CLOSTER BOARD OF EDUCATION AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS -FINANCIAL, COMPLIANCE AND PERFORMANCE JUNE 30, 2023

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# AUDITOR'S MANAGEMENT REPORT

Honorable President and Members of the Board of Education Borough of Closter County of Bergen, New Jersey

We have audited in accordance with auditing standards generally accepted in the United States of America and <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the basic financial statements of the Closter Board of Education as of and for the fiscal year ended June 30, 2023, and have issued our report thereon dated November 6, 2023.

As part of our audit, we performed procedures required by the Office of School Finance, Department of Education, State of New Jersey and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information and use of management, the Board of Education, others within the District and the New Jersey State Department of Education. However, this report is a matter of public record and its distribution is not limited.

LERCH, Vivori & Bliss, LLP

LERCH, VINCI & BLISS, LLP Certified Public Accountants Public School Accountants

Jeffrey C. Bliss Public School Accountant PSA Number CS00932

Fair Lawn, New Jersey November 6, 2023

# GENERAL COMMENTS

## Scope of Audit

The audit covered the financial transactions of the School Business Administrator/Board Secretary and Treasurer of School Moneys, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

## **Administrative Practices and Procedures**

## **Insurance**

Fire insurance coverage was carried in the amounts as detailed on the Insurance Schedule (Exhibit J-20) contained in the District's Annual Comprehensive Financial Report (the "ACFR").

## Official Bonds

Name	Position	<u>Amount</u>
Floro M. Villanueva, Jr.	Business Administrator/Board Secretary	\$100,000
Matthew Lynaugh	Treasurer of School Monies	260,000

There is Public Employee Dishonesty coverage with Selective Insurance Co. of America covering all other employees with coverage of \$100,000 per employee and \$500,000 per loss.

# P.L. 2020, c44

Our audit procedures included an inquiry and subsequent review of health benefit data required per N.J.S.A. 18A:16-13.3 (Chapter 44) submitted for the year of audit. The Chapter 44 summary report was reviewed for reasonableness and timeliness.

The data submitted did appear to include all health benefit plan offered by school district.

The school district data certification was completed by the chief school administrator. The school district Chapter 44 data was submitted timely.

# **Tuition Charges**

A comparison of tentative tuition charges and actual certified tuition charges was made. The Board made a proper adjustment to the billings to sending districts in accordance with N.J.A.C. 6A:23-3.1(f)3.

# Examination of Claims

An examination of claims paid during the period under review did not reveal any material discrepancies with respect to signatures, certifications or supporting documentation.

## Financial Planning, Accounting and Reporting

## Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls tested were approved by the Superintendent and certified by the President of the Board and the Board Secretary/School Business Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the General Fund.

The required Certification of Compliance (E-CERT) with federal and state law with respect to the reporting of compensation for certain administrative employees was filed timely.

## Employee Position Control Roster

The Board has implemented and maintains a personal tracking and accounting (Position Control) System.

## Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered and it was determined that no blanket purchase orders were included in the balance of the reserves for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

# <u>Travel</u>

The District has an approved Board travel policy as required by N.J.A.C. 6A:23A:6013 and N.J.S.A. 18A11-12. No exceptions were noted pertaining to travel expense payments tested.

#### **Classification of Expenditures**

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23-2.11 as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-2.4. As a result of the procedures performed, no errors were found and no additional procedures were deemed necessary to test the proprietary of expenditure classification.

#### Board Secretary's Records

The financial records, books of account and minutes maintained by the Board Secretary were in good condition.

The Board Secretary's and Treasurer's reports were presented monthly to the Board on a timely basis and were submitted to the executive county superintendent as prescribed by (N.J.S.A. 18A:17-9 and 18A:17-36).

Acknowledgment of the Board's receipt of the Board Secretary's and Treasurer's monthly financial reports was included in the minutes.

The prescribed contractual order system was followed.

# Financial Planning, Accounting and Reporting (Continued)

#### Treasurer's Records

The Treasurer did perform cash reconciliations for the general operating account, food service account, unemployment compensation account, payroll account and payroll agency account (N.J.S.A. 18A:17-36).

The Treasurer's records were in agreement with the records of the Board Secretary.

#### Unemployment Compensation Insurance

The Board has adopted the direct reimbursement method. The financial transactions of this fund are reported in the General Fund in accordance with GASB No. 84.

## Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (E.S.S.A.)

The E.S.E.A. financial exhibits are contained within the Special Revenue Fund of the ACFR. This section of the ACFR documents the financial position pertaining to projects under Title I-A of the Elementary and Secondary Education Act as awarded and reauthorized.

Our examination of the E.S.E.A. funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

#### Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Exhibits K-3 and K-4 located in the ACFR.

Our audit of the Federal and State funds on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits contained herein represent a true statement of the financial position pertaining to the aforementioned special projects.

#### T.P.A.F. Reimbursements

Our audit procedures included a test of the semi-monthly reimbursement forms filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

#### T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Report for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

#### School Purchasing Programs

# Contracts and Agreements Requiring Advertisement for Bids

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$44,000 (with a Qualified Purchasing Agent) and \$32,000 (without a Qualified Purchasing Agent), respectively. The Law regulating bidding for public school transportation contracts under N.J.S.A. 18A:39-3 which is \$20,200 for 2022/2023.

If the purchasing agent is qualified pursuant to subsection b of section 9 of P.L. 1971, c. 198 (c.40A:11-9), the Board of education may establish that the bid threshold may be up to \$44,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section. The Board has designated the School Business Administrator as the qualified purchasing agent and has approved by Board resolution a bid threshold of \$44,000.

## **School Purchasing Programs**

## Contracts and Agreements Requiring Advertisement for Bids

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Board Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or goods or service, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated that no individual payments, contracts, or agreements were made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A.18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained. Our examination did reveal, that purchases were made through the use of State contracts.

#### School Food Service

During the 2022/2023 school year the District provided milk to students under the federal special milk program. The financial transactions and records of the school food service fund were maintained in satisfactory condition. The financial accounts and records were reviewed on a test-check basis.

Expenditures were separately recorded as milk costs. Vendor invoices were reviewed and costs verified.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources did exceed three months average expenditures.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds.

#### **Student Body Activities**

The Board has a policy which clearly established the regulation of student activity funds.

All receipts were promptly deposited.

All cash disbursements had proper supporting documentation.

#### **Application for State School Aid**

Our audit procedures included a test of information reported in the October 14, 2022 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, low-income and bilingual. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers without exception. The information that was included on the workpapers was verified without exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district has adequate written procedures for the recording of student enrollment data.

# **Pupil Transportation**

Our audit procedures included a test of on roll status reported in the 2022-2023 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

# **Facilities and Capital Assets**

Capital assets accounting records were properly updated and maintained with no material discrepancies noted.

# Testing for Lead of All Drinking Water in Educational Facilities

The school district adhered to all the requirements of N.J.A.C. 26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities.

The school district submitted the annual Statement of Assurance to the Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

# **Follow-up on Prior Year Findings**

There are no prior year findings.

SCHEDULE OF MEAL COUNT ACTIVITY

NOT APPLICABLE

# SCHEDULE OF NET CASH RESOURCES – FOOD SERVICE FUND

NOT APPLICABLE

#### CLOSTER BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 14, 2022 SCHEDULE OF AUDITED ENROLLMENTS

	2023	3-2024 A	pplication	for State S	chool Aid		Sample for Verification					Private Schools for Disabled						
	Reported o	n	Report	ed on				nple	Verifi	ied per		ors per		Reported or	L	Sample		
	A.S.S.A.		Workp	apers			Selecte	d from	Reg	pister	Rej	sisters		A.S.S.A. as	Reported on	for		
	<u>On Roll</u>		<u>On F</u>			rors	<u>Work</u>	papers	<u>On</u>	Roll		<u>Roll</u>		Private	District	Verifi-	Sample	Sample
-	Full Sh	ared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Sha	red	Schools	Workpapers	cation	Verified	Errors
Full Day Preschool - 3 yrs	2		2		-		7		7		-							
Full Day Preschool - 4 yrs	14		14		-		13		13		-							
Full Day Kindergarten	103		103				90		90		-							
Grade 1	99		99		-		102		102		-							
Grade 2	103		103		-		108		108									
Grade 3	113		113		-		99		99		-							
Grade 4	105		105		-		121		121		-							
Grade 5	131		131		-		115		115		-							
Grade 6	121		121		-		120		120		-							
Grade 7	126		126		-		127		127		-							
Grade 8	125		125		-		115		115		-							
Subtotal	1,042	-	1,042	-	-	-	1,017	-	1,017	-	-		-					
Spec Ed - Elementary	96		96				20		20		-				; 3	1	I	_
Spec Ed - Middle School	62		62		-	-	12		12		-			:	1			
Subtotal	158	-	158	_	-	_	32	-	32	-		****	-	4	4	1	3	-
Totals	1,200	-	1,200	<u> -</u>	•	-	1,049	-	1.049	-			<u> </u>		4	1	1	-
Percentage Error				-	0.00%	0.00%					0.00%	6 0	.00%					0.00%

#### CLOSTER BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 14, 2022 SCHEDULE OF AUDITED ENROLLMENTS

		Low Income		Sampl	le for Verificati	on		ent LEP Low Inc	ome	San	ple for Verification	n
	Reported on A.S.S.A as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workj	Verified to Application papers	Sample Errors	Reported on ASSA as LEP Low Income	Reported on Workpapers as LEP Low Income	Errors	Sample Selected	Verified to Test Score and Register	Errors
Full Day Kindergarten			-			-			-			•
Grade 1	1	1	-			•	1	I	-			-
Grade 2			-			-			-			-
Grade 3	3	3	-	1	1	-	3	3	-		1 1	-
Grade 4			-			•			-			-
Grade 5	1	1	-			-	1	1	-			-
Grade 6			-			-			-			-
Grade 7	4	4	-	1	1	-	4	4	-		1 1	-
Grade 8	2	2	-	1	1	-	2	2	-		1 1	-
Subtotal	11	11	*	3	3		11	11	-		3 3	-
Sp Ed - Elementary	1	1	-			-			-			-
Sp Ed - Middle School	3	3	-	1	1	-	1	1				-
Subtotal	4	4	-	1	1	•	1	1	-			•
Totals	15	15	•	4	4	-	12	12	-		3 3	~
Percentage En	TOT	:	0.00%			0.00%			0.00%		-	0.00%

	Transportation								
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors			
Regular - Public Schools	26	26	-	8	8	-			
Transported - Non Public	15	15	-	5	5	-			
Regular - Special Ed	5	5	-	1	1	-			
Special Needs	16	16	-	5	5	*			
	62	62	-	19	19				
Percentage Erro	г	-	0.00%		-	0.00%			

#### CLOSTER BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 14, 2022 SCHEDULE OF AUDITED ENROLLMENTS

	Resident	LEP Not Low In	come	Sample for Verification						
	Reported on ASSA as Not Low Income	Reported on Workpapers Not Low Income	Errors	Sample Selected From Workpapers	Verified to Application	Errors				
Full Day Kindergarten	27	27	-	8	8	-				
Grade 1	16	16	-	5	5	-				
Grade 2	23	23	-	7	7	-				
Grade 3	9	9	-	3	3	-				
Grade 4	10	10	-	3	3	-				
Grade 5	5	5	-	2	2	-				
Grade 6	3	3	-	1	1	-				
Grade 7	4	4	-	1	1	-				
Grade 8	2	2	-	1	1	-				
Subtotal	99	99	-	31	31					
Sp Ed - Elementary	10	10	-	3	3	-				
Sp Ed - Middle School	3	3	-			-				
Subtotal	13	13		3	3	-				
Totals	112	112	-	34	34	-				
Percentage Erro	r		0.00%		=	0.00%				

# CLOSTER BOARD OF EDUCATION CALCULATION OF EXCESS SURPLUS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## SECTION 1A - Four Percent (2%) - Calculation of Excess Surplus (2022-2023 expenditures of \$100 million or less)

			•
2022-2023 Total General Fund Expenditures per the ACFR		\$	27,795,513
Decreased by: On-Behalf TPAF Pension & Social Security			5,393,605
Adjusted 2022-2023 General Fund Expenditures		\$	22,401,908
2% of Adjusted 2022-2023 General Fund Expenditures		<u>\$</u>	448,038
Enter Greater of 2% of Adjusted 2022-2023 General Fund Expenditures or \$250,000		\$	448,038
Increased by: Allowable Adjustment			675,120
Maximum Undesignated Fund Balance		\$	1,123,158
SECTION 2			
Total General Fund - Fund Balance at June 30, 2023		\$	10,860,997
Decreased by: Restricted: Capital Reserve Capital Reserve - Designated for Subsequent Year's Expenditures Maintenance Reserve Maintenance Reserve - Designated for Subsequent Year's Expenditures Emergency Reserve Unemployment Compensation Reserve Excess Surplus - Designated for Subsequent Year's Expenditures Committed: Year-End Encumbrances Assigned: Year-End Encumbrances Designated for Subsequent Year's Expenditures	\$ 5,175,833 1,625,000 713,985 100,000 250,000 177,845 500,000 51,722 53,892 389,562		9,037,839
Total Unassigned Fund Balance		<u>\$</u>	1,823,158
SECTION 3			
Restricted Fund Balance - Excess Surplus		\$	700,000
Recapitulation of Excess Surplus as of June 30, 2023: Excess Surplus - Designated for Subsequent Year's Budget Excess Surplus		\$	500,000 700,000
Total Excess Surplus		<u>\$</u>	1,200,000
<b>Detail of Allowable Adjustments:</b> Extraordinary Aid Additional Nonpublic School Transportation Aid		\$	662,347 12,773
Total Adjustments		\$	675,120

## **RECOMMENDATIONS**

### I. Administrative Practices and Procedures

There are none.

## II. Financial Planning, Accounting and Reporting

There are none.

# III. School Purchasing Program

There are none.

## IV. School Food Service

There are none.

## V. Student Body Activities

There are none.

# VI. Application for State School Aid

There are none.

### VII. Pupil Transportation

There are none.

#### VIII. Facilities and Capital Assets

There are none.

## IX. Miscellaneous

There are none.

### Status of Prior Years' Audit Findings/Recommendations

There were no prior year recommendations.

## ACKNOWLEDGMENT

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to us.

Respectfully submitted,

LERCH, VINCI & BLISS, LLP

Jeffrey C. Bliss Public School Accountant Certified Public Accountant