HARDING TOWNSHIP SCHOOL DISTRICT COUNTY OF MORRIS AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE FISCAL YEAR ENDED JUNE 30, 2023

HARDING TOWNSHIP SCHOOL DISTRICT <u>COUNTY OF MORRIS</u> <u>AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE</u> <u>FINDINGS - FINANCIAL,</u> <u>COMPLIANCE AND PERFORMANCE</u> <u>FISCAL YEAR ENDED JUNE 30, 2023</u> <u>TABLE OF CONTENTS</u>

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November 17, 2023

The Honorable President and Members of the Board of Education Harding Township School District County of Morris, NJ

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Harding Township School District in the County of Morris for the fiscal year ended June 30, 2023, and have issued our report there on dated November 17, 2023.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated November 17, 2023, on the financial statements of the Board.

We will review the status of the comments during our next audit engagement. We have already discussed these comments and suggestions with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the suggestions.

This report is intended for the information of the Harding Township School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

NISIVOCCIA LLP

Andrew Kucinski Licensed Public School Accountant #2684 Certified Public Accountant

HARDING TOWNSHIP SCHOOL DISTRICT ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE FISCAL YEAR ENDED JUNE 30, 2023

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the district's ACFR.

Officials in Office and Surety Bonds

Name	Position	Coverage
Joseph Verabaro	Treasurer of School Monies	\$ 185,000
John Jennings	Business Administrator/Board Secretary	185,000

The District has Employee Dishonesty and Faithful Performance coverage for the other District employees not separately bonded through School Alliance Insurance Fund as detailed on Exhibit J-20 of the ACFR.

P.L. 2020, Chapter 44

Our audit procedures included an inquiry and subsequent review of health benefit data required per N.J.S.A. 18A:16-13.3 (Chapter 44) submitted for the year on audit. The Chapter 44 summary report was reviewed for reasonableness and timeliness.

The data submitted included all health benefit plans offered by the school district.

The school district data certification was completed by the chief school administrator and was submitted timely.

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were different than estimated costs. The Board made a proper adjustment to the billings to sending districts for the change in per pupil costs in accordance with N.J.A.C. 6A:23A-3.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

HARDING TOWNSHIP SCHOOL DISTRICT ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE <u>AND PERFORMANCE</u> FISCAL YEAR ENDED JUNE 30, 2023 (Continued)

Financial Planning, Accounting and Reporting (Cont'd)

Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account. Salary withholdings were promptly remitted to the proper agencies, including health benefit withholdings due to the General Fund.

All payrolls were approved by the Superintendent and were certified by the President of the Board, the Board Secretary/Business Administrator, and the Superintendent.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendent and business administrator) to the NJ Department of Treasury was filed in a timely manner.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of Expenditures – General and Administrative

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.2. Overall compliance was noted.

Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained herein within the Special Revenue Section of the District's ACFR. This section of the ACFR documents the financial position pertaining to projects under Title I, Title II A, and Title IV of the Elementary and Secondary Education Act.

HARDING TOWNSHIP SCHOOL DISTRICT ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE <u>AND PERFORMANCE</u> <u>FISCAL YEAR ENDED JUNE 30, 2023</u> (Continued)

Financial Planning, Accounting and Reporting (Cont'd)

Other Special Federal and/or State Projects

The financial exhibits are contained within the Special Revenue Section of the ACFR. This section of the ACFR documents the financial position pertaining to the aforementioned special projects.

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the ACFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2023. The reimbursement form was reviewed, and no exceptions were noted.

Travel Expense and Reimbursement Policy

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations include requirements for the District to establish a maximum travel amount for the year and to ensure that the maximum amount is not exceeded. The regulations also require that all travel must be preapproved by the Board of Education and Superintendent and that a brief report detailing the key issues addressed at the travel event must be submitted after the travel event has occurred. Overall compliance was noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 states:

a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

HARDING TOWNSHIP SCHOOL DISTRICT ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE FISCAL YEAR ENDED JUNE 30, 2023 (Continued)

School Purchasing Programs (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made"

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law"

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$44,000 (with a Qualified Purchasing Agent) and \$32,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$20,200 for 2022-2023.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. No exceptions were noted.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4, amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

School Food Service

The District does not participate in the Child Nutrition Program.

HARDING TOWNSHIP SCHOOL DISTRICT ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE FISCAL YEAR ENDED JUNE 30, 2023 (Continued)

Student Body Activities

In planning and performing our audit of the financial statements of the Board, we considered the condition of the student activity records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have noted no findings.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2022 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the disabled, and resident low-income students. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers without exception. The information that was included on the workpapers was verified on a test basis without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed State forms or their equivalent.

The District's written procedures for the recording of student enrollment data appear to be adequate.

Pupil Transportation

Our audit procedures included a test of on-roll status reported on the 2022-2023 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Testing for Lead of All Drinking Water in Educational Facilities

The District did submit the annual Statement of Assurance to the NJ Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

Facilities and Capital Assets

The District did not have any active SDA projects.

Management Suggestions

COVID-19 Federal Funding

It is likely that the District will undergo some review of its COVID-19 federal funding if only at a desk review level by state and/or federal agencies. We strongly suggest that the District ensures that these funds are utilized in accordance with the applicable federal requirements especially with respect to procurement. Additionally, we strongly suggest that the District ensures that these funds are accounted for in the state account numbers designated by the NJ Department of Education and that any applicable Board policies are current with respect to federal grant requirements.

Reconciling Food Service Management Contractor's Operating Statement with District Records

It is suggested that the District reconcile the revenue and expenses per the Food Service Management Contractor's Operating Statement with the District's records on a monthly basis.

HARDING TOWNSHIP SCHOOL DISTRICT ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE FISCAL YEAR ENDED JUNE 30, 2023 (Continued)

Status of Prior Year's Findings/Recommendations

There were no prior year findings or recommendations.

	()	2023-2024 /	Applicatio	2023-2024 Application for State School Aid	School Ai	þ		Ñ	ample for	Sample for Verification	c.	
	Reported	Reported on	Repoi	Reported on Worknaners			Select Select	Sample Selected from	Verifi Regi	Verified per Registers		
	OnO	On Roll	On	on Roll	En	Errors	Work	Workpapers	On	On Roll	Errors	ors
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared
Half Day Preschool 3 Years Old	9		9				8		8			
Half Day Preschool 4 Years Old	L		L				6		6			
Full Day Kindergarten	32		32				33		33			
Grade One	35		35				23		23			
Grade Two	23		23				33		33			
Grade Three	32		32				21		21			
Grade Four	22		22				30		30			
Grade Five	31		31				22		22			
Grade Six	18		18				20		20			
Grade Seven	19		19				20		20			
Grade Eight	19		19				27		27			
Subtotal	244		244				246		246			
Special Education:												
Elementary	24		24				ю		ŝ			
Middle	17		17				7		7			
Subtotal	41		41				5		5			
Totals	285	- 0 -	285	- 0 -	-0-	- 0 -	251	- 0 -	251	- 0 -	-0-	- 0 -
Percentage Error					0.00%	0.00%					0.00%	0.00%

HARDING TOWNSHIP SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2022

HARDING TOWNSHIP SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2022

	Verified to Application and Sample Register Errors	2 – [%]	- -	4 -0-	0.00%
	Sample Veri Selected Appl from a Workpapers Rey	3 - 2	- -	4	
Resident Low Income	Errors				0.00%
	Reported on Workpapers as Low Income	0 3 0	3 - 7	6	
	Reported on ASSA as Low Income	α α	3 - 2	6	
	Sample Errors			- 0 -	0.00%
	Sample Verified		- [w]	<i>6</i>	II
Private Schools for Disabled	Sample for Verficiation		- [w	6	
rivate Schoo	Errors			0-	0.00%
F	Reported Reported on on ASSA Workpapers as Private as Private Schools Schools		9	6	
	Reported on ASSA as Private Schools		9	6	
		Full Day Kindergarten Grade Three Grade Four Grade Nine Subtotal	Special Education: Elementary School Middle School Subtotal	Totals	Percentage Error

HARDING TOWNSHIP SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2022

			Transpo	ortation		
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors
Regular - Public Schools	196	196		11	11	
Regular - Special Education	27	27		2	2	
Transported - Non Public	53	53		3	3	
AIL - Non Public	152	152		7	7	
Special Needs - Public	13	13		1	1	
Special Needs - Private	2.5	2.5		1	1	
Totals	443	443	- 0 -	25	25	- 0 -
Percentage Error			0.00%			0.00%

	Reported	Recalculated
Average Mileage - Regular Including Grade PK Students	6.1	6.1
Average Mileage - Regular Excluding Grade PK Students	6.1	6.1
Average Mileage - Special Education with Special Needs	6.2	6.2

HARDING TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2023

EXCESS SURPLUS CALCULATION AT 6/30/2023

REGULAR DISTRICT

SECTION 1

A. 2% Calculation of Excess Surplus

2022-2023 Total General Fund Expenditures per the ACFR, Ex. C-1 Increased by:	\$ 13,671,311 (B)
Transfer from Capital Outlay to Capital Projects Fund	\$ -0- (B1a)
Transfer from Capital Reserve to Capital Projects Fund	\$ -0- (B1b)
	<u> </u>
Decreased by:	
On-Behalf TPAF Pension and Social Security	\$ 1,896,091 (B2a)
	() /
Adjusted 2022-2023 General Fund Expenditures [(B)+(B1's)-(B2's)]	\$ 11,775,220 (B3)
2% of Adjusted 2022-2023 General Fund Expenditures [(B3) times .02]	\$ 235,504 (B4)
Enter Greater of (B4) or \$250,000	\$ 250,000 (B5)
Increased by: Allowable Adjustment	\$ 58,146 (K)
More income the providence of \mathbf{D} - \mathbf{D} - \mathbf{D} - \mathbf{D} - \mathbf{D}	f = 200.14(-1)
Maximum Unassigned Fund Balance [(B5)+(K)]	<u>\$ 308,146</u> (M)
Maximum Unassigned Fund Balance $[(B3)^+(K)]$	<u>\$ 308,146</u> (M)
SECTION 2	<u>\$ 308,140</u> (M)
SECTION 2	
SECTION 2 Total General Fund - Fund Balances @ 6/30/2023	<u>\$ 3,052,968</u> (C)
SECTION 2 Total General Fund - Fund Balances @ 6/30/2023 (Per ACFR Budgetary Comparison Schedule C-1)	
SECTION 2 Total General Fund - Fund Balances @ 6/30/2023 (Per ACFR Budgetary Comparison Schedule C-1) Decreased by:	\$ 3,052,968 (C)
SECTION 2 Total General Fund - Fund Balances @ 6/30/2023 (Per ACFR Budgetary Comparison Schedule C-1) Decreased by: Assigned- Year-end Encumbrances	<u>\$ 3,052,968</u> (C) <u>\$ 20,627</u> (C1)
SECTION 2 Total General Fund - Fund Balances @ 6/30/2023 (Per ACFR Budgetary Comparison Schedule C-1) Decreased by: Assigned- Year-end Encumbrances Legally Restricted - Subsequent Year's Expenditures	\$ 3,052,968 (C) \$ 20,627 (C1) \$ -0- (C2)
SECTION 2 Total General Fund - Fund Balances @ 6/30/2023 (Per ACFR Budgetary Comparison Schedule C-1) Decreased by: Assigned- Year-end Encumbrances Legally Restricted - Subsequent Year's Expenditures Excess Surplus - Subsequent Year's Expenditures	<u>\$ 3,052,968</u> (C) <u>\$ 20,627</u> (C1) <u>\$ -0-</u> (C2) <u>\$ 380,548</u> (C3)
SECTION 2 Total General Fund - Fund Balances @ 6/30/2023 (Per ACFR Budgetary Comparison Schedule C-1) Decreased by: Assigned- Year-end Encumbrances Legally Restricted - Subsequent Year's Expenditures Excess Surplus - Subsequent Year's Expenditures Other Restricted Fund Balances	\$ 3,052,968 (C) \$ 20,627 (C1) \$ -0- (C2) \$ 380,548 (C3) \$ 1,993,324 (C4)
SECTION 2 Total General Fund - Fund Balances @ 6/30/2023 (Per ACFR Budgetary Comparison Schedule C-1) Decreased by: Assigned- Year-end Encumbrances Legally Restricted - Subsequent Year's Expenditures Excess Surplus - Subsequent Year's Expenditures	<u>\$ 3,052,968</u> (C) <u>\$ 20,627</u> (C1) <u>\$ -0-</u> (C2) <u>\$ 380,548</u> (C3)
SECTION 2 Total General Fund - Fund Balances @ 6/30/2023 (Per ACFR Budgetary Comparison Schedule C-1) Decreased by: Assigned- Year-end Encumbrances Legally Restricted - Subsequent Year's Expenditures Excess Surplus - Subsequent Year's Expenditures Other Restricted Fund Balances	\$ 3,052,968 (C) \$ 20,627 (C1) \$ -0- (C2) \$ 380,548 (C3) \$ 1,993,324 (C4)

HARDING TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2023 (Continued)

Restricted Fund Balance - Excess Surplus [(U1)-(M)] IF NEGATIVE, ENTER -0-	\$ 350,323 (E)
Recapitulation of Excess Surplus as of June 30, 2023	
Restricted Excess Surplus - Subsequent Year's Expenditures Restricted Excess Surplus [(E)] Fund Balance Restricted for 2022-2023 per S1701	\$ 380,458 (C3) \$ 350,323 (E) \$ -0- (F)
Total [(C3)+(E)+(F)]	<u>\$ 730,781</u> (D)
Detail of Allowable Adjustments	
Impact Aid Sale and Lease Back Extraordinary Aid Additional Nonpublic School Transportation Aid	\$ -0- (H) \$ -0- (I) \$ -0- (J1) \$ 58,146 (J2)
Total Adjustments ((H)+(I)+(J1)+(J2))	<u>\$ 58,146</u> (K)
Detail of Other Restricted Fund Balance <u>Statutory restrictions:</u> Approved Unspent Separate Proposal	
Capital Outlay for a District with a Capital Outlay SGLA Sale and Lease Back Reserve Capital Reserve Maintenance Reserve Emergency Reserve	\$ -0- \$ -0- \$ 1,806,782 \$ 123,000 \$ -0-
Tuition Reserve Unemployment Compensation Waiver Offset Reserve Other State/Governmental-mandated Reserve	\$ 1,806,782 \$ 123,000 \$ -0- \$ -0- \$ 63,542 \$ -0- \$ -0- \$ -0-
Total Other Restricted Fund Balance	<u>\$ 1,993,324</u> (C4)

HARDING TOWNSHIP SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS FISCAL YEAR ENDED JUNE 30, 2023

It is recommended that:

1. <u>Administrative Practices and Procedures</u>

None

2. Financial Planning, Accounting and Reporting

None

3. <u>School Purchasing Program</u>

None

4. <u>School Food Service</u>

None

5. <u>Student Body Activities</u>

None

6. <u>Application for State School Aid</u>

None

7. <u>Pupil Transportation</u>

None

8. <u>Facilities and Capital Assets</u>

None

9. <u>Status of Prior Year's Findings/Recommendations</u>

None