RANDOLPH TOWNSHIP SCHOOL DISTRICT

COUNTY OF MORRIS

AUDITORS' MANAGEMENT REPORT ON

ADMINISTRATIVE FINDINGS - FINANCIAL,

COMPLIANCE AND PERFORMANCE

FISCAL YEAR ENDED JUNE 30, 2023

RANDOLPH TOWNSHIP SCHOOL DISTRICT COUNTY OF MORRIS

AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE

FINDINGS - FINANCIAL,

COMPLIANCE AND PERFORMANCE

FISCAL YEAR ENDED JUNE 30, 2023

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Mount Arlington, NJ Newton, NJ Bridgewater, NJ

973.298.8500 nisivoccia.com

Independent Member BKR International

December 8, 2023

The Honorable President and Members of the Board of Education Township of Randolph School District County of Morris, NJ

We have audited, in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Township of Randolph School District in the County of Morris for the fiscal year ended June 30, 2023, and have issued our report thereon dated December 8, 2023.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated December 8, 2023, on the financial statements of the Board.

We will review the status of our suggestions and comments during our next audit engagement. We have already discussed the suggestions and comments with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the suggestions or comments.

This report is intended solely for the information and use of the Township of Randolph School District's Board of Education, management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

NISIVOCCIA LLP

Licensed Public School Accountant #1154

Francis Jones of Nisivoccia LLP Francis Jones

Certified Public Accountant

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator, the activities of the Board of Education and the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the District's ACFR.

Officials in Office and Surety Bonds

Name	<u>Position</u>	Coverage
Stephen Frost	Business Administrator	\$ 420,000
Katherine DeRiso	Assistant Business Administrator	400,000
Elizabeth Moreland	Assistant Business Administrator	420,000
Moira Hardesty	Assistant Business Administrator	420,000

P.L. 2020, c.44

Our audit procedures included an inquiry and subsequent review of health benefit data required per N.J.S.A. 18A:16-13.3 (Chapter 44) submitted for the year on audit. The Chapter 44 summary report was reviewed for reasonableness and timeliness.

The data submitted did include all health benefit plans offered by the school district.

The school district data certification was completed by the chief school administrator. The school district Chapter 44 data was submitted timely.

The data certification date does not reflect a submission date later than 60 days after the end of the enrollment period.

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were different than estimated costs. The Board made a proper adjustment to the billings to sending districts for the change in per pupil costs in accordance with N.J.A.C. 6A:23A-3.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

(Continued)

Financial Planning, Accounting and Reporting (Cont'd)

Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account. Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the general fund. All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/School Business Administrator and the Chief School Administrator. The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendents and business administrator) to the New Jersey Department of Treasury was filed in a timely manner.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, we also reviewed administrative coding classifications to determine overall reliability and compliance with *N.J.A.C.* 6A:23A-8.2. As a result of the procedures performed, a transaction error rate of 0% was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments.

Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained herein within the Special Revenue Section of the District's ACFR. This section of the ACFR documents the financial position pertaining to projects under Title I, Title II and Title III of the Elementary and Secondary Education Act as amended and reauthorized.

FISCAL YEAR ENDED JUNE 30, 2023

(Continued)

Financial Planning, Accounting and Reporting (Cont'd)

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the ACFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the ACFR. This section of the ACFR documents the financial position pertaining to the aforementioned special projects.

T.P.A.F. Reimbursement

Our audit procedures included a test of the bi-weekly reimbursement forms filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2023. The reimbursement form was reviewed and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 states:

- a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.
- b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made "

(Continued)

School Purchasing Programs (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law...."

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$44,000 (with a Qualified Purchasing Agent) and \$32,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$20,200 for 2022-23.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made. Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted. The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4. Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5. The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

School Food Service

The school food service program was not selected as a major federal and/or state program. However, the program expenditures exceeded \$100,000 in Federal and/or State support. Accordingly, we inquired of school management, or the appropriate school food service personnel, as to whether the State School Authority (SFA) had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

Non-program foods were purchased, prepared or offered for sale. The Statement of Revenue, Expenses and Changes in Net Position in the ACFR Schedule B-5 does separate program and non-program revenue and program and non-program cost of goods sold.

(Continued)

School Food Service (Cont'd)

We inquired of management about the public health emergency procedures/practices that the SFA instituted to provide meals to students, maintenance of all applicable production records, meal counts, noncompetitive procurements, modification of existing contracts and applicable financial records to document the specific costs applicable to the emergency operations. We also inquired if the FSMC received a loan in accordance with the Payroll Protection Plan and whether the funds were used to pay for costs applicable to the Food Service Programs. We also inquired if the PPP Loan was subsequently forgiven and the FSMC refunded or credited the applicable amounts to the SFA if the FSMC received a PPP loan.

Student Body Activities

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Student Activities records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2022 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, low income students and bilingual students. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers with a few exceptions. The information that was included on the workpapers was verified on a test basis with minor exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed State forms or their equivalent.

The District has adequate written procedures for the recording of student enrollment data.

Finding 2023-01:

We noted that there were a few exceptions when comparing the District's Resident LEP Low Income students as reported on A.S.S.A. with the District's workpapers. However, since the exceptions were minor and we discussed the issue with the client, a formal recommendation is not deemed necessary.

Pupil Transportation

Our audit procedures included a test of on-roll status reported in the 2022-23 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with two exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

(Continued)

Pupil Transportation (Cont'd)

Finding 2023-02:

We noted that there were a few exceptions when comparing the information that was included on the DRTRS with the DRTRS Eligibility Summary Report. However, since the exceptions were minor and we discussed the issue with the client, a formal recommendation is not deemed necessary.

Facilities and Capital Assets

There were no active facilities projects funded with SDA grants during the current fiscal year.

Travel Expense and Reimbursement Policy

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations include requirements for the District to establish a maximum travel amount for the year and to ensure that the maximum amount is not exceeded. The regulations also require that all travel must be preapproved by the Board of Education and Superintendent and that a brief report detailing the key issues addressed at the travel event must be submitted after the travel event has occurred. Based on these procedures, we have no comments.

Testing for Lead of All Drinking Water in Educational Facilities

The District did submit the annual Statement of Assurance to the NJ Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

Management Suggestions

COVID-19 Federal Funding

It is likely that the District will undergo some review of its COVID-19 federal funding if only at a desk review level by state and/or federal agencies. We strongly suggest that the District ensures that these funds are utilized in accordance with the applicable federal requirements especially with respect to procurement. Additionally, we strongly suggest that the District ensures that these funds are accounted for in the state account numbers designated by the NJ Department of Education and that any applicable Board policies are current with respect to federal grant requirements.

Reconciling Food Service Management Contractor's Operating Statement with District Records

It is suggested that the District reconcile the revenue and expenses per the Food Service Management Contractor's Operating Statement with the District's records on a monthly basis.

Status of Prior Year's Findings/Recommendations

There were no prior year recommendations.

RANDOLPH TOWNSHIP SCHOOL DISTRICT SCHEDULE OF MEAL COUNT ACTIVITY FOOD SERVICE FUND NUMBER OF MEALS SERVED AND (OVER)/UNDERCLAIM ENTERPRISE FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2023

NOT APPLICABLE

RANDOLPH TOWNSHIP SCHOOL DISTRICT SCHEDULE OF NET CASH RESOURCES FOOD SERVICE FUND ENTERPRISE FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2023

NOT APPLICABLE

		2023-202	24 Applicati	on for Stat	2023-2024 Application for State School Aid				Sample fo	Sample for Verification	ion	
	Reported on	ed on	Reported on Worknapers	ed on			Selected from	ple d from	Verified per	ed per	Errors per Registers	per
	On Roll	llo	On Roll	apars toll	Errors	ors	Work	Workpapers	On Roll	toll	on Roll	oll
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared
Half Day Preschool 3 Years Old	33		33				33		33			
Half Day Preschool 4 Years Old	38		38				38		38			
Full Day Kindergarten	264		264				264		264			
Grade One	286		286				286		286			
Grade Two	279		279				279		279			
Grade Three	273		273				273		273			
Grade Four	274		274				274		274			
Grade Five	279		279				279		279			
Grade Six	242		242				242		242			
Grade Seven	270		270				270		270			
Grade Eight	271		271				271		271			
Grade Nine	282		282				282		282			
Grade Ten	267		267				267		267			
Grade Eleven	286	3	286	3			286	9	286	9		
Grade Twelve	302	7	302	7			302	4	302	4		
Subtotal	3,646	10	3,646	10			3,646	10	3,646	10		
Special Education:							•					
Elementary School	244 130		244 445				77 •		77			
Middle School	100	ŗ	100	Ç			ာ ၀		o 4		c	
rign School Subtotal	581	0 0	581	0 60			25		23		2	
Totals	4,227	13	4,227	13	0-	-0-	3,671	10	3,669	10	2	0-
Percentage Error					%00.0	%00.0					0.05%	%00.0

		Sample	Errors																				ф	,	0.00%
	Verified to Application	and	Register	2		1	2	2	2	3	-	3	1	8	2	2	25		3	2	2	7	32		ü
ow Income	Sample Selected	from	Workpapers	2		1	2	2	2	3	1	3	1	3	2	2	25		3	2	2	7	32		
Resident Low Income			Errors		-				2	2							5		4		0.5	-3.5	1.5		0.42%
	Reported on Workpapers	as Low	Income	26	18	21	12	21	24	30	18	27	15	25	21.0	26.5	284.5		31	12	34.0	77.0	361.5		
	Reported on ASSA	as Low	Income	26	17	21	12	21	22	28	18	27	15	25	21	26.5	279.5		35	12	33.5	80.5	360.0		
		Sample	Errors																				-0-	,	0.00%
s for Disabled		Sample	Verified																2	2	2	9	9		
Private Schools for Disabled	Sample	for	Verification																2	2	2	9	9		
	Reported on ASSA	as Private	Schools																4	4	11	19	19		
				Full Day Kindergarten	Grade One	Grade Two	Grade Three	Grade Four	Grade Five	Grade Six	Grade Seven	Grade Eight	Grade Nine	Grade Ten	Grade Eleven	Grade Twelve	Subtotal	Special Education:	Elementary School	Middle School	High School	Subtotal		Totals	Percentage Error

			Resident LE	P Low Income		
	•				Verified to	_
	Reported	Reported on		Sample	Application,	
	on ASSA	Workpapers		Selected	Register	
	as Low	as Low		from	and	Sample
	Income	Income	Errors	Workpapers	Test Scores	Errors
Full day Kindergarden		1	-1			
Grade One	3	3				
Grade Two	5	6	-1	1	1	
Grade Three	5	6	-1	1	1	
Grade Five	3	3				
Grade Six	5	5		1	1	
Grade Seven	1	1				
Grade Eight	2	2		1	1	
Grade Ten	1	1				
Grade Eleven	7	7		1	1	
Grade Twelve	4	4				
Subtotal	36	39	-3	5	5	
Special Education:						
Elementary School	3	3				
Middle School	1	1				
Subtotal	4	4				
Totals	40	43	-3	5	5	
Percentage Error			-7.50%	•		0.00%

			Resident LEP N	OT Low Income		
	Reported	Reported on		Sample	Verified to	
	on ASSA	Workpapers		Selected	Test Scores	
	as NOT Low	as NOT Low		from	and	Sample
	Income	Income	Errors	Workpapers	Register	Errors
Full Day Kindergarten	2	2				
Grade One	6	6				
Grade Two	1	1		1	1	
Grade Three	1	1				
Grade Four	5	5		1	1	
Grade Five	3	3		1	1	
Grade Six	1	1				
Grade Seven	2	2		1	1	
Grade Eight	4	4				
Grade Nine	4	4		1	1	
Grade Ten	3	3				
Grade Eleven	2	2		1	1	
Grade Twelve	2	2				
Subtotal	36	36		6	6	
Special Education:						
Elementary School	1	1		1	1	
Subtotal	1	1		1	1	
Totals	37	37		7	7	
Percentage Error			0.00%			0.00%

			Transpo	ortation		
	Reported on DRTRS	Reported on DRTRS	_			_
	by DOE	by District	Errors	Tested	Verified	Errors
Regular - Public Schools	1,713	1,713		16	16	
Regular - Special Education	317	317		3	1	2
Transported - Non Public	50	50		1	1	
AIL - Non Public	187	187		2	2	
Special Needs - Public	133	133		1	1	
Special Needs - Private	13	13		2	2	
Totals	2,413	2,413		25	23	2
Percentage Error			0.00%			8.00%

	Reported	Re- calculated
Average Mileage - Regular Including Grade PK Students	4.0	4.0
Average Mileage - Regular Excluding Grade PK Students	4.0	4.0
Average Mileage - Special Education with Special Needs	4.3	4.3

RANDOLPH TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2023

EXCESS SURPLUS CALCULATION

Section 1 - REGULAR DISTRICT

2022-23 Total General Fund Expenditures per the ACFR	\$ 114,733,112 (B)	
Increased by:		
Transfer from Capital Outlay to Capital Projects Fund	\$ -0- (B1a)	
Transfer from Capital Reserve to Capital Projects Fund	\$ -0- (B1b)	
Decreased by:		
On-Behalf TPAF Pension and Social Security	\$ 20,335,743 (B2a)	
Assets Acquired Under Leases and Financed Purchases	\$ 1,963,750 (B2b)	
Adjusted 2022 22 Congral Fund Evranditures [(D) ± (D1/s) (D2/s)]	\$ 02.422.610 (D2)	
Adjusted 2022-23 General Fund Expenditures [(B) + (B1's) - (B2's)]	\$ 92,433,619 (B3)	
2% of Adjusted 2022-23 General Fund Expenditures [(B3) times .02]	\$ 1,848,672 (B4)	
Enter Greater or (B4) or \$250,000	\$ 1,848,672 (B5)	
Increased by: Allowable Adjustment	\$ 1,406,539 (K)	
Maximum Unassigned Fund Balance [(B5) + (K)		\$ 3,255,211 (M)
Section 2		
Total General Fund - Fund Balances @ 6/30/23	\$ 22,986,582 (C)	
(Per ACFR Budgetary Comparison Schedule C-1)	\$ 22,960,362 (C)	
Decreased by:		
Year - End Encumbrances	\$ 4,529,481_(C1)	
Legally Restricted - Designated for Subsequent Year's Expenditures		
Excess Surplus - Designated for Subsequent Year's Expenditures	\$ -0- (C2) \$ -0- (C3) \$ 14,036,890 (C4)	
Other Restricted Fund Balances	\$ 14,036,890 (C4)	
Assigned - Designated for Subsequent Year's Expenditures	\$ 1,165,000 (C5)	
Absigned Designated for Subsequent Tear's Expenditures	Ψ 1,105,000 (C5)	
Total Unassigned Fund Balance [(C) - (C1) - (C2) - (C3) - (C4) - (C5)		\$ 3,255,211 (U1)

RANDOLPH TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2023 (Continued)

EXCESS SURPLUS CALCULATION

Section 3

Restricted Fund Balance - Excess Surplus [(U1 - (M)] IF NEGATIVE, ENTER \$ - 0 -	\$ -0- (E)
Recapitulation of Excess Surplus as of June 30, 2023	
Restricted Excess Surplus - Designated for Subsequent Year's Expenditures Restricted Excess Surplus [(E)]	\$ -0- (C3) \$ -0- (E)
Total [(C3) + (E)]	\$ -0- (D)
<u>Detail of Allowable Adjustments</u>	
Impact Aid	\$ -0- (H)
Sale and Lease-Back	\$ -0- (I)
Extraordinary Aid	\$ 920,312 (J1)
Additional Nonpublic School Tranportation Aid	\$ 75,506 (J2)
Supplemental Stabilization Aid received April 2023	\$ 410,721 (J3)
Total Adjustments $[(H) + (I) + (J1) + (J2) + J3)]$	\$ 1,406,539 (K)
Detail of Other Restricted Fund Balance	
Statutory Restrictions:	
Approved Unspent Separate Proposal	\$ -0-
Sale/Lease-Back Reserve	\$ -0-
Capital Reserve	\$ 12,674,495
Maintenance Reserve	\$ 1,362,395
Emergency Reserve	\$ -0-
Tuition Reserve	\$ -0-
Unemployment Reserve	\$ -0-
Other State/Governmental Mandated Reserve	\$ -0-
Other Restricted Fund Balance not Noted Above	\$ -0-
Total Other Restricted Fund Balance	\$ 14,036,890 (C4)

RANDOLPH TOWNSHIP SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS FISCAL YEAR ENDED JUNE 30, 2023

It is recommended that:

1.

	None
2.	Financial Planning, Accounting and Reporting
	None
3.	School Purchasing Program
	None
4.	School Food Service
	None
5.	Student Body Activities
	None
6.	Application for State School Aid
	None
7.	Pupil Transportation
	None
8.	Facilities and Capital Assets
	None
9.	Status of Prior Year's Findings/Recommendations
	None

Administrative Practices and Procedures