<u>GREEN TOWNSHIP SCHOOL DISTRICT</u> <u>COUNTY OF SUSSEX</u> <u>AUDITORS' MANAGEMENT REPORT ON</u> <u>ADMINISTRATIVE FINDINGS - FINANCIAL,</u> <u>COMPLIANCE AND PERFORMANCE</u> <u>FISCAL YEAR ENDED JUNE 30, 2023</u>

<u>GREEN TOWNSHIP SCHOOL DISTRICT</u> <u>COUNTY OF SUSSEX</u> <u>AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE</u> <u>FINDINGS - FINANCIAL,</u> <u>COMPLIANCE AND PERFORMANCE</u> <u>FISCAL YEAR ENDED JUNE 30, 2023</u> <u>TABLE OF CONTENTS</u>

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Mount Arlington, NJ Newton, NJ Bridgewater, NJ

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Independent Member BKR International

October 14, 2023

The Honorable President and Members of the Board of Education Green Township School District County of Sussex, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Green Township School District in the County of Sussex for the fiscal year ended June 30, 2023, and have issued our report thereon dated October 14, 2023.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated October 14, 2023, on the financial statements of the Board.

We will review the status of the comments during our next audit engagement. We have already discussed these comments and suggestions, if any, with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations.

This report is intended for the information of the Green Township School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Nisivoccia LLP NISIVOCCIA LLP

Man C Lee

Man C. Lee Licensed Public School Accountant #2527 Certified Public Accountant

<u>GREEN TOWNSHIP SCHOOL DISTRICT</u> <u>ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE</u> <u>FISCAL YEAR ENDED JUNE 30, 2023</u>

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the district's ACFR.

Officials in Office and Surety Bonds

Name	Position	Coverage
Linda DiLorenzo	Treasurer of School Monies	\$ 250,000
Karen Constantino	Business Administrator	\$ 250,000

P.L. 2020, c.44

Our audit procedures included an inquiry and subsequent review of health benefit data required per N.J.S.A. 18A:16-13.3 (Chapter 44) submitted for the year on audit. The Chapter 44 summary report was reviewed for reasonableness and timeliness.

The data submitted did include all health benefit plans offered by the school district.

The school district data certification was completed by the chief school administrator. The school district Chapter 44 data was submitted timely.

The original data submission did not require significant revision due to errors or omissions on the part of the District.

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were less than estimated costs. The Board made a proper adjustment to the billings to sending districts for the difference in per pupil costs in accordance with N.J.A.C.6:23-3.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Financial Planning, Accounting and Reporting (Cont'd)

Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the general fund.

All payrolls were approved by the Superintendent and were certified by the President of the Board, the Board Secretary/School Business Administrator and the Superintendent.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendent, and business administrator) to the NJ Department of Treasury was filed in a timely manner.

Finding 2023-01:

During our review of the monthly reconciliation of the payroll agency account, it was noted that an analysis of balance was not prepared.

Recommendation:

It is recommended that an analysis of balance for the payroll agency account be prepared on a monthly basis.

Management's Response:

Extra care will be taken to ensure that an analysis of balance for the payroll agency account is prepared.

Finding 2023-02:

During our test of individual salaries, it was noted that one employee's pensionable base salary reported to the NJ Division of Pensions did not agree to the total pensionable salary paid. As the District is in contact with the NJ Division of Pensions to resolve the issue, no formal recommendation is warranted.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6:23-2.2(g) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting as a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-2.4. As a result of the procedures performed, no transaction errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Financial Planning, Accounting and Reporting (Cont'd)

Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have the no comments except as noted herein.

Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (E.S.S.A.)

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the District's ACFR. This section of the ACFR documents the financial position pertaining to projects under Title I, Title II, and Title IV of the Elementary and Secondary Education Act.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the ACFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the ACFR. This section of the ACFR documents the financial position pertaining to the aforementioned special projects.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2023. The reimbursement form was reviewed and no exceptions were noted.

Financial Planning, Accounting and Reporting (Cont'd)

Travel Expenses

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations include requirements for the District to establish a maximum travel amount for the year and to ensure that the maximum amount is not exceeded. The regulations also require that all travel must be preapproved by the Board of Education and Superintendent and that a brief report detailing the key issues addressed at the travel event must be submitted after the travel event has occurred. Overall compliance was noted.

Testing for Lead of All Drinking Water in Educational Facilities

The District did submit the annual Statement of Assurance to the NJ Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 states:

a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made"

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law...."

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$44,000 (with a Qualified Purchasing Agent) and \$32,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$20,200 for 2022-2023.

School Purchasing Programs (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

School Food Service

The school food service program was not selected as a major federal and/or state program. However, the program expenditures exceeded \$100,000 in federal and/or State support. Accordingly, we inquired of school management, or the appropriate school food service personnel, as to whether the School Food Authority (SFA) had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

Non-program foods were purchased, prepared or offered for sale. The Statement of Revenue, Expenses and Changes in Net Position in the ACFR Schedule B-5 does separate program and non-program revenue and program and non-program cost of goods sold.

We inquired of management about the public health emergency procedures/practices that the SFA instituted to provide meals to all students, maintenance of all applicable production records, meal counts, noncompetitive procurements, modification of existing contracts and applicable financial records to document the specific costs applicable to the emergency operations. We also inquired if the FSMC received a loan in accordance with the Payroll Protection Plan and whether the funds were used to pay for costs applicable to the Food Service Programs. We also inquired if the PPP Loan was subsequently forgiven and the FSMC refunded or credited the applicable amounts to the SFA if the FSMC received a PPP loan.

Student Body Activities

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted below.

Finding 2023-03:

As per review of the District's analysis of balance for the student activities account, there is a portion that is unallocated. It is suggested the Board make a determination to redirect that unallocated balance to other student activities purposes.

Application for State School Aid

Our audit procedures included a test of enrollments and related services reported in the October 15, 2022 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, and low income students. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers with no exceptions. The information that was included on the workpapers was verified on a test basis with no exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed State forms or their equivalent.

The District has adequate written procedures for the recording of student enrollment data.

Pupil Transportation

Our audit procedures included a test of on-roll status reported in the 2022-2023 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with one minor exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts except as noted on the following page. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

Finding 2023-04:

During our review of fixed assets records, we noted instances where existing equipment was not included the listing.

Recommendation:

It is recommended that the District continues to work with the appraisal company to resolve noted discrepancies and accurately update the fixed assets records.

Management's Response:

The District will continue to work with the appraisal company to resolve noted discrepancies and accurately update the fixed assets records.

Management Suggestions

COVID-19 Federal Funding

It is likely that the District will undergo some review of its COVID-19 federal funding if only at a desk review level by state and/or federal agencies. We strongly suggest that the District ensures that these funds are utilized in accordance with the applicable federal requirements especially with respect to procurement. Additionally, we strongly suggest that the District ensures that these funds are accounted for in the state account numbers designated by the NJ Department of Education and that any applicable Board policies are current with respect to federal grant requirements.

Reconciling Food Service Management Contractor's Operating Statement with District Records

It is suggested that the District reconcile the revenue and expenses per the Food Service Management Contractor's Operating Statement with the District's records on a monthly basis.

Status of Prior Year's Findings/Recommendations

The prior year audit recommendations regarding receipt of good signatures, student activities bank reconciliations and student activities analysis of balance have been resolved. The prior year recommendation regarding fixed asset records discrepancies has not been resolved and is included as current year recommendation.

X	
GREEN TOWNSHIP SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY FURDLIAENT AS OF OCTORER 15, 2022	

	7	023-2024 /	Applicatic	2023-2024 Application for State School Aid	School Ai	id		S	umple for	Sample for Verification	5	
	Repor	Reported on	Repoi	Reported on			Sample	nple	Verifi	Verified per	Errors per	s per
	ĀS	ASSA	Work	Workpapers			Selecte	Selected from	Registers	sters	Registers	ters
	On	On Roll	On	On Roll	Err	Errors	Work	Workpapers	On Roll	Roll	on Roll	oll
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared
Full Day Kindergarten	21		21				21		21			
Grade One	33		33				33		33			
Grade Two	33		33				33		33			
Grade Three	42		42				42		42			
Grade Four	43		43				43		43			
Grade Five	32		32				32		32			
Grade Six	31		31				31		31			
Grade Seven	35		35				35		35			
Grade Eight	45		45				45		45			
Subtotal	315		315				315		315			
Special Education:												
Elementary School	34		34				S.		S.			
Middle School	18		18				4		4			
Subtotal	52		52				6		6			
Totals	367	¢-	367	0-	-0-	-0-	324	-0-	324	0-	-0- -	-0-
Percentage Error				"	0.00%	0.00%				"	0.00%	0.00%

Reported
Sample for Verification
1
1
2
5 2

GREEN TOWNSHIP SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2022

			Transpo	ortation		
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors
Regular - Public Schools	373	373		18	18	
Regular - Special Education	28	28		2	2	
Transported - Non Public						
AIL - Non Public	55	55		3	2	1
Special Needs - Public	7	7		1	1	
Special Needs - Private	4	4		1	1	
Totals	467	467	-0-	25	24	1
Percentage Error			0.00%			4.00%

		Re-
	Reported	calculated
Average Mileage - Regular Including Grade PK Students	6.4	6.4
Average Mileage - Regular Excluding Grade PK Students	6.4	6.4
Average Mileage - Special Education with Special Needs	18.1	18.1

GREEN TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2023

REGULAR DISTRICT

SECTION 1

2% Calculation of Excess Surplus

2022-2023 Total General Fund Expenditures per the ACFR	\$ 15,112,432	(B)	
Increased by: Transfer from Capital Outlay to Capital Projects Fund	\$ -0-	(B1a)	
Transfer from Capital Reserve to Capital Projects Fund		(B1a) (B1b)	
Decreased by:	\$ -0-	(D10)	
On-Behalf TPAF Pension and Social Security	\$ 1,915,094	(B2a)	
Assets Acquired Under Financed Purchases and Leases		(B2b)	
•		_ ` ` /	
Adjusted 2022-2023 General Fund Expenditures [(B)+(B1's)-(B2's)]	\$ 13,197,338	(B3)	
2% of Adjusted 2022-2023 General Fund Expenditures [(B5) times .02]	\$ 263,947	(B4)	
Enter Greater of (B4) or \$250,000	\$ 263,947	(B5)	
Increased by: Allowable Adjustment	\$ 30,829	(K)	
Maximum Unassigned Fund Balance [(B5)+(K)]		\$	294,776 (M)
Section 2			
	\$ 2,280,166	(C)	
Section 2 Total General Fund - Fund Balances @ 6/30/2023 (Per ACFR Budgetary Comparison Schedule C-1)	\$ 2,280,166	(C)	
Total General Fund - Fund Balances @ 6/30/2023	\$ 2,280,166	_(C)	
Total General Fund - Fund Balances @ 6/30/2023 (Per ACFR Budgetary Comparison Schedule C-1)	\$-0-	(C)	
Total General Fund - Fund Balances @ 6/30/2023 (Per ACFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures	\$-0-	(C1) (C2)	
Total General Fund - Fund Balances @ 6/30/2023 (Per ACFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures	\$-0-	(C1) (C2) (C3)	
Total General Fund - Fund Balances @ 6/30/2023 (Per ACFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures Other Restricted Fund Balances	\$ -0- \$ -0- \$ 300,000 \$ 976,069	(C1) (C2) (C3) (C4)	
Total General Fund - Fund Balances @ 6/30/2023 (Per ACFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures	\$-0-	(C1) (C2) (C3) (C4)	
Total General Fund - Fund Balances @ 6/30/2023 (Per ACFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures Other Restricted Fund Balances	\$ -0- \$ -0- \$ 300,000 \$ 976,069	(C1) (C2) (C3) (C4)	<u>574,776</u> (U1)
Total General Fund - Fund Balances @ 6/30/2023 (Per ACFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures Other Restricted Fund Balances Assigned - Designated for Subsequent Year's Expenditures	\$ -0- \$ -0- \$ 300,000 \$ 976,069	(C1) (C2) (C3) (C4) (C5)	<u>574,776</u> (U1)

GREEN TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2023 (Continued)

Recapitulation of Excess Surplus as of June 30, 2023

Excess Surplus - Designated for Subsequent Year's Expenditures Excess Surplus [(E)]	\$ \$	300,000 280,000	(C3) (E)
Total $[(C3)+(E)+(F)]$	\$	580,000	(D)
<u>Detail of Allowable Adjustments</u>			
Impact Aid	\$	-0-	(H)
Sale and Lease Back	<u>\$</u> \$	-0-	(I)
Extraordinary Aid		13,669	(J1)
Additional Nonpublic School Transportation Aid	\$	17,160	(J2)
Total Adjustments [(H)+(I)+(J1)+(J2)]	\$	30,829	(K)
Detail of Other Restricted Fund Balance			
Statutory Restrictions	\$	-0-	
Approved Unspent Separate Proposal	\$	-0-	_
Sale/Lease-Back Reserve	\$ \$ \$	-0-	_
Capital Reserve		658,531	
Emergency Reserve	\$	-0-	_
Maintenance Reserve	\$	110,670	_
Tuition Reserve	\$	150,000	
Unemployment Compensation Reserve	\$ \$ \$	56,868	_
Other State/Governmental Mandated Reserve	\$	-0-	_
Other Restricted Fund Balance not Noted Above	\$	-0-	
Total Other Restricted Fund Balance	\$	976,069	(C4)

GREEN TOWNSHIP SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS FISCAL YEAR ENDED JUNE 30, 2023

It is recommended that:

1. <u>Administrative Practices and Procedures</u>

None

2. Financial Planning, Accounting and Reporting

Finding 2023-01: An analysis of balance for the payroll agency account be prepared on a monthly basis.

3. <u>School Purchasing Program</u>

None

4. <u>School Food Service</u>

None

5. <u>Student Body Activities</u>

None

6. <u>Application for State School Aid</u>

None

7. <u>Pupil Transportation</u>

None

8. Facilities and Capital Assets

Finding 2023-04: The District continues to work with the appraisal company to resolve noted discrepancies and accurately update the fixed assets records.

9. <u>Miscellaneous</u>

None

10. <u>Status of Prior Year's Findings/Recommendations</u>

The prior year audit recommendations regarding receipt of good signatures, student activities bank reconciliations and student activities analysis of balance have been resolved. The prior year recommendation regarding fixed asset records discrepancies has not been resolved and is included as current year recommendation.