#### **BOARD OF EDUCATION**

#### HOPE TOWNSHIP SCHOOL DISTRICT

## **COUNTY OF WARREN**

## **STATE OF NEW JERSEY**

## **REPORT OF ADMINISTRATIVE FINDINGS**

# FINANCIAL, COMPLIANCE AND PERFORMANCE

JUNE 30, 2023

### AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS-FINANCIAL, COMPLIANCE AND PERFORMANCE

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# ARDITO & COMPANY LLC

1110 Harrison Street, Suite C Frenchtown, New Jersey 08825-1192 908-996-4711 Fax: 908-996-4688 e-mail: anthony@arditoandcompany.com

## **REPORT OF INDEPENDENT AUDITORS**

Honorable President and Members of the Board of Education Hope Township School District County of Warren, New Jersey

We have audited, in accordance with generally accepted audit standards and *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Hope Township School District in the County of Warren for the year ended June 30, 2023, and have issued our report thereon dated November 30, 2023.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of the Hope Township School District Board of Education's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

**Anthony** Ardito

Licensed Public School Accountant No. 2369 ARDITO & COMPANY LLC

Date: November 30, 2023

### ADMINISTRATIVE FINDINGS-FINANCIAL, COMPLIANCE AND PERFORMANCE

#### **Scope of Audit**

The audit covered the financial transactions of the Board Secretary/School Business Administrator, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

#### **Administrative Practices and Procedures**

#### **Insurance**

Insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the district's ACFR.

#### **Official Bonds**

Name	Position	<u>Amount</u>
Andrew Italiano	Business Administrator/Board Secretary	\$160,000

#### Financial Planning, Accounting and Reporting

#### **Examination of Claims**

The State purchase order system is fully operational in that purchase orders are issued for the financial transactions of the Board.

An examination of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

#### **Payroll Account**

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Chief School Administrator and were certified by the President of the Board and Board Secretary/School Business Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the current fund.

The Board, at present, processes the payroll through an approved off-site computer system.

#### **Reserve for Encumbrances Accounts Payable**

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered and it was determined that no blanket purchase orders were included in the balance of the reserves for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

#### **Classification of Expenditures**

The coding of expenditures was tested for proper classification in accordance with <u>N.J.A.C.</u> 6A:23-16.2f as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with *N.J.A.C.* 6A:23A-8.3. As a result of the procedures performed, no transaction error rate was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

#### **Board Secretary's/Treasurer's Records**

The financial records, books of accounts and minutes maintained by the Secretary were in satisfactory condition. The bank reconciliations were examined and were found to be in agreement with the records of the Secretary.

#### Finding 2023-001 (ACFR finding 2023-001):

Balance sheet asset or liability general ledger accounts were not reconciled to the underlying account detail.

#### **Recommendation**:

The district should document and implement internal controls to monitor the preparation of asset and liability reconciliations to ensure accounts are reconciled to the underlying account detail on a monthly basis.

#### Finding 2023-002 (ACFR finding 2023-003):

Line-item transfers to an advertised appropriation account identified as general administration, school administration, central services and administrative information technology or other support services that, on a cumulative basis, exceed 10 percent of the amount included in the original budget, require county superintendent approval. N.J.A.C. 6A:23A-13.3(g)

#### **Recommendation**:

Executive County Superintendent approval should be requested for any transfer to an advertised administrative account [general administration (230), school administration (240), central services (251), or administrative information technology (252)] that is cumulatively more than 10 percent of that amount. The district should maintain documentation that substantiates the request was received by the Executive County Superintendent when written approval is not received.

## Finding 2023-003 (ACFR finding 2023-002):

Several budgetary line accounts were over-expended during the fiscal year and at June 30 despite the Board Secretary's monthly certification to the contrary (N.J.A.C. 6A:23A-16.10).

#### **<u>Recommendation</u>**:

Approved budgetary line accounts should not be over-expended. The Board Secretary should not approve the issuance of purchase orders that would cause over-expenditure in the line account to be charged, prior to the board approving the requested transfer of additional appropriations to cover such orders. The Board Secretary should file monthly certifications of the budgetary line item status which are consistent with the actual budgetary records.

# <u>Elementary and Secondary Education Act (E.S.E.A.), as amended by the Every Student Succeeds Act (ESSA)</u>

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the ACFR. This section of the ACFR documents the financial position pertaining to the projects under Title I and II of the Elementary and Secondary Education Act, as amended.

#### **Other Special Federal and/or State Projects**

The district's Special Projects were approved as listed on Schedule A and Schedule B located in the single audit section of the Annual Comprehensive Financial Report (ACFR).

Our audit of the Federal and State funds on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the ACFR. This section of the ACFR documents the financial position pertaining to the aforementioned special projects.

#### T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district school employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

The amount of the expenditure charged to the current year's Final Report(s) for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

#### **School Purchasing Programs**

#### **Contracts and Agreements Requiring Advertisement for Bids**

Effective April 17, 2000, *N.J.S.A.* 18A:18A (Public School Contracts Law) was revised by P.L.1999,c.440 (originally known as Assembly Bill No. 3519). Rules and regulations pertaining to the amended law are to be promulgated by the Division of Local Government Services, with consultation from the Commissioner of Education.

#### N.J.S.A. 18A:18A-3 is amended to read as follows:

- **a.** When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in the contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the board of education without public advertising for bids and bidding therefore, except that the board of education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. (pending before the Legislature as section 15 of this bill) of section 9 of P.L.1971,c.198(C.40A:11-9) the board of education may establish that the bid threshold may be up to \$36,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.
- **b.** Commencing in the fifth year after the year in which P.L.1999,c.440 takes effect, and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the board of education is permitted to establish as set forth in subsection **a.** of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.18A:18A-2(pending before the Legislature as section 50 of this bill), and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made.

Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to paragraph (1) of subsection **a.** of N.J.S.18A:18A-5 may be awarded for a period not exceeding 12 consecutive months.

<u>N.J.S.A.</u>18A:18A-4 (as amended) states, "Every contract or agreement for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law.

Effective July 1, 2021 and thereafter the bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$44,000 (with a Qualified Purchasing Agent) and \$32,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is currently \$22,400.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Solicitor's opinion should be sought before a commitment is made.

Within the state budgeting structure and general ledger accounting system, payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies are not accumulated by category type. As such, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated that no individual payments, contracts or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provisions of <u>N.J.S.A.</u>8A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per <u>N.J.S.A.</u> 18A:18A-5.

Within the state budgeting structure and general ledger accounting system, payments are not accumulated for purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained. Our examination did reveal, however, that the following purchases were made through the use of State contracts:

Furniture and Equipment Computer Equipment

#### **School Food Service**

The financial transactions and statistical records of the school food services fund were reviewed. The district utilizes White Township Board of Education's food service opertions under a shared service agreement. White Township Board of education is responsible for all depositinf and expending monies for the operation of the food service program.

#### **Student Body Activities**

A cash receipts and disbursements records were maintained in good condition.

All receipts appear to be promptly deposited in the bank.

Payment authorizations, invoices and other supporting data were presented and available for audit.

#### **Application for State School Aid**

Our audit procedures included a test of the information reported in the October 15, 2022, Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, low-income and bilingual. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers without exception. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed state forms or their equivalent.

The District has adequate procedures for the recording of student enrollment data.

#### **Pupil Transportation**

Our audit procedures included a test of on-roll status reported in the 2022-2023 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

#### **Facilities and Capital Assets**

Our procedures included a review of the SDA grant agreement for consistency with recording SDA revenue, transfer of local funds from the general fund or from the capital reserve account, and awarding of contracts for eligible facilities construction. Based on our review, the District complied with these procedures.

#### Testing for Lead of All Drinking Water in Educational Facilities

The school district adhered to all the requirements of N.J.A.C. 26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities.

The school district submitted the annual Statement of Assurance to the Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g)

#### **Follow-up on Prior Years' Findings**

In accordance with government auditing standards, our procedures included a review of all prior year recommendations. There were no prior year findings.

#### **Recommendations**

- 1. The district should document and implement internal controls to monitor the preparation of asset and liability reconciliations to ensure accounts are reconciled to the underlying account detail on a monthly basis.
- 2. Executive County Superintendent approval should be requested for any transfer to an advertised administrative account [general administration (230), school administration (240), central services (251), or administrative information technology (252)] that is cumulatively more than 10 percent of that amount. The district should maintain documentation that substantiates the request was received by the Executive County Superintendent when written approval is not received.
- 3. Approved budgetary line accounts should not be over-expended. The Board Secretary should not approve the issuance of purchase orders that would cause over-expenditure in the line account to be charged, prior to the board approving the requested transfer of additional appropriations to cover such orders. The Board Secretary should file monthly certifications of the budgetary line item status which are consistent with the actual budgetary records.

#### Acknowledgement

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to the members of the audit team.

#### APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2022

	Repor A.S.	2 <u>3-2024 A</u> ted on .S.A. <u>Roll</u> <u>Shared</u>	Repor Work	n for Stat ted on papers <u>Roll</u> <u>Shared</u>		<u>l Aid</u> rrors Shared	Selec	Sa ample ted from <u>kpapers</u> Shared	Veri Re	r Verificat fied per gisters <u>n Roll</u> Shared	Err Re	ors per gisters <u>n Roll</u> <u>Shared</u>	Sample for Verifi-	oll-Related S Sample <u>Verified</u>	Services Sample <u>Errors</u>	A.S F	Private oorted on S.S.A. as private school	Schools for Sample for Verifi- cation	• Handicapp Sample <u>Verified</u>	oed Sample <u>Errors</u>		rivate Schoo elated Servi Sample <u>Verified</u>	
Half Day Preschool-3yrs	2		2				2		2														
Half Day Preschool-4yrs	10		10				6		6														
Full Day Kindergarten	9		9				6		6														
One	14		14				9		9														
Two	9		9				6		6														
Three	10		10				6		6														
Four	10		10				6		6														
Five	12		12				7		7														
Six	7		7				4		4														
Seven	7		7				4		4														
Eight	10		10				6		6														
Subtotal	100	0	100	0	0	0	62	0	62	0	0	(	0	0	0		) 0	0	0	0	0	0	0
Sp. Ed. Elementary	21		21				13		13														
Sp. Ed. Middle	10		10				6		6														
Sp. Ed. High																	1	1	1				
Subtotal	31	0	31	0	0	0	19	0	19	0	0	(	0	0	0		1 0	1	1	0	0	0	0
Totals	131	0	131	0	0	0	81	0	81	0	0	(	0	0	0		1 0	1	1	0	0	0	0
Percentage Error					<u>0.00</u> %	<u>0.00</u> %					<u>0.00</u> %	<u>0.00</u> 9	6		<u>0.00</u> %	5				<u>0.00</u> %			<u>0.00</u> %

#### APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2022

	Low Income				for Verificati			ngual Education		Sample for Verification			
	Reported on A.S.S.A. as	Reported on Workpapers as		Sample Selected	Verified to Application			Reported on A.S.S.A. as	Reported on Workpapers as		Sample	Verified to	
	Low	Low		from	and	Sample		Bilingual	Bilingual		Selected from	Test Score	Sample
	Income	Income	Errors	Workpapers	Register	Errors		Education	Education	Errors	Workpapers	and Register	Errors
Full Day Kindergarten	1	1		1	- 1							-	
One	2	2		2	2								
Two	0	0		0	0								
Three	0	0		0	0		Bilingual Students	0	0	0	0	0	0
Four	2	2		2	2								
Five	1	1		1	1		Percentage Error			0.00%			0.00%
Six	2	2		2	2								
Seven	1	1		1	1								
Eight	2	2		2	2								
Sp. Ed. Elementary	5	5		5	5								
Sp. Ed. Middle	0	0		0	0								
Totals	16	16	0	16	16	0							
Percentage Error			<u>0.00</u> %			<u>0.00</u> %							

	<b>Transportation</b>								
	Reported on DRTRS by <u>DOE</u>	Reported on DRTRS by <u>District</u>	Errors	Tested	Verified	<u>Errors</u>			
RegPublic Schools	85	85		65	65				
Transported-Non-Public	0	0		0	0				
Special Needs-Public	14	14		11	11				
Totals	99	99	0	76	76	0			
Percentage Error						0.00%			

#### ANALYSIS OF EXCESS GENERAL FUND FREE BALANCE June 30, 2023

#### THE CALCULATION OF THE 2% EXCESS AT JUNE 30, 2023 IS AS FOLLOWS :

B Bla Blb Blc	INCREASED BY: TRANSFER TO FOOD SERVICE FUND TRANSFER FROM CAPITAL OUTLAY TO CAPITAL PROJECTS FUND TRANSFER FROM CAPITAL RESERVE TO CAPITAL PROJECTS FUND DECREASED BY:	\$ 5,724,737			
B2a	ON-BEHALF TPAF PENSION/PRM & SOCIAL SECURITY	(747,454	)		
B2b	ASSETS ACQUIRED UNDER CAPITAL LEASES				
B2c B3	ADJUSTMENT FOR DISALLOWED EXPENDITURES ADJUSTED 2022-2023 GENERAL FUND EXPENDITURES		\$	4 077 292	
ВЭ	ADJUSTED 2022-2023 GENERAL FUND EXPENDITURES		Ъ	4,977,283	
B4	GREATER OF .02 OF EXPENDITURES OR \$250,000		\$	250,000	
Κ	INCREASED BY: ALLOWABLE ADJUSTMENT			936	
М	MAXIMUM UNRESERVED/UNDESIGNATED FUND BALANCE			5.04% \$	250,936
С	GENERAL FUND FUND BALANCE AT 6-30-2023 (per ACFR Budgetary Schedule C-1)		\$	1,657,013	
	DECREASED BY:				
C1	YEAR END ENCUMBRANCES			(40,006)	
C2	LEGALLY RESTRICTED - DESIGNATED FOR SUBSEQUENT YEARS' EXPENDITURES				
C3	LEGALLY RESTRICTED - EXCESS SURPLUS - DESIGNATED FOR SUBSEQUENT YEARS' EXPENDITURES			(127,979)	
C4	OTHER RESERVED FUND BALANCES			(1,365,449)	
C5	ASSIGNED FUND BALANCE - UNRESERVED - DESIGNATED FOR SUBSEQUENT YEARS' EXPENDITURES			(283,427)	<i></i>
U1	TOTAL UNASSIGNED FUND BALANCE			-3.21%	(159,848)
C6	INCREASED BY: ADJUSTMENT FOR DISALLOWED EXPENDITURES				-
U2	TOTAL UNRESERVED/UNDESIGNATED FUND BALANCE FOR EXCESS SURPLUS CALCULATION				(159,848)
Ε	EXCESS SURPLUS-RESERVED FUND BALANCE (IF NEGATIVE, NO ADDITIONAL RESERVED AMOUNT)			<u>\$</u>	(410,784)

#### ANALYSIS OF EXCESS GENERAL FUND FREE BALANCE June 30, 2023

	RECAPITULATION OF EXCESS SURPLUS AS OF JUNE 30, 2023		
C3	RESERVED EXCESS SURPLUS - DESIGNATED FOR SUBSEQUENT YEARS' EXPENDITURES	\$	127,979
Е	RESERVED EXCESS SURPLUS		-
	TOTAL	\$	127,979
Н	DETAIL OF ALLOWABLE ADJUSTMENTS: IMPACT AID		
н			
1	SALE & LEASE-BACK		
J1	EXTRAORDINARY AID		0.0
J2	ADDITIONAL NON-PUBLIC SCHOOL TRANSPORTATION AID		936
K	TOTAL ADJUSTMENTS	<u>\$</u>	936
	DETAIL OF OTHER RESTRICTED FUND BALANCE:		
	STATUTORY RESTRICTIONS:		
	APPROVED UNSPENT SEPARATE PROSAL		
	CAPITAL OUTLAY FOR A DISTRICT WITH A CAPITAL OUTLAY SGLA		
	RESERVE FOR UNEMPLOYMENT CLAIMS	\$	52,604
	CAPITAL RESERVE		776,147
	MAINTENANCE RESERVE		239,447
	EMERGENCY RESERVE		167,251
	TUITION RESERVE		130,000
	OTHER STATE/GOV'T MANDATED RESERVES		
	OTHER RESERVES FUND BALANCE NOT NOTED ABOVE		-
C-4	TOTAL OTHER RESTRICTED FUND BALANCE	\$	1,365,449

#### HOPE TOWNSHIP SCHOOL DISTRICT AUDIT RECOMMENDATIONS SUMMARY FOR THE FISCAL YEAR ENDED JUNE 30, 2023

Recommendations:

1. Administrative Practices and Procedures

None

#### 2. Financial Planning. Accounting and Reporting

**Finding 2023-001:** The district should document and implement internal controls to monitor the preparation of asset and liability reconciliations to ensure accounts are reconciled to the underlying account detail on a monthly basis.

**Finding 2023-002:** Executive County Superintendent approval should be requested for any transfer to an advertised administrative account [general administration (230), school administration (240), central services (251), or administrative information technology (252)] that is cumulatively more than 10 percent of that amount. The district should maintain documentation that substantiates the request was received by the Executive County Superintendent when written approval is not received.

**Finding 2023-003:** Approved budgetary line accounts should not be over-expended. The Board Secretary should not approve the issuance of purchase orders that would cause over-expenditure in the line account to be charged, prior to the board approving the requested transfer of additional appropriations to cover such orders. The Board Secretary should file monthly certifications of the budgetary line item status which are consistent with the actual budgetary records.

3. School Purchasing Programs

None

4. School Food Service

None

5. Student Body Activities

None

6. Application for State School Aid

None

7. Pupil Transportation

None

8. Facilities and Capital Assets

None

9. Miscellaneous

None

10. Status of Prior Year Audit Findings/Recommendations

A review was performed on the prior year recommendations. There were no prior year findings.