ROCKAWAY TOWNSHIP SCHOOL DISTRICT

COUNTY OF MORRIS

AUDITORS' MANAGEMENT REPORT ON

ADMINISTRATIVE FINDINGS - FINANCIAL,

COMPLIANCE AND PERFORMANCE

FISCAL YEAR ENDED JUNE 30, 2023

### $\frac{\text{ROCKAWAY TOWNSHIP SCHOOL DISTRICT}}{\text{COUNTY OF MORRIS}}$

#### AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE

#### FINDINGS - FINANCIAL,

#### COMPLIANCE AND PERFORMANCE

#### FISCAL YEAR ENDED JUNE 30, 2023

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Mount Arlington, NJ Newton, NJ Bridgewater, NJ 973.298.8500 nisivoccia.com

Independent Member BKR International

November 8, 2023

The Honorable President and Members of the Board of Education Rockaway Township School District County of Morris, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Rockaway Township School District in the County of Morris for the fiscal year ended June 30, 2023, and have issued our report thereon dated November 8, 2023.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated November 8, 2023, on the financial statements of the Board.

We will review the status of the comments during our next audit engagement. We have already discussed these comments and suggestions, if any, with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations.

This report is intended for the information of the Rockaway Township School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

NISIVOCCIA LLP

Man C Lee

Nisivoccia LLP

Man C. Lee

Licensed Public School Accountant #2527

Certified Public Accountant

#### Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

#### Administrative Practices and Procedures

#### <u>Insurance</u>

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the district's ACFR.

#### Officials in Office and Surety Bonds

<u>Name</u>	<u>Position</u>	Coverage
Lisa Palmieri Megan Slamb	Treasurer of School Monies Business Administrator	\$ 350,000 \$ 350,000

#### P.L. 2020, c.44

Our audit procedures included an inquiry and subsequent review of health benefit data required per N.J.S.A. 18A:16-13.3 (Chapter 44) submitted for the year on audit. The Chapter 44 summary report was reviewed for reasonableness and timeliness.

The data submitted did include all health benefit plans offered by the school district.

The school district data certification was completed by the chief school administrator. The school district Chapter 44 data was submitted timely.

The data certification date does not reflect a submission date later than 60 days after the end of the enrollment period.

#### **Tuition Charges**

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were less than estimated costs. The Board made a proper adjustment to the billings to sending districts for the difference in per pupil costs in accordance with N.J.A.C.6:23-3.1(f)3.

#### Financial Planning, Accounting and Reporting

#### **Examination of Claims**

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

(Continued)

#### Financial Planning, Accounting and Reporting (Cont'd)

#### Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and certified by the President of the Board and the School Business Administrator, and the Superintendent.

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the general fund.

The required certification (ECERT1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendents and business administrators) to the NJ Department of Treasury was filed by the March 15 due date.

#### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

#### Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6:23-2.2(g) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting as a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-2.4. As a result of the procedures performed, no transaction errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

#### Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments.

#### Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments.

#### Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the District's ACFR. This section of the ACFR documents the financial position pertaining to projects under Title I, Title II, Title III and Title IV of the Elementary and Secondary Education Act.

(Continued)

#### Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the ACFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the ACFR. This section of the ACFR documents the financial position pertaining to the aforementioned special projects.

#### Finding 2023-001:

The District obtained a 82% return rate of parental consent forms for the Special Education Medicaid Initiative ("SEMI") Medicaid Program, which was below the required 90%. However, as the District has made every attempt to obtain parental consent forms through follow-up letters and IEP meetings, a formal recommendation is not deemed necessary.

#### T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

#### T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2023. The reimbursement form was reviewed and no exceptions were noted.

#### **School Purchasing Programs**

#### Contracts and Agreements Requiring Advertisement for Bids

#### N.J.S.A. 18A:18A-3 states:

a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations.

If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made . . . . "

(Continued)

School Purchasing Programs (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law . . . ."

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$44,000 (with a Qualified Purchasing Agent) and \$32,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$20,200 for 2022-2023.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4. Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5. The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

#### School Food Service

The school food service program was not selected as a major federal or state program. However, the program expenditures exceeded \$100,000 in federal support. Accordingly, we inquired of school management, or the appropriate school food service personnel, as to whether the School Food Authority (SFA) had any Child Nutrition Program reimbursement overclaims or underclaims. No Exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

Non-program foods were purchased, prepared, or offered for sale. The Statement of Revenue, Expenses, and Changes in Net Position in the ACFR Schedule B-5 does separate program and non-program revenue and program and non-program cost of goods sold.

We inquired of management about the public health emergency procedures/practices that the SFA instituted to provide meals to all students, maintenance of all applicable production records, meal counts, noncompetitive procurements, modification of existing contracts and applicable financial records to document the specific costs applicable to the emergency operations.

(Continued)

#### School Food Service (Cont'd)

We also inquired if the FSMC received a loan in accordance with the Payroll Protection Plan and whether the funds were used to pay for costs applicable to the Food Service Programs. We also inquired if the PPP Loan was subsequently forgiven and the FSMC refunded or credited the applicable amounts to the SFA if the FSMC received a PPP loan.

#### Finding 2023-002:

During our test of the Food Service Management Company's ("FSMC") support for their billings, it was noted that the payroll registers were not provided by the Food Service Management company ("FSMC"). However, as the District switched FSMC beginning in the 2023-2024 fiscal year, a formal recommendation is not deemed necessary.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled "Proprietary Funds", Section G of the ACFR.

#### Student Body Activities

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Student Activities records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments.

#### Application for State School Aid

Our audit procedures included a test of enrollments and related services reported in the October 15, 2022 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the disabled, low income students, and military connected students. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers with minors exceptions. The information that was included on the workpapers was verified on a test basis with no exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed State forms or their equivalent.

The District has adequate written procedures for the recording of student enrollment data.

#### **Pupil Transportation**

Our audit procedures included a test of on-roll status reported in the 2022-2023 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with no exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exceptions were noted in our review of transportation related purchases of goods and services.

(Continued)

#### Travel Expenses

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations include requirements for the District to establish a maximum travel amount for the year and to ensure that the maximum amount is not exceeded. The regulations also require that all travel must be preapproved by the Board of Education and Superintendent and that a brief report detailing the key issues addressed at the travel event must be submitted after the travel event has occurred. Based upon the results of our testing, we have no comments except as noted below.

#### Finding 2023-003:

During our testing of travel related expenses, we noted that certain non-regular travel were not formally approved by the governing body. *N.J.S.A.* 18A:11-12 provides that prior approval for travel is required for employees and board members. The approval must be itemized by event, event total cost, and number of employees and school board/board of trustee members attending the event. As administration is aware of this and is currently in the process of implementing procedures to address this, a formal recommendation is not deemed necessary.

#### Testing for Lead of All Drinking Water in Educational Facilities

The District did submit the annual Statement of Assurance to the NJ Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

#### **Management Suggestions**

#### Reconciling Food Service Management Contractor's Operating Statement with District Records

It is suggested that the District reconcile the revenue and expenses per the Food Service Management Contractor's Operating Statement with the District's records on a monthly basis.

#### **COVID-19 Federal Funding**

It is likely that the District will undergo some review of its COVID-19 federal funding if only at a desk review level by state and/or federal agencies. We strongly suggest that the District ensures that these funds are utilized in accordance with the applicable federal requirements especially with respect to procurement. Additionally, we strongly suggest that the District ensures that these funds are accounted for in the state account numbers designated by the NJ Department of Education and that any applicable Board policies are current with respect to federal grant requirements.

#### Status of Prior Year's Findings/Recommendations

The prior year recommendations regarding FSMC's records and After School program deposits have been resolved.

2023-2024 Applica	Reported on Rep ASSA Wc	On Roll C	Full Shared Full	Full Day Preschool 3 Years Old 7	6	Full Day Kindergarten 235 235	224 224	201 201	227 227			214 214	245 245	228 228	1,962 1,962	Special Education:	Elementary School 257 257	165	422 422	2,384 -0- 2,384	Percentage Error
Application for State School Aid	Reported on Workpapers	On Roll	l Shared	7	6	35	24	01	27	081	192	14	45	28	62		57	165	22	84 -0-	. <b>II</b>
school Aid		Errors	Full Shared																	-0-	0.00% 0.00%
	Sample Selected from	Workpapers	Full Shared	7	6	235	224	201	227	180	192	214	245	228	1,962		15	10	25	1,987	
Sample for Verification	Verified per Registers	On Roll	1 Full Shared	7	6	235	224	201	227	180	192	214	245	228	1,962		15	10	25	-0- 1,987 -0-	
on	Errors per Registers	on Roll	Full Shared																	-0-	0.00% 0.00%

Private Schools for Disabled Sample for Sample Sample
Schools Verification
c
1 61
4
4

	Reside	ent LEP Low Inc	ome	Sample for Verification			
	Reported on	Reported on	_	Sample	Verified to		
	ASSA as	Workpapers		Selected	Test Scores,		
	LEP Not	as LEP Not		from	Application	Sample	
	Low Income	Low Income	Errors	Workpapers	and Register	Errors	
Full Day Kindergarten	4	4		1	1		
Grade One	6	6		2	2		
Grade Two	6	6		2	2		
Grade Three	4	4		1	1		
Grade Four	3	3		1	1		
Grade Five	2	2					
Grade Six	2	2					
Grade Seven	2	2		1	1		
Grade Eight	1	1					
Subtotal	30	30		8	8		
Special Education:							
Elementary School	3	3		1	1		
Middle School	3	3		1	1		
Subtotal	3	3			1		
Subtotal							
Totals	33	33		9	9		
Percentage Error		_	0.00%			0.00%	

	Resident	LEP Not Low Ir	ncome	Sample for Verification			
	Reported on ASSA as	Reported on Workpapers		Sample Selected	Verified to Test Scores,		
	LEP Not	as LEP Not		from	Application	Sample	
	Low Income	Low Income	Errors	Workpapers	and Register	Errors	
Full Day Kindergarten	4	4		1	1		
Grade One	4	4		1	1		
Grade Two	4	4		1	1		
Grade Three	2	2					
Grade Four	4	4		1	1		
Grade Five	2	2					
Grade Six	5	5		2	2		
Grade Seven	4	4		1	1		
Grade Eight	3	3		1_	1		
Subtotal	32	32		8	8		
Special Education:							
Elementary School	1	1		1	1		
Middle School							
Subtotal	1	1		1	1		
Totals	33	33		9	9		
Percentage Error			0.00%			0.00%	

T	4 4.
I ranc	portation
1 I allo	portation

	Reported	Reported	Transpe	, in the second		
	on DRTRS by DOE	on DRTRS by District	Errors	Tested	Verified	Errors
Regular - Public Schools	740	740		14	14	
Regular - Special Education	241	241		5	5	
Transported - Non Public	48	48		1	1	
AIL - Non Public	73	73		1	1	
Special Needs - Public	172	172		3	3	
Special Needs - Private	10	10		1	1	
Totals	1,284	1,284	-0-	25	25	-0-
Percentage Error			0.00%			0.00%

		Re-
	Reported	calculated
Average Mileage - Regular Including Grade PK Students	3.9	3.9
Average Mileage - Regular Excluding Grade PK Students	3.9	3.9
Average Mileage - Special Education with Special Needs	4.2	4.2

# ROCKAWAY TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2023

#### REGULAR DISTRICT

#### **SECTION 1**

#### 2% Calculation of Excess Surplus

2022-2023 Total General Fund Expenditures per the ACFR	\$ 67,653,756 (B)
Increased by:	
Transfer from Capital Outlay to Capital Projects Fund	\$ -0- (B1a)
Transfer from Capital Reserve to Capital Projects Fund	\$ -0- (B1b)
Decreased by:	
On-Behalf TPAF Pension and Social Security	\$ 12,010,076 (B2a)
Assets Acquired Under Leases and Financed Purchases	\$ -0- (B2b)
Adjusted 2022-2023 General Fund Expenditures [(B)+(B1's)-(B2's)]	\$ 55,643,680 (B3)
2% of Adjusted 2022-2023 General Fund Expenditures [(B5) times .02]	\$ 1,112,874 (B4)
Enter Greater of (B4) or \$250,000	\$ 1,112,874 (B5)
Increased by: Allowable Adjustment	\$ 802,213 (K)
Maximum Unassigned Fund Balance [(B5)+(K)]	\$ 1,915,087 (M)
Maximum Unassigned Fund Balance [(B5)+(K)]  Section 2	\$ 1,915,087 (M)
Section 2	\$ 1,915,087 (M) \$ 16,930,410 (C)
Section 2  Total General Fund - Fund Balances @ 6/30/2023	
Section 2  Total General Fund - Fund Balances @ 6/30/2023 (Per ACFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances	\$ 16,930,410 (C) \$ 1,351,526 (C1)
Section 2  Total General Fund - Fund Balances @ 6/30/2023 (Per ACFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures	\$ 16,930,410 (C) \$ 1,351,526 (C1) \$ -0- (C2)
Section 2  Total General Fund - Fund Balances @ 6/30/2023 (Per ACFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures	\$ 16,930,410 (C) \$ 1,351,526 (C1) \$ -0- (C2) \$ 2,150,000 (C3)
Section 2  Total General Fund - Fund Balances @ 6/30/2023 (Per ACFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures Other Restricted Fund Balances	\$ 16,930,410 (C) \$ 1,351,526 (C1) \$ -0- (C2) \$ 2,150,000 (C3) \$ 8,287,173 (C4)
Section 2  Total General Fund - Fund Balances @ 6/30/2023 (Per ACFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures	\$ 16,930,410 (C) \$ 1,351,526 (C1) \$ -0- (C2) \$ 2,150,000 (C3)

# ROCKAWAY TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2023 (Continued)

#### Section 3

Restricted Fund Balance-Excess Surplus [(U1)-(M)] IF NEGATIVE, ENTER -0-	\$ 929,854 (E)
Recapitulation of Excess Surplus as of June 30, 2023	
Excess Surplus - Designated for Subsequent Year's Expenditures	\$ 2,150,000 (C3)
Excess Surplus [(E)]	\$ 929,854 (E)
Total [(C3)+(E)+(F)]	\$ 3,079,854 (D)
Detail of Allowable Adjustments	
Impact Aid	\$ 389,524 (H)
Sale and Lease Back	\$ -0- (I)
Extraordinary Aid	\$ 385,892 (J1)
Additional Nonpublic School Transportation Aid	\$ 26,797 (J2)
Military Impact Aid	\$ -0- (J3)
Total Adjustments [(H)+(J1)+(J1)+(J2)]	\$ 802,213 (K)
Detail of Other Restricted Fund Balance	
Statutory Restrictions	\$ -0-
Approved Unspent Separate Proposal	\$ -0- \$ -0-
Sale/Lease-Back Reserve	\$ -0-
Capital Reserve	\$ 7,506,736
Emergency Reserve	\$ 50,000 \$ 200,000
Maintenance Reserve	\$ 200,000
Tuition Reserve	\$ -0-
Unemployment Compensation Reserve	\$ 530,437
Other State/Governmental Mandated Reserve	\$ -0-
Other Restricted Fund Balance not Noted Above	\$ -0-
Total Other Restricted Fund Balance	\$ 8,287,173 (C4
	<del></del>

# ROCKAWAY TOWNSHIP SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS FISCAL YEAR ENDED JUNE 30, 2023

#### It is recommended that:

1.	Administrative Practices and Procedures
	None
2.	Financial Planning, Accounting and Reporting
	None
3.	School Purchasing Program
	None
4.	School Food Service
	None
5.	Student Body Activities
	None
6.	Application for State School Aid
	None
7.	Pupil Transportation
	None
8.	Facilities and Capital Assets
	None
9.	<u>Miscellaneous</u>
	None
10.	Status of Prior Year's Findings/Recommendations
	The prior year recommendations regarding FSMC's records and After School program deposits have been resolved.