44 summary report was reviewed for reasonableness and timeliness.

The data submitted did include all health benefit plans offered by the school district.

The school district data certification was completed by the chief school administrator. The school district Chapter 44 data was submitted timely.

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid during the period under review did not indicate any material discrepancies with respect to signatures and certifications.

Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls tested were certified by the President of the Board, the Board Secretary/School Business Administrator and the Superintendent.

Salary withholdings were remitted to the proper agencies including health benefit withholdings due to the General Fund.

Financial Planning, Accounting and Reporting (Continued)

Payroll Account (Continued)

The required certification (E-Cert1) of compliance with requirements of income tax on compensation of District Administration was filed with the New Jersey Department of Treasury by the due date.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered and it was determined that no blanket purchase orders were included in the balance of the reserves for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3.

Travel

The District had an approved board travel policy as required by N.J.A.C. 6A:23A-6.13 and N.J.S.A. 18A:11-12.

Board Secretary's Records

The financial records, books of account and minutes maintained by the Board Secretary were in good condition.

The prescribed contractual order system was followed.

Bids received were summarized in the minutes (N.J.S.A. 18A:18A-21).

Monthly Board Secretary's report and certifications were approved by the Board in a timely manner.

Treasurer's Records

The Treasurer did perform cash reconciliations for all accounts.

All cash receipts were promptly deposited.

The Treasurer's records were in agreement with the Board Secretary.

Financial Planning, Accounting and Reporting (Continued)

Elementary and Secondary Education Act (E.S.E.A.) as Amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue section of the ACFR. This section of the ACFR documents the financial position pertaining to projects under Title I, II, III and IV of the Elementary and Secondary Education Act, as amended and reauthorized.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Exhibits K-3 and K-4 located in the ACFR.

Our audit of the Federal and State funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue section of the ACFR. This section of the ACFR documents the financial position pertaining to the aforementioned special projects.

IDEA Part B and Preschool

Separate accounting records were maintained for each approved project. Grant applications, approvals and acceptance of grant funds were made by Board resolution.

T.P.A.F. Reimbursements

Our audit procedures included a test of the semi-monthly reimbursement forms filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The reimbursement to the State for the TPAF/FICA payments made by the State on-behalf of the School District for those employees whose salaries are identified as being paid from Federal funds was made prior to the 90 day grant liquidation period required by the Office of Grants Management.

Non-Public State Aid

Project completion reports were finalized and transmitted to the department.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the board of education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law".

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$44,000 (with a Qualified Purchasing Agent) and \$32,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school transportation contracts under N.J.S.A. 18A:39-3 is currently \$20,200.

If the purchasing agent is qualified pursuant to subsection b of section 9 of P.L. 1971, c.198 (c.40A:11-9), the Board of Education may establish that the bid threshold may be up to \$44,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section. The Board has designated the School Business Administrator as the qualified purchasing agency and has approved by Board resolution a bid threshold of \$44,000.

School Purchasing Programs (Continued)

Contracts and Agreements Requiring Advertisement for Bids (Continued)

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Board Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination did not indicate that payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S. 18A:18A-4, as amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

School Food Service

SFA's were authorized to solicit and award emergency noncompetitive procurements and contracts with Food Service Management Companies in accordance with 2 CFR 200.320 and N.J.S.A. 18A:18A-7. The SFA's were also authorized to submit contract modifications to their existing Cost Reimbursable or Fixed Price contracts as necessary to ensure the feeding of all children throughout the age of 18, as well as persons over 18 with disabilities as defined in the regulations.

SFA's were notified of the requirement to maintain and report separate meal count records and financial records of all applicable costs incurred in providing meals to all free and reduced price meal eligible students during the emergency.

The school food service program was not selected as a major federal and/or State program. However, the program expenditures exceeded \$100,000 in federal and/or State support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the School Food Authority (SFA) had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs.

The Statement of Revenues, Expenses, and Changes in Fund Net Assets (ACFR Schedule B-5) does separate program and non-program revenue and program and non-program cost of goods sold.

We inquired of management about the public health emergency procedures/practices that the SFA instituted to provide meals to all students, maintenance of all applicable production records; meal counts; noncompetitive procurements; modification of existing contracts and applicable financial records to document the specific costs applicable to the emergency operations. We also inquired if the FSMC received a loan in accordance with the Payroll Protection Plan and whether the funds were used to pay for costs applicable to the Food Service Programs.

Net cash resources did exceed three months average expenditure. We noted the District approved and implemented a corrective action plan in 2022/2023 to eliminate the excess in net cash resources. The District indicated such plan will take more than one year to be fully implemented and to eliminate the excess in net cash resources that exists at June 30, 2023.

Before and After School Program

The financial transactions of the Before and After School Program were maintained as an Enterprise Fund. The financial accounts and records were reviewed on a test-check basis.

Finding 2023-1 – Our audit of the Before and After School program revealed that program fees collected were not deposited in a timely manner.

Recommendation – Program fees collected in the Before and After School program be deposited in a timely manner.

Student Body Activities

The Board has a policy which clearly establishes the regulation of student activity funds.

Cash receipts and cash disbursements records were maintained in good condition.

All cash disbursements had proper supporting documentation.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2022 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the disabled, on-roll low-income and Limited English Proficient. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers with one immaterial exception. The information on the District workpapers was verified without exceptions noted. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district has adequate written procedures for the recording of student enrollment data.

Pupil Transportation

Our audit procedures included a test of on roll status reported in the 2022-2023 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary with one immaterial exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Testing for Lead of all Drinking Water in Educational Facilities

The school district submitted the annual Statement of Assurance to the Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

Follow-up Prior Year Findings

In accordance with government standards, our procedures included a review of all prior year recommendations.

CLARK PUBLIC SCHOOL DISTRICT FOOD SERVICE FUND SCHEDULE OF MEAL COUNT ACTIVITY NUMBER OF MEALS SERVED AND (OVER)/UNDERCLAIM ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

NOT APPLICABLE

CLARK PUBLIC SCHOOL DISTRICT COMPARISON OF NET CASH RESOURCES TO THREE MONTHS AVERAGE EXPENDITURES FOOD SERVICE ENTERPRISE FUND AS OF JUNE 30, 2023

Net Cash Resources:

Current Assets		
Cash	\$	864,447
Accounts Receivable		11,273
Interfunds Receivable		28,608
Current Liabilities		
Less:		
Accounts Payable		(154,916)
Unearned Revenue		(27,092)
Net Cash Resources	\$	722,320
Adjusted Total Operating Expense:		
Total Operating Expenses	\$	916,274
Less Depreciation		(20,166)
Adjusted Total Operating Expense	\$	896,108
Average Monthly Operating Expense:	\$	89,611
Three Times Monthly Average:	\$	268,832
Total Net Cash Resources	\$	722,320
Three Times Monthly Average	*	268,832
Net Cash Resources Do Exceed Three Month Average Expenses	\$	453,488

CLARK BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 15, 2022 SCHEDULE OF AUDITED ENROLLMENTS

	2023-2024 Application for State School Aid						Sample for Verification						Private Schools for Disabled				
_	Reporte A.S.S	.A.	Workpa	Reported on Workpapers			Sam	ple d from	Verifie Regis	d per ster	Reg	ors per gisters	Reported on A.S.S.A. as	Sample for			
	On R Full	OII Shared	On Ro Full	Shared	Err Full	ors Shared	Workp Full	apers Shared	On R Full	Shared	On Full	Roll Shared	Private Schools	Verifi- cation	Sample Verified	Sample Errors	
Half Day Pre-K 3yr	1 411	Shared	1 411	Silarcu		- Silarcu	1 411	Silaicu	Tun	Shared	Tuii	Shareu	3010015	Cation	vermeu	EIIUIS	
Full Day Pre-K 3yr					٠_	_					_	_				_	
Half Day Pre-K 4yr					_	_					_	_				_	
Full Day Pre-K 4yr					_	-					_	_				_	
Full Day K	151		151		_	-	55		55		_	_				_	
One	130		130		_	_	45		45		_	_				_	
Two	138		138		_	_	52		52		_	_				_	
Three	135		135		_	-	90		90		_	_				_	
Four	144		144		_	_	78		78		_	_					
Five	156		156		-	_	90		90		-	_				_	
Six	130		130		_	_	130		130		_	_				-	
Seven	153		153		_	-	153		153		_	_				_	
Eight	149		149		-	-	149		149		_	_				-	
Nine	166		166		-	-	166		166		_	_				_	
Ten	143	5	143	5	_	_	143		143		_	_				_	
Eleven	128	6	128	6	-	-	128		128		_	_				_	
Twelve	146	5	146	5	_	-	146		146		_	_				_	
Adult School (15+cr)	-		-		-	_					_	_				_	
Subtotal	1,869	16	1,869	16	-	-	1,425	~	1,425	-	-	-	-	-	-	-	
Sp. Ed Elementary	138		138		-	-	23		. 23		-	_	1	1	1		
Sp. Ed Middle School	84		84		_	-	14		14		-	-	2	2	2		
Sp. Ed High School	120	12	120	12		_	22		22		-	_	10	10	10		
Subtotal	342	12	342	12	-	-	59				-	-	13	13	13	-	
_	٠.																
Totals =	2,211	28	2,211	28	-	-	1,484		1,484		_	_	13	13	13		
Percentage Error				-	0.00%	0.00%				_	0.00%					0.00%	

CLARK BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 15, 2022 SCHEDULE OF AUDITED ENROLLMENTS

	Resident	Resident Low Income			Sample for Verif	ication		Resid	ent LEP Low Incom	ne	Sample for Verification			
	Reporte A.S.S.A Low Incom	A as	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on ASSA as LEP low Income	Reported on Workpapers as LEP low Income	Errors	Sample Selected	Verified to Test Score and Register	Errors	
Full Day Pre-K 3yr		-		-			-	-		-		-	-	
Full Day Pre-K 4yr		-	=	-			-	-		-			=	
Full Day K		4.0	4.0	-	2.0	2.0	-	2.0	2.0	-	1.0	1.0	-	
One		2.0	2.0	-	1.0	1.0	-	-	-	-			-	
Two		5.0	5.0	-	2.0	2.0	-	1.0	1.0	_	1.0	1.0	-	
Three		5.0	5.0	-	2.0	2.0	-	2.0	2.0	-	1.0	1.0	-	
Four		7.0	7.0	-	4.0	4.0	-	-	-	-			-	
Five		3.0	3.0	-	2.0	2.0	_	1.0	1.0	-	1.0	1.0	-	
Six		3.0	3.0	-	2.0	2.0	-	-	-	-			-	
Seven		4.0	4.0	-	2.0	2.0	-	-	-	-			-	
Eight		4.0	4.0	-	2.0	2.0	_	1.0	1.0	-	1.0	1.0	-	
Nine		1.0	1.0	-	1.0	1.0	_	-	_	-			-	
Ten		4.0	4.0	-	2.0	2.0	-	-	-	-			-	
Eleven		4.0	4.0	-	2.0	2.0	-	-	-	-			-	
Twelve		6.0	6.0	-	6.0	6.0	-	-	-	-			-	
Adult School (15+ credits)		-	4200	-										
Subtotal		52.0	52.0	_	30.0	30.0	-	7.0	7.0		5.0	5.0		
Special Ed Elementary		2.0	2.0	_	1.0	1.0	_			_	_	_	-	
Special Ed Middle		3.0	3.0	-	2.0	2.0	_			-	_	_	-	
Special Ed High		5.0	5.0	-	5.0	5.0	-			-	-	-	-	
Subtotal		10.0	10.0	-	8.0	8.0	-	-	-	-	_	-		
Co.VocRegular Co.Voc. Ft. Post Sec. Totals	****	62.0	62.0		200	38.0		7.0	7.0		F.O.	5.0		
I Otals		02.0	02.0		38.0	38.0		7.0	7.0		5.0	5.0		
1	Percentage Error		=	0.00%	- -		0.00%		-	0.00%	:	-	0.00%	

	Transportation								
	Reported on DRTRS by BOE	Reported on DRTRS by District	Errors(1)	Tested	Verified	Errors			
Regular Public Students	257.0	256.0	1.0	40.0	40.0	-			
Transported Non-Public Students	-	-	-	-	-	-			
ALL Non-Public Students	97.0	97.0	-	15.0	15.0	-			
Regular Special Education (w/o needs)	6.0	6.0	-	1.0	1.0	-			
Special Ed Students (w/special needs or out of district)	40.0	40.0	-	6.0	6.0	-			
· · · · · · · · · · · · · · · · · · ·	400.0	399.0	1.0	62.0	62.0				
Percentage Error		-	0.25%		- =	0.00%			

CLARK BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 15, 2022 SCHEDULE OF AUDITED ENROLLMENTS

_	Resident L	EP Not Low Incon	Sample for Verification					
_	Reported on ASSA as	Reported on Workpapers as		Sample	Verified to			
	LEP Not low	LEP Not low		Sample Selected from	Application	Sample		
	Income	Income	Errors	Workpapers	and Register	Errors		
_	meonie	meome	Litois	Workpapers	and register	<u> Litois</u>		
Full Day Pre-K 3yr	-	-	-	-	-	-		
Full Day Pre-K 4yr	-	-	-	-	-	-		
Full Day Kindergarten	9	9	· _	2	2	-		
One	7	7	-	2	2	-		
Two	5	5	-	3	3	-		
Three	5	5	-	1	1	-		
Four	2	2	-	1	1	-		
Five	2	2	-	1	1	-		
Six			-	-		-		
Seven	2	2	-	1	1	-		
Eight	1	1	-	1	1	-		
Nine	1	2	(1.0)	2	2	-		
Ten	1	1	-	1	1	-		
Eleven	1	1	-		-	-		
Twelve	_	-	-			-		
Adult School (15+ credits)			-			-		
Subtotal	36.0	37.0	(1.0)	15.0	15.0			
Special Ed Elementary	-	. · · · · · · · · · · · · · · · · · · ·	. -	_	_	-		
Special Ed Middle			_			_		
Special Ed High	-	• -	-	-	-	-		
Subtotal –	_	_	-		-	-		
Co.VocRegular Co.Voc. Ft. Post Sec.								
Totals =	36.0	37.0	(1.0)	15.0	15.0	-		
Percentage Error		-	-2.78%			0.00%		
i bi contago Entor		=						

CLARK PUBLIC SCHOOL DISTRICT CALCULATION OF EXCESS SURPLUS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

SECTION 1

2022-2023 Total General Fund Expenditures per the ACFR	\$ 47,884,262		
Decreased by: On-Behalf TPAF Pension & Social Security	 8,549,042		
Adjusted 2022-2023 General Fund Expenditures	\$ 39,335,220		
2% of Adjusted 2022-2023 General Fund Expenditures	\$ 786,704		
Enter Greater of 2% of Adjusted 2022-2023 General Fund Expenditures or \$250,000	786,704		
Increased by: Allowable Adjustment	 330,987		
Maximum Unassigned Fund Balance		\$	1,117,691
SECTION 2			
Total General Fund - Fund Balance at June 30, 2023	\$ 9,562,150		
Decreased by: Excess Surplus - Designated for Subsequent Year's Expenditures Capital Reserve Maintenance Reserve Designated for Subsequent Year's Expenditures Year End Encumbrances	 3,120,638 924,274 901,263 1,096,424 201,728		
Total Unassigned Fund Balance		\$	3,317,823
SECTION 3			
Restricted Fund Balance - Excess Surplus		<u>\$</u>	2,200,132
Recapitulation of Excess Surplus as of June 30, 2023			
Excess Surplus - Designated for Subsequent Year's Expenditures Excess Surplus		\$	3,120,638 2,200,132
		\$	5,320,770
Detail of Allowable Adjustments Extraordinary Aid		\$	300,723
Nonpublic Transportation Aid		Φ	300,723
		\$	330,987

RECOMMENDATIONS

I. <u>Administration Practices and Procedures</u>

There are none.

II. Financial Planning, Accounting and Reporting

There are none.

III. School Purchasing Program

There are none.

IV. School Food Service

There are none.

V. <u>Before and After School Program</u>

* 1. It is recommended that program fees in the Before and After School program be deposited in a timely manner.

VI. Student Body Activities

There are none.

VII. Application for State School Aid

There are none.

VIII. Pupil Transportation

There are none.

IX. Facilities and Capital Assets

There are none.

X. Status of Prior Years' Audit Findings/Recommendations

There were no prior year recommendations.

ACKNOWLEDGEMENT

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to us.

Respectfully submitted,

LERCH, VINCI & BLISS, LLP

Andrew D. Parente

Public School Accountant Certified Public Accountant